



# AGENDA REPORT

**TO:** Elizabeth Lake  
Acting City Administrator

**FROM:** Greg Elliott  
Interim Human Services  
Director

**SUBJECT:** HUD Continuum of Care Programs

**DATE:** June 22, 2026

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City Administrator Approval

  
Betsy Lake (Jul 1, 2026 11:10:34 PDT)

Date: Jul 1, 2026

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## **RECOMMENDATION**

**Staff Recommends That The City Council Adopt A Resolution:**

- 1. Accepting, Appropriating, and Authorizing Agreements For The Receipt of Continuum of Care (CoC) Supportive Housing Program Renewal Funds From The U.S. Department Of Housing And Urban Development (HUD) In An Amount Not To Exceed \$5,650,302; And**
- 2. Awarding And/Or Amending The Grant Agreements To The Non-Profit Agencies, For The Terms, And In The Amounts Identified In Table 1 Using CoC Funds And Other State And Local Funds;**
- 3. Authorizing the City Administrator to Identify Backup Funding from State and Local Sources That Have Been Appropriated For Homelessness Programs, And To Allocate Or Re-Allocate Such Funds To The Programs Identified In Table 1 To Continue Operation Through The Grant Terms In The Event CoC Funding is Delayed; And**
- 4. Accepting And Appropriating Additional CoC Funds That Become Available For The Same Purposes Within Both FY 2026-2027 And FY 2027-2028 And Authorizing The City Administrator To Amend The Grant Agreements To Adjust The Grant Terms And Amounts Within The Limits Of The Awards**

## **EXECUTIVE SUMMARY**

This resolution enables the City of Oakland (City) to accept, appropriate, and allocate funds from the United States Department of Housing and Urban Development (HUD) Continuum of Care (CoC). On May 21, 2026, the City received informal notification from HUD of renewal of the Fiscal Year FY 2024-25 awards in the amount of \$5,650,302. These funds will support four established shelters, transitional, and rapid rehousing programs that serve individuals experiencing homelessness. Collectively funded through federal grants, among other sources, these initiatives are critical to the City's homeless response system. This item is particularly time sensitive as one of the current grant agreements expires on July 31, 2026. Council approval is being requested prior to the summer recess to ensure the agreement is renewed before its expiration, allowing the City to execute the renewal and maintain continuity of funding and program operations.

## **BACKGROUND / LEGISLATIVE HISTORY**

### ***HUD CoC Grants***

Since 1994, the City has annually received new and renewal grant awards under the HUD CoC competitive Super Notice of Funding Opportunity (NOFO) process. Current HUD CoC grants include:

- Housing Fast Support Network (HFSN)
- Oakland Homeless Youth Housing Collaboration (OHYHC)
- North County Homeless Family Rapid Rehousing Collaborative (NCFRRHC)
- North County Homeless Youth Rapid Rehousing Collaborative (NCYRRHC)

These four HUD CoC programs (described in more detail in the outcomes section below) will provide housing and supportive services to homeless singles, families, and Transitional Age Youth (TAY) ages 18-24, to assist them in reaching self-sufficiency and obtaining stable housing.

The majority of funding for these four programs comes from the HUD CoC competitive funding process. The additional funding supports the ongoing administration and operation of programs and fills in the gaps where HUD CoC funding is lacking. The City submitted renewal applications for the four current programs listed above.

HUD CoC grants are awarded through a competitive process and go through the local Alameda County CoC. This countywide funding competition evaluates projects' contribution to strengthening the overall homelessness system of care across the County through data collection, coordination, prioritization, and improved client outcomes. Applications are submitted to the CoC via an online portal and are scored by a panel of unconflicted members of the Notice of Funding Opportunity (NOFO) Committee to determine the County-wide ranking. The scoring rubric is designed to reflect HUD's funding priorities in the national competition, including performance outcomes, grant management, and organizational capacity. Applicants submit project narratives that are also reviewed and scored by the panel. Projects are ranked based on their scores and placed in either Tier 1 or Tier 2. Tier 1 projects are prioritized in the Federal

HUD CoC funding competition. In the last funding cycle, the City was awarded four renewal projects totaling \$5,369,911.

