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OFFICE OF THE CITY CLERK
OAKLAND

2019 NOV 21 PM 1:53

AGENDA REPORT

TO: Sabrina B. Landreth
City Administrator

FROM: Ryan Russo
Director, DOT

SUBJECT: Acceptance of Alameda County
Transportation Commission Grants

DATE: November 8, 2019

City Administrator Approval

Date:

11/19/19

RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator Or Designee, To Accept And Appropriate Grants From The Alameda County Transportation Commission In An Amount Of \$12.059 Million for Three Projects Including The MacArthur Smart City Corridor Project, Broadway Shuttle Operations, And The Fruitvale Avenue Gap Closure Project And Commit Matching Funds Of \$1.231 Million.

EXECUTIVE SUMMARY

In the Alameda County Transportation Plan (ACTC)'s 2020 Comprehensive Investment Plan (CIP), funds had been allocated to Oakland for the construction and operation of three (3) projects during Fiscal Years (FY) 2019-20 and 2020-21. The funds allocated include Measure BB and Transportation Fund for Clean Air (TFCA) sources. These recommendations were adopted in June of 2019 and allocated to the MacArthur Smart City Corridor, Broadway Shuttle Operations and Fruitvale Ave Gap Closure.

Adoption of the proposed resolution will allow staff to enter into funding agreements and move forward in implementing these projects.

BACKGROUND / LEGISLATIVE HISTORY

The ACTC has programming and allocation authority for regional and local transportation funding programs such as Measure B, Measure BB, Measure F Vehicle Registration Fee, and the Transportation Fund for Clean Air (TFCA) County Program Manager Fund. ACTC consolidates the programming and allocation for fund sources which are under ACTC's purview into a single document, the Comprehensive Investment Plan (CIP). This document has a five-year programming horizon and a two-year funding horizon and is adopted every two years.

The City of Oakland submitted applications for ACTC CIP funds in the fall of 2016 for projects and programs with a total value of \$146 million. All projects were drawn from the City's adopted CIP, Specific Plans, Bicycle and Pedestrian Plans, and other planning processes. Fourteen (14)

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projects and programs were recommended for funding in the 2018 CIP, with a total allocation of \$42.36 million in FY 2017-18 and 2018-19. City Council accepted and appropriated these funds on September 19, 2017 (Resolution No. 86944 C.M.S.).

For the 2020 CIP cycle, ACTC did not initiate a call for new projects. Rather, ACTC reviewed funds programmed during the 2018 CIP for FY 2019-20 and 2020-21 and converted these to allocations after consultation with jurisdictions reviewing current needs. Oakland has three previously programmed projects that require additional funding in this time period, two of which also received funding allocations in the 2018 CIP. This report and resolution accepts and appropriates funding for the remaining three projects totaling \$12.059 million.

ANALYSIS AND POLICY ALTERNATIVES

Oakland has been recommended for allocation of three ACTC CIP awards totaling \$12.059 million. Project include:

Fruitvale Ave Gap Closure (\$1.634 million for construction)

Fruitvale Alive Gap Closure Project will improve travel safety for all modes. To accomplish this the project will remove auxiliary travel lanes at selected locations along Fruitvale Avenue. Improvements include a differentiated bicycle facility (protected raised cycle tracks in both directions) with a landscaped buffer, and the development of pedestrian improvements including wider sidewalks, enhanced crosswalks, pedestrian scale lighting, and timed pedestrian beacons. This reallocation of road space will assure that bicyclists and pedestrians can use the street comfortably and safely. This project is partially funded by a California Active Transportation Program grant and is currently in the design phase; ACTC funds provide partial funding for the construction phase programmed for FY 2020-21.

MacArthur Smart City Corridor Project (\$9.5 million for construction)

The project will extend the existing Intelligent Transportation System (ITS) network with fiber cable to 62 traffic signals along 13 miles of MacArthur Boulevard and adjacent roadways. Improvements will enhance mobility for all modes, including queue jump lanes and transit signal priority for buses; pedestrian, bicycle and vehicle detection for enhanced signal performance; curb ramp & sidewalk for pedestrian accessibility; communications for remote traffic operations, monitoring and signal maintenance. The design phase of this project was funded in the 2018 ACTC CIP and is currently underway; this allocation will fund the construction phase in FY 2020-21.

