



March 25, 2021

President Nikki Fortunato Bas Oakland City Council 1 Frank H Ogawa Plaza 2nd Floor Oakland, CA 94612

Dear President Bas:

Harvey M. Rose Associates, LLC is pleased to present this analysis of the City of Oakland's current year budget as part of our engagement with the City Council.

We were asked to conduct an analysis and provide answers to seven specific questions developed at the March 16, 2021 Special Council meeting. These questions regarding the current year (FY 2020-21) budget include:

- 1. Which administrative reductions were implemented from the City Finance Director's December 20, 2020 informational memo on the City's budget shortfall?
- 2. Which administrative restorations have been made to date?
- 3. What is the amount and uses of additional administrative overspending between the first and second quarters of the current year?
- 4. What is the amount of the current General Purpose Fund (GPF) shortfall?
- 5. What is the amount needed to restore the GPF emergency reserve to 7.5% of GPF appropriations?
- 6. What is the amount of new real estate transfer tax (RETT) revenue since the most recent report from the Finance Director and the amount of any other revenue or expenditure amounts not included in the 2nd Quarter Revenue and Expenditure Report?

7. What is the City's current GPF cash on hand?

In addition, on March 23 we were asked to answer the following additional questions:

- 8. Can the City Administrator spend funds from the GPF emergency reserves without prior Council approval?
- 9. Should the GPF emergency reserve be in a separate account from the unallocated GPF monies?
- 10. What, if any, restrictions will be placed on the American Rescue Plan Act (ARPA) funds that are to be provided to the City?
- 11. Are revenues anticipated from ARPA and the Coliseum Joint Powers Authority subject to the three percent set aside under Measure KK for youth programming?

The remainder of this memo is organized based on these 11 questions from the Council.

1. Which administrative reductions were implemented from the City Finance Director's December 20, 2020 informational memo on the City's budget shortfall?

The City Finance Director's December 20, 2020 informational memo summarized cost-saving measures that totaled approximately \$29 million, including approximately \$15 million in Police Department spending reductions, \$9 million in general personnel and spending reductions, and \$5 million in Fire Department spending reductions. The Second Quarter Revenue and Expenditure Report presented additional detail on these administrative reductions and in some cases revised the estimated savings (notably, the estimated savings as a result of Fire Department reductions and the hiring freeze decreased and were offset by an increase in savings from FY 2019-20 carryforward reductions). Since the issuance of the Second Quarter Revenue and Expenditure Report, some of the administrative reductions have been partially restored.

As summarized in Exhibit 1 below, the spending reductions that have been implemented as of March 18, 2021 total an estimated savings of \$25.50 million exclusive of FY 2019-20 carryforward reductions, and \$30.70 million inclusive of FY 2019-20 carryforward reductions, according to estimates provided by the City Finance Department. Exhibit 1 is inclusive of any restorations made as of March 18, 2021; restorations are presented in more detail in Exhibit 2 further below.

Exhibit 1: Implemented administrative reductions, inclusive of restorations

	implemented administrative reduction	Est. savings Rev. estimated				
Implemented		before	savings:			
reduction	Description	restorations	3/18/2021			
	Froze vacant civilian positions, except					
	dispatchers and other rev generating					
	positions					
Hiring freeze	Restoration: unfreezing of 5 positions	\$4,100,000	\$3,851,125			
Release temporary	Directed all departments to release					
staff	temp. staff by 1/9/21	\$1,000,000	\$1,000,000			
Pay reductions for	10 unpaid days, forego 1% wage					
staff not represented	increase					
by a labor group	Restoration: 10 unpaid days	\$500,000	\$100,000			
Freeze discretionary						
spending	Froze all travel and training	\$100,000	\$100,000			
Department						
reductions	Various	\$4,910,000	\$4,910,000			
Fire Department	Reduced overtime (3 station brownout)					
reductions	Restoration: 2 stations	\$1,680,000	\$1,680,000			
	Reductions to various Police overtime					
	functions					
Police Department	Restoration: strategic overtime					
overtime reductions	authorization	\$7,175,000	\$6,940,792			
	Reductions and suspensions of various					
Police Department	Police operations and activities					
operations reductions	Restorations: various (see Exhibit 2)	\$7,802,000	\$6,922,161			
Total FY 2020-21 administrative spending reductions						
(excluding FY 2019-20 carryforward reductions)		\$27,267,000	\$25,504,078			
FY 2019-20						
carryforward						
reduction	Reduced approved carryforward	\$5,200,000	\$5,200,000			
Total administrative reductions						
(including carryforward reductions)		\$32,467,000	\$30,704,078			

