

## OFFICE OF THE CITY CLEAN

## 2016 JUN - 2 PM 5: 00 AGENDA REPOR

TO:

Sabrina B. Landreth

City Administrator

FROM: Kirsten LaCasse

Interim Controller

SUBJECT:

FY 2015-16 Q3 R&E Report

**DATE:** June 1, 2016

City Administrator Approval

Date:

#### RECOMMENDATION

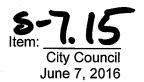
Staff Recommends That City Council Accept This Informational Report On The Projected Fiscal Year (FY) 2015-16 Third Quarter Revenue and Expenditure Results And Year-End Summaries For Six Selected Funds – General Purpose Fund (GPF, 1010), Multipurpose Reserve Fund (1750), State Gas Tax Fund (2230), State Gas Tax Proposition 42 Replacement Fund (2231), Landscape & Lighting Assessment District Fund (LLAD, 2310), And Facilities Fund (4400); And Overtime Analysis For The General Purpose Fund (1010) And All Funds.

#### REASON FOR SUPPLEMENTAL

At the May 24, 2016 Finance and Management Committee (FMC) meeting, staff was asked to provide additional details on the FY 2015-16 GPF Council Adopted Resolutions of \$8.26 million, as well as the detail on of the changes between the FY 2015-16 Second Quarter Adjusted Budget and the FY 2015-16 Third Quarter Adjusted Budget in the GPF to the City Council. This supplemental report is prepared in response to this request.

#### **ANALYSIS**

The FY 2015-16 Q2 R&E Report presented to the FMC on March 8, 2016 reported an Adjusted Expenditure Budget of \$535.44 million. The FY 2015-16 Q3 R&E Report presented to the FMC on May 24, 2016 reported an Adjusted Expenditure Budget of \$541.15 million. The variance of \$6.55 million is detailed in the table on the following page. It is important to note that the revenue sources for the items in Table 1 are a combination of the use of GPF fund balance and other GPF revenue.



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Table 1: FY 2015-16 GPF Adjusted Expenditure Budget Variance From Q2 to Q3

ADOPTED COUNCIL RESOLUTIONS	RESO. NUMBER	DATE	FY 2015-16 AMOUNT
FY 2015-16 Adopted Budget			\$534.38
July 1, 2015 - December 31, 2015:			
COPs 2014 Grant Match	85308	12/9/2014	\$0.81
PayLock Vehicle Immobilization/Boot Program	85480	3/31/2015	\$0.23
Urban Shield 2015	85924	12/8/2015	\$0.03
FY 2015-16 Second Quarter Adusted Budget			\$535.44
January 1, 2016 - March31, 2016:			
COPs 2015 Grant Match (FY 2015-16 allocation only)	85930	12/8/2015	\$1.71
Winter Shelter	85986	2/2/2016	\$0.18
UASI Grant & City Match (2015)	85924	12/8/2015	\$0.67
Chabot Space & Science Center Advance	85960	1/19/2016	\$0.27
FY 2015-17 Budget Amendment	84520	2/18/2016	\$2.88
FY 2015-16 Third Quarter Adusted Budget			\$541.15

The FY 2015-16 Q3 R&E Report presented to the FMC on May 24, 2016 also reported the FY 2015-16 Adopted Council Resolutions totaling \$8.26 million as of the third quarter. This total is detailed in Table 2 below. The revenue source for these expenditure items is the GPF fund balance, and is inclusive of amounts obligated but not reflected in the third quarter Adjusted Budget.

Table 2: FY 2015-16 Use of Fund Balance – GPF Adopted Council Resolutions as of Q3

FY 2015-17 Adopted Council Resolutions	RESO. NUMBER	DATE	Use of GPF Fund Balance
COPs 2014 Grant Match	85308	12/9/2014	\$0.81
COPs 2015 Grant Match (FY 2015-16)	85930	12/8/2015	\$1.71
Winter Shelter	85986	2/2/2016	\$0.18
UASI Grant & City Match (2015)	85924	12/8/2015	\$0.04
Chabot Space & Science Center Advance	85960	1/19/2016	\$0.27
FY 2015-17 Budget Amendment	84520	2/18/2016	\$2.88
Affordable Housing Initiative - pending*	85984	2/2/2016	\$0.35
COPs 2015 Grant Match (FY 2016-17) - pending*	85930	12/8/2015	\$2.02
TOTAL			\$8.26

<sup>\*</sup> Amounts obligated but not reflected in the FY 2015-16 Adjusted Budget

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For questions regarding this report, please contact Kirsten LaCasse, Interim Controller, at 238-6776.

Respectfully submitted,

KIRSTEN LACASSE

Interim Controller, Controller's Bureau

Attachments (none):

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### AGENDA REPORT

TO:

Sabrina B. Landreth

City Administrator

FROM: Kirsten LaCasse

Interim Controller

SUBJECT:

FY 2015-16 Q3 R&E Report

**DATE:** May 6, 2016

City Administrator Approval

Date:

RECOMMENDATION

Staff Recommends That City Council Accept This Informational Report On The Projected Fiscal Year (FY) 2015-16 Third Quarter Revenue and Expenditure Results And Year-End Summaries For Six Selected Funds - General Purpose Fund (GPF, 1010), Multipurpose Reserve Fund (1750), State Gas Tax Fund (2230), State Gas Tax Proposition 42 Replacement Fund (2231), Landscape & Lighting Assessment District Fund (LLAD, 2310), And Facilities Fund (4400); And Overtime Analysis For The General Purpose Fund (1010) And All Funds.

#### **EXECUTIVE SUMMARY**

Based on the results of the Third Quarter for FY 2015-16, the projected GPF available fund balance (excluding the Council appropriated reserves) at year-end is estimated to be a deficit \$0.55 million (Table 1). This amount is net of the 7.5% GPF Emergency Reserve, and amounts allocated in the FY 2015-17 Adopted Policy Budget. Revenues are projected to exceed the Adopted Policy Budget estimates by approximately \$13.39 million over the FY 2015-16 Adopted Policy Budget estimates. The year-end expenditures are projected to exceed the Third Quarter Adjusted Budget by approximately \$11.18 million.

Highlights of this FY 2015-16 Third Quarter revenue and expenditure report include:

- The projected revenues for the GPF are estimated to be \$554.55 million, which exceeds the Adjusted Budget by approximately \$13.39 million (Attachment A-1);
- The projected expenditures (excluding reserve set-asides) for GPF totaled \$552,33 million, which exceeds the Adjusted Budget by approximately \$11.18 million, (Attachment A-2);
- The total designated 7.5% GPF Emergency Reserve balance is projected to be \$40.41 million, which is 7.5% of the FY 2015-16 Adjusted Budget (pet of reserve set-asides).

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- The GPF ending available fund balance is projected to be \$0.01 million (after reducing for the 7.5% GPF Emergency Reserve, and other items as shown in *Table 1*);
- Citywide overtime (OT) expenditures across all funds is \$56.85 million, exceeding the
  Adjusted Budget by \$34.12 million, of which \$32.62 million is in the GPF; overtime
  spending by department is listed in *Attachment B*; and,

The projected year-end available GPF fund balance is estimated to be a deficit balance of approximately \$0.55 million (*Table 1*). It should be noted that this balance reflects the net difference between the revenue and expenditure results, as well as, adjustments made for: (1) project and encumbrance balances carried forward into FY2015-16, (2) items allocated in the FY 2015-17 Adopted Policy Budget, (3) amounts appropriated by Council Resolution during FY 2015-16, and (4) designated and/or mandated reserves.

Table 1: Estimated Year-End Available Fund Balance:

(\$ in millions)

	-		
GENERAL PURPOSE FUND (1010)	FY 2015-16 Adjusted Budget	FY 2015-16 Q3 Projected FYE	Year-End Over / Under Budget
Beginning Fund Balance - Audited	\$109.60	\$109.60	
Revenue	\$541.15	\$554.55	\$13.39
Expenditures	\$541.15	\$552.33	\$11.18
Estimated Current Year Surplus/(Shortfall)	\$0.00	\$2.22	\$2.22
Subtotal Fund Balance	\$109.60	\$111.82	
Use of Fund Balance in FY 2015-16:			
Budgeted Amounts Carried Forward (CF) to FY 2015-16	(\$40.22)	(\$38.98)	
FY 2015-16 Adopted Policy Budget	(\$7.97)	(\$8.03)	
FY 2015-16 Adopted Council Resolutions	\$0.00	(\$8.26)	
FY 2016-17 Adopted Policy Budget	(\$8.92)	(\$8.92)	,
25% Excess RETT for OPEB	\$0.00	(\$3.60)	
25% Excess RETT for Vital Services Stabilization Fund	\$0.00	(\$3.60)	
Subtotal Use of Fund Balance	(\$57.11)	(\$71.39)	
Designated / Mandated Reserves:	,		
7.5%GPF Required Reserve	(\$40.41)	(\$40.41)	
Subtotal Reserves	(\$40.41)	(\$40.41)	
Estimated Ending Available Fund Balance	\$12.07	\$0.01	

Generally, the receipts of revenue in FY 2015-16 reflect continued growth in the local economy. Notably, an improved local real-estate market has led to strong growth in real-estate related

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revenues; including property tax, real estate transfer tax, and transient occupancy tax (*Attachment A-1*).