Broadway Shuttle Operations (\$925,000 for operations)

The free Broadway Shuttle ("B Shuttle") strengthens connections between major transit hubs and Oakland's downtown and waterfront destinations. By connecting Amtrak, Capitol Corridor, BART and the San Francisco Bay Ferry to office buildings, shops, social services and after-school programs, the B Shuttle eliminates over 800 tons of CO₂ auto emissions and 2,939,051 Vehicle Miles Traveled annually, according to City of Oakland passenger surveys and the Bay Area Air Quality Management District. The B Shuttle is funded through a mix of private and public grant funds; ACTC funding from Measure BB and TFCA County Program Manager funds

will help support continued shuttle operation in FY 2019-20, FY 2020-21 and will tentatively continue funding through FY 2021-22. The Broadway Shuttle is currently managed by the Department of Transportation after originating in the Department of Economic and Workforce Development.

FISCAL IMPACT

These projects would not be feasible without grant funding. Completion of these projects will have a net positive fiscal impact on the City of Oakland by upgrading and/or replacing transportation infrastructure, enhancing local economic conditions, and providing equitable improvements to the transportation system.

Completion of these projects will require dedication of local funds to match grant funds. A local match of 11.47% is required for all capital projects, and a 1:1 match is required for planning and operations. The table below indicates the required match and proposed match source for each project. In total, the awarded projects require identification of only \$1.231 million in new local match to leverage \$12.1 million in grant support. These funds are available through funds reserved for grant match support.

New Local Match Requirements: ACTC CIP Projects

Project	ACTC Funding (thousand \$)		Local Match Requirement (thousand \$)	
	ACTC Fund Type	FY 2019-20 & 2020-21	FY 2019-20 and 2020-21	Source
MacArthur Smart City Corridor Project	BB - LSR	9,500	1,231	Measure B/BB grant matching funds
Broadway Shuttle Operations –	BB - Transit	660	0	1:1 match with existing private and public sources
Broadway Shuttle Operations	TFCA – County Program Manager Funds	265	0	No match required
Fruitvale Ave Gap Closure	BB – Bike/Ped	1,634	0	Matched by existing ATP grant
Grand Total		12,059	1,231	

PUBLIC OUTREACH / INTEREST

Projects proposed for the ACTC CIP submission were drawn from projects described in existing Oakland planning processes including the Bicycle Plan, the Pedestrian Plan, and Community Transportation Plans and Specific Plans, and unfunded Capital Improvement Program. Several of the projects were refined from planning level documents by staff in preparing for CIP submission to refine plans, schedule and costs. Bicycle and pedestrian projects proposed for the ACTC CIP were reviewed and endorsed by the Oakland Bicycle and Pedestrian Advisory Commission on October 24, 2016.

COORDINATION

The projects funded in this action are on-going projects of the Department of Transportation and the City and continue to be coordinated with internal departments as well as AC Transit and community stakeholders. The Office of the City Attorney and the Budget Bureau reviewed this report and resolution.

SUSTAINABLE OPPORTUNITIES

Economic: These investments will enhance the longevity, efficiency, and affordability of the transportation network for all users and increase the potential for economic and housing development in the City of Oakland.

Environmental: These projects fund bicycle, pedestrian and transit investments and support the goal of reducing vehicle emissions, pollutants, and greenhouse gases in the City of Oakland and throughout the region.

Race and Equity: The recommended projects are intended to provide maximum mobility for those without access to vehicles by improving the bicycle and pedestrian infrastructure and providing better operation of and access to transit throughout the City of Oakland.

CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA)

CEQA and National Environmental Policy Act (NEPA) clearances are required as a condition of receiving construction funding awards, and they will be completed during the preliminary engineering phase. No significant issues are anticipated.

ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator Or Designee, To Accept And Appropriate Grants From The Alameda County Transportation Commission In An Amount Of \$12.059 Million for Three Projects Including The MacArthur Smart City Corridor Project, Broadway Shuttle Operations, And The Fruitvale Avenue Gap Closure Project And Commit Matching Funds Of \$1.231 Million.

For questions regarding this report, please contact Bruce Williams, Strategic Planning and Administration Division at (510) 238-7229.

