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AGENDA REPORT

TO: Sabrina B. Landreth
City Administrator

FROM: Sara Bedford
Director, Human Services

SUBJECT: 2015-2016 Boomerang Rapid
Rehousing Program Funds

DATE: September 29, 2015

City Administrator Approval

Date:

9/30/15

RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator To 1) Enter Into An Agreement With The Alameda County Department Of Housing And Community Development And Accept And Appropriate Funds In The Amount Of \$413,565 To Implement The Boomerang Rapid Rehousing Collaborative (BRRRC) For The Period Of July 1, 2015 Through December 31, 2016; And 2) Enter Into Grant Agreements With Building Futures For Women And Children In An Amount Not To Exceed \$155,643 And With East Oakland Community Project In An Amount Not To Exceed \$207,797; And 3) Accept And Appropriate Additional Funds From Alameda County To Fund The BRRRC And Amend The Grant Agreements Within The Grant Period Of July 1, 2015 To December 31, 2016 Without Returning To Council; Authorize A Contribution From The General Purpose Fund For The Central Service Overhead Charges In An Estimated Amount of \$2,393 For The Period Of July 1 2015 To December 31, 2016.

EXECUTIVE SUMMARY

Adoption of the proposed resolution would allow the City Administrator to enter into an agreement with Alameda County Department of Housing and Community Development (HCD) (hereinafter "County") to accept funds in the amount of \$413,565 for the period of July 1, 2015 through December 31, 2016. Further, the proposed resolution would authorize the City Administrator to enter into grant agreements with East Oakland Community Project (EOCP) in the amount of \$207,797 and with Building Futures for Woman and Children (BFWC) in the amount of \$155,643. Together, these agencies will operate the BRRRC, providing Rapid Rehousing services to over 40 households (families or single adults) from July 1, 2015 to December 31, 2016.

Item: _____
Life Enrichment Committee
October 13, 2015

BACKGROUND / LEGISLATIVE HISTORY

On July 29, 2014 the Alameda County Board of Supervisors approved a transfer of funds from Residual Property Taxes ("Boomerang" funds) into the Affordable Housing Trust Fund administered by HCD. The Board approved a total of \$3.9 million of One-Time Boomerang funding to support a new Rapid Rehousing Program with the funds coming over two fiscal years: Fiscal Year (FY) 2014-2015 (\$2 million) and FY 2015-2016 (\$1.9 million).

The Point-in-Time Homeless Count and Survey (January 2015) estimates that there are 1,384 unsheltered persons in Oakland on a given day. This includes 1202 single adults and 38 families. In addition, the Point in Time Homeless Count documented an additional 505 single adults and an additional 115 families staying in shelters and transitional housing. Many homeless individuals have a variety of housing needs and have very low incomes or no income. Some need short term financial assistance or other support services to prevent continued homelessness. Others need affordable housing, meaning a housing unit that costs no more than 30 percent of their income, which is accessible to people who have extremely low incomes. Many, particularly those who have disabilities and have been homeless for a long period of time, need supportive housing. In this context, supportive housing means a more coordinated and comprehensive approach including health care services counseling, substance abuse, and connections to public assistance. In this context, supportive housing means a more coordinated and comprehensive approach including health care services, counseling, substance abuse, and connections to public assistance.

The City's Community Housing Services Division of the Human Services Department partnered with Building Futures for Women and Children (BFWC) and East Oakland Community Project (EOCP) in response to HCD's Request for Proposal. The City's proposed Boomerang Rapid Rehousing Collaborative targets 40 homeless families and individuals in shelters and/or on the streets that meet the threshold criteria of below 35% AMI.

The Boomerang Rapid Rehousing Collaborative builds upon the newly funded HUD CoC North County Rapid Rehousing Collaborative, and expands current HUD target population from families to single adults from shelters and/or the street. The two housing and service providers will serve at least forty (40) families and/or individuals through a rental assistance program designed to provide housing placement, temporary subsidies and supportive services, from July 1, 2015 to December 31, 2016.

Rapid Rehousing has an effective track record of ending homelessness for certain profiles of unsheltered homeless singles and families. The intervention focuses on having people quickly end their homelessness and obtain permanent housing. The three main components include: assistance with locating housing, short term (6-12 months) financial assistance for move in costs and rent subsidies, and case management and services support.

BRRC programmatic intentions are aligned with the Oakland's Permanent Access To Housing (PATH) Strategy. Both PATH and EveryOne Home are based on a Housing First program model that emphasizes client access to permanent supportive housing rather than prolonged stays in shelters and transitional housing.

ANALYSIS AND POLICY ALTERNATIVES

The funding from Alameda County will allow the City to partner with two proven housing and service providers, Building Futures for Women and Children and East Oakland Community Project, to serve 40 families or individuals, moving them from shelters or streets into permanent stable housing. The BRRRC continues the collaboration and coordination between the City and housing and service providers for which the elimination of homelessness in Oakland is a fundamental objective.

