

2015 MAY 28 AM 10:03



CITY OF OAKLAND

AGENDA REPORT

TO: John A. Flores
Interim City Administrator

FROM: Sara Bedford

SUBJECT: California Board of State and Community
Corrections Violence Prevention Contracts
Extension

DATE: May 26, 2015

City Administrator
Approval



Date

5/27/15

COUNCIL DISTRICT: City-Wide

RECOMMENDATION

Staff recommends that the City Council adopt:

A Resolution Approving The Carry Forward Of General Purpose Funds (GPF) Awarded To The Human Services Department In The 2014-2015 Mid-Year Budget Modification In An Estimated Amount Of \$127,584; And Authorizing The City Administrator To: 1) Amend Existing Oakland Unite Grant Agreements With Various Non-Profit And Public Agencies And Offer No-Cost Extensions Of A Recidivism Reduction Funds Grant From The California Board Of State And Community Corrections Through December 31, 2015; And 2) Amend Grant Agreements To Extend The Grant Term Through June 30, 2016 And Increase Grant Funds To Healthy Communities, Inc., In The Amount Of \$37,500, And Catholic Charities Of The East Bay In The Amount Of \$90,084

OUTCOME

The target populations for these grant extensions are youth and young adults at risk of being involved in violence, especially: those identified as active in violent crimes or in close association with known violent offenders, those transitioning back into the community from detention and/or incarceration, victims of gun violence, domestic violence, and commercial sexual exploitation.

Item: _____
Public Safety Committee
June 9, 2015

If the grant extensions are approved, these programs will continue to provide an array of intensive services to these youth and young adults with the goals of 1) reducing violence in Oakland among youth and young adults, and 2) creating a well-integrated violence intervention system, with strong links among social services, school district, police, workforce development, and criminal justice agencies.

EXECUTIVE SUMMARY

On September 23, 2014, City Council approved the acceptance and appropriation of a Recidivism Reduction Funds Grant from the CBSCC (Resolution No. 85177 C.M.S.), with the goal of building upon existing Oakland Unite programs and broadening the reach of services that are already proving effective in reducing violence. Staff recommends that City Council grant no-cost extensions to current CBSCC-funded grantees through December 31, 2015. No-cost extensions will allow said agencies to continue valuable violence prevention and intervention services as stipulated in their grant agreements, addressing a clear community need. While a blanket extension is being requested, staff anticipates that only four to six agencies will need the no-cost extension.

Staff also recommends that City Council approve the Human Services Department (HSD) to use the Mid-Cycle General Purpose Fund (GPF) to maintain essential case management and relocation services for Ceasefire clients. These GPF funds were allocated for this purpose but not fully expended in FY 2014-2015 since CBSCC dollars became available and needed to be used first.

BACKGROUND/LEGISLATIVE HISTORY

The Fiscal Year 2014-2015 State Budget allocated \$2 million through the Recidivism Reduction Fund administered by the Board of State and Community Corrections to the City of Oakland. On September 23, 2014, City Council approved the acceptance and appropriation of a Recidivism Reduction Funds Grant from the CBSCC (Resolution No. 85177 C.M.S.), giving HSD principal responsibility for distribution and management of these state funds. The focus of this funding allocation is the reduction of violent crime, including homicides, robberies, and rape. The goal is to build on existing investments and broaden the reach of the work that is already proving effective in reducing violence. Through Resolution No. 85177 C.M.S., Council approved amendments to Fiscal Year 2014-2015 Oakland Unite grant agreements, and authorization to execute several new grant agreements, to allow for the enhancement and expansion of services.

Item: _____
Public Safety Committee
June 9, 2015

HSD is in the process of developing a new violence prevention services priority spending plan proposal for the Safety and Services Oversight Commission, under Measure Z, and City Council to review. After this new priority spending plan is approved, a Request for Proposals (RFP) will be developed in order to select agencies to administer the selected violence prevention strategies. It is anticipated the new funding for violence prevention will be fully implemented by January 1, 2016. This report's request for a 6-month CBSCC extension and additional funding for two programs working with young adults at high risk of being involved in gun violence will help reduce disruption of services to clients.