The projected year-end expenditures for the GPF total \$552.33 million, which is approximately \$11.18 million over the net Adjusted Budget Citywide. The overage is primarily due to additional Police Officer Trainees, 74 academy graduates in FY 2015-16, and a 2.5% negotiated salary increase effective in January 2016. Expenditures by department are listed in *Attachment A-2*.

Three additional funds have been added to those typically analyzed in the quarterly revenue and expenditure reports. The Multipurpose Reserve Fund (1750) has a negative fund balance and is on an informal repayment plan. While the two State Gas Tax Funds (2230 & 2231) are projected to maintain positive fund balances, marked declines in the revised State revenue projections warrant concern for FY 2016-17. The Equipment Fund has been removed from the analysis since it now has a positive cash balance, which is projected to continue. Three of the five funds analyzed for this report have historically shown negative fund, or cash, balances and are projected to improve with the exception of LLAD. The projected FY 2015-16 projected ending fund balance/(deficit) is shown below (*Attachments C-1 to F-2*):

LLAD (\$0.80) million
State Gas Tax \$1.14 million
State Gas Tax Prop 42 \$0.56 million
Facilities Fund (\$13.07) million
Multipurpose Reserve (\$3.76) million

This report provides analysis and details on the projected fiscal year-end revenues and expenditures in the General Purpose Fund (GPF, 1010), Multipurpose Reserve Fund (1750), State Gas Tax Fund (2230), State Gas Tax Proposition 42 Replacement Fund (2231), Landscape & Lighting Assessment District Fund (LLAD, 2310), and Facilities Fund (4400) based on data through the end of the Third Quarter (July 1, 2015 – March 31, 2016). Revenues, expenditures and overtime for these funds, as well as overtime for all funds, are presented in this report, and are compared to the FY 2015-16 Adjusted Budget.

#### BACKGROUND / LEGISLATIVE HISTORY

On July 1, 2015, Council adopted the FY 2015-17 Adopted Policy Budget of \$534.38 million (both revenues and expenditures) including a transfer of \$19.24 million from fund balance in the General Purpose Fund which is off-setting one time expenditures.

This report contains the projected fiscal year-end budget and actual information for FY 2015-16, as well as items set-aside for future use in the FY 2015-17 Adopted Policy Budget.

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#### **ANALYSIS AND POLICY ALTERNATIVES**

#### **GENERAL PURPOSE FUND**

#### I. REVENUES

The FY 2015-16 adjusted General Purpose Fund revenue budget is \$541.15 million. Third Quarter year-end projections total \$554.55 million, which represents a net increase of \$13.39 million over the FY 2015-16 Adjusted Budget.

Table 2: Summary of GPF Revenue Variance:

	(Will littliffons)
Description	FY 2015-16 Revenue
FY 2015-16 Adjusted Revenue Budget	\$541.15
Increases/(Decreases):	
Property Tax	(\$9.42)
Business License Tax	\$3.05
Real Estate Transfer Tax	\$19.39
Parking Tax	\$1.89
Miscellaneous	(\$3.15)
All Other	\$1.63
FY 2015-16 Second Quarter Projected Revenue	\$554.55
Net GPF Revenue Growth	\$13.39

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#### II. EXPENDITURES

The projected year-end expenditures are \$552.33 million, which is \$11.18 million over the net Adjusted Budget Citywide. The overspending is primarily attributed to sworn personnel and overtime costs in the Police Department.

Table 3: Summary of FY 2015-16 GPF Expenditure Variance:

(\$ in millions)					
Department	Adjusted Budget (Q3 less CF)	Projected Year-End Actuals	Year-End (Over) / Under Budget		
FY 2015-16 Expenditures	\$541.15	\$552.33	(\$11.18)		
MAYOR	\$2.54	\$2.26	\$0.28		
CITY COUNCIL	\$4.53	\$4.64	(\$0.11)		
CITY ADMINISTRATOR	\$16.14	\$15.63	\$0.51		
CITY ATTORNEY	\$5.57	\$5.62	(\$0.05)		
CITY AUDITOR	\$1.90	\$1.82	\$0.08		
CITY CLERK	\$1.84	\$1.80	\$0.04		
PUBLIC ETHICS	\$0.86	\$0.49	\$0.37		
FINANCE	\$22.82	\$22.38	\$0.44		
INFORMATION TECHNOLOGY	\$10.41	\$10.42	(\$0.01)		
RACE & EQUITY	\$0.30	<i>\$0.15</i>	\$0.16		
HUMAN RESOURCES	\$4.74	\$4.66	\$0.08		
POLICE	\$222.83	\$237.38	(\$14.55)		
FIRE .	\$124.30	\$124.24	\$0.06		
LIBRARY	\$11.13	\$11.14	(\$0.01)		
PARKS & RECREATION	\$16.33	\$16.20	\$0.14		
HUMAN SERVICES	\$6.65	\$6. <b>6</b> 6	(\$0.01)		
ECONOMIC & WORKFORCE DEVELOPMENT	\$5.06	\$4.92	\$0.14		
HOUSING & COMMUNITY DEVELOPMENT	\$0.10	\$0.10	\$0.00		
PLANNING & BUILDING	\$0.04	\$0.03	\$0.01		
PUBLIC WORKS	\$2.87	\$2.65	\$0.22		
NON-DEPARTMENTAL	\$79.14	\$78.12	\$1.02		
CAPITAL IMPROVEMENT PROGRAM	\$1.05	\$1.04	\$0.01		

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It is important to note that GPF overtime expenditures exceeded the overtime Adjusted Budget by \$32.62 million (*Attachment B*), which is primarily attributed to Public Safety.

The overtime (OT) overspending in the Police Department is due to costs associated with unanticipated special enforcement, routine overtime and coverage of vacancies as detailed in *Table 4* below.

Table 4: FY 2015-16 GPF OT Expenditures by Category - Police Department:

DESCRIPTION		ACTUAL EXP Jul 1 - Mar 31	Q3 PROJECTED Year End
Protests & Special Enforcement <sup>1</sup> :		\$4.19	\$5.59
Protests	\$0.16		
Special Enforcement	\$2.95		
Extension of Shift	\$1.08		
Reimbursable Events		\$2.22	\$2.96
Coverage of Vacancies		\$5.79	\$7.73
Routine Overtime		\$8.81	\$11.75
TOTAL		\$21.02	\$28.03

<sup>&</sup>lt;sup>1</sup> Special Enforcement includes Sideshows, 90 day operations, etc.

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#### III. FUND BALANCE

The audited FY 2015-16 gross GPF beginning fund balance is \$109.60 million. Importantly, this amount includes the City Council appropriated reserves discussed earlier in this report, as well as project and encumbrance balances carried forward into FY 2015-16. The projected year-end available fund balance is estimated to be a deficit of approximately \$0.55 million, after including year-end revenues and expenditures, project and encumbrance carryforward, and amounts budgeted in FY 2015-17 (*Table 5*). The City's General Purpose Fund 7.5% GPF Emergency Reserve is set at \$40.41 million.

Table 5: FY 2015-16 Projected Year-End Available GPF Fund Balance

(\$ in millions)

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GENERAL PURPOSE FUND (1010)	FY 2015-16 Adjusted Budget	FY 2015-16 Q3 Projected FYE	Year-End Over / Under Budget	
Beginning Fund Balance - Audited	\$109.60	\$109.60		
Revenue	\$541.15	\$554.55	\$13.39	
Expenditures	\$541.15	\$552.33	\$11.18	
Estimated Current Year Surplus/(Shortfall)	\$0.00	\$2.22	\$2.22	
Subtotal Fund Balance	\$109.60	\$111.82		
Use of Fund Balance in FY 2015-16:				
Budgeted Amounts Carried Forward (CF) to FY 2015-16	(\$40.22)	(\$38.98)		
FY 2015-16 Adopted Policy Budget	(\$7.97)	(\$8.03)		
FY 2015-16 Adopted Council Resolutions	\$0.00	(\$8.26)		
FY 2016-17 Adopted Policy Budget	(\$8.92)	(\$8.92)		
25% Excess RETT for OPEB	\$0.00	(\$3.60)		
25% Excess RETT for Vital Services Stabilization Fund	\$0.00	(\$3.60)		
Subtotal Use of Fund Balance	(\$57.11)	(\$71.39)		
Designated / Mandated Reserves:				
7.5%GPF Required Reserve	(\$40.41)	(\$40.41)		
Subtotal Reserves	(\$40.41)	(\$40.41)		
Estimated Ending Available Fund Balance	\$12.07	\$0.01	N.	
	****			

#### IV. RESERVES

On December 9, 2014 Council Ordinance No. 13279 amended the City's Consolidated Fiscal Policies to include designated reserves for both the Vital Services Stabilization Fund and for the acceleration of long term obligations, in addition to the mandated 7.5% GPF Emergency Reserve (refer to City of Oakland Consolidated Fiscal Policy, Section I, Part C: Use of Excess Real Estate Transfer Tax). The summary below provides the adjusted total set-asides, including

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any additional contributions based on the projected excess RETT in the FY 2015-16 Third Quarter results.

