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AGENDA REPORT

TO: Sabrina B. Landreth
City Administrator

FROM: J. Nicholas Williams
Director, Parks, Recreation
& Youth Development
Department

SUBJECT: Report from the Parks and Recreation
Advisory Commission

DATE: July 30, 2019

City Administrator Approval

Date:

8/29/19

RECOMMENDATION

Staff Recommends That The City Council Receive An Informational Report From The Parks And Recreation Advisory Commission And Request Future Reporting Occur Annually Each March.

EXECUTIVE SUMMARY

This informational report from the Parks and Recreation Advisory Commission (PRAC) contains an update on PRAC activities during the 2018 calendar year. The PRAC's respectfully requests that future reporting occurs annually each March covering activities from the previous calendar year.

The PRAC Ordinance No. 11731 Section V.(b) states the Commission shall submit regular status reports....at least once a year.

Sabrina B. Landreth, City Administrator
Subject: Report from the Parks and Recreation Advisory Commission
Date: July 30, 2019

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ACTION REQUESTED OF THE CITY COUNCIL

Receive an informational report from the Parks and Recreation Advisory Commission and request future reporting occur annually each March.

For questions regarding this report, please contact Dana Riley, Assistant Director at 510-238-6495.

Respectfully submitted,

J. Nicholas Williams
Director, Parks, Recreation & Youth
Development Department

Prepared by:
Dana Riley, Assistant Director
Parks, Recreation & Youth Development
Department, Administration

Attachments (1): A - Report from the Parks and Recreation Advisory Commission

Item: _____
Life Enrichment Committee
September 10, 2019

Parks and Recreation Advisory Commission

2018 Annual Report

January 1, 2018 to December 31, 2018



Submitted by

The City of Oakland Parks and Recreation Advisory Commission

on

August 1, 2019

A big welcome back to the Mosswood Recreation Center!

Also known as the Mosswood TLC (Temporary Little Center)

&

Thank you to the Mosswood Recreation Advisory Council for all your hard work!



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Parks and Recreation Advisory Commission Est. 1969

The Parks and Recreation Advisory Commission was established by the City Council of the City of Oakland on November 13, 1969 by Ordinance No. 8065 C.M.S., for the purpose of researching and formulating policy recommendations and plans for the future development of the Office of Parks and Recreation and advising the City Manager and the City Council on matters affecting the operation of Oakland Parks and Recreation and their facilities, functions, exhibits and duties.

PRAC Commissioners serve as liaisons to Recreation Advisory Councils (RACs). RACs are volunteer service organizations sanctioned by the City of Oakland Office of Parks, Recreation & Youth Development (OPRYD). They support and advise on the management of City of Oakland Parks and Recreation community recreation centers and the parks around them as well as programs and services offered by OPR. Each Recreation Advisory Council consists of an organized group of community members who volunteer their time and energy and share a common interest in promoting and improving the recreation center and its programs.

We consider our partnership with Oakland Parks, Recreation & Youth Development (OPRYD) staff, the Oakland Parks and Recreation Foundation, and the public necessary in order to provide the quality services and community involvement for a safe and successful park environment.

The Parks and Recreation Advisory Commission (PRAC) consists of 11 seats, appointed by the Mayor and City Council to represent the citizens of Oakland. Between January and March PRAC had 10 seated Commissioners. In April 2018 and through December 2018 PRAC consistently had 11 serving Commissioners. During 2018, 10 PRAC meetings were held, the December 12, 2018 PRAC meeting was cancelled.

PRAC meetings are held on the second Wednesday of every month at 4:30pm (PRAC is on recess during the month of August and does not meet). The public is welcome to attend the Commission's meeting located at:

Lakeside Park Garden Center
666 Bellevue Avenue
Oakland, CA
Call (510) 238-7532 to confirm meeting time and venue

Meet the Parks & Recreation Advisory Commission (PRAC)



C.N.E. Corbin
Chair, January 2019 to the present
Vice Chair, August 2017-January 2019
PRAC Commissioner since November 2015

Corbin is a PhD Candidate at the University of California, Berkeley in the Department of Environmental Science, Policy and Management within the Division of Society and Environment. Her work examines the relationships between society and nature within the built environment by investigating the concept of the green city within the United States. As an urban environmentalist and political ecologist, her work focuses on how environmental policies and practices in cities impact low-income neighborhoods and communities of color and their access to public green spaces, urban nature. The aim of Corbin's research is to illuminate how historical processes of urbanization and current urban environmental policies, at scale, are impacting the lived experiences of the most vulnerable residents right now, and what that could mean for future populations living in green cities. Corbin is a scholar-activist and she uses data-driven research to support her Environmental Justice activism. Corbin is also an executive committee member of the California Outdoor Engagement Coalition focused on getting youth who reflect the overall demographics of California into outdoors by providing transformational experiences. She is one of the authors of the Coalition's diversity statement and her work includes bringing urban natures into conversation with traditional environmental thought and practice. Lastly, she's a sci-fi nerd and Afrofuturism fan girl.

Park Liaison to: de Fremery Park, Mosswood Park, and Willie Keyes Recreation Center
Email: PRACCommissionerCorbin@gmail.com



Amy Cole, PhD
Vice Chair, January 2019 to the present
PRAC Commissioner since 2017

Dr. Amy Cole grew up in the South Bay, moving to Oakland in 2016. She works as a consultant with a local, women-owned firm in Oakland, conducting research, evaluation, and planning for local government agencies and non-profits across California. Amy officiated and managed sports leagues throughout college and into graduate school, where she studied the ways in which physical activity, sport, and play can promote positive youth development and support women who are victims of violence. She is deeply passionate about equitable access to safe, clean, and fun park spaces for individuals, families, and children. Amy loves walking her dog to her neighborhood Cesar Chavez Park in Oakland, running (sometimes) around Lake Merritt, and hiking with her dog and fiancé all over Joaquin Miller Park.

Park Liaison to: Aquatics, Ira Jinkins/East Oakland Sports Center, and Sports Tennis/Golf
Email: PRACCommissionerCole@gmail.com



**Dwayne Anthony Aikens Jr.
PRAC Commissioner since 2017**

Dwayne Anthony Aikens Jr. currently resides in Oakland California; where he serves as the cofounder and executive director of We Lead Ours (WELO). WELO is a 501c3 nonprofit organization that have provided youth in Oakland and surrounding areas with school and community based enrichment programs year-round since January 2010. WELO use hands-on learning experiences to nurture life skills that focus on; career exploration, civic leadership, college preparation, and health and wellness. Dwayne previously served on the BOD for Keep Oakland Beautiful for 6 years. Is the current Western Regional Secretary for Alpha Phi Alpha Fraternity Inc., serves on the BOD for Oakland Parks and Recreation Foundation, and was inducted into Xavier University of Louisiana's 40 Under 40 young alumni club in 2015.

Park Liaison to: Brookdale, Golden Gate, Rainbow, and Arroyo Viejo

Email: PRACaikensjr@gmail.com



**Jinhee Ha
PRAC Commissioner since 2018**

Jinhee joined PRAC in 2018. She is a landscape architect at SWA in San Francisco and has focused professionally on urban design in the Bay Area. Her passion for parks and recreation stems from her personal experience participating in park after school programs as a child and previous experiences in museum work and environmental education for youth. As a Korean American, her bicultural upbringing informs her value of cross cultural play and learning. Jinhee has contributed on design teams for play spaces and installations around the Bay Area and continues to advocate for and with

the public on open space issues.

Park Liaison to: FM Smith Park, Jack London Aquatic Center, San Antonio Park

Email: ha.jinhee@gmail.com

Ethel Howze
PRAC Commissioner since 2017

I started working with the City of Oakland Office of Parks and Recreation as a part-time Recreation Leader while attending San Francisco State University, after graduating earned a full-time position as a Recreation Program Director and later held the following positions: Center Director, Recreation Supervisor, Aquatics and Tennis Supervisor, Recreation General Supervisor. In these positions I organized and implemented many recreation Programs.

Additionally, overseeing the following citywide programs: The Bike Safety Program, Studio One Center Arts programs, The Passport program, (9 facilities, 180 youth after school program during the school year in collaboration with OUSD. Supervised and oversaw the operation of (12) recreation facilities including (19) full-time staff and over 100 part-time staff.

Represented the department as a member of various professional organizations including California Parks and Recreation Society, Chi Kappa Rho (a professional recreation women organization) National Recreation and Parks Association, California Parks and Recreation Scholarship board, Ethnic Minority Association, where I served as President of National and California state and board member. Represented OPR on different citywide committee: Inter-departmental Service Delivery System Teams, City Council Districts Meeting 4,5,2,1 and safe Walk to School Committee

Liaison to: Malonga Casquelourd, Dunsmuir Hellman Historic Estate, and Sheffield Village Center



Christopher Norman
PRAC Commissioner from May 2018 - June 2019

Christopher Norman is a leadership & community development professional originally from San Francisco. He has lived in Oakland for five years, and currently resides in District 1. Chris earned his B.A. in Geography from Dartmouth College where he studied the intersections of urban space, race, and class inequalities. He currently works for Urban Habitat, a regional racial justice policy & advocacy organization, as the leadership development manager. Prior to joining Urban Habitat, Chris worked for the Mayor's Office of San Francisco on HOPE SF, a public housing redevelopment and anti-poverty initiative. He previously served two years on the board of the Oakland LGBTQ Community Center, and three on the San Francisco Fellows Advisory Board. Chris is moving to Los Angeles in August 2019 to begin an urban planning graduate program at the University of Southern California.

Peter Moore
PRAC Commissioner since April 2018



Coire Reilly
PRAC Commissioner since 2016

Coire Reilly has worked in affordable housing, urban planning, community-based research, transportation demand management, and public health since moving to the East Bay in 2004. Prior to joining PRAC he was a founding board member of the youth-development and urban-greening non-profit, Groundwork Richmond. He currently lives in North Oakland and works for a regional planning agency in Contra Costa County.

Park Liaison to: Bushrod Park and Lakeside Park
Email: PRACCommissionerReilly@gmail.com



Kenzie Smith
PRAC Commissioner since 2019

Hello My Name Is Kenzie Smith. I am an Oakland native, and with all my years being spent in Oakland, California, I have a true understanding of what Oakland stands for, where we have been, and where we are going. I'm A Co CEO Of Dope Era Magazine. I have personally been helping the community of Oakland for the last 13 years with Dope Era and Creating Change, where I have been in the Oakland community passing out turkeys during Thanksgiving and Christmas time as well as toys. As part of Dope Era Magazine, I have also distributed clothes to the less fortunate in several communities of Oakland. For the last 13 plus years, I have engaged with all backgrounds in Oakland from mentoring the Youth in North, West and East Oakland, holding seminars to educate residents on how-to's (Home buying, Credit Repair, obtaining business licenses, etc..), to holding forums to discuss current events in our community of Oakland.

Park Liaison to: San Antonio, Manzanita, and Studio One
Email: PRACCommissionerSmith@gmail.com

Evelyn Torres
PRAC Commissioner since 2017

Evelyn Torres is a Political Strategist in Oakland, CA. Raised in the Bay Area and is a first-generation immigrant from Lima, Peru. She holds a B.A in Latino/a Studies from San Francisco State University, emphasizing in Latino/a issues and Civic Engagement. With a deep commitment to public service, Evelyn has spent her career working in the areas of community organizing, political campaigns, fundraising and public policy for nonprofits and government entities in the Bay Area.

Evelyn is the CEO, Principal Consultant at Síntesis Strategies. The firm focuses on developing and strengthening communities of color through campaign strategy, community development, fundraising and public policy.

Evelyn is also actively involved in local groups. She was a founding member of the New Leaders Council Oakland and has served as Mentorship Chair and Recruitment Chair. She is the Founder President of the Latino Young Democrats of the East Bay, and former Region 1 Vice Chair for the Chicano/Latino Caucus of California. She is a Commissioner for the City of Oakland Advisory Commission of Parks and Recreation

Park Liaison to: Carmen Flores, Lincoln Square, and Tassafaronga

Email address: evelyn.r.torres@gmail.com



Emilie Wolfson
PRAC Commissioner since 2018

Emilie has a diverse background in policy and community engagement projects covering open space and park planning, public participation, and environmental education. She has a strong background in public outreach, having worked as a program coordinator and environmental educator throughout California with a range of non-profit entities. Her experience includes preparing programmatic and project-specific environmental documents as well as contributing to citywide urban agriculture plans, parks and trail assessments and parks master plans for municipalities and counties across the state. She is also well-versed in leading workshops and interpretive tours.

Emilie's currently works for Urban Planning Partners (UPP), an urban planning firm specializing in environmental review, land use policy, community outreach and entitlements assistance. Her recent experience at UPP includes managing the Downtown Oakland Specific Plan EIR, and the Signature Claremont Hotel EIR project. She's also worked on the MacArthur BART Lighting Project, the Panoramic West Oakland Project focusing on both entitlements' assistance and Environmental Review. In addition, Emilie specializes in authoring background reports and memoranda to inform development strategies, performing research to ensure entitlement compliance, supporting engagement efforts, and authoring chapters for environmental documents. She has a master's degree from UC Berkeley in City and Regional Planning, and an undergraduate degree in Environmental Science and Policy from the University of Maryland, College Park.

Park Liaison to: Franklin Recreation Center, Redwood Heights Recreation Center, and Community Gardens

Email: ewolfson1@gmail.com

In Recognition of our former Commissioners, Thank You for Your Work and Your Civic Service to The City of Oakland, Our Parks & Our Community!



Mandolin-Kadera Redmond Chair, Dates Month August 2017- January 2019 PRAC Commissioner 2012-2019

Mandolin Kadera-Redmond is a business consultant whose practice spans the film, art, fashion, music, municipal and cannabis industries. Her approach provides clients with a strategic partnership for developing business procedures to sustain the live work balance.

For nearly twenty years in Oakland, cultural institutions, performance venues, non-profits, restaurants, musicians and artists have turned to Mandolin for guidance.

Specializing in research, accounting, management, intellectual property protections, and building brands, she consistently shares her business strategies and insights with clients who seek her advice.

As an active community member Mandolin has brought her voice forward to give thoughtful input to designs, plans and policy changes that impact her family and business network. Appointed Commissioner for City of Oakland Parks & Recreation in 2012 and holding Chair position 2017 through 2019. In this leadership role she was instrumental in supporting recommendations to change ordinance language to be more equitable for park goers. Developing public mechanisms for navigating through the democratic process to promote the historical and cultural stories of Oakland parks and park performers.

