

CITY OF OAKLAND

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OFFICE OF THE CITY CLERK  
OAKLAND

2017 JUN -1 PM 5:16

# AGENDA REPORT

**TO:** Sabrina B. Landreth  
City Administrator

**FROM:** Anne E. Kirkpatrick  
Chief of Police

**SUBJECT:** Forensic Logic Contract Extension

**DATE:** May 15, 2017

City Administrator Approval  
Approval

Date

6/1/17

## RECOMMENDATION

**Staff Recommends That The City Council Approve A Resolution 1) Authorizing The City Administrator, Or Designee, To Enter Into A Six-Month Contract Extension With Forensic Logic, Inc., For The Period Of July 1, 2017 Through December 31, 2017, In An Amount Not To Exceed One Hundred Twelve Thousand One Hundred Eighty Eight Dollars (\$112,188), For Use Of Their Law Enforcement Analysis Portal (LEAP) Network Suite Of Crime Analysis Applications, Licensing, Technical Support, And Consulting Services; And 2) Waiving The City's Advertising/ Bidding And Request For Proposal Requirements For The Proposed Purchases.**

## EXECUTIVE SUMMARY

Oakland Police Department (OPD) completed the drafting of a Request for Proposal (RFP) document on February 23, 2017 to ensure that a competitive procurement process was completed for crime analysis software by July 1, 2017. OPD has delayed the release of the RFP in order to collaborate with the City's new Privacy Advisory Commission (PAC). The PAC was expected to perform a nominal review of the RFP at its April 6, 2017 meeting. However, this PAC-OPD collaboration has resulted in a request for a six-month extension of the contract with current vendor, Forensic Logic, Inc. (Forensic). The proposed extension will continue the contract for six months, from July 1, 2017 to December 31, 2017. An improved RFP with increased accountability and transparency will result from the collaboration between the PAC and OPD and is expected to be issued by July 1, 2017.

The six-month contract extension with Forensic will provide the City with the necessary time to: 1) allow the PAC to complete review of the OPD RFP; 2) release the RFP; 3) review the RFP submissions; and 4) negotiate and enter into a new contract with a crime analysis software vendor. Forensic has offered to provide the current contract terms at the current (FY 2016-17) rate. Failure to renew the contract for six months will result in critical challenges for OPD in analyzing crime data and stop data. Stop data analysis is monitored by the Federal Court and should not be disrupted.

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## **BACKGROUND AND LEGISLATIVE HISTORY**

The original OPD contract with Forensic was approved by the City Council in Resolution No. 83819 C.M.S. on April 11, 2012, for the period of July 1, 2012 through June 30, 2014. The contract was extended by Resolution No. 85082 C.M.S on June 12, 2014 for the period of July 1, 2014 through June 30, 2016. On July 5, 2016, the City Council approved Resolution No. 86270 C.M.S., which authorized a one-year contract extension for the period of July 1, 2017 through June 30, 2017. The total amount authorized by these resolutions is \$533,980. The most recent one-year extension to the Forensic contract was intended to allow OPD time to conduct a competitive procurement process. This process has taken more time in order to incorporate the newly formed PAC into the scope-setting process.

After completing the RFP on February 23, 2017, OPD expected that the PAC would conduct a review of the RFP at the April 6, 2017 PAC meeting (the soonest that the item could be scheduled for PAC). However, in collaboration with OPD, the PAC is conducting a more thorough review of the crime analysis software RFP to ensure greater accountability and transparency. OPD can no longer anticipate completing the RFP process and having a vendor in place by July 1, 2017. Therefore, OPD requests an additional six-month extension of the current Forensic contract to ensure uninterrupted access to critical crime analysis systems through the end of the calendar year.

## **ANALYSIS AND POLICY ALTERNATIVES**

Crime that occurs each year in Oakland can be analyzed to decipher patterns and help OPD undertake proactive approaches to crime deterrence. Data-driven analysis is one of the hallmarks of modern policing. Police departments need analytic technology to illuminate crime trends and undercover actionable intelligence for particular crime investigations. OPD has in the past used a wide range of software applications to search, analyze, and evaluate crime and crime deterrence approaches.