Description	FY 14-15	FY 2015-16 Adopted	Q3 Projected FY 15-16	Projected FYE 15-16 Balances
7.5% GPF Required Reserve <sup>1</sup>	\$39.57	\$41.87	\$40.41	\$40.41
Accelerate Long Term Obligations (debt, pension, OPEB, etc.)	\$0.00	\$0.95	\$3.60	\$4.56
Vital Services Stabilization Fund	\$2.02	\$0:95	\$3.60	\$6.58
Total Reserves	\$41.60	\$43.78	\$47.62	\$51.56

<sup>1</sup> The 7.5% GPF reserve is not a cumulative balance

On June 3, 2014 Council Resolution No. 85016 authorized an additional set-aside for payment of long-term liabilities to the City's California Employer's Retiree Benefit Trust (CERBT) Fund of \$534,500 which was paid in FY 2013-14 therefore it is not reflected in the table above.

It is important to note that the total reserves and set-asides projected at \$51.56 million is equivalent to just over one month of GPF operating expenditures (8.33%). However, the Government Finance Officers Association (GFOA) recommends maintaining unrestricted budgetary fund balance in the general fund of no less than two months of operating expenditures (16.7%).

The City's Consolidated Fiscal Policy is available in its entirety on the City's website:

https://oakland.legistar.com/LegislationDetail.aspx?ID=1942449&GUID=CCD3E972-1174-47A9-A2C5-615206063FD9&Options=ID%7cText%7c&Search=13279

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### GENERAL PURPOSE FUND (Attachments A-1 and A-2)

#### **REVENUE HIGHLIGHTS**

The FY 2015-16 adjusted General Purpose Fund revenue budget is \$541.15 million. Third Quarter year-end projections total \$554.55 million, which represents a net increase of \$13.39 million over the FY 2015-16 Adjusted Budget.

**Attachment A-1** provides details of Third Quarter revenue collection and year-end projections in comparison to the Adjusted Budget.

#### Property Tax: -\$9.42 million

Starting in FY 2011-12, the City began receiving a portion of the Residual Property Tax Trust Fund ("RPTTF") as the result of the dissolution of the Redevelopment Agency. The RPTTF is the portion of property tax increment, less wind-down funding obligations, that would have gone to redevelopment agencies if they had not been dissolved. Prior to the dissolution of Redevelopment and per Redevelopment law, tax override revenue was included as tax increment revenue. This practice continued after the dissolution of Redevelopment and those revenues were included in the Redevelopment Property Tax Trust Fund (RPTTF) and residual payments to the taxing entities. The residual portion of the tax override revenue were inadvertently recorded as revenue to the General Purpose Fund (GPF) as part of the residual RPTTF and expended as such.

Table 6: Historical Property Tax Revenue: FY 2011-12 through FY 2015-16

Category	(\$ in millions)	FY 2012-13	FY 2013-14	FY 2014-15	FY 2015-16 Q3 Forecasted FYE
Property Tax	\$125.77	\$129.27	\$133.12	\$141.03	\$148.79
Property Tax - RPTTF	\$13.03	\$24.88	\$9.71	\$18.33	\$6.69
Total Property Tax	\$138.80	\$154.15	\$142.83	\$159.36	\$155.48

#### Sales Tax: -\$0.73 million

Revenues derived from sales tax is projected to end the year at \$ 54.70 million. Based upon Third Quarter data, this is a 1.31% decrease when compared to the FY 2015-16 Adjusted Budget. The City is experiencing negative baseline sales tax growth due to low gasoline and jet fuel prices, as well as the closing of Walmart.

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Table 7: Sales Tax Revenue: FY 2014-15 to FY 2015-16

(\$ in millions)

Industry Group	FY 2014-15 YTD Q3	FY 2015-16 YTD Q3	Increase / (Decrease)
Auto & Transport	\$6.74	\$7.00	\$0.26
Building & Construction	\$3.48	\$3.64	\$0.16
Business & Industry	\$4.52	\$4.37	(\$0.15)
Food & Drugs	\$3.85	\$3.50	(\$0.35)
Fuel & Service Stations	\$5.59	\$4.22	(\$1.37)
General Consumer Goods	\$4.48	\$5.02	\$0.54
Restaurants & Hotels	\$6.17	\$6.86	\$0.69
Total	\$34.83	\$34.61	(\$0.22)

#### Business License Tax: +\$3.05 million

Revenues derived from business tax are forecasted to end the fiscal year at \$73.10 million. This is a 4.36% increase over the FY 2015-16 Adjusted Budget. In October 2015, the Compliance unit of the Revenue Management Bureau, aided by the Business Tax Customer Service and Audit units, conducted the calendar year 2015 non-compliant rental property project. Staff licensed and brought into compliance approximately 4,700 unregistered landlords. The project generated invoices of \$6.58 million of which approximately \$4.60 million has been collected. The FY 2015-16 Adjusted Budget anticipated revenues of \$1.94 million would be derived from this project. Ongoing revenue from newly licensed rental properties is projected to be \$1.53 million.

#### Real Estate Transfer Tax: +\$19.39 million

Revenue derived from real estate transfer tax (RETT) is projected to end the year at \$80.57 million, which is 28.49% above the FY 2015-16 Adjusted Budget. The revenue derived from baseline property sales increased 20.97% when compared to this time last fiscal year; while revenue derived from larger property transactions is up 121%. Furthermore, residential sales through the Third Quarter decreased 7.58% but the average sale price increased 14.97%.

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Table 8: FY 2015-16 YTD Large Property Sales

(\$ in millions)

	(\$ III IIIIIIOIIS)	
Sale Quarter	Property	FY 2015-16 RETT
Quarter 1	300 Lakeside Drive	\$2.90
Quarter 1	1955 Broadway	\$1.85
Quarter 1	505 14th Street	\$0.89
Quarter 2	1300 Clay Street	\$0.83
Quarter 2	Safeway Stores	\$0.81
Quarter 2	3300 Webster	\$0.66
Quarter 2	1330 Broadway	\$1.20
Quarter 2	1221 Broadway	\$2.48
Quarter 3	300 Lakeside Drive	\$2.96
Quarter 3	988 Broadway	\$0.66
Quarter 3	953 8th Street	\$0.89
Quarter 3	JLS Multiple APNs	\$1.00
Quarter 3	JLS Multiple APNs	\$0.74
Total		\$17.87

Real Estate Transfer Tax is highly volatile and revenues can increase and decrease rapidly with changing market conditions or as a result of the sale of high value properties. When certain high value commercial properties are sold they can result in anomalously high revenue.

#### Transient Occupancy Tax: +\$1.92 million

Transient Occupancy Tax (TOT) revenue is projected to end the fiscal year at \$18.82 million, which is 11.33% above the FY 2015-16 Adjusted Budget. The City is still experiencing growth in this revenue category, with baseline revenues up 6.3% during the Third Quarter, in addition to revenues derived from transient residential hosting platforms.

#### Miscellaneous Revenue: -\$3.15 million

Miscellaneous Revenue is a category that includes, amongst other items, revenue derived from settlements, land sales, and bond sales. Generally, many items in this category are not budgeted unless staff is certain that the revenue will be received during the fiscal year. For example, if the City is issuing bonds, the anticipated revenue can be budgeted. However, revenues received from settlements are not normally budgeted due to the inconsistency of remittance. In the FY 2015-16 Adjusted Budget, \$4.4 million was budget to be received in FY 2015-16 from the sale of land but based upon updated information this revenue will not be received during the fiscal year.

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#### **EXPENDITURE HIGHLIGHTS**

As outlined in *Attachment A-2*, the FY 2015-16 Q3 net Adjusted Budget is \$541.15 million. The fiscal year-end General Purpose Fund (GPF) projected expenditures are \$552.33 million, resulting in an over-spending of \$11.18 million primarily due to an increase in OPD sworn personnel and overtime costs. Additionally, this attachment also summarizes department-level spending. The breakdown of projected fiscal year-end overtime spending for the General Purpose Fund and All Funds is provided in *Attachment B*. Below is a discussion of each department's projected savings or overspending in the GPF at year-end as compared to the Adjusted Budget.

#### Mayor's Office

The Mayor's Office is projected to underspend by \$0.28 million primarily due to salary savings.