Current Measure Y-funded Fiscal Year 2014-2015 violence prevention services, administered by the HSD, were approved by City Council on June 3, 2014 (Resolution No. 85037 C.M.S./Measure Y Renewals). The term of funding for these services ends on June 30, 2015. A separate request to extend these services for the same 6 months (July 1 through December 31, 2015) was approved by the Safety and Services Oversight Commission on May 18, 2015, and will be brought to the Public Safety Committee for consideration on May 26, 2015.

ANALYSIS

Oakland Unite violence prevention programs provide an array of intensive services to youth and young adults most likely to be involved in violence. HSD leverages City monies to secure additional grants, including county, state, and federal awards, in order to maintain, augment, and expand Oakland Unite services and programming.

The CBSCC award is one such grant. It has augmented existing services and allowed for more individuals impacted directly by intense violence to receive important support services, including: employment training for formerly incarcerated young adults, intensive case academic support for youth on probation, crisis counseling and legal advocacy for domestic violence victims, Saturday mentoring workshops for Commercially and Sexually Exploited Children (CSEC), hospital-based violence intervention and support services, street outreach and violence interruption services, intensive case management for Ceasefire participants, and emergency relocation services. It also included professional service agreements with Cityspan Technologies and Resource Development Associates (RDA) for database improvements and evaluation activities, respectively. See *Attachment A* for a list of all the agencies currently funded by CBSCC funding, with the funding amounts and summary of services provided to date.

Item: _____
Public Safety Committee
June 9, 2015

No-Cost Extensions

No-cost extensions of unexpended California Board of State and Community Corrections (CBSCC) funds will allow for continued delivery of services. While a blanket extension is being requested, staff anticipates that only four to six agencies will need the no-cost extension, an estimated \$122,492 (Attachment A: Projected Unspent column). As reflected in Attachment A, the services that are anticipated to be extended are: hospital-based violence interruption and immediate stabilization services to victims of gun violence at Highland Hospital; Saturday workshops for Commercially and Sexually Exploited Children (CSEC) through the District Attorney's Office and the Family Justice Center; and community-based advocacy and support for CSEC in partnership with Oakland Police Department (OPD). The professional services that are anticipated to need an extension are the database improvements.

Additional Funding

In addition to the no-cost extension recommendation, staff is recommending two of the CBSCC funded programs (who are projected to expend their CBSCC funding by June 30) be awarded additional funding. **Attachment B** includes the services being proposed for continuation, recommended agencies, and amount of proposed funding.

Through CSBCC funds, HSD has been able to expand intensive case management services to Ceasefire participants by funding two full-time community-based case managers dedicated to this population of young adults at high-risk of gun violence. These funds also enabled the piloting of an Emergency Relocation Program for those with high potential for being affected by retaliatory gun violence, which was done in partnership with the Oakland Unite Crisis Response and Support Network (CRSN) and Alameda County Probation Department.

If Mid-Cycle General Purpose Funds are authorized for carry-forward, HSD wishes to amend existing 2014-2015 grant agreements with Healthy Communities, Inc. for an estimated \$37,500 and Catholic Charities of the East Bay for an estimated \$90,084 and extend the term through June 30, 2016 for the purpose of maintaining intensive case management services to Ceasefire participants, and for maintaining Emergency Relocation Services for those at high-risk of immediate retaliatory gun violence.

The most recent independent evaluation by Resource Development Associates (RDA) on Oakland Unite programs as a whole shows an 81% reduction in re-arrests for violence among Oakland Unite participants in Fiscal Year 2012-2013. The organizations recommended for grant extensions have effectively delivered violence prevention services to target populations of children, youth and young adults who are at the highest risk for involvement in violence.

Item: _____
Public Safety Committee
June 9, 2015

Original GPF Amount	\$280,000
Amount Estimated to be Expended by June 30, 2015	\$152,416
Amount Estimated to Remain by June 30, 2015	\$127,584

Staff recommends amending grant agreements with Healthy Communities, Inc. in the amount of \$37,500 and Catholic Charities of the East Bay in the amount of \$90,084 to increase grant funds and extend the grant term through June 30, 2016. There will be no further impact on the General Fund.

The funds for extension of services will be allocated from the California Board of Corrections Fund (2152), HSD Policy and Planning Organization (78311), and Project (G479310); Fund (1010), Organization (78311), Non-Project (0000000); and Fund (1010), Organization (78111), Non-Project (0000000), Accounts (53711,54011).

