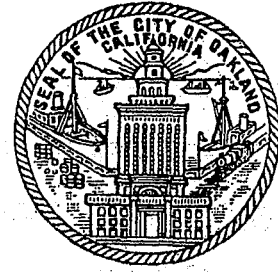


CITY OF OAKLAND
BILL ANALYSIS



2015 APR 2 11 25 AM
Date: April 1, 2015

Bill Number: House Bill 1228 (HB1228- Arkansas)

Bill Author: Rep. Bob Ballinger, R-Hindsville

DEPARTMENT INFORMATION

Contact: President Pro Tem Reid/Vice Mayor Kaplan

Department: City Council

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FAX #

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rkaplan@oaklandnet.com

RECOMMENDED POSITION: OPPOSED

Summary of the Bill

AN ACT TO ENACT THE RELIGIOUS FREEDOM RESTORATION ACT 11 TO BE KNOWN AS MARY'S LAW; TO PROVIDE PROTECTION FOR 12 RELIGIOUS PRACTICE AND TO PROVIDE REMEDIES AND 13 PENALTIES FOR VIOLATING OR ABUSING RELIGIOUS 14 PROTECTIONS; TO DECLARE AN EMERGENCY; AND FOR OTHER 15 PURPOSES.

Positive Factors for Oakland

Opposing the new Arkansas law, and any other similar law, which enables discrimination against oppressed persons and groups, including, but not limited to, opposing any law allowing discrimination against lesbian, gay, bisexual and transgender people, and against religious minorities. Affirming that the right of all to practice our own religions does not require allowing discrimination against others. Encouraging people, businesses and organizations to refrain from holding events or expanding in Indiana so long as this law is effective. Encouraging businesses, individuals, and organizations who seek to promote a fair and non-discriminatory environment to locate their conferences, business expansion, and other opportunities in the diverse and welcoming city of Oakland.

Negative Factors for Oakland

N/A

Item: _____
Rules & Legislation Comte.
Date April 1, 2015

PLEASE RATE THE EFFECT OF THIS MEASURE ON THE CITY OF OAKLAND:

Critical (top priority for City lobbyist, city position required ASAP)

Very Important (priority for City lobbyist, city position necessary)

Somewhat Important (City position desirable if time and resources are available)

Minimal or **None** (do not review with City Council, position not required)

Known support:

Representative Bentley
Representative Harris
Representative Rushing,
Representative Vaught

Known Opposition:

Various Corporate Entities (Google, SalesForce, WalMart),
San Francisco Mayor Edwin M. Lee
The National College Athletic Association
Arkansas Repertory Theatre
Apple CEO Tim Cook

Attach bill text and state/federal legislative committee analysis, if available.

Respectfully Submitted,

Name

Item: _____
Rules & Legislation Comte.
Date April 1, 2015

Director, _____ Dept/Agency

Approved for Forwarding to
Rules Committee

Office of City Administrator

Item: _____
Rules & Legislation Comte.
Date April 1, 2015

1 State of Arkansas *As Engrossed: H2/11/15 S2/26/15 S3/16/15 S3/26/15*
2 90th General Assembly
3 Regular Session, 2015

A Bill

HOUSE BILL 1228

4
5 By: Representatives Ballinger, Beck, Bentley, House, Speaks, Harris, Rushing, Womack, Vaught,
6 Gonzales, Tosh, Copeland, C. Fite, Gates, Lundstrum, Payton, B. Smith, Brown, Cozart, Farrer, Lowery,
7 Sullivan, Richmond, J. Mayberry, Dotson, M. Gray, D. Meeks, Miller, Drown
8 By: Senator Hester

For An Act To Be Entitled

9
10
11 *AN ACT TO ENACT THE RELIGIOUS FREEDOM RESTORATION ACT*
12 *TO BE KNOWN AS MARY'S LAW; TO PROVIDE PROTECTION FOR*
13 *RELIGIOUS PRACTICE AND TO PROVIDE REMEDIES AND*
14 *PENALTIES FOR VIOLATING OR ABUSING RELIGIOUS*
15 *PROTECTIONS; TO DECLARE AN EMERGENCY; AND FOR OTHER*
16 *PURPOSES.*

Subtitle

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18
19
20 *TO ENACT THE RELIGIOUS FREEDOM*
21 *RESTORATION ACT; AND TO DECLARE AN*
22 *EMERGENCY.*

23
24
25 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF ARKANSAS:

26
27 *SECTION 1. DO NOT CODIFY. Legislative findings.*

28 *The General Assembly finds that it is a compelling governmental*
29 *interest to comply with federal civil rights laws.*

30
31 *SECTION 2. Arkansas Code Title 16, Chapter 123, is amended to add an*
32 *additional subchapter to read as follows:*

33
34 *Subchapter 4 - Religious Freedom Restoration Act*

35
36 *16-123-401. Title.*



1 This subchapter shall be known and may be cited as the "Religious
2 Freedom Restoration Act".

3 16-123-402. Legislative intent.

