## AS AMENDED AT THE JUNE 30, 2020, CITY COUNCIL MEETING

Approved as to Form and Legality

City Attorney

## **OAKLAND CITY COUNCIL**

RESOLUTION NO 8 8 2 0 2 C.M.S.

## **RESOLUTION:**

- 1) ACCEPTING AND APPROPRIATING A TOTAL AWARD OF U.S. DEPARTMENT OF HOUSING & URBAN DEVELOPMENT GRANT FUNDS IN THE AMOUNT OF \$14,617,844 FOR COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG), HOME INVESTMENTS PARTNERSHIP (HOME), EMERGENCY SOLUTIONS GRANT (ESG), AND HOUSING OPPORTUNITIES FOR PERSONS WITH AIDS (HOPWA) FISCAL YEARS 2020-2022 PROGRAMS;
- 2) ACCEPTING AND APPROPRIATING CORONAVIRUS AID, RELIEF, AND ECONOMIC SECURITY (CARES) ACT FUNDS IN THE AMOUNT OF \$2,723,889 AWARDED TO THE CITY OF OAKLAND UNDER THE ESG AND HOPWA PROGRAMS TO PREVENT, PREPARE FOR AND RESPOND TO THE CORONAVIRUS;
- 3) AUTHORIZING THE CITY ADMINISTRATOR TO PREPARE AND SUBMIT TO THE U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT THE CITY OF OAKLAND FIVE-YEAR CONSOLIDATED PLAN FOR FISCAL YEARS 2020-21 THROUGH 2024-25 AND THE ANNUAL ACTION PLAN FOR FISCAL YEAR 2020-21;
- 4) APPROPRIATING \$850,000 IN REVOLVING LOAN FUND PROGRAM INCOME AND ANY AMOUNTS IN EXCESS THEREOF FOR HOUSING REHABILITATION ACTIVITIES OR OTHER CDBG-ELIGIBLE ACTIVITIES;
- 5) AUTHORIZING THE CITY ADMINISTRATOR TO AWARD GRANT AGREEMENTS TO VARIOUS THIRD-PARTY CONTRACTORS AND SUB-RECIPIENTS IDENTIFIED IN EXHIBIT A ATTACHED HERETO FOR FISCAL YEARS 2020-2022 CDBG, HOME, ESG, AND HOPWA PROGRAMS; AND
- 6) AUTHORIZING THE USE OF GENERAL PURPOSE FUNDS TO PAY CENTRAL SERVICE OVERHEAD CHARGES FOR THE EMERGENCY SOLUTIONS GRANT AND HOUSING OPPORTUNITIES FOR PERSONS WITH AIDS PROGRAMS.

WHEREAS, the United States Department of Housing & Urban Development (HUD) has allocated formula entitlement grants to the City of Oakland in the following amounts under the 2020 Community Planning & Development (CPD) programs:

•	Community Development Block Grant (CDBG)	\$ 7,705,609
•	HOME Investment Partnership (HOME)	\$ 3,173,979
•	Housing Opportunities for Persons with AIDS (HOPWA)	\$ 3,078,240
•	Emergency Solutions Grant (ESG)	\$ 660,016
	Total	\$14,617,844

; and

WHEREAS, the City of Oakland has been awarded supplemental Housing Opportunities for Persons With AIDS (HOPWA-CV) and Emergency Solutions Grant (ESG-CV) funding under the Coronavirus Aid, Relief and Economic Security (CARES) Act (Public Law 116-136) in the following amounts to prevent, prepare for, and respond to coronavirus:

Emergency Solutions Grant (ESG-CV)	\$2,275,917
<ul> <li>Housing Opportunities for Persons with AIDS (HOPWA-CV)</li> </ul>	\$ 447,972
Total	\$2,723,889
<ul> <li>Housing Opportunities for Persons with AIDS (HOPWA-CV)</li> </ul>	\$2,275,917
Emergency Solutions Grant (ESG-CV)	\$ 447,972
Total	<del>\$2,723,889</del>

; and

WHEREAS, on May 19, 2020, Oakland City Council accepted and appropriated CDBG CARES Act funds (CDBG-CV) in the amount of \$4,532,841 as part of the First Substantial Amendment to the 2019-20 Annual Action Plan; and