Her creative expression recently launched into an organic skincare line based on the same holistic living model as her consulting business. Town Mama's Apothecary offers a self care concept that suggests the home beauty routines can sustain the planet and personal wellness.

Collectively her interest in nature, culture, and governance merged with her experience as an entrepreneur and bookkeeper has positioned Mandolin to provide great insight for future projects. Joining the Oakland Parks and Recreation Foundation board finance committee at a development stage providing direction and structure.

Gratitude, hard work and belief that a better world is possible keep Mandolin present for her community, clients and family. She strives for neighbors, government and business to be responsible for one another and the planet. She believes when taking care of self through a global care lens, equitable outcomes are realized for all. Balanced workflow allows for ample time in her garden and with family.

Email: mandolinkr@gmail.com

Park Liaison to: Manzanita Rec Center, Allendale Rec Center, Community Gardens, Dimond Park, Nicol (Gwen Jackson) Park and Peralta Hacienda. Active RAC on and off.

Toshia Marshall
Commissioner from 2012-2018

Paul Rosenbloom
Commissioner from 2012-2018

Ellen Wu
Commissioner 2010-2018
Served as the Chair & Vice Chair of PRAC

A Message from the 2019 Parks & Recreation Advisory Commission...

Embracing Environmentally & Socially Just Futures (Re)Thinking Oakland Parks by Moving Towards a 21st Century Park System

From our work on the Parks and Recreation Advisory Commission it has become abundantly clear that we must fight climate change on two fronts, both environmentally and socially. Due to this need we must be frank about and cognizant of the histories that constructed Oakland's past, our present, and we must find new policies and practices to build and fortify environmentally and socially justice futures for The Town.

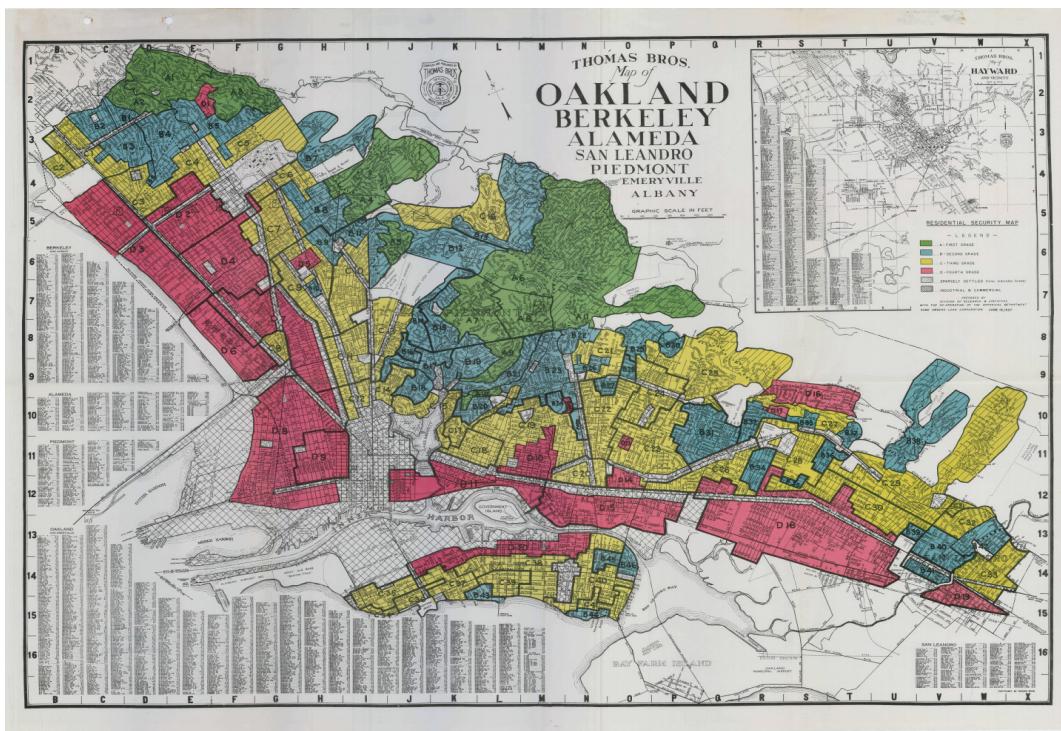


Image 1: Thomas Bros. 1937 Home Owners' Loan Corporation (HOLC) of Oakland, Alameda, San Leandro, Piedmont, Emeryville and Albany

The redlining maps created by the Home Owners' Loan Corporation (HOLC) during the 1930s and 1940s along with Federal Housing Agency (FHA) drew political, social, and economic lines across Oakland's geography to create two very different communities in the hills and in the flats (see image 1). These color-coded HOLC maps indicated the most desirable properties in green followed by blue with yellow marking undesirable and red indicating the least desirable

properties. The color grade also indicated areas for safe investments for bank loans in green and blue, risky investments were in yellow, and the redlined areas indicated the most-risky to less likely to receive a mortgage.¹

The historic redlined areas of the Oakland flats were slated next to industrial areas. These areas also contained people of color, particularly the African American population, through legal segregation.² The adoption of redlining policies and practices led the City of Oakland to politically, socially, economically, and environmentally put our residents and our community in harm's way, and in doing so it created and continues to create vulnerable populations and environmental justice communities.

Redlining aided in dividing Oakland's municipal landscape into differentially valued, racialized, and classed areas which continue to impact the economic, political, and social realities of Oaklanders today. In 2010 the pattern of wealthy, majority white residents of the hills and the majority working class and low-income residents and communities of color residing in flats was confirmed to still hold true even generations after the Civil Rights Acts of 1964, 1965, and 1968 (see image 2).



Image 2: (Image Copyright, 2013, Weldon Cooper Center for Public Service, Rector and Visitors of the University of Virginia (Dustin A. Cable, creator)

Environmental injustices occur when the most vulnerable, low-income residents and communities of color, are unfairly burdened by more environmental disamenities and harms than their more affluent and whiter neighbors.³ "Today, [one's] zip code is still the most potent predictor of an individual's health and well-being."⁴ (see image 3). Oakland's environmental justice (EJ) communities, who reside in the flats, are more likely to be exposed to environmental harms produced by the industries located adjacent to the formally redlined neighborhoods. These harms include; industrial pollutants from factories and waste facilities, poor air quality due to freeways that exist next to residential homes, contaminated soil from heavy metals, and water pollution which all impact human health and erode life expectancy rates.

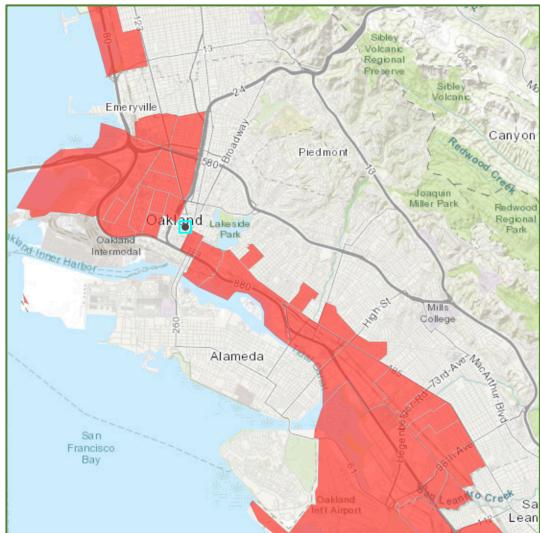
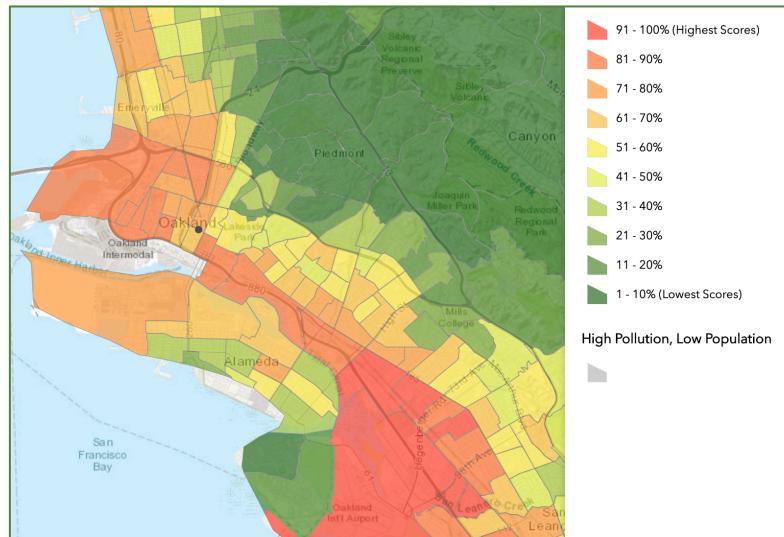


Image 3: SB 535 Disadvantaged Communities (June 2018)



Images 4: CalEnviroScreen 3.0 Map of communities disproportionately burdened by multiple sources of pollution.

The California Environmental Protection Agency (CalEPA) map (Image 3) shows "the disadvantaged communities designated by for the purpose of SB 535. These areas represent the 25% highest scoring census tracts in CalEnviroScreen 3.0, along with other areas with high amounts of pollution and low populations."⁵ The CalEnviroScreen map (image 4) "identif[ies] communities disproportionately burdened by multiple sources of pollution."⁶ These maps show that Oakland's past is still with us and continues to impact our residents and community members.

Environmental injustices also take place when low-income neighborhoods and communities of color are not provided access to healthy, safe, and quality green spaces, parks, gardens, and local natures. The Oakland Parks and Recreation Foundation published *The Continuing Crisis*:

The 2018 Report on the State of Maintenance, which shows that less wealthy Oaklanders are more likely to experience reduced maintenance and reduced park quality (see image 5).⁷

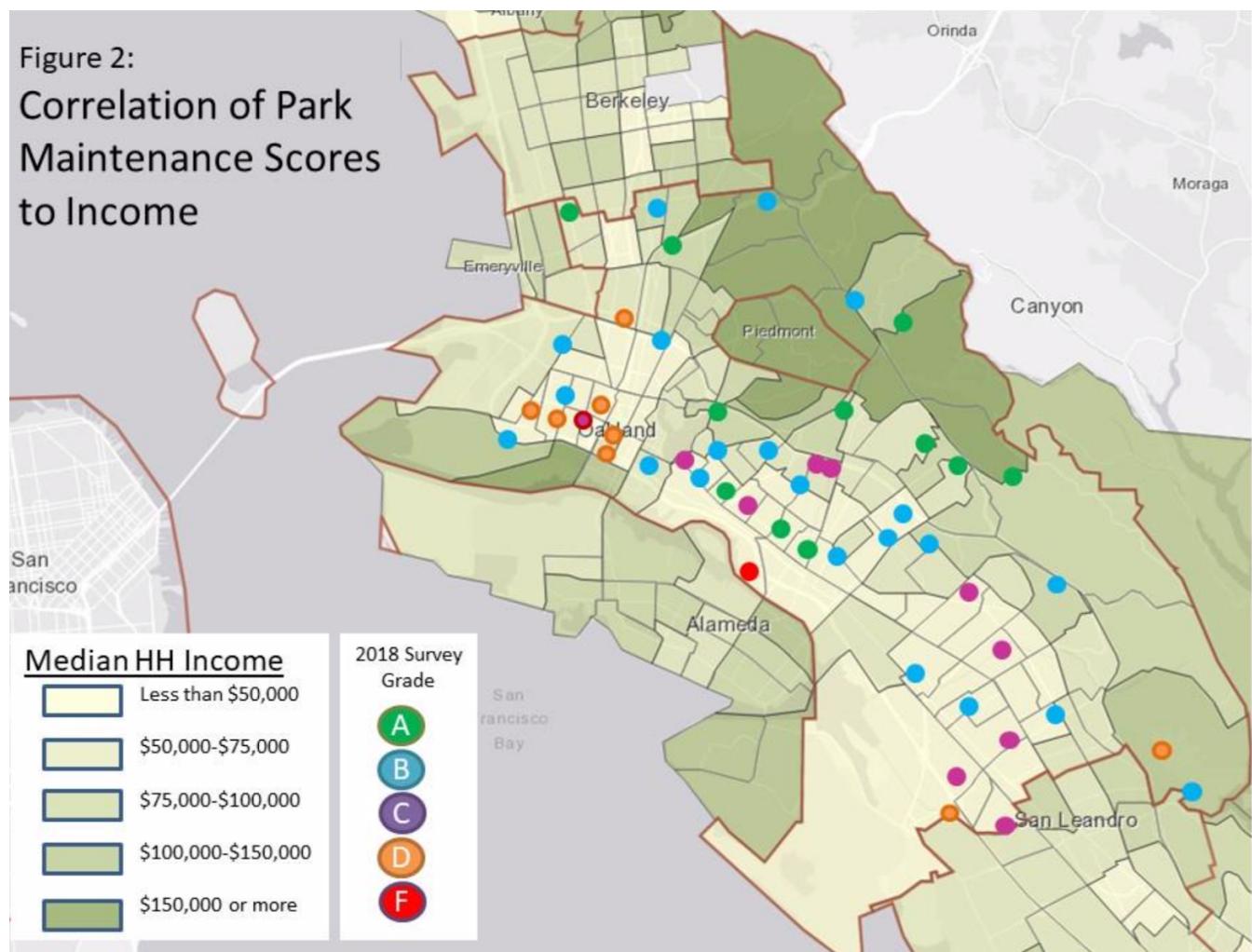


Image 5: Continuing Crisis: The 2018 Report on the State of Maintenance in Oakland Parks (page 30).

While the City of Oakland has been implementing green agendas and sustainable policies and creating new parks and healthy environments, there is still much work to do. In the work moving forward we must safeguard our diverse communities and cultural legacies while forging new socially and environmentally just futures. It is from this history and understanding presented above that the 2019 PRAC has decided to embrace the Environmental J.E.D.I. Way.

PRAC & The Environmental J.E.D.I. Way⁸

Embracing Environmental Justice, Equity, Diversity, and Inclusion in Oakland Parks

Environmental Justice—According to the Environmental Protection Agency (EPA) Environmental justice is the fair treatment and meaningful involvement of all people regardless of race, color, national origin, or income, with respect to the development, implementation, and enforcement of environmental laws, regulations, and policies. Environmental Justice also means the fair distribution of environmental goods which includes green spaces. Green spaces absorb CO2 and air pollutants, reduce flooding from storm water run-off, mitigate the urban heat island effect, and can serve as areas for recreation, food production, and wildlife habitat formation. All Oaklanders deserve a healthy environment to work, live, and play.

