



CITY OF OAKLAND

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OFFICE OF THE CITY CLERK  
OAKLAND

2018 MAY 31 PM 5:17

## AGENDA REPORT

**TO:** Sabrina B. Landreth  
City Administrator

**FROM:** Anne E. Kirkpatrick  
Chief of Police

**SUBJECT:** No-Cost Extension and Renewal of  
CPSC Contract for Ceasefire

**DATE:** May 18, 2018

City Administrator Approval

Date:

5/31/18

### RECOMMENDATION

**Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator, Or Designee, To Execute A No-Cost Extension Of The Contract With The California Partnership For Safe Communities (CPSC) For Technical Assistance To Implement The Ceasefire Strategy Through June 30, 2020, As Part Of The Public Safety And Services Violence Prevention Act Of 2014 (Measure Z), For A Total Contract Amount Not To Exceed \$775,000.**

### EXECUTIVE SUMMARY

An Oakland-based nonprofit, CPSC began working with the City of Oakland (City) in June 2012 through a professional service contract with the Oakland Police Department (OPD). The Ceasefire strategy, implemented in October 2012, is based on partnership among community members, faith leaders, service providers, and OPD – known as the Ceasefire Partnership (“the Partnership”).

Since 2012, CPSC has demonstrated its commitment to help the City reduce shootings and homicides. It has also helped the City and OPD make valuable strides in trust building through procedural justice trainings. Most importantly, it has helped the City create performance management and operational practices to help support the Ceasefire strategy and move OPD towards best practices. Utilizing the remaining funds already granted by the City Council, CPSC will use this extension to sustain its success and help OPD develop, implement, and assess parts of its trust-building strategy.

This report and accompanying resolution propose to extend the CPSC professional services contract at no cost. This will allow CPSC to continue to provide technical assistance to the OPD as it implements the Ceasefire strategy to (1) reduce gang- and group-related homicides, (2) reduce recidivism by groups/gangs that are the focus of the strategy, and (3) improve community/police relationships. During the contract extension, CPSC will focus on: (1) helping OPD develop and implement an effective trust-building strategy and (2) institutionalizing management practices and analysis that will sustain the downward trend in shootings and homicides.

Item: \_\_\_\_\_  
Public Safety Committee  
June 12, 2018

## **BACKGROUND / LEGISLATIVE HISTORY**

In March 2014, Resolution No. 84916 C.M.S. authorized initial funding for CPSC for the period of January 1, 2014 through June 1, 2015. In June 2014, Resolution No. 85035 C.M.S. extended the agreement with CPSC through June 30, 2015 in an amount not to exceed \$150,000. In September 2014, Resolution No. 85177 C.M.S. increased funding with CPSC by \$50,000. In February 2015, Resolution No. 85389 C.M.S. authorized an increase in the CPSC agreement to \$200,000. In July 2015, Resolution No. 85729 approved funding for CPSC in the amount of \$125,000 per year for Fiscal Years 2015-16; 2016-17; and 2017-18. In September 2015, Resolution No. 85779 C.M.S. extended the contract with CPSC for a total contract amount not to exceed \$775,000.

## **ANALYSIS AND POLICY ALTERNATIVES**

Since CPSC began working with Partnership members to implement the Ceasefire strategy, the City has experienced a 43 percent reduction in homicides and a 49 percent reduction in non-fatal shootings. Data shows that the number of homicides recorded in 2017 is identical to that of 1987, the second lowest homicide total since 1977.

CPSC has also helped to develop the curriculum for the original procedural justice class and to provide advanced training for specialized units, completed at the end of 2017.

Despite these accomplishments, there is still much work to do. Analysis, performance management, staffing and operational capacities within the City must be institutionalized such that current historic reductions in violence are sustained and violence continues to decrease in the future. With the support of CPSC and the tool of procedural justice, OPD is working to fully develop an effective trust-building strategy with communities affected by violence.

Staff requests that CPSC continue to provide their technical expertise and assistance through a no-cost extension to their existing contract so that the current, highly effective Ceasefire strategy can be sustained.

The Ceasefire strategy has three goals. These goals are supported by CPSC:

1. Reduce gang- and group-related homicides and shootings.
2. Reduce participant recidivism rates.
3. Build community/police relationships by working with individuals at the highest risk of violence.