The BRRRC funding from Alameda County will be allocated to grant agreements with BFWC in an amount not to exceed \$155,643.00, and EOCP in an amount not to exceed \$207,797.00 to provide services for the period of July 1, 2015 to December 31, 2016. The proposed grants amounts reflect the respective agencies costs to serve their target households of singles and families. Administrative costs to support this program are estimated at \$13,125. The balance of Boomerang funds, \$37,000 are reserved for costs such as equipment purchase, Call Center start-up, Critical-Time-Intervention training, and communications.

Due to the small amount of administration funds to implement the BRRRC grant, the Human Services Department (HSD) is recommending a contribution from the General Purpose Fund equivalent to the full Central Services Overhead charges associated with this grant in an estimated amount of \$2,393 for the period of July 1, 2015 to December 31, 2016.

Further, the staff recommendation authorizes the City Administrator to accept and appropriate additional funds from Alameda County to fund the BRRRC program and amend the grant agreements for additional rapid rehousing for the period of July 1, 2015 to December 31, 2016 without returning to Council.

Funds to support the BRRRC activities referenced in this report for 2015-2016 were approved by the Alameda County Board of Supervisors at its meeting of July 28, 2015 (Contract Reference No. 12090).

This resolution also requests a contribution from the General Purpose Fund for the Central Service Overhead in an amount estimated at \$2,393 for the period of July 1, 2015 to December 31, 2016 due to the restrictions on the grant for administrative costs.

FISCAL IMPACT

Approval of this resolution will authorize the City Administrator to enter into a contract with Alameda County and accept BRRC funds in the amount of \$413,565 for the period of July 1, 2015 through December 31, 2016 and appropriate the funding to the following funding code: County of Alameda: Grants Fund (2160), Community Housing Services Organization (78411), BRRC FY 2015-2016 and FY 2016-2017 Projects (G487060 and G487070) and Fostering Safe and Healthy Communities Program (SC22).

PUBLIC OUTREACH / INTEREST

This report did not require public outreach other than the posting of this report on the website.

COORDINATION

Coordination has occurred between the HSD, the Office of the City Attorney, and Controller's Bureau in the preparation of this report and resolution. In addition, coordination has occurred between the HSD, the Oakland Housing Authority, Alameda County HCD Department, BFWC, and the EOCP.

PAST PERFORMANCE, EVALUATION AND FOLLOW-UP

The EveryOne Home benchmark for exit to permanent housing from a Rapid Rehousing Program is 80 percent. In the 2014 publication Measuring Progress Achieving Outcomes report, BFWC and EOCP exceeded that rate. For 2014, the rates of exit to permanent housing were: EOCP-Supportive Services for Veteran Families (SSVF) Rapid Rehousing was 100 percent, EOCP Emergency Solution Grant (ESG) Rapid Rehousing was 84 percent and BFWC ESG Rapid Rehousing was 100 percent. The essential challenge is the ability to increase funding for this model so more families can be served.

SUSTAINABLE OPPORTUNITIES

Economic: As noted in the report, all funds identified in this report are for the purpose of providing housing and services to the homeless to eliminate and prevent homelessness. Such outcomes are achieved through rapid rehousing assistance

Environmental: The provision of housing for at-risk and homeless persons is intended to address the environmental degradation caused by homeless families and individuals precariously housed or living on the streets.

Social Equity: The expenditure of these funds is targeted to the most vulnerable and at-risk populations in this City and is providing essential and basic human services, housing and support.

ACTION REQUESTED OF THE CITY COUNCIL

Staff recommends that the City Council adopt a resolution authorizing the City Administrator to 1) enter into an agreement with the Alameda County Department of Housing and Community Development and accept and appropriate funds in the amount of \$413,565 to Implement the Boomerang Rapid Rehousing Collaborative (BRRC) for the period of July 1, 2015 through December 31, 2016; and 2) enter into grant agreements with Building Futures for Women and Children in an amount not to exceed \$155,643 and with East Oakland Community Project in an amount not to exceed \$207,797, and 3) accept and appropriate additional funds from Alameda County to fund the BRRC and amend the grant agreements within the grant period of July 1, 2015 to December 31, 2016 without returning to Council and 4) authorize a contribution from the General Purpose Fund for the Central Service Overhead in an amount estimated at \$2,393 for the period of July 1, 2015 to December 31, 2016 due to the restrictions on the grant for administrative costs.

For questions regarding this report, please contact Susan Shelton, Community Housing Services Manager, at 238-6186.

Respectfully submitted,


SARA BEDFORD
Director, Human Services Department

Community Housing Services Division
Reviewed by: Susan Shelton, Manager
Prepared by: Stevan Alvarado, Program Analyst II

OAKLAND CITY COUNCIL

Macanlay
City Attorney

RESOLUTION No. _____ C.M.S.

