

FILED OFFICE OF THE CITY CLEI OAKLAND AGENDA REPORT

# 2016 MAR 10 PM 12: 35

TO: Sabrina B. Landreth City Administrator FROM: Brooke A. Levin Director, Public Works

> Stephanie Hom Interim Director, Parks & Recreation

SUBJECT: Measure WW and HRPP Reallocations – Between Golden Gate Recreation Center and Curt Flood Field DATE: February 18, 2016

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City Administrator Approval	Date:	31	91	16	
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#### RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution Authorizing Reallocation Of a Portion of The East Bay Regional Park District Open Space, Wildlife, Shoreline, And Parks Bond (Measure WW Bond) Local Grant Program Fund For The Charles Porter Golden Gate Recreation Center Project (No. C377320) In The Amount Of One Million Thirty-One Thousand Seven Hundred Dollars (\$1,031,700.00) To The Curt Flood Field Project (No. TBD); And Authorize The City Administrator Or Designee To Re-Apply And Reallocate The Grant Funds For Both Projects From East Bay Regional Park District For The Measure WW Bond; and

Adopt A Resolution Authorizing The City Administrator To Request And Appropriate A Reallocation Of Grant Funds From The California Department Of Housing And Community Development Under The Housing Related Parks Program In An Amount Not To Exceed \$1,031,700.00 From The Curt Flood Field Project (No. C495010) To The Charles Porter Golden Gate Recreation Center Project (No. TBD).

#### **EXECUTIVE SUMMARY**

Approval of these resolutions will authorize the reallocation of a portion of the Measure WW Bond funds appropriated for the Charles Porter Golden Gate Recreation Center (formerly Golden Gate Recreation Center) project to the Curt Flood Field renovation project in the amount of \$1,031,700.00. In exchange, a like amount of \$1,031,700.00 from a California Department of Housing and Community Development 2013 Housing-Related Parks Program (HRPP) Grant earmarked for the Curt Flood Field project will be reallocated to the Charles Porter Golden Gate Recreation Center to ensure that the 2013 HRPP grant funds are disbursed in a timely manner before the June 30, 2016 deadline and the available Measure WW funds are maximized for parks capital improvement programming.

#### BACKGROUND / LEGISLATIVE HISTORY

*Measure WW Bond* – East Bay Regional Park Districts Open Space, Wildlife, Shoreline, and Parks Bond was approved by voters in 2008. The measure allocates 25 percent of the bond as Local Grant Program funds to cities and special park districts on a per capita basis, which provides a total of \$19.2 million for the City of Oakland over the course of the bond.

In October 2008, under Resolution No. 81586 C.M.S., the Council approved a list of 16 potential capital improvement projects eligible for the City's Local Grant Program fund. In February 2009, Council approved Resolution No. 81777 C.M.S., to receive \$19.2 million from Measure WW Local Grant Program and appropriated the funds among the 16 capital improvement projects.

On February 21, 2012, Council approved Resolution No. 83722 C.M.S., reallocating \$3.3 million of Measure WW funds to the Charles Porter Golden Gate Recreation Center (Project No. C377320). Subsequently, on June 17, 2014, Council also approved Resolution No. 85055 C.M.S., reallocating \$100,000.00 to Curt Flood Field.

As a continuation of the objective to maximize the use of Measure WW funds, the proposed reallocation of the Charles Porter Golden Gate Recreation project to the Curt Flood Field renovation project will allow the City to deliver another project before the grant deadline.

*California Department of Housing and Community Development Housing Related Parks Program (HRPP)* – On October 8, 2013, a Request for Proposals was issued for the California Department of Housing and Community Development Housing-Related Parks (HRP) Program Grant. The grant is based on affordable housing starts. Other threshold requirements include having a Housing Element in compliance with state law by December 31, 2010, an annual progress report on the Housing Element submitted annually from 2009 to 2012, and a threshold of affordable housing starts and substantial rehabilitations from January 1, 2010 to June 30, 2013.

