



AGENDA REPORT

TO: Elizabeth Lake
Acting City Administrator

FROM: Holly Joshi
Chief of Violence
Prevention

SUBJECT: Community Violence Intervention
Grants 2026-2029

DATE: May 18, 2026

City Administrator Approval


Betsy Lake (May 27, 2026 22:43:49 PDT)

Date: May 27, 2026

RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution:

- 1. Awarding Grants To Twenty-One Community-Based Organizations For Community Violence Intervention Services Set Forth In Tables 1 And 2 For The Period Of October 1, 2026, To September 30, 2029, In A Total Amount Not To Exceed Thirty-Eight Million One Hundred Thousand Dollars (\$38,100,000); And**
- 2. Authorizing The City Administrator To Negotiate And Enter Into Grant Agreements With The Named Grantees With Authority To Extend The Terms Of The Grant And Modify The Grant Amounts As Set Forth Herein**

EXECUTIVE SUMMARY

The proposed resolution will allow the City Administrator to execute grant agreements with 21 community-based organizations to deliver community violence intervention services from October 1, 2026, to September 30, 2029, for an annual cost of \$12,700,000 and total cost of \$38,100,000. The grant agreements will be funded by Measure NN and are based on the Department of Violence Prevention (DVP)'s 2026-2029 Spending Plan.

BACKGROUND / LEGISLATIVE HISTORY

The DVP is charged with reducing gun violence, intimate partner violence, and commercial sexual exploitation in Oakland. To do this, the DVP invests in immediate crisis response services and near-term interventions that stabilize victims and prevent additional violence, as well as longer-term, intensive support services for individuals caught in cycles of violence. Specifically, the DVP performs three primary functions:

1. **Supervise and deploy a team of direct service staff** who perform intensive life coaching and violence interruption work with individuals at the highest risk of drawing or driving gun violence as part of the City's *Ceasefire-Lifeline* strategy.
2. **Fund and coordinate community-based organizations** to deliver community violence intervention services to individuals at the center of group violence, domestic violence, and commercial sexual exploitation.
3. **Build capacity among community-based organizations** that deliver community violence intervention services in Oakland to enhance Oakland's collective capacity to prevent violence and deliver effective, coordinated services.

Measure NN

On November 5, 2024, Oakland voters passed Measure NN, the Oakland Community Violence Reduction and Emergency Response Act, which approved the collection of parking and parcel taxes for nine years to fund public safety activities that achieve the following goals:

- 1) Reduce homicides, robberies, carjackings and break-ins, domestic violence, and other gun-related violence.
- 2) Reduce response time for 911 emergency calls for service and improve the quality of response.
- 3) Reduce the incidence of human trafficking, including the sexual exploitation of minors.

Measure NN allocates 40% of tax revenue to violence prevention services following an initial allocation of 3% to administrative expenses and \$3,000,000 to the Oakland Fire Department. **Measure NN also requires that 75% of funding for violence prevention services is allocated to grants with community-based organizations.** The City of Oakland's Finance Department projects that Measure NN revenue earmarked for violence prevention services will total \$16,925,968 in Fiscal Year 2026-2027, requiring that \$12,694,476 be disbursed to community-based organizations.

The Oakland Public Safety Planning and Oversight Commission (Commission) oversees the expenditure of Measure NN funds in alignment with the measure's stated goals. To guide the spending of Measure NN funds, the Commission is in the process of developing the first of two four-year community violence reduction plans, with the first taking effect on July 1, 2026, and the second taking effect on July 1, 2030. These plans will outline the problems to be addressed with Measure NN funding, theories of change, and outcome metrics and benchmarks related to each goal.

Each department receiving funds from Measure NN must develop a priority spending plan at least every three years that will be incorporated into the Commission's four-year community violence reduction plans. The DVP presented its 2026-2029 Spending Plan to the Commission in June 2025.

Request for Proposals for Community Violence Intervention Services

The DVP issued Request for Proposals (RFP) #407533 for community violence intervention services on March 13, 2026, with a closure date of April 1, 2026. The DVP received 40 responsive applications from the City's Procurement, Contracts, and Purchasing Bureau for further review. The DVP then conducted a structured review process that involved three

reviewers (two internal DVP staff members and one external content expert) reading and scoring each application out of a maximum of 205 points.