Equity—It is an imperative that “all Oaklanders have access to the same opportunities or services that the City of Oakland administer or deliver, directly or by contract.”⁹ This includes Oakland parks, park programming, and facilities. All Oaklanders deserve access to safe, healthy, and quality public parks, gardens, green spaces, and nature for recreation.

Diversity—Different cultures have different traditions and wants from their engagements with nature, parks, gardens and other recreational green spaces. These differences must be recognized and respected. We must support new and traditional ways that encourage community engagements across cultural differences and community building. We want all Oaklanders to feel welcomed at our parks.

Inclusion— It’s time for a 21st Century Park System that has multi-generational, multi-cultural and culturally relevant recreational spaces. Oakland parks should not only be compliant with the Americans with Disabilities Act, but fully inclusive of our community members and park users who are differently mobile. Inclusion also means full participation in the governance and stewardship of our parks through our Recreation Advisory Council and PRAC meetings and events which shape and protect our public lands and green spaces while building community. We want all Oaklanders to enjoy our parks and play!

Environmental Ethics, Unintended Consequences, PRAC & BBQing While Black



In 2015 the Grilling Task Force was established and comprised of PRAC Commissioners, Oakland community members, and City staff who decided to prioritize the use of propane grills and solar grills over coal in efforts to protect our local nature, green spaces, and air quality. Decisions on grilling also focused on park user safety, particularly around hot coals being discarded on the lawns of Lake Merritt. This has led to injuries to flora, fauna and folks; creating burn spots on park lands and burning both humans and pets who have the misfortune of stepping on hot coals. During the process of constructing the rules and regulations for grilling, PRAC was informed that there were no funds for hot coal receptacles to be implemented at Lake Merritt or other parks within the Oakland Park System.

In 2016 a new PRAC Task Force was charged to review and update the City of Oakland Parks Ordinance, Parks Rules & Regulations, with the understanding it was last updated sometime in the 1970s according to staff. The PRAC Rules and Regulations Task Force inquired with staff about changing some of the Grilling Task Force decisions on restricting the use of coal grills and was informed to avoid making any changes, due to the fact that the Grilling Task Force had already undergone a rigorous process to solidify the grilling rules.

On April 29, 2018, Oakland residents and beyond became painfully aware of the PRAC's misstep when the infamous BBQ Becky incident became viral. Two African-American park users were grilling using coal on a Sunday morning and approached by a white park user who eventually threatened the grillers with police intervention for what she deemed inappropriate park use. The park users looked at the same map which was provided by the City of Oakland and approved by PRAC, but it was interpreted differently with two completely different understandings of the park rules.

Out of this conflict something else happened: the same community members who were harassed and threatened with police intervention not only rose above this potentially deadly

occurrence but also sought out solutions. The first solution was gifted to the Oakland public and came from the community in the form of colorfully painted aluminum trash cans distributed at Lake Merritt to use as hot coal receptacles which were cleaned regularly by community members.

Through the efforts of community members like our new Commissioner Kenzie Smith, who worked with OPRYD's Director Williams and staff to find a way to restore community trust and community park practices through optimism and civic engagement, the hot coal receptacles, now located on the east side of Lake Merritt, are positioned at the same area as the BBQ Becky incident. The BBQing While Black community held space and place in protest and in acknowledgement of their rights to enjoy Lake Merritt as Black Oaklanders, residents, and park patrons. In so doing they reaffirmed that our greatest resource is our Oakland community.

Due to this conflict it is very important to establish community park user trust. It is also imperative for our community members to know of their rights to access and use within the City of Oakland public park system. While PRAC is not defending the actions taken by individual park users it is important to recognize the role that the Parks and Recreation Advisory Commission played in creating the conditions for this situation to take place. It must be acknowledged that while finding solutions and strategies for creating socially and environmentally just futures for the City of Oakland public park system we must do better.

Main Lessons Learned by the Parks and Recreation Advisory Commission:

- We must value and provide pathways to support new and continue long-term/cultural/traditional park uses and practices when implementing improvements in our parks.
- Dynamic parks, like Lake Merritt, need park rangers or community members who are trained to de-escalate tensions among the park user community and provide guidance on safe and appropriate park use.
- The race, class, and culture conflicts made visible through Oakland's current gentrification process have and will continue to impact park use and users if community building/engagement programing is not created, implemented, and disseminated in Oakland's public park system.

City of Oakland Park Ordinance

Park Rules & Regulations

The following information reflects the Parks and Recreation Advisory Commission's Park Rule Ordinance Task Force findings and recommended amendments submitted and accepted on May 9, 2018 at the PRAC Meeting.

PARKS AND RECREATION ADVISORY COMMISSION
PARK RULE ORDINANCE TASK FORCE FINDINGS

Dear Oakland Parks and Recreation Advisory Commission and Oakland Public At Large,

We submit to you for your consideration the following proposed amendments to the Oakland Municipal Code Chapter 12.64 Park and Recreation Area Use Regulations, Section 12.60.020 Bicycle Operation Rules-Violations-Penalty, and Section 1.28.020 - Violations and Infractions. While we are not exactly sure when the last time this section of the City's code was amended, once we began reading through it, it became apparent that it had not been changed in many decades.

As we embarked on the process to update these ordinances, the members of the Parks and Recreation Advisory Commission (PRAC) Ordinance Task Force grounded in the tenets of diversity, equity, and inclusion, while remaining committed to supporting appropriate stewardship of our public green spaces. We sought to create ordinances that enhance and encourage Oakland's vibrant cultural history, as well as put in common sense rules so that everyone can access and live harmoniously with the City's parks.

The PRAC Ordinance Task Force first met in November 2015. PRAC and City Staff then hosted two meetings to solicit feedback and input from the community regarding the municipal code. The first meeting was at a PRAC meeting on September 14, 2016 where the item was agendized. 50 community members were in attendance and 37 spoke. The second was a town hall at Mosswood Recreation Center on November 16, 2016 where 60 community members were in attendance. Staff has received input from emails. We heard from lifelong Oakland residents to individuals who just recently moved to the City. We heard from tenants, renters, homeowners, artists, community event organizers, leaders, and neighbors. In addition we researched best practices from cities all over the county. We are thankful to the community members who took their time to offer their feedback, and we are humbled by the interest in this topic.

Sound in Parks

By far, the biggest topic of conversation both at the meetings and in written comments was about sound levels, almost exclusively focused on Lake Merritt. With the improvements being implemented through Measure DD, Oakland's increasing population and popularity as a destination, and larger pressures of gentrification, activity on Lake Merritt, particularly on sunny weekends, has been steadily on the rise; although many of the activities have been around for decades and continue to this day. These activities range from permitted to unpermitted activities.

With permitted activities, individuals apply to the City for a permit, usually for an event. During the permitting process, staff informs the organizers of the rules for sound levels in parks and informs them on ways to reduce sound in the adjoining neighborhood, such as by not aiming speakers at residential areas. Organizers are told of the decibel limits for amplified sound. This system is not perfect, particularly around Lake Merritt where sound can travel across the water and the various buildings and structures can cause sound to bounce and reflect. However,

EXHIBIT A

through the permitting process, there is at least a point person, the applicant, who can address issues and whom staff can contact if needed. If an individual or group has continually caused too much sound in the past, they can be refused future permits.

Unpermitted activities, described in **12.64.120 - Park sound regulation**, are trickier to enforce, and many of the comments we received were about unpermitted activities, usually people playing music too loudly and percussion instruments. In all, we attempted to craft language that encourages positive, polite, and respectful use of the parks, and gives those who feel that others are being too loud a way to ameliorate the situation. The City has other ordinances in other sections of the municipal code, particularly the Health & Safety section **8.18.010—Excessive and annoying noises prohibited** and section **8.18.020—Persistent noise a nuisance**. These codes apply to city park and recreation spaces, just as they apply to all places in Oakland. Ultimately, while rules on sound levels in parks do exist, they may not be able to always be enforced due to the City's lack of resources, and that authority rests with the Oakland Police Department.

Other Items

Under **12.64.050 - Animals**, we felt that it was appropriate for Oakland Police Department to turn cats that are loose in parks over to Oakland Animal Services, rather than destroy them.

Under **12.64.070 – Weapons-Disturbing Birds**, we added language about remote controlled devices after hearing concern about drones and other flying objects disturbing birds, particularly at the wildlife sanctuary in Lake Merritt.

We removed “sleeping on benches” from section **12.64.100**. We felt there was nothing inherently wrong with taking a nap on a bench in a park and thought that it would most commonly be enforced on homeless individuals. There are other sections and regulations regarding park hours, which can be used to ensure people are not staying in parks overnight.

At the request of Oakland Parks, Recreation, and Youth Development Director, we included **12.64.101 – Playgrounds/Play areas** to further define these areas within parks, as the staff had been receiving reports of older individuals loitering around play areas for young children, making them not useful for their intended purpose.

Section **12.64.160 – Fires and barbecues** was updated to be in line with the locations and policies PRAC voted on in July 2015.

In section 12.64.250 - Statement of principles we added sexual orientation, gender identity and expression to expressly include LGBTQ individuals and communities, and also to be more in line with California’s State anti-discrimination laws.

We updated and revised a lot of the permitting process. Most of this language was developed by City Staff, as they administer these processes on a daily basis.

Under **12.64.320 - Criteria for issuance of permit**, we added the following condition to reasons why someone could be refused a permit: “The applicant has a prior history of events in

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parks which include verified, unresolved complaints of excessive noise, inciting violence, or poor security and crowd control and/or poor parking control.” If someone’s event was poorly run and impacted the surrounding neighborhood in the past, we would want to be able to consider not issuing them another permit, unless these issues can be resolved. The phrase “inciting violence” was added because of the fascist and white supremacist groups that held rallies in Berkeley over the summer of 2017, dressed in riot gear, who preceded to riot throughout the city. While these groups did not receive a permit from the city ahead of time, we still wanted to make sure that these, and any other violent groups could not legally operate their rallies in Oakland city parks.

12.64.410 – Administrative Regulations was added to give City Staff appropriate authority to implement the policies and regulations set forth in this document.

12.60.020 - Bicycle operation rules—Violation—Penalty was updated slightly to discourage bicycle use in parks that would be dangerous or damaging to the parkland.

Other ideas/Bike Rack

Not every issue in the City’s parks can be address through changes in municipal ordinances, and the PRAC Ordinance Task Force kept a list of other and off topic (bike rack) ideas for future consideration to work on improving many of issues we heard about that. To that, the PRAC ordinance subcommittee also presents the following recommendations for improving our parks, based on the feedback we heard from the public:

1. Lake Merritt is a unique park site in Oakland which has been an epicenter of park user and residential contentions. Because of its diverse cultural practices and uses as well as its growing popularity and park user population Lake Merritt is in need of some type of park ambassadors who can respectfully guide park user activities. Suggestions have included non-armed police cadets, park rangers, or community park patrols, especially during high park use periods Friday-Sunday April 1 - October 31st.
2. Foster the formation of a “Friends of” group for Lake Merritt, which can address issues and develop solutions in the future.
3. Investigate establishing community designated music zones for non-amplified/acoustic performance art. Develop working relationship with Cultural Affairs Manager for continuity of cultural expression protected activities and zones.
4. Investigate allowing more music and art vending permits for those that meet artist vending guidelines as outlined by Cultural Affairs Manager in alignment with cultural expression protected activities.
5. Fund a Lake Merritt acoustic/sound study to understand the dynamics of the parks sound transfers. This could help determine which areas of the lake needs to be retrofitted with sound dampening system, sound technologies, and/or vegetation to reduce park noise/sound from bleeding into residential areas. Moreover The City of Oakland should look into park designs solutions to accommodate these culturally relevant and long term park user practices and engagements.
6. Implement “Open Day” in which Oakland residents can enjoy their local parks unencumbered by outside/paid/schedule events.

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7. Increase of restrooms and garbage receptacles are needed. Staff to tend to them.
8. Investigate allowing more food vending permits for vendors that meet healthy food guidelines
9. Encourage accessible calendar print and online for residents to be informed of permitted events, games and closures. Link with council member newsletters.

Next Steps

After the ordinance is approved, with or without further modifications, by PRAC, it will be reviewed by the City's lawyers. The PRAC Ordinance task force will review these changes and if there is anything that we feel is substantially changed from the intent of the PRAC-approved language, we will request bringing the ordinances back to PRAC. If the lawyer's edits look to be in line with the spirit of our suggested changes, the final version of the Oakland Municipal Code Chapter 12.64 Park and Recreation Area Use Regulations, Section 12.60.020 Bicycle Operation Rules-Violations-Penalty, and Section 1.28.020 - Violations and Infractions will go to Oakland City Council for official adoption.

Again, thank you to everyone who has helped make these recommended updates possible. Many people have spent a lot of time and effort putting these ordinances together. Hopefully, they can be implemented to help further support this City that we all love.