This cycle is a bit different. HUD initially published a CoC NOFO on November 13, 2025. On December 8, 2025 HUD withdrew the NOFO. On December 19, 2025 HUD released a second version of the NOFO and stated in multiple communications that this NOFO is currently blocked under a preliminary injunction issued during a court hearing earlier that day. Then, on December 23, 2025, a federal court issued a written preliminary injunction in *NAEH v. HUD Continuums of Care* that affects the HUD's funding process. And finally, on January 8, 2026, HUD released the following information: Projects that were awarded FY 2024 funds and are not being reallocated or replaced by the CoC may be eligible for selection for FY 2025 funds using their FY 2024 application submission and are not required to apply for renewal for FY 2025 funds.

On May 21, 2026, the City received informal notification of renewal of the FY 2024-25 awards in the amount of \$5,650,302; however, it is unknown when formal agreements will be executed. This Resolution would preemptively authorize the acceptance of such funds when received to avoid disruptions to services. If the CoC funds are not awarded prior to the start of the contracts listed in **Table 1** below, the Resolution authorizes the City Administrator to identify and use backup funding from sources already appropriated for homelessness programs. State of California Homeless Housing, Assistance and Prevention (HHAP) funds for the Housing Fast Support Network contract were previously appropriated by City Council in [Resolution No. 91098 C.M.S.](#) If the CoC funds are not awarded before the temporary supplemental funding has been expended, the programs will close.

### ***Performance and Outcome Measures***

In an effort to ensure the ongoing efficacy of publicly funded homeless programs, in 2022, the City developed a comprehensive framework to monitor performance and outcome measures. Toward this end, staff implemented recommendations from the [2022 Audit Report](#), developing clear, quantifiable performance measures for all contracted programs. Program performance and outcome measures are incorporated into all contracts to establish provider responsibility and accountability to meet measurable program-specific goals and the City's strategic objectives for ending homelessness. This approach facilitates regular and timely reporting on progress, enabling CHS to more effectively assess program effectiveness, identify areas for improvement, and ensure efficient resource allocation.

Performance and outcome measures include data collection on the race and ethnicity of clients, as well as the following:

- Exits to permanent housing solutions
- Housing retention in permanent housing
- Utilization of supportive services offered
- Increases in clients' health benefits and/or income
- Client health and stability
- Exits to homelessness
- Average length of stay
- Timely and complete entry of HMIS data

All HUD CoC funded programs receive the same level of oversight as all other City homeless programs including monthly invoice/spending review, quarterly data review, and regular monitoring. The City reserves the option to make changes in the HUD CoC sub grantees including ending subcontracts with agencies whose programs do not meeting contracted outcomes.

**ANALYSIS AND POLICY ALTERNATIVES**

Homelessness has been, and continues to be, a crisis throughout California, with Oakland being the most impacted city in Alameda County. As of the initial results from the 2026 Point-In-Time (PIT) count, the number of persons experiencing homelessness in the City decreased 20 percent (20%) from 2024 to 4,410. In 2024, of those counted, 3,659 (67%) are living without shelter. The homelessness problem affects the City’s population disproportionately; nearly a majority (48%) of the unsheltered identify as Black or African American, while Black and African American residents make up only 21.8% of the City’s overall population.

Individuals and families facing homelessness have very low or no income and experience a variety of housing needs. Some need short-term financial assistance or other support services to prevent continued homelessness. Many, particularly those who have disabilities and have been homeless for a long period of time, need long term housing support such as transitional housing, rapid rehousing, or permanent supportive housing to end their homelessness.

The CoC programs remain a cornerstone of Oakland's strategy to address homelessness, housing instability, and community safety. As we evaluate the program's impact and performance metrics, it is evident the four funded CoC programs continue to be a vital asset in our efforts to support vulnerable populations and create a more equitable city.

**Table 1 – Proposed Renewal CoC Contracts**

| <b>COC Grant Name</b>                         | <b>Subrecipients</b>           | <b>Contract Term</b> | <b>COC Funding</b> | <b>Total Contract</b> | <b>Funding Sources</b>                                    |
|---|--------------------------------|----------------------|--------------------|-----------------------|---|
| Housing Fast Support Network                  | Bay Area Community Services    | 4.1.26-9.30.27       | \$2,508,450        | \$3,612,445           | CoC FY26-27 (1007753), COC FY27-28 (TBD) HHAP-6 (1008399) |
| North County Homeless Youth RRH Collaborative | Covenant House California      | 1.1.27-12.31.27      | \$614,243          | \$674,243             | CoC FY26-27(1007759), FY27-28 ( TBD) ESG (1007749)        |
|   | East Oakland Community Project |                      | \$614,243          | \$614,243             | CoC FY26-27(1007759), COC FY27-28 (TBD)                   |