On February 18, 2014, the City Council approved Resolution No. 84831 C.M.S. authorizing the City Administrator to apply for, accept and appropriate grant funds from the California Department of Housing and Community Development under the 2013 Housing Related Parks Program (HRPP) to support the rehabilitation of three community facilities: Bishop Begin Plaza (\$928,530 awarded), Curt Flood Field (\$1,031,700.00 awarded) and the Fremont Pool (\$103,170 awarded).

## ANALYSIS AND POLICY ALTERNATIVES

The Charles Porter Golden Gate Recreation Center project has a current allocation of Measure WW funds in the amount of \$3,300,000. The project is near completion with an expected reopening date in March 2016.

The Curt Flood Field is a multipurpose field owned by the Oakland Unified School District ("OUSD") located at School Street and Coolidge Avenue. The field serves more than 800 students a month for football and other sports related activities, and the grass field has

deteriorated over time. The renovation project is to replace the deteriorated grass field and build a new synthetic turf. The City has successfully secured a California Department of Housing and Community Development 2013 Housing-Related Parks Program (HRPP) Grant in the amount of \$1,031,700.00 for the project. In addition, the Council has authorized a reallocation of \$100,000.00 in Measure WW funds in June 2014; the Oakland Parks and Recreation Foundation is holding for the project a \$200,000.00 grant from the National Football League Foundation and Local Initiatives Support Corporation (LISC), as well as additional \$150,000.00 from the National Recreation and Park Association (Coca-Cola field grant).

Construction documents for the Curt Flood Field project are underway utilizing the private grant funds. The City is also working on developing an agreement with the Oakland Unified School District to manage the construction of the project. The necessary agreements will be brought to the City Council for consideration. In the meantime, the 2013 HRPP grant funds have an expense expiration date of June 30, 2016 and it is unlikely that the Curt Flood Field project will have progressed to the point of successfully meeting the grant expiration date of June 30, 2016.

Through discussions with representatives at the California Department of Housing and Community Development Housing-Related Parks Program, a time extension for the use of the 2013 HRPP funds has been deemed unlikely. However, the Charles Porter Golden Gate Recreation project has been identified as an eligible project for use of the 2103 HRPP grant funds in the amount of \$1,031,700. Expenses from the Charles Porter Golden Gate Recreation Center project may be disbursed immediately against the 2013 HRPP grant funds and prior to the June 30, 2016 deadline. Likewise, the Curt Flood Field project is an existing project previously approved for Measure WW funds and can be modified to increase allocations pending approval of the City Council.

## FISCAL IMPACT

#### Charles Porter Golden Gate Center:

The Charles Porter Golden Gate Recreation Center project has a current allocation of Measure WW funds in the amount of \$3,300,000.00 under Project No. C377320. The project expenditure to date is approximately \$2,892,000.00. If approved, \$1,031,700.00 of the Measure WW expenditure will be charged against the proposed reallocated funds from the 2013 HRPP grant. A new project number will be established for the HRPP grant of \$1,031,700.00 in Fund No. 2144, Public Works Capital Organization No. 92270 for project expenditure use. The fiscal impact of reallocating Measure WW funds in the amount of \$1,031,700.00 and replacing those funds with the 2013 HRPP grant funds in the same amount of \$1,031,700.00 is a net zero fiscal impact to the project.

#### Curt Flood Field:

The Curt Flood Field renovation project has a secured project budget of \$1,709,838.00 as follows:

Funding Source	Amount
State 2013 HRPP Grant	\$1,031,700.00
State 2014 HRPP Grant (expires June 30, 2017)	\$228,138.00
Measure WW Bond	\$100,000.00
NFL Foundation Grant	\$200,000.00
Coca-Cola Fields Grant	\$150,000.00
Total:	\$1,709,838.00

The fiscal impact of reallocating the 2013 HRPP grant funds in the amount of \$1,031,700.00 and replacing those funds with Measure WW funds in the same amount of \$1,031,700.00 is a net zero fiscal impact to the project. A new project number will be established for the Curt Flood Field Project for the \$1,031,700.00 fund combined with the previously approved \$100,000.00 allocations in OPR Capital Organization No. 94500 for project expenditure use. The existing HRPP Project No. C495010 for the Curt Flood Field Project will be closed and not used since no funds have been allocated or expended.

