



CITY OF OAKLAND

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OAKLAND

# AGENDA REPORT

2016 JUL -1 AM 11:02

**TO:** Sabrina B. Landreth  
City Administrator

**FROM:** Sara Bedford  
Director, Human Services

**SUBJECT:** Head Start/Early Head Start Program  
FY 2016-2017 Grant Application

**DATE:** June 30, 2016

City Administrator Approval *[Signature]* Date: 7/1/16

## RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator To:

1. **Accept And Appropriate Head Start Basic And Training And Technical Assistance, Early Head Start Basic And Training And Technical Assistance Grants For A Five-Year Period From 2016 Through 2021 From The U.S. Department Of Health And Human Services, Administration For Children And Families, Office Of Head Start, With The First Installment (For FY2016-2017) In An Estimated Amount Of \$16,702,952; And**
2. **Enter Into Grant Agreements With The Following Partners To Fund Comprehensive Child Development Services From July 1, 2016 To June 30, 2017 In Amounts Not To Exceed:**  
 Unity Council \$4,488,924;  
 Brighter Beginnings \$720,000;  
 St. Vincent's Day Home \$214,800;  
 Peralta Community College District-Laney College Children's Center (Laney College) \$48,000;  
 Oakland Unified School District \$120,000;  
 University Of California San Francisco (UCSF) Benioff Children's Hospital Oakland \$9,000; And
3. **Accept And Appropriate Additional Federal Grant Funding If It Becomes Available During The Same Grant Term And Amend The Grant Agreements With Unity Council, Brighter Beginnings, St. Vincent's Day Home, Laney College, Oakland Unified School District, And UCSF Benioff Children's Hospital Oakland, Without Returning To Council.**

## EXECUTIVE SUMMARY

This report and resolution authorizes the City Administrator to accept and implement a U.S. Department of Health and Human Services, Administration for Children and Families (DHHS/ACF) Office of Head Start grant for \$15,946,233 each year, to serve 1,038 children and their families with high quality, early childhood education for a five year period, FY 2016-2021,

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renewable annually. This DHHS/ACF grant also includes an additional \$756,719 for start-up expenses including capital costs, for a total of \$16,702,952 for FY 2016-2017.

In alignment with new Head Start regulations, all City operated Head Start sites will be full-day, full-year programs. There will be a quadrupling of Early Head Start slots consistent with Head Start's emphasis on serving younger children. Serving younger children also reflects the changing early childhood education landscape, as OUSD serves 600 young children in transitional kindergarten.

Through the competitive Head Start grant process (see Background section), the YMCA of the Central Bay was also awarded \$2.6 million to serve Oakland children and families in the 94605 zip code, in and around the MacArthur corridor and Castlemont neighborhood. The YMCA will serve approximately 180 children, ages birth to five on the MacArthur corridor and potentially through a city-funded transitional year at Eastmont.

The introduction of a new federal grantee will require the closure of three current City of Oakland Head Start sites: FAME Early Head Start, Virginia Avenue Head Start, and Eastmont Head Start. The loss of these classrooms will be compensated for by the YMCA sites on the MacArthur corridor.

In relation to the site closures, the staffing for the Head Start/Early Head Start program was reduced by approximately twelve percent (12%). The Human Resources Department will implement staffing reductions in compliance with applicable policies and procedures governing these actions.

## **BACKGROUND / LEGISLATIVE HISTORY**

The City of Oakland has been a grantee of the Head Start Program since January 1971. In 1988, the City entered into a grantee-delegate relationship with the Unity Council to serve additional Head Start eligible families and children in the Fruitvale District of Oakland.

In 2009, the City of Oakland became a direct grantee of the Early Head Start Program, through the American Recovery and Reinvestment Act (ARRA) and United States Department of Health and Human Services, Administration for Children and Families. This change enabled additional Early Head Start eligible families and children in Oakland, ages prenatal through three years old, to be served by the program.