Sincerely,

Parks and Recreation Advisory Commission Park Rule Ordinance Task Force
Commissioner Mandolin Kadera-Redmond

Commissioner Coire Reilly
Commissioner C.N.E. Corbin

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Recommended Amendments to Oakland Municipal Code Chapter 12.64 Park and Recreation Area Use Regulations, Section 12.60.020 Bicycle Operation Rules-Violations-Penalty, and Section 1.28.020 – Violations as Infractions

Code/Current Language	Recommended New Language
Article 1. – Generally	Article 1. Generally
12.64.010 – Definitions	12.64.010 – Definitions
For the purpose of this article certain words and phrases are defined and certain provisions shall be construed as herein set out, unless it shall be apparent from the context that they have a different meaning.	For the purpose of this article certain words and phrases are defined and certain provisions shall be construed as herein set out, unless it shall be apparent from the context that they have a different meaning.
"Boats" means and includes canoes, rowboats, sailboats, hydroplanes and any and all other watercraft.	"Boats" means and includes canoes, rowboats, sailboats, hydroplanes and any and all other watercraft.
"Improvement," when used in this article in reference to trees or shrubs, means and includes the planting, removal or maintenance of same, and any or all acts necessary thereto.	"Improvement," when used in this article in reference to trees or shrubs, means and includes the planting, removal or maintenance of same, and any or all acts necessary thereto.
"Maintenance" or "maintain," when used in this article in reference to trees or shrubs, means and includes clipping, spraying, fertilizing, irrigating, propping, treating for disease or injury, and any other similar acts which promote the life, growth, health or beauty of such trees or shrubs.	"Maintenance" or "maintain," when used in this article in reference to trees or shrubs, means and includes clipping, spraying, fertilizing, irrigating, propping,
"Public street" when used in this article shall include all public streets, avenues, highways, alleys, walks and lanes in the city of Oakland.	"Public street" when used in this article shall include all public streets, or shrubs, means and includes clipping, spraying, fertilizing, irrigating, propping,

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<p>treating for disease or injury, and any other similar acts which promote the life, growth, health or beauty of such trees or shrubs.</p> <p><u>"OPR"</u> means the <u>Oakland Parks & Recreation Department</u>.</p> <p><u>"PRAC"</u> means the <u>Parks and Recreation Advisory Commission</u>.</p>	<p>"Public street" when used in this article shall include all public streets, avenues, highways, alleys, walks and lanes in the city of Oakland.</p> <p><u>"Vehicle"</u> means a device, by which a person or property may be propelled, moved or drawn, excepting devices moved exclusively by human power and devices used by individuals with mobility disabilities, and shall include, but not be limited to the following: automobile, truck, motorcycle, motor-driven cycle, and minibike or bicycle operated under engine power.</p>	<p>12.64.020 - Carrying hatchets in parks. It is unlawful for any person to carry in any public park of the city any hatchet, axe, machete, brush knife or any other device other than pocketknife, capable of cutting, defacing or mutilating trees or shrubs, without permission so-to do <u>so</u> from the PRAC Board of Park Directors of the City or the City's duly authorized representatives.</p> <p>12.64.030 - Prohibition against littering in parks—Enforcement by citation methodPart-rangers, deputy-head-ranger-and-head-ranger-as-peace-officers for-purpose-of-enforcement.</p>	<p>A. No person shall, except in the proper receptacles where these are provided by the city, place, deposit, dump or leave or cause to be placed, deposited, dumped or left, in, on or upon the grounds of any park or the waters of any fountain, pond, lake, stream or other body of water in any park, any garbage, swill, cans, bottles, papers, refuse, trash or rubbish. Where receptacles are not so provided, all such rubbish or waste shall be carried away from the park by the persons responsible for its presence and properly disposed of elsewhere.</p> <p>B. No person shall bring in, place, deposit, dump or leave, or cause to be brought in, placed, deposited, dumped or left in, on or upon the grounds of any park, or the waters of any fountain, pond, lake, stream, or other body of water in any park, any carcass of any dead animal or any noisome, nauseous or offensive matter.</p> <p>12.64.020 - Carrying hatchets in parks. It is unlawful for any person to carry in any public park of the city any hatchet, axe, machete, brush knife or any other device other than pocketknife, capable of cutting, defacing or mutilating trees or shrubs, without permission so-to do <u>so</u> from the PRAC Board of Park Directors of the City or the City's duly authorized representatives.</p> <p>12.64.030 - Prohibition against littering in parks—Enforcement by citation methodPart-rangers, deputy-head-ranger-and-head-ranger-as-peace-officers for-purpose-of-enforcement.</p> <p>A. No person shall, except in the proper receptacles where these are provided by the city, place, deposit, dump or leave or cause to be placed, deposited, dumped or left, in, on or upon the grounds of any park or the waters of any fountain, pond, lake, stream or other body of water in any park, any garbage, swill, cans, bottles, papers, refuse, trash or rubbish. Where receptacles are not so provided, all such rubbish or waste shall be carried away from the park by the persons responsible for its presence and properly disposed of elsewhere.</p> <p>B. No person shall bring in, place, deposit, dump or leave, or cause to be brought in, placed, deposited, dumped or left in, on or upon the grounds of any park, or the waters of any fountain, pond, lake, stream, or other body of water in any park, any carcass of any dead animal or any noisome, nauseous or offensive matter.</p>
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C. This section may be enforced by the method provided for in <u>Chapter 1.24</u> of this code, and Sections 853.1—853.4 inclusive of the Penal Code of California.	<p><u>C. This section may be enforced by the method provided for in Chapter 1.24 of this code, and Sections 853.1—853.4 inclusive of the Penal Code of California.</u></p> <p>D. This section shall be enforced by members of the Oakland Police Department and in addition the park rangers, deputy head ranger and head ranger of the city are designated as, given the powers of, and determined to be, peace officers for the purpose of enforcing this section in the manner set forth in <u>Chapter 1.24</u> of this code and Sections 853.1—853.4 inclusive of the Penal Code of California; provided, however that neither the park rangers, deputy head ranger nor head ranger shall be considered for any purpose members of the Oakland Police Department.</p>	<p><u>D. This section shall be enforced by members of the Oakland Police Department and in addition the park rangers, deputy head ranger and head ranger of the city are designated as, given the powers of, and determined to be, peace officers for the purpose of enforcing this section in the manner set forth in Chapter 1.24 of this code and Sections 853.1—853.4 inclusive of the Penal Code of California;</u></p> <p><u>provided, however that neither the park rangers, deputy head ranger nor head ranger shall be considered for any purpose members of the Oakland Police Department.</u></p>
	<p>12.64.040 - Destroying notices.</p> <p>No person shall injure, deface or destroy any notice, rules or regulations for the government of parks, posted or in any manner permanently fixed by order or permission of the Board of Park Directors, nor fix any bills or notices in said parks.</p>	<p><u>A. No person shall injure, deface or destroy any notice, rules or regulations for the government of parks, posted or in any manner permanently fixed by order or permission of the Board of Park Directors. City's duly authorized representative nor fix any bills or notices in said parks.</u></p> <p><u>B. No person shall post any notices in any public park in the city, without express permission of the City's duly authorized representative.</u></p>
	<p>12.64.050 - Animals.</p> <p>No person shall lead any horse in the limits of any public park in the city or permit any horse that is not harnessed and attached to a vehicle or mounted by an equestrian, to enter the same, and no person shall turn loose into said parks any dogs, cattle, swine, goats or other animals, or permit the same to run at large in such parks, and police officers and park employees are given authority to capture and destroy any cats found running at large within said parks.</p>	<p><u>No person shall lead any horse in the limits of any public park in the city or permit any horse that is not harnessed and attached to a vehicle or mounted by an equestrian, to enter the same, and no person shall turn loose into said parks any dogs, cattle, swine, goats or other animals, or permit the same to run at large in such parks; and Police officers and park employees are given authority to capture and destroy any cats found running at large within said parks and bring to Oakland Animal Services.</u></p>
	<p>12.64.060 - Games.</p> <p>No person shall engage in any game of baseball, cricket, soccer, football, croquet or any other game with ball and bat, within the limits of any public park in the city, except where authorized by the Office of Parks and Recreation.</p>	<p><u>No person shall engage in any game of baseball, cricket, soccer, football, croquet or any other game with ball and/or bat, within the limits of any public park in the city, except where authorized designated by the Office of Parks and Recreation OPR.</u></p> <p><u>A permit may be issued at designated fields or parks for various types of games and sports activities. All organized sports leagues or groups require a permit. All designated fields are closed mid-November through February 28.</u></p>

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	12.64.070 - Weapons—Disturbing birds. No person shall carry firearms or discharge any firearms in any public park in the city or shoot birds or throw stones or other missiles within the boundaries of said parks or disturb the waterfowl on Lake Merritt or on any pond or in any way disturb any bird in any of said parks.	12.64.070 – Weapons and Remote/Transmitter Controlled Aircraft—Disturbing birds and wildlife. No person shall carry firearms or discharge any firearms in any public park in the city or shoot birds or throw stones or other projectiles within the boundaries of said parks or disturb the waterfowl on Lake Merritt or on any pond or in any way disturb any bird or wildlife in any of said parks. No person shall use remote/transmitter controlled aircraft in any way that disturbs birds or wildlife in parks.
	12.64.080 - Selling wares, gaming, obscenity. It is unlawful for any person to sell or offer for sale any goods, wares, merchandise, foods, confections, refreshments or other article within any public park, public building or public grounds in the city, without the order or permission therefor of the commission, department or board which has jurisdiction therein. The terms "public building" and "public grounds," as used herein, shall include the Oakland-Alameda County Coliseum Complex and public parking lots adjacent thereto when completed. No gaming shall be allowed in said parks, buildings or grounds, nor any obscene or indecent act performed therein.	12.64.080 - Selling wares, food, or services, and collection of funds. It is unlawful for any person to sell or offer for sale any goods, wares, merchandise, foods, confections, refreshments, <u>or other article, or to collect funds for registration fees, entrance fees, donations, or other collection of money</u> within any public park, public building or public grounds in the city, without the permission of the <u>PRAC</u> or department which has jurisdiction therein.
	12.64.090 - Injuring trees and other properties. It is unlawful for any person to trespass upon the grass of any public park in the city or to pick flowers from the same, or to cut, break or in anywise injure, damage or deface the trees, shrubs, turf, buildings, fences, benches, fountains, statuary or any fixtures connected therewith, or to foul any fountains or springs within said park in the city.	12.64.090 - Injuring trees and other properties. It is unlawful for any person to trespass upon the grass of any public park in the city or to pick flowers from the same, or to cut, break or in anywise injure, damage or deface the trees, shrubs, turf, buildings, fences, benches, fountains, statuary or any fixtures connected therewith, or to foul any fountains or springs within said park in the city.
	12.64.100 - Disorderly conduct, vandalism, sleeping on benches, pilfering. Disorderly conduct, pilfering, vandalizing, or sleeping on benches or seats in any public park is strictly prohibited.	12.64.100 - Disorderly conduct, vandalism, sleeping on benches, or pilfering. Disorderly conduct, pilfering, vandalizing, or sleeping on benches or seats in any public park is strictly prohibited. NEW

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<p>PLAYGROUNDS/PLAY AREAS. The area within a city park bounded by signs that identify the designated area as a children's play area pursuant to this section. The Director may designate playground/play areas where the equipment shall be exclusively used or occupied by persons of a specific age range.</p> <p>B. It shall be unlawful for any adult to enter or remain in a designated playground/play area, where signage is posted, unless the adult is supervising and/or accompanying child(ren) who is/are then visiting the play area.</p> <p>C. It shall be unlawful for any person to remain in a designated playground/play area anytime it is not open, including outside park hours, overnight and during construction or renovations.</p> <p>D. Any person who violates this section shall be subject to the penalties set forth in § Section 1.28.010 – Violations a misdemeanor.</p>	<p>12.64.110 - Hours of use of parks.</p> <p>The Parks and Recreation Commission may fix the hours during which the parks, or any particular park, is open to public use. No person, other than a city employee in the performance of his or her duty, shall enter or remain in any park during the time when it is not open for public use.</p>	<p>12.64.110 - Hours of use of parks.</p> <p>The Parks and Recreation Commission may fix the hours during which the parks, or any particular park, is open to public use <u>and may therein fix hours for certain activities within the parks open hours</u>. No person, other than a city employee in the performance of his or her duty, shall enter or remain in any park during the time when it is not open for public use.</p>
<p>12.64.110 - Hours of use of parks.</p> <p>The Parks and Recreation Commission may fix the hours during which the parks, or any particular park, is open to public use. No person, other than a city employee in the performance of his or her duty, shall enter or remain in any park during the time when it is not open for public use.</p>	<p>12.64.120 - Park noise regulation.</p> <p>No person shall operate, or permit the operation of, any sound amplification system (including portable or car audio equipment) so that sound can be heard fifty (50) or more feet away from the source in any park within the city, except upon the issuance of a permit therefor by the Director of Parks, Recreation and Cultural Affairs and payment of the fee specified in the master fee schedule.</p>	<p>12.64.120 - Park sound regulation.</p> <p><u>Persons shall limit the level of sound to play, operate, or permit the operation of, any sound amplification system or non-amplified sound devices including but not limited to portable or car audio equipment, musical instrument, horn, radio, tape recorder or other device for producing or causing any sound from the source of the immediate intended use or purpose and shall not exceed one hundred (100) feet in any park within the city.</u></p> <p><u>Sound in parks for private and special events including music and cultural events and performances shall be regulated as specified in Section 8.18.010–Excessive and annoying noises prohibited and Section 8.18.020–Persistent noise a nuisance with or without a permit from the City.</u></p> <p>Permits issued for the operation of a sound amplification system shall specify the location of any bandstand and the position of each loudspeaker shall be as specified by the said Director so as to minimize, to the extent practicable, the amount of amplified sound to be audible in adjacent residential properties. No loudspeaker shall be permitted to be placed in a public park within three hundred (300) feet of any residential structure. In no event shall a permittee</p>

