

CITY OF OAKLAND

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OAKLAND

2019 MAY -2 PM 3:41

AGENDA REPORT

TO: Sabrina B. Landreth
City Administrator

FROM: Jason Mitchell
Director, Public Works

SUBJECT: Prop. 68 Statewide Parks Grant -
Project Recommendations

DATE: April 22, 2019

City Administrator Approval

Date:

5/1/19

RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator Or Designee To:

1) Apply For, Accept, And Appropriate Grant Funds From The Proposition 68 – California Statewide Park Development And Community Revitalization Program Grant For The Lincoln Square Park Recreation/Community Center Re-build/Expansion Project For An Amount Not-To-Exceed Eight Million Five Hundred Thousand Dollars (\$8,500,000.00) And

2) To Apply For, Accept, And Appropriate Grant Funds From Future Rounds Of The Proposition 68 – California Statewide Park Development And Community Revitalization Program Grant For The Following Alternate Projects, For An Amount Not-To-Exceed Eight Million Five Hundred Thousand Dollars (\$8,500,000.00) For Each Of The Following Projects:

- Arroyo Viejo Recreation Center Renovation
- Brookdale Recreation Center Renovation/Expansion
- Mosswood Park New Recreation/Community Center
- San Antonio Rec Center Renovation.

EXECUTIVE SUMMARY

Approval of this resolution will authorize the City Administrator to apply for, accept, and appropriate grant funds from Future Rounds of the Proposition 68 – California Statewide Park Development and Community Revitalization Program Grant for the Lincoln Square Park Recreation/Community Center Re-build/Expansion Project and recommended alternate capital improvement projects for future rounds of the same grant. The recommended projects are the highest scored parks projects per the recently updated Capital Improvement Program (CIP) prioritization process adopted by Council on October 16, 2018, under Resolution No. 87376 C.M.S. In addition, the Mosswood Park Recreation/Community Center is an existing capital project recommended to be rebuilt due to a fire that destroyed the facility in November 2017.

The Statewide Park Development and Community Revitalization Program Grant, also known as Statewide Park Program Grant (grant), is funded through the passage of Proposition 68 –

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Parks, Environment, and Water Bond Act of 2018 and a continuation of Proposition 84 — Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Bond Act of 2006. The grant goals and objectives, in order of priority, are to 1) create new parks, 2) expand an existing park (in terms of site acreage), or 3) renovate an existing park with focus to provide opportunities and programs for underserved communities. The State Natural Resources Agency, Department of Parks & Recreation - Office of Grants and Local Services (OGALS) administers the grant. Projects must meet minimum eligibility requirements either in Lack of Open Space acreage or below median low-income household level.

The recommended project locations are shown in **Attachment A – Project Location Map**. Arroyo Viejo Recreation Center is located in Council District 6; Brookdale Recreation Center is located in Council District 4; Lincoln Square Park Recreation/Community Center is located in Council District 2; Mosswood Park –Recreation/Community Center is located at the border of Council District 1 and Council District 3; and San Antonio Recreation Center is located in Council District 2.

Approval to pursue the grant will give the City opportunities to compete for funds and implement major projects to renovate, expand, or reconstruct aging recreation centers that provide important services to the City's residents and communities.

BACKGROUND / LEGISLATIVE HISTORY

Proposition 68 – Parks, Environment, and Water Bond Act of 2018 was passed by almost 58 percent of the voters in June 2018. The Bond authorized \$4 billion in general obligation bonds for state and local parks, environmental protection and restoration projects, water infrastructure projects, and flood protection projects. As a component of the grant, \$650.275 million will be distributed through multiple competitive grant rounds in the Statewide Park Development and Community Revitalization Program Grant. The first round will distribute almost \$255 million of funds. OGALS will administer and oversee the grant program application, awards, and completion of the grant projects. OGALS issued the Grant Application Guide on January 22, 2019, and has conducted workshops throughout March 2019. The first round of the grant applications has a due date of August 5, 2019. The State anticipates at least one additional round at a later date.

City Council approvals of proposed projects are required for staff to prepare and compete for the grant. In October 2018, Council adopted an updated prioritization process for the upcoming Fiscal Year (FY) 2019-21 Capital Improvement Program (CIP) under Resolution 87376 C.M.S. The prioritization process established the framework and priorities for improving City's parks and park facilities.