### ***Changes in Federal Regulations***

In 2007, Congress enacted legislation that required, for the first time in the program's history, greater competition within communities for Head Start funding. The goal of the legislation and the subsequent regulations, which were effective on December 9, 2011, is to ensure that Federal Head Start funding is directed to the organizations most capable of delivering high-quality early education that puts children on a pathway to improved outcomes, school success, and opportunity.

One of the changes was the introduction of CLASS as a tool for assessing the quality of teacher-student interaction and learning environments. CLASS was added as an element to all federal reviews which take place every three years. Oakland Head Start received its review in

December 2013, and had no findings or corrections on over 1,000 traditional elements assessed during a review. However, CLASS scores were graded against national averages that accumulated throughout 2014. In December 2014, Oakland Head Start was informed that our CLASS score in one area was two hundredths (.02) of a point below the cut off, and that the program would be required to compete for its funding.

In 2015, in response to the Head Start Request for Proposals, the Human Services Department submitted an application for all available funding (over \$18 million). The proposal complied with all new Head Start regulations requiring full day, full year programming and increased emphasis on CLASS coaching.

In June 2016, the City entered into negotiations with Head Start Regional Office for 86 percent of available funding, or approximately \$15.9 million. The balance of the grant, or \$2.6 million, was awarded to the YMCA of the Central Bay to provide services along the McArthur Corridor in the 94605 zip code area.

The new program changes will help the City of Oakland contribute to a more streamlined and seamless system of early care and education service delivery for vulnerable children, ages birth through five and their families, living in Oakland. The program changes will also be in alignment with the Mayor's cradle-to-career initiative, the Oakland Promise, in helping to prepare children and their families for school and later life success. In addition, the new program changes present the Oakland Head Start/Early Head Start program with the opportunity to continue to:

- strengthen existing and form new public/private partnerships;
- provide additional full-day/year round services, ages birth through three years old, and ages three through five years old.

## **PROGRAM DESCRIPTION**

The Head Start program provides high-quality, comprehensive early education programming to low-income children and families so that children start school ready to succeed. Learning environments promote social emotional learning as well as comprehensive school readiness skills. The program design includes extensive support services for children and their families such as health, nutrition, disabilities screening and support, mental health services and family support including employment readiness. Head Start also employs a parent governance structure that ensures family involvement in program implementation and management.

### ***Program Services FY 2016-2017***

Oakland Head Start/Early Head Start will offer several program options that allow families with different needs and preferences to have a choice when enrolling their children in Oakland Head Start/Early Head Start. In FY 2016-2017, the grantee, Oakland Head Start/Early Head Start, will operate four different program options:

- 1) Full-day, full-year center-based Head Start and Early Head Start services;
- 2) Part-day, part-year, center-based Head Start services; (only in three classrooms at the Unity Council)
- 3) Home-Based Early Head Start services; and
- 4) Full-day Family Child Care services.

In compliance with new Head Start regulations, all City operated Head Start Centers will be providing a full day of service. Part day programs as currently provided are only allowed on a case-by-case basis as community needs demands and will only be available at the Unity Council site. As a result, most teachers will now have 16 children per classroom (versus 34 in the part day model) and can focus on the quality of their interactions with both the children and the families.