|  |   |                  |                    |                    |   |
|--|---|------------------|--------------------|--------------------|---|
| North County Homeless Families RRH Collaborative | Cornerstone Community Development Corporation, dba Building Futures with Women and Children | 11.1.26-10.31.27 | \$1,035,979        | 1,213,979          | CoC FY26-27(1007755), COC FY27-28 (TBD) ESG (1007749)                 |
| Oakland Homeless Youth Housing Collaborative     | Covenant House California   | 8.1.26-7.31.27   | \$559,390          | \$559,390          | CoC FY26-27(1007757), CO FY27-28 (TBD)                                |
|  | East Oakland Community Project  |                  | \$206,897          | \$334,400          | CoC FY26-27(1007757), COC FY27-28 (TBD) HHAP-6 (1008399) MQ (1000017) |
| City Administrative Costs                        |   |                  | \$111,100          |                    | CoC FY26-27(1007753), COC FY27-28 (TBD)                               |
|  |   | <b>Totals</b>    | <b>\$5,650,302</b> | <b>\$7,008,700</b> |   |

**Policy Alternatives**

The recommendation to continue accepting and utilizing HUD CoC and local City funding is aligned with the current strategic homeless response strategy under the Homelessness Strategic Action Plan. The funding recommendations support the continuation of existing programs, based on their performance in reducing and ultimately ending homelessness. Strong performing programs and providers need continuity in their funding in order to ensure ongoing success.

Should this resolution not pass, approximately 186 beds would potentially be removed from the City’s homelessness response system. These beds and services will close, transitioning hundreds of Oakland residents back to unsheltered homelessness.

Adoption of this resolution aligns policy priorities adopted by the Council, identifying homelessness as a primary concern to address in the City. This resolution is related to homeless interventions and ultimately moving people off the street and into housing, thus advancing the Citywide Priorities of Housing, Economic, and Cultural Security priority by funding services related to maintaining and expanding access to clean, safe, dignified shelter beds accessible to the homeless community in Oakland.

**RELATED PLANNING EFFORTS**

In May 2026 the City Council approved the [Homelessness Strategic Action Plan](#) that is based on a Five Point Plan for how Oakland will reduce unsheltered homelessness while improving the living conditions for housed and unhoused Oaklanders alike:

1. Prevention
2. Access & Coordination
3. Encampment Engagement & Neighborhood Health
4. Interim Housing
5. Permanent Housing

This agenda item supports Interim Housing and Permanent Housing. Two of the CoC programs described in this report provide Transitional Housing and supportive services for unsheltered Oaklanders. One of those programs, the HFSN program provides both Transitional Housing and Rapid Rehousing. The remaining two programs offer Rapid Rehousing. Rapid Rehousing is a homelessness intervention which provides rental subsidies and supportive services for up to two years.

These programs will expand economic opportunities for City residents by helping unhoused residents connect with shelter and services and find permanent housing. The services provided will include assistance with job search, finding permanent, affordable housing, and tailored health and well-being supportive services.

**FISCAL IMPACT**

The proposed resolution would authorize the acceptance, appropriation, and expenditure of funds for the City’s CoC programs. Funding allocations are detailed in **Table 2** and **Table 3** below.

**Table 2 – Funding Sources**

| <b>Fund</b>                 | <b>Organization</b>                | <b>Project</b>   | <b>Program</b>                     |
|-----------------------------|------------------------------------|--|------------------------------------|
| General Purpose Fund (1010) | Community Housing Services (78411) | Administrative Project (1000017)   | Homeless Services & Support (NB41) |
| HUD-ESG/SHP/HOPWA (2103)    | Community Housing Services (78411) | CoC HFSN Project (1007763), CoC NCFRRHC Project (1007755), CoC OHYHC Project (1007757), CoC NCHYRRH Project (1007759), HESG (1007748/49), and other prior year | Homeless Services & Support (NB41) |