Source: Finance Department

2. Which administrative restorations have been made to date?

Exhibit 2 below summarizes the administrative restorations that have been made as of March 18, 2021.

Exhibit 2: Administrative restorations implemented or planned for FY 2020-21

	p.c	Est. savings Rev.		
		before	estimated	Restoration
Implemented reduction	Description of restoration	restoration	savings	cost
	Unfreeze 1 Paralegal, 4 Police			
Hiring freeze	Records Specialists	\$4,100,000	\$3,851,125	\$248,875
Pay reductions for staff				
not represented by a				
labor group	Restore 10 unpaid days	\$500,000	\$100,000	\$400,000
Fire Department	Restore 2 stations, only 1			
reduced overtime (3	station brownout plus other			
station brownout)*	minor cost savings measures*	\$1,680,000	\$1,680,000	\$0
Police overtime:	Limited, strategic overtime			
sideshow enforcement	authorizations	\$803,000	\$568,792	\$234,208
Police operations:				
transfer the OK program				
to non-GPF source	County funding secured, GPF	4	4	4
(pending)	match required	\$320,000	\$133,333	\$186,667
Police operations:				
suspend Alcohol				
Beverage and Tobacco	Destant 1 Officer for 5 months	¢606 500	ć=02 =70	¢402.022
Unit	Restore 1 Officer for 5 months	\$606,500	\$503,578	\$102,922
Police operations:				
suspend Unsheltered				
Unit (pending SEIU meet	Fully restore for E months	¢2F1 000	¢50 500	¢202 F00
& confer) Police operations:	Fully restore for 5 months	\$351,000	\$58,500	\$292,500
suspend Foot Patrol Unit	Restore 2 Community Liaison			
1	Officers (Chinatown, Fruitvale)	\$991,000	\$743,250	\$247,750
Police operations:	Officers (Climatown, Fruitvale)	7991,000	7743,230	7247,730
reduce helicopter	Partial budget restoration for			
maintenance budget	previous FY repair invoices	\$250,000	\$200,000	\$50,000
Total restoration cost	previous i repuii invoices	7230,000	7200,000	\$1,762,922
Course Singara Basedon cost				71,702,322

Source: Finance Department

3. What is the amount and uses of additional administrative overspending between the first and second quarters of the current year?

In the First Quarter Revenue and Expenditure Report, the General Purpose Fund expenditures were projected to total \$662,329,619. In the Second Quarter Revenue and Expenditure Report, the General Purpose Fund expenditures were projected to total \$691,488,338. Exhibit 3 below displays the increases and decreases in projected spending between the first and second quarters in FY 2020-21 by department.

^{*} The Finance Director's December 20, 2020 informational memo included \$5 million in savings from the partial closure of three fire stations; this savings estimate was reduced to \$1.68 million by the time of issuance of the Second Quarter Revenue and Expenditure Report. However, it is included in the administrative restorations table above for reference.

According to Finance Department staff, the first quarter expenditure projections were based on a flat cost of living adjustment of 1 percent in January through June 2021 for all City employees, while the second quarter expenditure projections were based on a more precise cost of living adjustment of 1 percent for civilian employees and 2.5 percent for sworn Fire employees. The Finance Department provided us with the analyses to support the first quarter and second quarter projections and we confirmed that the more precise cost of living adjustment was used in the second quarter projections; however, given the time constraints for our analysis, we were unable to validate the first or second quarter expenditure projections for each department.