The reallocation of funds between the two projects and funding sources will ensure that the 2013 HRPP grant funds are disbursed in a timely manner before the June 30, 2016 deadline and the available Measure WW funds are maximized for parks capital improvement programming.

#### Measure WW fund overall review:

Measure WW Local Program Grant total is \$19.204 million. A summary of the fund status as of December 30, 2015 is shown below:

Status	Amount
Funds Expensed to date (through December 30, 2015)	\$14,334,448.00
Projects in Progress	\$4,596,941.00
Public Art Allocation	\$273,067.00
Total Measure WW Fund:	\$19,204,456.00

## PUBLIC OUTREACH / INTEREST

The Curt Flood Field renovation project is supported by the Oakland Parks and Recreation Foundation and their private fundraising efforts. In addition, the OUSD's Fremont High School

uses the football field as their "home" field. The City and OUSD will be working collaboratively during the project implementation.

#### **COORDINATION**

This report has been a collaborative effort amongst the Oakland Parks & Recreation, Oakland Public Works – Project Delivery, and Housing and Community Development departments. The report has been reviewed by the Office of the City Attorney and Controller's Bureau.

#### SUSTAINABLE OPPORTUNITIES

*Economic*: The project will improve an existing deteriorated sports field owned by OUSD but used jointly between the City and OUSD. The project extends the usability of the field. Implementation of the project will create opportunities for businesses that are contracted with to provide materials and supplies for the project.

**Environmental**: The design and construction of the projects will meet City's sustainability policies and requirements to minimize maintenance and reduce natural resource use. Contractors will be required to use recycled materials to the extent feasible and are required to recycle construction debris in accordance with City standards.

**Social Equity**: The project will improve the field and allow recreational opportunities to continue for the public, schools, and the community. Projects will be required to meet requirements for accessibility to persons with disabilities and senior citizen. All new facilities will be in compliance with the physical access requirements of the Americans with Disabilities Act (ADA) which will facilitate equal access and opportunity.

#### <u>CEQA</u>

CEQA analysis and approvals will be obtained as the project is implemented and as part of the project application process to East Bay Regional Park District.

#### ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends That The City Council Adopt A Resolution Authorizing Reallocation Of A Portion Of The East Bay Regional Park District Open Space, Wildlife, Shoreline, And Parks Bond (Measure WW Bond) Local Grant Program Fund For Charles Porter Golden Gate Recreation Center Project (No. C377320) In The Amount Of One Million Thirty-One Thousand Seven Hundred Dollars (\$1,031,700.00) To The Curt Flood Field Project (No. TBD); And Authorize The City Administrator Or Designee To Re-Apply And Reallocate The Grant Funds For Both Projects From East Bay Regional Park District For The Measure WW Bond; and

Adopt A Resolution Authorizing The City Administrator To Request And Appropriate A Reallocation Of Grant Funds From The California Department Of Housing And Community

Development Under The Housing Related Parks Program In An Amount Not To Exceed \$1,031,700.00 From Curt Flood Field To Charles Porter Golden Gate Recreation Center.

For questions regarding this report, please contact Stephanie Hom, Interim Director, Oakland Parks & Recreation at 510-238-7542.

Respectfully submitted,

BROOKE A. LEVIN Director, Oakland Public Works

STEPHANIE HOM Interim Director, Oakland Parks & Rec

Reviewed by: Michael J. Neary, Assistant Director Bureau of Engineering & Construction

Prepared by: Lily Soo Hoo, Project Manager II Project Delivery Division

Stephanie Hom, Interim Director Oakland Parks & Recreation

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Approved as to Edim and Legality Attorney

2016 MAR 10 PM 12: 36

# OAKLAND CITY COUNCIL

# RESOLUTION NO.

C.M.S.

