



## 2015 OCT 29 PM 2: 25

# **AGENDA REPORT**

TO: 9

Sabrina B. Landreth

City Administrator

FROM:

Sara Bedford

Director, Human Services

**SUBJECT:** 

St. Mini Cab Corporation dba

Veterans Cab Paratransit Agreement

for FY 2015-2016

DATE:

October 21, 2015

City Administrator Approval

Date:

10/29/15

#### RECOMMENDATION

**Staff Recommends That The City Council Adopt:** 

A Resolution Amending Resolution No. 85630 C.M.S., Which Authorized The City Administrator To Accept And Appropriate Fiscal Year (FY) 2015-2016 Measure B And Measure BB Funds From The Alameda County Transportation Commission To Provide Paratransit Services And Enter Into Reimbursement Agreements With Transportation Providers, To Authorize An Agreement For \$220,000 With St. Mini Cab Corporation Instead Of Veterans Transportation, Inc., For The Period Of July 1, 2015 Through June 30, 2016.

#### **EXECUTIVE SUMMARY**

Approval of the proposed resolution will authorize the City Administrator to execute an agreement with St. Mini Cab Corporation dba Veterans Cab (SMC) to provide paratransit services as the taxicab permits previously assigned to Veterans Transportation, Inc. have been transferred to SMC through Taxi Fleet Management Permit Number T15-066 as of June 10, 2015 pursuant to approval by the City Administrator's Office, Oakland Police Department, and Public Works Agency. This letter of assignment is provided herein as *Attachment A*. Once executed, the agreement will allow Oakland Paratransit for the Elderly and Disabled Program (OPED) to continue to provide vital subsidized taxi and wheelchair accessible transportation services for elderly and adult persons with disabilities.

	Item:	
Life E	Enrichment C	Committee
	November	r 10. 2015

Sabrina B. Landreth, City Administrator

Subject: St. Mini Cab Corporation dba Veterans Cab Paratransit Agreement for FY 2015-2016

Date: October 21, 2015

Page 2

#### BACKGROUND / LEGISLATIVE HISTORY

OPED has operated city-based paratransit services since 1978. Subsidized transportation services for seniors and adult persons with disabilities who reside in Oakland or Piedmont are a critical part of Oakland's transportation system. OPED has been a recipient of Alameda County voter approved half-cent sales tax Measure B funds since 1986 as well as additional half-cent sales tax augmentation funds of Measure BB as of 2015. Historically, the City of Oakland has entered into agreements with local transportation providers to provide these services.

Due to legal and business reasons, Veterans Transportation, Inc. and Veterans Cab Corp no longer control the assets, vehicles, and permits utilized to render taxi services in Oakland as Veterans Cab. The holdings and rights to operate Veterans Cab have been claimed by St. Mini Cab Corporation. This matter was not fully resolved when staff embarked upon the initial steps for contracting for Fiscal Year (FY) 2015-2016. Therefore, an adjustment to the name of the contractor in Resolution No. 85630 C.M.S. (Attachment B) is being sought.

#### **ANALYSIS AND POLICY ALTERNATIVES**

The recommendation herein is based on consideration of the following factors:

#### Analysis

- Shiv D. Kumar serves as the Chief Executive Officer (CEO) of Veterans Cab Corp and owner of Veterans Cab Company.
- Due to legal actions and company reorganization independent of City of Oakland involvement or impact, Mr. Kumar made the decision to pursue the dissolution of Veterans Cab Corp and to operate Veterans Cab Company under St. Mini Cab Corporation of which he is also the CEO.
- The reassignment of Veterans Cab Company has occurred under holdings of the same ownership and management.
- Veterans Cab Company still operates seamlessly through the transition with the same structure, personnel, vehicles and business resources.

#### **Policy Alternatives**

- Veterans Cab Company operates under taxi medallions that have not been revoked, forfeited, suspended, reassigned or surrendered; thus are authorized to continue doing business without contest.
- Veterans Cab Company has operated without incident through their legal and reorganization process; thus lending to no reason to disqualify them as a service option.
- No plausible reason has been identified to simply reassign the funds towards the contracted services currently provided by Friendly Transportation, Inc. as it would monopolize services, possibly compromise customer service levels due to no competition and definitely reduce service options for program participants.
- The City does not provide direct taxi services and currently there are no other companies readily available and capable of performing the required services.