To support the third goal of the Ceasefire strategy, the Partnership researched theories of procedural justice. In particular, the Partnership focused on the work of two Yale University professors, Dr. Tracey Meares and Dr. Tom Tyler<sup>1</sup>. As outlined in their work, the basic principles

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<sup>1</sup> See <https://law.yale.edu/tracey-l-meares> for a list of publications by Dr. Meares. See [https://law.yale.edu/system/files/documents/faculty/tylertompubs\\_11-2016.pdf](https://law.yale.edu/system/files/documents/faculty/tylertompubs_11-2016.pdf) for a list of publications by Dr. Tyler.

of procedural justice include being respectful, fair, and trustworthy, and listening ("respect, neutrality, trustworthiness, and voice").

In November 2013, aided by CPSC, Partnership members traveled to Chicago to participate in a train-the-trainer session on Procedural Justice. After being trained in Chicago, Partnership members worked to revise the training to fit Oakland's history and current dynamics. Training began in 2014 and continued through 2017, as detailed below:

- 2014 – OPD and Partnership community members began to provide procedural justice training to Police Department members.
- Between May 2014 and December 2015, all sworn personnel and 29 civilian personnel were trained.
- 2016 – Procedural justice training was transferred to the OPD Training Section.
- 2017 – Through funding from the federal Project Safe Neighborhoods grant, research was conducted by the Urban Institute (Urban), a Washington, D.C.-based think tank, and the Urban Peace Institute (Urban Peace) to help inform the application of procedural justice at shooting and homicide scenes. Based upon their work, and in collaboration with the Partnership, CPSC co-developed an advanced procedural justice training for specialized units. This training was completed in December 2017.

Although the training was well received by staff, the assessment produced by Urban and Urban Peace indicated that a significant amount of training still needed to be done if officers were to successfully implement what they had learned about procedural justice. Additionally, CPSC and the Partnership were concerned that there was no ongoing plan to further the classroom work and help staff actually implement what they had learned. CPSC and the Partnership agreed that the next phase of this work should include:

- Management of – and response to – shooting and homicide scenes by community stakeholders and police.
- Application of procedural justice principles at shooting and homicide scenes.
- Trauma-informed training for police officers.

The continued work of CPSC will not only help to sustain and accomplish the goals of the Ceasefire strategy and the Partnership, but it will also show that by teaming together, police, community, and academic partners can assist law enforcement and the community to accomplish shared goals.

### **FISCAL IMPACT**

There is no fiscal impact since funds have already been allocated by the City Council, and the funds will carry forward. This report and resolution simply seek to extend an existing contract. Approval of this resolution will extend a professional services agreement with the CPSC in the amount of \$250,000, which represents the remaining funds associated with the contract. Funding will come from Measure Z Fund (2252), Ceasefire Org (108630), Measure Z Project (1001323).

### **PUBLIC OUTREACH / INTEREST**

Given local and national events, the issues of police misconduct and concerns with trust building, and reducing violence in our most underserved communities is of paramount importance to the public.

### **COORDINATION**

This report and legislation have been reviewed by the Office of the City Attorney and the Budget Bureau.

### **SUSTAINABLE OPPORTUNITIES**

***Economic:*** No economic opportunities were identified with this report.

***Environmental:*** There are no environmental issues associated with this report.

***Social Equity:*** Understanding national best practices to improve interactions between police and the most challenged communities helps to ensure that all Oakland residents and visitors have appropriate interactions with local law enforcement.

Sabrina B. Landreth, City Administrator

Subject: No-Cost Extension and Renewal of CPSC Contract for Ceasefire

Date: May 18, 2018

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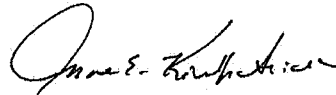
**ACTION REQUESTED OF THE CITY COUNCIL**

**2018 JUN -4 PM 3:01**

Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator, Or Designee, To Execute A No-Cost Extension Of The Contract With The California Partnership For Safe Communities (CPSC) For Technical Assistance To Implement The Ceasefire Strategy Through June 30, 2020, As Part Of The Public Safety And Services Violence Prevention Act Of 2014 (Measure Z), For A Total Contract Amount Not To Exceed \$775,000.

For questions regarding this report, please contact Reygan E. Cunningham, Ceasefire Program Director, at 510-777-8675.

Respectfully submitted,



ANNE E. KIRKPATRICK  
Chief of Police  
Oakland Police Department

Prepared by:  
Reygan E. Harmon, Program Director,  
Ceasefire

Item: \_\_\_\_\_  
Public Safety Committee  
June 12, 2018

2018 MAY 31 PM 5:17

Approved as to Form and Legality

  
City Attorney's Office

## OAKLAND CITY COUNCIL

RESOLUTION NO. \_\_\_\_\_ C.M.S.