Introduced by Councilmember

RESOLUTION AUTHORIZING REALLOCATION OF A PORTION OF THE EAST BAY REGIONAL PARK DISTRICT OPEN SPACE, WILDLIFE, SHORELINE, AND PARKS BOND (MEASURE WW BOND) LOCAL GRANT PROGRAM FUND FOR THE CHARLES PORTER GOLDEN GATE RECREATION CENTER PROJECT (NO. C377320) IN THE AMOUNT OF ONE MILLION THIRTY-ONE THOUSAND SEVEN HUNDRED DOLLARS (\$1,031,700.00) TO THE CURT FLOOD FIELD PROJECT (NO. TBD); AND AUTHORIZE THE CITY ADMINISTRATOR OR DESIGNEE TO RE-APPLY AND REALLOCATE THE GRANT FUNDS FOR BOTH PROJECTS FROM EAST BAY REGIONAL PARK DISTRICT FOR THE MEASURE WW BOND

**WHEREAS**, the people of the East Bay Regional Park District (EBRPD) have enacted the Measure WW Park Bond Extension that provides funds for the acquisition and development of neighborhood, community, regional parks and recreation lands and facilities; and

**WHEREAS**, the Measure WW Bond provides for \$19.2 million Local Grant Program fund allocation to the City of Oakland; and

**WHEREAS**, the EBRPD Board of Directors has the responsibility for the administration of the grant program, setting up necessary procedures; and

**WHEREAS**, those procedures require the applicant's governing body to certify by resolution the approval of the applicant to apply for the local grant allocation of funds; and

WHEREAS, the City has entered into a master grant contract with the EBRPD; and

**WHEREAS**, the City has designated 16 projects to receive the grant fund under Resolution 81777 C.M.S. adopted in February 2009, including the renovation of the Charles Porter Golden Gate Recreation Center (formerly Golden Gate Recreation Center) project; and

**WHEREAS**, the City has successfully secured a California Department of Housing and Community Development 2013 Housing-Related Parks Program (HRPP) Grant in the amount of \$1,031,700.00 for the Curt Flood Field renovation; and **WHEREAS**, the 2013 HRPP grant funds must be fully expensed by June 30, 2016 and it is unlikely that the Curt Flood Field renovation project will have progressed to the point of having the grant funds fully expensed by the deadline; and

**WHEREAS**, the Charles Porter Golden Gate Recreation Center project is an eligible project for the 2013 HRPP Grant; and

**WHEREAS**, the Charles Porter Golden Gate Recreation Center project is nearing completion and its expenses may be immediately applied to the 2013 HRPP Grant in place of the Curt Flood Field project; and

**WHEREAS**, Measure WW Bond program will sunset on December 31, 2018; now, therefore, be it

**RESOLVED:** That the City of Oakland Council approves the reallocation of One Million Thirty-One Thousand Seven Hundred Dollars (\$1,031,700.00) from the EBRPD Measure WW Park Bond Extension Local Grant Program (Fund No. 2260) for Charles Porter Golden Gate Recreation Center project (No. C377320) to the Curt Flood Field Renovation project (No. TBD); and be it

**FURTHER RESOLVED:** That the City Administrator or designee is authorized to re-apply for and reprogram grant funds allocated in 2009 for Charles Porter Golden Gate Recreation Center project (Resolution 81777 C.M.S.) from the EBRPD Local Grant Program under Measure WW Park Bond Extension and reallocate \$1,031,700.00 to the Curt Flood Field project; and be it

**FURTHER RESOLVED:** That the City Council certifies that the City has or will have sufficient funds to operate and maintain the Project(s); and be it

**FURTHER RESOLVED:** That the City Council certifies that the City has reviewed, understands and agrees to the General Provisions contained in the contract shown in the EBRPD Procedural Guide; and be it

**FURTHER RESOLVED:** that the City Council appoints the City Administrator or designee as agent to conduct all negotiations, execute and submit all documents including, but not limited to applications, agreements, amendments and payment requests that may be necessary for the completion of Project(s); and be it

IN COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_, 20\_\_\_\_\_

#### PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, CAMPBELL WASHINGTON, GALLO, GUILLEN, KALB, KAPLAN, REID, and PRESIDENT GIBSON MCELHANEY

NOES -

ABSENT -

ABSTENTION -

ATTEST:\_\_\_\_

LaTonda Simmons City Clerk and Clerk of the Council of the City of Oakland, California FILED OFFICE OF THE CIT & CLERP OAKLAND

Approved as to Form and Legality Attorney

# 2016 MAR 10 PH 12: 36 OAKLAND CITY COUNCIL

# RESOLUTION NO.

C.M.S.