Item:
Life Enrichment Committee
November 10, 2015

Sabrina B. Landreth, City Administrator

Subject: St. Mini Cab Corporation dba Veterans Cab Paratransit Agreement for FY 2015-2016

Date: October 21, 2015

Page 3

#### **FISCAL IMPACT**

There will be no adverse fiscal impact as funding in the amount of \$220,000 for this agreement has already been budgeted. The funding was originally earmarked for the agreement with Veterans Transportation, Inc., but will be reassigned to St. Mini Cab Corporation upon approval of the resolution.

The funding for this action was derived from FY 2015-2016 Adopted Policy Budget under the Human Services Department (HSD) as follows:

*Measure B Paratransit* – Alameda County Transportation Commission (ACTC) Fund (2213), Oakland Paratransit for Elderly and Disabled Organization (75621), OPED Taxi FY 2015-2016 Project (G485520), OPED Van FY 2015-2016 Project (G485530), Taxi-Up & Go FY1315Project (G460920) and Empowering Seniors and People with Disability Program (YS14).

**Measure BB Paratransit** – ACTC Fund (2216), Oakland Paratransit for the Elderly and Disabled Organization (75621), Measure BB Paratransit Project (C491310) and Empowering Seniors and People with Disability Program (YS14).

#### **PUBLIC OUTREACH / INTEREST**

No public outreach or interest formally sought further than the posting of this report on the City's website. Approval of this request will not have an impact on services that are currently underway since July 1, 2015 as they were previously approved by City Council on June 2, 2015.

#### **COORDINATION**

In preparation of this report and resolution, the City Attorney's Office, Contracts and Compliance, Controller's Bureau, Risk Management, and HSD Fiscal have been consulted.

#### **SUSTAINABLE OPPORTUNITIES**

**Economic**: Funds from Measure B and Measure BB will be used for this contract with a local vendor to improve current paratransit services. Vendor will subscribe to the City's Living Wage and Minimum Wage Ordinances as applicable.

**Environmental**: The Paratransit Program encourages shared ride transportation that decreases levels of air pollution and lessens traffic congestion.

**Social Equity**: Paratransit funds will make services accessible for residents who, due to age or disability, would not be able to have access. Access to services will improve the quality of life for paratransit participants.

Item:
Life Enrichment Committee
November 10, 2015

Sabrina B. Landreth, City Administrator

Subject: St. Mini Cab Corporation dba Veterans Cab Paratransit Agreement for FY 2015-2016

Date: October 21, 2015

Page 4

#### **ACTION REQUESTED OF THE CITY COUNCIL**

Staff recommends that the City Council adopt a resolution amending Resolution No. 85630 C.M.S., which authorized the City Administrator to accept and appropriate FY 2015-16 Measure B and Measure BB funds from the Alameda County Transportation Commission to provide paratransit services and enter into reimbursement agreements with transportation providers, to authorize an agreement for \$220,000 with St. Mini Cab Corporation instead of Veterans Transportation, Inc., for the period of July 1, 2015 through June 30, 2016.

For questions regarding this report, please contact Scott Means, Manager, Aging and Adult Services at 510-238-6137.

Respectfully submitted,

S∕ÄŘA BEDFORD

Director, Human Services Department

Aging & Adult Services Division

Reviewed by: Scott Means, Manager Prepared by: Hakeim McGee, Supervisor Oakland Paratransit for the Elderly & Disabled

Attachments:

A – Taxi Fleet Management Permit Assignment Letter

B - Resolution No. 85630 C.M.S.