PAST PERFORMANCE, EVALUATION AND FOLLOW-UP

In September 2014, City Council Resolution No. 85177 approved that Resource Development Associates (RDA), the independent evaluator for Measure Y funded violence prevention programs, conduct the evaluation of the CBSCC funded programs. RDA is currently in the process of evaluating the CBSCC programs, and will produce a report summarizing their findings once the evaluation is complete. Attachment A has a brief summary of each funded agency's status of deliverables.

SUSTAINABLE OPPORTUNITIES

Economic: Providing programs for Oakland residents affected by violence will improve their economic stability by linking them to organizations and services geared to produce positive outcomes around recidivism reduction, educational achievement, and employment for youth and young adults. Breaking the cycle of violence has the potential to save dollars in medical care, police services, and incarceration costs, among other costs.

Environmental: By expanding social services to and improving opportunities for those most impacted by violence, marginalized communities are made safer, healthier, and stronger through the sustained development of its most disenfranchised members. Safer neighborhood conditions contribute to the growth and revitalization of our communities.

Social Equity: Oakland Unite programs assist youth, young adults, and families in Oakland in achieving a greater degree of social equity by improving school performance, expanding employment opportunities and providing comprehensive support services in the areas of mental health, legal advocacy, crisis response, and intensive case management.

Item: _____
Public Safety Committee
June 9, 2015

John A. Flores, Interim City Administrator

Subject: California Board of State and Community Corrections (CBSCC)

Date: May 26, 2015

Page 7

For questions regarding this report, please contact Peter Kim, Oakland Unite Manager, at 510-238-2374.

Respectfully submitted,



SARA BEDFORD

Director, Human Services Department

OAKLAND UNITE DIVISION

Reviewed by: Peter Kim, Manager

Prepared by: Priya Jagannathan, Planner

ATTACHMENTS:

A: Agencies currently funded by CBSCC 2014-2015, with projected unspent by June 30, 2015

B: Proposed funding through General Purpose Funds Carryforward

Item: _____
Public Safety Committee
June 9, 2015

ATTACHMENT A

CBSCC Grant October 2014 - June 2015

Agency Name	Contract Amount	Projected Unspent	Summary of Scope	Deliverables
Alameda County Health Care Services Agency (ACHCSA) - Emergency Medical Services (EMS) Corps	\$75,000	\$0	EMS Corps and Alameda County's REACH Rescue-Soulciety will provide a five month intensive Emergency Medical Technician (EMT) training program to 16 youth and young adult reentry clients, ages 18-26.	<i>Soulciety, sub grantee of EMS Corps, has trained 8 clients in cohort one and is currently training 8 clients in cohort two, including 878 hours of case management and 917 hours of life skills and pre-employment skills training.</i>
Bay Area Women Against Rape (BAWAR)	\$65,000	\$4,871	BAWAR will hire 1 FTE Staff and one 0.70 Staff to intensify services for existing clients by increasing intensive outreach hours, and general outreach, as well as serve an additional 25 CSEC youth in Oakland ages 12-18.	<i>BAWAR has conducted 353 hours of intensive outreach, reaching 205 clients.</i>
Oakland California Youth Outreach (OCYO)- Street Outreach	\$112,500	\$37,500	Hire an Interrupter and an additional Case Manager to support the Ceasefire and Street Outreach strategies. Increase hospital based violence interruption services for young victims of shooting and those 25 years and older.	<i>OCYO conducted 130 conflict mediations and provided 18 Ceasefire clients with 280 case management hours.</i>
Catholic Charities of the East Bay (CCEB)	\$175,000	\$0	Develop an emergency relocation system for clients who are at real, immediate risk of injury or death.	<i>CCEB has provided relocation services to 14 clients, with 190 hours of service, and 85 hours of mental health support.</i>
Cityspan Technologies, Inc.	\$15,000	\$15,000	Database improvements	<i>N/A</i>

