



2018 MAY 31 PM 5:18

AGENDA REPORT

TO: Sabrina B. Landreth
City Administrator

FROM: Sara Bedford
Director, Human Services

SUBJECT: California Violence Intervention and
Prevention (CalVIP) Grant 2018

DATE: May 21, 2018

City Administrator Approval

Date:

5/31/18

RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator To:

- 1) **Accept And Appropriate A California Violence Intervention And Prevention (CalVIP) Grant From The California Board Of State And Community Corrections (CBSCC) In The Amount Of \$500,000 To Be Received In Two Annual Allocations From June 1, 2018 To April 30, 2020;**
- 2) **Enter Into A Grant Agreement With Community & Youth Outreach, Inc. (CYO) To Expand Services For Life Coaching Participants In An Amount Not To Exceed \$250,000 From June 1, 2018 Through April 30, 2020;**
- 3) **Allocate An Amount Not To Exceed \$200,000 Over The Two-Year Project Period To Fund 0.50 FTE Of A Health & Human Services Program Planner Position In The Human Services Department (HSD); And**
- 4) **Amend The Professional Service Agreement With Mathematica Policy Research For Evaluation Services To Increase Compensation By \$50,000, Add Additional Program Evaluation Services And Extend The Agreement Through April 30, 2020.**

EXECUTIVE SUMMARY

In response to recent evaluation findings by Mathematica Policy Research that Oakland Unite (OU) life coaching participants need additional behavioral health support, OU has been awarded a \$500,000 grant from CBSCC to expand life coaching services, pilot a cognitive behavior treatment (CBT) peer-led group for individuals at the center of gun violence and evaluate the effectiveness of the funded project. This report and resolution authorizes the acceptance and appropriation of \$500,000 from the CBSCC spread over a two-year period from June 1, 2018 to

Item: _____
Public Safety Committee
June 12, 2018

April 30, 2020 to: 1) Enter into a new grant agreement with CYO to expand services for life coaching participants in an amount not to exceed \$250,000 from June 1, 2018 through April 30, 2020; 2) Allocate \$200,000 towards 0.50 FTE of a Health & Human Services Program Planner position for HSD to manage the project over the two-year grant period, as required by the grantor; and 3) Amend the agreement with Mathematica Policy Research for evaluation services to increase compensation by \$50,000 for a total grant amount not to exceed \$408,000, add additional evaluation services for the project funded by CalVIP, and extend the agreement through April 30, 2020 for the CalVIP evaluation services only.

BACKGROUND / LEGISLATIVE HISTORY

This is the fourth successful CalVIP funding application, formerly CalGRIP, to expand OU support services to individuals at highest risk of gun violence (Resolution No. 83858 C.M.S., Resolution No. 82126 C.M.S and Resolution No. 85389 C.M.S.). Through the City's coordinated violence reduction efforts, including Oakland's 2015-2017 CalGRIP program, the City has made significant progress in reducing gun violence since reaching a peak of 126 homicides in 2012 (OPD, 2016). From 2012 to 2017, the City experienced a 41 percent reduction in homicides and had four consecutive years of 90 or fewer homicides for only the second time in 40 years. During this time the City has made significant changes to strengthen its efforts to reduce gun and group violence, including re-launching Oakland Ceasefire and enhancing support services for individuals at highest risk for engagement in gun violence.

The City of Oakland provides a range of violence intervention efforts, including over \$8 million in services funded annually through the voter-approved 2014 Oakland Public Safety and Services Violence Prevention Act ("Measure Z") and managed by the Human Services Department ("HSD"). HSD funded services already in place for youth and young adults at highest risk of engagement in gun violence (especially those identified by Ceasefire) include: life coaching (intensive case management), job training and placement, hospital-based intervention, street outreach violence interruption, systems advocacy and mental health support.