WHEREAS, Title 24, Part 91, Subparts A-C and F of the Code of Federal Regulations (24 C.F.R 91.1, et seq.) requires the City of Oakland to prepare and submit to HUD a Five-Year Consolidated Plan (Con Plan), inclusive of a 2020-21 Annual Action Plan (AAP) in order to receive the award amounts listed above under the CPD formula grant and CARES Act allocations; and

WHEREAS, in light of the COVID-19 pandemic, HUD reduced the citizen participation comment period under 24 CFR section 91.105 from 30 days to 5 days; and

WHEREAS, in light of the COVID-19 pandemic, HUD also waived the public hearing requirements under 24 CFR section 91.105 to allow local jurisdiction to hold virtual public hearings, if social distancing is recommended by health officials, as long citizens are provided reasonable notice and opportunity to comment; and

WHEREAS, a public hearing will be held June 30, 2020 to solicit public comment on the City's Con Plan, which includes categorical allocation of CDBG, HOME, HOPWA, ESG,

HOPWA-CV, ESG-CV and CDBG-CV funds for Fiscal Year (FY) 2020-21; and

WHEREAS, in FY 2020-21, the City's Department of Housing & Community Development expects to collect \$850,000 in Revolving Loan Program Income from loan fees and payments under the City's CDBG-funded Residential Lending and Housing Rehabilitation program; and

WHEREAS, said Revolving Loan Program Income is utilized and reported annually as leveraging for CDBG funds awarded to the City; and

WHEREAS, staff seeks approval to utilize Revolving Loan Program Income collected in excess of the \$850,000 in FY 2019-20 and FY 2020-21 for housing rehabilitation and other CDBG-eligible activities; and

WHEREAS, no more than 7.5 percent of ESG funds and no more than 3 percent of HOPWA funds awarded to the City may be used to cover grantee (the City's) administrative costs; and

WHEREAS, the Community Housing Services Division will be required to pay an estimated \$8,354 in Central Services Overhead costs for the administration of its ESG grant funds and an estimated \$11,522 in Central Service Overhead costs for the administration of its HOPWA grant funds; and

WHEREAS, payment of the Central Services Overhead costs for the administration of its ESG and HOPWA grant funds may cause the Community Housing Services Division to exceed the 7.5% and 3% administrative costs caps for ESG and HOPWA funds, respectively; now therefore be it

**RESOLVED:** That the City Council hereby accepts and appropriates CDBG, HOME, HOPWA, ESG, and CARES Act funding (HOPWA-CV and ESG-CV) as follows:

Community Development Block Grant (CDBG)	\$ 7,705,609
HOME Investment Partnership (HOME)	\$ 3,173,979
<ul> <li>Housing Opportunities for Persons with AIDS (HOPWA)</li> </ul>	\$ 3,078,240
Emergency Solutions Grant (ESG)	\$ 660,016
Total	\$14,617,844
• Emergency Solutions Grant (ESG-CV)	\$2,275,917
<ul> <li>Housing Opportunities for Persons with AIDS (HOPWA-CV)</li> </ul>	\$ 447,972
• Total	\$2,723,889
- Housing Opportunities for Persons with AIDS (HOPWA-CV)	\$ 2,275,917
Emergency Solutions Grant (ESG-CV)	<del>\$ 447,972</del>
Total	\$ 2,723,889

; and be it

FURTHER RESOLVED: That the City Council appropriates up to \$800,000 of the

\$2,275,917 in ESG-CV grant funds to a Re-entry Rapid Housing Flex Fund to be administered by the Department of Violence Prevention to fund existing re-entry service providers; and be it

**FURTHER RESOLVED:** That CDBG grant funds shall be appropriated to the HUD-CDBG Fund 2108, HOME funds shall be appropriated to the HUD-HOME Fund 2109, HOPWA and HOPWA-CV funds shall be appropriated to the HUD-HOPWA Fund 2103, and ESG and ESG-CV funds shall be appropriated to the HUD-ESG Fund 2103; and be it

FURTHER RESOLVED: That the City Council appropriates \$850,000 in Revolving Loan Program Income for housing rehabilitation services for FY 2020-21 and authorizes the use of all Revolving Loan Program Income received in excess of \$850,000 in FY 2019-20 and FY 2020-21 for housing activities and other CDBG-eligible activities, including projects to address the impact of the coronavirus crisis on Oakland communities, without returning to Council; and be it