ANALYSIS AND POLICY ALTERNATIVES

This resolution authorizes the City Administrator to execute grant agreements with 21 community-based organizations to deliver services related to gun violence, domestic violence, and commercial sexual exploitation from October 1, 2026, to September 30, 2029, for an annual cost of \$12,700,000 and a total cost of \$38,100,000.

Tables 1 and 2 present the anticipated staff funded and estimated number of people served annually for each grantee and service category related to **gun violence intervention** based on funding amount. Services provided and funded by the DVP are divided into **core services (Table 1)**, which result in the identification and engagement of individuals at-risk of engaging in gun violence, and **support services (Table 2)**, which are primarily available to individuals connected through core services based on need. Sixty percent of funding available for disbursement to community-based organizations is allocated to gun violence intervention services, totaling \$7,625,000 annually and \$22,875,000 over three years. These services are intended for individuals at highest risk of gun violence in Oakland, and individuals served are expected to answer “Yes” to at least two of the following four questions:

- Is the individual connected to a street crew or group?
- Has the individual ever been intentionally shot, stabbed, or shot at?
- Does the individual have a history in the criminal or juvenile justice system?
- In the past six months, has a close friend or family member of the individual been shot or arrested for a shooting?

Table 1. Proposed grantees, staff funded, estimated people served, and funding amounts for gun violence intervention core services.

Service category	Agency	Staff funded	Annual people served	Annual funding	Total funding
Hospital response	Youth Alive	1 violence interrupter 1 intervention specialist	96	\$350,000	\$1,050,000
Life coaching for adults	Communities United for Restorative Youth Justice	3 life coaches	36	\$575,000	\$1,725,000
	Community Initiatives (fiscal sponsor for LIVE FREE USA)	2 life coaches	24	\$425,000	\$1,275,000
	Youth Alive	3 life coaches	36	\$575,000	\$1,725,000
Life coaching for youth	East Bay Asian Youth Center	3 life coaches	36	\$625,000	\$1,875,000
	Safe Passages	3 life coaches	36	\$625,000	\$1,875,000

Service category	Agency	Staff funded	Annual people served	Annual funding	Total funding
Violence interruption	Communities United for Restorative Youth Justice	2 violence interrupters	N/A	\$350,000	\$1,050,000
	Youth Alive	4 violence interrupters	N/A	\$600,000	\$1,800,000
Youth diversion	Bay Area Community Resources, Inc.	1 case manager	12	\$200,000	\$600,000
	The National Institute for Criminal Justice Reform	1 case manager	12	\$225,000	\$675,000
Total			288	\$4.55M	\$13.65M

Table 2. Grantees, staff funded, estimated people served, and funding amounts for gun violence intervention support services.

Service category	Agency	Staff funded	Annual people served	Annual funding	Total funding
Emergency relocation	The National Institute for Criminal Justice Reform	1 relocation specialist	40	\$375,000	\$1,125,000
Employment for adults	Oakland Private Industry Council, Inc.	2 employment specialists	60	\$475,000	\$1,425,000
Employment for youth	Lao Family Community Development Inc.	2 employment specialists	30	\$300,000	\$900,000
Family and victim support	Khadafy Foundation for Non-Violence	1.5 victim advocates	50	\$275,000	\$825,000
	Youth Alive	1 crisis responder, 1 therapist, 1 program manager	50	\$500,000	\$1,500,000
Healing	Restorative Justice for Oakland Youth	1 psychotherapist, 0.5 care coordinator; 0.25 RJ coordinator	50	\$300,000	\$900,000
	Safe Passages	1.5 behavioral health clinicians	50	\$275,000	\$825,000
	Youth Alive	1.5 behavioral health clinicians	50	\$275,000	\$825,000
Housing	Bay Area Community Resources, Inc.	1 housing navigator; 0.5 case manager	20	\$300,000	\$900,000
Total			400	\$3.075M	\$9.225M