ATTACHMENT A

Agency Name	Contract Amount	Projected Unspent	Summary of Scope	Deliverables
Civicorps Schools	\$100,000	\$0	Civicorps will enroll 20 clients who will complete College or Career Pathways course and/or receive 2 hrs. of 1-on-1 career counselor support. Trauma informed counseling, 1 industry specific or Civicorps certificate	<i>Civicorps has had 8 clients complete the College or Career Pathways course and receive career counseling support, and trauma informed counseling.</i>
Cypress Mandela Training Center	\$120,000	\$2,000	Cypress Mandela will enroll 33 clients in soft skills & employment training. 30 clients will successfully complete and 27 placed in permanent employment	<i>Cypress Mandela has enrolled 33 clients in life skills, pre-employment skills and job skills training as well as receiving case management; 14 have received a pre-apprenticeship certificate.</i>
East Bay Asian Youth Center (EBAYC)	\$125,000	\$0	Provides academic assistance to 30 high school youth currently on probation	<i>60 youth have received over 400 hours of academic support case management.</i>
Family Violence Law Center (FVLC)	\$75,000	\$555	FLVC will hire 1 FTE Staff Attorney who will provide legal services for 100 people who are experiencing dating violence, domestic violence or sexual assault	<i>390 clients have received legal services to address issues related to experiencing domestic violence.</i>
Family Justice Center (FJC)	\$65,000	\$12,950	Through the support of the District Attorney's Office a Young Women's Saturday Program for high-risk and currently active CSEC youth will be run out of the FJC.	<i>8 clients at high risk for or currently experiencing sexual exploitation are participating in groups to support their development.</i>
Healthy Communities	\$75,000	\$0	Hire an additional Case Manager to support the Ceasefire strategy.	<i>15 Ceasefire clients have received 214 hours of case management.</i>
Men Of Valor Academy	\$80,000	\$0	MOVA increased all FY 14-15 outcomes	<i>MOVA has provided a total of 73 clients with more than 3,600 hours of life skills, pre-employment skills and job skills training.</i>

ATTACHMENT A

Agency Name	Contract Amount	Projected Unspent	Summary of Scope	Deliverables
Oakland Private Industry Council, Inc.	\$60,000	\$5,000	OPIC increased all FY 14-15 outcomes & added specialized workshops & individual/group counseling services.	<i>OPIC has provided 70 clients with 5,500 hours of work experience, 500 hours of case management and 11 group/individual counseling sessions.</i>
Oakland Unified School District (OUSD) Alternative Education - Juvenile Justice Center (JJC)/OUSD Wraparound Services	\$30,000	\$0	Coordinates 90 referrals of youth on probation to academic achievement sites	<i>95 youth on probation have been referred to receive academic case management.</i>
Resource Development Associates (RDA)	\$60,000	\$0	Evaluation services	<i>N/A</i>
Youth ALIVE! - Highland Hospital	\$112,500	\$37,500	Hire an additional Intervention Specialist to support increased outreach to young victims of shootings and trauma. Increase services for those 25 years and older.	<i>YA! Has provided an additional 26 clients with 340 hours of case management and an additional 18 clients with 149 hours of mental health service.</i>
Youth Employment Partnership, Inc.	\$125,000	\$0	Provides academic assistance to 30 high school youth currently on probation	<i>YEP has provided 20 youth on probation with 494 hours of academic case management.</i>
Youth UpRising - Youth Employment	\$125,000	\$7,116	Provides academic assistance to 30 high school youth currently on probation	<i>YU has provided 16 youth on probation with 95 hours of academic case management.</i>
TOTAL GRANT AWARDED	\$1,595,000	\$122,492		

ATTACHMENT A



ATTACHMENT B

Proposed funding through General Purpose Funds carryforward

Agency Name	Contract Amount	Summary of Scope
Catholic Charities of the East Bay	\$90,084	Continue to develop an emergency relocation system for clients who are at real, immediate risk of injury or death.
Healthy Communities	\$37,500	Retain additional Case Manager to support the Ceasefire strategy.

2015 MAY 28 AM 10:08

Macanlay
City Attorney

OAKLAND CITY COUNCIL

RESOLUTION No. _____ C.M.S.

A RESOLUTION APPROVING THE CARRY FORWARD OF GENERAL PURPOSE FUNDS AWARDED TO THE HUMAN SERVICES DEPARTMENT IN THE 2014-2015 MID-YEAR BUDGET MODIFICATION IN AN ESTIMATED AMOUNT OF \$127,584; AND AUTHORIZING THE CITY ADMINISTRATOR TO: 1) AMEND EXISTING OAKLAND UNITE GRANT AGREEMENTS WITH VARIOUS NON-PROFIT AND PUBLIC AGENCIES AND OFFER NO-COST EXTENSIONS OF A RECIDIVISM REDUCTION FUNDS GRANT FROM THE CALIFORNIA BOARD OF STATE AND COMMUNITY CORRECTIONS THROUGH DECEMBER 31, 2015; AND 2) AMEND GRANT AGREEMENTS TO EXTEND THE GRANT TERM THROUGH JUNE 30, 2016 AND INCREASE GRANT FUNDS TO HEALTHY COMMUNITIES, INC., IN THE AMOUNT OF \$37,500, AND CATHOLIC CHARITIES OF THE EAST BAY IN THE AMOUNT OF \$90,084

