

TO: Sabrina B. Landreth City Administrator **FROM:** Sara Bedford Director, Human Services

AGENDA REPORT

- SUBJECT: California State Preschool Program (CSPP) FY 2016-2017
- **DATE:** June 29, 2016

City Administrator Approval	Date:
	Ø 29/10
	/ / /

RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator To Apply For And Accept The California State Preschool Program Expansion Grant From The California Department Of Education (CDE) In An Amount Of \$1,031,308 To Fund Prekindergarten And Family Literacy Services In Accord With Said Grant From July 1, 2016 To June 30, 2017.

EXECUTIVE SUMMARY

The adoption of the proposed resolution will allow the City Administrator to apply for and accept the California State Preschool Program (CSPP) Grant funding, which will supplement the Head Start federal funding currently received by the City of Oakland, to provide a comprehensive school readiness program. Eligible three and four-year old Head Start children will be enrolled in this program, along with their families, and will receive enhanced family literacy and parenting education services in addition to comprehensive child development services.

BACKGROUND / LEGISLATIVE HISTORY

In January of 2007, the California Department of Education (CDE) first announced the availability of \$45,000,000 throughout the state of California for part-day preschool services, through the Prekindergarten and Family Literacy Program, renamed California State Preschool Program (CSPP). This funding was available for programs located in the attendance areas of elementary schools who received a state decile rank according to their base Academic Performance Index (API), of one to three, in 2005. The API Decile Rank with the CDE is a performance rating, on a scale of 1 to 10, where 1 ranking represents the lowest score achieved and 10 represents the highest. It is used, in conjunction with the base Academic Performance Index, to help to determine and rank academic performance at the elementary, middle, and high schools compared to similar schools in the state, and when academic support and/or plans of

Item: _____ Life Enrichment Committee July 12, 2016 action may be needed at particular schools. Additionally, preference was given to underserved areas as identified by each Local Child Care Planning Council (LPC).

The CSPP funding is available for programs to serve three and four-year olds for one to two years before kindergarten commences. Programs must provide age-appropriate and developmentally-appropriate activities for children in participating classrooms that are designed to facilitate their transition to kindergarten, as well as provide ongoing opportunities for parents and legal guardians to work with their children on interactive literacy activities.

The City applied for and received this funding for Fiscal Year (FY) 2007-2008 in order to expand upon services provided to Head Start children and families. The City has submitted applications for continued funding for FY 2008-2009 through FY 2015-2016, which have all been awarded and used to provide additional days of preschool.

The funding was also used to provide parenting education and family literacy services for three and four-year olds entering into their first and/or returning for their second year of preschool, and who would be transitioning into kindergarten the following fall, possibly to elementary schools in Oakland located in areas of high need, that also meet the funding criteria.

Together, the City of Oakland and delegate agency, Unity-Council Head Start and Early-Head Start programs, currently serve 1,619 children, up to age five, and their families. The City directly serves 902 Head Start children, ages three to five, and their families across 15 Centers, five Family Child Care homes, one Home-Based program, and one community partner, Saint Vincent's. The City also directly services 204 Early Head Start children, ages birth to three, and their families across two Centers, one Home-Based program and two community partners, Brighter Beginnings and Saint Vincent's.

The Unity Council directly serves an additional 313 Head Start and 200 Early Head Start children and their families across four Centers and one Home-Based Program. See the Program Description section of this report for the complete list of Head Start CSPP sites.

ANALYSIS AND POLICY ALTERNATIVES

Program Description

In the coming FY 2016-2017, the Head Start CSPP will be provided at 9 locations throughout Oakland. **Table 1** includes the specific number of classrooms providing CSPP services to children at each location:

	City of Oakland CSPP Sites	Number of Classrooms	Number of Children
1.	Lion Creek Crossing Site	2	16
2.	Frank G. Mar Site	2	16
3.	85 th Avenue Site	3	48
4.	Brookfield Site	2	32
5.	Manzanita Site	2	16
6.	Sungate Site	2	32
7.	Tassafaronga Site	2	24
8.	Fannie Wall Site	1	20
9.	San Antonio Community	2	24
	Development Corp. (CDC) Site		· · · · · · · · · · · · · · · · · · ·
TC	DTAL	18	228