The technology and consulting services provided by Forensic have empowered OPD to unify various technologies and create a more consolidated approach to crime analysis. Forensics' LEAP Network Analytics systems provide a variety of crime analysis tools used regularly by OPD officers, supervisors and crime analysts. Additionally, the LEAP Officer Conduct Dashboard is a critical tool that OPD uses to analyze officer stop data. OPD must maintain a capacity to analyze stop data to comply with the Negotiated Settlement Agreement (NSA). Task 34 of the NSA requires OPD to thoroughly analyze its Field-Based Reporting Stop Data.<sup>1</sup>

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<sup>1</sup> In a lawsuit filed in Federal Court in December 2000, 119 plaintiffs alleged that four veteran police officers known as the "Riders" had violated their civil rights. In 2003, the City signed a Negotiated Settlement Agreement (NSA) that required OPD to make major reforms to its internal operations and reaffirm its commitment to constitutional policing. OPD has since become fully in compliance with 47 of the 51 required compliance tasks of the NSA. The remaining tasks are: 20) Span of Control; 34) Vehicle Stops, Field Investigation, and Detentions; 41) Use of Personnel Assessment System (PAS) and Risk Management; and 45) Consistency of Discipline Policy. More information about the NSA can be found on OPD's website here: <http://www2.oaklandnet.com/government/o/OPD/DOWD004998>

The 2016-2017 one-year contract allowed OPD to continue to use Forensic for the numerous crime analysis and risk reduction tools – including analysis of stop data – currently provided with the soon-to-expire contract.

OPD staff believes that the LEAP Network tools provided by Forensic are helping OPD investigators and officers with an urgent and ongoing need to effectively focus on important crime reduction efforts currently underway.

The City Council is authorized under Oakland Municipal Code sections B and 2.04.050.1.5 to waive the RFP/Q process and the advertising and bidding requirements upon a finding that it is in the City's best interest to do so. OPD recommends waiving the RFP/Q process and advertising and bidding requirements for a six-month contract extension with Forensic so that an improved RFP/Q process can be completed to incorporate feedback received from the PAC.

### **FISCAL IMPACT**

Table 1 below provides the six-month cost to OPD for the suite of crime analysis tools that Forensic will provide for OPD use in the six month contract. The prices are based on Forensics' enterprise software licensing and associated technical support. Forensic is offering OPD a six-month contract at the same rate as the soon-to-expire one year contract – exactly half the cost of the 2016-17 one-year contract. The rate for the six month contract for July to December 2017 is the same as the rate of the one year contract for July 2016 to June 2017.

*Table 1: Forensic LEAP Network Cost Analysis for Six Months*

<b>Product</b>	<b>Cost</b>
LEAP Search	\$57,750
LEAP Trace	\$2,500
LEAP Officer Conduct Dashboard	\$9,625
LEAP Dashboard Enterprise	\$1,063
LEAP Analytics	\$21,250
LEAP Special Projects	\$9,500
Integration Services	\$10,500
<b>TOTAL</b>	<b>\$112,188</b>

Forensics' prices include all technical support, monthly product updates, and product enhancement services to meet OPD's operational needs. Funds for the six month contract with Forensic are available from the General Purpose Fund (1010), Information Technology Unit Org. (106410), Contract Services Account (54919), Administrative Project (1000008), Agency-wide Administrative Program (PS01).

### **PUBLIC OUTREACH / INTEREST**

Notice of the RFP/Q will be publicly provided through the City's i-Supplier network, identifying and contacting potential vendors, and advertising in appropriate venues such as publications and industry groups.

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**COORDINATION**

The Controller's Bureau and the Office of the City Attorney were consulted on the development of this report and accompanying resolution.

**SUSTAINABLE OPPORTUNITIES**

**Economic:** The City of Oakland can more readily attract economic activity in a safer city. Crime analysis that leads to more effective crime reduction benefits and supports Oakland economic activity.

