

CITY OF OAKLAND

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OFFICE OF THE CITY CLERK
OAKLAND

2016 MAR 10 PM 12:45

AGENDA REPORT

TO: Sabrina B. Landreth
City Administrator

FROM: Sara Bedford
Director, Human Services

SUBJECT: Emergency Solution Grant 2010 Sunset **DATE:** March 2, 2016

City Administrator Approval

Date:

3/9/16

RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator To 1) Appropriate Emergency Solutions Grant (ESG) Funds From 1997 Through 2010 In The Amount Of \$184,008.16 Into The Fiscal Year (FY) 2010 Award, To Be Called FY 2010 Sunset Cleanup, To Be Spent On FY 2015-2016 Shelter Operations Expenses; 2) Amend The Existing Grant Agreement With East Oakland Community Project (EOCP) To Increase The Grant In FY 2015-2016 By Up To \$301,663 For Shelter Operations Expenses, Reunification Services, Hotel Vouchers For Homeless Families, And Mortgage Costs; And 3) Amend The Existing Grant Agreement With St. Mary's Center To Increase The Grant By Up To \$34,008.16 For Shelter Operations Expenses.

EXECUTIVE SUMMARY

ESG Sunset

This resolution requests authorization to comply with a Housing and Urban Development (HUD) request to consolidate unspent Emergency Solutions Grant (ESG) funds from 1997 through 2010 in the amount of \$184,008.16 and to spend these funds in Fiscal Year (FY) 2015-2016 on shelter operations expenses. The resolution also requests authorization to amend the grant agreements with East Oakland Community Project (EOCP) and St. Mary's Center to add these funds to their grant agreements. The funds will be used to cover shelter operating expenses for the EOCP's Crossroads Shelter and for a temporary, weather dependent, and emergency winter shelter in the downstairs common area of the building as well as to cover St. Mary's Winter Shelter operations costs.

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Additional Services

In addition, this resolution requests authorization to amend the grant agreement with EOCP to add \$60,000 for reunification services and emergency hotel vouchers for homeless families in Oakland. These funds comes from the supplemental winter shelter funding allocated by Council in January 2016 Resolution No. 85986 C.M.S. and in FY 2015-2017 Adopted Budget. This resolution also requests authorization to amend the grant agreement with EOCP to add \$91,663 to cover mortgage costs using HEARTH-ESG (HESG) 2014 funds.

BACKGROUND/LEGISLATIVE HISTORY

ESG Sunset

Staff received correspondence on August 28, 2015 from the local HUD field office informing the City that HUD intended to recapture any remaining and unexpended FY 2010 and prior years' Emergency Shelter Grants Program funds. HUD informed the staff that the balances from 1997 through 2010 totaled \$184,008.16 and requested that these funds be compiled into a single account, called ESG FY 2010 Sunset, within the Integrated Disbursement and Information System (IDIS). Staff complied with this request and created an ESG FY 2010 Sunset Project. HUD also requested that these funds be spent in FY 2015-2016 on shelter operations expenses.

Additional Services

As part of the FY 2015-2017 budget process, the City Council allocated \$260,000 in additional General Purpose Funds to the Human Services Department to use to enhance homeless services in Oakland for FY 2015-2016. This resolution seeks authorization to use \$40,000 of these funds for the purposes of reunification services and emergency hotel vouchers for homeless families. The remainders of these funds are being used for winter shelter expenses, to serve more clients in the Oakland PATH Rehousing Initiative (OPRI) project, and to enhance street outreach services.

On January 7, 2016 staff presented an informational report to City Council outlining several homeless investment options that would impact homelessness within Oakland. In that meeting, the City Council chose to fund option number one (#1), enhanced winter relief efforts, in the amount of \$180,000. Resolution No. 85986 C.M.S. authorized \$20,000 of this money to be allocated to the Human Services Department (HSD) for the purchase of emergency hotel vouchers.

ANALYSIS / POLICY ALTERNATIVES

ESG Sunset

Resolution No. 85112 C.M.S. on July 14, 2014 authorized the City Administrator to execute a number of 2014-2017 PATH Strategy three-year grant agreements including a grant agreement with East Oakland Community Project for the operation of the year round Crossroads Emergency Shelter and with St. Mary's Center for the operation of the 2015-2016 Winter Shelter. The addition of the ESG Sunset funds will allow the two shelters to cover previously unfunded operational costs as well as allow EOCP to expand their capacity during inclement weather (below 40 degrees, raining) from February 2016 through April 2016.