Item: _____ Life Enrichment Committee July 12, 2016 The 2016-2017 school year for the Head Start CSPP will begin September 1, 2016 and go through June 30, 2017. High quality, comprehensive, developmentally and culturally appropriate school readiness services will be offered each day in engaging early childhood education settings, where each child will have the opportunity to develop at their own, individual pace. Each child's relationship with their parent or primary caregiver and Head Start teacher will be fostered and supported on an ongoing basis.

The City of Oakland's Human Services Department actively promotes partnerships with families to support early literacy development in children. The CSPP aims to build on the strengths, knowledge, and resources of parents and family members, who have the greatest influence on their children's development, learning, and academic achievement. Parenting education and family literacy services will be provided for enrolled families.

The specific goals of the program are as follows:

- Provide high-quality, integrated, and responsive parent education and interactive family literacy activities, to help parents become full partners in educating their children;
- Provide high-quality, developmentally, culturally and linguistically appropriate learning activities and environments, to assist children in gaining the skills necessary to succeed in school;
- Develop and implement a comprehensive training plan for all program staff, to build upon skills and knowledge in early childhood and family literacy for children and families; and
- Ensure that the program's centers are safe and appropriate for early childhood education services, and the program is fiscally accountable to regulations and funders.

FISCAL IMPACT

Approval of the proposed resolution will authorize the City Administrator to apply for and accept, CSPP grant funding for Program Year 2016-2017, beginning July 1, 2016 and going through June 30, 2017 in the estimated amount of **\$1,031,308**. Funding in the amount of **\$945,921** is appropriated in the City's FY 2016-2017 Adopted Midcycle Budget to the California Department of Education Fund (2138), Head Start Organization (78231), and California State Preschool 2016-2017 Projects (G486650 & G486652).

- 1. AMOUNT OF RECOMMENDATION/COST OF PROJECT:
 - \$1,031,308 for FY 2016-2017
 - Total Agreement/Contract Amount: \$1,031,308

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2. SOURCE OF FUNDING: HSD Head Start/California Department of Education Fund (G486650 & G486652)

3. FISCAL IMPACT:

The City's 2016-2017Adopted Midcycle Budget includes \$945,921in expenditure and revenues appropriations for FY 2016-2017 for the California State Preschool Program. There will be no impact on the City's General Fund. This budget shall be amended to the full estimated grant amount of \$1,031,308.

Also, if additional funding, from additional grant awards, becomes available from the grantor, California Department of Education, for related purposes, within the existing grant term, Staff is seeking authority for the City Administrator to accept and appropriate these grant funds without returning to Council within the duration of the grant term (July 1, 2016 – June 30, 2017).

The attached resolution also allows for accepting additional grant awards from the same grantor for related purposes during the same grant term. HSD has grant applications pending with California Department of Education under the CSPP program.

PUBLIC OUTREACH / INTEREST

This item did not require any additional public outreach other than the required posting on the City's website.

COORDINATION

Office of the City Attorney and the Controller's Bureau were consulted in preparation of this report.

SUSTAINABLE OPPORTUNITIES

Economic: There are economic benefits to the City from the operation of this Program. The grant, along with funding from the Head Start grant, directly creates and sustains 32 jobs, including people directly employed in centers, plus an unknown number of jobs through its economic multiplier effect. Most of these jobs are held by residents of Oakland. In addition, the program will buy goods and services to support its program, and most of these will be purchased from Oakland firms or individuals.

Environmental: There are no foreseeable direct environmental benefits or impacts from this program to the City of Oakland. The program will use recyclable paper products.