#### City Administrator

The City Administrator's Office has projected savings of \$0.51 million primarily associated with O&M savings Administration, and salary savings from vacancies in CAO Budget, Animal Services and CPRB.

#### City Council

The City Council is projected to exceed the Adjusted Budget by approximately \$0.11 million due to higher than anticipated personnel costs.

#### City Attorney

The City Attorney is projected to exceed the Adjusted Budget by approximately \$0.05 million due to higher than anticipated personnel costs.

#### City Auditor

The City Auditor is projected to have a savings of \$0.08 million when compared to the Adjusted Budget.

#### City Clerk

The Office of the City Clerk is projected to have a slight savings of \$0.04 million when compared to the Adjusted Budget.

#### Public Ethics Commission (PEC)

The PEC is projected to have savings of \$0.37 million when compared to the Adjusted Budget.

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#### Finance Department (OFD)

Finance's (Administration, Treasury, Controller, and Revenue Management) fiscal year-end expenditures are projected at \$24.62 million compared to the net Adjusted Budget of \$25.07 million. Projected savings in the Revenue and Controller's Bureaus is due to lower than anticipated personnel costs resulting from vacancies which are currently under recruitment or have been recently filled.

#### Information Technology Department (ITD)

ITD is projected to spend \$12.94 million of their \$12.93 million net Adjusted Budget. The overspending of \$0.01 million is attributed to filling vacancies, thereby not achieving salary savings projected in the second quarter.

#### Race & Equity

The Race & Equity Department is projected to have savings of \$0.16 million when compared to the Adjusted Budget.

#### Human Resources Department (HRD)

Human Resources is projected to spend \$5.36 million compared to the Adjusted Budget resulting in an estimated savings of \$0.08 million as a result of lower than anticipated costs related to OPD academy recruitments.

#### Oakland Police Department (OPD)

OPD is projected to spend \$247.21 million compared to its net Adjusted Budget of \$232.66 million. The estimated overspending of \$14.55 million is due to additional Police Officer Trainees, academy graduates in FY 2015-16, increased cost of repairing vehicles, a decrease in civilian vacancies, a 2.5% negotiated salary increase effective in January 2016. Additionally, unanticipated special enforcement, routine overtime and coverage of vacancies have resulted in projected spending of approximately \$28.03 million in overtime, as compared to their annual budget of \$15.44 million (as shown in *Attachment B*).

#### Oakland Fire Department (OFD)

The Fire Department is projected to end FY 2015-16 with a savings of approximately \$0.06 million primarily due to the 2016 SAFER grant award. Overtime spending in OFD is projected to end FY 2015-16 at approximately \$21.51 million. The over-expenditure of approximately \$19.47 million in overtime is a result of backfilling the estimated 82 vacant positions, most of which will be off-set by salary savings. The savings from vacant positions are used to fund the overtime for mandated sworn staffing levels and for Fire Academy recruitment and training.

#### Oakland Public Library (OPL)

OPL is projected to have a slight deficit (\$0.01 million) compared to the Adjusted Budget.

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#### Oakland Parks & Recreation (OPR)

OPR is projected to end the fiscal year with a small savings of \$0.14 million.

#### Human Services Department (HSD)

Human Services is projected to be slightly overspent as compared to their Adjusted Budget.

#### Economic Workforce & Development (EWD)

EWD is projected to end the fiscal year with underspending of \$0.14 million from salary savings.

#### Planning & Building

Planning is projected to have a slight savings at year end as compared to the Adjusted Budget.

#### Oakland Public Works (OPW)

OPW is projected to spend \$5.79 million compared to their Adjusted Budget of \$6.01 million. The underspending of \$0.22 million is primarily due to salary savings.

#### Non-Departmental

Non-Departmental shows a savings due to the projected underspending in O&M.

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#### OTHER FUNDS (Attachments C-1 through F-2)

#### Landscaping and Lighting Assessment District Fund (LLAD)

In the LLAD Fund (2310), projected year-end revenue and expenditure results show a savings of \$0.44 million (*Attachments C-1 & C2*). When accounting for obligated amounts carried forward to FY 2015-16, the deficit fund balance is estimated to be \$0.80 million. This is primarily attributed to additional utility rate increases from both EBMUD and PG&E. The LLAD has steadily improved its FY 2008-09 negative fund balance of approximately \$6 million, however rapidly increasing costs (e.g., utility rates, personnel, etc.) and the inability to adjust the assessment rate has prevented the City from reaching its goal of maintaining a positive fund balance. The assessment rate cannot be adjusted without voter approval, therefore Public Works will continue to carefully manage personnel and O&M expenses throughout FY 2015-16 in order to mitigate any further reductions to the fund balance.

Table A: FY 2015-16 LLAD Year-End Available Fund Balance

	(# III IIIIIIIIIIIII)		
LANDSCAPING & LIGHTING ASSESSMENT DISTRICT FUND (2310)	FY 2015-16 Adjusted Budget	FY 2015-16 Q3 Projected FYE	Year-End Over / Under Budget
Beginning Fund Balance - Audited	(\$0.29)	(\$0.29)	
Revenue	\$20.11	\$20.28	\$0.17
Expenditures	\$20.11	\$19.84	\$0.27
Estimated Current Year Surplus/(Shortfall)	\$0.00	\$0.44	\$0.44
Subtotal Fund Balance	(\$0.29)	\$0.15	
Use of Fund Balance in FY 2015-16:			
Budgeted Amounts Carried Forward (CF) to FY 2015-16	(\$0.94)	(\$0.94)	
Estimated Ending Fund Balance	(\$1.23)	(\$0.80)	

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#### State Gas Tax Fund

State Gas Tax Fund (2230) is revenue from a portion of an 18 cent per gallon excise tax for gasoline which is returned to Cities based on a population formula. These funds may be used for the "research, planning, construction, improvement, maintenance and operation" of public streets and roads, including sidewalks, bikeways and public transit facilities. A small amount (\$10,000 per year) must be spent on engineering costs and admin expenses related to city streets.

Revenues are projected to end the fiscal year fiscal year at \$9.49 million which is \$0.14 million higher than the Adjusted Budget. Additionally, projected expenditures of \$9.14 million are slightly less (\$0.21 million) than the net Adjusted Budget of \$9.35 million (**Attachments D-1 & D-2**). Table B below shows the projected available fund balance at year-end to be approximately \$1.14 million net of the FY 2015-16 budgeted use of fund balance and carry forward obligations. While the estimated revenue includes the State's revised projections as of January 2016, it is important to note that as the economy shifts, the projections may be adjusted again prior to the fiscal year-end.

Table B: FY 2015-16 State Gas Tax Fund Projected Year-End Available Fund Balance

(\$ in millions) FY 2015-16 FY 2015-16 Year-End STATE GAS TAX FUND (2230) Adjusted Q3 Projected Over / Under Budget FYE Budget Beginning Fund Balance - Audited \$3.83 \$3.83 Revenue<sup>1</sup> \$9.35 \$9.49 \$0.14 Expenditures \$9.35 \$9.14 \$0.21 Estimated Current Year Surplus/(Shortfall) \$0.00 \$0.35 \$0.35 Subtotal Fund Balance \$3.83 \$4.18 Use of Fund Balance in FY 2015-16: Budgeted Amounts Carried Forward (CF) to FY 2015-16 (\$0.91)(\$0.91)FY 2015-17 Adopted Policy Budget (\$2.13) (\$2.13)Estimated Ending Fund Balance \$0.79 \$1.14

Includes revised State projections as of January 2016

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#### State Gas Tax - Prop 42 Replacement Fund

State Gas Tax Fund (2231) serves as a replacement of Prop 42 (sales tax on gasoline). The revenue is a portion of a variable excise tax on gasoline that is returned to Cities based on a population formula. Currently its 12 cents and it changes annually to equal the value of the former Prop 42 Sales Tax so it can be adjusted up or down. A downward adjustment would have a negative fiscal impact on revenues received . These funds may be used for the "research, planning, construction, improvement, maintenance and operation" of public streets and roads, including sidewalks, bikeways and public transit facilities.

Revenues are projected to end the fiscal year fiscal year at \$2.11 million which is \$0.16 million higher than the Adjusted Budget. Expenditures are projected to be slightly more (\$0.03 million) than the net Adjusted Budget of \$1.95 million (**Attachments D-1 & D-2**). Table C below shows the projected available fund balance at year-end to be approximately \$0.56 million net of the FY 2015-16 budgeted repayment to fund balance and carry forward obligations. While the estimated revenue includes the State's revised projections as of January 2016, it is important to note that as the economy shifts, the projections may be adjusted again prior to the fiscal year-end.

