



# AGENDA REPORT

**TO:** Edward D. Reiskin  
City Administrator

**FROM:** Ryan Russo  
Director, OakDOT

**SUBJECT:** Contract Award for Highway Safety Improvement Program (HSIP) Cycle 8, Bancroft Avenue Improvements

**DATE:** December 11, 2020

City Administrator Approval 

Date: Jan 21, 2021

## RECOMMENDATION

**Staff Recommends That The City Council Adopt A Resolution Awarding A Construction Contract To Gruendl Inc. dba Ray's Electric, For Highway Safety Improvement Program (HSIP) Cycle 8, Bancroft Avenue Improvement Project, Project No. 1004012, The Lowest, Responsible, Responsive Bidder In Accordance With Project Plans, Specifications, State Requirements, And With Contractor's Bid In The Amount Of Two Million Two Hundred Eighteen Thousand Eight Hundred Sixty-Seven Dollars (\$2,218,867).**

## EXECUTIVE SUMMARY

Approval of the proposed resolution will award a construction contract of \$2,218,867 to Gruendl Inc. dba Ray's Electric, the lowest, responsible, responsive bidder, for Highway Safety Improvement Program (HSIP) Cycle 8, Bancroft Avenue Improvement Project, Project No. 1004012 to implement pedestrian, bicycle and traffic safety improvements on Bancroft Avenue between Havenscourt Boulevard and 98th Avenue. Safety measures include pedestrian median refuges, high intensity activated crosswalks, rectangular rapid flashing beacons, signal mast arms, pedestrian countdown heads, a bicycle lane striping refresh.

## BACKGROUND / LEGISLATIVE HISTORY

In August 2016, the Department of Transportation (DOT) submitted a grant proposal to Caltrans on Bancroft Avenue Improvements based on collision history extending back five years, on behalf of the City. The project area is within Oakland's High Injury network and has a deficit of controlled intersections, with high pedestrian volumes, transit, and bicycle lanes. In November 2016, Caltrans awarded a grant to the City in a competitive process base on an evaluation of the overall effectiveness of proposed measures that can reduce the number and severity of collisions for pedestrians, bicyclists and vehicles.

In June 2017, the City Council passed Resolution No. 86818 C.M.S., accepting and appropriating funds as shown in **Attachment A**, which authorized the City Administrator to accept and appropriate the HSIP Cycle 8 grant for the Bancroft Avenue Improvement Project.

City Council  
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## **ANALYSIS AND POLICY ALTERNATIVES**

A summary of project features includes the following on Bancroft Avenue:

- Installation of a new signal mast arms at Havenscourt Boulevard, Church Street and 77th Avenue.
- Installation of a variety of crossing improvements including: curb ramps, high intensity activated crosswalks, seven (7) rectangular rapid flashing beacons, three (4) pedestrian hybrid beacons, pedestrian countdown signal heads, and advanced limit lines.
- Re-stripping of bike lanes between 73rd Avenue and 76th Avenue and 96th Avenue and 98th Avenue.

This project will improve pedestrian safety along Bancroft Avenue by improving existing crosswalks at signalized and uncontrolled locations. The project will also improve safety for vehicles with the installation of new signal heads.

The project is located in Council Districts 6 and 7. For a map and additional detail on project features please refer to **Attachment B**.

Based on the grant schedule DOT was required to complete design, and to obtain authorization for construction by December 31, 2019. Staff met all design schedule requirements. Currently staff are seeking Council approval on a Resolution to award this contract to the lowest responsive and responsible bidder, Gruendl Inc. dba Ray's Electric.

On June 5 and June 12, 2020, DOT placed an advertisement in East Bay Times, Oakland Post, El Mundo, World Journal, The Korean Times, and Daily Pacific Builder/McGraw-Hill inviting construction bids. On July 30, 2020, the Office of City Clerk received three bids in the amounts of \$2,590,888.25, \$3,167,181.90 and \$2,218,867.00 from Bay Area Lightworks, Tennyson Electric and Gruendl Inc. dba Ray's Electric, respectively as shown in **Attachment C**.

The Contract Compliance Division determined that Gruendl Inc. dba Ray's Electric. bid is Equal Benefits Ordinance (EBO) compliant, meets the Federal Disadvantaged Business Enterprise (DBE) 12.05% goal, and is therefore the lowest, responsible, responsive bidder. Gruendl Inc. dba Ray's Electric's bid of \$2,218,867.00 is twenty-four percent (24%) below the Engineer's Estimate of \$3,139,230. The Contract Compliance Memorandum is shown in **Attachment D**. Staff determined that Gruendl Inc. dba Ray's Electric's bid is reasonable with available sufficient funds. Hence Gruendl Inc. dba Ray's Electric. is recommended to be awarded the contract.

