

### FILED OFFICE OF THE CITY CLERK OAKLAND

2020 JAN 30 PM 2: 37

### AGENDA REPORT

TO:

Sabrina B. Landreth

City Administrator

FROM: Darin White

Fire Chief

SUBJECT:

Fiscal Year 2018 and 2019 State

Homeland Security Grant Program

Award

**DATE:** January 17, 2020

City Administrator Approval

Date:

2020

### **RECOMMENDATION**

Staff Recommends That the City Council Approve A Resolution: (1) Accepting And Appropriating Fiscal Year 2018 And Fiscal Year 2019 State Homeland Security Grant Funds In The Amount Of Fifty-Two Thousand Dollars (\$52,000) Per Fiscal Year As A Sub-Recipient Of Alameda County And From The Governor's Office Of Emergency Services (CAL OES) For The Communities Of Oakland Responding To Emergencies (CORE) Program; (2) Authorizing the Use Of The General Purpose Fund To Cover The Cost Of Central Service Overhead Charges Affiliated With Said Grant; And (3) Accepting And Appropriating Any Additional Funding For Said Grant In An Amount Not To Exceed Fifty Percent (50%) Of The Original Grant Amount For The Next Two (2) Fiscal Years Through City Fiscal Year 2022.

### **EXECUTIVE SUMMARY**

The California Governor's Office of Emergency Services (Cal OES) has approved Alameda County's Fiscal Year (FY) 2018 State Homeland Security Grant Program (SHSGP) application. The City of Oakland is a sub-recipient under this grant, and has been awarded fifty-two thousand dollars (\$52,000) for the CERT (Community Emergency Response Team) Program or City of Oakland equivalent, known as CORE (Communities of Oakland Respond to Emergencies) to support planning, outreach and management of emergency preparedness programs and self-reliance based training activities for volunteers; including the distribution of supplies (Attachment A). The City of Oakland has been awarded this grant annually and a similar award for FY 2019 SHSGP is anticipated to be awarded.

Emergency Management Services Division (EMSD) intends to use the funds by hiring a Temporary Contract Service Employee (TCSE) that is partially funded by the CERT 2017 and CERT 2018 grant periods that will assist in the Communities of Oakland Response to Emergencies (CORE) program. This TCSE position is only funded through March 16, 2020 for the CERT 2017 grant period and will need to be funded by the CERT 2018 grant period thereafter. If the CERT 2018 is not accepted and approved by Council soon, there will be no funds to continue the TCSE position starting on March 17, 2020 after the CERT 2017 period is exhausted.

> Item: Public Safety Committee February 11, 2020

Subject: FY 2018/19 State of Homeland Security Grant Program Award

Date: January 17, 2020

### **BACKGROUND / LEGISLATIVE HISTORY**

The Federal State Homeland Security Grant is designed to provide jurisdictions with disaster assistance and overall management of regional emergency response activities.

The Federal Emergency Management Agency (FEMA) began promoting nationwide use of the Community Emergency Response Team (CERT) concept in 1994 from the model created by the Los Angeles City Fire Department. Since then, CERT programs have been established in hundreds of communities nationwide. The purpose of CERT is to train people to take care of themselves, their families and their neighbors in the event of a disaster. For the Oakland equivalent, CORE members are taught basic fire suppression, utility control, light search and rescue, triage and shock treatment. Other topics include putting together your own disaster kit, disaster psychology and disaster incident management. The training involves attending all six (6) evening sessions for a total of twenty (20) hours. The training format is lectures, interactive skills-based training and it concludes with a hands-on exercise to practice the skills that were just learned.

Since 1999, the City of Oakland has been one (1) of approximately twenty-five (25) cities across the United States selected to receive SHSGP funds to continue providing assistance to build on the progress made towards enhancing the capabilities of emergency response.

After several large-scale disasters such as the Oakland Hills Fire and the Loma Prieta earthquake, there was a realization that not all emergency services personnel will be able to reach everyone right away. By attending CERT training classes, residents can learn the skills to help save lives and protect property. As a CERT / CORE participant, residents can participate in disaster drills and exercises and help their community be more resilient.

