



AGENDA REPORT

TO: Jestin D. Johnson
City Administrator

FROM: Josh Rowan
Interim Director,
Oakland Public Works

SUBJECT: Amend ABC Security Services, Inc.
Contract, Increase Spending Authority
And Authorize Payment For Past Due
Invoices

DATE: November 18, 2025

City Administrator Approval


Jestin Johnson (Dec 4, 2025 12:00:34 PST)

Date: 12/04/2025

RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution:

(1) Authorizing The City Administrator To (A) Pay Outstanding Invoices To ABC Security Services, Inc. (ABC) For Services Rendered After The Extended Contract Expiration Date Of June 30, 2025 In Fiscal Year 25-26, In The Amount Of Eight Hundred Eighteen Thousand Nine Hundred Eighty-Nine Dollars And Forty Cents (\$818,989.40); And (B) Extend The ABC Contract For Up To Fifteen Months To September 30, 2026 On A Month-To-Month Basis For An Amount Not To Exceed Six Million Seven Hundred Fifty Thousand Dollars (\$6,750,000.00) For A Total Not To Exceed Contract Amount Of Thirty-Five Million Three Hundred Eighty Thousand Dollars (\$35,380,000.00); And

(2) To The Extent Necessary, Waiving The Competitive Request For
Proposal/Qualification Process In The Best Interests Of The City For Such Extension To
Allow Continuity Of Services While Staff Conducts A New Request For Proposal (RFP)
For Security Services

EXECUTIVE SUMMARY

The City of Oakland (City) contracts security services at City facilities with ABC Security Services, Inc., as approved in 2018 by [Resolution No. 87321 C.M.S.](#) and subsequent resolutions including [Resolution No. 89440 C.M.S.](#) dated October 18, 2022, [Resolution No. 89604 C.M.S.](#) dated February 23, 2023, [Resolution 90025 C.M.S.](#) dated November 21, 2023, and [Resolution 90423 C.M.S.](#) dated September 6, 2024 approving amendments/extensions to the initial Resolution (**Attachment A**).

To avoid a lapse in Citywide security services and to continue to provide safe and secure City facilities, staff recommends that this contract be extended on a month-to-month basis and increase the spending authority of the contract a not-to-exceed amount of six million seven hundred fifty thousand dollars (\$6,750,000.00) for citywide security services, for fifteen months from the current expiration date of June 30, 2025, through September 30, 2026, for a total security services contract not-to-exceed amount of thirty-five million three hundred eighty thousand dollars (\$35,380,000.00), this total includes past outstanding and future invoices received until a new Request for Proposal (RFP) for Citywide Security Services is completed and a new contract awarded, whichever occurs first. Staff has prepared this agenda report and a recommendation for council consideration and approval.

REASON FOR URGENCY

The spending authority for the current contract for security services was increased per Oakland City Council Resolution [89440](#), [89604](#), [90025](#) by seven million thirty thousand dollars (\$7,030,000.00) for a total not to exceed the contract amount of twenty-eight million six hundred thirty thousand dollars (\$28,630,000.00). These increases allowed the continued utilization of unarmed security officers through the existing extended security services contract, which expired June 30, 2025.

Due to the requirement and obligation of the city to provide employees and visitors with safe, secure buildings and facilities, ABC Security Services, Inc. has continued to support the City's critical security services needs without being fully compensated for their services. Following the extended contract expiration on June 30, 2025, the City could not process invoices for September and October of FY 25-26.

Table 1 – Outstanding Security Services Invoices by Month

<i>Invoice Month</i>	<i>Dates of Services Provided</i>	<i>Amount Due</i>
September 2025	8/1/2025 – 8/31/2025	414,192.65
October 2025	9/1/2025 – 9/30/2025	\$404,796.75
Total		\$818,989.40

BACKGROUND / LEGISLATIVE HISTORY

The City utilizes the services of uniformed unarmed contract security guards as directed at City facilities to screen and provide direction and access for City staff and the public, oversee, and monitor City property, and ensure the safety of staff and visitors.

