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OFFICE OF THE CITY CLERK
OAKLAND

2018 AUG 30 AM 11:10

AGENDA REPORT

TO: Sabrina B. Landreth
City Administrator

FROM: Anne Kirkpatrick
Chief of Police

SUBJECT: FY 2018-19 OPD Traffic Safety Grant

DATE: August 3, 2018

City Administrator Approval

Date:

RECOMMENDATION

Staff Recommends That The City Council 1) Adopt A Resolution Authorizing The City Administrator, Or Designee, To Accept And Appropriate Grant Funds In The Amount Of Five Hundred Thousand Dollars (\$500,000) Dollars From The State Of California, Office Of Traffic Safety (OTS), For The Fiscal Year 2018-2019 Selective Traffic Enforcement Program (STEP) To Be Administered By The Oakland Police Department (OPD), And 2) To Authorize A General Purpose Fund Contribution of Sixty Five Thousand Eight Hundred And One Dollars (\$65,801) To Cover The Central Services Overhead (CSO) Charges.

EXECUTIVE SUMMARY

Approval of this resolution will allow OTS grant funds to be received by the OPD Traffic Operations Section for traffic safety. The \$500,000 grant awarded to OPD will also be used to:

- Cover overtime costs for OPD officers engaged in checkpoints to combat driving under the influence (DUI) and other traffic safety and enforcement operations, including operations conducted in collaboration with the Alameda County Sheriff's Office (ACSO);
- Purchase a Lidar (speed monitoring) device, a crash data retrieval (CDR) system update, and other DUI checkpoint supplies; and
- Cover related travel and specialized training.

OTS does not allow grant funds to be used for overhead costs. OPD therefore requests that the City Council waive the City's CSO costs of \$65,801.

BACKGROUND / LEGISLATIVE HISTORY

The State of California has made positive strides in reducing the rate of motorist related fatal and serious injury collisions which occur due to alcohol consumption, speeding, running red lights and other select vehicle code violations. However, these incidents are still a major cause of death and injury nationally and in California. Studies conducted in California and other states

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have shown that when cities engage in enforcement operations targeting select vehicle code violations, they see substantial reductions in fatal and injury collisions.

The National Highway Traffic Safety Administration (NHTSA) funds OTS to administer STEP. These grant funds will provide OPD with the added tools to be more successful in curbing problems associated with impaired drivers, red light runners, speeding vehicles and other aggressive and reckless driving. OPD's goal is to increase motorist, pedestrian and bicyclist safety (shown by reduced numbers of fatalities and injuries) by deploying comprehensive, consistent and targeted traffic enforcement. Operations mostly focus on intersections that have a disproportionate number of traffic collisions and safety issues.

OPD will use the grant to mitigate vehicle traffic-related injuries and increase pedestrian and bicycle safety. OPD's Traffic Operations Section will use the grant funds to further these goals through education and enforcement. OPD will partner with ASCO to conduct joint DUI and other traffic enforcement operations.

Speeding is one of the top three reasons for collisions in Oakland and accounts for the second highest number of injury collisions. Hence, a portion of the grant funds will be used to purchase Lidar devices to monitor speed. OPD will also purchase an update to OPD's existing CDR system and DUI enforcement supplies with these funds.

City Council previously approved acceptance and appropriation of the STEP grant via Resolution No. 86958 C.M.S., dated November 7, 2017; Resolution No. 86491 C.M.S., dated November 3, 2016; Resolution No. 85768 C.M.S., dated September 8, 2015; Resolution No. 85274 C.M.S., dated November 18, 2014; Resolution No. 84712 C.M.S., dated November 19, 2013; Resolution No. 83555 C.M.S., dated September 20, 2011; Resolution No. 81223 C.M.S., dated April 15, 2008; Resolution No. 80578 C.M.S., dated May 15, 2007; and Resolution No. 80130 C.M.S., dated September 19, 2006.

