FILED OFFICE OF THE CITY CLERK



2016 JAN 21 RM 5: 10

AGENDA REPORT

TO: Sabrina B. Landreth

City Administrator

FROM: Sara Bedford

Director, Human Services

SUBJECT: Winter Shelter Strategy Supplemental

al **DATE**:

January 21, 2016

City Administrator Approval

Date:

RECOMMENDATION

A RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO:

AUTHORIZE AN APPROPRIATION OF ONE HUNDRED AND EIGHTY THOUSAND DOLLARS (\$180,000) FROM UNDESIGNATED GENERAL PURPOSE FUND BALANCE FOR WINTER RELIEF EFFORTS; AND

AMEND THE CURRENT GRANT AGREEMENT WITH SOCIETY OF ST. VINCENT DE PAUL OF ALAMEDA COUNTY TO INCREASE FUNDING IN AN AMOUNT NOT TO EXCEED \$75,000 FOR THE PROVISION OF 45 ADDITIONAL EMERGENCY WINTER SHELTER BEDS FOR THE PERIOD OF FEBRUARY 1, 2016 THROUGH APRIL 30, 2016 FOR A TOTAL GRANT AMOUNT OF \$251,732.35; AND

AMEND THE CURRENT WINTER SHELTER GRANT AGREEMENT WITH BAY AREA COMMUNITY SERVICES TO INCREASE FUNDING IN AN AMOUNT NOT TO EXCEED \$75,000 FOR THE PROVISION OF CASE MANAGEMENT SERVICES, REUNIFICATION SERVICES, AND RAPID REHOUSING FUNDS FOR SHELTER CLIENTS FOR THE PERIOD OF FEBRUARY 1, 2016 THROUGH APRIL 30; FOR A TOTAL GRANT AMOUNT OF \$105,000; AND

AMEND THE CURRENT GRANT AGREEMENT WITH OPERATION DIGNITY TO INCREASE FUNDING IN AN AMOUNT NOT TO EXCEED \$10,000 FOR THE PROVISION OF ADDITIONAL OUTREACH HOURS AND TRANSPORTATION ASSISTANCE DEDICATED TO MOVING PEOPLE INTO WINTER SHELTER FOR THE PERIOD OF FEBRUARY 1, 2016 THROUGH APRIL 30 FOR A TOTAL AMOUNT OF \$270,000.

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EXECUTIVE SUMMARY

This resolution asks the Council to accept and appropriate funds for additional winter relief efforts.

ANALYSIS AND POLICY ALTERNATIVES

Please refer to the Winter Shelter Strategy staff report of September 29, 2015 for information about Oakland's current street homeless population, available shelter beds, and current winter relief efforts.

At the January 19, 2016 City Council meeting, at the request of City Council and in response to the declaration of a homeless housing crisis, Human Services Department presented a report with six potential options for investment in addressing the current crisis. See attachment A. At that meeting, staff was directed to return to the Community and Economic Development Committee meeting with a report appropriating fund balance for investment option #1 which provides an expansion of emergency winter shelter beds throughout the El Nino season. Staff was also directed to return to the full City Council with more detailed costing of the other investment options at a later date but as soon as possible.

Additional Funds for winter shelter will be used to provide the following enhancements to the current winter relief efforts:

Additional Winter Shelter beds at Saint Vincent de Paul (SVdP) – up to forty-five (45) every night beds will be added to the SVdP winter shelter bringing their total capacity up to 95 people.

<u>Additional Case Management Services at SVdP - With the expansion of winter shelter beds</u> there is a need for an expansion in the case management capacity at the shelter.

<u>Winter shelter outreach</u> – on days that are rainy and/or cold, an outreach team will provide several hours of intensive outreach during the afternoon to encourage people to access shelter beds.

<u>Transportation funds to access Winter Shelter</u> – the outreach referenced above will include providing bus tickets to clients so that they are able to access shelter beds.

Emergency Motel funds for Homeless Families – In November 2015 Oakland, in partnership with Building Futures for Women and Children and East Oakland Community Project, opened a Coordinated Access center for Homeless Families. This center provides a single point of entry for literally homeless families (those on the streets, shelter or in their cars) to be assessed and prioritized for services. These funds will be used to house families who are literally on the streets or sleeping in a car while they work with a case manager on permanent housing.

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<u>Rapid ReHousing Subsidies –</u> Housing subsidy dollars will be provided to BACS to rapidly rehouse eligible homeless clients, thus freeing up space in their shelters for additional clients to come in off the streets.

<u>Reunification Services</u> – Some homeless individuals have safe, stable and permanent housing available to them with friends and family members who live outside the City of Oakland. Once a case manager ensures that the living arrangement is truly stable and permanent funds will be used to assist the client to return to this living arrangement.

