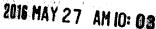
CITY OF OAKLAND







ONE FRANK H. OGAWA PLAZA • 3RD FLOOR • OAKLAND, CALIFORNIA '94612

Office of the Mayor Honorable Libby Schaaf Mayor (510) 238-3141

Office of the City Administrator Sabrina B. Landreth City Administrator (510) 238-3301

May 26, 2016

RE: PROPOSED AMENDED MIDCYCLE POLICY BUDGET FOR FISCAL YEAR 2016-17

Honorable City Council and Residents of Oakland,

We are pleased to present you the City of Oakland's Proposed FY 2016-17 Midcycle Policy Budget for the period of July 1, 2016 through June 30, 2017 for the City Council's action. This balanced budget is based on the FY 2015-17 Adopted Biennial Policy Budget, as well as several midyear adjustments already adopted by the City Council. As an amendment of the second year of the previously adopted biennial budget, it is intended to only include necessary adjustments to revenue projections, items that incorporate City Council action during the first year of the budget, or which are critical to operations and cannot wait until the next two-year budget.

Budget adjustments are recommended to address projected revenue and expenditure variances; account for new or adjusted grants, reimbursements, or fees; fund a very limited number of urgent fiscal/program needs in the General Fund and a limited number of new projects in other funds; and to better position the City's long-term financial stability.

The Council is requested to take action to adopt a balanced budget for FY 2016-17 by recognizing new resources in the amount of \$18.2 million in the GPF and authorizing additional expenditures in the same amount.

As we continue to hold ourselves accountable for maintaining an equitable balanced budget, we are in a stronger and more stable financial position today than we were several years ago. Rather than reducing programs and eliminating services, as we were forced to do for many years, we present a balanced budget that addresses the Mayor's and City Council's priority initiatives and investments that enhance services and programs for the residents of Oakland.

We are able to do this while still responsibly contributing additional resources to secure the City's long-term financial health by taking direct actions to address our unfunded liabilities. Even with this concerted effort, we still have a long way to go. While this budget is balanced, it still reflects structural

imbalances as we are still using one-time funds for on-going expenses. It also does not address deferred maintenance and repairs we have put off which costs us in other ways.

Still, the Administration, with assistance from departments, has made tremendous efforts to provide balanced measures to sustain service delivery and continue the investment in our City's infrastructure, workforce, economic growth, and improvement of quality of life, but we acknowledge there are still tremendous unmet service needs. The City's economy continues to grow, which is resulting in a steady growth of general fund revenues; however, while revenues are near pre-recession levels, the growth is not enough to restore all pre-recession service levels due to rising costs. Of important note, there is also continued pressure on the budget to fund long-term deferred maintenance and capital equipment, and unfunded liabilities.

This budget demonstrates a collaborative effort to continue putting Oakland on track for long-term financial stability. With operating efficiencies and sustained economic growth, the City of Oakland will continue to advance its mission to provide quality services for its residents.

After years of difficult decisions to cut services and eliminate positions, we are moving in a more stable fiscal position and building positive momentum. Instead of repeating past mistakes by over-extending our financial resources, we implore us all to maintain our cautious optimism while continuing our responsible approach to fiscal management. By looking at things holistically instead of as one-offs, we can make strategic decisions that will position us strongly for the future.

We look forward to formally presenting this Proposed Midcycle Budget to the City Council on June 7, 2016.

Respectfully submitted

Libby Şchaaf

Mayor

Sabrina Landreth
City Administrator



OFFICE OF THE CITY GIERA

2016 MAY 27 AMAGENDA REPORT

TO: Sabrina B. Landreth

City Administrator

FROM: Sarah T. Schlenk

Acting Budget Director

SUBJECT:

FY 2016-17 Midcycle Budget

Amendments

DATE: May 10, 2016

City Administrator Approval

Date:

RECOMMENDATION

Staff recommends that the City Council adopt two Resolutions:

Resolution Amending The City Of Oakland's Fiscal Year 2015-17 Biennial Budget, Which Was Adopted Pursuant To Resolution No. 85672 C.M.S. On June 30, 2015, To Make Adjustments: (1) Increasing The Fiscal Year 2016-17 Revenue Projection In The General Purpose Fund (GPF); (2) Appropriating Additional Fiscal Year 2016-17 GPF Expenditures; And (3) Increasing Fiscal Year 2016-17 Revenues And Appropriations In Other Non-GPF Funds.

Resolution Authorizing The Use Of One-Time Revenues And Excess Real Estate Transfer Tax Revenues For Purposes Other Than Those Denoted In The City's Consolidated Fiscal Policy Adopting A Finding Of Necessity, And Describing Prospective Steps To Be Taken To Return To The Prescribed Uses Of Said Revenues.

EXECUTIVE SUMMARY

The FY 2016-17 Proposed Midcycle Policy Budget is built on the priorities set forth by the Mayor and the City Council in the FY 2015-17 Adopted Policy Budget:

- A Safe City: that invests in Holistic Community Safety strategies.
- A Vibrant City: that makes strategic investments in infrastructure, public works, and the arts to protect and enhance the quality of life for all neighborhoods.
- A Just City: that promotes equitable jobs and housing that protects and nurtures a diverse and inclusive community that cares for its youth, elderly, families, and the vulnerable.
- A Prosperous City: that values workers and fosters a diverse economy that creates equitable economic growth, jobs, and housing.
- Trustworthy Government: that provides quality municipal services, efficiency, transparency, and accountability, as well as respects municipal employees.

The Midcycle budget is an amendment of the second year of the biennial budget. It is intended to only include necessary adjustments to revenue projections, items that incorporate City

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Council action during the first year of the budget or are critical to operations and cannot wait until the next two-year budget.

The Council is requested to take action to adopt a balanced budget for FY 2016-17 by recognizing new resources in the amount of \$18,161,950 of one-time funds in the GPF and authorizing additional expenditures in the same amount (See *Exhibit 1* to the resolution for details).

FY 2016-17 revenues are projected to increase from \$530.69 million to \$548.85 million, a net increase of \$18.16 million. These resources include the \$26.34 million in increased one-time revenues, and a reduction in projected ongoing revenues of \$8.18 million. *Table 1* below provides a summary by category of changes to projected GPF revenues compared to the original FY 2016-17 Adopted Policy Budget (see *Exhibit 2* to the resolution for details).

Table 1: Revised FY 2016-17 GPF Revenue Projections

Type	Adopted Budget	Ongoing Reduction	One-Time Resources	Midcycle Total
GPF	\$530,689,270	<\$8,177,555>	\$26,339,505	\$548,851,220

In FY 2016-17, a total of \$18,161,950 in additional appropriations is recommended, of which \$13,993,353 is one-time and \$4,168,597 is ongoing. The requested appropriations are divided into the following four expenditures categories:

- <u>Technical Adjustments</u> (\$1,640,332): Technical adjustment and corrections to the baseline budget and the Information Technology Internal Service Fund (ISF);
- <u>City Council Approved / Required</u> (\$14,546,549): Items approved by the City Council since July 1, 2015, or are required by legislation (e.g. Rainy Day Policy set-aside, election costs, COPS grant match, etc.);
- Other Expenditure /Adjustments (\$6,647,290): Adjustments that are consistent with recent allocations by the City Council or were identified as Council priorities through recent policy discussions (e.g. civilianization and adding resources to the 911 call center, adding dedicated positions for Fire training, etc.); and
- <u>Cost Savings / Budget Neutral</u> (-\$4,672,221): Proposed expenditure reductions to offset other costs or changes that do not impact the overall budget either by using an offsetting revenue or expenditure.

The FY 2015-17 budget was adopted with a balanced use of one-time revenue for one-time expenditures over the two-year cycle. The need to use one-time funding for ongoing operational expenditures for this Midcycle Amendment is \$12.35 million. This can be attributed to the ongoing impact to Property Tax revenue due the reallocation of tax override funds following the passage of Senate Bill 107 (detailed below). Based on the City's Consolidated Fiscal Policy, this requires approval of the City Council of a separate resolution by super majority vote.

Additionally, there are proposed changes to other (non-GPF) funds as outlined in *Exhibit 3 and 3A* totaling approximately \$34.7 million in both revenues and expenditures.

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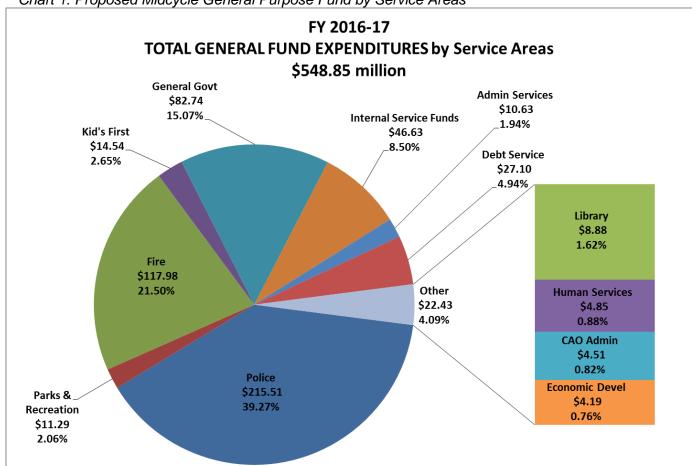


Chart 1: Proposed Midcycle General Purpose Fund by Service Areas

BACKGROUND / LEGISLATIVE HISTORY

On June 30 2015, the City Council adopted the FY 2015-17 Biennial Budget (Resolution 85672 C.M.S.), which authorized expenditures of \$534,378,786 in FY 2015-16 and \$530,689,270 in FY 2016-17. In a subsequent action, the City Council approved six Mid-Year Budget Adjustments, which appropriated fund balance for the following expenditures:

- 1) Resolution No. 85852 C.M.S. on October 20, 2015 allocated \$340,000 for community-based outreach and enforcement of Minimum Wage and Tenants Protection Ordinance and just-cause eviction law:
- 2) Resolution No. 85930 on December 8, 2015 authorized the local cash match requirement for the COPS grant (\$1.75 million impact for FY 2016-17);
- 3) Resolution No. 85960 on January 19, 2016 advanced the \$273,105 FY 2016-17 Chabot Space and Science Center subsidy;
- 4) Resolution Nos. 85983 and 85986 on February 2, 2016 appropriated \$2.5 million for Revenue Share payments per the recently negotiated labor agreements and \$180,000 for winter shelters, respectively; and

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5) Resolution No. 86162 on May 3, 2016 appropriated \$120,000 for a consultant contract to analyze potential health and safety effects of certain commodities proposed at the Oakland Army Base West Gateway.

ANALYSIS

Since the Great Recession, the Bay Area, and specifically the City of Oakland, has experienced significant economic growth. The City is specifically benefitting with steady growth in nearly all revenue categories; however, the largest growth is reflected in the Real Estate Transfer Tax (RETT) category, which is volatile and for which the growth is defined as one-time. Overall, there is only a small increase in projected revenues due to reduced expected property tax revenue resulting from the clarification of the treatment tax override revenues with regard to the Redevelopment Property Tax Trust Fund (RPTTF) residual allocation. As in any year, there continue to be many competing needs for services that outpace the City's revenue growth.

The Proposed FY 2016-17 Midcycle Budget ("Midcycle") continues to strive for fiscal responsibility – as an example, an additional \$3.5 million is set aside per the Rainy Day policy. Additionally, the proposed budget amendments continue to support the City's priorities and fund many programs and needs that have been discussed at the City Council. These priorities include creating a safe city by investing in fire prevention, 911 response, and community policing. The amendments promote a just and prosperous city through investments in workforce investment, Head Start, Meals on Wheels, and funds to purchase a software system for the Rent Adjustment Program. Improving trust in government is addressed by investing in equipment and positions to improve police accountability.

