



FILED
OFFICE OF THE CITY CLERK
OAKLAND

2019 NOV 21 PM 1:51

AGENDA REPORT

TO: Sabrina B. Landreth
City Administrator

FROM: Sara Bedford
Director, Human Services

SUBJECT: HUD Continuum of Care (COC)
Funding FY 2019-2020 and 2020-
2021

DATE: November 6, 2019

City Administrator Approval

Date:

11/21/19

RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution Amending Resolution No. 87631 C.M.S. To Authorize The City Administrator To Award And Execute Housing And Urban Development (HUD) Continuum Of Care (CoC) Grant Agreements With East Oakland Community Project To Align The Grant Terms With HUD's Applicable Families In Transition Grant-Specific (July to June) Fiscal Year, Without Returning to Council.

EXECUTIVE SUMMARY

Adoption of this resolution will amend Resolution No. 87631 C.M.S. (**Attachment A**) and allow the City Administrator to award and execute the Housing and Urban Development (HUD) Continuum of Care (CoC) Families in Transition (FIT) grant agreements with East Oakland Community Project (EOCP) in Fiscal Years (FY) 2019-2020 and 2020-2021 to align with the new HUD FIT grant-specific (July 1 to June 30) term.

BACKGROUND/LEGISLATIVE HISTORY

Since 1994, The City of Oakland has annually received new and renewal grant awards under the Federal Housing and Urban Development (HUD) Continuum of Care (CoC) competitive Super Notice of Funding Availability (NOFA) process. Current HUD CoC grants include:

- Families in Transition (FIT) scattered-site program
- Matilda Cleveland Transitional Housing Program (MCTHP)
- Housing Fast Support Network (HFSN)
- Oakland Homeless Youth Housing Collaboration (OHYHC)
- North County Homeless Family Rapid Rehousing Collaborative (NCFRRHC)
- North County Homeless Youth Rapid Rehousing Collaborative (NCYRRHC)

Item: _____
Life Enrichment Committee
December 3, 2019

In the FY 2016-17 HUD NOFA competition, HUD introduced a new category of permanent housing CoC funds which blends the Transitional Housing and Rapid Rehousing models. In the FY 2016-17 HUD NOFA competition the City successfully applied to convert its two family Transitional Housing Programs (FIT and Matilda Cleveland) to this new HUD funding category of Transitional/Rapid Rehousing. Converting these programs to this new funding model ensures greater likelihood for ongoing funding in future years.

ANALYSIS AND POLICY ALTERNATIVES

The move to the new Transitional Housing/Rapid Rehousing (TH/RRH) model required ending the old HUD FIT grant to the City and initiating a new HUD grant. As part of this process, the HUD CoC FIT grant term was changed from April-March to July-June. This resolution seeks City Council authorization to amend Resolution No. 87631 C.M.S. to change the City's grant agreement terms with EOCP for the FIT grant to be July 1 to June 30 (rather than April 1 to March 31) of 2019-2020 and 2020-2021, respectively.

The most recent Point-In-Time Homeless Count, conducted in January 2019 by Alameda County, estimates that approximately 4,000 individuals are homeless each night in Oakland and approximately 3,000 of these individuals are unsheltered. These numbers represent an unprecedented 47 percent increase in total homelessness in Oakland and a 63 percent increase in unsheltered homelessness since 2017. As a subset of the larger unsheltered population, on any night in Oakland there are an estimated 120 unsheltered families, mostly women with young children, living on the streets, in tents or in cars. Over the course of a year, approximately 300 families, including over 600 children, will experience unsheltered homelessness. Many unsheltered families need support such as Transitional Housing or Rapid Rehousing in order to end their homelessness.

FISCAL IMPACT

The proposed resolution will have no direct fiscal impact or cost.

PUBLIC OUTREACH/INTEREST

This resolution seeks to amend the previously adopted HUD CoC FIT grant term, as such, no outreach was deemed necessary for the proposed policy action beyond the standard City Council agenda noticing procedures.

COORDINATION

This report and legislation were prepared in coordination with the Office of the City Attorney, the Budget Bureau, and the Human Services Department.

PAST PERFORMANCE, EVALUATION AND FOLLOW-UP

Outcomes in FY 18/19 include:

- FIT – Served 60 individuals, 25 adults and 35 children; 84 percent exited into permanent housing.

