

CITY OF OAKLAND

AGENDA REPORT

TO: Elizabeth Lake
Acting City Administrator

FROM: Greg Elliott
HSD Interim Director

SUBJECT: AC-OCAP 2026 CSBG Resolution

DATE: June 22, 2026

City Administrator Approval


Betsy Lake (Jul 1, 2026 13:10:09 PDT)

Date: Jul 1, 2026

RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution:

- 1. Accepting And Appropriating Anti-Poverty Community Services Block Grant (CSBG) In The Amount Of One Million Three Hundred Nineteen Thousand Seven Hundred Forty-Five Dollars (\$1,319,745) Awarded By The California Department Of Community Services (CSD) And Development For The January 1, 2026 Through December 31, 2026 Program Year (2026 CSBG Program Year) And Discretionary Funds As It Becomes Available;**
- 2. Authorizing The City Administrator To Accept And Appropriate Any Additional Grant Funds From CSD For The Same Purpose Within The 2026 CSBG Program Year;**
- 3. Authorizing The Use Of General Purpose Funds To Pay The Human Services Department Internal Service Fund Charges In The Estimated Amount Of Fifty Six Thousand Six Hundred Ninety Two Dollars (\$56,692) And Central Services Overhead Charges For 2026 CSBG Programs In The Estimated Amount Of One Hundred Seventy Eight Thousand Nine Hundred Sixty Eight Dollars (\$178,968)**

EXECUTIVE SUMMARY

This report provides the City Council with a recommendation to adopt a resolution to accept and program a one-year extension in 2026 federal anti-poverty Community Services Block Grant (CSBG) in the amount of one million three hundred nineteen thousand seven hundred forty-five dollars (\$1,319,745) awarded by the California Department of Community Services And Development (CSD) for the 2026 program year and discretionary funds as it becomes available; and authorize the use of general purpose funds to pay the Human Services Department's central services overhead charges for the 2026 CSBG program year, which is estimated to be one hundred seventy eight thousand nine hundred sixty eight dollars (\$178,968).

The services provided through AC-OCAP's Community Economic Opportunity (C.E.O.) network supports the agency's mission of creating pathways that lead to economic empowerment for the 149,752 (9.2 percent) Alameda County residents documented by the U.S. Census Bureau's 2024 American Community Survey (ACS) 1-year Estimate Subject Tables have identified that an estimated 140,334 individuals are as living below the Federal Poverty Level (FPL) in Alameda County¹.

These grant funds are used to help support the goals and strategies outlined in the AC-OCAP's 2020-2025 Strategic Plan and the state approved 2024-2025 Community Action Plan. Both plans are geared at supporting the needs of Oakland's and Alameda County's residents with limited access to economic resources by helping to increase their self-sufficiency through systemic supports, such as enhancing systemic access to economic opportunities that improve their overall economic well-being.

BACKGROUND / LEGISLATIVE HISTORY

Calendar Year 2025 marks the 61st Anniversary of President Lyndon B. Johnson's 1964 "War on Poverty" and the creation of the Community Action Agency. In 1971, the Federal government designated the City of Oakland as a public Community Action Agency responsible for administering various anti-poverty programs and services as part of the War on Poverty. In 1981, the Federal Omnibus Budget Reconciliation Act restructured the allocation of funds to Community Action Agencies by establishing the Community Services Block Grant program. These Federal CSBG funds are administered through the U.S. Department of Health and Human Services and managed by the State of California's Department of Community Services & Development (CSD). The CSBG formula for local funding allocations is based on the number of residents living below the Federal poverty level as captured by the United States (U.S.) Decennial Census.

In 2011, the State Department of Community Services and Development expanded Oakland's geographical territory to include all the cities within Alameda County, except the City of Berkeley. The expansion was also approved through [Oakland City Council Resolution No. 83589 C.M.S.](#) As a result, the Alameda County-Oakland Community Action Partnership (AC-OCAP) was established. Unlike other funding governance structures, federal regulations mandate that a public entity shall administer the Community Services Block Grant program through a tripartite board that fully participates - ensuring maximum feasible participation of individuals and families with limited economic resources in the development, planning, implementation, and evaluation of the program(s) to serve low-income communities (Public Law 105-285, SEC. 676B; 42 U.S.C. § 9901).