Social Equity: The principal sustainable opportunity of this program is in the area of social equity. The program will deliver comprehensive, high-quality services to children and families in the City of Oakland. These services are designed to foster healthy development in low-income children. The program will provide a range of individualized services in the areas of education and early childhood development, medical, dental, and mental health services, nutrition, parent involvement, and family literacy. The range of services is responsive and appropriate to each child and family's developmental, ethnic, cultural, and linguistic heritage and experience. Recent scientific research has verified what early childhood educators have known for years: that how children are nurtured and educated in their youngest years has a significant impact on development, growth, ongoing academic performance and later life success.

ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator To Apply For And Accept The California State Preschool Program Expansion Grant From The California Department Of Education (CDE) In An Amount Of \$1,031,308 To Fund Prekindergarten And Family Literacy Services In Accord With Said Grant From July 1, 2016 To June 30, 2017.

For questions regarding this report, please contact Usana Hopkins, Human Services Division Manager, Early Childhood and Family Services, at (510) 238-7186.

Respectfully submitted,

SARA BEDFORD Director, Human Services Department

Early Childhood & Family Services Division *Reviewed by:* Usana Hopkins, Manager *Prepared by:* Tracey Black, HHS Planner OFFICE OF THE CIT I GIERA

Approved as to Form and Legality

City Attorney

2016 JUN 30 PH 4: 38 OAKLAND CITY COUNCIL

RESOLUTION NO.____C.M.S.

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO APPLY FOR AND ACCEPT THE CALIFORNIA STATE PRESCHOOL PROGRAM EXPANSION GRANT FROM THE CALIFORNIA DEPARTMENT OF EDUCATION (CDE) IN AN AMOUNT OF \$1,031,308 TO FUND PREKINDERGARTEN AND FAMILY LITERACY SERVICES IN ACCORD WITH SAID GRANT FROM JULY 1, 2016 TO JUNE 30, 2017

WHEREAS, the City of Oakland wishes to apply for and accept a grant in an estimated amount of \$1,031,308 from the California Department of Education to fund California State Preschool Program (CSPP) prekindergarten and family literacy services from July 1, 2016 to June 30, 2017; and

WHEREAS, the City's FY 2016-2017 Adopted Midcycle Budget includes an appropriation of \$945,921 in the California Department of Education Fund (2138), Head Start Organization (78231), and CSPP 2015-2017 Projects (G4866450 and G486652); and

WHEREAS, this grant funding will be used to provide a prekindergarten and family literacy program in ten Head Start/CSPP sites in Oakland; and

WHEREAS, the program will provide child development, parenting education and family literacy services to a total of 228 eligible three and four-year-old children and their families; now, therefore, be it

RESOLVED: That the City Administrator or her designee is hereby authorized to submit an application to the Department of Education, California State Preschool Program, for the CSPP grant for prekindergarten and family literacy services from July 1, 2016 through June 30, 2017, and to accept said funds in an estimated amount of \$1,031,308; and be it

FURTHER RESOLVED: That the FY 2016-2017, Adopted Midcycle Budget appropriation for the CSPP Grant be amended to \$1,031,308, in the California Department of Education Fund (2138), Head Start Organization (78231), and CSPP 2015-2017 Projects (G4866450 and G486652); and be it

FURTHER RESOLVED: That should additional grant awards be received from the grantor (California Department of Education) for related purposes within the existing grant term, The City Administrator or her designee is hereby authorized to accept and appropriate the grant funds without returning to Council within the duration of the grant term July 1, 2016 – June 30, 2017; and be it

FURTHER RESOLVED: That the City Council hereby appoints the City Administrator or her designee to conduct all negotiations, execute and submit all documents including but not limited to applications, agreements, amendments, modifications, payment requests, and related actions which may be necessary to apply for, accept and appropriate the aforementioned grant; and be it

FURTHER RESOLVED: That said agreement shall be approved as to form and legality by the Office of the City Attorney and placed on file in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, __

PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, CAMPBELL WASHINGTON, GALLO, GUILLEN, KALB, KAPLAN, REID, and PRESIDENT GIBSON MCELHANEY

NOES -

ABSENT -

ABSTENTION -

ATTEST: ____

LATONDA SIMMONS City Clerk and Clerk of the Council of the City of Oakland, California