**Table 1: Program Design/Configuration**

Site	Hours of Operation	Program Enrollment		
		Early Head Start	Head Start	Total
Lion Creek	8-5:30	8	16	24
West Grand	8-5:30	16	0	16
Frank G Mar	8-2:30	0	16	16
85th Avenue	8-5:30	0	48	48
Arroyo Viejo	8-2:30	16	0	16
Brookfield	8-2:30	0	32	32
Home Based Services	variable	60	0	60
Manzanita	8-2:30	0	16	16
San Antonio Park	8-2:30	16	0	16
Sungate	8-2:30	0	32	32
Tassafaronga	8-2:30	0	24	24
Fannie Wall	8-5:30	0	20	20
San Antonio CDC	8-2:30	0	24	24
Broadway EHS	8-5:30	24	0	24
<b>Grantee Operated Total</b>		<b>140</b>	<b>228</b>	<b>368</b>
Family Child Care	8-5:30	12	40	52
St. Vincent's	8-5:30	16	46	62
Laney College	8-5:30	0	16	16
Brighter Beginnings	8-5:30	120	0	120
OUSD	8-5:30	0	40	40
<b>Partner Agencies Total</b>		<b>148</b>	<b>142</b>	<b>290</b>
UC DeColores	8-5:30	26	140	166
UC Fruitvale	8-5:30	8	48	56
UC Foothill Square	8-5:30	46	32	78
UC Thurgood	8-5:30	12	16	28
UC Home Base	8-5:30	52	0	52
<b>Delegate Agency</b>		<b>144</b>	<b>236</b>	<b>380</b>
<b>TOTALS</b>		<b>432</b>	<b>606</b>	<b>1,038</b>

### *Partnerships*

Oakland Head Start has strategically engaged a diverse set of partners to help ensure there are sufficient services for children and their families while the system moves to full day programming and seeks to serve more children ages 0-3. Partners include the following agencies:

- St. Vincent's Day Home who has been a partner for over three years with Oakland Head Start providing 62 eligible children and families in West Oakland with wrap around support services
- Laney College who is a new partner providing services to 16 Head Start age children with wrap around support while parents can further their education at the community college. This is an exciting partnership focusing on education for both generations in the family.
- Brighter Beginnings who is a long term partner providing Early Head Start services for 120 pregnant women and new parents with a special emphasis on teen parents. This partnership allows a deep reach to a very hard to engage community.
- Oakland Unified School District (OUSD) who will partner with Oakland Head Start to create a 0-5 hub at Arroyo Viejo with the City providing Early Head Start services and wrap around support services for OUSD child development classrooms at two sites. This partnership will serve 40 children in its first phase. This partnership will also include coordination of enrollment over the whole system especially in light of families who may be ready for Transitional Kindergarten.
- Family Child Care Homes which will serve 40 children. Oakland Head Start pioneered the provision of Head Start services through this model over 20 years ago and have used it ever since. This year Head Start ran a family child care academy, providing training in Head Start performance standards and quality child care to over 20 providers who voluntarily participated in this eight week training.

### *Center Closures*

Based on the negotiations with the Office of Head Start and in order to balance the budget with reduced funds, Oakland Head Start was required to close three centers and re-purpose a fourth center.

- Eastmont Center – Located in the 94605 zip code, this service area was awarded to the other grantee. A comprehensive center operated by the other federal Head Start grantee will be located nearby at Castlemont High School that will serve over 180 children and their families.
- FAME – Located in North Oakland, this building was recently sold and proved expensive to operate for a small number of children.
- Virginia Avenue – This center had on-going structural challenges, including flooding, and also, due to its location, was not always fully enrolled.
- Franklin Recreation Center – will be re-purposed as a family socialization center for Home Based families served by the program. Again, size and structural limitations made it a challenging site for full day programming.

In the mid-cycle budget, City Council allocated some General Purpose funds that could leverage state pre-school funding and be used to open two full day classrooms at Eastmont for one transitional year. Pending the negotiation of a lease, the Eastmont Center could remain open for one year to mitigate any displacement of families that might occur while the other provider develops their new site and other centers transition to a full day program. HSD staff is working on implementing this proposal to ensure families experience a smooth transition to the new program model over the coming year.

*Staffing*

The reduction in funding and consequent closure of centers will have a corresponding staff impact. It is estimated that overall FTE will be reduced by 12%. HSD administration has maintained vacancies wherever possible over the last year to minimize the impact of any funding loss. It is anticipated that between attrition and retirements that the overall impact will be less than 9 FTE, with an additional 8 FTE being offered 80% positions.

Moreover, HSD has at least one pending grant application that might allow the recall of some positions if awarded.

