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September 27, 2019

Maraskeshia Smith City of Oakland Housing & Community Development Department 250 Frank Ogawa Plaza, 5<sup>th</sup> Floor Oakland, CA 94612 510-238-3502

RE: Funding Application for Mark Twain Homes; 3525 Lyon Ave, Oakland, CA 94601

Dear Ms. Smith:

Jointly with Oakland & The World Enterprises, Inc. Memar Properties, Inc., dba MPI Homes is submitting the enclosed application for acquisition and rehabilitation of the above existing 102-unit rental project which has been housing persons with special needs, the homeless and seniors for many decades. In addition to the City's previous commitment of \$174,000 to this project, our current request of \$4,826,000 represents 18% of the total development costs of \$27 million.

Our team of Anne Phillips Architecture (APA), BBI Construction (BBIC), Bay Area Community Services (BACS), FPI Management (FPIM), OPC Services (OPCS) and Devine & Gong (D&G) bring substantial, in-depth experience to accomplish successful execution of this rehabilitation and supportive housing plan for this project.

Our request is based on no NEW Section 8 Project Based Vouchers, though inclusion of the same could lower the requested amount from the City of Oakland. However, our underwriting assumes conversion of the existing 22 Mod/Rehab Homeless SRO Vouchers to 22 Section-8 Project-Based Vouchers for Studios, as our rehab plan includes conversion of all existing 33 SROs to Studio units.

Below, please find an overview of various aspects of the project.

# **Site Information**

Consisting of four parcels with a total of 50,843 square feet, or 1.17 acres, the site of Mark Twain Homes fronts both on Lyon Ave and 35<sup>th</sup> Ave and contains four separate buildings. Pedestrian and vehicular access to the property are on Lyon Avenue while there are several emergency exits on 35<sup>th</sup> Avenue. The site has a slight slope up on Lyon Avenue and thus the South Building is a partial three-stories with parking spaces tucked under.



#### Figure 1 Site Plan showing all four buildings

The project site is conveniently located within  $1/3 - \frac{1}{2}$  mile of Farmer Joe's Market Place and Supermercado Mi Tierra #2, several buses stop at the corner of Lyon and  $35^{th}$  Avenues, providing easy, reliable access to Fruitvale BART station approximately one mile away. Allendale Recreation Center and Peralta Hacienda Park along with Fruitvale-San Antonio Senior Centers are all within one mile of the site.

## **Buildings and Units**

Built in 1953, the North Building as 2426 35<sup>th</sup> Ave is a two-story stucco apartment building with single-loaded corridor (Motel style), contains 33 SROs, 4 Studios, 13 1B/1BA and 2 2B/1BA for a total of 52 units. A two-story building is at the end of the inverted U-shape North-Building, above which there are four studio units.

Built in 1984, the South Building known as 2438 35<sup>th</sup> Ave consists of 35 Studios, with generous sizes and open floor plans. This building was constructed for seniors with double-loaded interior corridors, handrails and a fire-sprinkler system monitored by off-site fire alarm system, but we noted that it had expired.





Figure 2 Parking lot and tucked under parking

The Manager's Office Building has one 1B/1BA behind it and two 1B/1BA above. Built in the 1950s and completely remodeled in 2014, The Annex Building contains 8 Studios.

Mark Twain Homes															
Existing Unit/Building Distrbutions															
	EFFICIENCY/SRO			STUDIO			1B/1BA			2B/1.5BA			TOTALS PER BUILDING		
	1ST	2ND	3RD	1ST	2ND	3RD	1ST FLOOR	2ND	3RD	1ST FLOOR	2ND	3RD FLOOR			
North Building	13			4	LOOK	TEOON	8		TEOON	1	1	LOOK	52		
Community Room Building				4								4			
South Building					18	17							35		
Manager's Building					1	2					3				
Annex Building				8									8		
TOTALS PER FLOOP	13	20	0	12	22	17	9	7	0	1	1	0	102	102	
		33		I	51		I	16		1	2		I	102	

The below table shows the distribution of all unit types in all the buildings.