As shown in Exhibit 3 below, the Fire Department had the largest increase in projected FY 2020-21 expenditures between the first and second quarter, which is likely due to the 2.5 percent cost of living adjustment for sworn Fire employees. In the first quarter projections, the Fire Department's projected personnel spending totaled \$132.3 million; in the second quarter projections, using the higher cost of living adjustment, the Fire Department's projected personnel spending totaled \$149.0 million. This amount was adjusted with a decrease in personnel spending of \$5 million to account for \$5 million in funding from the CARES Act Fund, for a total projected Fire Department General Purpose Fund personnel spending projection of \$144.0 million, which is \$11.7 million more than the first quarter projected spending of \$132.3 million in personnel costs. In other words, the majority of the increase in projected Fire Department spending is due to increased projected personnel costs (\$11.7 million of the total increase of \$14.3 million, or 82 percent). Overall, although the Fire Department's projected spending increased from the first quarter to the second quarter, the second quarter projections anticipate the Department underspending its adjusted budget of \$169.1 million.

The second largest increase in projected spending between the first and second quarter occurred in non-departmental expenditures, which capture the cost of citywide activities and certain debt service payments that are not assignable to a specific department, including overhead cost recoveries and contingencies. The second quarter projection for non-departmental spending includes an increase to account for CARES Act funding, which was offset by reductions in spending in the Police and Fire Departments. According to Finance Department staff, non-departmental spending also increased due to lower than projected recoveries from central service overhead, which has had lower recovery amounts than anticipated due to citywide vacancies.

Aside from a more detailed personnel cost of living adjustment and CARES Act funding, the other notable difference between the first and second quarter FY 2020-21 spending projections is the inclusion of carryforwards. The first quarter projections were prepared before the City's budget had been adjusted upward (from \$644.09 million to \$662.59 million) to include \$18.5 million in FY 2019-20 carryforwards. These carryforwards were included in the second quarter projections, contributing to overall higher spending projections in the General Purpose Fund overall.

Exhibit 3: General Purpose Fund adjusted budget and projected FY 2020-21 expenditures, quarter 1 compared to quarter 2, by Department

quarter 1 compared to quarter 2, by Department FY 2020-21 Q1 projected Q2 projected Q1 to Q2								
Department	adj. budget	FY 2020-21	FY 2020-21	inc. / (dec.)				
Fire Department	\$169,099,381	\$150,371,481	\$164,662,957	\$14,291,477				
Non-Dept. and Port	34,798,778	34,113,642	44,512,081	10,398,439				
Human Services Dept.	15,860,704	14,113,865	16,384,460	2,270,594				
Capital Improvement		,						
Projects	2,346,865	539,280	2,346,865	1,807,585				
City Clerk	4,503,782	3,102,350	4,352,694	1,250,344				
Dept. of Transportation	13,187,865	11,128,556	12,267,336	1,138,780				
Housing and Community								
Development Dept.	797,614		797,614	797,614				
Dept. of Workplace and	- ,-	11.01						
Employment Standard	3,286,296	3,153,632	3,643,859	490,226				
Police Commission	4,616,716	3,380,755	3,750,862	370,107				
Information Technology								
Dept.	10,585,511	10,837,120	11,140,123	303,003				
City Council	6,278,259	6,058,868	6,241,241	182,373				
Economic and Workforce								
Development Dept.	5,764,251	5,441,007	5,581,488	140,482				
Human Resources								
Management Dept.	6,714,921	7,191,545	7,283,970	92,424				
Mayor	3,881,364	3,147,573	3,204,850	57,277				
Race and Equity Dept.	866,973	815,118	841,979	26,861				
City Auditor	2,475,102	2,287,450	2,305,324	17,874				
Public Works Dept.	455,237	512,781	490,844	(21,937)				
Dept. of Violence								
Prevention	3,244,356	3,199,901	3,139,550	(60,352)				
Planning and Building								
Dept.	(83,055)	16,000	(83,055)	(99,055)				
Public Ethics Commission	1,324,195	1,483,867	1,357,156	(126,711)				
City Attorney	11,505,879	13,188,649	12,995,284	(193,365)				
City Administrator	12,042,769	12,555,868	12,344,922	(210,946)				
Parks and Recreation								
Dept.	16,369,527	16,185,346	15,808,376	(376,970)				
Oakland Public Library								
Dept.	11,657,253	13,697,735	13,117,686	(580,049)				
Finance Dept.	24,520,904	24,881,034	24,069,108	(811,926)				
Police Dept.	296,486,149	320,926,195	318,930,763	(1,995,432)				
Total	\$662,587,596	\$662,329,619	\$691,488,338	\$29,158,718				