Respectfully submitted,



RYAN RUSSO
Director, Department of Transportation

Reviewed by:
Wladimir Wlassowsky, P.E.,
Assistant Director
Department of Transportation

Ariel Espiritu Santo
Division Manager,
Strategic Planning and Administration Division

Prepared by:
Bruce Williams, Funding Program Manager
Strategic Planning & Administration Division

2019 NOV 21 PM 1:53 RESOLUTION No. _____ C.M.S.

Introduced by Councilmember _____

A Resolution Authorizing The City Administrator Or Designee, To Accept And Appropriate Grants From The Alameda County Transportation Commission In An Amount Of \$12.059 Million for Three Projects Including The MacArthur Smart City Corridor Project, Broadway Shuttle Operations, And The Fruitvale Avenue Gap Closure Project And Commit Matching Funds Of \$1.231 Million

WHEREAS, in August of 2016 the Alameda County Transportation Commission ("ACTC") released a call for projects for programming the biennial 2018 Comprehensive Investment Plan (CIP), to program funds controlled by ACTC including Measure B, Measure BB, Vehicle Registration Fund ("VRF"), Transportation Fund for Clean Air ("TFCA") and One Bay Area Grant ("OBAG") funds; and

WHEREAS, Oakland applied for and received funds for fourteen projects in the 2018 CIP for the fiscal years 2017-18 and 2018-19, and

WHEREAS, ACTC, in addition to allocating funds for 2017-18 and 2018-19, the ACTC also programmed three Oakland projects for funding in the fiscal years 2019/20 and 20/21 at its Commission Meeting in April 2017, including the MacArthur Smart City Corridor, Broadway Shuttle Operations and Fruitvale Ave Gap Closure; and

WHEREAS, on June 27, 2019, the ACTC approved the 2020 CIP and acted to allocate previously programmed funds to the MacArthur Smart City Corridor Project, Broadway Shuttle Operations, and the Fruitvale Ave Gap Closure Project; and

WHEREAS, ACTC requires identification of local matching funds totaling \$1.231 million for the MacArthur Smart City Corridor Project; now, therefore be it

RESOLVED, that the City Council hereby authorizes to accept and appropriate grants in an amount not to exceed \$12,059,000 from the ACTC and allocate a City local match totaling \$1.231 million for the three projects listed below; and

FURTHER RESOLVED, that the City Council hereby accepts and appropriates funding for the following projects from the ACTC CIP:

- 1) MacArthur Smart City Corridor Project - \$9.5 million of Measure BB funds to Department of Transportation, Fund 2214 ACTC Reimbursable Grants, project number to be determined;
- 2) Broadway Shuttle Operations - \$660,000 of Measure BB funds to Department of Transportation, fund 2214 ACTC Reimbursable Grants, project number 1003839 Broadway Shuttle, and \$265,000 on Transportation Fund for Clean Air County Program Manager funds to Department of Transportation, fund 2166 Bay Area Air Quality Management District, Project 1003839; and
- 3) Fruitvale Avenue Gap Closure Project - \$1.634 million of Measure BB funds to Department of Transportation, Fund 2214 ACTC Reimbursable Grants, Project 1000724

FURTHER RESOLVED, that the City Council hereby consents to the use of up to \$1.231 million in funds budgeted for FY 20/21, from sources as follows for each project:

- 1) MacArthur Smart City Corridor Project - \$1.231 from Measure B/BB Transportation Grant Matching Funds (Project 1001512)

FURTHER RESOLVED, that the City Administrator, or her designees, the Director of Transportation or Assistant Director of Transportation, are hereby authorized to enter Grant Funding Agreements for these projects as described; and be it

FURTHER RESOLVED, that should additional funds be received for these Projects from the Alameda County Transportation Commission (ACTC) in FY2019-21, the City Administrator, or her designees, the Director of Transportation or Assistant Director of Transportation, are hereby authorized to accept and allocate the same for the purposes stated above, including necessary matching funds from the aforementioned sources.

IN COUNCIL, OAKLAND, CALIFORNIA, _____

PASSED BY THE FOLLOWING VOTE:

AYES: FORTUNATO BAS, GALLO, GIBSON MCELHANEY, KALB, REID, TAYLOR, THAO
AND PRESIDENT KAPLAN

NOES -

ABSENT -

ABSTENTION -

ATTEST: _____
LaTonda Simmons
City Clerk and Clerk of the Council
of the City of Oakland, California