FISCAL IMPACT -

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The resolution requests appropriation of \$180,000 from undesignated GPF fund balance. These funds will be allocated to the GPF (1010), Community Housing Services organization (78411), Grants Contracts account (54912), Fostering Safe and Healthy Communities Program (SC22), in a project number to be established. Additionally, a total of \$13,500 will need to be set-aside for 7.5% GPF emergency reserve in accordance with the Consolidated Fiscal Policy, which will be presented as part of the FY 2015-16 Second Quarter Revenue & Expenditure report. These funds are anticipated to be expended as follows:

Service	Cost
45 Additional Winter Shelter beds at SVdP	\$75,000
Additional Case Management Services at SVdP	\$30,000
Winter shelter outreach	\$4500
Transportation to Winter Shelter	\$5500
Emergency Motel funds for Homeless Families	\$20,000
Rapid ReHousing Subsidies	\$40,000
Reunification	\$5000
Total Cost to City of Oakland	\$180,000

Additional Emergency Solutions Grant funding has been identified by the Human Services Department (HSD) to provide additional weather dependent winter shelter beds in East Oakland. Staff will be returning to council soon to request authorization to allocate these funds for the winter relief effort.

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PUBLIC OUTREACH / INTEREST

This item did not require any additional public outreach other than the required posting on the City's website.

COORDINATION

Coordination has occurred between the Human Services Department (HSD), the Office of the City Attorney, and Controller's Bureau in the preparation of this report and resolution.

SUSTAINABLE OPPORTUNITIES

Economic: Integration of homeless clients into the economic mainstream reduces crime and provides economic stability for clients, their families, and the community.

Environmental: Integration of homeless clients into familiar Oakland neighborhoods in supervised settings will provide for community stability and productive environments. Homeless shelters improve the quality of Oakland's streets and neighborhoods.

Social Equity: Through the provision of housing and wrap around services to homeless populations, these clients will begin to achieve stability and prosperity and contribute positively to the community.

ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator To:

AUTHORIZE AN APPROPRIATION OF ONE HUNDRED AND EIGHTY THOUSAND DOLLARS (\$180,000) FROM UNDESIGNATED GENERAL PURPOSE FUND BALANCE FOR WINTER RELIEF EFFORTS; AND

AMEND THE CURRENT GRANT AGREEMENT WITH SOCIETY OF ST. VINCENT DE PAUL OF ALAMEDA COUNTY TO INCREASE FUNDING IN AN AMOUNT NOT TO EXCEED \$75,000 FOR THE PROVISION OF 45 ADDITIONAL EMERGENCY WINTER SHELTER BEDS FOR THE PERIOD OF FEBRUARY 1, 2016 THROUGH APRIL 30, 2016 FOR A TOTAL GRANT AMOUNT OF \$251,732.35; AND

AMEND THE CURRENT WINTER SHELTER GRANT AGREEMENT WITH BAY AREA COMMUNITY SERVICES TO INCREASE FUNDING IN AN AMOUNT NOT TO EXCEED \$75,000 FOR THE PROVISION OF CASE MANAGEMENT SERVICES, REUNIFICATION SERVICES, AND

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RAPID REHOUSING FUNDS FOR SHELTER CLIENTS FOR THE PERIOD OF FEBRUARY 1, 2016 THROUGH APRIL 30; FOR A TOTAL GRANT AMOUNT OF \$105,000; AND

AMEND THE CURRENT GRANT AGREEMENT WITH OPERATION DIGNITY TO INCREASE FUNDING IN AN AMOUNT NOT TO EXCEED \$10,000 FOR THE PROVISION OF ADDITIONAL OUTREACH HOURS AND TRANSPORTATION ASSISTANCE DEDICATED TO MOVING PEOPLE INTO WINTER SHELTER FOR THE PERIOD OF FEBRUARY 1, 2016 THROUGH APRIL 30 FOR A TOTAL AMOUNT OF \$270,000.

For questions regarding this report, please contact Susan Shelton, Manager, Community Housing Services Division at 510-238-6186.

Respectfully submitted,

SARA BEDFORD

Director, Human Services Department

Community Housing Services Division Reviewed by: Susan Shelton, Manager Prepared by: Lara Tannenbaum, Planner

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OFFICE OF THE CITY CLERK

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OAKLAND CITY COUNCIL

Approved as to Form and Legality

MUNCHMULAUM

Much May City Attorney

RESOLUTION	No.	C.M.S.

A RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO:

AUTHORIZE AN APPROPRIATION OF ONE HUNDRED AND EIGHTY THOUSAND DOLLARS (\$180,000) FROM UNDESIGNATED GENERAL PURPOSE FUND BALANCE FOR WINTER RELIEF EFFORTS; AND

AMEND THE CURRENT GRANT AGREEMENT WITH SOCIETY OF ST. VINCENT DE PAUL OF ALAMEDA COUNTY TO INCREASE FUNDING IN AN AMOUNT NOT TO EXCEED \$75,000 FOR THE PROVISION OF 45 ADDITIONAL EMERGENCY WINTER SHELTER BEDS FOR THE PERIOD OF FEBRUARY 1, 2016 THROUGH APRIL 30, 2016 FOR A TOTAL GRANT AMOUNT OF \$251,732.35; AND

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AMEND THE CURRENT GRANT AGREEMENT WITH OPERATION DIGNITY TO INCREASE FUNDING IN AN AMOUNT NOT TO EXCEED \$10,000 FOR THE PROVISION OF ADDITIONAL OUTREACH HOURS AND TRANSPORATION ASSISTANCE DEDICATED TO MOVING PEOPLE INTO WINTER SHELTER FOR THE PERIOD OF FEBRUARY 1, 2016 THROUGH APRIL 30 FOR A TOTAL AMOUINT OF \$270,000.

WHEREAS, the existing year round and winter shelter system is operating at or near full capacity and there are a significant number of people turned away; and

WHEREAS, there is a need for additional shelter beds during the winter months, when many of the homeless population are at risk of death due to exposure to the elements; and

WHEREAS, city general purpose funding in the amount of \$180,000 is necessary to expand the emergency winter relief efforts during the El Nino winter of 2015-2016.

- WHEREAS, with the additional funding identified above the City of Oakland can provide: an additional 45 winter shelter beds by expanding the temporary winter shelter at Society of St. Vincent de Paul of Alameda County, case management, outreach, and reunification services, emergency motel stay vouchers, and rapid rehousing services; and
- WHEREAS, the City desires to amend the grant agreement with Society of St. Vincent de Paul of Alameda County to increase the amount by up to \$75,000 for the provision of 45 additional winter shelter beds; and
- WHEREAS, the City wishes to amend the grant agreement with Bay Area Community Services ("BACS") to increase the amount by up to \$75,000 for the provision of case management, reunification services, and rapid rehousing; and
- WHEREAS, the City wishes to amend the grant agreement with Operation Dignity to increase the grant amount by up to \$10,000 for the provision of increased outreach hours and transportation assistance dedicated to moving people into winter shelter beds; and
- WHEREAS, significant delays in increasing the winter relief efforts will prevent essential aid and services from being delivered to homeless persons with no other recourse; now, therefore be it
- **RESOLVED:** That the City Council hereby authorizes the City Administrator to appropriate undesignated funds from the General Purpose Fund in the amount of \$180,000 for winter relief efforts; and be it
- **FURTHER RESOLVED**: That the City Council authorizes the City Administrator to amend the grant agreement with Society of St. Vincent de Paul of Alameda County to increase the grant amount by up to \$75,000 to provide approximately 45 additional winter shelter beds for the time period of February 1, 2016 through April 30, 2015 for a total contract amount of \$251,732.35; and be it
- FURTHER RESOLVED: That the City Council authorizes the City Administrator to amend the grant agreement with BACS to increase the grant amount by up to \$75,000 to provide case management, reunification services, and rapid rehousing for the time period of February 1, 2016 through April 30, 2015 for a total contract amount of \$105,000; and be it
- **FURTHER RESOLVED**: That the City Council hereby authorizes the City Administrator to amend the grant agreement with Operation Dignity to increase the grant amount by up to \$10,000 for the provision of increased outreach hours and transportation assistance dedicated to moving people into winter shelter beds for a total grant amount of \$270,000; and be it
- **FURTHER RESOLVED:** That the City allocate \$20,000 for the purchase of motel vouchers to be appropriated to the Human Services Department, Organization 78411, Fund 1010, Program SC22, Project G487210, Account 54919; and be it

FURTHER RESOLVED: That the City Council authorizes the City Administrator to conduct all negotiations, execute and submit all documents, including but not limited to applications, agreements, modifications, payment requests, and amendments including increasing the amount of the above referenced grant agreements, and other related actions which may be necessary to establish and operate the shelter without returning to Council; and be it

FURTHER RESOLVED: That said grant agreements shall be reviewed as to form and legality by the Office of the City Attorney and copies will be filed in the Office of the City Clerk.

ABSTENTION- ATTEST:	LATONDA SIMMONS
ABSENT-	•
NOES-	
AYES- BROOKS, CAMPBELL WASHINGTON, GALLO, GUILLEN PRESIDENT GIBSON MCELHANEY	I, KALB, KAPLAN, REID, AND
PASSED BY THE FOLLOWING VOTE:	
IN COUNCIL, OAKLAND, CALIFORNIA,	