The recommended park projects were also approved in the FY 2015-17 Park Project Prioritization List under Resolution No. 86003 C.M.S. on February 16, 2016.

ANALYSIS AND POLICY ALTERNATIVES

Statewide Park Program Grant

The grant will be issued in at least two rounds. The State anticipates announcing the second round once the first-round awards and agreements are in place. However, because the grant implementation period is swift (ends in June 2022), it will be necessary for the City to have identified projects ready to meet the current grant and subsequent deadlines. The project award will be based on the following nine (9) criteria:

Project Location (Must meet Criteria 1 or 2 to be eligible):

1.	Critical Lack of Park Space: The community within proximity of the project site has a ratio of less than 3 acres of usable parks space per 1,000 residents based on the "California Stat Parks Community Fact Finder" report as compared to all applications
2.	Significant Poverty: The median household income of census tracts in proximity to the project site is lower than \$51,026 based on the "California State Parks Community Fact Finder" report as compared to all applications
3.	Type of Project: New, expand, or renovate existing

Community Engagement

4.	Community Based Planning: Number of community meetings and methods used to publicize the meeting, encourage meaningful participation and outreach to underserved community.
5.	Employment or Volunteer Opportunities: Demonstrate how the project includes employment or volunteer outdoor learning opportunities for residents and California Conservation Corps members.
6.	Partnerships or Committed Funding

Operation & Maintenance Considerations:

7.	Environmental Design & Sustainable Techniques: Demonstrate that the project 1) incorporates techniques for storm water management; 2) use of water efficient irrigation or water recycling; 3) Use of recycled materials or recycling of construction waste; and 4) drought tolerant or climate appropriate non-invasive native landscaping, minimizing toxic compounds; 5) carbon sequestration techniques, energy, water and/or natural resource conservation techniques.
8.	Public Use Fees and Hours of Operation: Demonstrate that the project will be open seven days a week and the lowest fees, if any, are less than \$3 per month per person

~~Project need, benefits, and readiness:~~

9.	Community Challenges, Project Benefits and Readiness: Demonstrate how the project addresses challenges faced by the community.
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All competing applications start with 0 points and gain points as each criterion is evaluated. The maximum score is 100 points. The grant award range is from \$200,000.00 to \$8,500,000.00. Each application is evaluated on its own merit as well as competitively against other applications. Grant awards for the first round will be announced and contracted by early 2020. The grant completion timeline per State legislation is June 2022. The grant, if successful, will leverage existing capital funds and allow the City to implement multiple priority capital projects.

In the previous Proposition 84 Statewide Park Grant from 2006, the City of Oakland successfully received \$18.3 million and completed five projects over the past twelve years: the West Oakland Youth Center, Golden Gate Recreation Center, Durant Park, Cesar Chavez Park, and Rainbow Recreation Center. The extension of the Statewide Parks Grant Program through Proposition 68 grant will afford the City further opportunities to address capital needs for parks and recreational facilities to expand and provide services to the public.

Project Descriptions:

The proposed projects are identified as best meeting the grant requirements for parks and recreation facilities projects and are recommended for this round and future rounds based on project readiness/competitiveness to best meet the grant criteria and timeline.

- Lincoln Square Park – Recreation/Community Center Re-build/Expansion of the aged, limited-space center to provide added programs for the Chinatown/Downtown area. The facility was built in 1975 and has outgrown the needs and demands of the community.

The proposed future projects are as follows:

- Arroyo Viejo Recreation Center Renovation – Full renovation of the existing Recreation Center, modernizing the facility to accommodate and expand program needs as well as potential collaboration with Head Start programs.
- Brookdale Park Recreation Center Renovation/Expansion – Renovate/expand existing facility to combine recreation & science discovery programs in the Maxwell and Jefferson neighborhoods.
- Mosswood Park New Recreation/Community Center – Rebuild a new recreation/community complex in the Mosswood neighborhood due to fire-destroyed facility.
- San Antonio Rec Center Renovation – Renovate existing aged center to address deteriorated conditions and update end-stage building systems. Potential collaboration of Head Start programs to serve the community.

Analysis of project competitiveness:

All of the recommended projects are top ranking parks and recreation projects from the City's Capital Improvement Prioritization. The projects meet the minimum qualifying criteria 1 and 2 of the grant.

