



AGENDA REPORT

TO: Edward D. Reiskin
City Administrator

FROM: Melinda Drayton
Interim Fire Chief

SUBJECT: FY 2020 Urban Area Security Initiative
(UASI) Grant

DATE: October 12, 2020

City Administrator Approval

Date:

Nov 2, 2020

RECOMMENDATION

Staff Recommends The City Council Adopt A Resolution: (1) Authorizing The City Administrator Or Designee To: (A) Enter Into An Agreement With The City And County Of San Francisco For Receipt Of Federal Fiscal Year 2020 Urban Area Security Initiative (FY 2020 UASI) Grant Funds In An Amount Up To One Million, One Hundred Fifteen thousand Dollars (\$1,115,000.00); (B) Accept And Appropriate Said Grant Funds For The Fire Department, Emergency Management Services Division; (C) Expend Grant Funds In Accordance With The FY 2020 UASI Recommended Grant Spending Plan Provided The City's Hiring And Contracting Requirements And Programs/Policies Are Followed And Without Further Council Approval; (2) Waive The City's Advertising And Competitive Bidding And Purchasing Requirements.

EXECUTIVE SUMMARY

Passage of the proposed resolution will authorize the City Administrator, or designee, to enter into a grant agreement with the City and County of San Francisco for one million one hundred fifteen thousand dollars (1,115,000.00) for FY 2020, to accept, administer, appropriate and expend the FY 2020 UASI funding for this grant year as per the Grant award/agreement and recommended spending plan, and to waive the City advertising and competitive bidding and purchasing requirements for procurement of equipment when required by the grant funds. The grant agreement includes the mandatory processes for reimbursement requests for reimbursement of the approved salaries and benefits, contracts, and purchases. The term of this Agreement shall commence on November 1, 2020 and shall end on May 31, 2022.

The acceptance of the FY 20 UASI grant will provide resources and deliver capabilities to the City of Oakland and region necessary to prevent, protect against, mitigate, respond to and recover from acts of terrorism and other hazards that may impact the Bay Area. The grant will accomplish this by providing staffing for the Emergency Management Services Division, hazardous materials and explosives detection

City Council
November 10, 2020

equipment to the Fire Department and providing integrated communications and data information flow throughout the Bay Area UASI Region.

BACKGROUND / LEGISLATIVE HISTORY

The U.S. Department of Homeland Security (DHS), Office for Domestic Preparedness (ODP) Urban Area Securities Initiative (UASI) was born from the events of 9/11 and from the approval of the National Strategy for Homeland Security (NSHS) in 2002. The first year of implementation for UASI funding awards began in 2003, and allocations were awarded to seven urban areas that were considered the highest risk urban areas in the United States. The first UASI grant awarded in 2003 incorporated the following seven high-risk urban areas: San Francisco, CA (henceforth, referred to as the Bay Area, and included Oakland); the Los Angeles/Long Beach, CA area; the National Capital area (Washington, DC); New York City, including the boroughs Manhattan, the Bronx, Queens, and Brooklyn, NY; Chicago, IL; Houston, TX; and Seattle, WA.

The Bay Area UASI now encompasses twelve (12) counties, three (3) major cities, over one hundred (100) municipalities for a combined total population exceeding 8.2 million people.

The purpose of the UASI Program is to provide financial assistance towards the planning, organizing, equipping and training and exercise needs of large urban areas. And to assist them in building an enhanced and sustainable capacity to protect, prevent, mitigate, respond and recover from threats or acts of terrorism in alignment of the five mission areas of the National Preparedness Goal.

The last UASI grant awarded to the City of Oakland was approved by City Council March 03, 2020 under Resolution No. 88070 C.M.S.

ANALYSIS AND POLICY ALTERNATIVES

The City of Oakland Fiscal Year (FY) 2020 UASI grant proposal was approved by the Bay Area Urban Area Security Initiative (UASI) Approval Authority and the City of Oakland has been awarded a grant allocation of up to one million one hundred fifteen thousand dollars (1,115,000.00), for FY 2020 as part of an investment to the region.