The City's continued investment in resources and services aimed at violence prevention and reduction through Measure Z, as well as the leveraged dollars procured by HSD to augment and expand programming, has initiated and sustained significant efforts towards making Oakland's communities safer. Despite significant reductions in violence, Oakland continues to rank in the top five percent for homicides, robberies, and aggravated assaults in California. CalVIP resources are needed to sustain and expand activities to produce lasting citywide results.

Resolution No. 86487 C.M.S. authorizes the City to enter into an agreement with Mathematica Policy Research for Measure Z evaluation services through December 30, 2020. The two year evaluation funded by CalVIP will build on the Measure Z services evaluation to expand the knowledge about what approaches are effective in helping highest-risk young adults avoid conflict, potential injury, and involvement in gun violence and the justice system.

ANALYSIS AND POLICY ALTERNATIVES

A recent briefing by the Council of State Governments Justice Center found that effective recidivism-reducing service delivery models include intensive case management, behavioral health services such as cognitive behavioral therapy (CBT), and connections to prosocial peers and supportive adults (CSG Justice Center, 2017). HSD has developed a service delivery model that incorporates most of these evidence-based practices, but requires CalVIP funding to address a significant gap in behavioral health supports. This gap in services was identified in Mathematica's recent evaluation of OU life coaching services, as well as in an evaluation conducted by Resource Development Associates. Evaluators suggest that building out appropriate behavioral health supports for high-risk participants is a critical next step for the City's gun violence intervention efforts (Gonzalez et al, 2017; Rabinowitz, 2016). The evaluation findings are timely as a current OU grantee, CYO, recently piloted an innovative culturally relevant CBT peer-led group for life coaching individuals funded by Measure Z service funds. CalVIP will leverage Measure Z funds to expand culturally relevant behavioral health supports to the entire OU network of individuals served by the life coaching and street outreach strategies.

CalVIP funds will be as follows:

- City will enter into a grant agreement with CYO in an amount not to exceed \$250,000 to increase intensive life coaching support for individuals identified as being at highest risk for engaging in violence and pilot a culturally-relevant, trauma informed CBT peer-led group to enhance support services;
- City will amend the professional service agreement with Mathematica Policy Research to increase the compensation by an amount not to exceed \$50,000 (for a total agreement amount of \$408,000) in order to increase coordination, data collection, analysis and program evaluation efforts for the project funded by the CalVIP grant; and
- HSD will oversee the project management of the grant, as required by CalVIP. HSD will manage the grant, coordinate referrals from OU network providers to CYO and coordinate efforts with Mathematica and CYO to evaluate the effectiveness of the CBT peer-led groups.

FISCAL IMPACT

Approval of this resolution will authorize the City Administrator to accept and appropriate a CalVIP grant from the CBSCC in two annual allocations of \$250,000 from June 1, 2018 to April 30, 2020. Of the total amount of \$500,000 awarded, \$200,000 will be allocated towards funding operating costs and 0.50 FTE of a Health & Human Services Program Planner position in HSD that will oversee the project management of the grant; \$250,000 will be allocated to CYO to increase intensive life coaching services and to pilot a culturally relevant CBT peer-led group for individuals at highest risk of gun violence; and \$50,000 will be allocated to Mathematica Policy Research to evaluate the funded project. The CalVIP grant will be appropriated into the California Board of Corrections Fund (2152), Policy and Planning (78311), CAL VIP 17-18 Project (1004232), and Fostering Safe and Healthy Communities Program (SC22). The CalVIP grant is subject to annual allocations through the State budget process, and therefore funding for the second year of the grant will be dependent on availability of funds and the City's compliance with the grant agreement.