Lincoln Square Park's Recreation Center, in particular, stands strongest in meeting the grant criteria. For the past two years, the City has collaborated with the community to receive input and develop preliminary plans. The community, non-profit organizations, Oakland Parks, Recreation and Youth Development (OPRYD) and Council District representatives have conducted various outreach, engaging the community in the development of a concept plan. The efforts demonstrate strong pre-planning through Community Engagement that provided the basis for Project Need, which are the strongest criteria elements for the grant. With additional opportunity for new programs, Lincoln Square Park Recreation Center is a highly competitive candidate for the grant.

Each of the remaining recommended projects varies in competitiveness in addressing the grant criteria and need further development:

- Arroyo Viejo Recreation Center Renovation, Brookdale Park Recreation Center Renovation/Expansion, and San Antonio Rec Center Renovation – Limited pre-planning of project scope and budget needs. These projects need additional community outreach to fully develop projects and excel in Community Engagement factors and project needs. With additional planning, these projects will be better positioned for the grant.
- Mosswood Park New Recreation/Community Center – Limited outreach and pre-planning of project scope. It's an existing project about to begin master planning and concept development in Summer 2019. The project will be stronger positioned to apply for the next round of the grant.

The above projects are currently recommended for potential partial Measure KK funds in the upcoming FY 2019-21 Budget. If approved, the funds will allow the City to conduct outreach and preliminary planning processes to develop the projects sufficiently to address the grant criteria and demonstrate the project viability. Funding for the preliminary efforts will provide a stronger application, demonstrating commitment and additional matching fund sources. Should there be additional CIP prioritized projects identified as eligible or highly competitive for the grant, staff will present the projects for future City Council action as needed. Based on the above review against the grant criteria, staff recommends Lincoln Square Recreation Center for the first round of the grant and approval of the remaining projects for future rounds. If successful in the grant awards for any of the above projects, the project(s) will have a significant fund source to make implementation possible. However, additional funds will be required to complete the projects depending on the identified scope through the preliminary planning/development efforts. Projects will be developed to ensure deliverability.

FISCAL IMPACT

Approval of the proposed resolution will authorize staff to prepare and seek funding for capital improvement projects from the Statewide Park Development and Community Revitalization Program Grant through multiple competitive grant rounds. Each grant is administered on a reimbursement basis. There is no immediate fiscal impact. However, should the City be successful and awarded the grants, staff will establish a new project number(s) under new award number for State of California Funds (2134), Capital Project Organization (92270) for project implementation use.

Improvements and expansion of the projects will help address deferred maintenance issues. However, new and expanded facilities will increase maintenance requirements and requires advanced planning to address operation and maintenance needs over the life cycle of the facilities.

PUBLIC OUTREACH / INTEREST

The project recommendations are derived through the recently adopted Capital Improvement Program prioritization process. The process engaged the public by gathering community input on the CIP process, and establishing common goals and priorities from the community and the City, thereby shaping the development of the evaluation factors. The CIP projects were developed and ranked by applying the adopted factors and weighting system. The City also incorporated community requests for CIP projects in the prioritization process; four of the projects recommended reflect the requests of the public.

Prior to the updated CIP prioritization process, the recommended projects were included on the FY 2015-17 Park Project Prioritization list. As part of the FY 2015-17 budget, funding was provided for staff to conduct outreach in the process of preliminary project planning/development. Limited community meetings were conducted in 2016-17 at Arroyo Viejo Park, Mosswood Park, and San Antonio Park. For the past two years, planning efforts for the Lincoln Square Park Recreation Center was led by community organizations with OPRYD and the District 2 Council Office to identify park and recreational improvement needs due to expanded housing growth in the Chinatown and Lake Merritt Downtown area.

COORDINATION

This report was prepared and reviewed in coordination with the Oakland Parks, Recreation, and Youth Development Department. The proposed recommendation and report have been reviewed by the Budget Bureau and the City Attorney's Office.

SUSTAINABLE OPPORTUNITIES

Economic: The application for the grant has no immediate economic impact. However, should the City be successful in obtaining capital improvement grant funds, businesses associated with the implementation of the project(s) will receive economic opportunities through contracting for services, construction, material, and supplies. Completion of the capital projects can also contribute to economic opportunities for those who utilize the programs housed in the facilities.

Environmental: As part of City's policies and mandates, all capital projects for implementation must meet various environmental and sustainable programs such as Green Building Ordinance, Bay Friendly Landscaping, Climate Action objectives, etc. The projects will be implemented in accordance with various City's programs to protect and conserve natural resources, address climate change impacts and build resiliency, improve community in a positive way.