Table C: FY 2015-16 State Gas Tax – Prop 42 Fund Projected Year-End Available Fund Balance

\$0.44

\$0.56

(\$ in millions) STATE GAS TAX: PROP 42 REPLACEMENT FY 2015-16 FY 2015-16 Year-End (FUND 2231) Over / Under Adjusted Q3 Projected **Budget** FYE Budget Beginning Fund Balance - Audited \$2.76 \$2.76 \$2.11 Revenue<sup>1</sup> \$1.95 \$0.16 Expenditures \$1.95 \$1.98 (\$0.03)Estimated Current Year Surplus/(Shortfall) \$0.00 \$0.13 \$0.13 Subtotal Fund Balance \$2,76 \$2.89 Use of Fund Balance in FY 2015-16: Budgeted Amounts Carried Forward (CF) to FY 2015-16 (\$2.36)(\$2.36)**Budgeted Fund Balance Repayment** \$0.03 \$0.03

**Estimated Ending Fund Balance** 

Includes revised State projections as of January 2016

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#### Facilities Fund

This fund is reported on a cash basis. Projected results for the Facilities Fund (4400) shown in Table C indicate that expenditures and revenues will be the same (Attachments E-1 & E-2). The estimated ending cash balance will improve by \$6.29 million due to (1) the ten-year plan scheduled repayment of \$2.29 million and, (2) an additional one-time payment to the negative Fund Balance of \$4.0 million that was allocated in the FY 2015-17 Adopted Policy Budget. The projected ending cash balance is a negative \$13.07 million. The Facilities Fund, on a repayment plan through 2019, has steadily improved its fund balance by approximately \$18 million since FY 2008-09.

Table D: FY 2015-16 Facilities Fund Year-End Available Cash Balance

	(\$ in millions)			
FACILITIES FUND (4400)	FY 2015-16 Adjusted Budget	FY 2015-16 Q3 Projected FYE	Year-End Over / Under Budget	
Gross Beginning Cash Balance	(\$17.53)	(\$17.53)		
Revenue	\$35.51	\$35.39	(\$0.12)	
Expenditures	\$35.51	\$35.51	\$0.00	
Estimated Current Year Surplus/(Shortfall)	\$0.00	(\$0.12)	(\$0.12)	
Subtotal Fund Balance	(\$17.53)	(\$17.64)		
Use of Fund Balance in FY 2015-16:		•		
Budgeted Amounts Carried Forward (CF) to FY 2015-16	(\$1.71)	(\$1.71)		
Budgeted Fund Balance Repayment	\$6.29	\$6.29		
Estimated Ending Cash Balance	(\$12.95)	(\$13.07)		

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#### Multipurpose Reserve Fund

The Multipurpose Reserve Fund (1750) serves as the City' the off-street parking and traffic control fund. Fund 1750 is used to budget and record the gross revenue and operating expenses of the City's off-street parking facilities. Revenues are used for staff support, parking operations and maintenance, and authorized contract management services and fees.

Expenditures are projected to be slightly less (\$0.04 million) than the net Adjusted Budget of \$10.21 million. Revenues are projected to end the fiscal year fiscal year at \$12.52 million which is \$2.31 million higher than the Adjusted Budget (**Attachments F-1 & F-2**). Table E below shows the projected available fund balance improving by year-end to a negative \$3.76 million, net of the FY 2015-16 budgeted repayment to fund balance, FY 2015-16 Council Resolutions, and carryforward obligations.

Table E: FY 2015-16 Multipurpose Reserve Fund Projected Year-End Available Fund Balance

(\$ in millions) FY 2015-16 FY 2015-16 Year-End MULTIPURPOSE RESERVE FUND (1750) Q3 Projected Over / Under Adjusted Budget. **FYE** Budget Beginning Fund Balance - Audited (\$4.87)(\$4.87) \$12.52 Revenue \$10.21 \$2.31 Expenditures \$10.21 \$10.17 \$0.04 Estimated Current Year Surplus/(Shortfall) \$2,35 \$0.00 \$2,35 Subtotal Fund Balance (\$4.87)(\$2.51) Use of Fund Balance in FY 2015-16: Budgeted Amounts Carried Forward (CF) to FY 2015-16 (\$0.79)(\$0.79)FY 2015-16 Adopted Council Resolutions \$0.00 (\$0.69) **Budgeted Fund Balance Repayment** \$0.22 \$0.22 **Estimated Ending Fund Balance** (\$5.43) (\$3.76)

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#### **FUND BALANCE**

It is important to note that the City continues to make progress in FY 2015-16 on its funds that have negative fund balances. Over the past decade, many Non-GPF funds have been depleted creating financial pressures on the GPF. They are largely attributable to historical overspending and/or under-recovery and transfers to the GPF for budget balancing measures. It is important that the City continues to plan for this contingency and cautiously approach the FY 2016-17 midcycle budget adjustments, especially in light of large unfunded liabilities, negative fund balances, unanticipated expenditures, economic downturn, and other risks that may impact the fund balance in future years.

The last three Adopted Policy Budgets (FY 2009-2016) included repayment plans for the City to repay itself for the use of pooled cash for both Program Funds and Internal Service Funds (ISFs). The Repayment Plan has been monitored closely by staff, and staff has also instituted more frequent draw-downs of grant funds, as well as increased oversight and management of expenditures for funds with negative balances. Since FY 2009-10, **over \$49 million has been repaid**, reducing the negative balances and mitigating the accumulation of negative interest (*Table 9*). The FY 2015-17 Adopted Policy Budget allocates additional one-time repayments to the Facilities Fund negative balance of \$4.0 million, \$1.76 million to the Kaiser Convention Center Fund (1730), and \$1.21 million to the Contract Administration Fee Fund (1791) which reduces the on-going repayments from the GPF while still meeting the scheduled elimination of the negative balances. Negative balances continue to draw resources from other funds, and ultimately become the responsibility of the GPF. Continued commitment to repayment is strongly encouraged to ensure the necessary financial progress as a commitment to external auditors.

Table 9: Negative Fund Balance Summary FY 2011-12 through FY 2014-15

Negative Fund Category		Fund Balance FY 2011-12	Fund Balance FY 2012-13	Fund Balance FY 2013-14	Fund Balance FY 2014-15	
1	Negative Funds with Repayment Plan	(78,072,482)	(67,926,367)	(62,278,619)	(50,498,495)	
2	Reimbursable Negative Funds <sup>1</sup>	(18,629,957)	(30,450,879)	(22,871,116)	(24,084,884)	
3	Non-Reimbursable Negative Funds without Repayment Plan	(14,091,416)	(13,447,067)	(13,519,597)	(13,916,383)	
To	otal Negative Funds	(110,793,865)	(111,824,313)	(98,669,332)	(88,499,762)	

- Milanian	
FY 2009-10 through FY 2014-15 Repayment Amount <sup>2</sup>	49,667,114

<sup>&</sup>lt;sup>1</sup> As of June 30, 2013, the City has spend approximately \$4.1 million of former Redevelopment 3rd Party Contracts that the State Department of Finance (DOF) has disallowed. On July 29, 2013 the Oversight Board approved the Bond Expenditure Agreement between the City and Oakland Redevelopment Successor Agency (ORSA) to reimburse these funds. These amounts are excluded from the above totals in FY 2012-13, and included the totals in FY 2013-14.

<sup>&</sup>lt;sup>2</sup> Cumulative amount; FY 2009-2011 not shown in table

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#### **PUBLIC OUTREACH / INTEREST**

Not applicable.

#### COORDINATION

This report was prepared in coordination between the Controller's Bureau, the Revenue Management Bureau, the City Administrator's Budget Office, the City Attorney's Office and various departments.

#### **SUSTAINABLE OPPORTUNITIES**

**Economic**: No direct economic opportunities have been identified.

Environmental: No direct environmental impacts have been identified.

Social Equity: No social equity opportunities have been identified.

#### **ACTION REQUESTED OF THE CITY COUNCIL**

Staff Recommends that City Council accept this informational report on the projected Fiscal Year (FY) 2015-16 Third Quarter Revenue and Expenditure results and year-end summaries for six selected funds – General Purpose Fund (GPF, 1010), Multipurpose Reserve Fund (1750), State Gas Tax Fund (2230), State Gas Tax Proposition 42 Replacement Fund (2231), Landscape & Lighting Assessment District Fund (LLAD, 2310), and Facilities Fund (4400); and overtime analysis for the General Purpose Fund (1010) and All Funds.

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For questions regarding this report, please contact Kirsten LaCasse, Interim Controller, at 238-6776.