SUSTAINABLE OPPORTUNITIES

Economic: As noted in the report, all funds identified in this report are for the purpose of providing housing and services to the homeless to eliminate and prevent homelessness. Such outcomes are achieved through rapid rehousing assistance, homelessness prevention, transitional housing, shelter services, homeless encampment services, outreach, among other efforts.

Environmental: The provision of housing for at-risk and homeless persons is intended to address the environmental degradation caused by homeless families and individuals precariously housed or living on the streets.

Race & Equity: The expenditure of these funds is targeted to the most vulnerable and at-risk populations in the city and provides essential and basic human services, housing and support.

Sabrina B. Landreth, City Administrator

Subject: HUD Continuum of Care (COC) Funding FY 2019-2020 and 2020-2021

Date: November 6, 2019

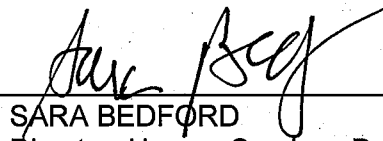
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ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends That The City Council Adopt A Resolution Amending Resolution No. 87631 C.M.S. To Authorize The City Administrator To Award And Execute HUD Continuum Of Care Grant Agreements With East Oakland Community Project To Align The Grant Terms With HUD's Applicable Families In Transition Grant-Specific (July to June) Fiscal Year, Without Returning to Council.

For questions regarding this report, please contact Lara Tannenbaum, Community Housing Services Manager, at 238-6187.

Respectfully submitted,



SARA BEDFORD
Director, Human Services Department

Prepared by:

Lara Tannenbaum, Manager
Community Housing Services Division

Attachments (1):

A: Resolution No. 87631 C.M.S.

FILED
OFFICE OF THE CITY CLERK
OAKLAND

2019 MAR 28 PM 1:26

Approved as to Form and Legality


City Attorney's Office

OAKLAND CITY COUNCIL
RESOLUTION NO. 87681 = C.M.S.

RESOLUTION:

1) AUTHORIZING THE CITY ADMINISTRATOR TO APPLY FOR, ACCEPT, AND APPROPRIATE FUNDS FROM THE U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT (HUD) IN THE AMOUNT OF \$5,553,872 EACH YEAR FOR FISCAL YEARS (FY) 2019-2020 AND 2020-2021 TO FUND HUD CONTINUUM OF CARE SUPPORTIVE HOUSING PROGRAMS;

2) AUTHORIZING THE CITY ADMINISTRATOR TO ENTER INTO GRANT AGREEMENTS FOR THE PROVISION OF TRANSITIONAL AND PERMANENT HOUSING AND SUPPORT SERVICES UNDER HUD'S CONTINUUM OF CARE PROGRAM;

3) FINDING AND DETERMINING THAT THE SUBLEASE OF THE PROPERTY LOCATED AT 8314 MACARTHUR BOULEVARD TO EAST OAKLAND COMMUNITY PROJECT FOR LESS THAN ITS FAIR MARKET VALUE FOR THE OPERATION OF THE MATILDA CLEVELAND TRANSITIONAL HOUSING PROGRAM IS IN THE BEST INTEREST OF THE CITY;

4) AUTHORIZING THE CITY ADMINISTRATOR TO ACCEPT AND APPROPRIATE ADDITIONAL FUNDS THAT BECOME AVAILABLE FROM HUD FOR FY 2019-2020 AND 2020-2021 AND AMEND THE GRANT AGREEMENTS TO ADJUST THE GRANT AMOUNTS WITHOUT RETURNING TO COUNCIL; AND

5) AUTHORIZING A CONTRIBUTION FROM THE GENERAL PURPOSE FUND FOR THE CENTRAL SERVICES OVERHEAD CHARGES IN AN ESTIMATED AMOUNT OF \$22,466 FOR FY 2019-2020 AND \$22,915 FOR 2020-2021

WHEREAS; the City of Oakland's Transitional Housing Programs (THP) consists of seven projects, Families in Transition Scattered Sites, Housing Fast Support Network, Matilda Cleveland, Oakland Homeless Youth Housing Collaborative, North County Family Rapid Rehousing Collaborative, North County Homeless Youth Rapid Re-Housing, and The Holland Transitional Housing Program, which provide transitional and permanent housing and support services to homeless single adults, families, and transition aged youth under HUD's Continuum of Care (CoC) program; and