The Human Resources Management department, City Attorney's Office, and Employee Relations department have worked closely with HSD to ensure staff impacts are implemented in accordance with all city regulations, policies and adhering to union MOUs.

**ANALYSIS AND POLICY ALTERNATIVES**

With a proven track record, the Oakland Head Start/Early Head Start program provides comprehensive services that include education, health, nutrition, disabilities, and family support to Oakland's most vulnerable residents, including pregnant women and families with children, birth to five years old.

The program's commitment to excellence is demonstrated in its ongoing and strategic emphasis on school readiness (preschool and kindergarten), parent, family and community engagement, and staff/professional development, promoting child well-being and family self-sufficiency.

The City's ongoing investment in the Oakland Head Start/Early Head Start program is not only a prevention/intervention strategy that will improve school readiness outcomes and reduce the achievement gap, it represents a wise economic investment strategy for Oakland children.

The City of Oakland's investment in the Head Start/Early Head Start Program, FY 2016-2017 funding application will be a further investment in supporting the Mayor's cradle-to-career community initiative, The Oakland Promise. The Oakland Promise sets a goal that all children will enter kindergarten ready to learn with the expectation of graduating high school and being fully prepared for a college or career of their choosing and ready to participate in community life. This application will also support the Oakland Promise commitment to college savings accounts for young parents and their infants, including family financial education, making clear the expectations for their future.

The policy alternative is to not accept the grant and reduce comprehensive services to 1,038 children and families in Oakland. To refuse the grant would require the federal government to re-bid the funding and would likely result in at least a year or longer of reduced early education childhood services for Oakland families.

### **FISCAL IMPACT**

This report and resolution requests City Council to accept and appropriate \$16,702,952 for the purpose of providing 1,038 children and their families with comprehensive early childhood education services.

This figure includes \$756,719 for one-time capital expenses related to converting center playgrounds and classrooms to be licensable for serving younger children. It also includes funding for software to improve data collection, tracking and billing for all Head Start families.

Table 2 below shows funding broken out by Head Start, Early Head Start and related Training and Technical Assistance grants, as well as a one-time capital grant.

**Table 2: 2016-2017 Head Start/Early Head Start Grant Funding**

	<b>Head Start (3-5)</b>	<b>Early Head Start (0-3)</b>	<b>Training &amp; Technical Assistance</b>	<b>Start-Up Funding (one time)</b>	<b>Total</b>
Approved Amount	\$8,888,713	\$6,853,417	\$204,103	\$756,719	\$16,702,952

Oakland Head Start is committed to the twenty-five percent match in non-federal share, which equates to \$4,175,738 (and will be provided from a combination of General Purpose Fund support and community involvement). The administrative costs are less than the fifteen percent administrative cap of the basic Head Start and Early Head Start budget, plus in-kind. Funds are budgeted to provide all required comprehensive Head Start and Early Head Start services in a high-quality cost effective manner.

Excluding Training and Technical Assistance, the funding request represents a cost per child of \$14,668 for Head Start and a cost of \$15,864 for Early Head Start. The total average cost per child, including Training and Technical Assistance services, is \$15,166. The cost per child includes serving more Early Head Start children through a full-day, full-year (240 days) center-based program option. Furthermore, the cost per child represents the transition from double-session to full-day, full-year (180 days) services in most Head Start classrooms. The increase in full-day, full-year services for all children allows Oakland Head Start to address the unmet demand for quality, center-based care for working families.

The FY 2016-2017 Midcycle Adopted Policy Budget appropriates General Purpose Funds in an amount of \$4,646,269 to the Head Start Program: \$1,672,432 to support continued operations of Head Start/Early Head Start services; \$257,332 for FY 2016-2017 for essential program operation costs not allowed by the federal grant funds; \$780,901 for transition costs; and \$1,935,604 contribution in an estimated amount equivalent to all Central Service Overhead to

remain compliant with federal administrative cost limits and the level of funding required to adequately run the program.