Respectfully submitted,

IRSTEN LACASSE

Interim Controller, Controller's Bureau

Prepared by:

Kirsten LaCasse Interim Controller Controller's Bureau

Margaret O'Brien Interim Revenue & Tax Administrator Revenue Management Bureau

#### Attachments (11):

A-1: General Purpose Fund Revenues

A-2: General Purpose Fund Expenditures

B: Overtime Analysis

C-1: Landscape and Lighting Assessment District Fund Revenues C-2: Landscape and Lighting Assessment District Fund Expenditures

D-1: State Gas Tax & Prop 42 Replacement Fund Revenues
D-2: State Gas Tax & Prop 42 Replacement Fund Expenditures

E-1: Facilities Fund Revenues E-2: Facilities Fund Expenditures

F-1: Multipurpose Reserve Fund Revenues

F-2: Multipurpose Reserve Fund Expenditures

tem: \_\_\_\_\_\_\_Finance and Manageme 4 Committee May 24, 2016

# FY 2015-16 REVENUE AND EXPENDITURE ANALYSIS Through Third Quarter (July 1, 2015 - March 31, 2016) GENERAL PURPOSE FUND REVENUES (\$ in millions)

Revenue Category	FY 2015-16	Explanation of				
	Adjusted	Q3 YTD	Percent to	Year-End	Year-End \$	Over / (Under) Collection
	Budget	Actuals	Date	Estimate	Over / (Under)	<b>()</b>
<b>2</b> 1					Adi. Bud.	
PROPERTY TAX	164.91	95.60	58.0%	155.49	(9.42)	Prior to the dissolution of Redevelopment and per Redevelopment law, tax override revenue was included as tax increment revenue. This practice continued after the dissolution of Redevelopment and those revenues were included in the Redevelopment Property Tax Trust Fund (RPTTF) and residual payments to the taxing entities. The residual portion of the tax override revenue were inadvertently recorded as revenue to the General Purpose Fund (GPF) as part of the residual RPTTF and expended as such.
SALES TAX	55.43	26.40	47.6%	54.70	(0.73)	The City is experiencing negative baseline sales tax growth due to low gasoline and jet fuel prices, as well as the closing of Walmart
VEHICLE LICENSE FEES	0.00	0.17	0.0%	0.00	0.00	
BUSINESS LICENSE TAX	70.05	64.25	91.7%	73.10	3.05	The landlord compliance project generated approximately \$4.60 million
	• .					compared to anticipated revenues of \$1.94 million. Ongoing revenue from newly licensed rental properties is projected to be \$1.53 million.
UTILITY CONSUMPTION TAX	50.00	34.92	69.8%	50.50	0.50	
REAL ESTATE TRANSFER TAX	61.18	55.74	91.1%	80.57	< 19.39	The revenue increased as a result of large property sales in the first 3 quarters
TRANSIENT OCCUPANCY TAX	16.90	13.29	78.7%	18.82	1.92	Baseline revenues up 6.3% during the third quarter, in addition to revenues derived from transient residential hosting platforms
PARKING TAX	10.21	6.73	65.9%	12.10	1.89	·
LICENSES & PERMITS	2.34	1.15	49.2%	2.34	0.00	
FINES & PENALTIES	24.17	13.69	56.6%	24.17	0.00	
INTEREST INCOME	0.74	0.28	37.5%	0.74	0.00	
SERVICE CHARGES	48.26	28.34	58.7%	48.21	(0.06)	
INTERNAL SERVICE FUNDS	0.00	0.00	0.0%	0.00	0.00	
GRANTS & SUBSIDIES	0.69	0.81	117.6%	0.69	0.00	
MISCELLANEOUS	5.15	1.91	37.1%	2.00	(3.15)	\$4.4 million land sale anticipated FY 2015-16 will not be received during the fiscal year.
INTER-FUND TRANSFERS	.14.92	11.19	75.0%	14.92	0.00	
Sub-Total Revenue	\$524.94	\$354.46	67.5%	\$538.34	\$13.39	
TRANSFERS FROM FUND BALANCE	16.21	0.00	0.0%	16.21	0.00	
Total Revenue	\$541.15	\$354.46	67.5%	\$554.55	\$13.39	

### FY 2015-16 REVENUE AND EXPENDITURE ANALYSIS Through Third Quarter (July 1, 2015 - March 31, 2016) GENERAL PURPOSE FUND EXPENDITURES (\$ in millions)

Agency / Department	FY 2015-16	FY 2015-16	FY 2015-16	FY 2015-16	FY 2015-16	FY 2015-16	
	Adjusted Budget	Q3 YTD Actuals	Percent To Date	Year-End Estimate	Year-End \$ (Over) / Under Adjusted Budget	Year-End (Over) / Under as % of Adjusted Budoet	Explanation of Overspending / Savings
MAYOR	2.54	1.67	65.7%	2.27	0.28	10.9%	Projected savings primarily due to lower than anticipated personnel costs
CITY COUNCIL	4.69	3.41	72.7%	4.80	(0.11)	(2.4%)	Projected to exceed the adjusted budget due to higher than anticipated personnel costs
CITY ADMINISTRATOR	18.43	11.00	59.7%	17.92	0.51	2.8%	Savings primarily associated with O&M savings Administration, and salary savings from vacancies in CAO Budget, Animal Services and CPRB
CITY ATTORNEY	9.58	6.20	64.8%	9.63	(0.05)	(0.5%)	Projected to overspend due to higher than anticipated personnel costs
CITY AUDITOR	1.91	1.30	68.0%	1.82	0.08	4.4%	Projected savings primarily due to lower than anticipated personnel costs.
CITY CLERK	2.30	1.18	51.2%	2.26	0.04	1.9%	Projected savings primarily due to lower than anticipated personnel costs
PUBLIC ETHICS COMMISSION	0.88	0.38	42.5%	0.51	0.37	42.0%	Projected savings primarily due to salary savings associated with vacancies
FINANCE DEPARTMENT	25.07	14,31	57.1%	24.62	0.44	1.8%	Projected savings in the Revenue and Controller's Bureaus is due to lower than anticipated personnel costs resulting from vacancies which are currently under recruitment or have been recently filled
INFORMATION TECHNOLOGY	12.93	8.26	63.9%	12.94	(0.01)	(0.0%)	Overspending attributed to filling vacancies, thereby not achieving salary savings projected in the second quarter
RACE & EQUITY	0.30	0.02	6.3%	0.15	0.16	51.4%	Projected savings primarily due to salary savings associated with vacancies
HUMAN RESOURCES	5.45	3.49	64.1%	5.36	0.08	1.5%	Lower than anticipated costs related to OPD academy recruitments.
POLICE DEPARTMENT	232.66	180.16	77.4%	247.21	(14.55)	(6.3%)	Projected overspending due to overtime costs associated with targeted crime reduction operations, special events, backfill and extension of shift. Additionally increased sworn personnel costs associated with additional POTs, academy graduates, and a 2.5% negotiated increase effective January 1, 2016
FIRE DEPARTMENT	125.39	93.89	74.9%	125.33	0.06	0.0%	Savings in personnel costs due to the SAFER 2016 grant
OAKLAND PUBLIC LIBRARY	11.13	8.48	76.2%	11.14	(0.01)	(0.1%)	Projected to overspend due to higher than anticipated personnel costs
PARKS & RECREATION	16.94	12.25	72.3%	16.80	0.14	0.8%	Projected savings primarily due to lower than anticipated personnel costs
HUMAN SERVICES	7.86	3.81	48.5%	7.88	(0.01)	(0.2%)	Projected to overspend due to higher than anticipated personnel costs
ECONOMIC WORKFORCE & DEVELOPMENT	5.87	3.55	60.4%	5,74	0.14	2.3%	Projected savings primarily due to lower than anticipated personnel costs
HOUSING & COMMUNITY DEVELOPMENT	1.71	0.49	28.6%	1.71	0.00	0.0%	Projected to stay within the adjusted budget
PLANNING & BUILDING	0.56	0.25	45.2%	0.55	0.01	1.3%	
OAKLAND PUBLIC WORKS	6.01	1.77	29.4%	5.79	0.22	3.7%	Projected savings primarily due to lower than anticipated personnel costs
NON-DEPARTMENTAL	82.91	52.09	62.8%	81.89	1.02	1.2%	Projected savings due to lower than anticipated O&M costs
SUBTOTAL	575.14	407.96	70.9%	586.33	(11.19)	0.0%	
CAPITAL IMPROVEMENT PROGRAM	4.99	0.48	9.7%	4.98	0.01	0.2%	Projected to stay within the adjusted budget
Subtotal Expenditures	\$580.13	\$408.44	70.4%	\$591.30	(\$11.18)		
Amounts Carried Forward From FY 2014-15 (Project & Encumbrances)	(38.98)			(38.98)	0.00		
Total Expenditures	\$541.15	\$408.44	70.4%	\$552.33	(\$11.18)		