### **FISCAL IMPACT**

Approval of the Resolution will authorize the City Administrator to execute a construction contract with Gruendl Inc. dba Ray's Electric.as follows:

#### *AMOUNT OF RECOMMENDATION/COST OF PROJECT:*

Construction Contract: \$2,218,867

#### *SOURCES OF FUNDING:*

The project is funded by the HSIP Cycle 8 grant and Measure KK. On January 8, 2020, Caltrans authorized the use of HSIP Cycle 8 grant for construction contract of the Bancroft Avenue Improvement Project. A 25% local match is required as a condition of the grant.

- Federal HSIP Grant \$1,697,350, State of California, Department of Transportation; Project 1004012, Organization 92246, Expense 57411, Task 8.0, Award 23000, Fund 2116, Program NB33.
- Local Match \$521,517, Measure KK, Department of Transportation, Project 1004012, Organization 92246, Expense 57411, Task 8.0, Award 23686, Fund 5332, Program NB33.

### **PUBLIC OUTREACH / INTEREST**

The project was presented to the Bicyclist and Pedestrian Advisory Commission (BPAC) during the grant application phase, and received a letter of support thereafter. DOT staff also reached out to AC Transit and obtained their support for the project as well.

### **COORDINATION**

The Office of the City Attorney and the Budget Bureau have reviewed this report and resolution. Staff coordinated with the following City Departments and stakeholders as listed below:

- State of California, Department of Transportation (Caltrans)
- OPW Project Delivery Division
- OPW Infrastructure Maintenance Division
- Bicyclist and Pedestrian Advisory Commission (BPAC)
- AC Transit

### **SUSTAINABLE OPPORTUNITIES**

**Economic:** This project will improve transportation conditions and make Bancroft Avenue safer, more accessible, and more attractive. In addition, the construction contract will create job opportunities for Oakland residents through the City's contracting requirements.

**Environmental:** The project will provide a safer route for pedestrians, and thereby providing a more attractive alternative mode of transportation to single occupancy vehicles and helping to reduce Oakland's carbon footprint. Furthermore, during construction the project will implement the Best Management Practices for the protection of storm water runoff to prevent pollutants from entering the storm drain system.

**Social Equity:** The project will result in greater mobility, accessibility and safety for pedestrians, bicycles, transit, and vehicular traffic. It will benefit the schools in the project area, especially the East Oakland Pride Elementary School, Markham Elementary School and Castlemont High School. Persons with disabilities will be particularly benefited by the curb ramps installed, and audible signals built into the traffic signal and beacons. The project is in an area of the City with equity index scores that range from 0.61 to 0.78. Typically, equity index score of 0.50 or higher are considered to be disadvantaged communities. The equity index is based on a number of socio-economic factors including income, education, housing and ethnicity. Overall equity index scores range between 0 and 1.

### **CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA)**

The project is exempt from the California Environmental Quality Act (CEQA) pursuant to Public Resources Code (PRC) Section 21080.25. Due to recent additions intended to expand and enact CEQA exemptions to streamline the time and cost of delivering transportation projects in California through Senate Bill (SB) 288, this project is identified as exempt under PRC Section 21080.25. (b)(1) (Pedestrian and bicycle facilities, including new facilities).

In addition, the project is also exempt from CEQA pursuant to Public Resources Code Section 21080.20.5 (restriping of streets for bicycle lanes), and on a separate and independent basis, the project is also exempt from CEQA pursuant to CEQA Guidelines Sections 15183 (Projects Consistent with a Community Plan, General Plan or Zoning), 15301(c) (Existing Facilities, Highways and Streets), 15304(h) (minor alterations to land), and/or 15061(b)(3) (No Significant Effect on the Environment).

Edward D. Reiskin, City Administrator

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**ACTION REQUESTED OF THE CITY COUNCIL**

Staff Recommends That The City Council Adopt A Resolution Awarding A Construction Contract To Gruendl Inc. dba Ray's Electric, For Highway Safety Improvement Program (HSIP) Cycle 8, Bancroft Avenue Improvement Project, Project No. 1004012, The Lowest, Responsible, Responsive Bidder In Accordance With Project Plans, Specifications, State Requirements, And With Contractor's Bid In The Amount Of Two Million Two Hundred Eighteen Thousand Eight Hundred Sixty-Seven Dollars (\$2,218,867).

City Council  
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For questions regarding this report, please contact Ade Oluwasogo, Supervising Transportation Engineer, at 510-238-6103.

Respectfully submitted,

*for*   
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Ryan Russo  
Director, Department of Transportation

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Attachments (5):

- A: Resolution to Accept and Appropriate HSIP Grant
- B: Location Map
- C: List of Bidders
- D: Contract Compliance Report
- E: Contractor Performance Evaluation