**A. AMOUNT OF RECOMMENDATION/COST OF PROJECT for FY 2016-2017: \$21,349,221**  
 Project Delivery

<b>FY 2016-2017</b>			
<b>Source</b>	<b>GPF</b>	<b>Head Start</b>	<b>Totals</b>
Federal Grant		\$16,702,952	
General Purpose Fund Contribution <sup>a</sup>	\$257,332		
GPF Contribution to maintain service levels <sup>b</sup>	\$126,583	\$1,545,849	
GPF Contribution for transition costs <sup>c</sup>	\$780,901		
GPF CSO Subsidy (estimated amount)		\$1,935,604	
<b>TOTAL FUNDS NEEDED</b>	<b>\$1,164,816</b>	<b>\$20,184,405</b>	<b>\$21,349,221</b>

- a. Unity Council disallowed rents and audit costs
- b. City support for cost of living increases and other program costs
- c. Defray impact of transition to new program model.

1. **SOURCE OF FUNDING:** Department of Health and Human Services Fund (2128), Head Start Classroom & Seasonal Organization (78231), Head Start FY16-17 Operation Basic Project (G486610); and Expansion Early Head Start Project (G486680).
2. **FISCAL IMPACT:** The project cost also includes a \$257,332 contribution from the City's General Purpose Fund to pay for essential program operations costs that are not allowable using Head Start/Early Head Start grant funds to cover rent for the Unity Council Head Start/Early Head Start program, required audits, and personnel.

Staff requests a contribution from the General Purpose Fund for all Central Services Overhead charges projected to be an estimated amount of \$1,935,604, due to the federal administrative cost caps and the level of funding required, to adequately operate the program.

**Total City Operations: \$15,748,497**

**Total Project Grant Agreements: \$5,600,724**

- Unity Council \$4,488,924
- Brighter Beginnings \$720,000
- St. Vincent's Day Home \$214,800
- Laney College \$48,000
- Oakland Unified School District \$120,000
- UCSF Benioff Children's Hospital, Oakland \$9,000

**Total Project Costs: FY 2016-2017 - \$21,349,221**

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**If additional funding becomes available from the grantor, U.S. DHHS/ACF, for the same purposes, within the exiting grant term, staff is requesting authorization for the City Administrator to accept and appropriate these grant funds without returning to Council within the duration of the grant period, July 1, 2016 – June 30, 2017.**

### **PUBLIC OUTREACH / INTEREST**

This item did not require any additional public outreach other than the required posting on the City's website.

### **COORDINATION**

The City Attorney's Office and the Controller's Bureau were consulted in preparation of this report and resolution.

### **SUSTAINABLE OPPORTUNITIES**

***Economic:*** The grant creates more than 100 jobs, including people directly employed in centers, plus an unknown number of jobs through its economic multiplier effect. Most of these jobs are held by Oakland residents. In addition, Head Start and Early Head Start buys most of its goods and services from Oakland firms or individuals to support its programs.

***Environmental:*** There are currently no direct environmental benefits or impacts from the Head Start and Early Head Start program to the City of Oakland. The program uses recyclable paper products.

***Social Equity:*** The Oakland Head Start and Early Head Start Program delivers comprehensive, high-quality services to children and families in the City of Oakland. These services are designed to foster healthy development in low-income children, ages birth through five. Head Start and Early Head Start provide a range of individualized services in the areas of education and early childhood development, medical, dental, and mental health services, nutrition, and parent involvement. The range of services is responsive and appropriate to each child and family's developmental, ethnic, cultural, and linguistic heritage and experience. Recent scientific research has verified what early childhood educators have known for years: that how children are nurtured and educated in their youngest years has a significant impact on later growth and development.