Introduced by Councilmember

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO REQUEST REALLOCATION OF GRANT FUNDS FROM THE CALIFORNIA DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT UNDER THE HOUSING RELATED PARKS PROGRAM IN AN AMOUNT NOT TO EXCEED \$1,031,700.00 FROM THE CURT FLOOD FIELD PROJECT (NO. C495010) TO THE CHARLES PORTER GOLDEN GATE RECREATION CENTER PROJECT (NO. TBD)

WHEREAS, the City Council approved Resolution No. 84831 C.M.S. on February 18, 2014 authorizing the City Administrator to apply for, accept and appropriate grant funds from the California Department of Housing and Community Development under the 2013 Housing Related Parks Program (HRPP); and

**WHEREAS**, the amount of \$1,031,700 was successfully awarded and appropriated for the Curt Flood Field renovation project; and

**WHEREAS**, the 2013 HRPP grant funds must be fully expensed by June 30, 2016 and it is unlikely that the Curt Flood Field renovation project will have progressed to the point of having the grant funds fully expensed by the deadline; and

**WHEREAS**, the Charles Porter Golden Gate Recreation Center project is an eligible project for the 2013 HRPP Grant based on an analysis of all known City plazas, parks and recreation facilities that are in compliance with the HRPP bonus award criteria (the location in a park-deficient community AND location in a disadvantaged community); and

**WHEREAS**, the Charles Porter Golden Gate Recreation Center project is nearing completion and its expenses may be immediately applied to the 2013 HRPP Grant in place of the Curt Flood Field project; and

**WHEREAS,** the people of the East Bay Regional Park District (EBRPD) have enacted the Measure WW Park Bond Extension that provides funds for the acquisition and development of neighborhood, community, regional parks and recreation lands and facilities; and

**WHEREAS**, the Measure WW Bond provides for \$19.2 million Local Grant Program fund allocation to the City of Oakland; and

**WHEREAS**, the City has designated 16 projects to receive the grant fund under Resolution 81777 C.M.S. adopted in February 2009, including the renovation of the Charles Porter Golden Gate Recreation Center (formerly Golden Gate Recreation Center) project; and

**WHEREAS**, the City desires to use the 2013 HRPP grant funds in the amount of \$1,031,700 for the Charles Porter Golden Gate Recreation Center and allocate Measure WW bond funds in the amount of \$1,031,700 for the Curt Flood Field project; now, therefore, be it

**RESOLVED:** That the City of Oakland Council approves the reallocation of California Department of Housing and Community Development under the Housing Related Parks Program (HRPP) funds in the amount of One Million Thirty-One Thousand Seven Hundred Dollars (\$1,031,700.00) from the Curt Flood Field project (No. C495010) to the Charles Porter Golden Gate Recreation Center project (No. TBD); and be it

**FURTHER RESOLVED:** That the City Administrator or designee is authorized to request, reprogram and appropriate grant funds allocated for Curt Flood Field project to Charles Porter Golden Gate Recreation Center project from the California Department of Housing and Community Development Housing Related Parks Program; and be it

**FURTHER RESOLVED:** That the City Council certifies that the City has or will have sufficient funds to operate and maintain the Project(s); and be it

**FURTHER RESOLVED:** That the City Council appoints the City Administrator or designee as agent to conduct all negotiations, execute and submit all documents including, but not limited to applications, agreements, amendments and payment requests that may be necessary for the completion of Project(s); and be it

IN COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_, 20\_\_\_\_\_, 20\_\_\_\_\_

#### PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, CAMPBELL WASHINGTON, GALLO, GUILLEN, KALB, KAPLAN, REID, and PRESIDENT GIBSON MCELHANEY

NOES -

ABSENT -

ABSTENTION -

ATTEST:\_\_

LaTonda Simmons City Clerk and Clerk of the Council of the City of Oakland, California