ANALYSIS AND POLICY ALTERNATIVES

Staff will continue to operate the STEP grant in accordance with OPD policies and the OTS grant requirements. These requirements include the performance of the following operations planned between October 1, 2018 and September 30, 2019:

- Four DUI driver license checkpoints
- 12 DUI saturation patrols
- 12 DUI enforcement operations in collaboration with ACSO
- 11 distracted driving enforcement operations targeting drivers using hand-held cellular phones and texting
- 12 traffic enforcement operations including, but not limited to, select primary collision factor violations
- 12 traffic enforcement operations in collaboration with ACSO
- Three motorcycle safety operations
- Two night-time "click it or ticket" seatbelt enforcement operations

- 11 bicycle and pedestrian enforcement operations in identified areas of high bicycle and pedestrian traffic
- One Traffic Safety educational presentation.

OPD will also participate in the following traffic safety activities:

- National Walk to School Day
- The National Highway Traffic Safety Administration (NHTSA) winter and summer mobilizations
- National Distracted Driving Awareness Month
- The National Click It or Ticket mobilization period
- National Bicycle Safety Month
- National Motorcycle Safety Month
- National Teen Driver Safety Week
- National Child Passenger Safety Week
- California Pedestrian Safety Month

Finally, OPD will:

- Maintain a "Hot Sheet" program notifying patrol and traffic officers, on a monthly basis, to be on the lookout for identified repeat DUI offenders;
- Send law enforcement personnel to the NHTSA Standardized Field Sobriety Testing (SFST) POST-certified training;
- Send law enforcement personnel to the NHTSA Advanced Roadside Impaired Driving Enforcement (ARIDE) POST-certified training; and
- Send law enforcement personnel to Drug Recognition Expert (DRE) recertification training.

OPD has administered STEP grants in the FY 2010-2011, FY 2011-2012, FY 2013-2014, FY 2014-2015, FY 2015-2016, and FY 2016-2017. **Table 1** below provides collision data for the prior three years.

Many factors (some of which cannot be determined) contribute to collisions. **Table 1** below shows that traffic collisions and related injuries have increased over the past year, but there were significantly fewer injuries resulting from alcohol-involved collisions in 2017-18. The number of injuries related to collisions happening at nighttime has been reduced by more than half this year. However, the number of fatalities from nighttime collisions has more than doubled. The growing number of hit and run collisions and the upward trend in the number of collisions and injuries/deaths indicate ongoing traffic safety issues. These issues negatively impact the lives and safety of Oakland community members. Funding from OTS will better position OPD in its efforts to make the streets safer for pedestrians and the motoring public.

Most of the grant funds are allocated to cover OPD officer overtime expenses associated with conducting DUI checkpoints/saturation patrols and traffic enforcement operations. More than half of the overtime funding is allocated to collaborative DUI and traffic enforcement operations conducted in partnership with ACSO. In addition to costs associated with various DUI checkpoint supplies, the Traffic Operations Section will purchase Lidar devices to automate the

Table 1. Oakland Collisions, Injuries, and Fatalities: 2015-2017

Collision Type	FY 2015-16				2016-17				FY 2017-18			
	Collisions		Victims		Collisions		Victims		Collisions		Victims	
Fatal	26		27		21		21		28		30	
Injury	1741		2148		1876		2441		1931		2571	
	Fatal	Injury	Killed	Injured	Fatal	Injury	Killed	Injured	Fatal	Injury	Killed	Injured
Alcohol - Involved	5	45	5	61	2	56	2	78	2	18	2	40
Hit & Run	9	465	9	530	3	434	3	555	12	493	13	618
Nighttime*	10	257	10	309	6	259	6	366	13	114	16	176
Top Three Causes of Collisions**									Fatal	Injury	Killed	Injured
#1 -	22350 VC (unsafe speed)								5	223	5	223
#2 -	21453(a) VC (red light)								2	310	2	310
#3 -	22107 VC (unsafe change of course)								5	505	5	505

* Nighttime is 9:00 pm to 2:59 am per OTS

**Estimated data

entire process of speed detection, vehicle identification, driver identification and evidentiary documentation, and a software update to the CDR system, which is used to retrieve and analyze vehicle event recorder data in investigation of serious traffic collisions. Training and travel costs are also funded.