The proposed use of the long-term liability set-aside funds is to reimburse the Pension Tax Override Fund (1200) for the amounts inadvertently deposited into the GPF since the dissolution of Redevelopment totaling \$18.8 million. The remaining balance of \$2.58 million will be used to pay down the Self Insurance Liability Fund (1100) negative fund balance (offsetting the GPF amount).

Table 2 below provides the status of the 7.5% reserve requirement and Rainy Day Policy set-asides:

Table 2: Projected Reserve Balances

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		FY 2015-16	Projected	FY 2016-17	
Description (\$ millions)	FY 2014-15	Adopted	FY 2015-16	Proposed	TOTAL
7.5% GPF Required Reserve ¹	\$39.57	\$39.57	\$40.41	\$40.41	\$40.41
Long-Term Obligations (Extra One-Time)	\$0.00	\$11.65	\$0.00	\$3.00	\$14.65
Long-Term Obligations (Rainy Day)	\$0.00	\$0.95	\$3.60	\$2.18	\$6.74
Vital Services Stabilization Fund	\$2.02	\$0.95	\$3.60	\$2.18	\$8.77
Total Reserves	\$41.60	\$53.14	\$47.62	\$47.78	\$70.58
The 7.5% GPF reserve is not a cumulative balance					

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GPF Revenues

GPF revenues are a combination of sixteen major revenue categories. Each category is forecasted separately based upon current financial information. FY 2016-17 revenues are projected to increase from \$530.69 million to \$548.85 million, a net increase of \$18.16 million (see *Exhibit* 2 to the resolution for details). These resources include the \$26.34 in increased one-time revenues, and a reduction in projected ongoing revenues of \$8.18 million. Much of the one-time revenue comes in the form of defined one-time Real Estate Transfer Tax (RETT). The Consolidated Fiscal Policy adopted by City Council in 2014, defines one-time or "excess" RETT as any amount above 14 percent of GPF tax revenues. Based on projected FY 2016-17 revenues, the one-time amount is defined as the amount of RETT over \$61.1 million. This results in the excess RETT amount of \$8,735,568, of which 50 percent can be used for one-time expenditures, 25 percent is deposited into the Vital Services Stabilization Fund (1020) and 25 percent is set aside for long-term obligations. Other one-time revenue is the use of projected available fund balance from proceeds of the Marriott ground lease purchase, Occupy settlement funds and the elimination of existing carryforward balances. Additionally, the property sale proceeds originally projected for FY 2015-16 are now expected to be received in FY 2016-17.

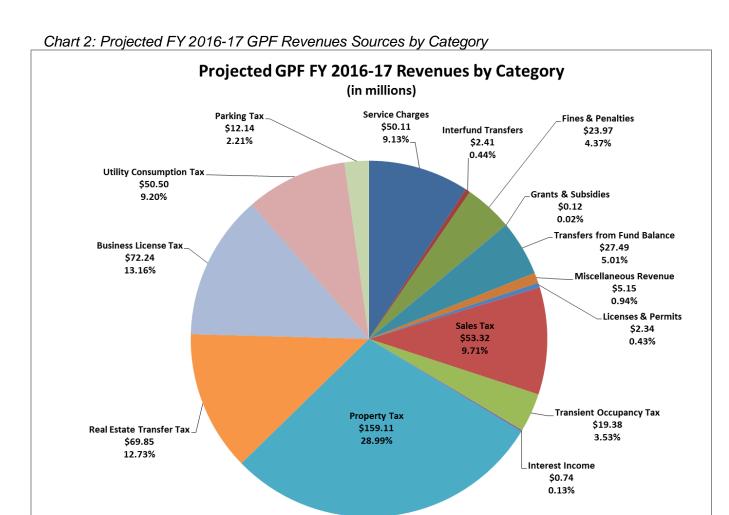
The reduction in ongoing revenues can be largely attributed to the reduction of ongoing projected property tax revenue of \$13.36 million. As discussed in the FY 2015-16 Third Quarter Revenue and Expenditure report, the property tax projection is reduced to properly reflect tax override revenues in the Pension Override Tax Fund (1200). Starting in FY 2011-12, the City began receiving a portion of the residual Redevelopment Property Tax Trust Fund ("RPTTF") as the result of the dissolution of the Redevelopment Agency. The RPTTF is the portion of property tax increment, less wind-down funding obligations, that would have gone to Redevelopment agencies if they had not been dissolved. Prior to the dissolution of Redevelopment and per Redevelopment law, tax override revenue was included as tax increment revenue. This practice continued after the dissolution of Redevelopment and those revenues were included in the Redevelopment Property Tax Trust Fund (RPTTF) and residual payments to the taxing entities. In 2015, the State passed Senate Bill (SB) 107, which provided additional clean-up language to the redevelopment dissolution law. One change included, was to specifically exclude tax override revenues from the RPTTF. This resulted in an overall reduction of RPTTF available for pass-through payments, to pay redevelopment obligations and residual amounts left for distribution to the taxing entities. Furthermore, prior to SB 107, the residual portion of the tax override revenue were inadvertently recorded as revenue to the GPF as part of the residual RPTTF and expended as such. Funds set aside for long-term obligations are proposed to be used to reimburse the amounts due to the Pension Override Tax Fund (1200).

As noted in the 2015-16 Third Quarter Revenue and Expenditure report, the City is seeing a cooling in the residential housing market. Residential sales across all categories through the Third Quarter decreased 7.58 percent, but the average sale price increased 14.97 percent. Median single-family residential sale prices peaked in calendar year 2015 at \$515,000, which was \$5,000 above the peak median sale price in calendar year 2007. The City is also experiencing negative baseline growth in sales taxes due to low gasoline and jet fuel prices. Due to the successful completion of non-compliant rental property project in FY 2015-16, the City added approximately 4,700 unregistered landlords to City's business tax program, which will generate approximately \$1.53 million in ongoing GPF revenue. *Chart 2* below shows City's GPF revenue sources by category and *Chart 3* shows all funds revenue sources by category.

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The original FY 2015-17 Adopted Budget included a balanced use of one-time revenues for one-time expenditures over the two-year period. Due to the large decrease in ongoing revenues and increase in one-time revenues, the use of one-time revenues to support ongoing expenditures is necessary in the Midcycle and is projected to be roughly \$12.35 million. Ongoing resources for ongoing appropriations will need to be identified in future budget cycles.



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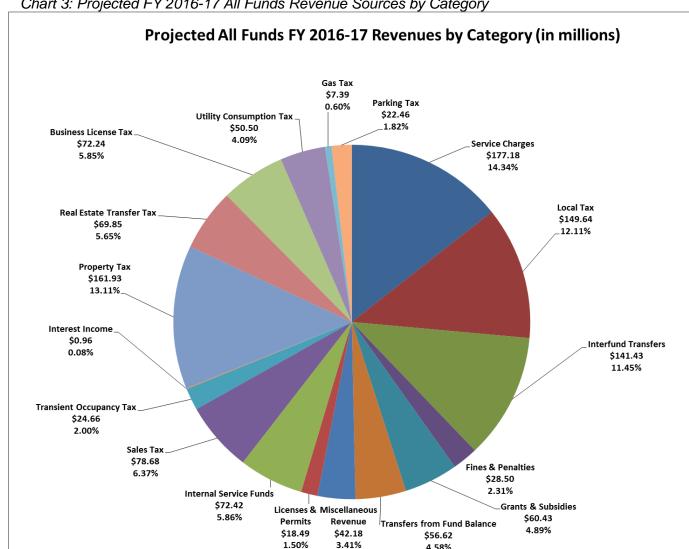


Chart 3: Projected FY 2016-17 All Funds Revenue Sources by Category

GPF Expenditures

The Midcycle budget includes items that require an additional GPF allocation of resources to meet the immediate operational needs of the City and funding for priority items (detailed in Exhibit 1). For the Midcycle, a total of \$18,161,950 in additional appropriations is recommended, of which \$13,993,353 is one-time and \$4,168,597 is ongoing. The requested appropriations are sorted into the following four expenditures categories:

Technical Adjustments (\$1,640,332): Technical adjustment and corrections to the baseline budget and the Information Technology Internal Service Fund (ISF);

4.58%

City Council Approved / Required (\$14,546,549): Items approved by the City Council since July 1, 2015, or are required by legislation (e.g. Rainy Day Policy set-aside, Election costs, COPS grant match, etc.);

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Other Expenditure /Adjustments (\$6,647,290): Adjustments that are consistent
with recent allocations by the City Council or were identified as Council priorities
through recent policy discussions (e.g. civilianization and adding resources to the
911 call center, adding dedicated positions for Fire training, etc.); and

<u>Cost Savings / Budget Neutral</u> (-\$4,672,221): Proposed expenditure reductions
to offset other costs or changes that do not impact the overall budget either by
using an offsetting revenue or expenditure.

Highlights of the proposed GPF expenditures by area of investment are presented below.

Public Safety - Fire and Police

The Midcycle budget provides substantial additional funding for public safety. For Fire (see *Exhibit 1*, D7-D10), the proposal includes adding two positions dedicated to a Training Company, which will provide specific skills and consistency needed for training new recruits. This responds to extensive City Council discussion around recruitment and training of new firefighters and firefighter-paramedics. Additionally, the Midcycle proposes unfreezing the Sworn Assistant Fire Marshall. This will improve the span of control in the Fire Prevention Bureau and help ensure completion of the annual commercial and vegetation management inspections and associated fee collections. Also in an effort to be more responsive in the vegetation management unit, a part-time inspector position is converted to full-time. Finally, one-time funds are allocated to replace the Fire Department's current software (One-step) for inspections and records management.

For Police (OPD) (see Exhibit 1, C8-C9; D3-D6) focus was placed on civilianization, enhancements to 911 service, and increasing the number of officers. On March 1, 2016, Resolution No. 86019 C.M.S. directed OPD to begin accepting wireless 911 calls directly rather than them being routed through the California Highway Patrol. This will require additional communications operators, starting with four in FY 2016-17. Additionally, four Police Communication Supervisors are added per the labor Memorandum of Understanding (MOU), which civilianizes four Sergeants of Police. Finally, the Midcycle also upgrades four Police Communication Dispatch positions to Senior Police Communication Dispatch positions, and adjusts the pay structure within the unit per recommendations resulting from a Human Resources study. The Midcycle includes *contingency* funding for a third police academy to begin during FY 2016-17. The additional police academy is necessary to enable the department to meet its required hiring if the 2016 COPS grant is awarded. This will also enable the department to reach its goal of 800 sworn employees by the end of calendar 2017.

Finally, the City Attorney's Office budget is augmented in response to recommendations from the Negotiated Settlement Agreement (NSA) Court Investigator. One position is proposed to be upgraded and a Deputy City Attorney III is added to provide support improved support to OPD.

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Information Technology Internal Service Fund (IT ISF)

The IT ISF was created per City Council direction with the adoption of the FY 2015-17 adopted budget. The first phase is to fund the annual license and maintenance costs through the ISF (subsequent phases could incorporate IT operating and capital costs). The FY 2015-17 budget funded a short-term lease financing of these costs for one year and the ISF will provide a more sustainable funding source. This Midcycle incorporates the full annual cost of software license fees and maintenance costs.