4 It is the intent of the General Assembly to:

5 (1) Ensure that in all cases in which state action substantially
6 burdens the exercise of religion strict scrutiny is applied;

7 (2) Provide a claim or defense to a person whose exercise of
8 religion is substantially burdened by state action; and

9 (3) Implement Article 2, § 24, of the Arkansas Constitution,
10 which states that "[N]o human authority can, in any case or manner
11 whatsoever, control or interfere with the right of conscience".

12
13 16-123-403. Legislative findings.

14 The General Assembly finds that:

15 (1) The Arkansas Constitution recognizes the free exercise of
16 religion;

17 (2) Laws neutral toward religion have the same potential to
18 burden religious exercise as laws purposely intended to interfere with
19 religious exercise;

20 (3) Governments should not substantially burden the free
21 exercise of religion without compelling justification;

22 (4) In Employment Division v. Smith, 494 U.S. 872 (1990), the
23 United States Supreme Court virtually eliminated the requirement that the
24 government justify burdens on religious exercise imposed by laws neutral
25 toward religion;

26 (5) In response, Congress passed the Religious Freedom
27 Restoration Act of 1993, 42 U.S.C., § 2000bb, to restore the compelling
28 interest test set forth in the federal cases of Wisconsin v. Yoder, 406 U.S.
29 205 (1972), and Sherbert v. Verner, 374 U.S. 398 (1963);

30 (6) The compelling interest test is a workable test for striking
31 sensible balances between religious liberty and competing government
32 interests;

33 (7) In City of Boerne v. Flores, 521 U.S. 507 (1997), the
34 United States Supreme Court held that the protections of religious exercise
35 afforded by the Religious Freedom Restoration Act of 1993, 42 U.S.C. §
36 2000bb, only applied to religious exercise burdened by federal law or

1 agencies and provided no protection from burdens on religious exercise from
2 state or local law or governments;

3 (8) To provide the same level of protection from burdens on
4 religious exercise from state or local governments, a state must enact an
5 equivalent to the Religious Freedom Restoration Act of 1993, 42 U.S.C. §
6 2000bb, that was passed by Congress; and

7 (9) Since the 1997 Supreme Court decision in City of Boerne v.
8 Flores, many states have enacted statutes similar to the Religious Freedom
9 Restoration Act of 1993, 42 U.S.C. § 2000bb, including: Alabama, Arizona,
10 Connecticut, Florida, Idaho, Illinois, Kansas, Kentucky, Louisiana,
11 Mississippi, Missouri, New Mexico, Oklahoma, Pennsylvania, Rhode Island,
12 South Carolina, Tennessee, Texas, and Virginia.

13
14 16-123-404. Definitions.

15 As used in this subchapter:

16 (1) "Compelling governmental interest" means a governmental
17 interest of the highest magnitude that cannot otherwise be achieved without
18 burdening the exercise of religion;

19 (2) "Exercise of religion" means the practice or observance of
20 religion including without limitation the ability to act or refuse to act in
21 a manner substantially motivated by a person's sincerely held religious
22 beliefs, whether or not the exercise is compulsory or central to a larger
23 system of religious belief;

24 (3) "Government entity" means:

25 (A) A branch, department, agency, board, commission, or
26 other instrumentality of:

27 (i) State government; or

28 (ii) A political subdivision of the state, including
29 without limitation a city or county; or

30 (B) An official or other person acting under color of
31 state law;

32 (4) "Person" means an individual, association, partnership,
33 corporation, church, religious institution, estate, trust, foundation, or
34 other legal entity;

35 (5) "Prevails" means to obtain prevailing party status as
36 defined by courts construing the federal Civil Rights Attorney's Fees Awards

1 Act of 1976, 42 U.S.C. § 1988;

2 (6) "State action" means the implementation or application of
3 any law, including without limitation state and local laws, ordinances,
4 rules, regulations, and policies, whether statutory or otherwise, or other
5 action by the state or any political subdivision thereof and any local
6 government, municipality, instrumentality, or public official authorized by
7 law in the state; and

8 (7)(A) "Substantial burden" means to prevent, inhibit, or
9 curtail religiously-motivated practice consistent with a sincerely held
10 religious belief.

11 (B) "Substantial burden" includes without limitation
12 withholding benefits, assessing penalties, or an exclusion from programs or
13 access to facilities.

14
15 16-123-405. Religious freedom preserved.

16 A state action shall not substantially burden a person's right to
17 exercise of religion, even if the substantial burden results from a rule of
18 general applicability, unless it is demonstrated that applying the
19 substantial burden to the person's exercise of religion in this particular
20 instance:

21 (1) Is essential to further a compelling governmental interest;
22 and

23 (2) Is the least restrictive means of furthering that compelling
24 governmental interest.