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<p>cause amplified sound to exceed eighty (80) decibels at any boundary of the park in which amplified sound is being produced.</p> <p>Estuary Park and Duck Pond Stage area of Lakeside Park may be exempted from these requirements if and only if the following findings are made by the Director of Parks, Recreation and Cultural Affairs:</p> <ul style="list-style-type: none"> A. The permittee has no prior history of events in parks which includes verified, unresolved complaints of excessive noise, poor security and crowd control, and/or poor parking control; B. The applicant has met and conferred with local residents and developed a specific event plan to meet the expressed concerns of said local residents; and C. The applicant has paid all required fees and deposits for the event in question, and has met all additional regulatory requirements which may apply to the event in question. 	<p>12.64.130 - Traffic regulations.</p> <p>It is unlawful for any person to drive or ride within the boundaries of any public park in the city at a rate of speed exceeding fifteen (15) miles per hour, or for any other than the avenues and roads provided therefor, and no wagon or vehicle of burden shall pass through the said parks except upon such road or avenue as shall be designated by the <u>PRAC Board of Park Directors</u> for such transportation.</p> <p>No person shall enter or leave any of said parks except by such gates, roads, paths or avenues as may be for such purpose provided and arranged.</p> <p>No vehicle for hire shall stand upon any part of any public park in the city for the purpose of hire, except in waiting for persons taken by it into such park, except at such points as may be specially designated by the <u>PRAC Board of Park Directors</u>.</p>	<p>12.64.130 - Traffic regulations.</p> <p>It is unlawful for any person to drive or ride within the boundaries of any public park in the city at a rate of speed exceeding fifteen (15) miles per hour, or for any other than the avenues and roads provided therefor, and no wagon or vehicle of burden shall pass through the said parks except upon such road or avenue as shall be designated by the <u>PRAC Board of Park Directors</u> for such transportation.</p> <p>No person shall enter or leave any of said parks except by such gates, roads, paths or avenues as may be for such purpose provided and arranged.</p> <p>No vehicle for hire shall stand upon any part of any public park in the city for the purpose of hire, except in waiting for persons taken by it into such park, except at such points as may be specially designated by the <u>PRAC Board of Park Directors</u>.</p>	<p>12.64.140 - Motor vehicles in parks.</p> <p>It is unlawful for any person to operate or drive any motorcycle or other motor vehicle in, over or upon an equestrian or pedestrian path or trail or any other portion of any public park in the city except on such roadway or parking area regularly set apart for the use of such motor and other vehicles.</p> <p>12.64.150 - Washing or repairing motor vehicles in parks.</p> <p>NO CHANGE.</p>
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It is unlawful for any person to wash, polish or repair any motor vehicle within any public park area in the city.	<p>12.64.160 - Fires.</p> <p>No person shall be permitted to make or kindle a fire of any kind within any public park in the city except at designated barbecue areas approved by the Parks and Recreation Advisory Commission.</p> <p>12.64.160 - Fires and barbecues.</p> <p>A. No person shall be permitted to make or kindle a fire of any kind within any public park in the city except in a device provided or designated by PRAC or the Director for such purpose and in an area at designated and barbecue areas approved by the Parks and Recreation Advisory Commission PRAC.</p> <p>B. Portable non-charcoal barbecue grills of metal construction may be brought into city parks by persons for use in designated picnic areas and shall be attended at all times by a person eighteen years of age or older. At no time may barbecue grills be placed upon pathways, sport courts, parking lots and the like or otherwise impede the use of such areas for their intended purpose. Portable barbecue grills must not exceed twenty-seven inches in width.</p>
	NO CHANGE.
	NO CHANGE.
	<p>12.64.170 - Fires on red flag days.</p> <p>No person shall be permitted to make or kindle a fire within any public park in the city on a red flag day designated by the Fire Chief (Director of Fire Services) of the Oakland Fire Department.</p> <p>12.64.180 - Joaquin Miller Park—Park closure on red flag days.</p> <p>No person, other than a city employee in the performance of his or her duty, shall enter or remain in Joaquin Miller Park on a red flag day designated by the Fire Chief (Director of Fire Services) of the Oakland Fire Department.</p>
	<p>12.64.190 - Children in boats.</p> <p>It is unlawful for any person under sixteen (16) years of age to hire a boat or other watercraft to be used upon the waters of Lake Merritt or that portion of the estuary of San Antonio or Oakland harbor which lies within the limits of the city, unless such person produces documentation from a certifying boating organization or such person is is accompanied by his or her parent or guardian or an adult person; or for any person to rent any boat or other watercraft to any such person under sixteen (16) years of age to be so used unless such person produces documentation from a certifying boating organization or such person is accompanied by his or her parent or guardian or an adult person.</p> <p>12.64.200 - Boats on Lake Merritt.</p> <p>A. Boat Permit. It is unlawful for any person to launch, use, moor or store upon Lake Merritt any private boat unless there shall have first been procured for said boat a permit from OPR the Recreation Commission for such purpose. Said</p>

<p>Commission may, by rule, specify the conditions under which the same may be granted, suspended, or revoked.</p> <p>B. Speed of Boats. Speed of mechanically propelled boats on Lake Merritt is limited to eight miles an hour unless special permission to exceed such limit is granted by the Board of Playground Directors.</p> <p>C. Boats in Certain Areas. It is unlawful for any person between the first day of October and the last day of April next succeeding, to row, drive, propel or navigate any boat in, over, or upon any part of the following described area of Lake Merritt:</p> <p>That portion of the northeastern arm of Lake Merritt that lies northeasterly of a line bearing north $38^{\circ} 13'$ west from a point on the eastern line of Lakeshore Boulevard, distant thereon one hundred and sixty (160) feet southerly from the production of the entire line of that portion of Hanover Avenue that lies between Wayne and Newton Avenues.</p> <p>This subsection shall not apply to the employees of the city properly engaged in work for said city in or upon the above described area and authorized by the Board of Playground Directors or the Board of Park Directors to be thereon.</p> <p>D. Boats and Boat Races. No person shall be permitted to use the shores of Lake Merritt as a landing place for boats, or keep thereat boats for hire or floating boat houses with pleasure boats for hire, or keep boats of any kind in Lake Merritt, except under a permit from the OPR Recreation Commission for such purpose, and only at places designated by and under restrictions and regulations promulgated by the Director Board of Park Directors or the Recreation Commission; and no regattas, boat races, or other special events involving the use of Lake Merritt shall take place thereon without permission granted by a permit from OPR Recreation Commission.</p>	<p>Director S&C may, by rule, specify the conditions under which the same may be granted, suspended, or revoked.</p> <p>B. Speed of Boats. Speed of mechanically propelled boats on Lake Merritt is limited to eight miles an hour unless special permission to exceed such limit is granted by the Director Board of Playground Directors.</p> <p>C. Boats in Certain Areas. It is unlawful for any person between the first day of October and the last day of April next succeeding, to row, drive, propel or navigate any boat in, over, or upon any part of the following described area of Lake Merritt:</p> <p>That portion of the northeastern arm of Lake Merritt that lies northeasterly of a line bearing north $38^{\circ} 13'$ west from a point on the eastern line of Lakeshore Boulevard, distant thereon one hundred and sixty (160) feet southerly from the production of the entire line of that portion of Hanover Avenue that lies between Wayne and Newton Avenues.</p> <p>This subsection shall not apply to the employees of the city properly engaged in work for said city in or upon the above described area and authorized by the Board of Playground Directors or the Board of Park Directors to be thereon.</p> <p>D. Boats and Boat Races. No person shall be permitted to use the shores of Lake Merritt as a landing place for boats, or keep thereat boats for hire or floating boat houses with pleasure boats for hire, or keep boats of any kind in Lake Merritt, except under a permit from the OPR Recreation Commission for such purpose, and only at places designated by and under restrictions and regulations promulgated by the Director Board of Park Directors or the Recreation Commission; and no regattas, boat races, or other special events involving the use of Lake Merritt shall take place thereon without permission granted by a permit from OPR Recreation Commission.</p>	<p>12.64.210 - Fishing in Lake Merritt.</p> <p>No person shall fish in Lake Merritt without written permission from the Board of Park Directors so to do, and no person shall in any event be allowed to catch more than two bass in one day in Lake Merritt.</p> <p>12.64.220 - The zoo.</p> <p>It is unlawful for any person to tease, injure or frighten any of the birds, animals, reptiles or fish belonging to, or confined in the municipal zoo.</p> <p>12.64.230 - Municipal swimming pools—Not to be used in absence of attendant.</p>	<p>12.64.210 - Fishing in Lake Merritt.</p> <p>No person shall fish in Lake Merritt without written permission from the PRAC Board of Park Directors to do so and no person shall in any event be allowed to catch more than two bass in one day in Lake Merritt.</p> <p>NO CHANGE.</p> <p>12.64.230 - Municipal swimming pools—Not to be used in absence of attendant.</p>
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<p>It is unlawful for any person to enter upon any municipal swimming pool or dressing rooms connected therewith at any time when no employee of the Recreation Department, or other attendant authorized by said Department, is on duty at said pool.</p>	<p>It is unlawful for any person to enter upon any municipal swimming pool or dressing rooms connected therewith at any time when no employee of <u>OPR</u>, the Recreation Department, or other attendant authorized by <u>OPR said Department</u>, is on duty at said pool.</p>
<p>12.64.240 - Golf courses.</p> <p>A. Trespass on. It is unlawful for any person to trespass upon the Oakland Municipal Golf Course, or upon any private or public golf course in the city, except pursuant to the express consent of the person in charge of the management thereof.</p> <p>B. Play Upon. It is unlawful for any person to play upon the Oakland Municipal Golf Course, or upon any private or public golf course in the city, without first having obtained a ticket therefor, or except pursuant to the express consent of the person in charge of the management thereof.</p> <p>C. Taking of Golf Balls. It is unlawful for any person to take possession of any golf ball not belonging to him or her from any golf course, or from any land or any street adjacent thereto.</p> <p>D. Injury to Turf. It is unlawful for any person to wilfully or maliciously injure the turf on any golf course.</p> <p>E. Sales on. It is unlawful for any person to sell golf balls, golf equipment, food, drinks, or other commodities, on the Oakland Municipal Golf Course, or upon any private or public golf course in the city, except pursuant to express permission of the person in charge of the management thereof.</p>	<p>12.64.240 - Golf courses.</p> <p>A. Trespass on. It is unlawful for any person to trespass upon the Oakland Municipal Golf Course, or upon any private or public golf course in the city, except pursuant to the express consent of the person in charge of the management thereof.</p> <p>B. Play Upon. It is unlawful for any person to play upon the Oakland Municipal Golf Course, or upon any private or public golf course in the city, without first having obtained a ticket therefor, or except pursuant to the express consent of the person in charge of the management thereof.</p> <p>C. Taking of Golf Balls. It is unlawful for any person to take possession of any golf ball not belonging to him or her from any golf course, or from any land or any street adjacent thereto.</p> <p>D. Injury to Turf. It is unlawful for any person to wilfully or maliciously injure the turf on any golf course.</p> <p>E. Sales on. It is unlawful for any person to sell golf balls, golf equipment, food, drinks, or other commodities, on the Oakland Municipal Golf Course, or upon any private or public golf course in the city, except pursuant to express permission of the person in charge of the management thereof.</p>
<p>Article 11. – Park Permits</p> <p>12.64.250 - Statement of principles.</p> <p>All parks within the city are held in trust for the use of the public. Included within such use are public assembly, communication of thoughts between citizens and discussion of public questions. These uses of the city's parks are recognized as privileges, immunities, rights, and liberties belonging to all citizens, regardless of sex, race, religion, color, national origin, or political or philosophical persuasion. It is also recognized that the right to use the parks is not absolute, but relative, and must be exercised in subordination to the general comfort and convenience and in consonance with peace and good order.</p>	<p>Article 11. – Park Permits</p> <p>12.64.250 - Statement of principles.</p> <p>All parks within the city are held in trust for the use of the public. Included within such use are public assembly, communication of thoughts between citizens and discussion of public questions. These uses of the city's parks are recognized as privileges, immunities, rights, and liberties belonging to all citizens, regardless of sex, race, religion, color, national origin, or political or philosophical persuasion. It is also recognized that the right to use the parks is not absolute, but relative, and must be exercised in subordination to the general comfort and convenience and in consonance with peace and good order.</p>
	<p>12.64.260 - Definitions.</p>

The following words and phrases, whenever used in this article, shall be construed as defined in this section:	The following words and phrases, whenever used in this article, shall be construed as defined in this section.
"Director" means the Director of Parks, Recreation and Cultural Services or his or her authorized representative.	"Director" means the Director of the <u>City Administrator or the head or director of the department designated by the City Administrator to administer the provisions of this Chapter Parks, Recreation and Cultural Services or his or her authorized representative.</u>
"Musical or other entertainment" means and includes the playing of any musical instrument and the use of sound amplifying device.	"Musical or other entertainment" means and includes the playing of any musical instrument and <u>or</u> the use of sound amplifying <u>or non-amplifying</u> device.
"Parks" means and includes all grounds, roadways, avenues and parks of the city, or any part, portion or area thereof.	"OPR" means the <u>Oakland Parks & Recreation Department.</u>
"Permit" means a permit for use of parks as provided for and defined in this article.	"Parks" means and includes all grounds, roadways, avenues and parks of the city, or any part, portion or area thereof.
"Persons" means and includes persons, associations, partnerships, firms or corporations.	"Permit" means a permit for use of parks as provided for and defined in this article.
"Private event" means any event conducted in any city park consisting of twenty-five (25) or more patrons that is not open to the public, including but not limited to picnics, birthday parties, family, church and school events or related activities, and may include amplified or nonamplified sound.	"Persons" means and includes persons, associations, partnerships, firms or corporations.
"Special event" means any event that is open to the public, including but not limited to rallies, concerts, fundraisers, fairs, exhibits or related activities, and which is more specifically defined in <u>Title 9, Chapter 9.52</u> of the Oakland Municipal Code. "Special event" permit requirements shall apply to park events, so that the permit process for special events in <u>Chapter 9.52</u> applies to this section and is incorporated by reference herein.	"PRAC" means the <u>Parks and Recreation Advisory Commission.</u>
	"Private, picnic and related events" means any event conducted in any city Park consisting of twenty-five (25) or more patrons that is not open to the public, including but not limited to picnics, birthday parties, family, church and school events or related activities, and may include amplified or non-amplified sound.
	"Special event" means any event that is open to the public, including but not limited to rallies, concerts, fundraisers, fairs, exhibits or related activities, and which is more specifically defined in Title 9, Chapter 9.52 of the Oakland Municipal Code. "Special event" permit requirements shall apply to park events, so that the permit process for special events in Chapter 9.52 applies to this section and is incorporated by reference herein.
	"Musical event" and "entertainment event" means any event that uses amplified and/or non-amplified sound as the main source of entertainment.