Social Equity: The recommended projects are derived through the recently adopted Capital Improvement Program prioritization process, in which equity is one of the two highest ranked priority factors. In evaluating each project, equity was considered both as a standalone prioritization factor and as a sub-factor to identify disparities within five other prioritization factors including Health and Safety, Community Investment and Economic Prosperity, Environment, Improvement, and Collaboration. The projects will be developed to meet American with Disabilities Act (ADA) requirements through design and construction. The improvements will expand opportunities for the community and program users of City's recreational and community facilities. The projects will continue to implement park and recreation facilities' capital program to update aging facilities and improve City assets to provide equitable access for seniors, youth and people of all ages.

CEQA

Along with the submittal of the grant application, the California Environmental Quality Act (CEQA) determination will be completed to meet grant requirements as well as during project implementation if funded.

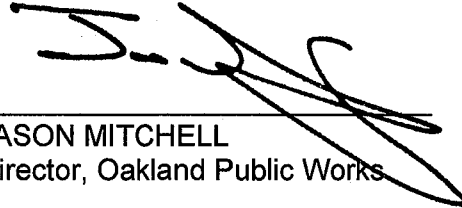
ACTION REQUESTED OF THE CITY COUNCIL

Staff recommends that the City Council adopt a resolution authorizing the City Administrator or designee to 1) apply for, accept, and appropriate grant funds from the Proposition 68 – California Statewide Park Development and Community Revitalization Program Grant for the Lincoln Square Park Recreation/Community Center Re-built/Expansion Project for an amount not-to-exceed eight million five hundred thousand dollars (\$8,500,000.00) and 2) to apply for, accept, and appropriate grant funds from future rounds of the Proposition 68 – California Statewide Park Development and Community Revitalization Program Grant for the following alternate projects, for an amount not-to-exceed eight million five hundred thousand dollars (\$8,500,000.00) for each of the following projects:

- Arroyo Viejo Recreation Center Renovation
- Brookdale Recreation Center Renovation/Expansion
- Mosswood Park New Recreation/Community Center
- San Antonio Rec Center Renovation

For questions regarding this report, please contact Lily Soo Hoo, Project Manager II, at (510) 238-6604.