WHEREAS, the City of Oakland has applied for and received renewal funding under the HUD CoC Supportive Housing Program for the provision of transitional and permanent housing and support services to the homeless since 1994; and

WHEREAS, the HUD CoC Supportive Housing Program is a one year funding cycle and City staff expects that the City of Oakland will receive the same HUD grant amounts for Fiscal Years (FY) 2019-2020 and 2020-2021, and seeks authorization to accept and appropriate those funds as they become available; and

WHEREAS, it is the practice of the City to enter into grant agreements with local entities for the provision of the transitional and permanent housing and other support services for each of the six programs under the CoC Supportive Housing Program; and

WHEREAS, the City desires to execute grant agreements with service providers for the HUD CoC Supportive Housing Programs as specified in the following table:

Housing and Urban Development (HUD) Continuum of Care (CoC) 2019-2020 and 2020-2021 Grant Operational Years			
HUD CoC – Supportive Housing Program (SHP)			
CoC PROJECT	GRANTEE	AMOUNT*	HUD OPERATING YEAR & GRANT TERMS
Families in Transition	East Oakland Community Project ("EOCP")	\$257,816	4/1/19 – 3/31/20 & 4/1/20 – 3/31/21
Housing Fast Support Network	Bay Area Community Services	\$1,696,532	3/1/19 – 2/29/20 & 3/1/20 – 2/28/21
Matilda Cleveland THP	EOCP	\$270,020	10/1/19 – 9/30/20 & 10/1/20 – 9/30/21
Oakland Homeless Youth Housing Collaborative	EOCP First Place for Youth Covenant House California	\$164,113 \$178,784 \$323,703	8/1/19 – 7/31/20 & 8/1/20 – 7/31/21
North County Family Rapid Rehousing Collaborative	Building Futures for Women & Children EOCP	\$415,699 \$415,699	11/01/19 – 10/31/20 & 11/1/20 – 10/31/21
North County Homeless Youth Rapid Re-Housing	EOCP Covenant House California	\$474,674 \$474,674	1/1/20 – 12/31/20 & 1/1/21 – 12/31/21
The Holland TH/RRH	Bay Area Community Services	\$563,560	Term is as set by HUD
*These are the amounts the City expects to sub-grant to the respective grantees in each fiscal year, and they do not reflect the portion of administrative funds retained by the City.			

; and

WHEREAS, as provided above City wishes to enter into a grant agreement with EOCP for operation of the Matilda Cleveland Transitional Housing Program; and

WHEREAS, The Matilda Cleveland Transitional Housing Program is operated at 8314 MacArthur Boulevard, which is property owned by Hope Housing Development Corporation and leased by the City of Oakland; and

WHEREAS, City will execute a sublease with EOCP for use of the property for operation of the Matilda Cleveland Transitional Housing Program; and

WHEREAS, Oakland Municipal Code ("OMC") section 2.42.110 provides that City-owned real property must be leased for a rent equal to or exceeding the property's fair market rental value unless the City Council has made a finding and determination that the lease (including a sublease of a lease by the City) of the property for less than its fair market value is in the best interest of the City; and

WHEREAS, in making the required finding and determination, the City Council may consider the value of in-kind services to the City or the community at-large provided by the lessee such as, but not limited to, property security and maintenance, social and cultural benefits to the community or other services; and

WHEREAS, EOCP is a California nonprofit corporation and will mitigate the City's ongoing homeless crisis by operating a transitional housing program at 8314 MacArthur Boulevard for homeless women and children and offering related services, including, without limitation, housing, meals, legal services, medical care, and other services; and

WHEREAS, staff seeks a contribution from the General Purpose Fund to cover the Central Services Overhead charges in the estimated amount of \$22,466 for FY 2019-2020 and \$22,915 for FY2020-2021; now, therefore, be it

RESOLVED: That the City Administrator is hereby authorized to apply for, accept, and appropriate HUD CoC Supportive Housing Program renewal funds in the amount of \$5,553,872 each year for FY 2019-2020 and 2020-2021, and to increase or reduce these appropriations depending on the exact HUD award, within the duration of the grant terms in the table below, without returning to Council; and be it