Tables 3 and 4 present the anticipated staff funded and estimated number of people served annually for each grantee and service category related to **gender-based violence intervention**

based on funding amount. Services provided and funded by the DVP are divided into **core services (Table 3)**, which result in the identification and engagement of survivors of domestic violence or commercial sexual exploitation and **support services (Table 4)**, which are primarily available to individuals connected through core services based on need. Forty percent of funding available for disbursement to community-based organizations is allocated to gender-based violence intervention services, totaling \$5,075,000 annually and \$15,225,000 over three years. These services are intended for survivors of domestic violence or commercial sexual exploitation in Oakland, and individuals are eligible for services if they self-identify as being survivors of either or both forms of violence. Some survivors may not identify as such, in which case organizations may use referral partners (e.g. SafetyNet) or validated screeners (e.g. CSE-IT) to determine eligibility for services.

Table 3. Proposed grantees, staff funded, estimated people served, and funding amounts for gender-based violence intervention core services.

Service category	Agency	Staff funded	Annual people served	Annual funding	Total funding
Crisis navigation	Dream Youth Clinic	3 crisis response advocates	125	\$475,000	\$1,425,000
	The Family Violence Law Center	4 crisis response advocates	150	\$475,000	\$1,425,000
Hotlines	The Family Violence Law Center	N/A	N/A	\$175,000	\$525,000
Life coaching for transitional-aged youth	Dream Youth Clinic	2 life coaches	24	\$375,000	\$1,125,000
	Motivating, Inspiring, Supporting and Serving Sexually Exploited Youth, Inc.	2 life coaches	24	\$375,000	\$1,125,000
Life coaching for youth	East Bay Asian Youth Center	2 life coaches	24	\$400,000	\$1,200,000
	Restorative Justice for Oakland Youth	2 life coaches	24	\$400,000	\$1,200,000
Total			371	\$2,675,000	\$8.025M

Table 4. Grantees, staff funded, estimated people served, and funding amounts for gender-based violence intervention support services.

Service category	Agency	Staff funded	Annual people served	Annual funding	Total funding
Healing	Center for Empowering Refugees and Immigrants, Inc	1 therapist	30	\$175,000	\$525,000
	Dream Youth Clinic	1 health advocate, 0.5 clinician	100	\$250,000	\$750,000
	Motivating, Inspiring, Supporting and Serving Sexually Exploited Youth, Inc.	1 transformation coach; 1 youth engagement specialist	30	\$250,000	\$750,000

Service category	Agency	Staff funded	Annual people served	Annual funding	Total funding
	Young Women's Freedom Center	2 care coordinators	30	\$250,000	\$750,000
Housing	Covenant House California	Shelter for transitional-aged youth (18-24)	50	\$225,000	\$675,000
	Dream Youth Clinic	Relocation and rental assistance	20	\$225,000	\$675,000
	Love Never Fails	Shelter and transitional housing for adults (18+)	20	\$225,000	\$675,000
	Ruby's Place	Shelter and transitional housing for youth (13-17)	15	\$225,000	\$675,000
	Sister-to-Sister 2, Incorporated	Emergency hotels stays and transitional housing for adults (18+)	25	\$375,000	\$1,125,000
Legal	Bay Area Legal Aid	1 attorney	100	\$200,000	\$600,000
Total			420	\$2.4M	\$7.2M

Services funded through this resolution are intended for individuals at the center of gun violence, domestic violence, and commercial sexual exploitation in Oakland, and they complement services funded through the Human Services Department's Oakland Fund for Children and Youth (OFCY). OFCY funds programs that are prevention and early-intervention oriented across eight strategies, with a primary focus on children and youth who experience the most disparate outcomes and/or reside in communities that have significant stressors and risk factors.

RELATED PLANNING EFFORTS

This agenda item is a routine item and does not relate to any Oakland strategic planning efforts.

FISCAL IMPACT

This resolution will allow the City Administrator to execute three-year grant agreements with 21 community-based organizations for an annual cost of \$12,700,000 and total cost of \$38,100,000. All funding will come from Measure NN, available in Fund (2255), Organization (70211), Program (PS37), and Project (1008064).