**ACTION REQUESTED OF THE CITY COUNCIL**

Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator To:

1. Accept And Appropriate Head Start Basic And Training And Technical Assistance, Early Head Start Basic And Training And Technical Assistance Grants For A Five-Year Period From 2016 Through 2021 From The U.S. Department Of Health And Human Services, Administration For Children And Families, Office Of Head Start, With The First Installment (For FY2016-2017) In An Estimated Amount Of \$16,702,952; And
2. Enter Into Grant Agreements With The Following Partners To Fund Comprehensive Child Development Services From July 1, 2016 To June 30, 2017 In Amounts Not To Exceed:  
Unity Council \$4,488,924;  
Brighter Beginnings \$720,000;  
St. Vincent's Day Home \$214,800;  
Peralta Community College District-Laney College Children's Center (Laney College) \$48,000;  
Oakland Unified School District \$120,000;  
University Of California San Francisco (UCSF) Benioff Children's Hospital Oakland \$9,000; And
3. Accept And Appropriate Additional Federal Grant Funding If It Becomes Available During The Same Grant Term And Amend The Grant Agreements With Unity Council, Brighter Beginnings, St. Vincent's Day Home, Laney College, Oakland Unified School District, And UCSF Benioff Children's Hospital Oakland, Without Returning To Council.

For questions regarding this report, please contact Usana Hopkins, Human Services Division Manager, Early Childhood and Family Services, at (510) 238-7186.

Respectfully submitted,



SARA BEDFORD  
Director, Human Services Department

Early Childhood & Family Services Division  
*Reviewed by:* Usana Hopkins, Manager  
*Prepared by:* Tracey Black, HHS Planner

**OAKLAND CITY COUNCIL**

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RESOLUTION No. \_\_\_\_\_ C.M.S.

**RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO:**

1. **ACCEPT AND APPROPRIATE HEAD START BASIC AND TRAINING AND TECHNICAL ASSISTANCE, EARLY HEAD START BASIC AND TRAINING AND TECHNICAL ASSISTANCE GRANTS FOR A FIVE-YEAR PERIOD FROM 2016 THROUGH 2021 FROM THE U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES, ADMINISTRATION FOR CHILDREN AND FAMILIES, OFFICE OF HEAD START, WITH THE FIRST INSTALLMENT (FOR FY2016-2017) IN AN ESTIMATED AMOUNT OF \$16,702,952; AND**
  
2. **ENTER INTO GRANT AGREEMENTS WITH THE FOLLOWING PARTNERS TO FUND COMPREHENSIVE CHILD DEVELOPMENT SERVICES FROM JULY 1, 2016 TO JUNE 30, 2017 IN AMOUNTS NOT TO EXCEED:**  
**UNITY COUNCIL \$4,488,924;**  
**BRIGHTER BEGINNINGS \$720,000;**  
**ST. VINCENT'S DAY HOME \$214,800;**  
**PERALTA COMMUNITY COLLEGE DISTRICT-LANEY COLLEGE CHILDREN'S CENTER (LANEY COLLEGE) \$48,000;**  
**OAKLAND UNIFIED SCHOOL DISTRICT \$120,000;**  
**UNIVERSITY OF CALIFORNIA SAN FRANCISCO (USCF) BENIOFF CHILDREN'S HOSPITAL OAKLAND \$9,000; AND**
  
3. **ACCEPT AND APPROPRIATE ADDITIONAL FEDERAL GRANT FUNDING IF IT BECOMES AVAILABLE DURING THE SAME GRANT TERM AND AMEND THE GRANT AGREEMENTS WITH UNITY COUNCIL, BRIGHTER BEGINNINGS, ST. VINCENT'S DAY HOME, LANEY COLLEGE, OAKLAND UNIFIED SCHOOL DISTRICT, AND UCSF BENIOFF CHILDREN'S HOSPITAL OAKLAND, WITHOUT RETURNING TO COUNCIL**

**WHEREAS**, on October 6, 2015, Oakland City Council approved Resolution No. 85819 C.M.S., authorizing the City Administrator to apply for funding for the Head Start/Early Head Start grantee, City of Oakland, through the funding opportunity number, HHS-2016-ACF-OHS-CH-R09-1085, in an estimated amount of \$18,587,933 per year for a five-year-period from 2016 through 2021, from the U.S. Department of Health and Human Services Administration for Children and Families (DHHS/ACF), Office of Head Start; and

