OAKLAND UNIFIED SCHOOL DISTRICT

## CHRONIC ABSENCE:

## An Actionable Metric for School \& Life Success



Presented by
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Know your attendance measures.

## Average Daily Attendance

Truancy

How many students show up to school every day? The percent of enrolled students who attend school each day. It is used in CA to allocate funds to districts.

Who is missing school without permission? Typically refers only to unexcused absences. Each state has the authority to define truancy and when it triggers legal intervention. In CA = 3 absences or 3 X late to class by 30 min without a valid excuse.

Who is missing so much school they are academically at risk? Broadly means missing too much school for any reason
Chronic Absence -- excused, unexcused, and suspensions. It is defined as missing I 0\% of school days in California. It is an accountability metric under the Local Control Funding Formula as well as CA's plan for implementing ESSA. It will be in dashboard Dec. 2018

## 36 states + DC adopted chronic absence as a metric in their ESSA plans.



How States Define Chronic Absenteeism in Their ESSA Plans


## Who's In: Chronic Absenteeism Under the Every Student Succeeds Act Future Ed, Georgetown University, September 2017.

## What is Chronic Absence?

Chronic absence is missing so much school for any reason that a student is academically at risk. Attendance Works recommends defining it as missing $10 \%$ or more of school for any reason.


Chronic absence is different from truancy (unexcused absences only) or average daily attendance (how many students show up to school each day).

## 40] <br> Average Daily Attendance (ADA) Can Mask Chronic A.Absence

Chronic Absence For 6 Elementary Schools in Oakland, CA with 95\% ADA in 2012


## 90\% and even $95 \% \neq \mathbf{A}$

Chronic Absence for 6 Schools in New York City with 90\% ADA in 2011-12


98\% ADA = little chronic absence 95\% ADA = don't know
93\% ADA = significant chronic absence

## Improving Attendance Matters Because it Reflects:

$\checkmark$ Exposure to language: Starting in Pre-K, attendance equals exposure to language-rich environments especially for low-income children.
$\checkmark$ Time on Task in Class: Students only benefit from classroom instruction if they are in class.
$\checkmark$ On Track for Success: Chronic absence is a proven early warning sign that a student is behind in reading by $3^{\text {rd }}$ grade, failing courses middle and high school, and likely to drop-out.
$\checkmark$ College Readiness: Attendance patterns predicts college enrollment and persistence.
$\checkmark$ Engagement : Attendance reflects engagement in learning.
$\checkmark$ Effective Practice: Schools, communities and families can improve attendance when they work together.

## Student Attendance is

 Strongly Associated with Academic SuccessPK-1 ${ }^{\text {st }}$ Grade: Students who attend
regularly in the early grades perform better on measures of academic and social and emotional capacities.

## Middle

School
Success:
Students who attend school regularly are more likely to have passing grades in middle school

> Chronic Absence = Warning Sign of Academic Risk

## College

 Completion: Students who attend school regularly in high school are more likely to persist in college and graduate
## Reducing Chronic

 Absence Can Help Close Equity Gaps

- Vulnerable children, especially those living in poverty, are 2-3 times more likely to experience chronic absence at earlier ages, starting as early as preschool.
- Vulnerable children are much less likely to have the resources to make up for lost learning time in the classroom.
- Vulnerable children are more likely to experience multiple years of chronic absence


## 1 of 7 students misses 15 days or more

FIGURE 3.
Percent of Student Chronically Absent by State, 2015-16


Source: Civil Pights Dota Colection (CRDC), U.S. Deportment of Education, 2013-14, 2015-16.
Note: The CRDC defnes chroric absenteelsm as missing 15 or more days of schod in a school year. The District of Columbia has a value of $31.0 \%$.

HAMILTON
BROOKINGS

## Early Chronic Absence Hidden by Aggregate Data

2016-17 Chronic Absence Rates by Grade Span


Source: California Department of Education, DataQuest

In California, chronic absence contributes to the achievement gap

Chronic Absenteeism* in Callifornia By Race/Ethnicity 2016-17

*Note: Chrowic absenteeism reders to percent of students absent to percent or more of instructional deys.