Figure 3 Buildings and Units Distribution

Except for the Annex Building which was remodeled in 2015, all other buildings are in various states of disrepair and outdated service lives and Code compliance. Poor site drainage, deferred maintenance and

long-term absence of capital improvements have rendered the units and buildings in substantial need of rehabilitation.

Given the long-term residential uses of the site, there are no Recognized Environmental Conditions as provided in recently completed Phase I by AEI consultants.

The central community room and kitchen has been locked up for many years due to an order by the City's Fire Department. Even though the project has been used as a Special Needs housing for many decades, the residents have no on-going supportive services in place.



Figure 4 South Building's 2.5 story section

# **Project History**

On August 01, 1997, the California Tax Credit Allocation Committee recorded a Regulatory Agreement on the subject property for Federal Credits only for a term of 55 years and for "SRO or Special Needs Project" with Physical Facility Features including a Community Kitchen, Equipped Laundry Room and Furnished Community Room for a total of 105 Low-Income Units; 1 Manager's Unit consisting of 100 SROs and 6 1-Bedrooms with the provision that "105 units must be occupied by Tenants such that the *average* (emphasis added) income of Tenants at or below 40% of Area Median Income." The 15-year tax credit compliance ended in 2012. The 55-year affordability compliance ends in 2052.





Figure 5 Jalousi windows circa 1950s

On May 31, 1996, the Redevelopment Agency of the City of Oakland recorded a Regulatory Agreement on the subject property restricting rents for 109 SROs to VLI, defined as 30% of 50% AMI for 1 person households. While the City's loan was paid off sometime in 2014, the affordability compliance period ends in 2026.

It appears the owner who received both City funds and Low Income Housing Tax Credits managed to convince the City it was delivering 109 SROs in May 1996, and then in August 1997, recorded an agreement with TCAC for 100 SROs and 6 one-bedroom units.

Sometime in 2014, after paying off the City of Oakland's loan, the new owner who acquired the then distressed property proceeded to remodel the units with the intent to convert them to market-rate units. After a major remodel of the 8-units at the Annex Building, informed of the market-rate conversion of the project, both the City of Oakland and the State TCAC took action to stop the conversion. While the City and TCAC were in the process of recording additional agreements, that owner sold the property to the current owners, without disclosing the Regulatory Agreement issues.

The current owners then entered into Assignment and Assumption of Regulatory Agreement with TCAC and the City in 2017.

## **Current Project Attributes**

In 2018, Antoinette Pietras contacted MPI and OAW to consider acquiring the property and addressing long-term historical affordability and habitability compliance issues with the property. MPI and OAW entered into contract in 2018, but their application for Measure A-1 funding was not successful. The sponsors then met with the City, including Ms. Michele Byrd, Antoinette Pietras and Everett Cleveland Jr. to review the project's acquisition/rehab plan. The City then ordered an appraisal for the project and supported the sponsor's application to the County's A-1 funding competition.

The current non-subsidized rents for SROs range from \$374 to \$600, for Studios, they range from \$300 to \$700, for 1B/1BA from \$560 to \$800. The fundamental reason for such low rents for these units is the extremely poor and unsafe physical condition of the units and the buildings. Even if the affordability restrictions were removed, the project's "curb-appeal" and unsafe and inadequate conditions would not generate demand for the units.

For the past 23 years, OHA has provided 22 Mod/Rehab SRO Project-Based vouchers for the formerly homeless individuals at this property. In addition, there are 24 residents with their own Tenant-Based Section 8 or VASH vouchers who live at the property.