Additional Services

Resolution No. 85986 C.M.S. on January 7, 2016 authorized \$20,000 for the purchase of emergency hotel vouchers for homeless families. In addition, staff is seeking authorization, through this resolution, to allocate an additional \$35,000 in emergency hotel vouchers for homeless families and an additional \$5,000 for reunification services for total of \$40,000.

Staff has determined that the family hotel vouchers will be distributed through the new North County Family Rapid Rehousing Center, a partnership between the City of Oakland Human Services Department, East Oakland Community Project (EOCP) and Building Futures with Women and Children (BFWC). Staff further determined that it would be most effective to amend the grant agreement of one of these nonprofit partners, EOCP, to add the hotel voucher money so that they can work directly with the hotels to obtain the vouchers.

Funds for reunification services will be used when homeless individuals identify a friend or family member out of the area who can provide them with safe, stable, and permanent housing. Case Management staff will speak with the friend/family to ensure that the placement is appropriate and will provide follow up for six (6) months post reunification to ensure that the housing plan is working.

Mortgage Funds will be used to cover the mortgage costs of the Crossroads Emergency Shelter.

PUBLIC OUTREACH/INTEREST

This report did not require public outreach other than the posting of this report on the website.

COORDINATION

Coordination has occurred between the HSD, the Office of the City Attorney, and Controller's Bureau in the preparation of this report and resolution.

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FISCAL IMPACT

Recommendations in this report seek to appropriate ESG funds from 1997 through 2010 in the amount of \$184,008.16 into the FY 2010 award, to be called FY 2010 sunset cleanup, to be spent on FY 2015-2016 shelter operations expenses. These funds will be recaptured by HUD if not spent in this way. The proposed resolution seeks authorization to add these funds to the EOCP and St. Mary's FY 2015-2016 grant agreements.

Recommendations in this report also seek to amend the grant agreement with EOCP to add \$20,000 in Supplemental Winter Relief General Purpose Funds (G487210) and \$35,000 in General Purpose Funds (A490850) for the purchase of emergency hotel vouchers for homeless families.

Recommendations in this report also seek to amend the grant agreement with EOCP to add \$5,000 in General Purpose Funds (A490850) for the purpose of providing reunification services to homeless individuals and to add \$91,663 in HESG 2014 funds (G487110) for the purpose of providing mortgage funds for the Crossroads Emergency Shelter.

Funding to support the programs and activities presented in this report will come from the following sources contained in the table below.

Purpose	Amount	Funding Source	Coding Block
Shelter Operations EOCP	\$150,000.00	2010 ESG Sunset Funds	2103.78411.54919.TBD.SC22
Shelter Operations – St. Mary's	\$34,008.16	2010 ESG Sunset Funds	2103.78411.54919.TBD.SC22
Hotel Vouchers - EOCP	\$20,000.00 \$35,000.00	General Purpose Funds	1010.78411.54919.G487210.SC22 1010.78411.54919.A490850.SC22
Reunification Services -EOCP	\$5,000.00	General Purpose Funds	1010.78411.54919.A490850.SC22
Mortgage Costs	\$91,663.00	ESG 2014 Grant Funds	2103.78411.54919.G487110.SC22
Total	\$335,671.16		

PAST PERFORMANCE, EVALUATION AND FOLLOW-UP

For the review period of July 1, 2014 through June 30, 2015 EOCP and has met, and in some cases exceeded, expected outcomes and performance measures.

- In FY 2014-2015 the EOCP Crossroads shelter served 530 unduplicated clients and maintained 99.9 percent occupancy rate at the shelter.
- Thirty-five percent (35%) of exits from the shelter in FY 2014-2015 were to permanent housing. This exceeds the thirty percent (30%) performance benchmark for shelters set by Everyone Home.

So far for St. Mary's Winter Shelter 2015-2016:

- The majority of clients, ninety-seven percent (97%), who have exited the winter shelter have moved on to longer term shelter, transitional housing or to housing that they are paying for themselves.
- From December through January, St. Mary's served 65 unduplicated clients. The goal is to have all the beds used, but there is no specific goal number of clients to serve and so far they have been at eighty percent (80%) occupancy.

SUSTAINABLE OPPORTUNITIES

Economic: As noted in the report, all funds identified in this report are for the purpose of providing housing and services to the homeless to eliminate and prevent homelessness. Such outcomes are achieved through rapid rehousing assistance

Environmental: The provision of housing for at-risk and homeless persons is intended to address the environmental degradation caused by homeless families and individuals precariously housed or living on the streets.

Social Equity: The expenditure of these funds is targeted to the most vulnerable and at-risk populations in this City and is providing essential and basic human services, housing and support.