Election Costs

Staff anticipates that there may be a need for additional resources associated with the November 2016 elections. The actual amount will be determined after the conclusion of the elections. The Midcycle includes an additional \$1 million towards election costs. The additional funds are necessary due to candidate activity in City elections, a large number of ballot measures which may be considered by the voters at that same election, and increased costs for translation into other languages. This is a trend that continues from the 2014 election cycle. The City will review election costs prior to the next two-year budget and adjust the baseline budget accordingly.

Human Services & Headstart

This Midcycle continues to support various Human Services grant programs through Central Service Overhead and operating subsidies. Outside of Headstart, the overall increase in grant subsidies from the GPF is approximately \$180,000. The outcome of the City's Headstart grant application is expected on June 1, 2016. Based on the application, the Midcycle includes an additional subsidy assumption of roughly \$450,000. Staff will provide a supplemental report with details on the Headstart program and funding as soon as information is available.

Additionally, the Midcycle includes a subsidy to the Meals on Wheels program of \$176,000, which is the number of meals they provide to homebound seniors in Oakland. The two-year budget included a City Council amendment of \$50,000 for Meals on Wheels in FY 2015-16. This proposal provides a more robust subsidy based on the services provided to Oakland residents.

Workforce

The grant allocation for the Workforce Opportunities and Innovations Act (WIOA) was reduced by a little over 9 percent or approximately \$414,000. In order to keep funding flat in all areas possible, and continue City operations necessary for the program, the Midcycle proposes an additional City GPF subsidy of nearly \$347,000. This subsidy is in addition to an existing GPF subsidy of roughly \$356,000 (Program Analyst II (\$126k), Facilities ISF subsidy (EWD absorbed) (\$61k), Fiscal/Administrative support (\$99k), and the Human Services ASSETS (Senior Services) subsidy (\$70k).

Rent Adjustment Program

The Midcycle includes a GPF allocation to purchase a software system for the Rent Adjustment Program to improve record keeping, triage of cases and responsiveness to complaints or

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request for assistance, which is one of the recommendations of the City Auditor's soon-to-be released review of the program.

Cultural Affairs

The Midcycle includes the upgrade of the Public Art Program Analyst III to a Cultural Affairs Manager to ensure the necessary leadership and coordination required to support the arts in Oakland. One-half of the Program Analyst III is eliminated from the Public Art Fund (5505), which frees up one-time funds to complete public art capital projects.

Lincoln Recreation Center

This budget adds staff support in order to expand the hours of the Lincoln Square Recreation Center. This funding will enable the Center to open two hours earlier every day of the week to meet an increased demand in services from the senior community.

Policy on One-time Funds

On December 9, 2014, the City Council approved Ordinance 13279 C.M.S. (the Consolidated Fiscal Policy). Section 1 Part C states that excess or one-time RETT must be used as follows: 1) 50 percent one-time expenditures; 2) 25 percent to be deposited into the Vital Services Stabilization Fund (1020); and 3) 25 percent is set aside for long-term obligations. Section 1 Part D states that one-time revenues (other than one-time RETT) may only be used to: 1) fund one-time expenditures; 2) to fund accelerated debt retirement and unfunded long-term obligations; or 3) shall remain as fund balance in the appropriate fund. Both Parts C and D require a separate resolution approved by a super majority vote (6 out of 8) of the City Council to use one-time revenues for other purposes. This item includes a separate resolution to meet this requirement.

While it is not considered a best practice to use one-time funding for on-going expenditures, the Midcycle budget includes the use of \$12.35 million of one-time revenues on ongoing expenditures. As discussed above, this is mostly due to the required reduction in ongoing property tax revenue of over \$13 million. Despite the substantial reduction in property tax revenue, the Midcycle is balanced without any layoffs or reductions in service and invests a modest amount in service enhancements. This is possible due to growth in most other major revenue categories. Net of the reduction in property tax revenue, the increase in ongoing revenue (over \$5 million) exceeds the proposed increase in ongoing expenditures (\$4.2 million).

Other (Non-GPF) Funds

Exhibit 2 to the Resolution includes the revised budget and Full Time Equivalent (FTE) for all other funds. All funds were impacted by the negotiated Cost of Living Adjustment (COLA) and IT ISF allocations, and have been accordingly rebalanced. **Exhibit 2A** provides a summary of significant Midcycle adjustments to Other (non-GPF) Funds. Below are highlights of those changes; please refer to **Exhibit 2A** for more details.

<u>Self Insurance Fund (1100)</u>: Fund 1100 includes a large percentage (0.82 FTE) of the Deputy City Attorney V proposed for upgrade to Special Counsel; the net impact is minimal.

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Additionally, the premium for the City's excess liability insurance is projected to increase by \$538,880. The increased costs are offset by an increase in the transfer from the GPF, which is offset by a reduction of approximately \$2.6 million that is proposed to be paid from the long-term obligation set-aside funds.

Oakland Redevelopment Success Agency (ORSA) Reimbursement Fund (1610): The administrative allowance is now calculated based on the prior year's RPTTF allocation, which resulted in a decrease in the allowance of \$136,325. The Recognized Obligation Payment Schedule (ROPS) amount authorized for non-housing project management staff was increased by a net \$371,250 to account for increased costs related to the COLA and increased ISF costs. Finally, the ROPS amount for Housing project management staff was decreased by \$756,236 based on the staff associated with the Brooklyn Basin affordable development. Instead both the project management staff and the housing development costs will be funded from excess 2011 Housing bonds (Fund 1885).

<u>Multipurpose Reserve Fund (1750)</u>: The Midcycle incorporates the full year of growth in offstreet parking revenue and associated expenditures related to improved management and an increase in responsiveness to the parking needs of the area. This item was discussed at the Finance Committee on April 26, 2016. The budget also provides the 10 percent matching funds for two Limited Duration Grant funded positions related to the Metropolitan Transportation Commission (MTC) Demand Responsive Parking and Mobility Grant (Fund 2116).

<u>Self Sustaining Fund (1820)</u>: One-time fund balance totaling \$390,000 is proposed to be used to replace the Parks and Recreation reservation and revenue software program. The current system is beyond its useful life and a new system is critical in order to address Payment Card Industry (PCI) compliance related to recreation program debit/credit card transactions.

Affordable Housing Trust Fund (1870): This Fund receives revenue associated with City Council adopted policy to divert 25 percent of the City's residual RPTTF ("boomerang") funds to affordable housing. As discussed above, the projected RPTTF erroneously included the residual portion of the tax overrides revenues, and SB 107 removed these revenues from the RPTTF calculation all together, which reduced the overall RPTTF. This adjustment also impacted the 25 percent housing set-aside calculation, which is similarly adjusted down to reflect the lower, correct amount. The Notice of Funds Available (NOFA) recently approved by City Council already accounted for the lower amount of expected funding. The Midcycle also proposes to add a Housing Development Coordinator IV to help address critical housing policy issues and support new and existing grant programs.

<u>HUD-ESG/SHP/HOPWA Fund (2103)</u>: Human Services received minor adjustments to existing grants in this Fund, but also received a new grant totaling nearly \$675,000 from HUD, which will be allocated to provide rapid rehousing assistance to homeless families in Oakland through the Family Front Door program.

Community Development Block Grant (CDBG) Fund (2108): The City received a minor reduction in grant funding for the next fiscal year, which can be absorbed through a reduction in one-time prior year savings. The Midcycle also proposes transferring two 0.50 fiscal support positions from the HUD-EDI Grant Fund (2105) to Fund 2108 to align expected workload with funding. Additionally, a Development/Redevelopment Program Manager is added for a limited

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duration of one-year due to the end of grant funding in order close-out programs and complete projects. These costs are offset by the downgrade of a Rehabilitation Advisor III to a Rehabilitation Advisor I, as well as the freezing and elimination of a Budget & Grants Administrator and Loan Servicing Administrator, respectively.

<u>County of Alameda: Grants Fund (2160)</u>: The Fire Department is receiving a First Response grant totaling over \$200,000. The Human Services Department anticipates the continued funding of over \$400,000 from the County's share of the boomerang funds to provide rapid rehousing assistance to homeless individuals in Oakland.

Workforce Investment Grant Fund (2195): As mentioned above, the Workforce Innovation & Opportunities (WIOA) Grant allocation for next fiscal year was reduced by approximately 9 percent or over \$414,000. The grant is balanced through a combination of reducing City operating costs where possible, the using of various other grant sources for City operations and a subsidy from the GPF of almost an additional \$350,000. The new WIOA also provides specific guidance on how funds are to be allocated. As in previous years, the WIOA budget will be brought to Committee and City Council as a separate action after the approval of the Workforce Board. Separately, 1.50 FTE previously associated with the Enterprise Zone voucher program are transferred out and absorbed by the Economic and Workforce Department.

Measure B Fund (2211) and Measure BB Fund (2216): Adds two Transportation Engineer positions (split-funded, 10%/90%) using fund balance and funds already set aside for the Traffic Signal Operation Management Program and the Neighborhood Traffic Safety Program already adopted in the Capital Improvement Program. The budget also proposes realigning funds between Funds 2211 and 2216, which includes the transfer of over \$1 million from Measure BB to Measure B (using available fund balance). Two Program Analyst II positions are added to Measure BB (90%) with a 10 percent match from the Measure B: Bicycle/Pedestrian Fund. One Program Analyst is a three-year limited duration MTC grant funded bike sharing program manager. The other position is funded from the Transportation Development Act grant to manage the Bike Master Plan.

Measure Z Fund (2252): As is the case in the GPF, the portion of the Parking Tax revenue associated with Measure Z is projected to increase by almost \$1.4 million. These funds are allocated based on the measure formula between Community Policing, Violence Prevention, and evaluation.

Rent Adjustment Program (RAP) Fund (2413): The RAP has not increased the \$30 fee since 2001-02. For many years, the annual operating budget has utilized one-time fund balance from prior year salary savings to balance. The fund balance is projected to be nearly depleted by June 30, 2016. This program has the discussed many times at Committee and City Council and the City Auditor is completing her audit of the operations. To maintain current levels of service, which includes several limited duration positions based on use of one-time fund balance, the fee would need to be increased to \$65 with an annual adjustment to keep up with increased costs. If an increased fee is not approved, a minimum of five positions would need to be deleted from the budget.

<u>Development Services Fund (2415)</u>: The Midcycle for Fund 2415 includes a one-time allocation of \$100,000 for an Asset Management Plan. The allocation between Planning and Building and

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Public Works is trued-up based on revenue experience and to include funds for refunds and oncall planning consultants. Finally, one-half of a new Systems Programmer (split-funded) is added to provide dedicated support to essential business applications.

Measure C Fund (2419): Measure C is an additional Transient Occupancy Tax (TOT) utilized to support cultural programs and institution within the City. TOT is projected to increase next fiscal year, which is projected to bring nearly \$378,000 in additional funds to Measure C. The funds are allocated per the approved measure formula to the Oakland Convention & Visitor's Bureau, Oakland Zoo, Chabot Space & Science Center, Oakland Museum and City programs includes Cultural Funding grants, Art & Soul and Fairs and Street Festivals.

Federal Asset Forfeiture Fund (2912) and State Asset Forfeiture Fund (2914): The Police Department will utilize asset forfeiture funds to purchase 700 new and replacement body worn cameras. This investment would provide a camera for every sworn member, which will improve transparency, increase trust, and reduce personnel complaints. This tool is a cost effective risk management tool.