At the July 24, 2018, City Council meeting, the Council approved Resolution No. 87321 C.M.S. to award ABC Security Services Inc. a security services contract for a term period of three (3) years with an option to extend the contract in increments of one year for up to two additional years. The contract, in the amount not to exceed a total of twelve million five hundred thousand dollars (\$12,500,000.00), was based on forecasted security needs at the time of the contract execution.

Subsequent resolutions were brought to City Council on October 18, 2022 (Resolution No. 89440 C.M.S.), February 23, 2023 (Resolution No. 89604 C.M.S.), November 21, 2023 (Resolution No. 90025 C.M.S.), and September 6, 2024 (Resolution No. 90423 C.M.S.).

- Resolution No. 89440 C.M.S. stated that the contract would expire on October 23, 2023, and extended the contract for 4 months, adding \$400,000 per month, or \$1,600,000, in contract authority for a total of \$14,100,000 through February 23, 2024.
- Resolution No. 89604 C.M.S. further extended the contract by 8 months, with an additional \$500,000 per month, or \$4,000,000, for a total contract authority of \$18,100,000 through October 23, 2024.
- Resolution No. 90025 C.M.S. increased the contract authority by \$500,000 per month, or \$3,500,000, for a total contract authority of \$21,600,000, based on higher costs and the need for additional contract authority without extending the existing contract.
- Resolution No. 90423 C.M.S. authorized the payment of outstanding invoices and an extension of the Citywide Security Services contract on a month-to-month basis for 12 months through June 30, 2025, for an amount not to exceed six million dollars (\$6,000,000.00) and a total not to exceed contract of twenty-eight million six hundred thirty thousand dollars (\$28,630,000.00).

The current contract provides security services at Civic Center Complex (City Hall, Dalziel, Lionel J. Wilson, and the Frank H. Ogawa Plaza buildings), all Libraries, four Senior Centers, various Recreation Centers identified by the Oakland Parks, Recreation and Youth Development Department, and City Corporation Yards. The contractor also provides security services at other locations that require emergency security coverage or as-needed services.

In June 2022, the City initiated an RFP to secure the most qualified security services firm for a new contract. Legal advertisements were placed in July 2022, and responses were received in August 2022. The City received six (6) proposals for the RFP, the proposals were reviewed for completeness, and interviews were conducted in November 2022. Each of the security service firms were scored and ranked based on their performance in the interview process, and the most qualified firm through the process at the time was determined.

Oakland Public Works (OPW) Department prepared a recommendation to award a new security contract for Council to receive, but that report was not presented due to a number of issues that arose including; necessary changes to the scope of services, the addition of armed security, modifications of security protocols to address security during the pandemic, as well as awaiting the arrival of the permanent City Administrator to allow them to review the recommendation prior to executing such a critical contract.

It was determined that the City's security requirements had changed since the completion of the RFP, the scope had changed, the pricing was stale, and security operations was being re-evaluated for efficiencies under the direction of the City Administrator, the recommendation was no longer consistent with the City's needs, and staff was directed to complete a new RFP process.

On September 9, 2024, the City reissued the RFP for Citywide Security Services to secure the most qualified security services firm for a new contract. Legal advertisements were placed in September 2024, and responses were received in October 2024. The City received six (6) proposals for the RFP, the proposals were reviewed for completeness, and interviews were conducted in November 2024. Each of the security service firms were scored and ranked based on their performance in the interview process, and the most qualified firm through the process at the time was determined.

OPW prepared a recommendation to award a new security contract for Council consideration, but that agenda report was rejected by Council. A new RFP for Citywide Security Services is proposed to be reissued by Contract Administration of the Finance Department.

ANALYSIS AND POLICY ALTERNATIVES

Approving this proposed recommendation and resolution supports the City's goal of **Holistic Community Safety**. City employees in Oakland facilities, centers, and offices receive daily visits from thousands of citizens, including youth and seniors. These individuals are either participating in City programs, conducting city business, or attending public meetings or events. Having a professional security presence to provide direction, guidance, information, and security at these facilities is a critical part of the positive experience for staff and visitors.

This proposed resolution recommends the City Council extend and increase the contract with ABC Security Services, Inc. to authorize payment of outstanding invoices to ABC Security Services Inc. for services provided while under contract in FY25-26 (September and August 2025) of the current FY24-25, to ensure the city has security services at its facilities while the new RFP is completed and a new contract is awarded.