The following program/project initiatives have been authorized and approved by the United States Department of Homeland Security, the California Office of Homeland Security and the Bay Area UASI Approval Authority:

- 1) Up to five (5) FT/PT Staff Positions:

- Operational Coordination
 - This Planning Coordinator will establish and maintain a unified and coordinated operational structure across City departments, Alameda County, neighboring counties, and partner agencies to prepare for and respond to a terrorist incident. The Planning Coordinator will develop processes and procedures for activation and response in a multijurisdictional event.

 - Critical Transportation
 - This Planning Coordinator will collaborate with internal stakeholders and external partners to identify main thoroughfares that should be prioritized for emergency response operations and develop processes for clearing routes. Critical transportation routes will be used for emergency response vehicles and evacuation of impacted residents.

 - Public Information and Warning
 - This Planning Coordinator will represent the City's needs across Alameda County, adjacent counties and other Bay Area Core Cities to provide mechanisms for accurate, coordinated and timely information dissemination in the event a terrorist attack or other types of hazards. The Planning Coordinator will analyze communication tools and assess their effectiveness during a crisis to provide reliable and actionable information to affected residents, including those with access and functional needs and people with limited English proficiency.

 - Mass Care Services
 - This Planning Coordinator will work with internal stakeholders and external partners to build capacity for caring for people impacted by an emergency including vulnerable populations. This position will assess emergency respite center locations and coordinate with facility owners on emergency use. Additionally, the position will coordinate processes and procedures for activation and operation of mass care services.

 - Training Personnel
 - This Planning Coordinator will develop an integrated preparedness plan outlining the training and exercise sequence to prepare responders for effective incident management. The integrated preparedness plan will establish training and exercises for responders on incident management roles and responsibilities as detailed in the Emergency Operations Plan, preparing personnel to respond to all-hazards incidents including terrorist events throughout the region and across operational areas.
- (2) Strengthen Information Sharing and Collaboration

- Project Title: Gemini S5 Raman and Fourier-transform infrared (FTIR) spectroscopy
 - This project supports the City of Oakland and surrounding counties in identifying unknown chemicals and explosives in the field. With this equipment, first responders will be able to assist counties and stabilize our infrastructure if a terrorist attack or hazardous materials release were to occur.
- (3) Enhance Multi-Jurisdictional All Hazards Incident Planning, Response, & Recovery Capabilities:
- Project Title: Operational Communication: Infrastructure Enhancement and Support
 - This project will support and enhance integrated communications and data information flow throughout the Bay Area UASI Region. Upgrades and enhancement to equipment will be integrated and made available to the cities within Alameda County and surrounding operational areas; including but not limited to Contra Costa County, the City & County of San Francisco and the City of San Jose. This project will purchase equipment to support critical communications and data systems coordination and resource allocation tools such as Veoci, satellite communications and public alert and warning to affected members of the community in order to save lives, protect property and the property.

FISCAL IMPACT

Approval of the proposed resolution will authorize the acceptance and appropriation of FY 2020 UASI grant funds.

The City should waive City advertising and competitive bidding and purchasing requirements for procurement of equipment when required by the grant funds as UASI is the primary source of funding for the City's emergency management capability.

FY 2020 UASI grant funds will be deposited into the U.S. Department of Homeland Security Fund (2123), Emergency Management Services Division Organization (20711), Project (TBD), Emergency Management Services/Homeland Security Program (PS21).

AMOUNT OF RECOMMENDATION/COST OF PROJECT:

Grant Amount: \$1,115,000.00

Performance Period: November 1, 2020 to May 31, 2022

Table 1: Cost Elements of Agreement/Contract:

Project Title	Amount
Staff Positions <ul style="list-style-type: none">• Operational Coordination• Critical Transportation• Public Information and Warning• Mass Care Services• Training Personnel•	\$905,660
Gemini S5 Raman and FTIR spectroscopy	\$115,000
Operational Communication: Infrastructure Enhancement and Support	\$ 94,340
Total	\$1,115,000.00

This report authorizes the use of the general-purpose fund to cover the cost of central service overhead charges affiliated with said grant.