<u>Sewer Fund (3100)</u>: Utilize available fund balance to advance construction funds for an existing sewer rehabilitation project of a large sewer sub-basin originally planned for FY17-18. The project will be constructed in phases beginning in FY 2016-17.

Oakland Public Museum Trust Fund (7640): Allocates available fund balance and projected interest for Museum Art Acquisition.

FISCAL IMPACT

See above Analysis section.

PUBLIC OUTREACH / INTEREST

During the two-year budget, extensive public outreach was completed including a scientific poll and informal survey, two short videos were prepared and posted online, public input sessions in April and community budget forums. This Midcycle amendment did not require any additional public outreach.

COORDINATION

This report was prepared in coordination with the Controller's Bureau, the Revenue Management Bureau and various City Departments.

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ACTION REQUESTED OF THE CITY COUNCIL

Staff recommends that the City Council adopt two Resolutions:

Resolution Amending The City Of Oakland's Fiscal Year 2015-17 Biennial Budget, Which Was Adopted Pursuant To Resolution No. 85672 C.M.S. On June 30, 2015, To Make Adjustments: (1) Increasing The Fiscal Year 2016-17 Revenue Projection In The General Purpose Fund (GPF); (2) Appropriating Additional Fiscal Year 2016-17 GPF Expenditures; And (3) Increasing Fiscal Year 2016-17 Revenues And Appropriations In Other Non-GPF Funds.

Resolution Authorizing The Use Of One-Time Revenues And Excess Real Estate Transfer Tax Revenues For Purposes Other Than Those Denoted In The City's Consolidated Fiscal Policy Adopting A Finding Of Necessity, And Describing Prospective Steps To Be Taken To Return To The Prescribed Uses Of Said Revenues.

For questions regarding this report, please contact Sarah Schlenk, Acting Budget Director at 510-238-3982.

Respectfully submitted,

SARAH T. SCHLENK Acting Budget Director

Contributors and Reviewed By:
Kirsten LaCasse, Interim Controller
Margaret O'Brien, Interim Revenue Manager

Attachments (2):

- 1) Resolution to Adopt the FY 2016-17 Midcycle Budget Amendments
- Exhibit 1: GPF Midcycle Amendments
- Exhibit 2: GPF Revenue Details
- Exhibit 3: Other (Non-GPF) Fund Midcycle Totals
- Exhibit 3A: Summary of Other (Non-GPF) Fund Midcycle
- Resolution Authorizing the Use of One-Time Revenue for Ongoing Expenditures

June 7, 2016

OFFICE OF THE CITY GLERA
OAKLAND
2016 MAY 27 AM 10: 04

Approved as to Form and Legality

Deputy City Attorney

OAKLAND CITY COUNCIL

RESOLUTION NO	C.M.S	•
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RESOLUTION AMENDING THE CITY OF OAKLAND'S FISCAL YEAR 2015-17 BIENNIAL BUDGET, WHICH WAS ADOPTED PURSUANT TO RESOLUTION NO. 85672 C.M.S. ON JUNE 30, 2015, TO MAKE ADJUSTMENTS: (1) INCREASING THE FISCAL YEAR 2016-17 REVENUE PROJECTION IN THE GENERAL PURPOSE FUND (GPF); (2) APPROPRIATING ADDITIONAL FISCAL YEAR 2016-17 GPF EXPENDITURES; AND (3) INCREASING FISCAL YEAR 2016-17 REVENUES AND APPROPRIATIONS IN OTHER NON-GPF FUNDS

WHEREAS, the City Council adopted Resolution No. 85672 C.M.S. on June 30, 2015 adopting the FY 2015-17 biennial budget, and appropriating certain funds to provide for the expenditures proposed by the said budget; and

WHEREAS, the City Council amended the FY 2015-17 biennial budget through Resolution No. 85852 C.M.S. on October 20, 2015, Resolution No. 85930 on December 8, 2015, Resolution No. 85960 on January 19, 2016, Resolution Nos. 85983 and 85986 on February 2, 2016, and Resolution No. 86162 on May 3, 2016; and

WHEREAS, the City Council has reviewed proposed variances in FY 2016-17 revenues and expenditures as part of the midcycle budget review; and

WHEREAS, *Exhibit 1* to this Resolution sets forth the General Purpose Fund expenditure amendments totaling \$18,161,950 to the FY 2015-17 Policy Budget, which authorized expenditures of \$18,161,950 in FY 2016-17; and

WHEREAS, Exhibit 2 to this Resolution sets forth General Purpose Fund revenue amendments to the FY 2015-17 Policy Budget for FY 2016-17; and

WHEREAS, *Exhibit 3* and *Exhibit 3A* to this Resolution set forth Non-General Purpose Fund expenditure amendments to the FY 2015-17 Policy Budget for FY 2016-17; now, therefore, be it

RESOLVED: That the City's FY 2016-17 Midcycle Policy Budget is hereby amended to include adjustments for the GPF as set forth in *Exhibits 1 and 2* attached to and

incorporated into this Resolution; and be it

IN COUNCIL, OAKLAND, CALIFORNIA.

FURTHER RESOLVED: That the City's FY 2016-17 Midcycle Policy Budget is hereby further amended to include adjustments for the non-GPF funds as set forth in *Exhibits* 3 and 3A attached to and incorporated into this Resolution; and be it

FURTHER RESOLVED: That the City Administrator is hereby authorized to periodically transfer funds between Departments and completed Projects as needed in order to clean-up negative budget balances within the same Fund; and be it

FURTHER RESOLVED: That the City Administrator is hereby authorized and directed to calculate all required set-asides and make appropriate adjustments, based on the final adopted budget amendments, as legally required, such as Kid's First! and the 7.5 percent Emergency Reserve.

PASSED BY THE FOLLOWING VOTE:	
AYES - BROOKS, CAMPBELL-WASHINGTON, GALLO, GUILLI GIBSON MCELHANEY	EN, KALB, KAPLAN, REID, and PRESIDENT
NOES -	
ABSENT -	
ABSTENTION -	ATTEST: LaTonda Simmons City Clerk and Clerk of the Council of the City of Oakland, California

	MIDCY	CLE AMEND General		NTS TO 16 rpose Fun				EXHIBIT 1							
ITE	Л	General				ENDITURES	<u> </u>					D	EVENUES		
	Description	Department		Ongoing		One-time		Combined	FTE		Ongoing		One-time		Combined
<u>No.</u>	Description	<u>Department</u>		Origoing		One-ume		Combined	FIE		Ongoing		<u>One-ume</u>		combined
EV	2015-17 ADOPTED POLICY BUDGET														
			ė i	E24 940 042	¢	E 940 227	¢	530,689,270	2 20E 46	¢	516,191,224	¢	14 409 046	¢ s	20 690 270
ΑI	Adopted Budget		Ф,	324,040,043	Ф	5,049,221	Φ.	330,009,270	2,203.10	Ф	510,191,224	Ф	14,490,040	Φ :	30,009,270
DE	VENUE AND TECHNICAL EXPENDITURE ADJUSTMENTS														
KE	Projected increase in Real Estate Transfer Tax (RETT) (one-time														
B1	defined as above \$61 million).	City-Wide	\$	-	\$	-	\$	-	-	\$	(210,042)	\$	6,878,142	\$	6,668,100
B2	Projected increase in Transient Occupancy Tax (TOT).	City-Wide	\$	_	\$	_	\$	_	_	\$	1,823,450	\$	_	\$	1,823,450
B3	Projected increase in Parking Tax.	City-Wide	1		\$	-	Ψ			\$	1,645,916		-	\$	1,645,916
B4	Projected increase in Utility Consumption Tax (UCT).	City-Wide	\$	-	\$	-	\$	-	-	\$	500,000		-	\$	500,000
	Projected increase in Business License Tax (BLT) related to results from	-													
B5	FY 2015-16 audit.	City-Wide	\$	-	\$	-	\$	-	-	\$	520,000	\$	-	\$	520,000
В6	Projected decrease in Property Tax related to the passage of SB 107 caused property tax increment revenues derived from the portion of the Pension Obligation tax levy approved by the voters prior to 1989, to be reported as allocated to the Pension Override Tax Revenue Fund, rather than through the Redevelopment Property Tax Trust Fund (RPTTF), which impacted the AB1290 pass-through and the residual portion of Property Tax revenue.	City-Wide	\$	-	\$	-	\$	-	-	\$	(13,359,167)	\$	-	\$	(13,359,167)
В7	Projected decrease in Sales Tax due to lower fuel costs and usage.	City-Wide	\$	-	\$	-	\$	-	-	\$	(1,114,900)	\$	-	\$	(1,114,900)
B8	Adjustment to various ongoing revenue categories (see revenue chart for details-Exhibit 2).	City-Wide	\$	-	\$	-	\$	-	-	\$	1,969,776	\$	-	\$	1,969,776
В9	Increase in the use of Fund Balance (including proceeds from Marriott ground lease purchase, Occupy settlement funds and eliminate existing carryforward balances).	City-Wide	\$	-	\$	-	\$	-	-	\$	-	\$	5,905,358	\$	5,905,358
B10	12th Street Sale Proceeds.	City-Wide	\$	-	\$	-	\$	-	-	\$	-	\$	4,400,000	\$	4,400,000
B11	Baseline adjustments: Miscellaneous personnel adjustments including COLA, fringe rate adjustment, Central Service Overhead recoveries; eliminate IT contingency; reduce subsidy to Coliseum; Business Improvement District (BID) assessment adjustment; ongoing funding for Parking Citation Assistance Center hearing officers; and correct banking fee expense.	City-Wide	\$	(3,583,143)	\$	-	\$	(3,583,143)	5.24	\$	-	\$	-	\$	-
B12	Information Technology Internal Service Fund (ISF) cost allocation for	City-Wide	\$	5,223,475	\$	_	\$	5,223,475	_	\$	_	\$	_	\$	-
0115	annual license and maintenance costs.	•	•	1.040.000					5.04	•	(0.004.007)		47 400 500	•	0.050.500
SUE	3-TOTAL REVENUE AND TECHNICAL EXPENDITURE ADJUSTMENTS	•	\$	1,640,332	\$	-	\$	1,640,332	5.24	\$	(8,224,967)	\$	17,183,500	\$	8,958,533
ΛP	PROVED BY CITY COUNCIL DURING FY 2015-16 OR REQUIRED														
	Increase Kids First! Set aside for FY 2016-17 based on increases in							I							
C1	revenue from the adopted budget.	Non-Departmental	\$	-	\$	64,233	\$	64,233		\$	-	\$	-	\$	-
C2	FY 2015-16 Q3 estimated set-aside per the Rainy Day Policy equally between the Vital Services Stabilization Fund and Long-term obligations.	Non-Departmental	\$	-	\$	7,206,372	\$	7,206,372	-	\$	-	\$	7,206,372	\$	7,206,372
СЗ	Adjust required set-aside per the Rainy Day Policy equally between the Vital Services Stabilization Fund and Long-term obligations.	Non-Departmental	\$	-	\$	3,566,212	\$	3,566,212	-	\$	-	\$	-	\$	-
C4	Capital Improvement Project (CIP) funds for the Museum per the agreement.	Non-Departmental	\$	-	\$	250,000	\$	250,000	-	\$	-	\$	-	\$	-
C5	Add contingency for work-related tools and equipment per labor Memorandum Of Understanding (MOU).	Non-Departmental	\$	-	\$	100,000	\$	100,000	-	\$	-	\$	-	\$	-
C6	Reduce Chabot allocation due to FY 2015-16 advance (Resolution No. 85960).	Non-Departmental	\$	-	\$	(273,105)	\$	(273,105)	-	\$	-	\$	-	\$	-
C7	City Council salary increase recommended by the Public Ethics Commission (4.7%, which accounts for two years).	City Council	\$	52,944	\$	-	\$	52,944	-	\$	-	\$	-	\$	-
C8	Projected funds needed for 2016 election costs.	City Clerk	\$		\$	1,000,000	\$	1,000,000	-	\$	-	\$	-	\$	-