Federal reauthorization of the Community Services Block Grant Act legislation was last authorized in 1998. On May 13, 2022, the U.S. House of Representatives passed the bipartisan Community Services Block Grant (CSBG) Modernization Act (H.R. 5129) to enhance funding for CSBG and make other programmatic changes to ensure it is effectively meeting the current needs of local communities, including expansion of eligibility for services to 200% of the Federal Poverty Level (FPL). The bill has been received in the Senate, read twice, and referred to the Committee on Health, Education, Labor, and Pensions.

¹ [Official Poverty Measure - Census Bureau Tables](#)

Alameda County's CSBG funding is administered by the City of Oakland's Human Services Department (HSD) through the Community Action Partnership Governing Board (Oakland City Council) and the federally mandated 18-member Tripartite Administering Board which includes nine (9) democratically selected members who represent the low-income community, six (6) elected officials or their designees, and three (3) members who represent other groups and interests that serve the low-income community. AC-OCAP's Community Economic Opportunity (C.E.O) network is part of 1,000 Community Action Agencies located throughout the 50 states representing an estimated 37.9 million (11.5 percent) people living in poverty according to the U.S. Census Bureau 2020-2024 American Community Survey (ACS) 5-year estimate.

ANALYSIS AND POLICY ALTERNATIVES

Adoption of the proposed resolution will continue to allow the City Oakland's Community Agency to provide responsive and essential programs and services to residents whose income falls below the federal poverty threshold and are experiencing economic hardship as defined by federal guidelines. The U.S. Census Bureau uses income thresholds that vary by family size and composition to determine who lives in poverty. Based on the 2025 federal poverty guidelines, the income threshold for an individual living in poverty is \$15,650 annually (around \$7.52 per hour)². On January 1, 2025, California's minimum wage increased to \$16.50 per hour³ and Oakland's minimum wage increased to \$16.89 per hour⁴.

Table 1: Alameda County and Oakland's Low-Income Population

Alameda County & Oakland's Low-Income Community Profile							
	2000 Below Poverty	% of Total Pop.	2010 Below Poverty	% of Total Pop.	2019-23 Below Poverty	% of Total Pop.	Change from 2010
Alameda County	156,804	11.0%	172,348	11.7%	149,752	9.2%	(22,596)
Oakland	76,489	19.4%	74,335	19.3%	59,338	13.7%	(14,997)
Alameda County without Oakland & Berkeley	60,820	6.4%	79,543	8.1%	72,228	6.7%	(7,315)
AC-OCAP Areas	137,309	9.6%	153,878	10.4%	131,566	8.7%	(22,312)
Berkeley	19,495	20.0%	18,470	18.4%	18,186	16.8%	(284)

² [2025 Federal Poverty Guidelines: \\$15,650 for 1 Person | BenefitsUSA Blog](#)

³ [The Labor Commissioner's Office reminds employers that California's Minimum Wage Increases to \\$16.50 per hour on January 1 | California Department of Industrial Relations](#)

⁴ [Oakland-MW-C0125-en-Measure FF English Poster Set 2025.pdf](#)

AC-OCAP will receive a renewal grant in the amount of \$1,319,745 in Federal Community Services Block Grant (CSBG) funds to provide services to the 131,566 low-income residents who reside within the agency's service area. This translates into an allocation of \$10.03 per resident. AC-OCAP programming addresses the Citywide priority of housing, economic, and job security by providing grants to agencies focused on community members burdened by homelessness and/or joblessness. To increase the grant's impact, the AC-OCAP Board uses an equity lens to ensure the needs, particularly those of the low-income Black, Latinx, Indigenous, and People of Color are being directly addressed and served. Of the 1,222 individuals identified as service receivers in 2025 by the grant subrecipients, 488 (40%) are Black and 495 (41%) are covered by Medicaid/Medicare.