Item: _____
Public Safety Committee
June 12, 2018

CalVIP Budget—June 1, 2018 through April 30, 2020

CalVIP Costs	Description	Account	Amount
HSD Project Management (grant requirement)	0.50 FTE Human Services Planner to manage the project, as required by CalVIP Computers and supplies for HSD life coaching staff Travel and training costs for HSD life coaching staff	Personnel (51111, 51511, 51611 and 51613) Dept./ Central Service Overheads (58521 and 58522) Supplies (522113 and 52211) Travel & Education (55119 and 55212)	\$200,000
Community Based Organization Contract (50% grant requirement)	Grant agreement with CYO to expand adult life coaching services	Contract Services (54911)	\$250,000
Consultant/Contractor (recommended by grantor)	Amend the professional services agreement with Mathematica Policy Research to evaluate the funded project	Contract Services (54919)	\$50,000
Total CalVIP Project			\$500,000

PUBLIC OUTREACH / INTEREST

HSD developed the recommendations in this report in close consultation with key violence prevention and public safety partners and took client feedback into consideration that cites the need for culturally relevant peer support groups. The Ceasefire Project Manager and HSD leadership discussed the opportunity with Ceasefire partnership representatives ranging from faith-based partners to local law enforcement to gain consensus on the proposal's focus and goals. Evaluation findings from Mathematica Policy Research were also considered to identify program needs and gaps in services.

COORDINATION

From the early stages of this funding opportunity, HSD was in communication with representatives of the Oakland Ceasefire Partnership Committee. In addition to commitment from proposed subcontractors, HSD has the expressed commitment and support of regional

Item: _____
Public Safety Committee
June 12, 2018

partners including Alameda County Office of Education, Oakland Unified School District, Alameda County District Attorney's Office, CYO, Oakland Community Organizations, the Mayor's Office, and the Oakland Police Department. In preparation of this report and resolution, the City Attorney's Office, Budget Bureau, and the City Administrator's Office have been consulted.

PAST PERFORMANCE, EVALUATION AND FOLLOW-UP

A recent independent evaluation conducted by Mathematica Policy Research found that OU support services offered to high-risk individuals reduced arrests for violent offenses relative to a comparison group of similar individuals; and, the same evaluation also found a significant gap in behavioral health support services for highest-risk individuals served by OU.

Research has shown that group CBT programs have the potential to reduce adult and juvenile recidivism by as much as 26 percent (Lipsey et al, 2007). The CBT curriculum developed by CYO, is based on Thinking for a Change and Credible Messenger Mentoring, which have been shown to increase motivation and reduce recidivism (Lowenkamp, 2009; Lynch, 2017), and draws on curriculum from The Change Companies. Meta-analyses of experimental and non-experimental studies suggest that CBT programs reduce criminal behavior among youth and adults (Lipsey et al, 2007) and an experimental study in Chicago found participation in a CBT program reduced recidivism rates for school-age youth at high risk of involvement in crime and violence (Heller et al, 2013).

Given the wealth of research demonstrating CBT's effectiveness, OU believes that an innovative CBT program paired with intensive life coaching will further reduce highest-risk individuals' involvement in violence and incarceration.

The evaluation funded by CalVIP will build off the four-year Measure Z services evaluation by Mathematica Policy Research to expand the knowledge about what approaches are effective in helping highest-risk young adults avoid conflict, potential injury, and involvement in gun violence and the justice system.

HSD will monitor and report out to BSCC on a quarterly basis.

SUSTAINABLE OPPORTUNITIES

Economic: Providing support services for Oakland residents affected by violence will improve their economic stability by linking them to organizations and programs geared to produce positive outcomes around recidivism reduction, educational achievement, and employment. Breaking the cycle of violence has the potential to reduce expenses in medical care, police services, and incarceration costs, which can be reinvested into community development and contribute to safer, revitalized neighborhoods.

Environmental: By expanding social services to and improving opportunities for those most impacted by violence, marginalized communities are made safer, healthier, and stronger through the sustained development of its most disenfranchised members.

Item: _____
Public Safety Committee
June 12, 2018

Social Equity: OU helps individuals at highest risk of becoming involved in gun violence to achieve a greater degree of social equity and positive outcomes by providing comprehensive support services in the areas of intensive life coaching, mental health, legal advocacy, and crisis response.

ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator To:

- 1) Accept And Appropriate A California Violence Intervention And Prevention (CalVIP) Grant From The California Board Of State And Community Corrections (CBSCC) In The Amount Of \$500,000 To Be Received In Two Annual Allocations From June 1, 2018 To April 30, 2020;
- 2) Enter Into A Grant Agreement With Community & Youth Outreach, Inc. (CYO) To Expand Services For Life Coaching Participants In An Amount Not To Exceed \$250,000 From June 1, 2018 Through April 30, 2020;
- 3) Allocate An Amount Not To Exceed \$200,000 Over The Two-Year Project Period To Fund 0.50 FTE Of A Health & Human Services Program Planner Position In The Human Services Department (HSD); And
- 4) Amend The Professional Service Agreement With Mathematica Policy Research For Evaluation Services To Increase Compensation By \$50,000, Add Additional Program Evaluation Services And Extend The Agreement Through April 30, 2020.

Item: _____

Public Safety Committee
June 12, 2018

For questions regarding this report, please contact Peter Kim, Interim Director of the Department of Violence Prevention, at 510-238-2374.

Respectfully submitted,



SARA BEDFORD
Director, Human Services Department

Reviewed by: Peter Kim, Interim Director of the
Department of Violence Prevention

Prepared by: Mailee C. Wang, Planner
Oakland Unite Division

FILED
OFFICE OF THE CITY CLERK
OAKLAND

amcanlan
City Attorney

OAKLAND CITY COUNCIL

2018 MAY 31 PM 5:18

RESOLUTION No. _____ C.M.S.

Introduced by Councilmember _____

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO:

- 1) ACCEPT AND APPROPRIATE A CALIFORNIA VIOLENCE INTERVENTION AND PREVENTION (CALVIP) GRANT FROM THE CALIFORNIA BOARD OF STATE AND COMMUNITY CORRECTIONS (CBSCC) IN THE AMOUNT OF \$500,000 TO BE RECEIVED IN TWO ANNUAL ALLOCATIONS FROM JUNE 1, 2018 TO APRIL 30, 2020;
- 2) ENTER INTO A GRANT AGREEMENT WITH COMMUNITY & YOUTH OUTREACH, INC. (CYO) TO EXPAND SERVICES FOR LIFE COACHING PARTICIPANTS IN AN AMOUNT NOT TO EXCEED \$250,000 FROM JUNE 1, 2018 THROUGH APRIL 30, 2020;
- 3) ALLOCATE AN AMOUNT NOT TO EXCEED \$200,000 OVER THE TWO-YEAR PROJECT PERIOD TO FUND 0.50 FTE OF A HEALTH & HUMAN SERVICES PROGRAM PLANNER POSITION IN THE HUMAN SERVICES DEPARTMENT (HSD); AND
- 4) AMEND THE PROFESSIONAL SERVICE AGREEMENT WITH MATHEMATICA POLICY RESEARCH FOR EVALUATION SERVICES TO INCREASE COMPENSATION BY \$50,000, ADD ADDITIONAL PROGRAM EVALUATION SERVICES AND EXTEND THE AGREEMENT THROUGH APRIL 30, 2020

WHEREAS, Oakland continues to rank in the top five percent for homicides, robberies and aggravated assault in California despite recent reductions in homicides and gun violence; and

WHEREAS, the City of Oakland voters passed Measure Z, the 2014 Oakland Public Safety and Services Violence Prevention Act, which imposed taxes to support violence prevention and intervention objectives, including programs and services to reduce violence among children, youth and young adults in Oakland; and

WHEREAS, a recent independent evaluation conducted by Mathematica Policy Research found that support services offered to these high-risk individuals reduced arrests for violent offenses relative to a comparison group of similar individuals and the same evaluation found a significant gap in behavioral health support services for highest-risk individuals served by OU;

WHEREAS, in response to recent evaluation findings, the Human Services Department ("HSD") Oakland Unite ("OU") Division, seeks to provide behavior health support services to highest risk individuals served by Measure Z funded agencies; and

WHEREAS, HSD, in collaboration with the Oakland Police Department (OPD) and other community partners, participates actively in the Oakland Ceasefire Strategy by funding intensive life coaching services and coordination efforts for those high-risk participants referred by Oakland Ceasefire; and