**FURTHER RESOLVED:** That the City Council appropriates Revolving Loan Program Income funds to Fund 2018; and be it

**FURTHER RESOLVED**: That the City Council authorizes the City Administrator to take all actions necessary to prepare and timely submit the City's Five Year Consolidated Plan for FY 2020-21 through FY 2024-25, the 2020-21 AAP, and any related documents, to HUD for the purpose of securing HUD approval; and be it

**FURTHER RESOLVED**: That the City shall provide a period of not less than five days for public comment on the amendments to the AAP and shall review and consider all public comments regarding said amendments prior to submission of the Con Plan to HUD for review and approval; and be it

**FURTHER RESOLVED**: That City Council hereby authorizes a contribution from the General-Purpose-Fund to be included in the City's Adopted Budget for CSO costs related to the HOPWA and ESG programs in amounts equivalent to the Department of Human Services FY 2020/21 CSO costs estimated to be \$8,354 for ESG and \$11,522 for HOPWA; and be it

**FURTHER RESOLVED:** That the City Council authorizes the City Administrator to award agreements to the third-party contractors and sub-recipients for projects and activities as set forth in Exhibit A attached hereto and in the City's 2020-21 – 2024-25 Con Plan subject to compliance with any applicable CDBG and City competitive bidding requirements; and be it

**FURTHER RESOLVED:** That prior to execution, all agreements shall be reviewed and approved as to form and legality by the City Attorney, and executed copies shall be filed with the City Clerk.

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IN COUNCIL, OAKLAND, CALIFORNIA,

My 3, 2020

PASSED BY THE FOLLOWING VOTE:

AYES - FORTUNATO BAS, GALLO, GIBSON-MCELHANEY, KALB, REID, TAYLOR, THAO AND PRESIDENT KAPLAN

NOES - Q

ABSENT - Q

ABSTENTION - 🛇

ATTEST:

ASHA REED
Acting City Clerk and Clerk of the Council of

the City of Oakland, California

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			CDBG. HO	ME.	ESG. HOPV	VA & CARES ACT	Amended on the		EDEOLOGICA		EXHI	
							REVOLVING					10.0
Prolect#	Sponsor		CDBG (FY 29/21)		80 (FY 22)*	CDBG CARRYFORWARD	PROGRAM	HOME	ESG	HOPWA		* 4:1
	A Safe Place: Shelter Plumbing Project (Public Facility Improvements)									142-1411-1-1-1-1-1		
1	(Fubic Facility improvements)	Public Facility /Capital Improvements	\$ 42,68	g   c	_						\$	42.688
	Beautification Council: Operation	mprovenione.	¥ ,,,,,,	1							*	42,000
2	Beautification Advancement (Public Service)	Public Services/Neighborhood Clean Up	\$ 22,77		40,516							00.000
	Construction Resource Center:	Clean op	<b>a</b> 22,11	4   3	40,516	-					\$	63,290
	Construction/Project Management Technical Asstance Training (Economic											
3	Development)	Economic Development/ Technical Assistance	\$ 75,00	0 \$	50,000			:			s	125,000
	East Bay Spanish Speaking Citizens' Foundation (SSCF): TEST II (Public											
	Services - Youth)		-									
4	East Oakland Community Development	Public Services/ Youth	\$ 46,93	0 \$	46,930						\$ .	93,860
	Corporation: East Oakland Entrepreneurship Forum (Economic											
	Development - Micro Enterprise)											
5		Economic Development/ Microenterprise	\$ 67,17		66,775					·		
	Family Bridgers, Inc.: Wholeness	Wildroenterprise	Φ 01,111	3 3	00,775		-				\$	133,950
	Program (Homeless solutions - Services & Operation Costs)											
. 6		Public Services/Homelessness	\$ 52,21	_	52.215						_	404.400
	Fred Finch Youth Center dba Fred Finch	Fublic Selvices/Horneressiless	φ . 32,21:	7	52,215					<del></del>	\$	104,430
	Youth & Family Services: Rising Oaks (Youth Services)											
7	<u></u>	Public Facility/Youth	\$ 82,14	1 \$	49,350	-					\$	131,494
	Greater New Beginnings: Residential Facility (Youth Services)											
8		Public Services/Youth	\$ 48,78	1 \$	48,781						\$	97,562
	Greater New Beginnings: Residential Facility: (Homeless Youth Services)											
- 9		Public Services /Homelessness	\$ 15,52	7 \$	15,527				i		\$	31,054
	Greater New Beginnings: Residential Facility: (Youth Re-entry Services)				-					-		
10	LifeLong Medical Care: (Oakland House	Public Services/Homeless	\$ 15,52	7 \$	15,527						\$	31,054
	Calls Program - Senior Services)							٠.				
11		Public Services/Seniors	\$ 22,774	\$ \$	22,774					1	\$	45,548