ATTACH MENT A



# CITY OF OAKLAND OFFICE OF THE CITY ADMINISTRATOR

SPECIAL BUSINESS PERMITS • 1 Frank H. Ogawa Plaza, 11th Floor • Oakland, CA 94612 • 510-777-8527

### TAXI FLEET MANAGEMENT PERMIT

PERMIT NUMBER: T15-066 DATE ISSUED: June 10, 2015

**EXPIRATION DATE: DECEMBER 31, 2015** 

Permittee: St. Mini Cab Corporation Chief Executive Officer: Shiv D. Kumar

Vehicle Permits No: #51-60, 80-84, 156, 252-254, 258, 260, 264, 270, 275-277, 279, 281-284, 286, 287
Onkar Singh #290 & 291

Onkar Singh #290 & 291 Ray Gullatt #296-299

Helen Anderson #309-310

This fleet management permit is issued pursuant to approval by the City Administrator's Office, Oakland Police Department and Public Works Agency. Any taxicab operation authorized by this permit must be in accordance with all applicable provisions of existing City of Oakland ordinances and state laws.

This permit covers the taxicab company(s) listed below:

**Veterans Cab** 

Fleet Manager: Sanjeev Kumar

1400 Doolittle Dr.

San Leandro, CA 94577

Contact Phone no: (510) 430-3000

Conditions of Approval:

In accordance with the provisions of existing city ordinances, this permit is issued with the following conditions:

This permit and the vehicle permit shall not be sold, assigned, bequeathed, leased or transferred, expressly or by operation of law, unless the City Administrator determines that such sale, assignment, or transfer is made to a proposed permittee who is in compliance with the taxicab.

This permit automatically expires on the expiration date unless renewed. All owner's responsibility, and parking violations issued to the taxicabs operating under the authority of this permit must be adjudicated prior to renewal. In the event that there are any changes in the designation of the fleet manager, immediate notice to the Taxi Unit of the City Administrator's Office is required and it is subject to the City Administrator's Office approval.

Greg Minor, Assistant to the City Administrator

For

John Flores, Interim City Administrator

ATTACHMENT B

OFFICE OF THE CITY CLERK

2815 MAY 14 AM 10: 17

## **OAKLAND CITY COUNCIL**

RESOLUTION NO. 85630 C.M.S.

A RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO ACCEPT AND APPROPRIATE MEASURE BB DIRECT LOCAL PROGRAM DISTRIBUTION FUNDS (DF) IN THE AMOUNT OF \$244,493 FOR FISCAL YEAR 2014-2015 AND \$1,101,397 MEASURE B DF, \$1,058,749 MEASURE BB DF AND UP TO \$92,500 MEASURE B GAP GRANT FUNDS FOR FISCAL YEAR 2015-2016 FROM THE ALAMEDA COUNTY TRANSPORTATION COMMISSION TO PROVIDE PARATRANSIT SERVICES; AND AUTHORIZING THE CITY ADMINISTRATOR TO EXECUTE REIMBURSEMENT AGREEMENTS FOR FISCAL YEAR 2015-2016 IN AMOUNTS OF: 1) \$715,000 TO FRIENDLY TRANSPORTATION, INC. DBA FRIENDLY TRANSPORTATION, FRIENDLY CAB COMPANY AND METRO YELLOW CAB COMPANY, 2) \$220,000 TO VETERANS TRANSPORTATION, INC. DBA VETERANS TRANSPORTATION AND VETERANS CAB CORP, 3) \$320,000 TO QUALITY TRANSIT, LLC AND 4) \$125,000 TO BAY AREA CHARTERS, INC.; AND AUTHORIZING THE CITY ADMINISTRATOR TO ACCEPT AND APPROPRIATE ANY ADDITIONAL GRANT FUNDS THAT BECOME AVAILABLE FOR FY 2015-2016 AND AMEND THE FY 2015-2016 AGREEMENTS WITHOUT RETURNING TO CITY COUNCIL

WHEREAS, voters in Alameda County passed Measure B in November 2000 and Measure BB in November 2014, thereby providing sales tax revenues for paratransit services; and

WHEREAS, Measure B and Measure BB funds will be required by the City of Oakland for Fiscal Year (FY) 2015-2016 for the purpose of providing subsidized transportation by taxi or by van to the elderly and persons with disabilities who are deemed unable to use public transit; and