### **ANALYSIS AND POLICY ALTERNATIVES**

The Oakland Fire Department (OFD), Emergency Management Services Division (EMSD) was awarded fifty-two thousand dollars (\$52,000) from the FY 2018 SHSGP as a grant sub-recipient of Alameda County. As the sub-recipient, all reimbursement requests will be submitted to the Alameda County Sheriff's Office. This funding will ensure that the Emergency Management Division of the Fire Department has the necessary resources to effectively plan, conduct outreach and manage programs and preparedness activities for volunteers; as well as providing training and supplies to the participants. The Department is currently planning to hold one (1) emergency preparedness event per quarter starting in the Spring of 2020.

The Communities of Oakland Respond to Emergencies (CORE) Program is instrumental in providing this education to the residents of Oakland. Failure to continue funding this program would hinder City efforts to increase the number of classes offered to residents and prevent a targeted outreach effort to individuals and neighborhoods to complete the CORE program training in low-participating communities, specifically in East and West Oakland.

Item: \_\_\_\_\_ Public Safety Committee February 11, 2020

Subject: FY 2018/19 State of Homeland Security Grant Program Award

Date: January 17, 2020

### **FISCAL IMPACT**

Approval of this resolution will authorize the acceptance of fifty-two thousand dollars (\$52,000) and any additional funding not to exceed fifty percent (50%) of said amount annually for the FY 2018 SHSGP and FY 2019 SHSGP, for the appropriation to the Alameda County Grant Fund (2160) Emergency Services Organization (20711), in a Project to be Determined, Office of Emergency Services/Homeland Security Program (PS21) for the following:

Description	Costs
Support the planning, outreach and management of programs and activities for volunteers; including to provide training and supplies	\$52,000.00
Total Projected Costs	\$52,000.00

Approval of this resolution will also authorize the use of the general-purpose fund to cover the cost of Central Service Overhead (CSO) charges affiliated with this grant.

The FY 2018 grant performance period is September 1, 2018 through May 31, 2021 or until the grant funds are exhausted. If awarded, the FY 2019 grant performance period would be September 1, 2019 through May 31, 2022, which is through City fiscal year 2022. The grant will be managed or delegated by the Emergency Services Manager.

### **PUBLIC OUTREACH / INTEREST**

No additional outreach was necessary for the proposed policy action beyond standard City Council noticing procedures.

#### COORDINATION

The Office of the City Attorney and the Budget Bureau were consulted in the preparation of this report.

### SUSTAINABLE OPPORTUNITIES

**Economic**: In keeping with the mission areas of the National Preparedness Goal: protect, prevent, mitigate, respond and recover from threats and hazards that pose the greatest risk, preparation efforts to keep the City of Oakland safe and secure; support the Bay Area as a desirable place to live, work and play. Furthermore, preparation efforts encourage and attract visitors from around the globe.

**Environmental**: Emergency management programs proactively approach the rising risks and threats that are a result of climate change. With preemptive research and planning, the effects that disasters can have on the general health of the ecosystem – which may be affected by

Item: \_\_\_\_\_\_Public Safety Committee February 11, 2020

Subject: FY 2018/19 State of Homeland Security Grant Program Award

Date: January 17, 2020

decisions and prioritization of actions taken in the pursuit of long-term recovery can be mitigated. Through collaboration, these systems and the organizations and communities that surround them can thrive in the aftermath of disaster to become more environmentally sustainable and physically survivable.

**Race and Equity**: Collaboration and coordination across all levels of government, the private sector, special districts, non-governmental organizations, and the residents of Oakland, presents the opportunity for overcoming challenges that affect marginalized populations; not limited to the disadvantaged. Emergency management practices encourage a holistic approach for incorporating ideas of sustainability, resilience and social equity.

Item: \_\_\_\_\_ Public Safety Committee February 11, 2020

Subject: FY 2018/19 State of Homeland Security Grant Program Award

Date: January 17, 2020

### ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends That the City Council Approve A Resolution: (1) Accepting And Appropriating Fiscal Year 2018 And Fiscal Year 2019 State Homeland Security Grant Funds In The Amount Of Fifty-Two Thousand Dollars (\$52,000) Per Fiscal Year As A Sub-Recipient Of Alameda County And From The Governor's Office Of Emergency Services (CAL OES) For The Communities Of Oakland Responding To Emergencies (CORE) Program; (2) Authorizing the Use Of The General Purpose Fund To Cover The Cost Of Central Service Overhead Charges Affiliated With Said Grant; And (3) Accepting And Appropriating Any Additional Funding For Said Grant In An Amount Not To Exceed Fifty Percent (50%) Of The Original Grant Amount For The Next Two (2) Fiscal Years Through City Fiscal Year 2022.