Source: Finance Department Q1 and Q2 projections

4. What is the amount of the current GPF shortfall?

As reported in the City's Comprehensive Annual Financial Report, on June 30, 2020 the City's General Purpose Fund balance totaled \$40.12 million. Of this \$40.12 million, \$20.56 million is assigned to be spent during FY 2020-21 on project carryforwards from FY 2019-20, the Kids First FY 2018-19 true up, and a transfer of fund balance adopted as part of the FY 2020-21 adopted midcycle budget, leaving \$19.56 million in unassigned FY 2020-21 General Purpose Fund balance. As described in more detail later on in this memo, the City's Consolidated Fiscal Policy requires the City to maintain a General Purpose Fund Emergency Reserve of \$48.31 million, which is held in the General Purpose Fund as fund balance and not in a separate fund. Oakland is also required to maintain an OMERS reserve amount of \$2.36 million pursuant to City Council Resolution No. 85098 C.M.S., for total required General Purpose Fund reserves of \$50.67 million.¹ The shortfall between the FY 2020-21 unassigned General Purpose Fund balance and the General Purpose Fund reserve requirements is therefore \$31.11 million (\$50.67 million reserve requirements minus \$19.56 million unassigned fund balance).

In addition, the City's projected FY 2020-21 expenditures of \$691.49 million exceed its projected FY 2020-21 revenues of \$650.97 million by \$40.52 million. This shortfall is inclusive of the anticipated \$10 million rebate from the Oakland Alameda Coliseum Joint Powers Authority, but exclusive of the anticipated \$10.5 million in Real Estate Transfer Tax revenue from the sale of Uptown Station (discussed in more detail in the following section). As detailed in Exhibit 2 above, the Finance Department currently estimates the savings resulting from administrative reductions to FY 2020-21 spending to be \$25.50 million. Therefore, the shortfall between the City's projected FY 2020-21 revenue and expenditures, inclusive of the anticipated \$10 million rebate from the Oakland Alameda Coliseum Joint Powers Authority and administrative spending reductions but exclusive of the anticipated \$10.5 million in Real Estate Transfer Tax revenue from the sale of Uptown Station, is \$15.02 million (\$650.97 million in FY 2020-21 revenue — [\$691.49 million in FY 2020-21 spending — \$25.50 in FY 2020-21 savings]).

The combined General Purpose Fund balance shortfall and FY 2020-21 revenue shortfall totals **\$46.13 million** (\$31.11 million in General Purpose Fund balance and reserve shortfall + \$15.02 million in projected FY 2020-21 revenue shortfall).

If the City foregoes meeting its FY 2020-21 reserve requirements, the General Purpose Fund is projected to end the FY 2020-21 fiscal year with a fund balance of **\$4.54 million** (\$19.56 million in unassigned FY 2020-21 General Purpose Fund balance – \$15.02 million in FY 2020-21 revenue shortfall).

Exhibit 4 below summarizes the numbers detailed above. Exhibit 4 is inclusive of: (a) the anticipated \$10 million anticipated rebate from the Oakland Alameda Coliseum Joint Powers

¹ We were unable to validate the required OMERS reserve amount of \$2.36 million as reported in the second quarter Revenue and Expenditure Report.

Authority, and (b) the current estimated savings from implemented administrative reductions and inclusive of restorations, as described in Exhibit 2 above. Exhibit 4 does not include anticipated Real Estate Transfer Tax revenue from the sale of the Uptown Station, which is discussed in more detail after the table.