The annual CSBG allocation provides critical support to AC-OCAP's Community Economic Opportunity (C.E.O.) network of funded grantees and partners. Its impact increases as the Administering Board continues to implement the [AC-OCAP 2020-2025 Strategic Plan](#), which includes the State approved [2026-2027 Community Action Plan](#) highlighting the following five agency focus areas:

1. **Entrepreneurship/Job Training & Employment Placement** to help people with low-income and the hard to serve population build skills that lead to employment;
2. **Low-Income Housing** to increase opportunities that help people with low-income access safe temporary shelter and/or stable affordable housing /homeownership;
3. **Community Development** that increases access, opportunities, and resources within Alameda County's low-income communities;
4. **Civic Engagement & Advocacy** to increase public awareness and empower people with low-income to take action;
5. **Capacity Building** that fosters and expands the agency's capacity to address and eradicate poverty.

Civic Engagement, Advocacy, and Capacity Building are supported through AC-OCAP's internal programming for community wide projects such as the No Cost Volunteer Income Tax Assistance/Earned Income Tax Credit Initiative, Fatherhood Initiative, and End Hunger Initiative.

Alternative #	City Council rejects the recommendation of staff to award 17 agencies for the year-round program service term. AC-OCAP staff return to the AC-OCAP Board with updating recommendations based on City Council guidance.
Pros	<ul style="list-style-type: none"> • Changes to the funding recommendations can be considered.
Cons	<ul style="list-style-type: none"> • Reduction in Critical Services to Low-Income Residents Failure to award AC-OCAP funding would result in reduced access to essential services, including housing stabilization, workforce development, financial empowerment, food security, and supportive services for low-income individuals and families. • Negative Impact on Community-Based Organizations Many AC-OCAP-funded grantees rely on these funds to sustain programs, staffing, and operations. Without funding, organizations may be forced to reduce services, lay off staff, or discontinue programs that serve Oakland's most vulnerable residents.

	<ul style="list-style-type: none"> • Increased Economic Hardship and Community Instability The loss of funding would limit the community's ability to address poverty-related challenges, potentially resulting in increased housing insecurity, unemployment, financial instability, and unmet basic needs among low-income households. • Inability to Advance AC-OCAP Strategic Goals and Federal Objectives Failure to fund the grantees would hinder AC-OCAP's ability to achieve its Community Action Plan goals of promoting economic security, fostering healthy and opportunity-rich communities, and supporting resident engagement and self-sufficiency. It may also weaken the City's ability to demonstrate progress toward federal Community Services Block Grant (CSBG) outcomes and priorities.
<p>Reason for not recommending</p>	<ul style="list-style-type: none"> • Rejecting the proposed AC-OCAP funding awards would jeopardize community-based programs that provide critical services to low-income residents, including housing stabilization, workforce development, financial empowerment, food security, emergency assistance, and supportive services that help individuals and families achieve economic security. • Approving these awards enables AC-OCAP to leverage federal Community Services Block Grant (CSBG) resources to address the root causes of poverty, strengthen community capacity, and improve outcomes for low-income residents throughout Oakland and Alameda County.

RELATED PLANNING EFORTS: OAKLAND STRATEGIC PLAN

Under the Oakland Strategic Plan, this agenda item supports the Strategic Priority to Foster Cross-Department Collaboration. Specifically, this item relates to the implementation of the following tasks:

- Strengthening Governance and Coordination for Economic and Workforce Development
- Coordinate City Housing Strategic Plans
- Continue to Maximize Community Engagement Outreach & Data Working Groups

The AC-OCAP Community Action Plan requires collaboration among the Human Services Department, Economic and Workforce Development Department, Housing and Community Development Department, City Administrator's Office, community-based organizations, educational institutions, workforce partners, and residents to address the root causes of poverty and expand economic opportunity for low-income individuals and families.

RELATED PLANNING EFFORTS: EQUITABLE CLIMATE ACTION PLAN

Through investments in housing stability, economic mobility, community development, and resident leadership, AC-OCAP advances ECAP priorities related to anti-displacement efforts, community resilience, local economic development, and inclusive community engagement.

RELATED PLANNING EFFORTS: ECONOMIC DEVELOPMENT ACTION PLAN

AC-OCAP directly supports the City of Oakland's Economic Development Action Plan (EDAP) by addressing the underlying barriers that prevent low-income residents from fully participating in Oakland's economy. Through investments in workforce development, entrepreneurship, financial empowerment, housing stability, and community-based services, AC-OCAP helps create pathways to economic mobility while advancing the EDAP's goals of equitable growth, reducing disparities, and increasing access to economic opportunity. The EDAP recognizes that economic development is a shared responsibility across City departments and community partners and emphasizes collaboration to address systemic inequities and strengthen Oakland's economy.