	MIDC	CLE AMEND						EXHIBIT 1						
		<u>General</u>	Pur			(GPF/101	U)							
ITEM		Danastonast			EXP	PENDITURES		0	FTF		0		EVENUES	0
	Description Reduce Treasury recoveries due to reduction in the Oakland	<u>Department</u>		Ongoing		One-time		Combined	<u>FTE</u>		<u>Ongoing</u>		One-time	Combined
C9	Redevelopment Successor Agency administrative allowance.	Finance-Treasury	\$	151,297	\$	-	\$	151,297		\$	-	\$	-	\$ -
C10	Add Police Communication Supervisors per labor MOU to civilianize these positions.	Police	\$	645,605	\$	-	\$	645,605	4.00	\$	-	\$	-	\$ -
C11	COPS grant match (Resolution No. 85930) to be funded from fund balance.	Police	\$	-	\$	1,749,634	\$	1,749,634	15.00	\$	-	\$	1,749,633	\$ 1,749,633
C12	Add position for SEIU President per MOU (split funded: 1010/7760).	Public Works	\$	33,357	\$	-	\$	33,357	0.20	\$	-	\$	-	\$ -
SUB-	TOTAL APPROVED BY CITY COUNCIL DURING FY 2015-16 OR RE	QUIRED	\$	883,203	\$	13,663,346	\$	14,546,549	19.20	\$	-	\$	8,956,005	\$ 8,956,005
OTH	HER RECOMMENDED EXPENDITURE ADJUSTMENTS (CONSIS	TENT WITH PREV	IOUS	POLICY DIR	EC.	TION)								
D1	Add Deputy City Attorney III and upgrade a Deputy City Attorney V to a Special Counsel position to support the labor/employment unit to ensure full-time legal counsel for the Police Department.	City Attorney	\$	230,354	\$	-	\$	230,354	1.00	\$	-	\$	-	\$ -
D2	Increase funding for translation and interpretation services.	Human Resources	\$	-	\$	25,000	\$	25,000	-	\$	-	\$	-	\$ -
D3	Add funding 3rd Police Academy to begin (Feb. 20, 2017) in FY 2016-17 contingent on 2016 COPS grant (adds 50 limited duration police officer trainee positions).	Police	\$	-	\$	3,172,689	\$	3,172,689	50.00	\$	-	\$	-	\$ -
D4	Add Police Communication Operators in order to begin accepting mobile 911 calls directly rather than through California Highway Patrol.	Police	\$	410,708	\$	-	\$	410,708	4.00	\$	-	\$	-	\$ -
D5	Upgrade four Police Communication Dispatchers to Police Communications Dispatcher, Senior positions and adjust pay structure for the Police Dispatch class series (per Human Resources recommendation).	Police	\$	165,832	\$	-	\$	165,832	-	\$	-	\$	-	\$ -
D6	Upgrade a Police Office position to Captain (costed at 1/2 year) to establish a new (6th) command area.	Police	\$	(3,846)	\$	-	\$	(3,846)	-	\$	-	\$	-	\$ -
D7	Add Engineer of Fire and Captain of Fire for training and support services.	Fire	\$	449,675	\$	-	\$	449,675	2.00	\$	-	\$	-	\$ -
D8	Upgrade Fire Suppression District Inspector, part-time to full-time.	Fire	\$	45,245	\$	-	\$	45,245	-	\$	-	\$	-	\$ -
D9	Unfreeze Sworn Assistant Fire Marshal to improve span of control and manage commercial and vegetation management inspections program.	Fire	\$	259,892	\$	-	\$	259,892	1.00	\$	-	\$	-	\$ -
D10	"One Step" inspection and revenue software system replacement.	Fire	\$	-	\$	185,000	\$	185,000	-	\$	-	\$	-	\$ -
D11	Supplemental funding for an engineer's report to initiate Piedmont Pines, Phase II Assessment District for utility undergrounding (to be repaid if District is formed).	Public Works	\$	-	\$	70,000	\$	70,000	-	\$	-	\$	-	\$ -
D12	Increase personnel to increase hours at the Lincoln Square Recreation Center.	Parks & Rec.	\$	51,482	\$	-	\$	51,482	0.80	\$	-	\$	-	\$ -
D13	Upgrade an Administrative Assistant I to an Administrative Analyst II.	Parks & Rec.	\$	46,069	\$	-	\$	46,069	-	\$	-	\$	-	\$ -
	Meal on Wheels subsidy.	Human Services	L		\$	176,000	\$	176,000	-	\$	-	\$	-	\$ -
D15	Increase Head Start subsidy.	Human Services	\$	-	\$	449,663	\$	449,663	-	\$	-	\$	-	\$ -
D16	Increase Workforce Innovations & Opportunities Act Grant subsidy.	Economic & Workforce Dev.	\$	-	\$	346,894	\$	346,894	-	\$	-	\$	-	\$ -
D17	Add Cultural Affairs Manager; partially funded through elimination of split- funded Program Analyst III (0.50 FTE).	Economic & Workforce Dev.	\$	127,863	\$	-	\$	127,863	0.50	\$	-	\$	-	\$ -
D18	Rent Adjustment Program Software Program.	Housing	\$	-	\$	365,000	\$	365,000	-	\$	-	\$	-	\$ -
	Net increase in subsidies for other grant programs (Human Services, Resiliency, etc.).	City-Wide			\$	73,770	\$	73,770		\$		\$		\$ -
SUB-	-TOTAL OTHER RECOMMENDED EXPENDITURE ADJUSTMENTS		\$	1,783,274	\$	4,864,016	\$	6,647,290	59.30	\$	-	\$	-	\$ -

	MIDC	CLE AMEND		NTS TO 16 Irpose Fun				EXHIBIT 1							
ITEN		General	L	•		ENDITURES	y)					RI	EVENUES		
No.	Description	Department		Ongoing	LAI	One-time		Combined	FTE		Ongoing		One-time	(Combined
_	ST SAVINGS & BUDGET NEUTRAL CHANGES	<u> </u>	1	<u>011g0111g</u>		<u> </u>		<u> </u>	<u> </u>		<u> </u>		<u> </u>		<u> </u>
E1	Pay-down Negative Fund Balance in the Self Insurance Liability Fund using Long-Term Liability Reserve - decrease GPF contribution; partially offset by increase in excess insurance premium of \$538,880.	City-Wide	\$	-	\$	(2,029,953)	\$	(2,029,953)	-	\$	-	\$	-	\$	-
E2	Temporary Part-Time (TPT) Conversion per labor agreement; cost offset with funds set-aside in the original FY 2015-17 budget.	Various	\$	-	\$	-	\$	-	2.77	\$	-	\$	-	\$	-
E3	Add 0.50 City Council Administrative Assistant; offset with a reduction in Council administration Operating & Maintenance (O&M) costs.	City Council	\$	-	\$	-	\$	-	0.50	\$	-	\$	-	\$	-
E4	Continue support for local minimum wage enforcement and compliance (\$280,000); add Equal Opportunity Specialist to support case management and training; offset with a reduction in existing carryforward.	City Administrator	\$	143,729	\$	(170,000)	\$	(26,271)	1.00	\$	-	\$	-	\$	-
E5	Transfer \$75,000 for citywide training from City Administrator to Human Resources	City Administrator / Human Resources	\$	-	\$	-	\$	-	-	\$	-	\$	-	\$	-
E6	Transfer budget totaling \$458,000 for parking meter credit card fees from Public Works to Finance (Revenue Management Bureau).	Public Works/ Finance-Revenue	\$	-	\$	-	\$	-	-	\$	-	\$	-	\$	-
E7	OMERS bank and bond expenditures funded from OMERS reserve trust.	Finance-Treasury	\$	-	\$	200,000	\$	200,000	0.40	\$	-	\$	200,000	\$	200,000
E8	Transfer 0.40 Treasury Analyst III from Debt Fund (6587) and offset with recovery from the debt fund.	Finance-Treasury	\$	-	\$	-	\$	-	0.40	\$	-	\$	-	\$	-
E9	Transfer eligible Police positions to Measure Z.	Police	\$	(329,353)	\$	-	\$	(329,353)	(1.50)					\$	-
E10 E11	Projected savings resulting from 2014 SAFER Grant. Add Systems Programmer III (split funded: 1010, 1700, 2415); funded through recently passed Technology fee for the Revenue Management Bureau.	Information Tech.	\$	47,412	\$	(2,134,056)	\$	(2,134,056) 47,412	0.25	\$	47,412	\$	-	\$	47,412
E12	Add Program Analyst II, full-time; Delete Housing Development Coordinator III, PPT (split-funded: 1010, 2103, 2108, 2160).	Human Services	\$	-	\$	-	\$	-	0.18	\$	-	\$	-	\$	-
E13	Transfer Employment Services Supervisor and 0.25 FTE of an Urban Economic Analyst I (UEA) to the General Purpose Fund due to State elimination of Enterprise Zone voucher program; delete vacant UEA position.	Economic & Workforce Dev.	\$	-	\$	-	\$	-	0.25	\$	-	\$	-	\$	-
E14	Reduction in expenditures related to Tax and Revenue Anticipation Note (TRAN).	Non-Departmental	\$	-	\$	(400,000)	\$	(400,000)	-					\$	-
SUB	-TOTAL COST SAVINGS & BUDGET NEUTRAL CHANGES		\$	(138,212)	\$	(4,534,009)	\$	(4,672,221)	4.25	\$	47,412	\$	200,000	\$	247,412
		Vesterra		1 100 507	_	40.000.050	•	10 101 050	22.50	•	(0.477.555)		00 000 505	•	10 101 050
-21	FY 2016-17 TOTAL	Variance	-	4,168,597 529,008,640	\$	13,993,353	\$	18,161,950	87.99 2 272 15	•	(8,177,555) 508,013,669	_	26,339,505	\$	18,161,950
	T ZVIO-IT TOTAL		Ψ	323,000,040	Φ	19,042,300	φ.	340,031,220	2, 373.13	φ.	300,013,009	Ψ 4	10,037,331	\$ 3	0 1 0,031,220