**WHEREAS**, in May 2016, the DHHS/ACF Office of Head Start responded to the City of Oakland's Head Start proposal with a funding amount equivalent to eighty-six percent (86%) of the current grant award; and

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**WHEREAS**, the introduction of a new grantee will require the closure of three current sites: FAME Early Head Start and Virginia Avenue, and Eastmont Head Start sites; and will have corresponding staff impacts; and

**WHEREAS**, the loss of these classrooms will be compensated for sites on services provided by the other grantee awarded for Oakland; and

**WHEREAS**, the City of Oakland desires to accept and appropriate the Head Start/Early Head Start grant in an estimated amount of \$16,702,952 (which includes \$756,719 in one time funding for capital needs) from the DHHS/ACF, Office of Head Start, to fund a Head Start Program and Early Head Start Program from July 1, 2016 through June 30, 2017; and

**WHEREAS**, the General Purpose Fund has appropriated in the FY 2016-2017 Midcycle Budget \$4,646,269 to the Head Start Program, including \$257,332 to pay for essential program operation costs unallowable for Federal grant funds, \$1,672,432 to address cost-of-living deficit due to cost of living increases, inflation, and rising program costs, \$780,901 for transition costs, and a contribution toward all Central Services Overhead in an estimated amount of \$1,935,604 to maintain compliance of federal administrative cost limits; and

**WHEREAS**, the Head Start/Early Head Start grants require a match of local in-kind contributions equal to twenty-five percent (25%) of the grant, in an estimated amount of \$4,175,738, and the Unity Council will contribute a match of in-kind services in the estimate amount of \$1,122,231; and

**WHEREAS**, the newly proposed Head Start Performance Standards endeavor to further strengthen child outcomes and readiness for preschool, kindergarten and school, by mandating an increase in the dosage of comprehensive services that Head Start and Early Head Start participants receive, and by mandating an increase in full-day, full-year program options and a reduction in part-day, part-year program options; and

**WHEREAS**, the program changes will entail the redesign of the service delivery of grantee (City of Oakland), delegate agency(Unity Council), and partner agencies combined offering 510 full-day, full-year Head Start slots; the grantee (City of Oakland), delegate agency (Unity Council), and partner agencies combined offering 432 full-day, full-year Early Head Start slots; and the delegate agency (Unity Council) offering 96 part-day, part-year Head Start slots, all totaling an overall funded enrollment of 1,038 slots; and

**WHEREAS**, the Head Start and Early Head Start funding will provide comprehensive child development services in accord with said grants to 1,038 Head Start and Early Head Start eligible children and families, who have the most economic need, with ten percent (10%) of the enrollment consisting of children with special needs and, by new provisions enacted by the federal Office of Head Start, will expand enhanced outreach efforts to include homeless families and underserved populations; and

**WHEREAS**, the City wishes to continue funding the UCSF Benioff Children's Hospital-Oakland from July 1, 2016 through June 30, 2017 in an amount not to exceed \$9,000 to provide onsite early childhood mental health support directly to children and technical assistance, parent information and education, and clinical supervision for center and home-based program staff; and

**WHEREAS**, the City wishes to continue funding the following agencies in the following amounts to provide comprehensive early childhood education services from July 1, 2016 through June 30, 2017

	<b>Unity Council</b>	<b>Brighter Beginnings</b>	<b>St. Vincent's Day Home</b>	<b>Peralta Community College District – Laney College Children's Center</b>	<b>Oakland Unified School District</b>
HS Basic	\$2,104,973		\$ 138,000	\$48,000	\$120,000
HS TTA	\$21,647				
EHS Basic	\$2,331,052				
EHS TTA	\$31,252				
EHS Expansion Basic		\$720,000	\$76,800		
<b>TOTAL:</b>	<b>\$4,448,924</b>	<b>\$720,000</b>	<b>\$214,800</b>	<b>\$48,000</b>	<b>\$120,000</b>