|                                       |                                    |   |                                    |
|---------------------------------------|------------------------------------|---|------------------------------------|
|                                       |                                    | projects, HOPWA Project (1006700/1007750), OPRI OHA Project (1007760/1007761) |                                    |
| HUD-CDBG Fund (2108)                  | Community Housing Services (78411) | CDBG Projects (1007739/41/43/45)  | Homeless Services & Support (NB41) |
| State of California Other (2159)      | Community Housing Services (78411) | HHAP (1006326/6961/7402/8399) and other prior year projects                   | Homeless Services & Support (NB41) |
| County of Alameda: Grants Fund (2160) | Community Housing Services (78411) | COUNTY WINTER SHELTER FY2026 (1007762/64)                                     | Homeless Services & Support (NB41) |
| Measure Q (2244)                      | Community Housing Services (78411) | Measure Q Homeless Project (1001142/1004120/1005349)                          | Homeless Services & Support (NB41) |
| Vacant Property Tax Fund (2270)       | Community Housing Services (78411) | DP780 Administrative Project (1000017)  | Homeless Services & Support (NB41) |

**PUBLIC OUTREACH / INTEREST**

No outreach was deemed necessary for the proposed policy action beyond the standard City Council agenda noticing procedures.

**COORDINATION**

This report and legislation have been reviewed by the Office of the City Attorney, the Budget Bureau, and the City Administrator’s Office.

**PAST PERFORMANCE, EVALUATION, AND FOLLOW-UP**

For the review period of July 1, 2024 through June 30, 2025, programs recommended for HUD CoC funding under this report met their performance metrics and served a total of 484 individuals in 334 homeless households, including 129 children. More than 50% of the individuals served by the CoC programs are African American/Black.

**Table 3 – Outcomes**

| <b>COC Grant Name</b>                            | <b>Subrecipients</b>  | <b>Number Served FY 24-25</b> | <b>% to Permanent Housing</b> | <b>Beds/ Units</b> |
|--|---|-------------------------------|-------------------------------|--------------------|
| Housing Fast Support Network                     | Bay Area Community Services   | 167                           | 84%                           | 77                 |
| North County Homeless Youth RRH Collaborative    | Covenant House California   | 28                            | 67%                           | 20                 |
|  | East Oakland Community Project  | 24                            | 100%                          | 20                 |
| North County Homeless Families RRH Collaborative | Cornerstone Community Development Corporation, dba Building Futures with Women and Children | 220                           | 97%                           | 38                 |
| Oakland Homeless Youth Housing Collaborative     | Covenant House California   | 29                            | 60%                           | 21                 |
|  | East Oakland Community Project  | 16                            | 30%                           | 10                 |
|  | <b>Total/Average</b>  | <b>484</b>                    | <b>73%</b>                    | <b>186</b>         |

The funding discussed in this report covers a range of homeless services programs. Program operators of homeless interventions funded through the City enter data into the Homeless Management Information System. It is through this system that we are able to gather valuable data such as exit data and demographic data.

**RACE AND EQUITY**

In Oakland, the drivers of homelessness fall most squarely on the backs of the African American community, who, due to long-standing structurally racist practices such as redlining and employment discrimination, are most vulnerable to losing their homes. According to the 2024 PIT count for Oakland, 53 percent of the population experiencing homelessness in Oakland identifies as Black or African American; however, this demographic is only 22 percent of the general population. Ending homelessness in Oakland must be defined by what works for African Americans first and foremost: reducing racial disparities.

Consistent with the [Racial Equity Impact Analysis](#) (REIA) for the [Homelessness Strategic Action Plan](#), sustaining and expanding the services offered to unhoused Oaklanders, including African

American Oaklanders who are disproportionately impacted by homelessness, must remain a priority for the City. The REIA framework guides the City's approach to addressing homelessness and ensures that resources are allocated effectively and equitably, and targeted strategies are employed to end and prevent homelessness.

### **ACTION REQUESTED OF THE CITY COUNCIL**

#### **Staff Recommends That the City Council Adopt A Resolution:**

- 1. Accepting, Appropriating, and Authorizing Agreements For The Receipt of Continuum of Care (CoC) Supportive Housing Program Renewal Funds From The U.S. Department Of Housing And Urban Development (HUD) In An Amount Not To Exceed \$5,650,302; And**
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For questions regarding this report, please contact Shalon Keener, Manager, Community Homelessness Services, at 510-238-6187 or [skeener@oaklandca.gov](mailto:skeener@oaklandca.gov).

Respectfully submitted,



[Greg Elliott \(Jun 30, 2026 12:04:10 PDT\)](#)

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GREG ELLIOTT  
Interim Human Services Director

Reviewed by:  
Shalon Keener, Manager  
Community Homelessness Services

Prepared by:  
Chrissie Love, Administrative Analyst II  
Community Homelessness Services