ACTION REQUESTED OF THE CITY COUNCIL

Staff recommends that the City Council adopt a resolution authorizing the City Administrator to 1) Appropriate Emergency Solutions Grant (ESG) funds from 1997 through 2010 in the amount of \$184,008.16 into the FY 2010 award, to be called FY 2010 Sunset Cleanup, to be spent on FY 2015-2016 shelter operations expenses; 2) Amend the existing grant agreement with East Oakland Community Project (EOCP) to increase the grant in FY 2015-2016 by up to \$301,663 for shelter operations expenses, reunification services, hotel vouchers for homeless families, and mortgage costs; and 3) Amend the existing grant agreement with St. Mary's Center to increase the grant by up to \$34,008.16 for shelter operations expenses.

For questions regarding this report, please contact Susan Shelton, Community Housing Services Manager, at 510-238-6186.

Respectfully submitted,

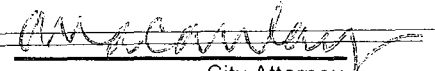


SARA BEDFORD
Director, Human Services Department

Community Housing Services Division
Reviewed by: Susan Shelton, Manager
Prepared by: Lara Tannenbaum, Planner

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OAKLAND CITY COUNCIL


City Attorney

RESOLUTION No. _____ C.M.S.

Introduced by Councilmember _____

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO:

- 1. APPROPRIATE EMERGENCY SOLUTIONS GRANT (ESG) FUNDS FROM 1997 THROUGH 2010 IN THE AMOUNT OF \$184,008.16 INTO THE FISCAL YEAR (FY) 2010 AWARD, TO BE CALLED FY 2010 SUNSET CLEANUP, TO BE SPENT ON FY 2015-2016 SHELTER OPERATIONS EXPENSES;**
- 2. AMEND THE EXISTING GRANT AGREEMENT WITH EAST OAKLAND COMMUNITY PROJECT (EOCP) TO INCREASE THE GRANT IN FY 2015-2016 BY UP TO \$301,663 FOR SHELTER OPERATIONS EXPENSES, REUNIFICATION SERVICES, HOTEL VOUCHERS FOR HOMELESS FAMILIES, AND MORTGAGE COSTS; AND**
- 3. AMEND THE EXISTING GRANT AGREEMENT WITH ST. MARY'S CENTER TO INCREASE THE GRANT BY UP TO \$34,008.16 FOR SHELTER OPERATIONS EXPENSES**

WHEREAS, staff received correspondence on August 28, 2015 from the local Housing and Urban Development (HUD) field office, informing the City that HUD intended to recapture (i.e., deobligate) by September 15, 2015, any remaining and unexpended Fiscal Year (FY) 2010 and prior years' Emergency Shelter Grants Program funds; and

WHEREAS, HUD informed the City that the balances from 1997-2010 totaled \$184,008.16 and they would like the funds to be spent as soon as possible and;

WHEREAS, HUD directed the City to set up a FY 2010 Sunset Clean Up Project in the Integrated Disbursement and Information System (IDIS) for the 1997-2010 fund balances; and

WHEREAS, HUD directed the City to draw the FY 2010 Sunset Clean Up funds by the September 15, 2015 deadline; and

WHEREAS, HUD approved the City's plan to spend the 2010 Sunset Clean Up Award in FY 2015-2016; and

WHEREAS, the City drew down these funds in the amount of \$184,008.16 through the IDIS; and

WHEREAS, HUD directed the City to spend the reprogrammed FY 2010 Sunset Cleanup funds on shelter operations expenses only; and

WHEREAS, East Oakland Community Project (EOCP) is the City's only provider of year round homeless shelter services; and

WHEREAS, St. Mary's Center is a provider of Winter Shelter services to Oakland's seniors; and

WHEREAS, Council Resolution No. 85986 C.M.S. passed on January 7, 2016 allocated \$20,000 in General Purpose Funds (GPF) for the purchase of emergency hotel vouchers for homeless families as part of the City's winter relief efforts and City wishes to amend the grant agreement with EOCP to provide the vouchers; and

WHEREAS, the City of Oakland has identified \$91,663 to cover the EOCP mortgage for FY 2015-2016 through \$68,230 in General Purpose Funds (1010), Community Housing Services Organization (78411), HESG 2013 Hmless Mob Project (G463070), and Fostering Safe and Healthy Communities Program (SC22), and \$23,433 in General Purpose Funds (1010), Community Housing Services Organization (78411), FY12/13 Emergency Housing Prgm Project (A419610), and Fostering Safe and Healthy Communities Program (SC22); and