Introduced by Councilmember _____

A RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO 1) ENTER INTO AN AGREEMENT WITH THE ALAMEDA COUNTY DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT AND ACCEPT AND APPROPRIATE FUNDS IN THE AMOUNT OF \$413,565 TO IMPLEMENT THE BOOMERANG RAPID REHOUSING COLLABORATIVE (BRRC) FOR THE PERIOD OF JULY 1, 2015 THROUGH DECEMBER 31, 2016; AND 2) ENTER INTO GRANT AGREEMENTS WITH BUILDING FUTURES FOR WOMEN AND CHILDREN IN AN AMOUNT NOT TO EXCEED \$155,643 AND WITH EAST OAKLAND COMMUNITY PROJECT IN AN AMOUNT NOT TO EXCEED \$207,797; AND 3) ACCEPT AND APPROPRIATE ADDITIONAL FUNDS FROM ALAMEDA COUNTY TO FUND THE BRRC AND AMEND THE GRANT AGREEMENTS WITHIN THE GRANT PERIOD OF JULY 1, 2015 TO DECEMBER 31, 2016 WITHOUT RETURNING TO COUNCIL; AND, 4) AUTHORIZE A CONTRIBUTION FROM THE GENERAL PURPOSE FUND FOR THE CENTRAL SERVICE OVERHEAD CHARGES IN AND ESTIMATED AMOUNT OF \$2,393 FOR THE PERIOD OF JULY 1, 2015 TO DECEMBER 31, 2016

WHEREAS, Oakland City Council Resolution No. 79923 C.M.S., passed on May 30, 2006 authorizes the development and implementation of the City of Oakland’s Permanent Access To Housing (PATH) Strategy to end homelessness; and

WHEREAS, the PATH Strategy is a companion to the Alameda County-wide EveryOne Home Plan, a three tiered system to ending homelessness in the next ten years, by combining housing and service priorities for homeless, persons with HIV/AIDS, and persons with mental health care needs; and

WHEREAS, pursuant to the PATH Strategy, Alameda County Department of Housing and Community Development (hereafter “County”) has awarded the City of Oakland \$413,565 to implement the Boomerang Rapid Rehousing Collaborative (BRRC) to provide funding for singles and families with children to quickly re-house from a shelter and streets; and

WHEREAS, staff is seeking a contribution from the General Purpose Fund in the amount of \$2,393 to offset Central Service Overhead charges for the period of July 1, 2015 to December 31, 2016; and

WHEREAS, the City will enter into grant agreements with housing and service providers Building Futures for Women and Children and East Oakland Community Project to implement the BRRC program by providing housing placements, outreach and support services and administering rental housing subsidies to BRRC participants; and now, therefore, be it

RESOLVED: That the City Council authorizes the City Administrator to enter into a contract with County and accept and appropriate funding in the amount of \$413,565 to implement the BRRC program for the period of July 1, 2015 to December 31, 2016; and be it

FURTHER RESOLVED: That the City Administrator or her designee is hereby authorized to enter into grant agreements with Building Futures for Women and Children in an amount not to exceed \$155,643, and East Oakland Community Project in an amount not to exceed \$207,797 for the purpose of providing housing placements and services, and rental assistance subsidies to Boomerang Rapid Rehousing Collaborative (BRRC) program participants, for the period of July 1, 2015 to December 31, 2016; and be it

FURTHER RESOLVED: That the City Administrator is authorized to conduct all negotiations, execute and submit all documents, including but not limited to, applications, agreements, amendments, modifications, payment requests, and related actions which may be necessary in accordance with this Resolution and its basic purpose; and be it

FURTHER RESOLVED: That the City Council authorizes the City Administrator to allocate the \$413,565 funding from County to the County of Alameda: Grants Fund (2160), Community Housing Services Organization (78411), Boomerang Rapid Rehousing Collaborative FY 2015-2016 and FY 2016-2017 Projects (G487060 and G487070) and Fostering Safe and Healthy Communities Program (SC22) for the BRRC program; and be it

FURTHER RESOLVED: That the City Council authorizes a contribution from the General Purpose Fund to offset Community Housing Services Central Service Overhead charges associated with this grant in the estimated amount of \$2,393 for period of July 1, 2015 to December 31, 2016; and be it

FURTHER RESOLVED: That the City Administrator or her designee is hereby authorized to accept and appropriate additional funds from the Alameda County to fund the BRRC and amend the grant agreements for additional rapid rehousing services for the period of July 1, 2015 to December 31, 2016 without returning to Council; and be it

FURTHER RESOLVED: That the Agreements authorized under this resolution shall be reviewed as to form and legality by the Office of the City Attorney and copies will be filed in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____

PASSED BY THE FOLLOWING VOTE:

AYES- BROOKS, CAMPBELL WASHINGTON, GALLO, GUILLEN, KALB, KAPLAN, REID, AND PRESIDENT GIBSON MCELHANEY

NOES-

ABSENT-

ABSTENTION-

ATTEST: _____

LATONDA SIMMONS
City Clerk and Clerk of the Council
of the City of Oakland, California