FISCAL IMPACT

OTS will reimburse the City up to \$500,000 for the various enforcement operations and education programs during the grant period of October 1, 2018 to September 30, 2019. The budget for the OTS STEP grant award is outlined in **Table 2** below.

Table 2. OTS STEP Funding Plan

Use of Funds	Amount
Overtime to conduct enforcement operations	\$219,500
Overtime to conduct collaborative enforcement operations in partnership with ACSO	\$240,000
Travel/Training Expenses	\$9,000
Lidar Devices and Crash Data Retrieval System software update	\$23,500
DUI Checkpoint Supplies	\$8,000
TOTAL	\$500,000

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Funds will be allocated in the State of California Grant Fund (2159), Traffic Enforcement Division Organization (107510), Traffic Operations Program (PS14), in the Project to be determined (**Table 3** below). The program will be managed by the Traffic Operations Section Commander.

Table 3. Location of OTS STEP Grant Funds

Fiscal Year	Fund Source	Organization	Project	Program	Amount
2018-19	2159	107510	TBD	PS14	\$500,000

General Purpose Fund Contributions

Based on the City's CSO rates, overhead charges associated with the grant's personnel costs will be approximately \$65,801. However, per the granting agency, indirect costs such as CSO charges are disallowed. Staff therefore requests the City's General Purpose Fund contribute \$65,801 to cover the CSO charges.

PUBLIC OUTREACH / INTEREST

This item is of interest to the public as these grant funds will be used to promote public safety on the streets of Oakland.

COORDINATION

This report and legislation have been reviewed by the Office of the City Attorney and the Budget Bureau.

SUSTAINABLE OPPORTUNITIES

Economic: There are no economic activities associated with this report.

Environmental: There are no environmental opportunities identified in this report.

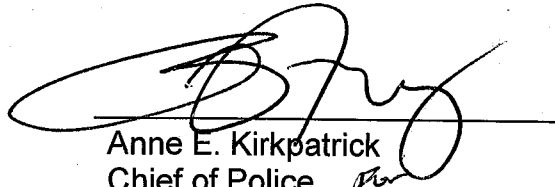
Social Equity: Reckless driving, speeding, unlicensed vehicle operation, DUI, and other traffic problems negatively impact public safety and the quality of life of all Oaklanders. Efforts to address these problems will make Oakland safer for all residents and visitors.

ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends That The City Council 1) Adopt A Resolution Authorizing The City Administrator, Or Designee, To Accept And Appropriate Grant Funds In The Amount Of Five Hundred Thousand Dollars (\$500,000) Dollars From The State Of California, Office Of Traffic Safety (OTS), For The Fiscal Year 2018-2019 Selective Traffic Enforcement Program (STEP) To Be Administered By The Oakland Police Department (OPD), And 2) To Authorize A General Purpose Fund Contribution of Sixty Five Thousand Eight Hundred And One Dollars (\$65,801) To Cover The Central Services Overhead (CSO) Charges.

For questions about this report, please contact Lt. Sean Fleming at (510) 777-8637.

Respectfully submitted,



Anne E. Kirkpatrick
Chief of Police
Oakland Police Department

Reviewed by:

Sean Fleming, Lieutenant of Police
Traffic Operations
Support Operations Division
Oakland Police Department

D. Nell Wallington, Fiscal Services Manager
Bureau of Services
Fiscal Services Division
Oakland Police Department

Prepared by:
Molly Giesen-Fields, Grants Coordinator
Bureau of Services
OPD Fiscal Services Division

Sylvia McDaniel, Legislation Manager
Research & Planning
OPD Training Division

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Approved as to Form and Legality


City Attorney's Office

OAKLAND CITY COUNCIL

RESOLUTION NO. _____ C.M.S.