Exhibit 4: General Purpose Fund shortfall, FY 2020-21

General Purpose Fund balance and uses	(\$ mil)			
General Purpose Fund balance as of June 30, 2020				
Project and encumbrance carryforward from FY 2019-20	\$40.12			
 Inclusive of \$5.2 million in administrative carryforward reductions, see Exhibit 2 above 	(18.5)			
Kids First FY 2018-19 True Up	(1.52)			
Transfer from fund balance FY 2020-21 Adopted Midcycle Budget	(0.54)			
Unassigned FY 2020-21 GPF balance	19.56			
General Purpose Fund emergency reserve requirement	48.31			
OMERS reserve requirement ²	2.36			
Total FY 2020-21 reserve requirement	50.67			
Shortfall: General Purpose Fund balance and reserve requirements	(31.11)			
FY 2020-21 projected revenues and expenditures FY 2020-21 projected revenue Inclusive of \$10 million anticipated rebate from the Oakland Alameda Coliseum Joint				
Powers Authority	\$650.97			
FY 2020-21 projected expenditures				
Exclusive of administrative reductions	\$691.49			
 Estimated FY 2020-21 expenditure savings from administrative reductions as of 3/18/2021* 	(\$25.50)			
Total FY 2020-21 estimated projected expenditures	\$665.99			
Shortfall: General Purpose Fund estimated FY 2020-21 revenues	(\$15.02)			
 Inclusive of \$10 million anticipated rebate from the Oakland Alameda Coliseum Joint Powers Authority 				
 Inclusive of \$25.5 million anticipated savings from administrative reductions as of 3/18/2021 				
• Exclusive of \$10.5 million anticipated Real Estate Transfer Tax revenue from the sale of Uptown Station				

Source: City Finance Department

*\$25.5 million is the estimated savings from administrative reductions, excluding the reduction of \$5.2 million in carryforward reductions, which were applied to the General Purpose Fund balance obligation (\$18.5 million) shown in the GPF fund balance and uses.

Additional Real Estate Transfer Tax revenue

The FY 2020-21 projected revenues of \$650.97 million do not include anticipated Real Estate Transfer Tax revenues to the City from the March 2021 sale of Uptown Station. According to staff

² We were unable to validate the required OMERS reserve amount of \$2.36 million as reported in the second quarter Revenue and Expenditure Report.

in the Department of Finance, the Uptown Station property sold for approximately \$419 million, which would result in approximately \$10.5 in additional RETT revenue to the City once remitted from the County. The City expects to receive this amount in Real Estate Transfer Tax revenue from the County by the end of April. Under the City's Consolidated Fiscal Policy, 50 percent of excess Real Estate Transfer Tax revenue (defined as projected Real Estate Transfer Tax revenue that exceeds 15 percent of General Purpose Fund tax revenues, inclusive of Real Estate Transfer Tax revenue) is required to be used to fund the City's Vital Services Stabilization Fund and the City's debt retirement and unfunded long-term debt obligations. However, Oakland City Council Resolution No. 88108 C.M.S., passed by the Council on May 12, 2020, suspended this requirement and authorized the use of excess Real Estate Transfer Tax revenue to balance the budget and maintain existing services.

Assuming the City receives an additional estimated \$10.5 million in unanticipated Real Estate Transfer Tax revenue in April 2021 and the full amount is used as General Purpose Fund unallocated revenue, the FY 2020-21 estimated General Purpose Fund revenue shortfall would decrease from \$15.02 million to \$4.52 million.

5. What is the amount needed to restore the GPF emergency reserve to 7.5% of GPF appropriations?

The City's FY 2020-21 adopted midcycle budget is \$644,092,166. The City's Consolidated Fiscal Policy states that the City shall "maintain in each fiscal year a reserve equal to seven and one-half (7.5%) of the General Purpose Fund (Fund 1010) appropriations as adopted in the biennial or midcycle budget," not including prior year carryforwards, encumbrances, or appropriations to Fund Balance. Accordingly, for FY 2020-21 the City needs to maintain a General Purpose Fund Emergency Reserve of \$48,306,912.