			CDBG (F	od en	COR	G (FY	cpag	REVOLVING					
Project#	Sponsor	Program Type/Category	20/21)		21/2	2)*	CARRYFORWARD	PROGRAM	HOME	ESG TO THE	HOPHA		
12	Native American Health Center Inc.: 3050 International Boulevard Health	Public Facitlit/Health Services	\$ 7	5,000	\$	75,000						\$	150,000
13	Oakland Public Works: Bushrod Recreation Center Improvements (Public	Public Facility /Capital Improvements			\$	72,247	,	·				\$	72,247
14	Oakland Public Works: Franklin Recreation Center Improvements (Public Facility)	Public Facility /Capital Improvements	\$ 13	4,466								\$	134,466
15	Oakland Public Works: Astro Park Improvements (Public Facility)	Public Facility /Capital Improvements			\$	130,154						\$	130,154
16	Oakland Public Works: San Antonio Parks Improvements (Public Facility)	Public Facility /Capital Improvements			\$	47,000						\$	47,000
17	Oakland Public Works:DeFremery Pool and Park Improvements (Public Facility)	Public Facility /Capital Improvements	\$ 15	6,371	\$	138,629						\$	295,000
18	Oakland Public Works: Dimond Park Improvements (Public Facility)	Public Facility /Capital Improvements		,	s	30,000						s	30,000·
	Oakland Public Works: Rainbow Recreation Center Improvements (Public Facility)	Public Facility /Capital			s	82,000						s	82,000
19	Oakland Public Works: Elmhurst Library Improvements (Public Facility)	Improvements			ъ	82;000						•	82,000
20	· ·	Public Facility /Capital Improvements			\$	47,137					.*	\$	47,137
	Oakland Public Works - Environmental Services Division: D1 Food Hub Pilot (Food Bank)												•
21	OCCUR: Youth Technology Training	Public Services/Food Banks			\$.	15,000						\$	15,000
22	(Youth Services)	Public Services/Youth		3,554	s	83,554		,				s .	167,108
	OCCUR: Seniors Technology Training (Senior Services)												
23	Satellite Affordable Housing Associates: (3050 International Boulevard -Acquisition or Public Facility)	Public Services/Seniors	\$ 2	2,774	\$	22,774						\$	45,548
24	Student Program for Academic & Athletic	Acquisition/Public Facility	\$ 17	9,211	\$	58,010						\$	237,221
	Student Program for Academic & Athletic Transitioning (SPAAT) (College & Career Performance Program - Youth Services)		4										
25		Public Services/Youth	\$ 111	0,220	\$	110,220						\$	220,440
26	St. Mary's Center: (Winter Shelter - Senior Services)	Public Services/Seniors/ Homelessness	\$ 5	8,657	\$	58,657						\$	117,314
	urban u <u>niv</u> ersity: Single Moms at Work Transitional Housing (Transitional Housing- Public Service)					,							
27		Public Services/Homelessness/ Transitional Housing	\$ 9	6,895	\$	84,530	1					\$	181,425