## FY 2015-16 REVENUE AND EXPENDITURE ANALYSIS Through Third Quarter (July 1, 2015 - March 31, 2016)

#### **OVERTIME ANALYSIS (in Dollars)**

#### GENERAL PURPOSE FUND

Agency / Department	FY 2015-16	FY 2015-16	FY 2015-16	FY 2015-16	FY 2015-16	FY 2015-16	
	Adjusted Budget	Q3 YTD	Percent	Year-End	Year-End \$	Year-End	Explanation of Over / (Under) Collection
		Overtime	To Date	Estimate			
		Actuals		1	Adjusted	as % of	
	•				Budget	Adjusted	
				I		Budget	
MAYOR	8,960	0	0.0%	0	8,960	100.0%	
CITY COUNCIL	0	0	0.0%	0	0	0.0%	
CITY ADMINISTRATOR	4,719	218,497	4630.3%	291,330	(286,611)	(6073.7%)	Projected costs mostly absorbed by salary savings
CITY ATTORNEY	0	1,173	0.0%	1,564	(1,564)	0.0%	
CITY AUDITOR	, O	665	0.0%	887	(887)	0.0%	Projected costs fully absorbed by salary savings
CITY CLERK	11,570	9,743	84.2%	12,991	(1,421)	(12.3%)	Projected costs fully absorbed by salary savings
FINANCE DEPARTMENT	47,521	142,982	300.9%	190,643	(143,122)	(301.2%)	Projected costs fully absorbed by salary savings
INFORMATION TECHNOLOGY	2,040	63,018	3089,1%	84,024	(81,984)	(4018.8%)	
HUMAN RESOURCES	26,390	21,509	81.5%	28,679	(2,289)	(8.7%)	Projected costs fully absorbed by salary savings
POLICE DEPARTMENT	15,441,701	21,020,664	136.1%	28,027,552	(12,585,851)	(81.5%)	Increased costs associated with targeted crime reduction operations, special events, backfill and extension of shift; partially absorbed by salary savings
FIRE DEPARTMENT	2,040,281	16,135,920	790.9%	21,514,560	(19,474,279)	(954.5%)	Overspending primarily due backfilling the estimated 82 vacant positions, most of which will be off-set by salary savings
LIBRARY	6,260	2,066	33.0%	2,755	3,505	56.0%	
PARKS & RECREATION	0	3,146	0.0%	4,195	(4,195)	0.0%	
HUMAN SERVICES	0	1,643	0.0%	2,190	(2,190)	0.0%	
ECONOMIC WORKFORCE & DEVELOPMENT	0	11,317	0.0%	15,089	(15,089)	0.0%	Projected costs fully absorbed by salary savings
HOUSING & COMMUNITY DEVELOPMENT	0	0	0.0%	0	0	0.0%	·
PLANNING & BUILDING	0	0	0.0%	. 0	0	0.0%	
PUBLIC WORKS	34,550	48,518	140.4%	64,691	(30,141)	(87.2%)	Projected costs fully absorbed by salary savings
TOTAL	\$17,623,992	\$37,680,862	213.8%	\$50,241,150	(\$32,617,158)	(185.1%)	

#### FY 2015-16 REVENUE AND EXPENDITURE ANALYSIS Through Third Quarter (July 1, 2015 - March 31, 2016)

#### OVERTIME ANALYSIS (in Dollars)

#### ALL FUNDS

Agency / Department	FY 2015-16	FY 2015-16	FY 2015-16	FY 2015-16	FY 2015-16	FY 2015-16	
	Adjusted Budget	Q3 YTD	Percent	Year-End	Year-End \$	Year-End	Explanation of Over / (Under) Collection
		Overtime	To Date	Estimate	(Over) / Under	(Over) / Under	
•		Actuals			Adjusted	as % of	
					Budget	Adjusted	
						Budaet	
MAYOR	8,960	0	0.0%	0	8,960	100.0%	
CITY COUNCIL	0	0	0.0%	0	0	0.0%	
CITY ADMINISTRATOR	4,719	218,497	4630.3%	291,330	(286,611)	(6073.7%)	Projected costs mostly absorbed by salary savings
CITY ATTORNEY	0	1,173	0.0%	1,564	(1,564)	0.0%	
CITY AUDITOR	0	665	0.0%	887	(887)	0.0%	Projected costs fully absorbed by salary savings
CITY CLERK	11,570	22,071	190.8%	29,429	(17,859)	(154.4%)	Projected costs fully absorbed by salary savings
FINANCE DEPARTMENT	50,691	162,531	320.6%	216,707	(166,016)	(327.5%)	Projected costs fully absorbed by salary savings
INFORMATION TECHNOLOGY	10,710	111,825	1044.1%	149,100	(138,390)	(1292.2%)	
HUMAN RESOURCES	26,390	21,509	81.5%	28,679	(2,289)	(8.7%)	Projected costs fully absorbed by salary savings
	15,994,640	21,484,176	134.3%	28,645,568	(12,650,928)	(79.1%)	Increased costs associated with targeted crime reduction
POLICE DEPARTMENT							operations, special events, backfill and extension of shift; partial absorbed by salary savings
	4,380,331	17,396,888	397.2%	23,195,850	(18,815,519)	(429.5%)	Overspending primarily due backfilling the estimated 82 vacant
FIRE DEPARTMENT							positions, most of which will be off-set by salary savings
LIBRARY	6,260	6,656	106.3%	8,874	(2,614)	(41.8%)	•
PARKS & RECREATION	0	16,204	0.0%	21,605	(21,605)	0.0%	
HUMAN SERVICES	(253)	12,149	(4794.0%)	16,199	(16,453)	6492.0%	
ECONOMIC WORKFORCE & DEVELOPMENT	0	15,256	0.0%	20,342	(20,342)	0.0%	Projected costs fully absorbed by salary savings
HOUSING & COMMUNITY DEVELOPMENT	480	31,042	6464.3%	41,389	(40,909)	(8519.1%)	•
PLANNING & BUILDING	307,520	708,420	230.4%	944,560	(637,040)	(207.2%)	
PUBLIC WORKS	1,872,321	2,428,080	129.7%	3,237,439	(1,365,118)	(72.9%)	Projected costs fully absorbed by salary savings
TOTAL	\$22,674,339	\$42,637,142	188.0%	\$56,849,522	(\$34,175,183)	-150.7%	

Through Third Quarter (July 1, 2015 - March 31, 2016)

LANDSCAPE AND LIGHTING ASSESSMENT DISTRICT FUND REVENUES (\$ in millions)

Revenue Category	FY 2015-16 Adjusted Budget	FY 2015-16 Q3 YTD Actuals	FY 2015-16 Percent To Date	FY 2015-16 Year-End Estimate	FY 2015-16 Year-End \$ Over / (Under) Adj. Bud.	Explanation of Over / (Under) Collection
TAX LEVY	19.30	12.19	63.2%	19.30	0.00	
LICENSES & PERMITS	0.05	0.06	109.4%	0.08	0.02	·
INTEREST INCOME	0.00	(0.01)	0.0%	(0.01)	(0.01)	
SERVICE CHARGES	0.17	0.12	71.2%	0.16	(0.01)	
MISCELLANEOUS	0.00	0.12	0.0%	0.16	0.16	
INTERFUND TRANSFERS	0.59	0.44	75.0%	0.59	0.00	·
Sub-Total Revenue	\$20.11	\$12.92	64.3%	\$20.28	\$0.17	

## Through Third Quarter (July 1, 2015 - March 31, 2016) LANDSCAPE AND LIGHTING ASSESSMENT DISTRICT FUND EXPENDITURES (\$ in millions)

Agency / Department	FY 2015-16	FY 2015-16	FY 2015-16	FY 2015-16	FY 2015-16	FY 2015-16	·
	Adjusted Budget	Q3 YTD Actuals	Percent To Date	Year-End Estimate	Year-End \$ (Over) / Under Adjusted Budget	Year-End (Over) / Under as % of Adjusted Budget	
CITY ADMINISTRATOR	0.07	0.01	8.3%	0.07	0.00	0.00%	
FINANCE DEPARTMENT							•
FINANCE ADMINISTRATION	0.00	0.00	75.0%	0.00	0.00	0.00%	
CONTROLLER	0.01	0.00	3.7%	0.01	0.00	1.22%	
REVENUE MANAGEMENT	0.03	0.02	93.5%	0.03	(0.01)	(24.62%)	
PARKS & RECREATION	2.63	1.97	75.0%	2.63	(0.00)	(0.12%)	·
ECONOMIC & WORKFORCE DEVELOPMENT	(0.00)	0.00	0.0%	(0.00)	0.00	0.00%	_
PUBLIC WORKS	16.41	11.10	67.6%	16.13	0.28	1.70%	Savings attributed to vacancies
NON-DEPARTMENTAL	1.73	0.00	0.0%	1.73	0.00	0.00%	
SUBTOTAL	20.88	13.10	62.7%	20.61	0.27	1.29%	
CAPITAL IMPROVEMENT	0.17	0.00	0.0%	0.17	0.00	0.00%	
Subtotal Expenditures	\$21.05	\$13.10	62.7%	\$20.78	\$0.27	1.29%	
Amounts Carried Forward From FY 2014-15	(0.94)	0.00	0.0%	(0.94)	0.00		
Total Expenditures	\$20.11	\$13.10	62.7%	\$19.84	\$0.27	1.29%	