As reported in the City's Comprehensive Annual Financial Report and shown in Exhibit 4 above, on June 30, 2020 the City's General Purpose Fund Emergency Reserve totaled \$40.12 million. As shown in Exhibit 4 above, after accounting for known uses of General Purpose Fund balance during FY 2020-21, the available General Purpose Fund balance is \$19.56 million in FY 2020-21. Based on this number, the amount needed to restore the General Purpose Fund emergency reserve is **\$28.75 million** (\$48.31 million required reserves – \$19.56 million in FY 2020-21 unassigned fund balance).

However, as noted above, the City is projected to have a FY 2020-21 revenue shortfall of \$15.02 million after accounting for FY 2020-21 administrative savings. To ensure that the City's General Purpose Fund emergency reserve is maintained even in the event of this projected shortfall, the amount needed to restore *and maintain* the General Purpose Fund emergency reserve in the event of anticipated FY 2020-21 revenue shortfall is \$43.77 million (\$28.75 million to restore the General Purpose Fund emergency reserve + \$15.02 million to offset projected revenue shortfalls). If the City realizes the entirety of its anticipated approximately \$10.5 million in

additional Real Estate Transfer Tax from the sale of Uptown Station, this amount would decrease to approximately \$33.27 million.

The amounts reported in response to question #5 above do not include the \$2.36 million in required OMERS reserves, only the \$48.31 million in General Purpose Fund emergency reserves.

6. What is the amount of new real estate transfer tax (RETT) revenue since the most recent report from the Finance Director and the amount of any other revenue or expenditure amounts not included in the 2nd Quarter Revenue and Expenditure Report?

RETT Revenue

According to the most recent data available on RETT revenue, the City has received or will receive a total of approximately \$10,704,172 from real estate transactions that occurred in January and February (i.e. the two full months since the end of the 2nd quarter). This is slightly higher than the \$7.6 million monthly average that the City received in RETT in FY 2019-20. Notably, the RETT is a highly volatile tax that can easily be affected by the sale (or lack thereof) of large properties in a given fiscal year.

According to management and staff of the Finance Department, the County provides the City with a report on real estate transactions and anticipated RETT on a monthly basis approximately two weeks after the close of the month. The most recent report available includes transactions through the end of February. Finance Department management noted that the County should provide data on real estate transactions that occurred in March by mid-April.

Of note, we found that the Finance Director's projections for RETT from the 2nd Quarter Revenue and Expenditure report did not anticipate the sale of the Uptown Station property, an eight-story office and retail complex at 1955 Broadway, which occurred on March 5th. According to Finance Department staff, the Uptown Station property sold for approximately \$419 million, which would result in approximately \$10,475,000 in additional RETT revenue to the City once remitted from the County.

Other Revenue

As noted by the Finance Director in the Second Quarter Revenue and Expenditure report, the City is experiencing weakness in four GPF revenue sources: (1) transit occupancy tax (i.e. hotel tax) down 48%; (2) parking tax down 49%; (3) fines and penalties down 43%; and, (4) service charges down 16%. All four of these revenue sources have been affected by the shelter-in-place orders that have reduced travel and commuting to job centers in the City. The Administration projects a more modest decrease of 5% in the business license tax and otherwise projects that revenues will meet the original budgeted amounts with the exception of an additional \$10 million from the Coliseum JPA as described below. Although we believe that the basis for the projections of these

revenues is sound, we were unable to verify the precise estimate for each GPF revenue source with the materials that were provided and the time allotted.

According to Finance Department management, there are no unusual revenues the City has received since the Second Quarter Revenue and Expenditure analysis. We were unable to fully vet this assumption based on the data provided and the time allotted for this analysis. However, as noted above, the City is anticipating approximately \$10.5 million in RETT that was not anticipated by the Finance Department when the Second Quarter Revenue and Expenditure report was presented. An additional source of funding that was not included in the Second Quarter Revenue and Expenditure report was the approximately \$192.08 million anticipated from the American Rescue Plan Act (ARPA). These funds are described in more detail in response to question 10 below.

Notably, the \$10 million rebate from the Oakland Alameda Coliseum Joint Powers Authority was included in the Finance Director's Second Quarter Revenue and Expenditure Report. According to the report, this \$10 million helps to partially offset the shortfall due to revenue weakness in the transient occupancy tax (i.e. hotel tax), parking tax, fines & penalties, and service charges.