AC-OCAP's strategic focus areas are closely aligned with the EDAP's emphasis on workforce development, anti-displacement efforts, small business support, community engagement, and racial equity. By supporting employment and entrepreneurship opportunities, connecting residents to housing resources, building community capacity, and empowering residents to engage in civic life, AC-OCAP contributes to the City's efforts to reduce poverty, expand economic participation, and build resilient neighborhoods. These investments help ensure that economic growth benefits all Oakland residents, particularly those who have historically experienced barriers to employment, wealth-building, and access to resources.

FISCAL IMPACT

Funding for the programs and services will be derived from the Federal Community Services Block Grant administered through a contract from the State of California Department of Community Services and Development (CSD) in the amount of \$1,319,745 for AC-OCAP funding for anti-poverty programming throughout Alameda County (excluding the City of Berkeley) for program year 2026 and discretionary funds as they become available. In addition, the City of Oakland provides an operating subsidy from the General-Purpose Fund (GPF) in the amount equivalent to HSD's Internal Service Fund charges (\$56,692 and Central Services Overhead charges \$178,968).

CSBG Grant funds will be appropriated to the Department of Health and Human Services Fund (2128), CSBG-Admin Organization (78361), CSBG-Program Organization (78362), and CSBG-OCAP Programs Organization (78363), CAP CSBG 2026 Admin Project (1007700), CAP CSBG 2026 Program Project (1007703), and Fostering Safe and Healthy Communities Program (SC22).

-Approval of the resolution will authorize acceptance of this grant in the amount of \$1,319,745. The State CSBG contract administrative costs are capped at 12 percent: therefore, HSD is requesting, as it has in prior years, a contribution from the General-Purpose Fund in an amount

equivalent to Internal Service Fund charges estimated at \$56,692 and Central Services Overhead charges estimated at \$178,968. Failure to accept the Federal CSBG renewal funds would result in a decrease of \$1,319,745 in resources for vital support and services to Oakland's and Alameda County's (excluding Berkeley) low-income families.

This grant supports AC-OCAP's service providers that deliver anti-poverty programs and services to Oakland and the surrounding Alameda County low-income community. To improve the agency's administrative efficiency and programmatic impact, Request For Proposals (RFP) selections are held every three years. On January 13, 2023, [Resolution 89584 C.M.S.](#) authorized the City Administrator to enter into the first year of the grant agreements with the anti-poverty service providers and to enter into amended agreements to increase the amount and extend the term if additional CSBG funding becomes available during the 2023-2025 three-year funding cycle without returning to council. Since the 2026-2027 AC-OCAP Strategic Plan was not ready in time to inform a new RFP, the State authorized a one-year extension for the current 2025 grantees and will extend the grant agreement terms for through 2026 year. The new RFP for FY 27-30 will be released later this year, since the AC-OAP Board has now approved the FY 2026-2027 AC-OCAP Strategic Plan.

Table 2 below outlines the range of initiatives funded under AC-OCAP, categorized by focus area. The Board approved 2023-2025 programs and services to help Oakland and Alameda County (excluding Berkeley) low-income residents with limited access to economic resources "to avoid deficit-reframing" and achieve economic stability as outlined in the agency's state approved Community Action Plan.

Table 2: Programs & Services (AC= Alameda County, excluding Oakland) (O=Oakland)

Entrepreneurship/Job Training & Employment Placement			
2026 AC-OCAP Service Providers (Legal Name)	Program Title	Grant Agreement / Procurement	Annual Allocation (not to exceed)
New Door Ventures: Job skills training and employment services for low-income young adults 14-24 years of age (transition-age youth).	O: Comprehensive Job Training and Job Placement for Transition Age Youth	Grant Agreement	\$30,000
Urban University: Education and employment services for low-income and unhoused single mothers 18-24 years of age.	O: Single Moms at Work Pathways Program	Grant Agreement	\$30,000
Lighthouse Community Charter Public School: Tutoring and Career pathways that earn college credits and work experience while in high school with paid internships for students in Grades 9-12.	O: Paid Student Internships	Grant Agreement	\$30,000