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**RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR, OR DESIGNEE, TO EXECUTE A NO-COST EXTENSION OF THE CONTRACT WITH THE CALIFORNIA PARTNERSHIP FOR SAFE COMMUNITIES (CPSC) FOR TECHNICAL ASSISTANCE TO IMPLEMENT THE CEASEFIRE STRATEGY THROUGH JUNE 30, 2020, AS PART OF THE PUBLIC SAFETY AND SERVICES VIOLENCE PREVENTION ACT OF 2014 (MEASURE Z), FOR A TOTAL CONTRACT AMOUNT NOT TO EXCEED \$775,000**

**WHEREAS**, the City of Oakland voters passed the 2014 Oakland Public Safety and Services Violence Prevention Act ("Measure Z"), in November 2014, approving a series of taxes to support violence intervention objectives, including programs and services that provide support for at-risk youth and young adults to interrupt the cycle of violence and recidivism, and for youth and young adults at highest risk of violence as guided by data analysis; and

**WHEREAS**, the Oakland Police Department (OPD) is projected to receive an allocation of \$14.67 Million in Fiscal Year 2018-19 from Measure Z; and

**WHEREAS**, revenue and expenditures projections are not yet available for Fiscal Year 2019-20; and

**WHEREAS**, the Public Safety and Services Oversight Commission (SSOC) approved the budget associated with the California Partnership for Safe Communities (CPSC) on May 27, 2015; and

**WHEREAS**, there is \$252,797.77 remaining on the CPSC contract that will carry forward; and

**WHEREAS**, the City contracted CPSC to provide technical assistance to implement the three goals of the Ceasefire strategy; and

**WHEREAS**, SSOC approved extending the existing contract with the CPSC to obtain technical assistance support and for the purpose of accomplishing three main

goals which include (1) reducing gang/ group related shootings and homicides, (2) reducing the recidivism rate of participants in the strategy, and (3) developing better community police relationships with those most impacted by violence; and

**WHEREAS**, since the implementation of the Ceasefire Strategy with CPSC support, the City of Oakland has experienced a 43 percent reduction in homicides and a 49 percent reduction in non-fatal shootings from 2012-2017, with 2017 matching the second lowest homicide total in the last 30 years; and

**WHEREAS**, CPSC has assisted the City of Oakland in developing specialized analyses, performance management, and staffing and operational capacities amongst the City and its community partners, in support of the Ceasefire strategies which have directly contributed to these historic reductions in violence; and

**WHEREAS**, significant work remains to institutionalize these analysis, performance management, staffing and operational capacities within the City such that these historic reductions in violence are sustained and violence continues to be reduced in future years; and

**WHEREAS**, significant work remains to be done in developing an effective trust between OPD and communities affected by violence through the application of procedural justice; and

**WHEREAS**, Oakland Municipal Code Section 2.04.051 requires the City to conduct advertising and Request for Proposals (RFP) to hire consultants to perform professional or technical consulting work at a cost over \$50,000 unless the Council finds that it is in the best interests of the City to waive the requirements; and

**WHEREAS**, the Council found that it is in the best interest to waive the requirements in Resolution No. 85779 C.M.S. and Resolution No. 85389 C.M.S.; and

**WHEREAS**, the City Administrator has determined that the services provided under the contract proposed hereunder shall not result in the loss of employment or salary by any person having permanent status in the competitive service; now, therefore be it

**RESOLVED**: That the City Administrator or designee is authorized to execute a no-cost extension of the contract with CPSC for technical assistance to implement the Ceasefire strategy through June 30, 2020, as part of the Public Safety and Services Violence Prevention Act of 2014 (Measure Z), for a total contract amount not to exceed \$775,000; and be it

**FURTHER RESOLVED**: That the funds for the services described above will be allocated from the Measure Z Fund (2252), Ceasefire Org (108630), and Measure Z Project (1001323); and be it

**FURTHER RESOLVED:** That the City Administrator or designee is authorized to complete all required negotiations, certifications, assurances, and documentation required to execute, modify, extend, renew and/or amend such an MOU without returning to the City Council; and be it

**FURTHER RESOLVED:** That in accordance with Article IV, Section 401(6) of the City Charter, the City Attorney's Office shall approve the MOU authorized by this resolution as to form and legality before execution, and a copy of the fully executed agreement shall be placed on file with the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_

PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, CAMPBELL WASHINGTON, GALLO, GIBSON MCELHANEY,  
GUILLÉN, KALB, KAPLAN AND PRESIDENT REID

NOES -

ABSENT -

ABSTENTION -

ATTEST: \_\_\_\_\_

LATONDA SIMMONS  
City Clerk and Clerk of the Council of  
the City of Oakland, California