WHEREAS, the City of Oakland is an eligible recipient for Alameda County Measure B and Measure BB funds; and

WHEREAS, the City of Oakland will deposit Fiscal Year (FY) 2014-2015 Measure BB funds in Measure BB Paratransit – ACTC Fund (2216), Oakland Paratransit for the Elderly and Disabled Organization (75621), and OPED Administration Project (TBD), OPED Taxi Project (TBD) and OPED Van Project (TBD); and

WHEREAS, the City of Oakland Proposed Policy Budget for FY 2015-2016 includes Measure B fund appropriation in Measure B Paratransit – ACTC Fund (2213), Oakland Paratransit for the Elderly and Disabled Organization (75621), OPED Administration Project (G485510), OPED Taxi Project (G485520), OPED Van Project (G485530) and OPED Gap Project (TBD); and

WHEREAS, the City of Oakland Proposed Policy Budget for FY 2015-2016 includes Measure BB fund appropriation in Measure BB Paratransit – ACTC Fund (2216), Oakland Paratransit for the Elderly and Disabled Organization (75621), OPED Administration Project (G488110), OPED Taxi Project (G488120) and OPED Van Project (G488130); and

WHEREAS, the City wishes to offset all central services overhead charges in an estimated amount of \$56,383 for Measure B Fund (2213) and \$24,274 for Measure BB Fund (2216) associated with this grant, as has been done in all of the past years; and

WHEREAS, the RFQ/RFP process is not applicable because these agreements are not professional services contracts and the City of Oakland enters agreements on a non-exclusive basis, with any taxi and van companies that provide paratransit services for the elderly and disabled, have a minimum fleet of five or more vehicles, permitted to provide service in Oakland, and meet the City's other requirements for paratransit services; and

WHEREAS, the City desires to maintain this service without interruption; and

WHEREAS, the City lacks the fleet, the van equipment and the support structure to operate this service with City employees and has never provided or operated such a service; and

WHEREAS, all of the companies for which agreement authorization is being requested meet the City's requirements for paratransit services; and

WHEREAS, the City wishes to enter into agreements with the following paratransit providers for the amounts as specified below:

•	Friendly Transportation, Inc. dba	\$715,000
	Friendly Transportation, Friendly Cab Company,	•
	and Metro Yellow Cab Company	
•	Quality Transit, LLC	\$320,000
•	Veterans Transportation, Inc. dba	\$220,000
	Veterans Transportation and Veterans Cab Corp	
•	Bay Area Charters, Inc.	\$125,000
; now	, therefore, be it	

**RESOLVED:** That the City Administrator or his designee is hereby authorized to accept and appropriate FY 2014-15 Measure BB direct local program distribution funds in the amount of \$244,493 for the Oakland Paratransit Program to be deposited into Measure BB – Paratransit – ACTC Fund (2216), Oakland Paratransit for the Elderly and Disabled Organization (75621), OPED Admin FY 2014-2015 Project (TBD); and be it

FURTHER RESOLVED: That the City Administrator or his designee is hereby authorized to accept and appropriate FY 2015-16 Measure B direct local program distribution funds in the amount of \$1,101,397 and Measure B Gap Grant funds up to \$92,500 for the Oakland Paratransit Program to be deposited into Measure B – Paratransit – ACTC Fund (2213), Oakland Paratransit for the Elderly and Disabled Organization (75621), OPED Admin FY15/16 Project (G485510) and OPED Gap Project (TBD); and be it

**FURTHER RESOLVED:** That the City Administrator or his designee is hereby authorized to accept and appropriate FY 2015-16 Measure BB direct local program distribution funds in the amount of \$1,058,749 for the Oakland Paratransit Program to be deposited into Measure BB – Paratransit – ACTC Fund (2216), Oakland Paratransit for the Elderly and Disabled Organization (75621), OPED Admin FY 2015-2016 Project (G488110); and be it

**FURTHER RESOLVED**: That should additional funds become available during FY 2015-2016, the City Administrator is authorized to accept and appropriate those funds to Measure B/Measure BB – Paratransit – ACTC Fund (2213/2216), Oakland Paratransit for the Elderly and Disabled Organization (75621), and amend the FY 2015-2016 reimbursement agreements without returning to Council; and be it