FURTHER RESOLVED: That funding for the HUD CoC Supporting Housing Program will be appropriated in the HUD-ESG/SHP/HOPWA Fund (2103), Community Housing Organization (78411), CoC: Families in Transition; Housing Fast Support Network; Oakland Homeless Youth Housing Collaborative; Matilda Cleveland Transitional Housing Program; North County Family Rapid Re-Housing Collaborative; North County Homeless Youth Rapid Re-Housing Program; and The Holland Transitional Housing Program, Fostering Safe and Healthy Communities Program (SC22) and allocated towards the grant agreements in the table below and administrative costs; and be it

FURTHER RESOLVED: That the City Administrator is hereby authorized to enter into grant agreements with service providers for the HUD CoC Supportive Housing Programs as specified in the table below:

Housing and Urban Development (HUD) Continuum of Care (CoC) 2019-2020 and 2020-2021 Grant Operational Years			
HUD CoC – Supportive Housing Program (SHP)			
CoC PROJECT	GRANTEE	AMOUNT*	HUD OPERATING YEAR & GRANT TERMS
Families in Transition	EOCP	\$257,816	4/1/19 – 3/31/20 & 4/1/20 – 3/31/21
Housing Fast Support Network	Bay Area Community Services	\$1,696,532	3/1/19 – 2/29/20 & 3/1/20 – 2/28/21
Matilda Cleveland THP	EOCP	\$270,020	10/1/19 – 9/30/20 & 10/1/20 – 9/30/21
Oakland Homeless Youth Housing Collaborative	EOCP First Place for Youth Covenant House California	\$164,113 \$178,784 \$323,703	8/1/19 – 7/31/20 & 8/1/20 – 7/31/21
North County Family Rapid Rehousing Collaborative	Building Futures for Women & Children EOCP	\$415,699 \$415,699	11/01/19 – 10/31/20 & 11/1/20 – 10/31/21
North County Homeless Youth Rapid Re-Housing	EOCP Covenant House California	\$474,674 \$474,674	1/1/20 – 12/31/20 & 1/1/21 – 12/31/21
The Holland TH/RRH	Bay Area Community Services	\$563,560	Term is as set by HUD
*These are the amounts the City expects to sub-grant to the respective grantees in each fiscal year, and they do not reflect the portion of administrative funds retained by the City.			

; and be it:

FURTHER RESOLVED: That the City Administrator is hereby authorized, without returning to Council, to amend the above-referenced grant agreements as needed within the grant terms, including adjusting the grant amounts so long as the total grant amounts do not exceed the total amount appropriated for the HUD CoC program; and be it

FURTHER RESOLVED: That based on the in-kind services provided by EOCP, as discussed above, the City Council hereby finds and determines that subleasing the property at 8314 MacArthur Boulevard to EOCP for less than the property's fair market value for operation of the Matilda Cleveland Transitional Housing Program is in the best interest of the City; and be it

FURTHER RESOLVED: That the City Administrator is hereby authorized, without returning to Council, to accept and appropriate additional funds from HUD within FY 2019-2020 and 2020-2021 HUD grant terms listed above to fund HUD CoC Supportive Housing programs and amend the grant agreements to increase grant funding for additional transitional and permanent housing and support services for the grant agreements listed above; and be it

FURTHER RESOLVED: That the City Administrator is hereby authorized to offset the Central Services Overhead charges by a contribution from the General Purpose fund in an estimated amount of \$22,466 for FY2019-2020 and \$22,915 for FY2020-2021; and be it

FURTHER RESOLVED: That the City Administrator is hereby authorized to negotiate, submit and execute all documents, including, but not limited to, applications, contracts, grant agreements, amendments, payment requests, reports, and related actions for the completion of these programs for FY 2019-2020 and 2020-2021 without returning to Council; and be it,

FURTHER RESOLVED: That the grant agreements shall be reviewed and by the Office of the City Attorney for form and legality and placed on file in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA,

APR 16 2019

PASSED BY THE FOLLOWING VOTE:

AYES - FORTUNATO BAS, GALLO, ~~WILLIAM McELMONEY~~, KALB, REID, TAYLOR, THAO AND PRESIDENT KAPLAN -7

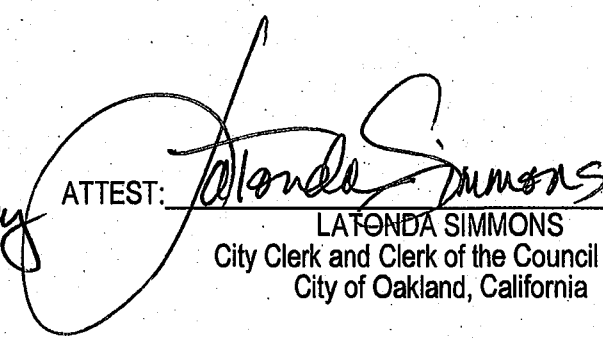
NOES - 0

ABSENT - 0

ABSTENTION - 0

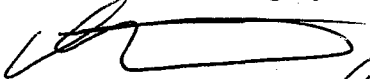
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ATTEST:


LATONDA SIMMONS
City Clerk and Clerk of the Council of the
City of Oakland, California

2019 NOV 21 PM 1:51

Approved as to Form and Legality


City Attorney's Office

OAKLAND CITY COUNCIL

RESOLUTION NO. _____ C.M.S.

A RESOLUTION AMENDING RESOLUTION NO. 87631 C.M.S. TO AUTHORIZE THE CITY ADMINISTRATOR TO AWARD AND EXECUTE HUD CONTINUUM OF CARE GRANT AGREEMENTS WITH EAST OAKLAND COMMUNITY PROJECT TO ALIGN THE GRANT TERMS WITH HUD'S APPLICABLE FAMILIES IN TRANSITION GRANT-SPECIFIC (JULY TO JUNE) FISCAL YEAR, WITHOUT RETURNING TO COUNCIL

WHEREAS, Resolution No. 87631 C.M.S., adopted by the City Council on April 16, 2019, authorized, among other things, the City Administrator to apply for, accept, and appropriate funds from the U.S. Department of Housing and Urban Development (HUD) in the amount of \$5,553,872 each year for fiscal years FY 2019-2020 and 2020-2021 to fund HUD Continuum of Care (CoC) supportive housing programs, and authorized the City Administrator to award and enter into grant agreements with East Oakland Community Project for the provision of transitional and permanent housing and support services under HUD's CoC program for the Families in Transition project for terms of April to March 2019-2020 and 2020-2021; and

WHEREAS, the City of Oakland applied for and received funding under the HUD CoC Supportive Housing Program to change the program model of the Families in Transition (FIT) program from Transitional Housing (with a HUD FIT grant-specific fiscal year of April to March) to a blend of Transitional Housing and Rapid Rehousing with a different applicable HUD FIT grant-specific fiscal year (*i.e.*, July to June); and

WHEREAS, the aforementioned new FIT grant from HUD (with a July to June term) requires the City to enter into new grant agreements with service providers for the City to align those with HUD's new FIT grant-specific fiscal year (*i.e.*, July to June) in place of the outdated April to March fiscal year term; and

WHEREAS, the new HUD FIT grant-specific fiscal year of July to June applies only to the grants for East Oakland Community Project (EOCP) for the FIT CoC Project (*i.e.*, an annual grant amount of \$257,816 with terms of April to March 2019-2020 and 2020-2021) originally identified in and authorized by Resolution No. 87631 C.M.S.; and

WHEREAS, the City did not (and will not) enter into any grant agreement with EOCP for FIT services for a term of April to March 2019-2020 and 2020-2021 as originally identified in and authorized by Resolution No. 87631 C.M.S.; now, therefore, be it

RESOLVED: That the City Administrator is hereby authorized to award and execute grant agreements with EOCP for FIT CoC Project services in the amount of \$257,816 per year for July 1, 2019 to June 30, 2020, and for July 1, 2020 to June 30, 2021, so long as the total grant amounts do not exceed the total amount appropriated for the HUD CoC program authorized under Resolution No. 87631; and

FURTHER RESOLVED: That the City Administrator is hereby authorized to negotiate, submit and execute all documents, including, but not limited to, applications, contracts, grant agreements, amendments, payment requests, reports, and related actions for the above-referenced grant agreements for FY 2019-2020 and 2020-2021, without returning to Council; and be it,

FURTHER RESOLVED: That the grant agreements and any related amendments shall be reviewed and approved by the Office of the City Attorney for form and legality and placed on file in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA,

PASSED BY THE FOLLOWING VOTE:

AYES - FORTUNATO BAS, GALLO, GIBSON MCELHANEY, KALB, REID, TAYLOR, THAO
AND PRESIDENT KAPLAN

NOES -

ABSENT -

ABSTENTION -

ATTEST:

LATONDA SIMMONS
City Clerk and Clerk of the Council of
the City of Oakland, California