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45.2054		APPENDING SECURITION			Mary Indiana de la company	LOAN	innu a e basa a	al allegations	Seguiro 124 il di 1881	
Project#	Sponsor	Program Type/Category	CDBG (FY 29/21)	CDBG (FY 21/22)*	CORG CARRYFORWARD	PROGRAM	HOME	ESG	HOPWA	المارين والمستوالية
AREA CONTRACTOR	Vietnamese American Community	1. rolliani i Sharamadari	Z41Z 1/			niscome.			Her He	1.02
	Center of the East Bay: Senior Services								•	
	(Senior Services)			N						
28		Public Services/Seniors	\$ 15,293	\$ 20,722						\$ 36,015
	Vietnamese Community Development Inc. of the East Bay: Senior Services									
	(Senior Services)	*.*		N			51			
. 29	·	Public Services/Seniors	\$ 15,000							\$ 15,000
	Helen Mcgregor Piaza	T abile del videa del ilora	10,000							¥ 10,000
		5.0.5.00		_						
30	-	Public Facility /Capital Improvements				* .				\$ 33,247
	Drivers Plaza	·	¥ 00,211							7 33,217
		B. 611- 5114- 10- 11				1				
31		Public Facility /Capital Improvements	\$ 15,000							\$ 15,000
31	Unallocated Amount Left To Discretion	improvementa	10,000					·		. 10,000
	Of CDBG Office to Reallocate			1		1				
32		Non-Public Services		\$ 2,794		1			-	\$ 2,794
	Commercial Property Acquisition- CD				,				1	
	District 6				i					
33		Economic Development	\$ 90,186	\$ 90,586						\$ - 180,772
	City of Oakland /Department of Human									
	Services/Community Housing Services	Alameda County HOPWA -								
		HIV/AIDS Housing, Services &		-					f 0050047	
34	City of Oakland /Department of Human	Project Sponsor Administration							\$ 2,056,017	\$ 2,056,017
	Services/Community Housing Services									
					4					1
	-	LIODINA Ct Administration				1			\$ 92.347	£ 00.047
35	City of Oakland /Department of Human	HOPWA Grantee Administration							\$ 92,347	\$ 92,347
	Services/Community Housing Services	LIODINA C C								
	•	HOPWA - Contra Costa County					1 1			1
36					·				\$ 904,875	\$ 904,875
	City of Oakland /Department of Human Services/Community Housing Services			ļ						
	, , , , , , , , , , , , , , , , , , , ,	HOPWA - OPERATION	i ·							
· 37		DIGNITY	4.2						\$ 25,000	\$ 25,000
	City of Oakland/Department of Housing & Community Development					1.00		1		
	Community Development	East Bay Community Law								
38		Center/Fair Housing Services -	\$ 261,476				1			\$ 261,476
	City of Oakland /Housing & Community Development			1					•	
	,	East Bay Community Law								
39	City of Oakland /Housing & Community	Center - Fair Chance Program			\$ 185,000		· ·		:	\$ 185,000
	Development						ļ			· . [
40		East Oakland Community Project	\$ 158,244				1			\$ 158,244
. 40	City of Oakland /Human Services/	ir roject	₩ 130,244			<del> </del>		. 1		ψ . 130,244
	Community Housing	DOTI I Charles and Commenting			·			•		
41	•	PATH Strategy Operating Expense -Third Party Contracts	\$ 246,772	l						\$ 246,772
	City of Oakland /Human Services/									
	Community Housing	City of Oakland/Department of Human Services-Program								· [
42		Delivery	\$ 240,327		<u> </u>	<u></u>				\$ 240,327
42	<u> </u>	1000000	T 270,021		L.,	٠				T