**FURTHER RESOLVED:** That the City Administrator is authorized to enter into reimbursement agreements with the following paratransit providers for the amounts as specified below:

<ul> <li>Friendly Transportation, Inc. dba         Friendly Transportation, Friendly Cab Company,         and Metro Yellow Cab Company     </li> </ul>	\$715,000
Quality Transit, LLC	\$320,000
<ul> <li>Veterans Transportation, Inc. dba         Veterans Transportation and Veterans Cab Corp     </li> </ul>	\$220,000
Bay Area Charters, Inc. ; and be it	\$125,000

**FURTHER RESOLVED:** That the City Administrator is authorized to execute any necessary amendments to the agreements with the service providers for FY 2015-2016 without returning to City Council; and be it

FURTHER RESOLVED: That estimated fees to be collected in the amount of \$148,000 by Oakland Paratransit for the Elderly and Disabled (OPED) in conjunction with van voucher sales, taxi scrip sales and other service fares for OPED transportation services have been appropriated in accordance with the terms of the existing agreements, for the exclusive use of OPED to Measure B Paratransit – ACTC Fund (2213), Oakland Paratransit for the Elderly and Disabled Organization (75621), OPED Taxi Project (G485520) and OPED Van Project (G485530) and Measure BB Paratransit – ACTC Fund (2216), Oakland Paratransit for the Elderly and Disabled Organization (75621), OPED Taxi Project (G488120) and OPED Van Project (G488130); and be it

**FURTHER RESOLVED**: That all central services overhead charges associated with this grant in an estimated amount of \$56,383 for Measure B Fund (2213) and \$24,274 for Measure BB Fund (2216) will be offset through a contribution of the General Purpose Fund as approved in the Proposed Budget; and be it

**FURTHER RESOLVED:** That the City Administrator or his designee is hereby authorized to conduct all negotiations, execute and submit all documents including but not limited to applications, agreements, amendments, modifications, and payment requests, to conduct all related actions that may be necessary for the completion of the delivery of Measure B and Measure BB taxi and van service to the elderly and disabled; and be it

**FURTHER RESOLVED:** That the Office of the City Attorney will approve the proposed agreements as to form and legality and copies will be on file in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA,	= JUN 0 2, 2015
PASSED BY THE FOLLOWING VOTE:	
AYES - BROOKS, GALLO, GUILLEN, KALB, KAPRESIDENT GIBSON MCELHANEY — &  NOES - Ø  ABSENT - Ø  ABSTENTION - Ø	APLAN, REID, CAMPBELL WASHINGTON, AND  ATTEST: LATONDA SIMMONS
	City Clerk and Clerk of the Council of the City of Oakland, California

Approved as to Form and Legality

Macanday

City Attorney's Office

# OAKLAND CITY COUNCIL

R	ESOL	LUTION	NO.	C.M.S.

A RESOLUTION AMENDING RESOLUTION NO. 85630 C.M.S., WHICH AUTHORIZED THE CITY ADMINISTRATOR TO ACCEPT AND APPROPRIATE FISCAL YEAR (FY) 2015-2016 MEASURE B AND MEASURE BB **FUNDS** FROM THE ALAMEDA COUNTY TRANSPORTATION COMMISSION TO PROVIDE PARATRANSIT SERVICES AND ENTER INTO REIMBURSEMENT AGREEMENTS **TRANSPORTATION** PROVIDERS. TO AUTHORIZE AGREEMENT FOR \$220,000 WITH ST. MINI CAB CORPORATION INSTEAD OF VETERANS TRANSPORTATION, INC., FOR THE PERIOD OF JULY 1, 2015 THROUGH JUNE 30, 2016

WHEREAS, Resolution No. 85630 C.M.S., passed on June 2, 2015, authorized the City Administrator to accept and appropriate Fiscal Year (FY) 2015-2016 Measure B and Measure BB funds from the Alameda County Transportation Commission (ACTC) to provide paratransit services and enter into reimbursement agreements with transportation providers; and