MIDCYCLE AMENDMENTS TO 2016-17 BUDGET GPF REVENUES - EXHIBIT 2 Variance FY16-17 Adopted FY 2013-14 FY 2014-15 FY 2015-16 FY 2015-16 Q3 FY 2016-17 FY 2016-17 to FY16-17 **GPF Revenues Actuals Actuals** Adopted Budget **Projected** Adopted Budget | Midcycle Proposed | Midcycle Proposed Property Tax \$142,823,340 \$ 159,364,299 164,907,424 \$ 155,487,030 \$ 172,469,311 159,110,144 | \$ (13,359,167)53,318,906 \$ \$ \$ Sales Tax \$49,761,088 \$ 51,824,207 55,425,093 54,698,000 54,433,806 \$ (1,114,900)Business License Tax \$62.905.126 \$ 66,849,456 \$ 70,047,500 \$ 73,100,000 \$ 71,721,300 72,241,300 \$ 520.000 Utility Consumption Tax \$50,422,336 \$ 50,593,836 | \$ 50,000,000 \$ 50,500,000 50,000,000 50,500,000 \$ 500,000 \$59,059,973 \$ 62,706,096 \$ 61,176,000 \$ 80,570,000 \$ 63,182,900 69.851,000 \$ 6,668,100 Real Estate Transfer Tax \$ 17,556,000 19,379,450 \$ Transient Occupancy Tax \$14,318,512 \\$ 16,787,423 16,900,000 18,815,000 1,823,450 9,337,111 \$ \$ 12,138,000 \$ Parking Tax \$8,443,638 \$ 10,211,274 12,100,000 \$ 10,492,084 1,645,916 2,335,747 2,335,747 Licenses & Permits \$1.388.448 \$ 1.570.907 \$ \$ 2.335.747 \$ 2.335.747 \$ 24,167,797 23,967,499 \$ Fines & Penalties \$22,195,164 \$ 23,035,039 \$ 24,167,797 23,967,499 Interest Income \$793,095 \$ 924,905 | \$ 740,482 740,482 740.482 740,482 | \$ \$ Service Charges \$43,392,862 \\$ 49,794,498 48,205,068 48,205,068 \$ 48,090,899 50,108,087 \$ 2,017,188 Internal Service Funds \$62,040 \$ 50 \$ \$ \$ \$ \$ Grants & Subsidies \$1,007,508 \$ 3.598.933 \$ 119,435 \$ 119,435 \$ 119,435 \$ 119,435 \$ Miscellaneous Revenue \$3.616.549 \$ 2,467,613 \$ 5.149.320 2.000.000 \$ 749.320 5.149.320 \$ 4.400.000 Interfund Transfers \$0 \$ 342,082 14,922,885 \$ 14,922,885 2,206,667 \$ 2,406,667 \$ 200,000 SUB-TOTAL \$460,189,679 \$ 499,196,455 524,308,025 537,761,444 \$ 518,065,450 521,366,037 \$ \$ \$ 3,300,587 Transfers from Fund Balance \$0 \$ 27,485,183 \$ 14,861,363 11,134,028 11,134,028 12,623,820 **TOTAL** \$460,189,679 \$ 499,196,455 535,442,053 548,895,472 530,689,270 548,851,220 \$ 18,161,950

FUND & DESCRIPTION *	Adopted	Midcycle	Variance **
1020 - Vital Services Stabilization Fund	\$400,786	\$5,787,078	\$5,386,292
1100 - Self Insurance Liability	25,309,345	25,863,205	553,860
1200 - Pension Override Tax Revenue	73,974,413	73,974,413	0
1610 - Successor Redevelopment Agency Reimbursement	7,204,765	6,704,840	(499,925)
1700 - Mandatory Refuse Program	2,074,695	2,596,873	522,178
1710 - Recycling Program	4,367,200	4,565,675	198,475
1720 - Comprehensive Clean-up	22,298,405	23,296,360	997,955
1750 - Multipurpose Reserve	7,007,366	8,541,074	1,533,708
1760 - Telecommunications Reserve	1,718,162	1,799,390	81,228
1770 - Telecommunications Land Use	723,042	759,193	36,151
1780 - Kid's First Oakland Children's Fund	14,471,923	14,536,156	64,233
1820 - OPRCA Self Sustaining Revolving Fund	6,808,045	7,635,780	827,735
1870 - Affordable Housing Trust Fund	4,650,000	2,630,000	(2,020,000)
1885 - 2011A-T Subordinated Housing	0	687,372	687,372
2102 - Department of Agriculture	1,248,851	1,286,820	37,969
2103 - HUD-ESG/SHP/HOPWA	5,966,711	6,643,896	677,185
2107 - HUD-108	2,119,000	2,119,000	0
2108 - HUD-CDBG	8,160,435	8,184,507	24,072
2109 - HUD-Home	2,061,879	2,148,143	86,264
2113 - Department of Justice - COPS Hiring	79,116	748,451	669,335
2114 - Department of Labor	1,908,637	1,878,378	(30,259)
2116 - Department of Transportation	0	298,863	298,863
2120 - Federal Action Agency	399,986	399,805	(181)
2124 - Federal Emergency Management Agency (FEMA)	944,958	944,958	0
2138 - California Department of Education	945,921	945,921	0
2148 - California Library Services	64,042	75,569	11,527
2152 - California Board of Corrections	13,215	33,946	20,731
2159 - State of California Other	526,196	502,363	(23,833)
2160 - County of Alameda: Grants	1,465,466	2,138,211	672,745
2163 - Metro Transportation Com: Program Grant	72,719	72,719	0
2172 - Alameda County: Vehicle Abatement Authority	413,477	433,047	19,570

FUND & DESCRIPTION *	Adopted	Midcycle	Variance **
2190 - Private Grants	25,000	25,000	0
2195 - Workforce Investment Act	4,899,192	4,569,178	(330,014)
2211 - Measure B: Local Streets & Roads	10,443,920	11,273,253	829,333
2212 - Measure B: Bicycle/Pedestrian Pass-Thru Funds	1,324,511	1,330,132	5,621
2213 - Measure B: Paratransit - ACTIA	1,243,514	1,307,867	64,353
2215 - Measure F - Vehicle Registration Fee	2,109,322	2,388,744	279,422
2216 - Measure BB - Alameda County Transportation Comr	12,440,584	12,350,646	(89,938)
2230 - State Gas Tax	7,222,038	8,154,004	931,966
2231 - State Gas Tax-Prop 42 Replacement Funds	1,582,985	992,206	(590,779)
2241 - Measure Q-Library Services Retention & Enhancemε	17,693,988	18,309,494	615,506
2242 - Measure Q Reserve- Library Services Retention & E	754,121	754,121	0
2250 - Measure N: Fund	1,657,366	1,731,382	74,016
2252 - Measure Z - Violence Prevention and Public Safety <i>F</i>	25,207,875	26,607,111	1,399,236
2310 - Lighting and Landscape Assessment District	19,939,200	20,430,665	491,465
2321 - Wildland Fire Prevention Assess District	1,393,582	1,393,582	0
2330 - Werner Court Vegetation Mgmt District	3,200	3,200	0
2411 - False Alarm Reduction Program	1,614,128	1,724,955	110,827
2412 - Measure M - Alameda County: Emergency Dispatch	2,380,370	2,526,989	146,619
2413 - Rent Adjustment Program Fund	2,756,708	3,133,965	377,257
2415 - Development Service Fund	34,064,640	37,929,933	3,865,293
2416 - Traffic Safety Fund	2,926,764	2,926,764	0
2417 - Excess Litter Fee Fund	477,928	477,928	0
2419 - Measure C: Transient Occupancy Tax (TOT) Surcha	4,907,317	5,285,304	377,987
2826 - Mortgage Revenue	89,492	296,492	207,000
2912 - Federal Asset Forfeiture: City Share	0	500,000	500,000
2914 - State Asset Forfeiture	0	200,000	200,000
2990 - Public Works Grants	280,000	280,000	0
2995 - Police Grants	20,000	20,000	0
2996 - Parks and Recreation Grants 2001	16,847	16,847	0
2999 - Miscellaneous Grants	0	529,924	529,924
3100 - Sewer Service Fund	62,144,806	66,758,654	4,613,848

FUND & DESCRIPTION *	Adopted	Midcycle	Variance **
3150 - Sewer Rate Stabilization Fund	500,000	500,000	0
3200 - Golf Course	659,532	659,532	0
4100 - Equipment	23,429,176	23,969,182	540,006
4200 - Radio / Telecommunications	7,290,901	7,800,436	509,535
4210 - Telephone Equipment and Software	308,530	308,530	0
4300 - Reproduction	1,320,007	1,320,007	0
4400 - City Facilities	30,964,132	31,057,932	93,800
4500 - Central Stores	516,419	516,419	0
4550 - Purchasing	910,229	910,229	0
4600 - Information Technology	2,500,000	9,449,851	6,949,851
5130 - Rockridge: Library Assessment District	134,420	134,420	0
5610 - Central District Projects	350,000	350,000	0
5650 - Coliseum Projects	100,000	100,000	0
5670 - Oakland Base Reuse Authority	560,547	560,547	0
5671 - OBRA: Leasing & Utility	1,836,893	1,851,098	14,205
5999 - Miscellaneous Capital Projects	0	5,000	5,000
6013 - 2013 LED Streetlight Acquisition Lease Financing	1,700,899	1,701,399	500
6029 - Taxable Pension Obligation Bonds: 2012 Series-PFF	8,966,222	8,966,222	0
6032 - Taxable Pension Obligation: Series 2001	44,595,002	44,595,002	0
6036 - JPFA Refunding Revenue Bonds: 2008 Series A-1 (17,142,673	17,142,674	1
6064 - GO Refunding Bonds, Series 2015A	14,736,725	14,740,227	3,502
6312 - GOB Series 2012-Refunding Bonds	6,667,977	6,671,477	3,500
6540 - Skyline Sewer District - Redemption	35,619	35,355	(264)
6555 - Piedmont Pines 2010 Utility Underground Phase I - [236,169	236,545	376
6570 - JPFA Pooled Assessment: 1996 Revenue Bonds - A	28,000	28,000	0
6587 - 2012 Refunding Reassessment Bonds-Debt Service	445,380	453,287	7,907
6612 - JPFA Lease Revenue Refunding Bonds (Admin Build	9,065,650	9,065,650	0
6999 - Miscellaneous Debt Service	21,500,000	21,500,000	0
7100 - Police and Fire Retirement System	3,196,295	3,152,067	(44,228)
7120 - Oakland Municipal Employees' Retirement System C	62,955	0	(62,955)
7130 - Employee Deferred Compensation	246,452	254,380	7,928

FUND & DESCRIPTION *	Adopted	Midcycle	Variance **
7320 - Police and Fire Retirement System Refinancing Annเ	8,462,481	8,462,481	0
7540 - Oakland Public Library Trust	110,879	110,879	0
7640 - Oakland Public Museum Trust	32,610	799,000	766,390
7760 - Grant Clearing	0	444,217	444,217
7999 - Miscellaneous Trusts	69,270	69,270	0
Grand Total	\$625,700,198	\$660,381,661	\$34,681,463

^{*} Does not include Head Start Fund (2128), which will be provided in a supplemental report.

^{**} See Exhibit 3A for details on significant changes.