WHEREAS, the City wishes to use the ESG Sunset funds and General Purpose Funds to amend the existing grant agreement with EOCP to increase the amount by up to \$301,663 for shelter operation expenses, reunification services, hotel vouchers for homeless families, and mortgage costs for a total grant amount \$937,338 over the three year grant term; and

WHEREAS, the City wishes to use the ESG Sunset funds to amend the existing grant agreement with St. Mary's Center to increase the grant amount by up to \$34,008.16 for shelter operation expenses, for a total grant amount of \$239,008.16 over the three year grant term; now therefore be it

RESOLVED: That the City Administrator or her designee is hereby authorized to appropriate unexpended ESG funds from 1997 through 2010 in the amount of \$184,008.16 into an ESG FY 2010 Sunset Clean Up Award; and be it

FURTHER RESOLVED: That the City Council authorizes the City Administrator to appropriate the \$184,008.16 ESG FY 2010 Sunset Clean Up funding from HUD to ESG/SHP/HOPWA Fund (2103), Community Housing Services Organization (78411), Project (TBD), and Fostering Safe and Healthy Communities Program (SC22); and be it

FURTHER RESOLVED: That the FY 2010 Sunset Award will be spent on shelter operations expenses in FY 2015-2016, and be it

FURTHER RESOLVED: That the City Administrator or her designee is hereby authorized to amend the 2014-2017 Permanent Access To Housing (PATH) grant with EOCP to increase the grant by up to \$301,663 for FY 2015-2016 for shelter operations expenses, reunification services, emergency motel vouchers for homeless families, and mortgage costs; and be it

FURTHER RESOLVED: That funding for the \$301,663 grant increase with EOCP will be allocated from \$40,000 in the General Purpose Fund (1010), Community Housing Services Organization (78411), Homeless Path High Priority Area Project (A490850), and Fostering Safe and Healthy Communities Program (SC22); \$20,000 in the General Purpose Fund (1010), Community Housing Services Organization (78411), FY 2015-2016 Oakland Army Base Temporary Winter Shelter (OABTWS) FY 2015 GPF Match Project (G487210), and Fostering Safe and Healthy Communities Program (SC22); \$150,000 from FY 2010 Sunset Cleanup Funds in ESG/SHP/HOPWA Fund (2103), Community Housing Services Organization (78411), Project (TBD), and Fostering Safe and Healthy Communities Program (SC22); \$68,230 in General Purpose Funds (1010), Community Housing Services Organization (78411), HESG 2013 Hmless Mob Project (G463070), and Fostering Safe and Healthy Communities Program (SC22), and \$23,433 in General Purpose Funds (1010), Community Housing Services Organization (78411), FY12/13 Emergency Housing Prgm Project (A419610), and Fostering Safe and Healthy Communities Program (SC22); and

FURTHER RESOLVED: That the City Administrator or her designee is hereby authorized to amend the 2014-2017 PATH grant with St. Mary's Center to increase the grant by up to \$34,008.16 for FY 2015-2016 for shelter operations expenses; and be it

FURTHER RESOLVED: That funding for the \$34,008.16 grant increase with St. Mary's Center will be allocated from FY 2010 Sunset Cleanup Funds in ESG/SHP/HOPWA Fund (2103), Community Housing Services Organization (78411), Project (TBD), and Fostering Safe and Healthy Communities Program (SC22); and be it

FURTHER RESOLVED: That if additional funding becomes available from the City's General Purpose Funds or from HUD ESG funds for the same purposes, within the existing grant term (July 1, 2014 – June 30, 2017), the City Administrator is authorized to accept and appropriate these funds and amend the above-referenced grant agreements for shelter operations, reunification services, emergency hotel vouchers, and mortgage costs without returning to Council within the duration of the grant term (July 1, 2014 – June 30, 2017); and be it

FURTHER RESOLVED: That the City Council hereby appoints the City Administrator or a designated representative to conduct all negotiations, execute and submit all documents, including but not limited to application, agreements, amendments, modifications, payment requests and related actions which may be necessary for the completion of the aforementioned grant without returning to Council; and be it

FURTHER RESOLVED: That said grant agreements shall be approved as to form and legality by the Office of the City Attorney and placed on file in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____

PASSED BY THE FOLLOWING VOTE:

AYES- BROOKS, CAMPBELL WASHINGTON, GALLO, GUILLEN, KALB, KAPLAN, REID, AND
PRESIDENT GIBSON MCELHANEY

NOES-

ABSENT-

ABSTENTION-

ATTEST: _____

LATONDA SIMMONS
City Clerk and Clerk of the Council
of the City of Oakland, California