WHEREAS, the City of Oakland Adopted Policy Budget for FY 2015-2016 includes Measure B/BB fund appropriation in Measure B Paratransit – ACTC Fund (2213), Oakland Paratransit for Elderly and Disabled (OPED) Organization (75621), OPED Administration FY 2015-2016 Project (G485510), OPED Taxi FY 2015-2016 Project (G485520), OPED Van FY 2015-2016 Project (G485530), Taxi-Up & GO FY1315 Project (G460920) and Empowering Seniors and People with Disability Program (YS14) and Measure BB Paratransit – ACTC Fund (2216), OPED Organization (75621), Measure BB Paratransit Project (C491310) and Empowering Seniors and People with Disability Program (YS14); and

WHEREAS, Veterans Transportation, Inc. and Veterans Cab Corp no longer control the assets, vehicles and permits utilized to render taxi services in Oakland as Veterans Cab; and

WHEREAS, the taxicab permits previously assigned to Veterans Transportation, Inc. and Veterans Cab Corp have been transferred to St. Mini Cab Corporation through Taxi Fleet Management Permit Number T15-066 as of June 10, 2015 pursuant to approval by the City Administrator's Office, Oakland Police Department and Public Works Agency; and

WHEREAS, the City desires to maintain this service without interruption; and

**WHEREAS**, the City lacks the fleet and the support structure to operate this service with City employees and has never provided or operated such a service; and

WHEREAS, the company for which agreement authorization is being requested meets the City's requirements for paratransit services; and

WHEREAS, the City wishes to enter into a reimbursement agreement with St. Mini Cab Corporation dba Veterans Cab in the reassigned amount of \$220,000 to provide paratransit services for FY 2015-16; and

WHEREAS, the RFQ/RFP process is not applicable because this agreement is not a professional services contract and the City of Oakland enters agreements on a non-exclusive basis, with any taxi and van companies that provide paratransit services for the elderly and disabled, have a minimum fleet of five or more vehicles, permitted to provide service in Oakland, and meet the City's other requirements for paratransit services; now, therefore, be it

**RESOLVED:** That Resolution no. 85630 C.M.S. is hereby amended to authorize a reimbursement agreement in the amount of \$220,000 for FY 2015-2016 with St. Mini Cab Corporation instead of with Veterans Transportation, Inc.; and be it

**FURTHER RESOLVED:** That the funding in the amount of \$220,000 for the reimbursement agreement with St. Mini Cab Corporation is available in Measure B Paratransit – ACTC Fund (2213), OPED Organization (75621), OPED Taxi FY 2015-2016 Project (G485520), OPED Van FY 2015-2016 Project (G485530), Taxi-Up & GO FY1315Project (G460920) and Empowering Seniors and People with Disability Program (YS14) and Measure BB Paratransit – ACTC Fund (2216), OPED Organization (75621), Measure BB Paratransit Category Project (C491310) and Empowering Seniors and People with Disability Program (YS14); and be it

**FURTHER RESOLVED:** That the City Administrator is authorized to enter into a reimbursement agreement with St. Mini Cab Corporation for paratransit services for FY 2015-2016 in the amount of \$220,000; and be it

**FURTHER RESOLVED:** That the City Administrator is hereby authorized to accept and appropriate any additional grant funds that become available from the Alameda County Transportation Commission during FY 2015-2016 grant term for the same purposes and amend the FY 2015-2016 reimbursement agreement with St. Mini Cab Corporation; and be it

FURTHER RESOLVED:	That the	Office	of the	City A	Attorney	will	approv	e the
proposed reimbursement agreen	nent as to	form ar	nd lega	ility an	id a copy	/ will	be on	file in
the Office of the City Clerk.								

IN COUNCIL, OAKLAND, CALIFORNIA,

PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, CAMPBELL-WASHINGTON, GALLO, GUILLEN, KALB, KAPLAN, REID AND PRESIDENT GIBSON MCELHANEY

NOES -

ABSENT -

ABSTENTION -

ATTEST:

LATONDA SIMMONS
City Clerk and Clerk of the Council of the
City of Oakland, California