Hack the Hood Inc.: Technology career training and employment placement for low-income youth and young adults 15-24 years of age.	O: Tech Career Pathways for BLIPOC Youth in Oakland	Grant Agreement	\$30,000
Love Never Fails: Employment opportunities for unemployed low-income adults ages 18-64 years of age.	AC: IT Biz Tech Academy Digital Access & Employment Program	Grant Agreement	\$20,000
Rubicon Programs Incorporated: Employment opportunities for low-income adults ages 18-64 years of age.	AC: Job Training and Employment Placement	Grant Agreement	\$30,000
Chabot-Las Positas Community College District, DBA Tri-Valley Career Center: Job training and employment opportunities for unemployed and low-income adults ages 18-64 in the Tri-Valley area.	AC: Tri-Valley Pathways to Employment	Grant Agreement	\$30,000
Sub-Total			\$200,000

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Low-Income Housing			
2026 AC-OCAP Service Providers {Legal Name}	Program Title	Grant Agreement/Procurement	Annual Allocation {not to exceed}
Covenant House California: Housing for homeless young adults ages 18-24 years old.	O: Emergency Shelter & Supportive Services for Young Adults Experiencing Homelessness	Grant Agreement	\$30,000
Lao Family Community Development, Inc.: Housing for unhoused low-income adults and seniors.	O: Strong Housing Options (SHO) Program	Grant Agreement	\$30,000
Operation Dignity, Inc.: Housing for homeless and/or disabled veterans ages 25+	O: Housing for Oakland's Homeless Veterans	Grant Agreement	\$30,000
St. Mary's Center: Housing for homeless and disabled adults/seniors ages 55 years and older.	O: Senior Homeless Services	Grant Agreement	\$30,000
A Diamond in the Ruff, Inc.: Housing support to women by teaching life skills to stabilize and succeed in finding permanent housing and employment.	O: Transitional Housing for Single Women and Single Mothers	Grant Agreement	\$20,000
Change To Come: Creating Pathways that lead to Economic Empowerment.	O: Bridge Housing for Single Mothers	Grant Agreement	\$20,000
Fremont Family Resource Center Corporation: Housing for unhoused families and individuals.	AC: Family Support Services for the Homeless (Winter Relief Program)	Grant Agreement	\$30,000

Alliance for Community Wellness, dba La Familia: Housing assistance for the unhoused, unemployed, previously incarcerated, and disabled individuals and families	AC: FESCO's Homeless Family Services with Les Marquis Emergency Shelter and Banyan House Transitional Housing	Grant Agreement	\$30,000
Sub-Total			\$220,000

Civic Engagement, Advocacy, and Capacity Building			
2026 AC-OCAP Service Providers (Legal Name)	Program Title	Grant Agreement / Procurement	Annual Allocation (not to exceed)
Housing & Economic Rights Advocates (HERA): Fair Housing Rights of low-income residents to keep or access affordable housing due to debt/credit problems.	O/AC: Debt Collection Relief, Credit Improvement for Stronger Residents & Tenants, and Financial Empowerment	Grant Agreement	\$25,000
Eden I & R, Inc.: Provide information and referral services to support EITC, Tax Services, and Banking Initiatives (Bank on Oakland).	O/AC: AC-OCAP 2-1-1 Phone Services for EITC, tax services, and Banking Assistance	Grant Agreement	\$15,000
Safe Passages in partnership with Alameda County Community Food Bank: Fight hunger and increase food security for Alameda County's low-income families.	Food Security Initiative	Procurement for food distribution	\$5,000

Resource Development Associates/ TBD Consultants: Outreach, Assessments, Data gathering and analysis, strategic planning, Consultation	Community Needs Assessment, Strategic Planning, Request for Proposal assistance	Procurement of Services	\$5,000 (total inclusive of all vendors)
Sub-Total			\$50,000
Grand Total			\$470,000

PUBLIC OUTREACH / INTEREST

During the AC-OCAP 2023-2025 RFP selection process in August 2022, the Program Planning Committee (PPC) received 27 completed proposals (16 job training and 11 housing/ 21 Oakland and 6 Alameda County). The reviewer committee, composed of 4 Board members and 15 community members experienced reviewing grant proposals, evaluated, and scored each proposal. Each proposal was reviewed by 3 or 4 reviewers. The PPC was also very intentional about its funding selections and leaned more into helping the housing applicants. The PPC ensured its selections covered the highly impoverished areas of Alameda County and Oakland with limited access to financial and material resources. The PPC's recommendation to the AC-OCAP Executive Committee was that 8 housing applicants should be funded versus the 5 selected in 2020. Since 2 of the new housing selections are smaller agencies, they are being seed funded for growth. The Executive Committee's RFP recommendations were given to the Administering Board and confirmed at the Administering Board meeting on November 14, 2022.