PUBLIC OUTREACH / INTEREST

The DVP developed RFP #407533, which is the basis for these funding recommendations, based on its 2026-2029 Spending Plan for Measure-NN-funded services. The 2026-2029 Spending Plan built off values and service priorities identified in the DVP's 2022-2024 Spending

Plan, which was informed by an extensive community engagement process conducted in 2021. The 2026-2029 Spending Plan also incorporated new learnings from service providers, participants, evaluators, and the field of community violence intervention work. More information about development of the DVP's 2026-2029 Spending Plan is available in the plan itself, which can be found on the DVP's website. The DVP presented the 2026-2029 Spending Plan to the Oakland Public Safety Planning and Oversight Commission in June 2025.

COORDINATION

This report and legislation have been reviewed by the Office of the City Attorney and the Budget Bureau.

PAST PERFORMANCE, EVALUATION, AND FOLLOW-UP

The DVP will use a results-based accountability framework to assess the quantity, quality, and impact of services funded by Measure NN.

Quantity of services

The DVP will require funded agencies to enter data in the DVP's cloud-based data management system, Apricot, to track the quantity of services delivered within each service category. Service data will allow the DVP to monitor service deliverables like the ones listed below to ensure services are being delivered to the expected number of people and with the expected scope.

- Number of individuals served
- Number of contacts per week
- Amount of funding disbursed
- Number of therapy and support groups hosted
- Number of individuals who attended therapy and support groups
- Number of violence mediation conversations conducted

Grantee contracts will identify the service deliverables that pertain to each scope of work and quarterly service benchmarks associated with each deliverable. Grantees that achieve less than 90% of their deliverable benchmarks in a given quarter will receive a payment withholding proportional to the percentage of deliverables achieved.

Quality of services

To assess the quality of services delivered, the DVP has developed an exit survey for participants to complete when they end services. The exit survey assesses participant perceptions of service quality and staff involvement by asking participants to answer the following questions on a 5-point Likert scale from *strongly disagree* to *strongly agree*:

- The service provider helped make sure my needs were met.
- The person/people who supported me generally responded to me in a reasonable time.
- I value the relationship(s) I developed with the person/people who supported me.
- I am glad I received these services.

Respondents also respond to the open-ended question, "How could these services be better?"

Impact of services

The impact of services delivered to participants will be assessed in several ways:

- For life coaching services, the exit survey will also include questions that assess the following:
 - Changes in mindsets, behaviors, and access to resources.
 - Changes in exposure to unsafe people and contexts.
 - Access to documents required for employment and government benefits.
 - Impact of financial incentives.
- For all services other than life coaching, the exit survey will include the following questions:
 - How confident are you that the next **year** of your life will be better because you received these services?
 - How confident are you that the next **three years** of your life will be better because you received these services?
 - Is there anything else you would like to share about how these services have made a difference in your life?
- The DVP will support and participate in external evaluations of services funded by Measure NN.

RACE AND EQUITY

DVP grants are intended to fund services for residents of Oakland who are most vulnerable to group violence, intimate partner violence, and commercial sexual exploitation. Residents of color are disproportionately impacted by these forms of violence. In 2024, Black residents accounted for 33% of shooting victims and 65% of homicide victims despite representing 21% of the population. Similarly, Hispanic residents accounted for 42% of shooting victims despite representing 29% of the population. Domestic violence incidents reported to the Oakland Police Department in 2024 involved Black residents as victims in 50% of cases and Latinx individuals as victims in 32% of cases. Services funded by the DVP are intended to reduce experiences of these forms of violence and the associated trauma, thus moving Oakland closer to racial equity. Additionally, funded agencies use a credible messenger model to hire staff members with lived experiences and racial backgrounds that mirror the population served.

ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends That The City Council Adopt A Resolution:

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2. Authorizing The City Administrator To Negotiate And Enter Into Grant Agreements With The Named Grantees With Authority To Extend The Terms Of The Grant And Modify The Grant Amounts As Set Forth Herein

For questions regarding this report, please contact Holly Joshi, Chief of Violence Prevention, and (510) 920-6272.

Respectfully submitted,



Holly Joshi (May 26, 2026 17:31:41 PDT)

Holly Joshi
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