Other Expenditures

Details on additional expenditures incurred since the end of the second quarter are included in our response to questions #2 and #3 above.

7. What is the City's current GPF cash on hand?

According to the Finance Department, the GPF account cash on hand balance was \$58,296,975 as of March 24, 2021. Notably, this figure fluctuates daily due to the day-to-day revenue and expenditure activities of the City.

8. Can the City Administrator allocate funds from the GPF emergency reserves without prior Council approval?

The City's Consolidated Fiscal Policy (Section 2, Part A) does not permit the City Administrator to allocate monies from the GPF Emergency Reserve without prior Council approval. However, the need to use GPF monies to pay for the day-to-day general purpose expenditures of the City gives the appearance that the Administration is spending emergency reserve monies because the GPF Emergency Reserve is comingled with all other unallocated GPF monies.

According to Finance Department staff, if the GPF Emergency Reserve were held in a separate fund, the Council would be able to clearly see that the reserve monies are not being spent. If this were the case, the Council would also see the GPF unallocated fund balance drop to much lower

levels and periodically become a negative balance that would temporarily be covered by interfund loans. This is due to the day-to-day cash flow needs of the City, which shows up as cash on hand; as compared to the budgeted revenues and expenses, which occur over a longer period of time (i.e. over several months and ultimately over the course of the fiscal year).

9. Should the GPF emergency reserve be in a separate account from the unallocated GPF monies?

Under the City's current Consolidated Fiscal Policy, there is no requirement that the GPF emergency reserves be held in a separate account from other unallocated GPF monies. We believe that a revision of the Consolidated Fiscal Policy to require that such funds be held in a separate account would improve transparency of the budget process and the use of unallocated GPF monies.

10. What, if any, restrictions will be placed on the American Rescue Plan Act (ARPA) funds that are to be provided to the City?

According to the League of California Cities, the ARPA provides \$130.2 billion in aid to local governments. The Finance Department anticipates approximately \$192.08 million from the ARPA in two equal tranches of \$96.04 million. The first tranche is anticipated to be provided in the current year and the second tranche is expected approximately one year after the first tranche is remitted. All funds must be used by December 31, 2024. These funds may be used to:

- Respond to the COVID-19 emergency and address its economic effects, including through aid to households, small businesses, nonprofits, and industries such as tourism and hospitality.
- Provide premium pay to essential employees or grants to their employers. Premium pay couldn't exceed \$13 per hour or \$25,000 per worker.
- Provide government services affected by a revenue reduction resulting from COVID-19.
- Make investments in water, sewer, or broadband infrastructure.

Local governments could transfer funds to private nonprofit groups, public benefit corporations involved in passenger or cargo transportation, and special-purpose units of local governments.

Local governments *cannot* use the funds towards pensions.

11. Are revenues anticipated from ARPA and the Coliseum Joint Powers Authority subject to the three percent set aside under Measure KK for youth programming?

According to Finance Department management, the ARPA funds will <u>not</u> be subject to any set-asides, including the Measure KK Kids First three percent set aside.

According to Finance Department management, the revenue anticipated from the Coliseum JPA will be subject to the Measure KK Kids First three percent set aside. However, Finance Department management notes that the Kids First set-aside is calculated on audited revenue numbers based on the total unrestricted revenue received in the fiscal year across the entire GPF. Finance Department management further noted that calculations such as Kids First and other related items, specific revenues cannot be assessed in a vacuum.

We appreciate being provided with the opportunity to serve the City Council on this matter. For questions regarding this report, please contact Dan Goncher at dgoncher@harveyrose.com or Linden Bairey at lbairey@harveyrose.com.

Respectfully submitted,

Daniel Journ

Dan Goncher Principal

cc: Rebecca Kaplan, Vice Mayor & At Large Member
Dan Kalb, Councilmember, District 1
Carroll Fife, Councilmember, District 3
Sheng Thao, Councilmember, District 4
Noel Gallo, Councilmember, District 5
Loren Taylor, Councilmember, District 6

Treva Reid, Councilmember, District 7