WHEREAS, on September 23, 2014, City Council approved the acceptance and appropriation of a Recidivism Reduction Funds Grant from the California Board of State and Community Corrections (CBSCC) (Resolution No. 85177 C.M.S.), for the purpose of building upon existing Oakland Unite programs and broadening the reach of services that are already proving effective in reducing violence; and

WHEREAS, the City of Oakland confronts some of the nation's most critical gun violence, homicide, domestic/sexual violence and recidivism challenges; and

WHEREAS, the City of Oakland through Measure Y, currently funds violence reduction efforts through Oakland Unite targeting those youth and young adults most at-risk of violence as victims and/or perpetrators; and

WHEREAS, the Human Services Department (HSD)/Oakland Unite, in collaboration with the Oakland Police Department, the Alameda County Probation Department and other community partners, participates in the Oakland Ceasefire Strategy by funding intensive case management services and coordination efforts within the strategy and has initiated a pilot Emergency Relocation Services program; and

WHEREAS, the HSD/Oakland Unite wishes to continue these vital services and amend existing grant agreements funded by the CBSCC and offer no-cost extensions to those agencies (to be determined) who will not have fully expended funding by June 30, 2015, and extend said contracts through December 31, 2015; and

WHEREAS, HSD also wishes to amend existing 2014-2015 grant agreements with Healthy Communities, Inc. and Catholic Charities of the East Bay to increase grant funds in the amounts listed below and to extend the term through June 30, 2016 for the purpose of maintaining intensive case management services to Ceasefire participants, and for maintaining Emergency Relocation Services for those at high-risk of immediate retaliatory gun violence; and

WHEREAS, City Council approved an allocation of \$280,000 from the General Purpose Fund during the 2014-2015 Mid-Year Budget Modification to HSD, for the purpose of augmenting and expanding coordination and support services for Ceasefire participants; and

WHEREAS, the HSD/Oakland Unite is seeking authorization to carry forward unexpended funds in an estimated amount of \$127,584 allocated by City Council from the General Purpose Fund for Ceasefire support services during the 2014-2015 Mid-Year Budget Modification; now, therefore, be it

RESOLVED: That the City Administrator is hereby authorized to amend existing 2014-2015 grant agreements funded by the CBSCC to extend the date of grant activity through December 31, 2015 for no additional cost; and be it

FURTHER RESOLVED: That the City Council hereby authorizes the unexpended General Purpose Funds allocated to HSD through the 2014-2015 Mid-Year Budget Modification in an estimated amount of \$127,584 to be carried forward into the next fiscal year, and be expended through June 30, 2016; and be it

FURTHER RESOLVED: That the City Administrator is hereby authorized to amend existing 2014-2015 grant agreements with Healthy Communities, Inc. and Catholic Charities of the East Bay to increase grant funds in the amounts listed below and to extend the term through June 30, 2016 for the purpose of maintaining intensive case management services to Ceasefire participants, and for maintaining Emergency Relocation Services for those at high-risk of immediate retaliatory gun violence

Healthy Communities, Inc.,	\$37,500
Catholic Charities of the East Bay	\$90,084

; and be it

FURTHER RESOLVED: That the City Administrator is hereby authorized to conduct all negotiations, execute and submit all documents, including but not limited to applications, agreements, amendments, modifications, payment requests and related actions which may be necessary to carry out the basic purpose of this resolution; and be it

FURTHER RESOLVED: That said grant agreements shall be approved as to form and legality by the Office of the City Attorney and placed on file in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____

PASSED BY THE FOLLOWING VOTE:

AYES- BROOKS, CAMPBELL WASHINGTON, GALLO, GUILLEN, KALB, KAPLAN, REID, AND
PRESIDENT GIBSON MCELHANEY

NOES-

ABSENT-

ABSTENTION-

ATTEST: _____

LATONDA SIMMONS
City Clerk and Clerk of the Council
of the City of Oakland, California