;now, therefore, be it

**RESOLVED:** That the City Administrator is hereby authorized to accept, and appropriate the Head Start Basic, Head Start Training and Technical Assistance, Early Head Start Basic, and Early Head Start Training and Technical Assistance grants from the U.S. DHHS/ACF in the estimated amount of \$16,702,952 for funding of a Head Start Program and Early Head Start Program from July 1, 2016 through June 30, 2017, serving 1,038 children; and be it

**FURTHER RESOLVED:** That the City Council hereby authorizes the Head Start/Early Head Start program to receive financial assistance from the General Purpose Fund in an estimated amount of: \$4,646,269 appropriated in the FY 2016-2017 Adopted Budget: including \$257,332 to pay for essential program operation costs unallowable for Federal grant funds, \$1,672,432 to address cost-of-living deficit due to cost of living increases, inflation, and rising program costs, \$780,901 for transition costs, and a contribution toward all Central Services Overhead in an estimated amount of \$1,935,604 to maintain compliance of federal administrative cost limits; and be it

**FURTHER RESOLVED:** That in accordance with the DHHS/ACF grant agreement requirements, the City of Oakland Head Start/Early Head Start program is authorized to collect match equal to twenty-five percent (25%) of the Head Start and Early Head Start Grant amounts, in an estimated amount \$4,175,738 through parent volunteer hours and other non-cash donations from the community and a match from Unity Council in an estimated amount of \$1,122,231; and be it

**FURTHER RESOLVED:** That the estimated sum of \$16,702,952 together with offsetting revenue, shall be appropriated to Department of Health and Human Services Fund (2128), Head Start Classroom & Seasonal Organization (78231), and, Head Start FY16-17 Operation Basic Project (G486610), Expansion Early Head Start Project (G486680); and be it

**FURTHER RESOLVED:** That the City Administrator or her designee is hereby authorized to execute grant agreements with the following agencies to provide comprehensive Early Childhood Education Services from July 1, 2016 through June 30, 2017 in amounts not to exceed:

Unity Council \$4,488,924,  
Brighter Beginnings \$720,000;  
St. Vincent's Day Home \$214,800;  
Peralta Community College District-Laney College Children's Center (Laney College) \$48,000;  
Oakland Unified School District \$120,000; and be it

**FURTHER RESOLVED:** That the City Administrator or her designee is hereby authorized to execute a grant agreement with UCSF Benioff Children's Hospital, Oakland in an amount not to exceed \$9,000 for child development mental health services for children up to three years of age from July 1, 2016 through June 30, 2017; and be it

**FURTHER RESOLVED:** That if additional grant funding becomes available from the grantor U.S. DHHS/ACF for the same purposes, within the existing grant term (July 1, 2016 – June 30, 2017), the City Administrator or her designee is authorized to accept and appropriate these funds to fund the Head Start/Early Head Start Program and amend the aforementioned grant agreements without returning to Council within the duration of the grant term; and be it

**FURTHER RESOLVED:** That the Council hereby appoints the City Administrator or her designee to conduct all negotiations, execute and submit all documents including but not limited to applications, agreements, amendments, modifications, payment requests, and related actions which may be necessary for the aforementioned grants; and be it

**FURTHER RESOLVED:** That the agreements authorized under this resolution shall be reviewed as to form and legality by the Office of the City Attorney and copies filed with the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_

**PASSED BY THE FOLLOWING VOTE:**

AYES- BROOKS, CAMPBELL WASHINGTON, GALLO, GUILLEN, KALB, KAPLAN, REID, AND  
PRESIDENT GIBSON MCELHANEY

NOES-

ABSENT-

ABSTENTION-

ATTEST: \_\_\_\_\_

LaTonda Simmons  
City Clerk and Clerk of the Council  
of the City of Oakland, California



**LIFE ENRICHMENT CMTE.**  
JUL 1 2 2016