For questions regarding this report, please contact Toshia Shavies Marshall, Emergency Services Manager, Emergency Management Services Division at (510) 238-6069.

Respectfully submitted,

DARIN WHITE Fire Chief

Reviewed by:
Toshia Shavies Marshall
Emergency Services Manager
Emergency Management Services Division

Prepared by: Eileen Ogata Office Manager Emergency Management Services Division

Attachment:

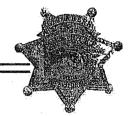
A: Notification of Sub-Recipient FY2018 SHSGP Award Approval Letter Attachment A

Item: \_\_\_\_\_ Public Safety Committee February 11, 2020

Attachment A

### Alameda County Sheriff's Office

Lakeside Plaza, 1401 Lakeside Drive, 12th Floor, Oakland, CA 94612-4305



### Gregory J. Ahern, Sheriff

Director of Emergency Services Coroner - Marshal

AGENDA ITEM \_\_\_\_\_ December 18, 2018

December 6, 2018

Honorable Board of Supervisors County Administration Building 1221 Oak Street Oakland, CA 94612

SUBJECT: ACCEPT THE 2018 STATE HOMELAND SECURITY GRANT PROGRAM

Dear Board Members:

### **RECOMMENDATION:**

- 1. Designate and authorize the Sheriff, by title, to apply for, accept and administer, upon review and approval by County Counsel, the 2018 State Homeland Security Grant for disaster assistance and overall management of regional emergency response activities, in the amount of \$1,721,986 for the performance period beginning 9/1/18 5/31/21;
- 2. Adopt a Resolution of Support and the Governing Body Resolution and for the 2018 Homeland Security Grant; and
- 3. Authorize the Auditor-Controller to make the budgetary adjustments as directed in the attached financial recommendation.

### **DISCUSSION/SUMMARY:**

The Sheriff's Office of Emergency Services (OES) acts as the lead operational area agency responsible for assisting in the delivery of disaster assistance and the overall management of regional emergency response activities. The continued assistance provided by the State Homeland Security grant will be utilized to build on the progress made toward enhancing the capabilities of law enforcement, emergency medical and management services, public works and public health and their abilities to respond to acts of terrorism involving chemical, biological or nuclear weapons.

The Sheriff's Office will distribute the \$1,721,986 award funds as follows:

1. Funding in the amount of \$85,954 will be allocated to the Alameda County Sheriff's Office to manage and administer the grant which will pay for the salaries and benefits of one Accounting Specialist II.

Honorable Board of Supervisors Page 2 of 3 December 6, 2018

- 2. Funding in the amount of \$218,381 will be allocated to the Fremont Police Department to purchase Self Contained Breathing Apparatus (SCBA) equipment to sustain CBRN Tactical Response Team's ability to respond to acts of terror or other criminal offenses.
- 3. Funding in the amount of \$220,000 will be designated for the purchase of equipment to be used by the Alameda County Bomb Squad, including a bomb suit, explosive detection live video x-ray equipment and explosive magazine evidence storage for incidents involving improvised explosive devices in the county.
- 4. Funding in the amount of \$198,650 will be designated for the Alameda County Fire Department to purchase a foam and hazardous materials trailers.
- 5. Funding in the amount of \$149,000 will be designated for the Alameda County Emergency Medical Services to purchase point of wounding kits, bleeding control kits and mass casualty incident deployment kits.
- 6. Funding in the amount of \$20,000 will be allocated to the Alameda County Behavioral Health Care Services to purchase Emergency Response Go kits to support personnel in the provision of disaster behavioral health services after a terrorism event, manmade or natural disaster.
- 7. Funding in the amount of \$40,000 will be used by the Alameda County Sheriff's Office Coroner's office to purchase software to enable an immediate response to track decedents across multiple jurisdictions following a mass casualty or terrorist event.
- 8. Funding in the amount of \$200,000 will be allocated to local Fire Department agencies to support Community Emergency Response Teams (CERT) with planning, outreach and management of programs and activities for volunteers. This program coordinates volunteer activities to make communities safe and better prepared to respond to any emergency situation. The allocated funds will be redistributed to provide training and supplies to Alameda County cities and agencies including, but not limited to, Alameda, Albany, Berkeley, Fremont, Livermore, Oakland, Pleasanton, Newark, Union City and the Alameda County Fire Departments.
- 9. Funding in the amount of \$65,000 will be distributed to the Newark Police Department to purchase a tactical robot. This equipment is to be utilized when responding to high risk situations, EOD and terrorism activities that are deployable for security, surveillance reconnaissance and tactical support.
- 10. Funding in the amount of \$108,765 will be distributed to the Oakland Fire Department to purchase radiological/nuclear threat detection equipment including Personal Radiation Detector (PRD) and radioisotope identifiers (RIID).
- 11. Funding in the amount of \$85,000 will be used by the Alameda County Sheriff's Office to purchase an Aerial Unit Aviation Unit Response Vehicle to store and transport multiple Unmanned Aerial System (UAS) and all other essential equipment.