# FY 2015-16 REVENUE AND EXPENDITURE ANALYSIS Through Third Quarter (July 1, 2015 - March 31, 2016) GAS TAX FUND REVENUES (\$ in millions)

Revenue Category STATE GAS TAX (FUND 2230)	FY 2015-16 Adjusted Budget	FY 2015-16 Q3 YTD Actuals	FY 2015-16 Percent to Date	FY 2015-16 Year-End Estimate	FY 2015-16 Year-End \$ Over / (Under) Adj. Bud.	Explanation of Over / (Under) Collection
GAS TAX	7.06	4.87	68.9%	7.17	0.10	
INTEREST INCOME	0.00	0.01	0.0%	0.01	0.01	
SERVICES CHARGES	0.02	0.00	7.2%	0.00	(0.02)	
GRANTS & SUBSIDIES	0.14	0.14	97.7%	0.18	0.04	
MISCELLANEOUS	0.00	0.00	0.0%	0.00	0.00	
TRANSFERS FROM FUND BALANCE	2.13	0.00	0.0%	2.13	0.00	
Total Revenue	\$9.35	\$5.01	173.9%	\$9.49	\$0.14	

Revenue Category STATE GAS TAX: PROP 42 REPLACEMENT (FUND 2231)	FY 2015-16 Adjusted Budget	FY 2015-16 Q2 YTD Actuals	FY 2015-16 Percent to Date	FY 2015-16 Year-End Estimate	FY 2015-16 Year-End \$ Over / (Under) Adj. Bud.	Explanation of Over / (Under) Collection
INTEREST INCOME	0.00	0.01	0.0%	0.01	0.01	
SERVICES CHARGES	0.00	0.01	0.0%	0.01	0.01	
MISCELLANEOUS	1.95	1.57	80.5%	2.09	0.14	
Total Revenue	\$1.95	\$1.58	80.5%	\$2.11	\$0.16	

### FY 2015-16 REVENUE AND EXPENDITURE ANALYSIS Through Third Quarter (July 1, 2015 - March 31, 2016) GAS TAX FUND EXPENDITURES (\$ in millions)

Agency / Department STATE GAS TAX (FUND 2230)	FY 2015-16 Adjusted Budget	FY 2015-16 Q3 YTD Actuals	FY 2015-16 Percent to Date	FY 2015-16 Year-End Estimate	FY 2015-16 Year-End \$ (Over) / Under Adjusted Budget	Explanation of (Overspending) / Savings
PUBLIC WORKS	9.48	6.69	70.6%	9.27	0.21	
CAPITAL IMPROVEMENT PROGRAM	0.79	0.20	24.8%	0.78	0.01	
Subtotal Expenditures	\$10.26	\$6.89	67.1%	\$10.05	\$0.21	
Amounts Carried Forward From FY 2014-15	(0.91)	0.00	0.0%	(0.91)	0.00	
Total Expenditures	\$9.35	\$6.89	67.1%	\$9.14	\$0.21	

Agency / Department STATE GAS TAX: PROP 42 REPLACEMENT (FUND 2231)	FY 2015-16 Adjusted Budget	FY 2015-16 Q2 YTD Actuals	FY 2015-16 Percent to Date	FY 2015-16 Year-End Estimate	FY 2015-16 Year-End \$ (Over) / Under Adjusted Budget	Explanation of (Overspending) / Savings
PUBLIC WORKS	2.14	1.59	74.6%	2.16	(0.03)	
CAPITAL IMPROVEMENT PROGRAM	2.17	0.03	1.5%	2.17	0.00	
Subtotal Expenditures	\$4.31	\$1.63	37.8%	\$4.34	(\$0.03)	
Amounts Carried Forward From FY 2014-15	(2.36)	0.00	0.0%	(2.36)	0.00	
Total Expenditures	\$1.95	\$1.63	37.8%	\$1.98	(\$0.03)	

Through Third Quarter (July 1, 2015 - March 31, 2016) FACILITIES FUND REVENUES (\$ in millions)

Revenue Category	FY 2015-16 Adjusted Budget	FY 2015-16 Q3 YTD Actuals	FY 2015-16 Percent to Date	FY 2015-16 Year-End Estimate	FY 2015-16 Year-End \$ Over / (Under) Adj. Bud.	Explanation of Over / (Under) Collection
INTEREST INCOME	(0.08)	(0.03)	43.0%	(0.04)	0.03	
SERVICE CHARGES	0.11	0.40	355.7%	0.53	0.42	
INTERNAL SERVICE	34.17	25.54	74.8%	34.17	. 0.00	
GRANTS & SUBSIDIES	0.12	0.00	0.0%	0.00	(0.12)	
MISCELLANEOUS	0.63	0.13	21.3%	0.18	(0.45)	
INTERFUND TRANSFERS	0.55	0.41	75.0%	0.55	(0.00)	
Total Revenue	\$35.51	\$26.46	74.5%	\$35.39	(0.12)	

Through Third Quarter (July 1, 2015 - March 31, 2016) FACILITIES FUND EXPENDITURES (\$ in millions)

Agency / Department	FY 2015-16	FY 2015-16	FY 2015-16	FY 2015-16	FY 2015-16	FY 2015-16	
	Adjusted Budget	Q3 YTD Actuals	Percent to Date	Year-End Estimate	Year-End \$ (Over) / Under Adjusted Budget	Year-End (Over) / Under as % of Adjusted Budget	
MAYOR	0.00	0.01	0.0%	0.01			
FINANCE DEPARTMENT	(0.00)	0.00	0.0%	0.00	(0.00)	100.00%	·
HUMAN RESOURCES	0.10	0.09	89.8%	0.13	(0.03)	(25.69%)	
PUBLIC WORKS	29.51	19.78	67.0%	29.51	0.00	0.00%	
NON-DEPARTMENTAL	6.29	0.00	0.0%	6.29	0.00	0.00%	
CAPITAL IMPROVEMENT PROGRAM	1.28	0.51	40.0%	1.25	0.03	2.36%	
Subtotal Expenditures	\$37.19	\$20.39	54.8%	\$37.19	\$0.00	0.00%	
Amounts Carried Forward From FY 2014-15	(1.68)	0.00	0.0%	(1.68)	0.00		
Total Expenditures	\$35.51	\$20.39	54.8%	\$35.51	\$0.00	0.00%	

Through Third Quarter (July 1, 2015 - March 31, 2016)

MULTIPURPOSE RESERVE FUND REVENUES (\$ in millions)

Revenue Category	FY 2015-16 Adjusted Budget	FY 2015-16 Q3 YTD Actuals	FY 2015-16 Percent to Date	FY 2015-16 Year-End Estimate	FY 2015-16 Year-End \$ Over / (Under) Adj. Bud.	Explanation of Over / (Under) Collection
FINES & PENALTIES	0.00	0.00	0.0%	0.00	0.00	1.
INTEREST INCOME	(0.03)	(0.01)	29.0%	(0.01)	0.02	
SERVICES CHARGES	7.03	6.78	96.4%	9.04	2.00	Increase in revenues attributed to successful pilot programs in the City's garages
MISCELLANEOUS	0.00	0.22	0.0%	0.29	0.29	
INTER-FUND TRANSFERS	3.20	2.40	75.0%	3.20	(0.00)	
Total Revenue	\$10.21	\$9.39	200.3%	\$12.52	\$2.31	

### FY 2015-16 REVENUE AND EXPENDITURE ANALYSIS Through Third Quarter (July 1, 2015 - March 31, 2016)

Through Third Quarter (July 1, 2015 - March 31, 2016)

MULTIPURPOSE RESERVE FUND EXPENDITURES (\$ in millions)

Agency / Department	FY 2015-16	FY 2015-16	FY 2015-16	FY 2015-16	FY 2015-16	
	Adjusted Budget	Q3 YTD Actuals	Percent to Date	Year-End Estimate	Year-End \$ (Over) / Under Adjusted Budget	Explanation of (Overspending) / Savings
CITY ADMINISTRATOR	0.05	0.05	90.4%	0.06	(0.01)	·
FINANCE DEPARTMENT	3.11	1.86	59.8%	3.11	(0.00)	
ECONOMIC WORKFORCE & DEVELOPMEN	0.39	0.28	72.0%	0.39	0.00	
PUBLIC WORKS	2.23	1.19	53.3%	2.18	0.06	Savings attributed to vacancies
NON-DEPARTMENTAL	5.20	3.90	75.0%	5.20	0.00	
CAPITAL IMPROVEMENT PROGRAM	0.01	0.01	99.8%	0.01	0.00	
Subtotal Expenditures	\$11.00	\$7.29	66.3%	\$10.95	\$0.04	
Amounts Carried Forward From FY 2014-15	(0.79)	0.00	0.0%	(0.79)	0.00	
Total Expenditures	\$10.21	\$7.29	66.3%	\$10.17	\$0.04	

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MEETING OF THE OAKLAND CITY COUNCIL

JUN 0 7 2016