> 694,030 students chronically absent in 2016-17

Accelerating Action for Student Success Requires New Attendance Paradigm

## Truancy

- Counts unexcused absences
- Emphasizes individual compliance with school rules
- Uses Iegal, typically more punitive, solutions


## Chronic Albsence

- Counts all absences
- Emphasizes academic impact of missed days
- Uses preventive problem-solving, trauma-informed strategies


## A. New and More Effective Mindset

Missed School = Missed Learning Opportunities

## (Time Matters)

Chronic Absence = Early Warning Indicator
Missing I0\% of School Days = Action Alert

## Factors That Contribute to Chronic Aㄴssence

## Barriers

- Illness, both chronic and acute
- Lack of health, mental health, vision, or dental care
- Trauma
- Unsafe path to/from school
- Housing instability
- Poor Transportation
- Family Responsibilities
- Frequent moves or school changes
- Involvement with child welfare or juvenile justice systems


## Negative School Experiences

- Struggling academically or socially
- Bullying
- Suspensions and expulsions
- Negative attitudes of parents due to their past and current school experiences
- Undiagnosed disability
- Lack of appropriate accommodations for disability


## Lack of Engagement

- Lack of culturally relevant, engaging instruction
- No meaningful relationships with adults in school
- Stronger ties with peers out of school than in school
- Unwelcoming school climate
- Failure to earn credits/ no future plans
- Many teacher absences or long-term substitutes


## Misconceptions

- Absences are only a problem if they are unexcused
- Missing 2 days per month doesn't affect learning
- Sporadic absences aren't a problem
- Attendance only matters in the older grades


## Case for Common Focus



## DATA: FOCUS ON OAKLAND

## Chronic Absence: Trend over Time



## 12.1\% total chronic absence in 2014-15 11.1\% total chronic absence in 2015-16 13.2\% total chronic absence in 2016-17 13.9\% total chronic absence in 2017-18

## African American \& Latino Students Most Affected

Oakland Unified School District
2017-18 Percent Chronic Absent By Ethnicity and Grade


## Where do Chronically Absent students live?

2017-18 Chronic Absence Map: Student Location - Moderate and Severe School Selected: All
Student location with Attendance Rate Group indicator As Of June 7, 2018


[^0]2017-18 Chronic Absence Map: Student Location - Severe* Only School Selected: All
Student location with Attendance Rate Group indicator As Of June 7, 2018


## Using Data Tools to monitor progress

## Create data reports

- 2010: Disaggregated PDF reports on chronic absence, published weekly for all schools and district-wide
- 2015-present: ousddata.org hosts multiple dashboards: chronic absence including maps; alternative schools dashboard; absence analysis with reasons; daily attendance calendar; weekly attendance tracker.
- Dashboard users can drill to student level, and chronic absence, absence analysis, and daily attendance calendar are updated nightly.



## What have we done to address chronic absence?

- Create Attendance Teams at school sites
- Including principal, teachers, school nurse, afterschool program, family liaison or community school manager, etc. to address and prevent chronic absence
- This year, Elementary Network 3 has a network focus on chronic absence and is already showing progress over this time last year
- Partnership with Hedy Chang/Attendance Works
- Raising awareness and creating customized Attendance Toolkit
- Partnership with Oakland Housing Authority
- Ground-breaking data sharing agreement focused on chronic absence
- Support for OHA parent ambassadors, OHA Promise+ program (formerly called Family Education and Achievement Project, with 7 partner schools in West and East Oakland where chronic absence for OHA students is high


## What have we done to address chronic absence?

## Partnership with City of Oakland

- Social workers focused on chronic absence


## Oakland Education Cabinet (OEC): Attendance Collaborative

- Including District Attorney Teresa Drenick, Mayor’s office, Oakland Housing Authority, Be a Mentor, Attendance Works, Girls Inc., GO Public Schools, and OUSD


## Continuous School Improvement metric

- Inclusion of Chronic Absence in OUSD Balanced Scorecard, School Performance Framework, and Local Control Accountability Plan (goals and metrics)
- Inclusion in annual board-approved Site Plans for every OUSD school


[^0]:    For any comments or questions please email Kevin Smith at Kevin.Smith@ousd.org.