Honorable Board of Supervisors Page 3 of 3 December 3, 2018

- 12. Funding in the amount of \$25,910 will be used by the Alameda County Sheriff's Office to purchase portable lighting for the Alameda County Search and Rescue Team (SAR) to support first responders in the field.
- 13. Funding in the amount of \$50,326 will be allocated to the Oakland Police Department to purchase hazardous materials identification and chemical detection devices for the Hazardous Material (HazMat) Response Team.
- 14. Funding in the amount of \$105,000 will be used by the Alameda County Office of Emergency Services to purchase a SitStat cloud-based database for eleven local law enforcement agencies to ensure proper response times are met and to help coordinate staffing with both law enforcement and fire when responding to natural or manmade disasters.
- 15. Funding in the amount of \$150,000 will be used by the Alameda County Office of Emergency Services for purchase of a software program to enable cities to communicate situational awareness or make resource requests with the County following a natural or manmade disaster or terrorist event. The software program would interact with Cal OEC.

#### FINANCING:

The additional appropriation requested will be fully offset with funding from 2018 State Homeland Security Grant. There is no increase in net County cost as a result of your approval.

### **VISION 2026 GOAL:**

The acceptance and distribution of the 2018 Homeland Security grant meets the 10x goal pathways of Crime Free County in support of our shared vision of Safe and Livable Communities.

Respectfully submitted,

Gregory J. Aherin Sheriff-Coroner

GJA:JWC:jwc

## THE BOARD OF SUPERVISORS OF THE COUNTY OF ALAMEDA, STATE OF CALIFORNIA

RESOLUTION NUMBER R-2018 -402

WHEREAS the Board of Supervisors of the County of Alameda, State of California, desires to receive funding from the Homeland Security Grant Program in the amount of \$1,721,986, which is to be financed from funds made available through the California Governor's Office of Emergency Services.

NOW, THEREFORE, BE IT RESOLVED that the Sheriff, by title is authorized on behalf of the Board of Supervisors of the County of Alameda, to apply for this grant and accept funds, upon review and approval by County Counsel, and execute on behalf of the County of Alameda the Grant Award Agreement, including any extensions or amendments thereof. The Sheriff is allowed to enter into agreements to administer the funds and act as the recipient to the following sub-recipients: City of Oakland, the City of Freemont, the City of Newark and others as deemed necessary to accomplish the appropriate funding to local emergency management organizations within the parameters of the grant.

BE IT FURTHER RESOLVED that federal grant funds received hereunder shall not be used to supplant expenditures controlled by this body.

Passed, approved, and adopted by the Alameda County Board of Supervisors in a meeting held on this <u>18th</u> day of December, 2018 to wit:

Ayes: Supervisors Carson, Haggerty, Miley, Valle & President Chan

Notes: None

Absent: None

PRESIDENT, BOARD OF SUPERVISORS

ATTEST:
Clerk Board of Supervisors

**Approved as to Form**County Counsel

By RBaly Depuly

Eva Schueller Dep. County Counsel

### R-2018-392

### Governing Body Resolution

BE IT RESOLVED BY THE BOARD OF SUPERVISORS OF THE COUNTY OF ALAMEDA, that the:

- Sheriff/Director of Emergency Services, or
- Undersheriff/Assistant Director of Emergency Services, or
- Captain of the Office of Emergency Services

is hereby authorized to execute for and on behalf of the County of Alameda, a public entity established under the laws of the State of California, any actions necessary for the purpose of obtaining federal financial assistance provided by the federal Department of Homeland Security and sub awarded through the State of California, upon review and approval by County Counsel.