AC-OCAP holds its monthly Administering Board meeting, which is open to the public, the second Monday of every month at 5:30 pm in City Hall Conference Room #3. Residents can also get more information on meeting agendas, and current programs and services by visiting the agency's website at www.AC-OCAP.com. Community members can also find information on board roles, eligibility, and the application process on the webpage. Contact ac-ocap@oaklandca.gov for inquiries about serving on the board.

COORDINATION

The Office of the City Attorney, Budget Bureau, Finance Department, Contract Administrative Unit, and the City Administrator's Office have been consulted in the development of this report and resolution.

PAST PERFORMANCE, EVALUATION AND FOLLOW-UP

Since 1971, the City of Oakland's Community Action Agency has leveraged its Community Services Block Grant (CSBG) funds to help address poverty at the local level. Through CSBG funding, AC-OCAP has identified gaps in services and support innovative programming geared

toward improving the overall quality of life for low-income residents by providing access to job training, entrepreneurship, education, employment, affordable housing, life skills training, legal services, health care, food stamps, gift cards, the No Cost Earned Income Tax Credit program, financial education, asset building, and other essential services.

The State of California Department of Community Services and Development (CSD), as part of the grant, monitors and evaluates AC-OCAP's performance on an annual basis. The agency continues to receive a clean CSBG fiscal/program monitoring report and audit and is regarded as an exemplary public Community Action Agency. For the 2025 calendar year, 38,833 (27,731 Oakland; 11,102 Alameda County) total residents with low-income have been served by AC-OCAP's Community Economic Opportunity (C.E.O.) Network, mostly through partnership with Eden I&R's 2-1-1 information phone lines.

A summary of the agency's past year (2025) community impact is as follows:

- 290 individuals have been placed into transitional housing or an emergency shelter
- 157 households have been placed into transitional housing or an emergency shelter
- 78 individuals have obtained or maintained permanent housing
- 59 households have obtained or maintained permanent housing
- 269 have received employment training
- 72 have obtained gainful employment
- 234 have earned a high school diploma, GED, credential or certificate (education/vocational)

For fifty-five (55) years, the City of Oakland's Community Action Agency has had a track record in making a difference in the lives of thousands by staying true to its motto of "helping people, changing lives."

RACE AND EQUITY

The AC-OCAP programming directly supports Oakland's Equity Indicators Report Topic 3: Financial Health by improving access to Healthy Financial Institution through its No Cost Volunteer Income Tax Assistance/Earned Income Tax Credit Initiative and addressing poverty. AC-OCAP's Community Economic Opportunity (C.E.O) network prioritizes services to targeted populations based on needs assessed and outlined in the agency's 2026-2027 Community Action Plan (State approved on October 22, 2025) which focuses on serving populations of African American, Latinx, and other People of Color within Oakland and throughout Alameda County who are disproportionately documented in the US Census Report as living below the Federal Poverty threshold

ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends That The City Council Adopt A Resolution:

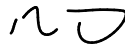
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For questions regarding this report, please contact ASHLEE JEMMOTT, HUMAN SERVICES MANAGER, at 510-219-2704.

Respectfully submitted,



Greg Elliott (Jul 1, 2026 10:08:18 PDT)

GREG ELLIOTT
Interim Director, Human Services

Reviewed by:
Ashlee Jemmott, Division Manager
AC-OCAP

Prepared by:
Maria Huynh, Program Analyst I
AC-OCAP

Attachments (2):

- A: Alameda County-Oakland Community Action Partnership (AC-OCAP) 2026-2027 Community Action Plan
- B: AC-OCAP 2020-2025 Strategic Plan