Respectfully submitted,



JASON MITCHELL
Director, Oakland Public Works

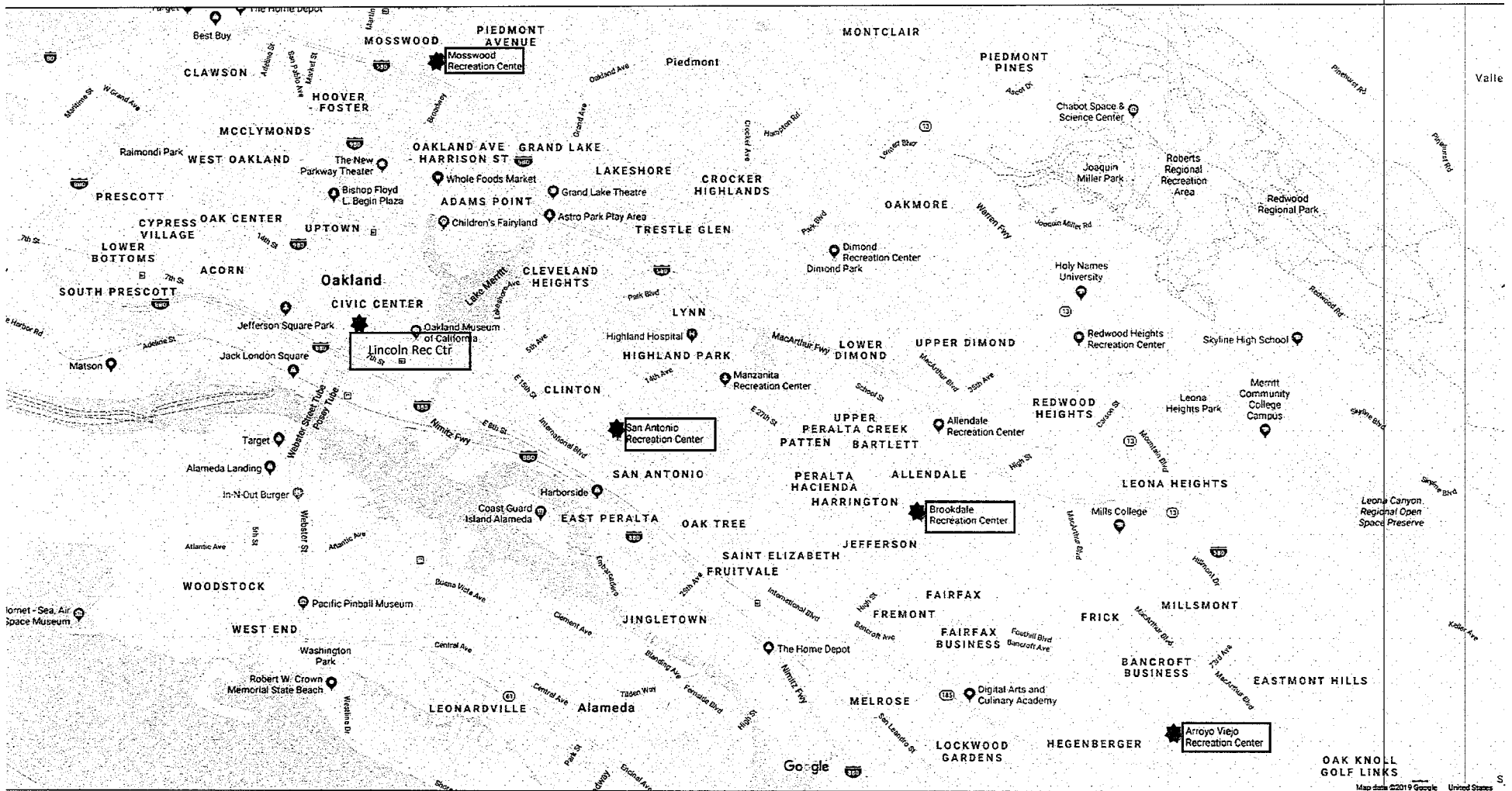
Reviewed by:
Danny Lau, Assistant Director
Bureau of Design & Construction

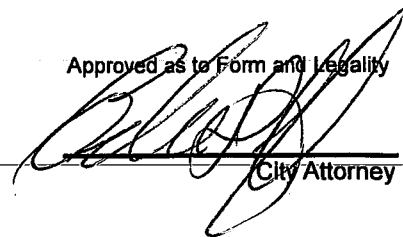
Matt Lee, Division Manager
Project Delivery Division

Prepared by:
Lily Soo Hoo, Project Manager II
Project Delivery Division

Attachments (1):
A. Project Location Map

PROPOSITION 68 – STATEWIDE PARKS GRANT ATTACHMENT A – MAP OF PROPOSED PROJECT LOCATIONS





City Attorney

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OAKLAND CITY COUNCIL

RESOLUTION No. _____ C.M.S.

A RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR OR DESIGNEE TO 1) APPLY FOR, ACCEPT, AND APPROPRIATE GRANT FUNDS FROM THE PROPOSITION 68 – CALIFORNIA STATEWIDE PARK DEVELOPMENT AND COMMUNITY REVITALIZATION PROGRAM GRANT FOR THE LINCOLN SQUARE PARK RECREATION/COMMUNITY CENTER RE-BUILD/EXPANSION PROJECT FOR AN AMOUNT NOT-TO-EXCEED EIGHT MILLION FIVE HUNDRED THOUSAND DOLLARS (\$8,500,000.00) AND 2) TO APPLY FOR, ACCEPT, AND APPROPRIATE GRANT FUNDS FROM FUTURE ROUNDS OF THE PROPOSITION 68 – CALIFORNIA STATEWIDE PARK DEVELOPMENT AND COMMUNITY REVITALIZATION PROGRAM GRANT FOR THE FOLLOWING ALTERNATE PROJECTS, FOR AN AMOUNT NOT-TO-EXCEED EIGHT MILLION FIVE HUNDRED THOUSAND DOLLARS (\$8,500,000.00) FOR EACH OF THE FOLLOWING PROJECTS:

- **ARROYO VIEJO RECREATION CENTER RENOVATION**
- **BROOKDALE RECREATION CENTER RENOVATION/EXPANSION**
- **MOSSWOOD PARK NEW RECREATION/COMMUNITY CENTER**
- **SAN ANTONIO REC CENTER RENOVATION**