**Environmental:** There are no environmental issues associated with this report.

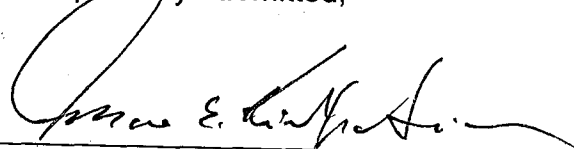
**Social Equity:** All Oakland residents and visitors benefit from better crime analysis that leads to reduced crime levels.

**ACTION REQUESTED OF THE PUBLIC SAFETY COMMITTEE**

Staff Recommends That The City Council Approve A Resolution 1) Authorizing The City Administrator, Or Designee, To Enter Into A One-Year Contract Extension With Forensic Logic, Inc., For The Period Of July 1, 2016 Through December 31, 2017, In An Amount Not To Exceed One Hundred Twelve Thousand One Hundred Eighty Eight Dollars (\$112,188), For Use Of Their LEAP Network Suite Of Crime Analysis Applications, Licensing, Technical Support, And Consulting Services; And 2) Waiving The City's Advertising/ Bidding And Request For Proposal Requirements For The Proposed Purchases.

For questions regarding this report, please contact Timothy Birch, Police Services Manager, at (510) 238-6443.

Respectfully submitted,



Anne E. Kirkpatrick  
Chief of Police  
Oakland Police Department

Prepared by:  
Bruce Stoffmacher, Legislation Manager  
OPD, Office of the Chief, Research and Planning

Item: \_\_\_\_\_  
Public Safety Committee  
June 13, 2017

FILED  
OFFICE OF THE CITY CLERK  
OAKLAND

*Shirley Hynes*  
City Attorney

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# OAKLAND CITY COUNCIL

RESOLUTION No. \_\_\_\_\_ C.M.S.

Introduced by Councilmember \_\_\_\_\_

**RESOLUTION 1) AUTHORIZING THE CITY ADMINISTRATOR, OR DESIGNEE, TO ENTER INTO A SIX MONTH CONTRACT EXTENSION WITH FORENSIC LOGIC, INC., FOR THE PERIOD OF JULY 1, 2017 THROUGH DECEMBER 31, 2017, IN AN AMOUNT NOT TO EXCEED ONE HUNDRED TWELVE THOUSAND ONE HUNDRED EIGHTY EIGHT DOLLARS (\$112,188), FOR USE OF THEIR LEAP NETWORK SUITE OF CRIME ANALYSIS APPLICATIONS, LICENSING, TECHNICAL SUPPORT, AND CONSULTING SERVICES; AND 2) WAIVING THE CITY'S ADVERTISING/ BIDDING AND REQUEST FOR PROPOSAL REQUIREMENTS FOR THE PROPOSED PURCHASES**

**WHEREAS**, the accurate collection of data and the ability to utilize the data across disparate operating platforms is vital in evaluating crimes and crime control operations; and

**WHEREAS**, Forensic Logic, Inc. has been providing consulting and technical services to the City of Oakland since 2009, including but not limited to being the sole developer of the Law Enforcement Analysis Portal (LEAP), used by the Oakland Police Department to connect the local Records Management System (RMS) and Computer Aided Dispatch (CAD) data with a Federal Bureau of Investigation (FBI) and Criminal Justice Information System (CJIS) compliant data warehouse to analyze trends within an agency and across neighboring agencies; and

**WHEREAS**, the Forensic Logic, Inc. LEAP currently allows both investigators and officers to utilize mapping, charting, and advanced crime analysis tools, and also to link to meta data from other police agencies in the LEAP network, providing OPD with access to more informed data analysis; and

**WHEREAS**, the LEAP software application is well utilized by Department personnel, where 650 OPD employees now use the system with approximately 70,000 total monthly searches; and