WHEREAS, HSD, in collaboration with Ceasefire partners, OPD, the Mayors' Office, local faith and community organizations, and regional law enforcement agencies, has received a CalVIP grant from CBSCC to expand life coaching services and pilot a culturally-relevant cognitive behavior treatment peer support group for highest-risk individuals; and

WHEREAS, HSD is seeking authorization to accept, appropriate, and allocate CalVIP funds received from the CBSCC in the amount of \$500,000 to be received in two annual allocations of \$250,000 per year and expended from June 1, 2018 through April 30, 2020; and

WHEREAS, HSD seeks to enter into a grant agreement with Community & Youth Outreach, Inc. (CYO) to increase the number of participants served by the OU life coaching strategy and pilot a peer-led cognitive behavior treatment for individuals at the center of gun violence in an amount not to exceed \$250,000 from June 1, 2018 through April 30, 2020; and

WHEREAS, Resolution No. 86487 C.M.S. authorizes the City to enter into an agreement with Mathematica Policy Research for Measure Z evaluation services through December 30, 2020 and the two year evaluation funded by CalVIP builds on the larger Measure Z services evaluation; and

WHEREAS the City of Oakland seeks to amend the professional service agreement with Mathematica Policy Research for evaluation services to increase compensation by \$50,000 for a total amount not to exceed \$408,000, amend the scope of services to include evaluation services for the project funded by the CalVIP grant, and extend the agreement through April 30, 2020 for CalVIP evaluation services only; and

WHEREAS, an estimated amount of \$200,000 will be allocated over the two-year project period to HSD to cover 0.50 FTE of a Program Planner (beginning June 1, 2018 through April 30, 2020) to manage grant activities, coordinate network referrals, and assist with data collection, analysis, and evaluation; now therefore be it

RESOLVED: That the City Administrator is hereby authorized to accept the CalVIP grant from CBSCC in the amount of \$500,000 to be received in two annual allocations of \$250,000 per year from June 1, 2018 through April 30, 2020 and appropriate the allocations annually into the California Board of Corrections Fund (2152), Policy and Planning Organization (78311), HSD-CAL VIP 1718 Project (1004232), and Fostering Safe and Healthy Communities Program (SC22); and be it

FURTHER RESOLVED: That the City Administrator is hereby authorized to enter into a grant agreement with Community & Youth Outreach, Inc. (CYO) to expand services for life coaching participants in an amount not to exceed \$250,000 from June 1, 2018 through April 30, 2020; and be it

FURTHER RESOLVED: That the City Administrator is hereby authorized to amend the professional service agreement with Mathematica Policy Research for evaluation services to increase compensation by \$50,000, amend the scope of services to include evaluation services for the project funded by the CalVIP grant, and extend the agreement through April 30, 2020 for CalVIP evaluation services only; and be it

FURTHER RESOLVED: That the City Administrator is authorized to allocate an amount not to exceed \$200,000 over the two-year project period to cover 0.50 FTE of a Health & Human Services Program Planner position in HSD to manage grant activities and assist with data collection, analysis, and evaluation; and be it

FURTHER RESOLVED: That the City Administrator is hereby authorized to conduct all negotiations, execute and submit all documents, including but not limited to applications, agreements, amendments, modifications, payment requests and related actions which may be necessary to carry out the basic purpose of this resolution, without increasing the amount of the agreements; and be it

FURTHER RESOLVED: That said grant agreements shall be approved as to form and legality by the Office of the City Attorney and placed on file in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____

PASSED BY THE FOLLOWING VOTE:

AYES- BROOKS, CAMPBELL WASHINGTON, GALLO, GIBSON MCELHANEY, GUILLÉN, KALB, KAPLAN AND PRESIDENT REID

NOES-

ABSENT-

ABSTENTION-

ATTEST: _____
LATONDA SIMMONS
City Clerk and Clerk of the Council
of the City of Oakland, California