					7.17	REVOLVING			
			CDBG (FY	сова (FY	CDEO	PROGRAM			
Project#	Sponsor: City of Oakland /Human Services/ Community Housing	Program Type/Category	29/21)	2(/12)	UARRYFORWARD	INCOME	HOME		
		City of Oakland/Department of Human Services-Admin CHS							
43	City of Oakland /Housing & Community	Admin	\$ 495,462						\$ 495,462
	Development	Emergency Home Repair and Home Maintenance and							
44	0.4	Improvement Loan Programs**	\$ 69,441		\$ 818,371	\$ 1,553,566			\$ 2,441,378
	City of Oakland /Housing & Community Development	DHCD/Access Improvement and Lead-Safe Homes Program Grants **		2 .					
45	Alameda County	Giants	\$ 358,989		\$ 440,599	\$ 5,559			\$ 805,147
46	City of Oakland /Housing & Community	Minor Home Repair Program	.\$ 159,200		* -				\$ 159,200
	Development	City of Oakland /Housing &			<i></i>		-		
47		Community Development Residential Lending/ Rehabilitation – Administration	\$ 785.826	4.					
41	City of Oakland /Housing & Community Development		\$ 785,826						\$ 785,826
48		Relocation Program	\$ 430,000			1			\$ 430,000
40	City of Oakland /Housing & Community Development		430,555						\$ 430,000
49		Homeownership Program	\$ 119,925						\$ <b>1</b> 19,925
50	City of Oakland /Housing & Community Development	Housing Resource Center Anti- Displacement Program	\$ 230,000						\$ 230,000
	City of Oakland /Housing & Community Development	HOME Program-Oakland HCD Administration	200,000						
51	City of Oakland /Housing & Community						\$ 317,398		\$ 317,398
52		HOME Program-Oakland HCD					\$ 2,856,581		\$ 2,856,581
	City of Oakland/Economic Workforce Development								
53		Economic Development Program Delivery Costs	\$ 310,858						\$ 310,858
	City of Oakland /Housing & Community Development	:							
54		Community Development Block Grant General Administration	\$ 742,623						\$ 742,623
37	City of Oakland /Housing & Community Development		, ,,,,,,,,						¥ 172,023
55	·	Community Development Block Grant Program Delivery Cost	\$ 601,635		,				\$ 601,635
56	City of Oakland Department of Human Services/Community Housing Services	Emergency Solutions Grant- Administration						\$ 49,501	\$ 49,501
	City of Oakland /Housing & Community Development	Emergency Solutions Grant - PATH Strategy						\$ 49,501	\$ 49,501
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Project #	Sponsor	Program Type/Category	CDI 20/2	3 <b>G</b> (FY 11)	CDB1 21/22		GDBG GARRYFORWARD	EPA PRO NEC	RAM ME	HOME		eag (		HOPWA	(1),2° (2),2° (3),2°	
	City of Oakland /Housing & Community Development															
	•	City of Oakland/Department of Housing & Community Development Finance & City														
58	Other Control of the	Attorney Office General Administration Costs	\$	172,734								·			\$	172,734
	City of Oakland /Department of Human Services/Community Housing Services	Matilda Cleveland Transitional														
	City of Oakland /Housing & Community	Housing Program/Lease Cost	\$	36,000	-										\$	36,000
60	Development	Main Street Launch Small Business Loan Program	\$	424,163											\$	424,163
	City of Oakland /Housing & Community Development										•					
		Miscellaneous COVID19 Response and/or Back Up Projects Identified in 1st														
61		Substantial Amendment to the 2019/20 Annual Action Plan	\$	284,525											s	284,525
Total			\$	7,705,609	\$ .	1,577,409	\$ 1,443,970	\$	1,559,125	\$ 3	173,979	\$ 660,	016	\$ 3,078,239	_	9,198,347

CARES ACT FUNDING	
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Project #		Program Type/Category		lipidanga jawa sa		5 74 74	100 PM	EBG-CV	HOPWA-C	la de	
	City of Oakland Department of Human		1					T			
i	Services/Community Housing Services		,								
					· ·						
62		Alameda County HOPWA-CV							\$ 302,	848 \$	302,848
	City of Oakland Department of Human	·						*			
	Services/Community Housing Services									1.	
		Contra Costa County HOPWA-							l	.	
63	07. (0.1115	CV							\$ 131,	685 \$	131,685
	City of Oakland Department of Human Services/Community Housing Services	*							i		
	Services/Continuously Housing Services					l .	· '		l		
64		City Administration HOPWA-CV						i ·	e 12	439 \$	13,439
	DIV. of Contrare Consistency Library			30.90 mm 10.00		CONTRACTOR CONTRACTOR	STATISTICS OF THE PROPERTY OF THE			400	15,455
	City of Caldard Gopartment of Human Baryless/Community Housing Saryless				at tige the court		AND SECTION	de Significa	and the second		
					TO SECURE AND ADDRESS.						
10.000								PREZERIE			
		English English (Day 1577) (Martin Martin							the debrace	essas Par	
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1.00 Sept. 10 Sept. 1		Elektrick in the Editor Re-	The Court of the C								
30		Entry Providers						a di amin'ny			* 400 oco
Total				\$ -			\$ -	\$ 2,275,917	\$ 447,		2,723,889

"Contingent upon HUD 2021/22 CDBG Award To the City of Oakland in 2021.
"Carry-forward approved per Oakland City Council Resolution 87730 for 2019/20 and 2020/21