Failure to extend and the contract, increase the spending authority, and the authorize the payment of outstanding invoices could result in the immediate removal of all ABC Security Services, Inc. security officers, and a lapse in services, putting the safety of City staff, visitors, and property in jeopardy, and potentially exposing the City to liability, litigation and additional compensation for penalties, fees and damages.

Waiver Of Request For Proposal/ Qualifications Requirement

Oakland Municipal Code section 2.04.051.A requires the City Administrator to conduct a request for proposals/qualifications (RFP/Q) process for professional services contracts more than \$25,000, and Oakland Municipal Code section 2.04.051.B allows the Council to waive the RFP/Q requirements upon a finding by the Council that it is in the best interest of the City to do so.

City staff believes that it is in the best interests of the City for the Council to waive the RFP/Q requirement for this contract because staff is in the process of re-issuing the RFP for Citywide Security Services. The City wishes to prevent any delay or lapse of vital and critical security services at City facilities, municipal buildings, and properties. Staff recommends the Council waive the RFP/Q requirement for these reasons and circumstances.

ABC Security Services, Inc. shall continue to comply with all City contracting and compliance program requirements that apply to this contract, including Local Business Enterprise and Small Local Business Enterprise (LBE/SLBE) participation, and be verified by the Department of Workplace and Employment Standards.

FISCAL IMPACT

The 4400 - Facilities Fund, is an internal service fund that draws roughly 2/3rds of its resources from the City's General Purpose Fund (GPF). A budget appropriation of seven million two hundred thousand dollars (\$7,200,000.00) was provided for FY 25-26 within the following funding code –Facilities Fund (4400), Facilities: Administration Organization (30551), Security Services Project (1005170), and Facilities Management & Development Program (IN02), for security services. The estimated costs of 4400 – Facilities Fund budgeted security is \$425,000.00 per month. OPW has made reductions and modifications to the security operations to align with the FY 25-26 fiscal appropriation to determine minimum security service levels and necessary reductions to security operations to stay within the base level appropriation.

Funds for additional security services requests shall not be committed beyond the available budgeted amount in the Facilities Services Facilities Fund (4400), Facilities: Administration Organization (30551), Security Services Project (1005170), and Facilities Management & Development Program (IN02), without the prior identification and approval of an alternative available funding source. The increase in contract authority and contract extension provides the City with the ability to continue the existing level of security services and contract ceiling to cover necessary, unforeseen, or emergency security services outside of base level services.

PUBLIC OUTREACH / INTEREST

This item did not require any additional public outreach other than the required posting on the City's website and local advertising via newspaper.

COORDINATION

OPW, Bureau of Maintenance and Internal Services, Facilities Services Division (OPW-BMIS-FSD) staff coordinated with the City Administrator's Office, the Budget Office, and the Office of the City Attorney.

SUSTAINABLE OPPORTUNITIES

Economic: ABC Security Services, Inc. meets the L/SLBE requirements consistent with the initial contract requirements. The local economy will benefit from the services provided through job opportunities and the generation of business tax revenue.

Environmental: No environmental opportunities are identified to be available through this contract.

Race and Equity: The proposed resolution will provide security officers to protect the safety of the public and property at City facilities. Thus, providing safe access, screening, and security of facilities to a diverse array of visitors and employees.

Jestin D. Johnson, City Administrator

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ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends That The City Council Adopt A Resolution:

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(2) To The Extent Necessary, Waiving The Competitive Request For Proposal/Qualification Process In The Best Interests Of The City For Such Extension To Allow Continuity Of Services While Staff Conducts A New Request For Proposal (RFP) For Security Services

For questions regarding this report, please contact Craig Pon, Building Services Manager, at (510) 238-3998.

Respectfully submitted,


Josh Rowan (Dec 3, 2025 11:04:05 PST)

Josh Rowan
Interim Director, Oakland Public Works

Reviewed by:
Richard Battersby, Assistant Director

Prepared by:
Craig Pon, Building Services Manager
Facilities Services Division

Attachments (1):

A: City Council Resolution #90423