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	NO CHANGE.
12.64.270 - Compliance required.	No person shall enter, be or remain in any park of the city unless he or she complies with this article and other provisions of this code.
12.64.280 - Permit required.	No use of any park for a private or special event may be made without issuance of a permit therefor. All applications for use of any park must be accompanied by the fee prescribed in the master fee schedule, signed or co-signed by an adult, signed by an adult, which adult shall agree to be responsible for said exclusive use. No use permit will be granted, if, prior to the time the application was filed, the city has scheduled a city-sponsored event at the same time and place as the activity proposed in the application.
12.64.290 - Private event park use application.	<p>Any person applying for a private event permit hereunder shall file an application for such permit with the PRCS Central Reservations Unit not less than fifteen (15) working days nor more than eleven (11) months prior to the proposed use of said park. The Director may waive the fifteen (15) working day period if applicant waives all appeal rights.</p> <p>use application:</p> <p>Any person applying for a private event permit for a picnic and related event,</p> <p>hereunder shall file an application for such permit with the PRCS-OPR Central Reservations Unit not less than forty-five (45) working thirty (30) days nor more than eleven (11) months prior to the proposed use of said park. The Director may waive the forty-five (45) working thirty (30) day period if applicant waives all appeal rights.</p>
12.64.291 - Park use permit for special events.	<p>Any person applying for a park use permit for a special event shall file an application for such permit with the PRCS Central Reservations Unit not less than ninety (90) days nor more than eleven (11) months prior to the proposed use of said park. The Director may waive the ninety (90) day period if the applicant waives all appeal rights.</p> <p>In addition to applying for park use permit, the applicant must apply for a special event permit with the Oakland Police Department for approval by the Chief of Police or his designee pursuant to the requirements enumerated in <u>Chapter 9.52 of Title 9</u> of the Oakland Municipal Code. However, the Chief of Police, in consultation with the Director of Parks, Recreation and Cultural Services or his or her authorized representative, shall retain the authority to delegate the issuance of special event permits for certain routine events in city parks not likely to result in impacts on the public safety and welfare to the PRCS Central Reservations Unit.</p> <p>use application:</p> <p>Any person applying for a private event permit for a picnic and related event,</p> <p>hereunder shall file an application for such permit with the PRCS-OPR Central Reservations Unit not less than ninety (90) sixty (60) days nor more than eleven (11) months prior to the proposed use of said park. The Director may waive the ninety (90) sixty (60) day period if the applicant waives all appeal rights.</p> <p>In addition to applying for a park use permit, the applicant must apply for a special event permit with the Oakland Police Department (<u>OPD</u>) for approval by the Chief of Police or <u>her or</u> his designee pursuant to the requirements enumerated in Chapter 9.52 of Title 9 of the Oakland Municipal Code. However, the Chief of Police, in consultation with the Director of Parks, Recreation and Cultural Services or his or her authorized representative, shall retain the authority to delegate the issuance of special event permits for certain routine events in city parks not likely to result in impacts on the public safety and welfare to the PRCS Central Reservations Unit.</p>

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<p>Should the Chief of Police delegate the issuance of OPD special event permits to the Director of PRCS pursuant to this subsection, the Director shall cause PRCS to notify the Oakland Police Department of the issuance of any such permit at least ten (10) working days before the event commences.</p>	<p>Should the Chief of Police delegate the issuance of OPD special event permits to the Director of PRCS pursuant to this subsection, the Director shall cause PRCS to notify the Oakland Police Department of the issuance of any such permit at least ten (10) working days before the event commences.</p>
NEW	<p>12.64.292 – Permit for park use musical or other entertainment.</p> <p>Any person applying for a permit for musical or other entertainment in a park shall file an application for such permit with the OPR Central Reservations Unit not less than thirty (30) days nor more than eleven (11) months prior to the proposes use of said park. The Director may waive the thirty (30) day period if the applicant waives all appeal rights.</p>
	<p>Permits issued for the operation of a sound amplification system shall specify the location of any bandstand and the position of each loudspeaker shall be as specified by the said Director so as to minimize, to the extent practicable, the amount of amplified sound to be audible in adjacent residential properties. No loudspeaker shall be permitted to be placed in a public park within three hundred (300) feet of any residential structure. In no event shall a permittee cause amplified sound to exceed eighty (80) decibels at any boundary of the park in which amplified sound is being produced.</p>

12.64.300 - Contents of park permit applications.

In addition to other information required, applications for park use permits for a private or special event shall contain at the minimum the following:

- A. Name of each applicant, sponsoring organization and the person or persons who are in charge of or responsible for the proposed activity;
- B. The business and residence address and telephone numbers of each person and entity named in subsection A of this section;
- C. The park being applied for;
- D. The starting time of the proposed activity;
- E. The finishing time of the proposed activity;
- F. The number of persons expected;
- G. The nature of the proposed activity or activities including equipment and vehicles to be brought into the park, nature and duration of the use of such

12.64.300 - Contents of rental application.

In addition to other information required, applications for ~~permits~~ for a private or special event or for musical or other entertainment ~~events~~ shall contain at the minimum the following:

- A. Name of each applicant, sponsoring organization and the person or persons who are in charge of or responsible for the proposed activity;
- B. The business and residence address and telephone numbers of each person and entity named in subsection A of this section;
- C. The ~~facility/park~~ being applied for;
- D. The starting time of the proposed activity;
- E. The finishing time of the proposed activity;
- F. The number of persons expected;
- G. The nature of the proposed activity or activities including equipment and vehicles to be brought into the park, nature and duration of the use of such

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<p>such equipment, nature and duration of the use of any amplified sound, whether speech or music;</p> <p>H. Estimated number of parking spaces required</p>	<p>equipment, nature and duration of the use of any amplified or non-amplified sound, whether speech or music; H. Estimated number of parking spaces required.</p> <p>12.64.310 - Action on application for permit.</p> <p>A. <u>Permits for Private Picnic, and Related Events.</u> The Director of <u>OPR PRCS</u> shall grant or deny <u>applications for permits</u> for private <u>picnic or related events</u> on or before fifteen (15) calendar days after the filing of the application unless the time for such granting or denial of the permit has been waived by the applicant in writing.</p> <p>B. Applications for OPD Permits for Special Events. The Chief of Police or his designee shall grant or deny applications for special events in parks pursuant to <u>Title 9, Chapter 9.52</u> of the Oakland Municipal Code.</p> <p>Nothing precludes the Chief from delegating to the Director of PRCS this authority pursuant to Section 12.64.291, in which case the Director shall approve, conditionally approve, or deny the application no later than fifteen (15) calendar days after the filing of a complete application. The applicant shall be notified of any conditions of approval at the time the action on the application is taken.</p> <p>C. Permits for Special Events. The Director shall grant or deny applications for permits for special events on or before thirty (30) days after the filing of the application unless the time for such granting or denial of the permit has been waived by the applicant in writing.</p> <p>D. Permits for Musical or Other Entertainment. The Director shall grant or deny applications for permits for musical or other entertainment on or before fifteen (15) days after the filing of the application unless the time for such granting or denial of the permit has been waived by the applicant in writing.</p>
	<p>12.64.320 - Criteria for issuance of permit.</p> <p>An application for a park use permit for a private or special event should be granted unless any one or more of the following conditions apply:</p> <p>A. That a permit has been granted for the same park and on the same day and time for which the application in question pertains;</p> <p>B. That the applicant has made no provision for temporary toilet facilities as required in this article;</p>
	<p>12.64.320 - Criteria for issuance of permit.</p> <p>An application for a park use A permit for a <u>private picnic or related events</u>, special <u>events or musical or other entertainment events</u> should be granted unless any one or more of the following conditions apply:</p> <p>A. That a permit has been granted for the same park and on the same day and time for which the application in question pertains;</p> <p>B. That the applicant has made no provision for temporary toilet facilities as required in this article;</p>

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C. That the applicant has made no provision for crowd control monitors as required in this article;	C. That the applicant has made no provision for crowd control monitors as required in this article;
D. That the applicant has made no provision for cleanup services as required in this article;	D. That the applicant has made no provision for cleanup services as required in this article;
E. That the applicant has refused to agree in writing to comply with the regulations for the use of parks as provided for in this code or has failed to provide a reasonable means of informing all persons participating in the proposed activity of the regulations;	E. That the applicant has refused to agree in writing to comply with the regulations for the use of parks as provided for in this code or has failed to provide a reasonable means of informing all persons participating in the proposed activity of the regulations;
F. That the applicant has refused to execute the indemnification agreement provided for in this article;	F. That the applicant has refused to execute the indemnification agreement provided for in this article;
G. That the application was not filed in time, unless the Director waives the time requirement and applicant waives his or her right of appeal;	G. That the application was not filed in time, unless the Director waives the time requirement and applicant waives his or her right of appeal;
H. That the applicant has not secured a charitable solicitation permit as provided for in <u>Chapter 5.18</u> of this code, if such permit is required thereby for the proposed activity;	H. That the applicant has not secured a charitable solicitation permit as provided for in <u>Chapter 5.18</u> of this code, if such permit is required thereby for the proposed activity;
I. That the proposed activity involves the sale of goods, wares, merchandise, foods, confections, refreshments, or other articles, and the permission of the Director has not been secured, as required by <u>Section 12.64.080</u> ;	I. That the proposed activity involves the sale of goods, wares, merchandise, foods, confections, refreshments, or other articles, and the permission of the PRAC or Department Director has not been secured, as required by <u>Section 12.64.080</u> :
J. That the applicant has not secured a certificate of insurance as provided for in this article if insurance is required for the proposed activity.	J. That the applicant has not secured a certificate of insurance as provided for in this article if insurance is required for the proposed activity.
K. For a park use permit for special event. That the applicant has not filed an application with the Police Department for a special event permit as defined in <u>Title 9, Chapter 9.52</u>	K. For a park use permit for special event. That the applicant has not filed an application with the Police Department for a special event permit as defined in <u>Title 9, Chapter 9.52</u> .
L. <u>The applicant has a prior history of events in parks which include verified unresolved complaints of excessive noise, inciting violence, or poor security and crowd control and/or poor parking control.</u>	L. <u>The applicant has a prior history of events in parks which include verified unresolved complaints of excessive noise, inciting violence, or poor security and crowd control and/or poor parking control.</u>
12.64.330 - Right of appeal.	12.64.330 - Right of appeal.
For a permit application to hold a special event in a park, the reconsideration process as provided for in <u>Title 9</u> , Article 9.52.90 shall apply, whether the decision from which the appeal is taken is made by the Chief or by the Director of PRCS pursuant to <u>Section 12.64.291</u> .	For a permit application to hold a special event in a park, the reconsideration process as provided for in <u>Title 9</u> , Article 9.52.90 shall apply, whether the decision from which the appeal is taken is made by the Chief or by the Director of PRCS pursuant to <u>Section 12.64.291</u> .
An applicant whose application for a park use permit for a private event has been denied or any person claiming to be adversely affected by the issuance of a park use permit for a private event may appeal the decision within five working days of the decision. The appeal shall be heard before the	An applicant whose application for a permit for a private event <u>or musical or other entertainment</u> has been denied or any person claiming to be adversely affected by the issuance of a park use permit for a private event <u>or musical or other entertainment</u> may appeal the decision within five working days of the

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Parks and Recreation Advisory Commission (PRAC) pursuant to the hearing and appeals process adopted by that body. The decision of the PRAC shall be final.	Upon receipt of such appeal, the Director shall set the appeal at the next available Park and Recreation Advisory Commission meeting. The Director shall give notice to the appellant and any known adverse parties, or their representatives, of the time and place of the hearing. The appellant shall pay the fee established by the current e City of Oakland master fee schedule.	Upon receipt of such appeal, the Director shall set the appeal at the next available Parks and Recreation Advisory Commission-PRAC meeting. The Director shall give notice to the appellant and any known adverse parties, or their representatives, of the time and place of the hearing. The appellant shall pay the fee established by the current e City of Oakland Master Fee Schedule.
12.64.340 - Crowd control monitors.	NO CHANGE.	NO CHANGE.
	The Director may impose a requirement of one crowd control monitor per hundred (100) persons expected to attend the proposed activity. The applicant shall, within two days of the receipt of the Director's decision, supply to the Director a list of the proposed crowd control monitors, including their names, addresses and telephone numbers. The applicant may, at his or her option, provide police reserve personnel or duly licensed private patrol officers instead of crowd control monitors in the numbers approved by the Director. Crowd control monitors shall wear armbands and such other identification as the Director may require to prominently identify them as monitors.	
12.64.350 - Cleanup.	Provision shall be made by the permittee for cleaning up and disposal outside the park of all litter, debris, bottles, cans, paper, or other such matter remaining after use of the park, pursuant to the permit. The Director of Parks and Recreation may require a monetary deposit to insure compliance with this section. Said deposit shall be refunded within five days after use of the park if it appears to the satisfaction of the Director that there has been compliance with this section.	12.64.360 - Temporary toilet facilities. Provision shall be made for temporary or portable toilets at the ratio of one per every five hundred (500) persons over and above the number of toilets permanently located at the site. Such temporary or portable toilets shall be

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<p>removed from the park within twenty-four (24) hours after the event for which the permit was granted.</p> <p>12.64.370 - Indemnification agreement. All persons to whom a use permit has been granted must agree in writing to indemnify and hold the city harmless for injury or damage caused by the activity sponsored by the permittee, and said permittee shall be liable to the city for any and all damage to parks, facilities and buildings owned by the city, which results from the activity of the permittee or is caused by any participant in said activity.</p>	<p>12.64.380 - Certificate of insurance. A certificate of insurance naming the city, its council, agents and employees as additional insured may be required for private events when the proposed activity is likely to have an impact on park and/or city services and resources. If required, the certificate of insurance must be submitted to the PRCS Central Reservations Unit at least three weeks before date of the proposed activity.</p>	<p>12.64.380 - Certificate of insurance. A certificate of insurance naming the city, its council, agents and employees as additional insured <u>is required for all special events and</u> may be required for private events <u>and musical or other entertainment</u> when the proposed activity is likely to have an impact on park and/or city services and resources. If required, the certificate of insurance must be submitted to the <u>PRCSOPR</u> Central Reservations Unit at least three weeks before date of the proposed activity.</p>
<p>12.64.390 - Misrepresentation of event. Any misrepresentation involved in renting facilities or parks will result in immediate cancellation of the event and/or forfeiture of all fees paid.</p>	<p>12.64.400 - Public parks as drug free zones. Pursuant to California Health and Safety Code Section 11380.5(e), the City Council of the city of Oakland, California does designate as drug free zones, all public parks within its geographical boundaries.</p>	<p>12.64.400 - Public parks as drug free zones. Pursuant to California Health and Safety Code Section 11380.5(e), The City Council of the city of Oakland, California does designate as drug free zones, all public parks within its geographical boundaries.</p>
<p>12.64.410 - Penalties for violation of park permit requirements.</p>	<p>A. Any violation of this chapter may be charged as a civil penalty or an infraction, as provided for in <u>Title 1</u> of the Oakland Municipal Code, except as specified in B of this section. Enforcement action specifically authorized by this section may be utilized in conjunction with, or in addition to, any other statutory, code, administrative or regulatory procedure applicable to this chapter. In addition, nothing in this section shall be interpreted to preclude or limit the city from seeking injunctive or other judicial relief.</p>	