# **Financing Plan**

City of Oakland's commitment of \$174,000 in 2018 is being supplemented with a new loan request in the amount of \$4,826,000 for a total maximum of \$5,000,000, which represents 18.5% of Total Development Costs of \$27,000,000. Additional funding is being sought from the State HCD's No Place Like Home (NPLH) and CalHFA's Special Needs Housing Program, supplemented by 4% Low Income Housing Tax Credits and Tax Exempt Bonds. A permanent mortgage of \$1.55 million is predicated on conversion of the existing 22 Project Based Mod/Rehab SRO Homeless Vouchers to 22 PBVs for Studios. These are not NEW vouchers, rather a conversion of existing vouchers from SROs to Studios after completion of the Project's rehabilitation. Michele Hasan of OHA has advised that such a conversion is routinely handled by San Francisco HUD.

Project costs include \$9.6 million in acquisition, \$8.9 million in rehabilitation, \$2.6 in soft and design costs, \$2.9 million in financing costs, \$1.9 million in developer costs and \$865,000 in reserves.

The financing plan includes a bridge loan to close on the acquisition in June 2020 whose costs are significant amounting to an additional \$592,000 in interest payments. The Sponsors are requesting a variance to the City's loan terms to include the City funding its commitment of funds at close of acquisition of the property in June 2020, after NPLH funds are secured in order to reduce substantial interest costs of carrying a full acquisition loan.

# **Proposed Rehab Plan**

The rehab goal is to ameliorate short-term and long-term deferred maintenance and neglected capital investments in the project, convert the 33 existing SRO's to 33 Studios, re-configure unsafe unit layouts



and physical connections (bridges) between and among buildings, create useable open space, and redesign community room to allow for better circulation and use, and create counseling spaces, upgrade North Building's life-safety systems, and repair and improve South Building's systems and amenities. All of this will be accomplished without loss of any existing units or permanent displacement of any resident, along with minimal off-site relocation of residents.

Mark Twain Homes														
Post-Rehab Units/Buildings														
	EFFIC	CIENCY	/SRO		STUDIO	)		1B/1B/	Ą	2	B/1.5B	A	TOTALS PI	R BUILDING
	1ST	2ND	3RD											
	FLOOR	FLOOR	FLOOR											
North Building				18	18		6	6		1	1		50	
Community Room Building							2						2	
South Building				1	18	17	3						39	
Manager's Building								3					3	
Annex Building				8									8	
TOTALS PER FLOOR	0	0	0	27	36	17	11	9	0	1	1	0	102	102
		0			80			20			2			102

Figure 6 Post-Rehab Units/Buildings

## **Supportive Services**

The Sponsors have teamed up with Bay Area Community Services (BACS) and Alameda County Health Care Services Agency (ACHSA) to design and implement a comprehensive supportive services plan for the current and future residents of Mark Twain Homes (MTH). Funded at the tune of \$280,000 annually, ACHSA has made a serious 20-year commitment to provision of robust supportive services for the homeless and other very low income residents with special needs. One of the most-celebrated comprehensive supportive service providers in Northern California, BACS has the commitment, organizational capacity and depth of experience to address the myriad needs of the current and future residents of MTH.

This proposed acquisition/rehab accomplishes the City's goals in the following ways:

- Abates long-term health and safety problems including mold, fire-entrapment as a result of unpermitted partitions of units, site drainage, fire-sprinkler system, monitored fire alarm systems, moisture protection for tenants, ADA compliance, electrical, plumbing and heating systems;
- Addresses long deferred capital needs requirements for the buildings/units and the site;

- Provides comprehensive case-management supportive services with a budget of \$280,000 per year;
- Converts unsafe, unpermitted "SRO" units to Code compliant Studio units so each resident has his/her own private space for cooking and bathroom;
- Put the project under professional property management qualified to serve very low income residents;
- Put the project's ownership under local nonprofit control.

We hope you will join us in addressing this long-term challenging housing project for the City of Oakland.

Sincerely,

Ali R. Kashani President Memar Properties, Inc.

Enclosures