**WHEREAS**, on April 11, 2012, the City Council approved Resolution No. 83819 C.M.S, which authorized: 1) a two-year contract with Forensic Logic, Inc., in., for the initial purchase of their LEAP Crime Analysis System, in an amount not to exceed \$195,000; and 2) the waiving of the City's Request for Proposal/Qualifications (RFP/Q) requirements; and

**WHEREAS**, in June 12, 2014, the City Council approved Resolution No. 85082 C.M.S., which authorized: 1) a two-year contract extension with Forensic Logic, Inc., for the continued use of the LEAP Crime Analysis System, in an amount not to exceed \$114,605; and 2) the waiving of the City's RFP/Q requirements; and

**WHEREAS**, in July 5, 2016, the City Council approved Resolution No. 86270 C.M.S., which authorized: 1) a one-year contract extension with Forensic Logic, Inc., for the period of July 1, 2017 through June 30, 2017, in the amount of Two Hundred and Twenty Four Thousand, Three Hundred and Seventy Five Dollars (\$224,375), for the continued use of the LEAP Crime Analysis System, in a total amount not to exceed \$533,980 to date; and 2) the waiving of the City's RFP/Q requirements; and

**WHEREAS**, \$112,188 in funds are available from the General Purpose Fund (1010), Information Technology Unit Org. (106410), Contract Services Account (54919), Administrative Project (1000008), Agency-wide Administrative Program (PS01); and

**WHEREAS**, Oakland Municipal Code Section 2.04.020.B requires City Council approval of contracts for technology-related professional products or goods in excess of \$50,000, and for technology-related professional services in excess of \$15,000; and

**WHEREAS**, Oakland Municipal Code Section 2.04.051 .B. permits the City Council to waive the request for proposal/qualifications (RFP/Q) requirements upon a finding that it is in the best interest of the City to do so; and

**WHEREAS**, staff recommends that it is in the best interests of the City to waive the RFP/Q process because Forensic Logic, Inc. is the sole developer and operator of the LEAP program, which offers a unique form of critical data analysis to OPD; now, therefore, be it

**RESOLVED**: That the City Administrator is authorized to extend the contract with Forensic Logic, Inc. for the period July 1, 2017 to December 31, 2017, for use of their LEAP Network suite of crime analysis applications, licensing, technical support, and consulting services; and be it

**FURTHER RESOLVED**: that the contract with Forensic Logic, Inc. will be contingent upon Council adoption of the FY 2017-18 Budget such that sufficient funding is maintained in the OPD baseline budget, for a total amount not to exceed one hundred twelve thousand one hundred eighty eight dollars (\$112,188); and be it

**FURTHER RESOLVED**: That the City Council finds that pursuant to Oakland Municipal Code sections 2.04.051.1.5 and 2.04.051.B, for the reasons stated above and in the City Administrator's report accompanying this resolution, that it is in the best interests of the City to waive the advertising and bidding requirements and the Request for Proposal/Qualification (RFP/Q) process for the Forensic Logic, Inc. contract extension; and be it

**FURTHER RESOLVED**: That the City Council waives the Local and Small Local Business Enterprise Program (L/SLB) Provisions for the proposed agreement extension with Forensic Logic, Inc.; and be it

**FURTHER RESOLVED:** That the City Administrator or designee is authorized to conduct all negotiations, applications, agreements, extensions and related actions consistent with the purposes of this Resolution, except for increasing the dollar amount, without returning to Council; and be it

**FURTHER RESOLVED:** That the City Attorney shall review and approve the contract as to form and legality and copies of the contract and any extensions shall be filed with the Office of the City Clerk; and be it

IN COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_

**PASSED BY THE FOLLOWING VOTE:**

AYES - BROOKS, CAMPBELL WASHINGTON, GALLO, GIBSON MCELHANEY, GUILLEN, KALB, KAPLAN, and PRESIDENT REID

NOES -

ABSENT -

ABSTENTION -

ATTEST: \_\_\_\_\_

LaTonda Simmons  
City Clerk and Clerk of the Council  
of the City of Oakland, California