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<p>B. It shall be a misdemeanor for the event sponsor or his or her designee to refuse to terminate an event for violation of event conditions, or for holding an event without benefit of permit.</p>	<p>NEW</p> <p><u>Article III – Miscellaneous</u></p> <p><u>12.64.410 – Administrative Regulations</u></p> <p>The City Administrator is hereby authorized to adopt rules and regulations consistent with this chapter as needed to implement this chapter, subject to the review and approval of the Office of the City Attorney, and to develop all related forms and/or other materials and take other steps as needed to implement this chapter, and make such interpretations of this chapter as he or she may consider necessary to achieve the purposes of this chapter.</p>	<p>12.60.020 - Bicycle operation rules—Violation—Penalty.</p> <p>It is unlawful to operate a bicycle on any trail within the city in an unsafe, reckless, dangerous or negligent manner. No person shall operate a bicycle in excess of fifteen (15) miles per hour, nor in excess of five miles per hour when passing pedestrians or equestrians or when approaching and negotiating a blind turn, nor at a greater speed than is reasonable or prudent. Within city parks, bicyclists can ride on named trails only and are prohibited from operating bicycles off-trail. Bicyclists must obey all posted signs and rules. Bicyclists must call out when passing pedestrians, or other bicyclists and then must pass to the left. Bicyclists must yield to equestrians by calling out and requesting instructions to pass. The City Manager, or his or her designees, shall determine trail accessibility for bicyclists. Any person who violates this section shall be guilty of an infraction punishable as provided in Chapter 1.28 of this code.</p>	<p>12.60.020 - Bicycle operation rules—Violation—Penalty.</p> <p>It is unlawful to operate a bicycle on any trail within the city in an unsafe, reckless, dangerous or negligent manner. No person shall operate a bicycle <u>in a City Park</u> in excess of fifteen (15) miles per hour, at any time, except when approaching and negotiating a blind turn, nor at a greater speed than and exceeds fifteen miles per hour when passing pedestrians or equestrians or when approaching and negotiating a blind turn, nor at a greater speed than is reasonable or prudent. Within city parks, bicyclists can ride on any designated paths and trails <u>only</u> and are prohibited from operating bicycles off-trail. Bicyclists must obey all posted signs and rules. Bicyclists must <u>yield and call out by voice or bell</u> when passing pedestrians, or other bicyclists, and <u>must keep right except to pass</u> and then must pass to the left <u>if practicable</u>. Bicyclists must yield to equestrians by calling out <u>by voice</u> and requesting instructions to pass. The City Manager Administrator, or his or her designees, shall determine <u>path and trail accessibility</u> for bicyclists. Any person who violates this section shall be guilty of an infraction punishable as provided in Chapter 1.28 of this code.</p>	<p>1.28.020 - Violations as infraction.</p> <p>Any person violating any of the provisions or failing to comply with any of the regulatory requirements of the following code sections shall be guilty of an infraction:</p> <ol style="list-style-type: none"> 1. Public Safety <ol style="list-style-type: none"> a. Chapter 15.32. Dangerous Structures b. Chapters 5.62, 8.36; Sections 8.40.120 – 8.40.170, 12.64.190.
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b. Chapters 5.62, 8.36. Sections 8.40.120—8.40.170, 12.64.190. Accident Prevention	c. Section 15.04.780. Grading, Excavations and Fills
c. Section 15.04.780. Grading, Excavations and Fills	d. Chapter 15.64. Bedroom Window Security Bar and Smoke Detector Permit Requirements
d. Chapter 15.64. Bedroom Window Security Bar and Smoke Detector Permit Requirements	e. Chapter 8.44.040. Activities prohibited within the parking facility
e. Chapter 8.44.040. Activities prohibited within the parking facility	2. Public Welfare, Morals and Policy <ul style="list-style-type: none"> a. Chapter 8.18. Public Nuisances b. Chapter 5.18. Charities and Relief c. Sections 9.04.030—9.04.060, 9.08.210. Fraud and Deceit: Section 9.04.050: Defacing Notices. Violations of other provisions of Sections 9.04.030—9.04.060, 9.08.210 shall be a misdemeanor. d. Chapters 6.04, 6.08. The Animal Control Ordinance, with the exception of Sections 6.08.120, 6.08.130, 6.08.150—6.08.180, and 6.08.200, vicious dogs, the violation of which shall be a misdemeanor. e. Sections 9.04.070, 9.04.080, 9.08.220—9.08.240. Miscellaneous f. Sections 8.04.080—8.04.150. Theft Provision: Title 10. Vehicles and Safety. g. Section 9.08.250; Chapter 9.32. Trespass. Notwithstanding the provisions of Section 1.28.010A of this code, a person shall be guilty of a separate violation of Section 9.08.250 for loitering, prowling, wandering or being present without lawful business on the property of the Housing Authority of the city of Oakland for each and every instance of failure to leave upon request of a peace officer or authorized agent of the Housing Authority of the city of Oakland or for each return to the property of the Housing Authority of the city of Oakland or for each return to the property of the Housing Authority of the city of Oakland for each and every instance of failure to leave upon request of a peace officer or authorized agent of the Housing Authority of the city of Oakland or for each return to the property of the Housing Authority of the city of Oakland within seventy-two (72) hours after being asked to leave by a peace officer or authorized agent of the Housing Authority of the city of Oakland. h. Chapter 5.40. Mechanical or Electronic Games
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05/09/18PACMg

EXHIBIT B

	<u>k. Section 12.64.120. Park Sound Regulation.</u>
i. Chapter 5.10. Bingo Games with exception of Section 5.10.370, which shall remain a misdemeanor punishable by a ten thousand dollar (\$10,000.00) fine.	
j. Chapter 8.26. Abatement of Illegal Scrapyards and Recyclable Materials Held Illegally in Open Storage.	

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EXHIBIT B

Agenda & Meeting Minutes on The Park Ordinance: Rules & Regulations

3.14.2018 PRAC Meetings Agenda

OPRYD-PRAC to make a recommendation to City Council to Amend Chapter 12.64 of the Oakland Municipal Code, Park and Recreation Area Use Regulations, Section 12.60.020 of the Oakland Municipal Code, Bicycle Operation Rules-Violations-Penalty as related to use in Parks, and Section 1.28.020 of the Oakland Municipal Code Violations as infraction.

3.14.2018 Meeting Minutes

The Commission suggested the document be reintroduced to the public and taskforce for review and input. Questions arose regarding the safety of teenage and young men of color in public play areas given society misidentifying them as adults. The Commission wants to explore how this could possibly be addressed in the OMC. The Director emphasized that the Oakland Police Department cannot enforce park rules without the updated OMC in place. The Commission was encouraged to work towards completing the process in time for summer.

Motion: Commissioner Kader-Redmond entertained a motion to postpone voting on Item 7G. Moved by: Commissioner Cole. Seconded by: Commissioner Reilly. Voted Yes 5 Commissioners Cole, Kadera-redmond, Reilly, Rosenbloom, Wu. Abstained 1 Commissioner Aikens. Motion Failed. A friendly amendment was made to hold the item over to April meeting to allow the PRAC Ordinance Subcommittee to convene and review and finalized the language of Oakland Municipal Code chapter 12.64 Parks and Recreation Area Use Regulations, Section 12.60.020, Bicycle Operations Rules and Section 1.28.020 Violations. Motion: Commissioner Kadera-Redmond entertained a motion to accept the Friendly Amendment. Moved by: Commissioner Cole, Second by Commissioner Reilly. **Vote: Yes 6 Commissioners Aikens, Cole, Kadera-Redmond, Reilly, Rosenbloom, Wu. Passed.**

5.9.2018 PRAC Meeting Agenda

OPRYD- PRAC to make a recommendation to City Council to Amend Chapter 12.64 of the Oakland Municipal Code, Park and Recreation Area Use Regulations, Section 12.60.020 of the Oakland Municipal Code, Bicycle Operation Rules-Violations-Penalty as related to use in Parks, and Section 1.28.020 of the Oakland Municipal Code Violations as infraction.

5.9.2018 Meeting Minutes

The Parks and Recreation Advisory Commission reviewed the staff report prepared by Gail McMillon, Oakland Parks Recreation and Youth Development (OPRYD).

The Ordinance Task Force Committee recommended changes to the OMC as referenced in Exhibit B in the May 9, 2019 staff report.

The Amended OMC will be forwarded to the City Attorney's office for final review. Once the recommendations have been approved, the OPRYD staff will place the item on the Life Enrichment Committee (LEC) agenda for approval and recommendation to the City Council for adoption. Staff will inform PRAC of the LEC review date.

Motion: Commissioner Kadera-Redmond entertained a motion to make a recommendation to the City Council to amend Chapter 12.64 of the OMC, Park and Recreation Area Use Regulations; Section 12.60.020 of the OMC, Bicycle Operation Rules-Violations-Penalty as related to use in parks; and Section 1.28.020 of the OMC, Violations as infractions. Moved by: Commissioner Cole. Second by Commissioner Aikens. **Votes: Yes 10-Aikens, Cole, Corbin, Ha, Kadera-Redmond, Moore, Norman, Reily, Torres, and Wolfson Motion: Passed.**

Summary of Parks and Recreation Advisory Commission Activities & Event Data

Approximately 68 agenda items that came before the PRAC in 2018:

- 53 New Business Items
 - 15 Consent Calendar Items
-
- 45 Focused on Requests and Approvals of Park Events & Fundraiser Activities
 - 12 Focused on Environmental Stewardship, Park Improvements & Informational Reports
 - 7 Requests for Memorials & Dedications on Park Benches
 - 2 Focused on the New Rules & Regulations/Park Ordinance
-
- 3 Items failed
 - 2 Items came before PRAC twice
 - 1 Item was tabled for review by the PRAC Naming Task Force
 - 1 Item was tabled for review by the PRAC Rules & Regulations Task Force

Events Types and the Totals

- 26 Fundraisers
 - 12 Walk/Runs Fundraisers
 - 14 Auctions & Non-Walk/Run Fundraiser Events
- 14 Free Community Festivals/Events
- 5 Fee-Based Events
- 9 Requests to Sell Alcoholic Beverages

The events below represent Oakland Parks, Recreation, and Youth Development's deep history in providing quality opportunities for residents and park users to enjoy outdoor recreation, nature, and community. Many of these events serve as fundraisers for meaningful causes and organizations which support and contribute to our local communities and those beyond the City of Oakland.

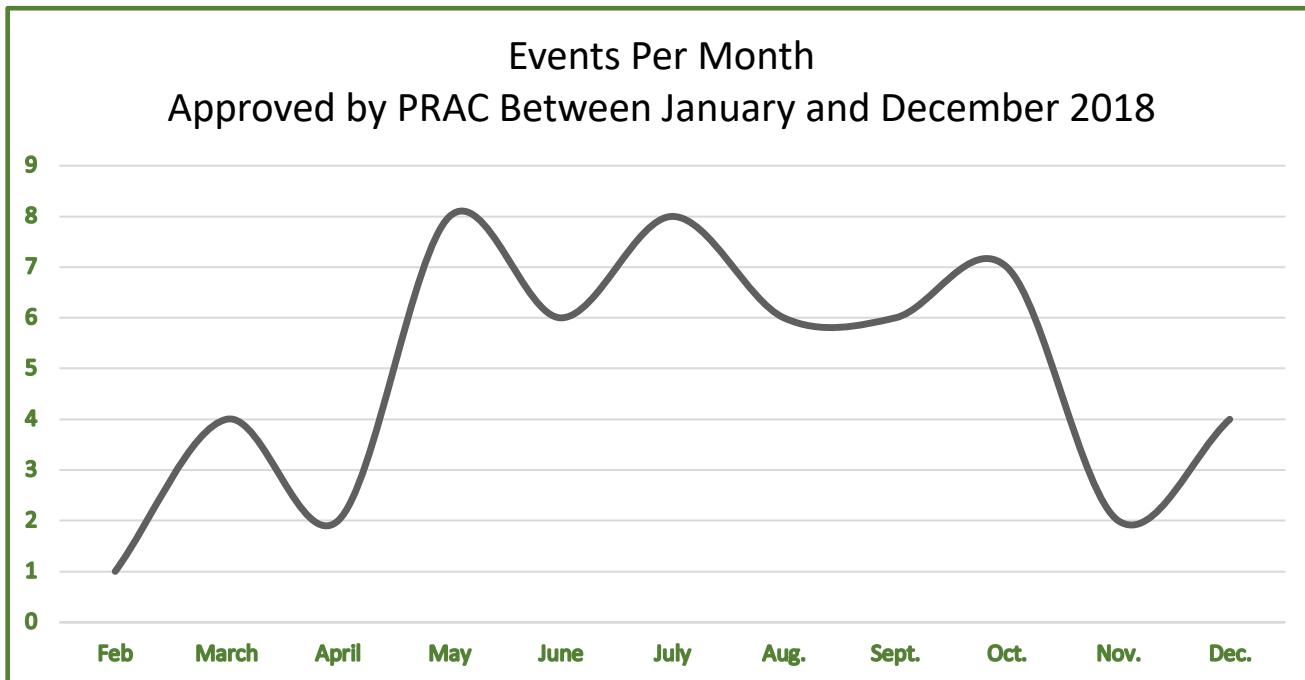
2018 Consent New Business—Returning Organizations & Events

Tamu Orphans Support Fund/Fundraiser ● Lee Corrigan, President of Corrigan Sports Enterprises Inc. and Oakland Running Festival/ 9th Annual Oakland Running Festival Marathon ● Native American Health Center (NAHC)/ 15th Annual Running in my high 5K and 10K run/walk ● Center for Early Intervention on Deafness (CEID)/ Annual Walk-A-Thon ● Crisis Support Services of Alameda County/ 5th Annual 5K Healing Hearts Walk/Run for Suicide Prevention ● The National Multiple Sclerosis Society Northern California Chapter/ 6th Annual MS Walk East Bay 2018 ● Vegan Outreach/4th Annual Oakland VegFest ● East Art Alliance/Malcom X Jazz Festival ● Marc Ribak Productions/Burger Boogaloo ● McClymonds Action Committee/McClymonds High School Annual Reunion Picnic ● Oakland Black Cowboy Association (OBCA)/ 44th Annual Festival and Parade at de Fremery Park ● Youth Speaks/Life is Living Festival ● San Francisco Mime Troup ● American Foundation for Suicide Prevention (AFSP)/ Out of the Darkness Walk ● East Bay Garden Center Inc. and Oakland Public Works/ Annual Autumn Lights Festival/Fundraiser ●