Passed and approved this	18th day of	December	, 2018
(	Certific	ation	
I, Will President of the Board of S copy of a resolution passed Alameda on the 13社	d and approved by Bo	certify that the above is ard of Supervisors of the	
	Duralde		
	***************************************	nt Board of Supervisors Official Position)	
	7	Le Z	titore,
	(	Signature)	
		(Date)	

Approved as to Form

DONNA R. ZIEGLER, County Counsel

Print Name Eva Schul les

FILED OFFICE OF THE CIT + GLERK OAKLAND awes Stef

# 2020 JAN 30 PM 2: 3 DAKLAND CITY COUNCIL

<b>RESOLUTION</b>	No	•	C	.M	.S	<b>.</b>

RESOLUTION: (1) ACCEPTING AND APPROPRIATING FISCAL YEAR 2018 AND FISCAL YEAR 2019 STATE HOMELAND SECURITY GRANT FUNDS IN THE AMOUNT OF FIFTY-TWO THOUSAND DOLLARS (\$52,000) AS A SUB-RECIPIENT OF ALAMEDA COUNTY AND FROM THE GOVERNOR'S OFFICE OF EMERGENCY SERVICES (CAL OES) FOR THE **COMMUNITIES OF** OAKLAND RESPONDING TO EMERGENCIES (CORE) PROGRAM; (2) AUTHORIZING USE OF THE GENERAL PURPOSE FUND TO COVER THE COST OF CENTRAL SERVICE OVERHEAD CHARGES AFFILIATED WITH SAID GRANT: AND (3) ACCEPTING AND APPROPRIATING ANY ADDITIONAL FUNDING FOR SAID GRANT IN AN AMOUNT NOT TO EXCEED FIFTY PERCENT (50%) OF THE ORIGINAL GRANT AMOUNT ANNUALLY FOR THE NEXT TWO (2) FISCAL YEARS THROUGH **JUNE 30 2022**.

WHEREAS, the City of Oakland and the Oakland City Council are committed to improving community emergency preparedness by providing citizens with the training and skills to sustain themselves and assist family members, neighbors, coworkers and others until emergency personnel arrive; and

WHEREAS, through the State of California's Homeland Security grant program, the State has allowed local jurisdictions to tailor Community Emergency Response Team (CERT) programs to meet the specific needs of their communities; and

WHEREAS, the Alameda County Operational Area is awarding and administering the grant to Alameda County jurisdictions for their local Community Emergency Response Team (CERT) programs; and

WHEREAS, the City of Oakland's Community Emergency Response Team (CERT) program is called the Communities of Oakland Respond to Emergencies (CORE) program; and

WHEREAS, the City of Oakland's Emergency Management Services Division has requested and been awarded fiscal years 2018 and 2019 State Homeland Security Grant funds totaling fifty-two thousand dollars (\$52,000.00) to support the CORE program; and

WHEREAS, the Fire Department is requesting that Council authorize the use of funding from the General Purpose Fund to cover the cost of the Department's Central Services Overhead charges affiliated with said grant; now, therefore, be it

**RESOLVED:** that the Oakland City Council hereby authorizes the acceptance and apprópriation of fifty-two thousand dollars (\$52,000.00) in fiscal year 2018 and 2019 state Homeland Security grant funds; and be it

**FURTHER RESOLVED:** that the use of General Purpose Funds to cover the cost of Central Service Overhead charges affiliated with said grant is authorized; and, be it

**FURTHER RESOLVED:** that the City Council further authorizes the acceptance and appropriation of any additional Homeland Security Grant funding that may become available in an amount not to exceed fifty percent (50%) of fiscal years 2018 and 2019 grant award, annually for the next two fiscal years through June 30, 2022; and be it

**FURTHER RESOLVED:** that all grant funds accepted and appropriated under this resolution shall be deposited in the following: the Alameda County Grant Fund (2160) for the Emergency Management Services Organization (20711), Office of Emergency Services/Homeland Security Program (PS21), Miscellaneous State Grants Revenue Account (46229), and In a Project to be determined; and be it

**FURTHER RESOLVED:** That the City Administrator, or her designee, is authorized to execute and submit all documents including, but not limited to, applications, agreements, payment requests, that may be necessary for the completion of the grant award, acceptance, reimbursements and project completion.

•
AO AND PRESIDENT
nmons of the Council and, California