INTRODUCED BY COUNCILMEMBER [IF APPLICABLE]

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR, OR DESIGNEE, TO ACCEPT AND APPROPRIATE GRANT FUNDS IN THE AMOUNT OF FIVE HUNDRED THOUSAND DOLLARS (\$500,000) DOLLARS FROM THE STATE OF CALIFORNIA, OFFICE OF TRAFFIC SAFETY (OTS), FOR THE FISCAL YEAR 2018-2019 SELECTIVE TRAFFIC ENFORCEMENT PROGRAM (STEP) TO BE ADMINISTERED BY THE OAKLAND POLICE DEPARTMENT (OPD), AND TO AUTHORIZE THE GENERAL PURPOSE SERVICES FUND TO CONTRIBUTE SIXTY FIVE THOUSAND EIGHT HUNDRED AND ONE DOLLARS (\$65,801) TO COVER THE CENTRAL SERVICES OVERHEAD (CSO) CHARGES

WHEREAS, the Selective Traffic Enforcement Program (STEP), from the State of California, Office of Traffic Safety (OTS), is designed to reduce the number of people injured or killed in crashes involving alcohol, speed, red light running, and other primary collision factors through the combined efforts of OTS and local law enforcement agencies; and

WHEREAS, grant funds totaling Five Hundred Thousand Dollars (\$500,000) have been awarded by OTS for OPD's continued participation in STEP for the current fiscal year; and

WHEREAS, the FY2017-18 STEP grant award period of performance is October 1, 2018 through September 30, 2019; and

WHEREAS, OTS does not allow STEP grant awards to be used for indirect overhead costs, therefore, OPD requests that the general purpose services fund contribute sixty five thousand eight hundred and one dollars (\$65,801), based on a 14.32 percent Central Services Overhead (CSO) rate; and

WHEREAS, the City Council previously authorized acceptance of similar OTS STEP grant funds by Resolution No. 86920 C.M.S., dated October 3, 2017; Resolution No. 86491 C.M.S. dated November 29, 2016; Resolution No. 85768 C.M.S., dated September 8, 2015; Resolution 85274 C.M.S., dated November 18, 2014; Resolution

No. 84712 C.M.S., dated November 19, 2013; Resolution 83555 C.M.S., dated September 20, 2011; Resolution No. 81708 C.M.S., dated December 9, 2008; Resolution 81223 C.M.S., dated April 15, 2008; Resolution No. 80578 C.M.S., dated May 15, 2007; and Resolution No. 80130 C.M.S., dated September 19, 2006; now, therefore, be it

RESOLVED: That the City Council does hereby authorize the City Administrator or designee to accept and appropriate a grant award in the amount of five hundred thousand dollars (\$500,000) from the State of California, Office of Traffic Safety; and be it

FURTHER RESOLVED: That the general purpose services fund will contribute sixty five thousand eight hundred and one dollars (\$65,801) to cover the CSO costs; and be it

FURTHER RESOLVED: That the grant funds shall be maintained in the State of California Grant Fund: 2159, Traffic Enforcement Division Org.: 107510; Traffic Enforcement Program: PS14, in a Project to be determined; and be it

FURTHER RESOLVED: That the City Council hereby authorizes the City Administrator or designee to act as an agent to conduct all negotiations and related actions and to sign all applications and agreements that may be necessary for the completion of the aforementioned grant.

IN COUNCIL, OAKLAND, CALIFORNIA,

PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, CAMPBELL WASHINGTON, GALLO, GIBSON MCELHANEY, GUILLÉN, KALB, KAPLAN AND PRESIDENT REID

NOES -

ABSENT -

ABSTENTION -

ATTEST: _____
LATONDA SIMMONS
City Clerk and Clerk of the Council of the
City of Oakland, California