MIDCYCLE AMENDMENTS TO 2016-17 BUDGET - EXHIBIT 3A Other (Non-General Purpose) Funds -- Significant Changes No. Description **Department Expenditures Revenues** FTE Vital Services Stabilization Fund (1020) Increase required set-aside due to increase in excess Real Estate Transfer Tax (RETT). Non-Departmental \$ 5,386,292 \$ 5,386,292 SUB-TOTAL 5 386 292 \$ 5 386 292

	SUB-TOTAL		\$	5,386,292	\$	5,386,292	-
		·					
	Self Insurance Fund (1100)						
	Upgrade a Deputy City Attorney V to a Special Counsel position to supervise the						
B1	labor/employment unit based on recommendation of the court monitor (split funded: 1010,	City Attorney	\$	-	\$	10,030	-
	1100, 1150).	N. 5	-		_	- 00.00-	
B2	Premium increase for excess liablity insurance.	Non-Departmental	1		\$	538,880	-
ВЗ	Increase transfer from the General Purpose Fund (1010) to cover increased costs.	Non-Departmental	\$	548,910			-
	SUB-TOTAL SUB-TOTAL		\$	548,910	\$	548,910	-
	Oaldand Dadawalammant Consessan America (ODCA) (4040)	Γ	1		I		
	Oakland Redevelopment Successor Agency (ORSA) (1610)		-				
C1	Decreased administrative allowance revenue for ORSA per revised formula, which results in a	City wide	Φ.	(426.225)	φ.	(126.225)	
C1	reduction of the operating and maintenance (O&M) budget and Treasury recoveries (net of	City-wide	\$	(136,325)	Ф	(136,325)	-
	COLA and IT ISF increases).						
	Negotiated and approved COLA; IT ISF cost allocation for annual license and maintenance						
C2	costs for redevelopment and affordable housing project management staff; absorb eligible 0.25 Full Time Equivalent (FTE) Urban Economic Analyst I (reassignment from the State eliminated	Economic &	\$	207.046	¢	287,916	0.25
02	Enterprise Zone voucher program); increases is covered by increase in the approved	Workforce Dev.	Ф	287,916	\$	201,910	0.25
	Recognized Obligation Payment Schedule (ROPS) allocation.						
	Downgrade a Housing Development Coordinator (HCD) III to a HCD I and transfer an estimated		1				
	3 positions to the 2011 Housing Bond Fund (1885) due to disallowance of Housing project						
C3	management costs related to Brooklyn Basin Affordable Housing project, which will be partially	Housing	\$	(651,516)	\$	(651,516)	-TBD
	funded through 2011 bond funds as well.						
	SUB-TOTAL		\$	(499,925)	\$	(499,925)	0.25
			Ψ'	(100,020)	Ψ	(100,020)	0.20
	Mandatory Refuse Fund (1700)						
D1	Transfer 0.25 FTE and ISF costs to Fund 1700 from the Telecommunications Fund (1760).	Finance	\$	-	\$	43,023	0.25
	Increase revenues based on revised fee, which includes a technology surcharge and increase						
D2	transfer to fund balance increase the repayment of the negative balance.	Finance	\$	522,178	\$	431,743	-
D3	Add Systems Programmer III (split funded: 1010, 1700, 2415).	Information Tech.	\$		\$	47,412	0.25
	SUB-TOTAL	camadon room	\$	522,178	\$	522,178	0.50

	D1	Transfer 0.25 FTE and ISF costs to Fund 1700 from the Telecommunications Fund (1760).	Finance	\$ -	\$ 43,023	0.25
		Increase revenues based on revised fee, which includes a technology surcharge and increase transfer to fund balance increase the repayment of the negative balance.	Finance	\$ 522,178	\$ 431,743	-
	D3	Add Systems Programmer III (split funded: 1010, 1700, 2415).	Information Tech.	\$ -	\$ 47,412	0.25
ı		SUB-TOTAL SUB-TOTAL		\$ 522,178	\$ 522,178	0.50

MIDCYCLE AMENDMENTS TO 2016-17 BUDGET - EXHIBIT 3A Other (Non-General Purpose) Funds -- Significant Changes No. Description Department Revenues **Expenditures** FTE Multipurpose Fund (1750) Add Program Analyst I and Program Analyst II for a limited duration (end-dated 6/30/2017) as the match for a Metropolitan Transportation Commission (MTC) Demand Responsive Parking Public Works \$ \$ 33.208 0.20 and Mobility Grant (split-funded with Fund 2116). Increase parking garage revenue and contract management expense consistent with Public Works 1,516,618 \$ 1,483,410 Resolution No. 86146 C.M.S. SUB-TOTAL 1,516,618 \$ 1,516,618 0.20 **Telecommunications Fund (1760)** Transfer 0.25 FTE and ISF costs from Fund 1760 to the Mandatory Refuse Fund (1700). Finance \$ \$ (43,023)(0.25)City Clerk/KTOP Allocate funds back to KTOP. \$ \$ 43,023 **SUB-TOTAL** \$ \$ (0.25)Self-Sustaining Fund (1820) Allocate funding to replace RecWare software system by using available fund balance. \$ 390,000 \$ 390.000 Parks & Rec. **SUB-TOTAL** 390.000 390.000 Affordable Housing Trust Fund (1870) Reduce revenue expectation due to changes in Redevelopment Property Tax Trust Fund (RPTTF) calculation; reduce amount available for housing development projects (already Housing (2,209,518)(2,020,000)factored into recent Notice of Funds Available). Add Housing Development Coordinator IV to manage housing policy work and grants. \$ \$ 189,518 Housing 1.00 **SUB-TOTAL** \$ (2,020,000) \$ (2,020,000)1.00 2011 Housing Bond Fund (1885) Transfer an estimated 3 positions from Fund 1610 due to the disallowance of Housing project management costs related to Brooklyn Basin Affordable Housing project; both City/ORSA costs Parks & Rec. \$ 687.372 \$ 687.372 +TBD will be funded through 2011 bond funds. SUB-TOTAL 687,372 \$ 687,372

MIDCYCLE AMENDMENTS TO 2016-17 BUDGET - EXHIBIT 3A Other (Non-General Purpose) Funds -- Significant Changes No. Description Department Revenues **Expenditures** FTE **HUD-ESG/SHP/HOPWA Fund (2103)** HOPWA and ESG Grant Revenue Decrease; reduce contract allocation. (10.972) \$ **Human Services** (10.972)Add Program Analyst II, full-time; Delete Housing Development Coordinator III, PPT (split-\$ **Human Services** \$ 20,968 0.12 funded: 1010, 2103, 2108, 2160). General Purpose Fund (1010) subsidy for Central Service Overhead and IT ISF costs. **Human Services** 13,542 10,321 New grant award and appropration to contract expenditures, which will be allocated to provide rapid rehousing assistance to homeless families in Oakland through the Family Front Door **Human Services** 674.615 \$ 656.868 program. **SUB-TOTAL** \$ 677,185 \$ 677,185 0.12 **HUD-EDI Fund (2105)** Transfer 0.50 Account Clerk II and Administrative Analyst I from Fund 2105 to CDBG Fund Housing \$ (1.00)(2108); offset by a reduction in use of carryforward grant budget. **SUB-TOTAL** (1.00)**HUD-CDBG Fund (2108)** CDBG Grant Revenue Decrease. Housing (33,175) \$ Net increase in revenue from prior year program income (transfer from fund balance) and minor Housing / \$ \$ 57,247 increase in GPF subsidy for Human Services. Human Services Negotiated and approved COLA: IT ISF cost allocation for annual license and maintenance \$ City-wide \$ 66,021 costs; partially offset with a reduction in available prior year carryforward. Transfer 0.50 Account Clerk II and Administrative Analyst I to Fund 2108 from HUD-EDI Fund Housing 111,234 1.00 (2105) to support budget and grants accounting. Downgrade Rehab Advisor III to Rehab Advisor I. \$ (48,296)Housing Transfer a Development/Redevelopment Program Manager from Grant Fund 2159 for a limited Housing \$ 259,451 1.00 duration of one year to complete/close-out projects. Freeze a Budget and Grants Administrator and eliminate a Loan Servicing Administrator. \$ Housing (361,008)(2.00)Add Program Analyst II, full-time; Delete Housing Development Coordinator III, PPT (split-\$ **Human Services** (3,330)0.03 funded: 1010, 2103, 2108, 2160). **SUB-TOTAL** \$ 24,072 \$ 24,072 0.03 **HUD-Home Fund (2109)** HOME Grant Revenue Increase. Housing 86.264 Negotiated and approved COLA; IT ISF cost allocation for annual license and maintenance M2 Housing \$ \$ 39,455 costs. \$ Increase Loan Expenditures. \$ 46.809 Housing **SUB-TOTAL** 86,264 86,264

MIDCYCLE AMENDMENTS TO 2016-17 BUDGET - EXHIBIT 3A Other (Non-General Purpose) Funds -- Significant Changes No. Description Department Revenues **Expenditures** FTE **Department of Transportation Fund (2116)** Add an ongoing Program Analyst I and a limited duration Program Analyst II (end-dated 6/30/2017) funded through a Metropolitan Transportation Commission (MTC) Demand Public Works 298.864 \$ 298.864 1.80 Responsive Parking and Mobility Grant (10% match from Fund 1750). **SUB-TOTAL** 298.864 298.864 1.80 County of Alameda: Grants Fund (2160) Increased grant amount for First Response, net of minor decrease in CERT grant; allocate for Fire 207,696 207,696 additional medical supplies and to cover COLA. Minor increase in various grant award amounts, as well as continued funding of over \$400,000 from the County's share of the boomerang funds to provide rapid rehousing assistance to **Human Services** 465,049 \$ 454,696 homeless individuals in Oakland. Add Program Analyst II, full-time; Delete Housing Development Coordinator III, PPT (split-\$ **Human Services** \$ 10,353 0.07 funded: 1010, 2103, 2108, 2160). **SUB-TOTAL** 672,745 672,745 \$ 0.07 Bay Area Air Quality Management District Fund (2166) Add Program Analyst II using MTC grant funds to manage the bike share program (10 percent \$ Public Works 160,364 \$ 160,364 0.90 match from the Measure B: Bicycle/Pedestrian Fund 2212). **SUB-TOTAL** 160,364 160,364 0.90 **Workforce Investment Grant Fund (2195)** Remove Enterprise Zone voucher program since the State ended the program; transfer and Economic & \$ (262,526) \$ (262,526)(1.50)absorb 1.5 FTE positions and ISF allocations into other funds. Worforce Dev. Reduction in Workforce Innovation and Opportunities Act (WIOA) grant funds of roughly 9 Economic & (414,382) \$ percent -- no reduction in budget for contracted services. Worforce Dev. Balance the reduction in grant revenue by transferring City operations to other eligible sources, reducing City operating costs where possible, and an increased GPF subsidy to support City City-Wide \$ 346,894 (67,488)operations and maintain current levels of funding for contract services. **SUB-TOTAL** (330,014) \$ (330,014)(1.50)

MIDCYCLE AMENDMENTS TO 2016-17 BUDGET - EXHIBIT 3A Other (Non-General Purpose) Funds -- Significant Changes No. Description Department Revenues **Expenditures** FTE Measure B Fund (2211) Add two Transportation Engineer positions using funds already set aside for the Traffic Signal Operation Management Program and the Neighborhood Traffic Safety Program - both already Public Works 47,674 \$ 47,674 0.20 adopted in the Capital Improvement Program (90% from Fund 2216) and utilizing new projected revenue for Fund 2211 to cover the 10 percent portion. Transfer capital budget for street resurfacing from Measure BB to Measure B; offset with a \$ Public Works \$ 681,296 681,296 projected increase in revenue and use of available fund balance. SUB-TOTAL 728,970 \$ 728,970 0.20 Measure BB Fund (2216) Add two Transportation Engineer positions using funds already set aside for the Traffic Signal Operation Management Program and the Neighborhood Traffic Safety Program – both already Public Works \$ \$ 1.80 adopted in the Capital Improvement Program (10% from Fund 2211). Add Program Analyst II to support the Transportation Development Act grant to manage the \$ Bike Master Plan; offset funds already allocated for staff support in the adopted CIP (10 percent Public Works \$ 0.90 from the Measure B: Bicycle/Pedestrian Fund 2212) . Transfer capital budget for street resurfacing from Measure BB to Measure B necessary in Public Works \$ (681,296) \$ (681,296)order to balance Fund 2216 due to reduction in projected revenue. **SUB-TOTAL** (681,296) \$ (681,296)2.70 Measure Z Fund (2252) City-Wide Increase in projected parking tax revenue; allocate per the formula. 1,399,236 \$ Allocate revenue per Measure Z formula for violence prevention contracts and city operations. **Human Services** 541,528 Allocate revenue per Measure Z formula for community policing; transfer eligible positions from Т3 Police 814,356 1.50 the GPF. Allocate revenue per Measure Z formula for evaluation. City Administrator 43,352 SUB-TOTAL 1.399.236 1.399.236 1.50 **Rent Adjustment Program Fund (2413)** Continue funding for previously end-dated Deputy City Attorney III. City Attorney 228,764 1.00 Reduce use of fund balance based on projected available balance. (556.708)Housing \$ Anticipated revenue from fee increase. Housing 785,472 **SUB-TOTAL** 228,764 \$ 228,764 1.50