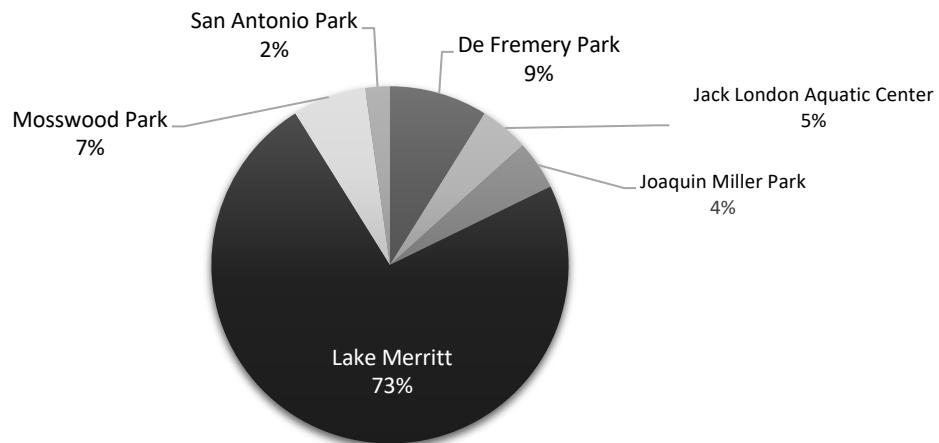
2018 New Business—New & Returning Organizations & Events

Henry J. Kaiser., Elementary School's PTA/Annual Online and Live Auction Fundraiser ● Small Press Distribution (SPD)/ Battle of the Brains: Pub Quiz to Support Small Press Distribution ● Rookie Moms, Inc. (510Families.com)/ East Bay Preschool Fair ● Oakland Technical High School Parent Teacher Student Association (PTSA)/ 3rd Annual Oakland Tech Family Fitness and Fun 5K Run ● American Friends Service Committee/ 5K: Hella UndocuRun ● Sistas Touch/We run Oakland for Our daughters charity Walk/Run ● AJ Promotions/ Mother's Day Chic Picnic and Concert ● Lotus Bloom Family Resource Center/Silent Auction ● Hemophilia Foundation of Northern California/3rd Annual Hemophilia Walk ● Caribeliq Omnimedia LLC/ Oakland Carnival ● Obsessive-Compulsive Foundation/Obsessive-Compulsive Foundation Walk/Run ● Self-eSTEM/Live Auction ● Oakland's Very Own, Daniel Swafford the Executive Director of Montclair Village Assoc. and Laurel District Assoc./ Lake Fest ● AfroCentric

Oakland/ The Annual Oak Fam Bam Gathering ● Friends of the Oakland Municipal Band (FOMB)/Concerts at Lakeside Park Bandstand ● AfroCentric Oakland/ 7th Annual Pan African Family Reunion ● Hush Concerts/ Silent Music Event ● Rebuilding Together Oakland|Eastbay/ Annual Gather Together Fundraiser ● Oakland Movement Fitness/ Oakland Movement Fitness Festival ● The Jamaican American Association of Northern California (JAANC)/ Annual Jamaican American Independence Picnic Celebration on July 4, 2018 ● California Dragon Boat Association (CDBA)/ The Dragon Boat Races and Cultural Festival ● Oakland LGBTQ Community Center/ The People's 5th Annual Oakland Pride Free Run and Wellness EXPO ● Visit Oakland, US Rowing, Oakland Strokes, and Heart of the Town Events/ The 2018 US Rowing Masters National Championships ● KidsCare Everywhere/ KidsCare Everywhere Gala ● OPRYD/ Annual Sale of Native Plant at the Native Plant Nursery Open House ● East Bay Rowing Club/ Annual East Bay Rowing Fundraiser ● Lupus Research Alliance/ Walk-A-Thon ● Iron Souls Motorcycle Club/24th Annual Auction ● Narcotics Anonymous (NA)/ Narcotics Anonymous Meeting & Dinner Dance ● Gumbo Cultural Group/ 2-Day Breakfast and Car Wash Fundraiser ●

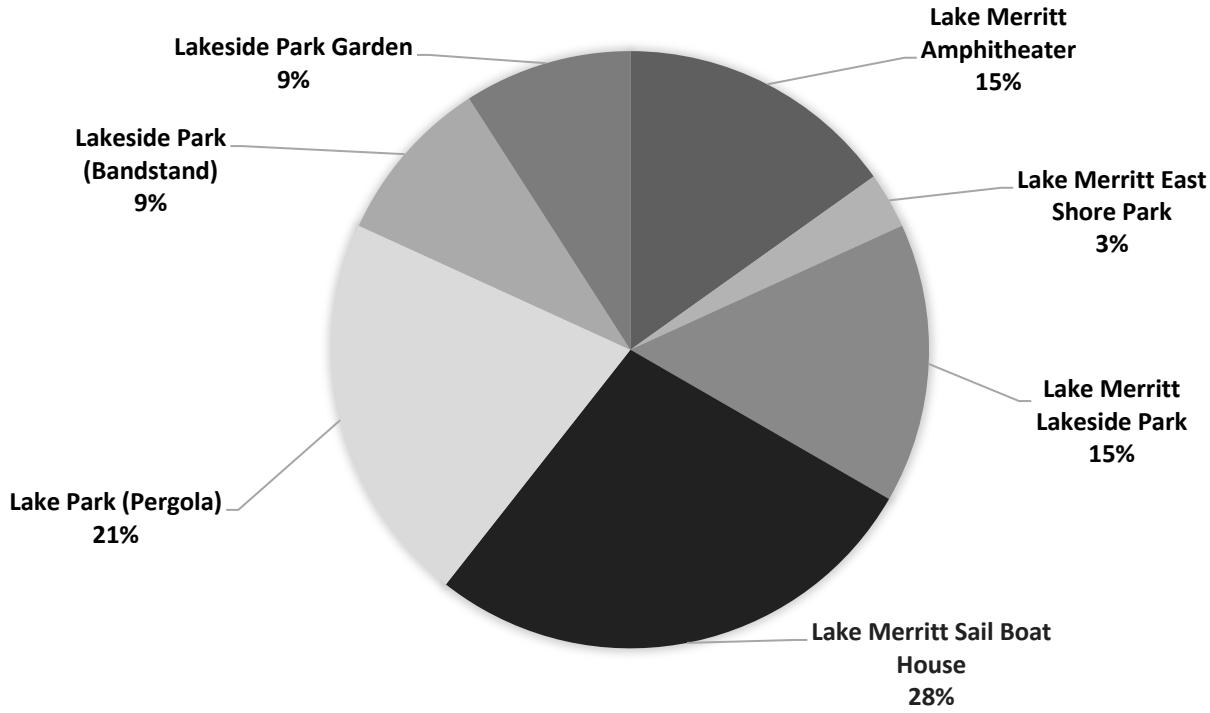


2018 PRAC REVIEWED & APPROVED PERMITTED EVENTS BY PARK USE PERCENTAGES



■ De Fremery Park ■ Jack London Aquatic Center ■ Joaquin Miller Park ■ Lake Merritt ■ Mosswood Park ■ San Antonio Park

2018 PRAC REVIEWED & APPROVED PERMITTED EVENTS AT LAKE MERRIT BY PARK AREA LOCATION



Park Stewardship, Improvements, and Informational Reports

Approved & Received By PRAC

1.10.2018 PRAC Meeting

Oakland Trails & Bicycle Trails Council of the East Bay (BTC)/ Installation of a rustic gate and chicane at Joaquin Miller Park & Palos Colorados Trailhead

Lake Merritt Heron Rookery Relocation Mitigation and Monitoring Plan and Seasonal Informational Signage to be Installed during breeding season for the duration of the Three-Year Heron Relocation Project. Provided an informational report on a City of Oakland approved development project at 12th Street & 13th Street which has necessitated the relocation of Black-Crowed Night Herons and Snowy Egrets to an island on Lake Merritt and surrounding parkland.

OPRYD Sign installation for El Centro Avenue Trailhead to Dimond Canyon Trail

3.14.2018 PRAC Meeting

The California State Coastal Conservancy San Francisco Bay Area Water Trail ("Water Trail") Program request the PRAC to Authorize the Jack London Aquatic Center to be a Designated San Francisco Bay Area Water Trail Site" at the Jack London Aquatic Center to provide enhanced public access to the Oakland Estuary and San Francisco Bay water.

4.11.2018 PRAC Meeting

OPRYD—Informational Report on Behalf of the Oakland Lawn Bowling and Croquet Club

5.9.2018 PRAC Meeting

OPRYD—Recommend approval of a minor conditional use permit for the instillation of a pump track at Joaquin Miller Park.

6.13.2018 PRAC Meeting

Informational Report on the Capital Improvement Program Update for Process to Select Capital Improvement Projects

9.12.2018 PRAC Meeting

OPRYD—Recommend change of use designation of minor unnamed trail connected Sunset Loop Trail to Sunset Trail in Joaquin Miller Park to Multi-use.

Park Stewardship, Improvements, and Informational Reports Cont.

Cultural Affairs, Economic & Workforce Development Department—Request for PRAC to review and recommend approval of the Public Art Conceptual Design Proposal by Artists Johanna Poethig for the Rainbow Recreation Center Public Art Project.

OPRYD— Request Review and Acceptance or Approval of Informational Report: 2017 Annual Progress Report on Implementation of the Habitat Enhancement Plan for Knowland Park Oakland, California.

10.10.2018 PRAC Meeting

Public Works Dept., Project Delivery Division— Request for the PRAC to approve design and implementation and recommend approval of a conditional use permit for ballfield lighting variances for ballfield lighting improvements at Golden Gate, Lowell, and Tassafaringa fields.

Public Works Department, Project Delivery Division— Request for the PRAC to review and provide comments on the two gift in place design options from Public Works Department, Project Delivery Division, by Oakland artist Muzae Sesay for the Rainbow Recreation Center public art project in East Oakland, with final design to be selected by teens of the Digital Arts and Culinary Academy (DACA).

Memorials & Dedications



Dedication of a bench in memory of Anthony and Arlette Morano

Dedication of a bench in memory of Richard J. Nachtschein

Dedication of a bench in memory of Carol Ann Edelman

Dedication of a bench in memory of William Patrick Harwood

Dedication of a bench in memory of Travis Samuel Hough

Dedication of a bench in memory of Ameenah Nafeesah Roshima Scott

2018 Post Event Reports

The following quotes were taken directly from the post event reports which reflect organizer comments and report concerns from 2017 events.

"We are pleased with how this event is run and our relationship with the City of Oakland."

-Corrigan Sparks-Oakland Marathon-

"Our biggest concern come with safety and security of the area. In 2015 we could not drop off our portable toilets because they were pushed into the lake. This year, our security guards felt threatened and talked about walking off the job. I think we want to consider having a police officer there overnight instead of security. Other than that, we were really pleased to have our event in Oakland. It went great for our participants."

-National MS Society-Walk MS East Bay-

"The event went very well. Frank was very helpful. Everything was Great!"

-Small Press Distribution (SPD)-

"Better placed trash facilities, having vendors selling food-We spent \$6,000 on lunch for everyone. It is becoming a burden on our fundraising budget."

-The Hemophilia Foundation of Northern California-Hemophilia Walk-

"The 2017 Oakland VegFest hit the sweet spot with the perfect number of vendors, layouts, and logistics."

-Vegan Outreach-VegFest-

"Begin organizing earlier. Increase city support (financially) grants for emerging festivals. We are concerned that there is a lack of city support. We were satisfied overall however we feel that the city should embrace the event more."

-CaribelinQ Omnimedia LLC-Oakland Carnival-

"Sprinklers came on and damaged vendor goods."

-Afrocentric Oakland-Oak Fam Bam-

"No problems or concerns."

-McClymonds Action Committee-McClymonds Gathering-

"We want to attract more people to attend the event and reach out to former Oaklanders who have moved to other cities throughout the US. We want to provide more intensive art activities for all participants and find ways to future engage them in meaningful art activities.

We also hope to build stronger relationships with the city and with other community members that are interested in the elevation of the West Oakland and Life is Living Community.

This year we had to cancel and reschedule our event based on the North California Fires and the air quality index. We did not believe it to be responsible for us to host our event on a day that was filled with smoke and air quality warnings. We were able to galvanize our community members to get the word out and prevent folks from coming out on the original date. We were not as successful in redirecting folks to the new date. We hope to build stronger collaborative relationships so that should this happen again we do not lose as much as we did the second time around."

-Youth Speaks-Life is Living Festival-

"We would love for the goose poop picker-upper machine to come through before the show to help eliminate any droppings in the park."

-San Francisco Mime Troupe-

"The event and location were highly praised by attendees and organization leadership. Our intention is to stay with our current event model. We do not anticipate changes. Beautiful venue. Excellent communication experience with Public Works office specifically Zermaine Thomas. Great parking."

-Rebuilding Together Oakland| Easy Bay-Gather Together 2017-

"We would like to increase capacity by holding the event later in the day, adding more vendors, partnering with City of Oakland & Promoting earlier. It was a great first try we are sure we will improve on it in future years."

-Oakland Movement Fitness-Oakland Movement Fitness Festival-

References

¹ Rothstein, Richard. *The Color of Law: A Forgotten History of How Our Government Segregated America*. New York: W.W. Norton & Company, 2017.

² Self, Robert O. *American Babylon: Race and the Struggle for Post War Oakland*. Princeton: Princeton University Press, 2003.

³ Bullard, Robert D., "Introduction," in *The Quest for Environmental Justice: Human Rights and the Politics of Pollution*, ed. Robert Bullard (Berkeley: Counterpoint, 2005), 1-15.

⁴ Dr. Robert Bullard: Father of Environmental Justice <https://drrobertbullard.com>

⁵ Office of Environmental Health Hazard Assessment (OEHHA) SB 535 Disadvantaged Community Communities, <https://oehha.ca.gov/calenviroscreen/sb535>

⁶ CalEnviroScreen 3.0 <https://oehha.ca.gov/calenviroscreen/report/calenviroscreen-30>

⁷ Oakland Parks and Recreation Foundation, *Continuing Crisis: The 2018 Report on the State of Maintenance in Oakland Parks*.

http://www.oaklandparks.org/sites/default/files/2018%20Report%20on%20the%20State%20of%20Maintenance%20of%20Oakland%20Parks_0.pdf

⁸Corbin, C.N.E., "Bridging, Dismantling, and Creating New Paths." *Bridging the Gap: A Mini-Conference on Race and the Environment*. American Sociological Association, Philadelphia, PA, August 10, 2018.

⁹City of Oakland Department of Race & Equity <https://www.oaklandca.gov/resources/race-matters> 2019