PUBLIC OUTREACH / INTEREST

Community members within the Bay Area UASI region are welcomed to participate in the UASI Grant planning process. Representatives from member jurisdictions organize in the East, West, North and South Bay Hubs to review grant proposals. The membership reviews, vets and prioritizes the proposed projects. Final recommendations for funding are then sent to the UASI Approval Authority for final approvals. UASI Approval Authority Meeting dates are posted on the Bay Area UASI website; <http://www.bayareauasi.org/events-calendar>.

The Bay Area UASI produces three newsletters and an annual report each year to highlight the activities of the organization.

COORDINATION

The FY 2020 UASI grant application processes involved numerous meetings with hundreds of participants throughout the region, in which representatives from the City of Oakland Police Department, Fire Department and the Emergency Management Services Division regularly attend. OFD's Emergency Management Services Division consulted with the Budget Bureau and City Attorney in the preparation of both the grant application and this agenda report. This coordination process ensures that the projects funded are integrated throughout the Bay Area UASI Region.

SUSTAINABLE OPPORTUNITIES

Economic: In keeping with the mission areas of the National Preparedness Goal: protect, prevent, mitigate, respond and recover; preparation of efforts in keeping the City of Oakland safe and secure supports the Bay Area as a desirable place to live, work and play; and continually encouraging and attracting visitors from around the globe, who spend \$16.6 million dollars daily throughout the region.

Environmental: Emergency management programs proactively approach the rising risks and threats that are a result of climate change. With preemptive research and planning, the effects that disasters can have on general health of the ecosystem – which may be affected by decisions and prioritization of actions taken in the pursuit of long-term recovery, can be mitigated. Through collaboration, these systems and the organizations and communities that surround them can thrive in the aftermath of disaster to become more environmentally sustainable and physically survivable.

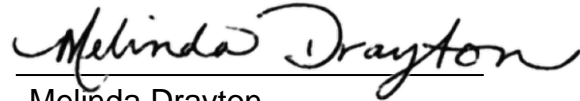
Race and Social Equity: Collaboration and coordination across all levels of government, the private sector, special districts, non-governmental organizations, and everyday people, presents the opportunity for overcoming challenges that affect marginalized populations; not limited to the non-English speaking, persons with access and functional needs and the economically disadvantaged. Emergency management practices encourage a holistic approach for incorporating ideas of sustainability, resilience, and social equity throughout the city.

ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends The City Council Adopt A Resolution: (1) Authorizing The City Administrator Or Designee To: (A) Enter Into An Agreement With The City And County Of San Francisco For Receipt Of Federal Fiscal Year 2020 Urban Area Security Initiative (FY 2020 UASI) Grant Funds In An Amount Up To One Million, One Hundred Fifteen Thousand Dollars (\$1,115,000.00); (B) Accept And Appropriate Said Grant Funds For The Fire Department, Emergency Management Services Division; (C) Expend Grant Funds In Accordance With The FY 2020 UASI Recommended Grant Spending Plan Provided The City's Hiring And Contracting Requirements And Programs/Policies Are Followed And Without Further Council Approval; (2) Waiving The City's Advertising And Competitive Bidding And Purchasing Requirements.

For questions regarding this report, please contact Jessica Feil, Emergency Services Manager, Emergency Management Services Division at (510) 238-6068.

Respectfully submitted,

A handwritten signature in cursive script that reads "Melinda Drayton". The signature is written in black ink and is positioned above a horizontal line.

Melinda Drayton
Interim Fire Chief

Prepared by:
Jessica Feil
Emergency Services Manager

Attachment (1):

Agreement Between the City and County of San Francisco and the City of Oakland for the Distribution of FY 2020 UASI Grant Funds