MIDCYCLE AMENDMENTS TO 2016-17 BUDGET - EXHIBIT 3A Other (Non-General Purpose) Funds -- Significant Changes No. Description **Department Revenues Expenditures** <u>FTE</u> **Development Services Fund (2415)** Add Systems Programmer III (split funded: 1010, 1700, 2415); funded through projected V1 Information Tech. \$ \$ 94,823 94,823 0.50 records/technology fee revenue to provide dedicated support for essential business systems. Add contingency for refund expenditures, on-call planning consultants, consultant costs for downtown specific plan, potential neighborhood plans and temporary staff to meet increased Planning and Bldg. 1,458,988 \$ 1,458,988 workload; funded through additional projected revenue. Economic &

V3	Allocate funds for Asset Management Plan contract through General Plan fee revenue.	Worforce Dev.	\$	100,000	\$	100,000	-
V4	Adjust revenue projection based on recent experience and allocate for Engineering Services within Public Works (\$250,000), customer refunds (\$50,000), unbudgeted credit card charges (\$50,000) and County recording fees (\$50,000).	Public Works	\$	400,000	\$	400,000	-
	SUB-TOTAL		\$	2,053,811	\$	2,053,811	0.50
		_					
	Measure C Fund (2419)						
N 1	Projected increase in Transient Occupancy Tax (TOT)	Non-Dept/EWD	\$	377,987	\$	-	-
N2	Allocate to programs based on approved allocations Oakland Convention & Visitor's Bureau	Non-Departmental	\$	-	\$	180,470	-
N3	Allocate to programs based on approved allocations Chabot Space & Science Center	Non-Departmental	\$	-	\$	45,118	-
W4	Allocate to programs based on approved allocations Oakland Zoo	Non-Departmental	\$	-	\$	45,118	-
W5	Allocate to programs based on approved allocations Oakland Museum	Non-Departmental	\$	-	\$	45,118	-
W6	Allocate to programs based on approved allocations Cultural Funding Grants	Economic & Worforce Dev.	\$	-	\$	35,704	-
W7	Allocate to programs based on approved allocations Art & Soul	Economic & Worforce Dev.	\$	-	\$	11,944	-
W8	Allocate to programs based on approved allocations Fairs & Festivals	Economic & Worforce Dev.	\$	-	\$	14,515	-
	SUB-TOTAL SUB-TOTAL		\$	377,987	\$	377,987	-
	Mortgage Revenue Fund (2826)	1	1				
X1	Allocate receipt of loan repayment from fund balance for Housing Department O&M.	Housing	\$	207,000	\$	207,000	
/\ I	SUB-TOTAL	Tiousing	\$	207,000	Ψ ¢	207,000	_
	OD-TOTAL		Ψ	201,000	Ψ	201,000	_
	Federal Asset Forfeiture Fund (2912) & State Asset Forfeiture Fund (2914)						
Y1	Fund 700 new and replacement body worn cameras to be utilized by sworn officers while on duty by using available fund balance in the Asset Forteiture Funds.	Police	\$	700,000	\$	700,000	-
	SUB-TOTAL		\$	700,000	\$	700,000	-

MIDCYCLE AMENDMENTS TO 2016-17 BUDGET - EXHIBIT 3A Other (Non-General Purpose) Funds -- Significant Changes No. Description Department **Expenditures** Revenues FTE Sewer Fund (3100) Advance construction funds for an existing sewer rehabilitation project of a large sewer subbasin originally planned for FY17-18. The project will be constructed in phases beginning in FY Public Works \$ 3.500.000 \$ 3.500.000 2016-17 by utilizing available fund balance. **SUB-TOTAL** 3,500,000 3,500,000 Radio Fund (4200) Add a Business Analyst to civilianize Police Information Technology support related to radios by Police \$ 141,878 \$ 141,878 1.00 utilizing available fund balance. **SUB-TOTAL** 141,878 141,878 1.00 Public Art Fund (5505) Economic & Eliminate Program Analyst III in order to preserve public art capital funds. \$ (95,234)\$ (0.50)Worforce Dev. **SUB-TOTAL** \$ (95,234)(0.50)Oakland Public Museum Trust Fund (7640) CC1 Allocates available fund balance and projected interest for Museum Art Acquisition. Non-Departmental \$ 799,000 \$ 799,000 \$ **SUB-TOTAL** 799,000 \$ 799,000

FILED OFFICE OF THE CITY CLERK OAKLAND

2016 MAY 27 AM 10: 04

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OAKLAND CITY COUNCIL

RESOLUTION	No.	C.M.S.

RESOLUTION AUTHORIZING THE USE OF ONE-TIME REVENUES AND EXCESS REAL ESTATE TRANSFER TAX REVENUES FOR PURPOSES OTHER THAN THOSE DENOTED IN THE CITY'S CONSOLIDATED FISCAL POLICY ADOPTING A FINDING OF NECESSITY, AND DESCRIBING PROSPECTIVE STEPS TO BE TAKEN TO RETURN TO THE PRESCRIBED USES OF SAID REVENUES

WHEREAS, on December 9, 2014 the City Council passed Ordinance No. 13279 C.M.S. adopting the City's Consolidated Fiscal Policy; and

WHEREAS, the Consolidated Fiscal Policy establishes criteria for the use of excess Real Estate Transfer Tax (RETT) revenue and the use of other one-time revenues, including the requirement to declare a fiscal emergency to use one-time revenue or excess RETT for purposes other than those denoted in Section 1, Parts C and D, of the Consolidated Fiscal Policy; and

WHEREAS, the Consolidated Fiscal Policy requires a resolution approved by a super majority (six votes) of the City Council to authorize the use one-time revenues and excess RETT for purposes other than those denoted in Section 1, Parts C and D, of the Consolidated Fiscal Policy; and

WHEREAS, the resolution must include (1) a finding of necessity (2) a statement explaining this necessity, and (3) a statement descripting prospective steps to be taken to return to using one-time revenues and excess RETT as described in Section 1, Parts C and D, of the Consolidated Fiscal Policy; and

WHEREAS, it is anticipated that the City Council will adopt amendments to the Fiscal Year ("FY") 2016-17 midcycle budget by July 1, 2016, and appropriate certain funds to

provide for the expenditures proposed by said budget; and

WHEREAS, the proposed FY 2016-17 midcycle budget includes uses of one-time revenues and excess RETT that are inconsistent with Section 1, Parts C and D, of the Consolidated Fiscal Policy, and therefore a resolution as described above is required to approve the FY 2016-17 midcycle budget as proposed; now, therefore be it

RESOLVED: That the City finds that a fiscal necessity exists to use one-time revenues and excess RETT revenues to fund ongoing expenditures reflected in the proposed FY 2016-17 midcycle budget; and be it

FURTHER RESOLVED: That this finding of necessity is supported by the Statement of Necessity attached to this Resolution as *Exhibit 1*, which demonstrates that the use of one-time revenues and excess RETT is necessary for the City to continue to fund and invest over the next fiscal year in public safety, stabilizing the workforce, economic growth, job creation and training, education, equipment and technology, and quality of life; and be it

FURTHER RESOLVED: That these investments include implementation of signed contracts and memoranda of understand with City of Oakland employee unions, and investing in information technology systems and support that are required for the continued operations of financial, public safety, and revenue collection systems, as detailed in Exhibit 1 to the FY 2016-17 Midcycle Budget Adoption Resolution; and be it

FURTHER RESOLVED: That the City may undertake the following steps in order to return to utilizing one-time revenues, and excess RETT for the purposes described in Section 1, Parts C and D, of the Consolidated Fiscal Policy: review future estimates of revenues and expenditures to analyze long-term fiscal balance; reprioritize expenditures in coming budget cycles so that future investments are made within available resources; seek efficiencies and cost saving mechanisms to reduce ongoing expenditures; evaluate fees and service charges to enhance ongoing revenues and increase cost recovery where possible; continue to develop revenue collection strategies; collaborate with community groups, City employee unions; and retain subject matter experts to provide innovative solutions to enhance revenues and reduce costs; and be it

FURTHER RESOLVED: That this Resolution shall take effect immediately upon passage by a super majority vote consisting of six of eight City Council members.

IN COUNCIL, OAKLAND, CALIFORNIA,	 _				
PASSED BY THE FOLLOWING VOTE:					
AYES - BROOKS, CAMPBELL WASHINGTON, GALLO, GUILLEN, KALB, KAPLAN, REID, and PRESIDENT GIBSON MCELHANEY					
NOES -					
ABSENT -					
ABSTENTION -	ATTEST: LaTonda Simmons City Clerk and Clerk of the Council of the City of Oakland, California				

EXHIBIT 1

Statement of Necessity

The City Administrator and the City Council have determined that the use of one-time revenues and excess Real Estate Transfer Tax (RETT) is necessary to support ongoing expenditures as detailed in Exhibit 1 to the FY 2016-17 Midcycle Budget Adoption Resolution.

The ongoing expenditures supported by these resources include critical investments over the next fiscal year in public safety, stabilizing the workforce, economic growth, job creation and training, education, equipment and technology, and quality of life.

These investments include:

- Maintaining ongoing investments made in the FY 2015-17 Adopted Budget, which supported key City goals including: Creating A Safe City that invests in Holistic Community Safety strategies including community policing, proactive fire prevention, violence intervention, and the ceasefire strategy; maintaining a Vibrant City that makes strategic investments in infrastructure, public works, recreation, libraries and the arts to protect and enhance the quality of life for all neighborhoods; helping to make a more Just City that promotes equitable jobs and housing that protects and nurtures a diverse and inclusive community that cares for its youth, elderly, families, and the vulnerable, through efforts to protect tenants, address the crisis of affordable housing, enforce minimum wage laws, and implement protections for the most vulnerable in our community; and promote prosperity through a diverse economy that creates equitable economic growth, jobs, and housing.
- Fully implementing the Information Technology Internal Services Fund, which will
 provide an ongoing mechanism for funding maintenance and licensing costs
 associated with the City's software systems.
- Implementing the Cost Of Living Adjustments included in the most recent round of negotiated labor agreements.
- Implementing additional public safety investments including:
 - Adding eight positions to fully civilianize the 911 call center, lower the rate of attrition for employees by creating a promotion dispatch position, and begin the process of allowing that center to receive mobile 911 calls.

- Investments in fire prevention to improve employee retention, reduce training costs and enhance fire inspection services, as well as improve the span of control in fire prevention and ensure revenue collection. Fund two Fire positions dedicated to training to ensure an adequate skill set and consistency among Fire training academies.
- Add funding for a 3rd Police Academy to begin in FY 2016-17, contingent on receiving the 2016 Community Oriented Policing (COPS) grant, and bolster the City's sworn officer count.
- Maintaining and enhancing the City's investments in grant funded programs such as the Workforce Innovations & Opportunities Act, Head Start Program, and Meals on Wheels programs.