25
26 16-123-406. Construction and applicability.

27 This subchapter does not:

28 (1) Authorize a government entity to substantially burden a
29 religious belief;

30 (2) Affect, interpret, or in any way address those portions of
31 this subchapter, Article 2, §§ 24-26, of the Arkansas Constitution, or the
32 First Amendment to the United States Constitution that prohibit laws
33 respecting the establishment of religion;

34 (3) Prohibit a grant of government funds, benefits, or
35 exemptions to the extent permissible under those portions of this subchapter,
36 Article 2, §§ 24-26, of the Arkansas Constitution, or the First Amendment to

1 the United States Constitution that prohibit laws respecting the
2 establishment of religion; or

3 (4) Create a right or cause of action with respect to an
4 employee against an employer if the employer is not a government entity.

5
6 16-123-407. Remedies and penalties.

7 (a) Regardless of whether the state or one of its political
8 subdivisions is a party to the proceeding, a person whose exercise of
9 religion has been substantially burdened, or is likely to be substantially
10 burdened, in violation of § 16-123-405, may assert the violation or impending
11 violation as a claim or defense in a judicial or administrative proceeding.

12 (b)(1) A person asserting a claim or defense under this subchapter may
13 obtain appropriate relief, including relief against the state or a political
14 subdivision of the state when the state or the political subdivision of the
15 state is a party to the proceedings.

16 (2) Appropriate relief under this subsection includes without
17 limitation:

- 18 (A) Injunctive relief;
19 (B) Declaratory relief;
20 (C) Compensatory damages; and
21 (D) Costs and attorney's fees.

22
23 16-123-408. Exemptions.

24 The Department of Correction, the Department of Community Correction, a
25 county jail, and a detention facility are exempt from this subchapter.

26
27 SECTION 3. EMERGENCY CLAUSE. It is found and determined by the
28 General Assembly of the State of Arkansas that there is not a higher
29 protection offered by the state than the protection of a person's right to
30 religious freedom; and that this act is immediately necessary because every
31 day that a person's right to religious freedom is threatened is a day that
32 the First Amendment to the United States Constitution is compromised.
33 Therefore, an emergency is declared to exist, and this act being immediately
34 necessary for the preservation of the public peace, health, and safety shall
35 become effective on:

36 (1) The date of its approval by the Governor;

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(2) If the bill is neither approved nor vetoed by the Governor, the expiration of the period of time during which the Governor may veto the bill; or

(3) If the bill is vetoed by the Governor and the veto is overridden, the date the last house overrides the veto.

/s/Ballinger

2015 APR -2 AM 12:12

DRAFT
Oakland City Attorney's Office

OAKLAND CITY COUNCIL

Resolution No. _____ C.M.S.
INTRODUCED PRESIDENT PRO TEM REID
VICE MAYOR KAPLAN

**Resolution Opposing HB 1228 (Rep. Ballinger-Arkansas) Religious
Freedom Restoration Act in the State of Arkansas**

WHEREAS, House Bill 1228 (Rep. Ballinger) in the State of Arkansas, is an Act to Enact The Religious Freedom Restoration Act to be known as Mary's Law, and to Provide Protection for Religious Practice and to Provide Remedies and Penalties for Violating or Abusing Religious Protections and to Declare an Emergency and For other (15) Purposes, and;

WHEREAS, House Bill 1228 (Rep. Ballinger) in the State of Arkansas, states that "a state action shall not substantially burden a person's right to exercise of religion, even if the substantial burden results from a rule of general applicability, unless it is demonstrated that applying the substantial burden to the person's exercise of religion in this particular instance: Is essential to further a compelling government interest; and is the least restrictive means of furthering that compelling governmental interest" and

WHEREAS, Opposing the new Arkansas (HB 1228) law, and any other similar law, which enables discrimination against oppressed persons and groups, including, but not limited to, opposing any law allowing discrimination against lesbian, gay, bisexual and transgender people, and against religious minorities, and affirming that the right of all to practice our own religions, does not require allowing discrimination against others, in the true spirit of leadership and direction, so be it

RESOLVED: That the Council of the City of Oakland proclaims its opposition for House Bill 1228 (Rep. Ballinger) in the State of Arkansas, and authorizes the City Administrator to instruct the Legislative Lobbyist for the City to oppose the passage of House Bill 1228 (Rep. Ballinger) in the State of Arkansas.

IN COUNCIL, OAKLAND, CALIFORNIA, PASSED BY THE FOLLOWING VOTE:
BROOKS, GALLO, KAPLAN, REID, KALB, CAMPBELL- WASHINGTON, GUILLEN, AND
PRESIDENT GIBSON MCELHANEY

NOES
AYES
ABSTAIN

ATTEST:

LATONDA SIMMONS
City Clerk and Clerk of the Council of
the City of Oakland, California