WHEREAS, in October 2018, the Council adopted an updated prioritization process for the upcoming Fiscal Year 2019-21 Capital Improvement Program (CIP) under Resolution 87376 C.M.S.; and

WHEREAS, the City of Oakland established a Park Prioritization Project List on a bi-annual basis to serve as the implementation plan for funding opportunities and complete park capital improvement projects; and

WHEREAS, the City of Oakland applied the updated CIP Prioritization process on public and department project requests and generated a list of priority park capital projects as a result; and

WHEREAS, the prioritization resulted in Lincoln Square Park Recreation/Community Center Re-build/Expansion project ranked the top parks facility project followed by the recommended alternate projects and that all of the projects meet the grant eligibility and criteria; and

WHEREAS, the State Department of Parks and Recreation has been delegated the responsibility by the Legislature of the State of California for the administration of the Statewide Park Development and Community Revitalization Grant Program, setting up necessary procedures governing the application; and

WHEREAS, said procedures established by the State Department of Parks and Recreation require the Applicant to certify by resolution the approval of application before submission of said application to the State; and

WHEREAS, successful Applicants will enter into a contract with the State of California to complete the Grant Scope project; now therefore, be it

RESOLVED: That the City Council hereby approves the filing of an application for the Lincoln Square Recreation Center Rebuild/Expansion Project and in future rounds for Arroyo Viejo Recreation Center Renovation, Brookdale Recreation Center Renovation/Expansion, Mosswood Park New Recreation/Community Center, and San Antonio Rec Center Renovation, and

1. Certifies that said Applicant has or will have available, prior to commencement of any work on the project included in this application, the sufficient funds to complete the project; and
2. Certifies that if the project is awarded the Applicant has or will have sufficient funds to operate and maintain the project, and
3. Certifies that the Applicant has reviewed, understands, and agrees to the General Provisions contained in the contract shown in the Grant Administration Guide; and
4. Delegates the authority to the City Administrator, or designee, to conduct all negotiations, sign and submit all documents, including, but not limited to applications, agreements, amendments, and payment requests, which may be necessary for the completion of the Grant Scope; and
5. Agrees to comply with all applicable federal, state and local laws, ordinances, rules, regulations and guidelines.
6. Will consider promoting inclusion per Public Resources Code §80001(b)(8 A-G); and

FURTHER RESOLVED: That the City Administrator, or designee, is hereby authorized to apply for, accept, and appropriate grant funds from the Statewide Park Development and Community Revitalization Grant Program for the Lincoln Square Recreation Center Rebuild/Expansion Project in an amount not-to-exceed eight million five hundred thousand dollars (\$8,500,000.00); and be it

FURTHER RESOLVED: That the City Administrator, or designee, is also hereby authorized to apply for, accept, and appropriate grant funds from the Statewide Park Development and Community Revitalization Grant Program for the Arroyo Viejo Recreation Center Renovation, Brookdale Recreation Center Renovation/Expansion, Mosswood Park New Recreation/Community Center, and San Antonio Rec Center Renovation, each in an amount not-to-exceed eight million five hundred thousand dollars (\$8,500,000.00) in future rounds of the grant; and be it

FURTHER RESOLVED: That the reimbursable grant fund for the Projects listed, if awarded, will be appropriated in a new Award (number to be determined) for the California Parks & Recreation Fund (2134), Capital Projects – Project Management Organization (92270) in a separate new project number for each project.

FURTHER RESOLVED: That the City Administrator, or designee, is hereby authorized to take ~~all necessary actions with respect to the projects listed above consistent with this Resolution and~~ its basic purpose; and be it

FURTHER RESOLVED: That all agreements will be reviewed and approved for form and legality by the Office of the City Attorney and that a copy of the agreements will be on file with the City Clerk, and be it

FURTHER RESOLVED: That a copy of this Resolution will be transmitted to the State of California Department of Parks & Recreation and placed on file with the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA,

PASSED BY THE FOLLOWING VOTE:

AYES - FORTUNATO BAS, GALLO, GIBSON MCELHANEY, KALB, REID, TAYLOR, THAO AND
PRESIDENT KAPLAN

NOES -

ABSENT -

ABSTENTION -

ATTEST: _____
LATONDA SIMMONS
City Clerk and Clerk of the Council of the
City of Oakland, California