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# AGENDA REPORT

**TO:** JOHN A. FLORES  
INTERIM CITY ADMINISTRATOR

**FROM:** Teresa Deloach Reed

**SUBJECT:** FEDERAL FY 2014/15 Port Security Grant  
Program (PSGP) Grant Fund

**DATE:** March 10, 2015

City Administrator  
Approval

Date

3/11/15

**COUNCIL DISTRICT:** City-Wide

## RECOMMENDATION

Staff recommends that the City Council:

1) Adopt a Resolution Authorizing The City Administrator Or His Designee To:

- A. Enter Into An Agreement With The U.S. Department Of Homeland Security For Fiscal Year 2014/2015 Port Security Grant Program (PSPG) Funds In An Amount Up To Five Hundred Seventy-Eight Thousand, Five Hundred And Twenty-Seven Dollars (\$578,527); And
- B. Accept, Appropriate, And Administer Said Funds; And
- C. Approve The Preliminary Spending Plan; And
- D. Expend Funds In Accordance With The Preliminary Spending Plan Including Purchases Of Equipment And Services In Excess Of The City Administrator's Purchasing Authority; And
- E. Authorize The Use Of Existing (Budgeted) Funding In The Amount Of One Hundred Ninety-Two Thousand, Eight Hundred And Forty Two Dollars (\$192,842) From The General Purpose Fund For Personnel And Other Administrative Resources, To Satisfy The In-Kind Match Requirement; And

2) Waiving the City Of Oakland's Advertising And Bidding Requirements For Items Required To Be Purchased From The Federally Authorized Equipment List ("AEL")

## OUTCOME

On September 1, 2014, the Oakland Fire Department, Emergency Management Services Division successfully applied for and was awarded grant funding in an amount up to \$578,527 from the Fiscal Year (FY) 2014/15 PSGP.

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Approval of this resolution will authorize the City Administrator or designee to accept, appropriate, and spend grant funding in an amount up to \$578,527 to upgrade the existing building video security system for the Emergency Operations and Fire Dispatch Center (EOC); purchase a Forward Looking Infrared Thermal Imaging Camera System (FLIR) for the police helicopter; and authorize the use of existing funding and personnel resources to satisfy the in-kind match requirement of \$192,842.

### **EXECUTIVE SUMMARY**

The Port Security Grant Program assists Ports in enhancing risk management capabilities by providing funding to purchase the necessary equipment to support the strategic goals associated with the development and implementation of Port and Citywide risk management efforts, as well as continuity of operations for Oakland's designated Tier 1 Port.

The FY 2014/15 grant performance period is from September 1, 2014 through August 31, 2016. The proposed projects within the PSGP program will be completed either before or no later than allowable time for purchases, which is June 30, 2016.

Acceptance of the FY 2014/15 PSGP grant funds will allow the Oakland Fire Department Dispatch, and Emergency Operations Center (EOC) to upgrade the current building video security system which will help ensure the safety and security of on-duty Fire Dispatch and EOC personnel by enhancing the security of the facility. The Fire Dispatch Center is a 24 hour, 365 day operation. All citywide fire and emergency medical calls are answered and dispatched from this site. In addition, this site houses mission critical public safety information technology infrastructure. The Emergency Operations Center (EOC) is the command center for most City of Oakland emergencies and incidents; all Citywide emergency response coordination activities occur at the EOC building.

The City Administrator directed staff to upgrade the video security system within and outside of the EOC building to ensure that authorized personnel are able to enter and exit the facility safely. This funding will allow for more efficient access control and identity verification at the EOC building to ensure that only authorized personnel are able to enter the facility.

In addition, this resolution authorizes the purchase of an Air FLIR (Forward Looking Infrared Thermal Imaging System) camera for the police helicopter unit, which will allow police officers the capability to access a downlink to a centralized monitoring system for decision support and assist in responses to City of Oakland/Port of Oakland incidents. The FLIR camera system will enhance security and public safety by providing the following capabilities:

- Provide live situational awareness during incidents;
- Conduct close-in fire support and locating hot spots;
- Provide rescue operations for injured personnel;

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- Provide homeland security interdiction and patrols of the Port; and
- Provide real time video to Incident Commanders located at a Command Post for situational awareness.

### **BACKGROUND/LEGISLATIVE HISTORY**

The U.S. Department of Homeland Security's (DHS) Port Security Grant Program (PSGP) announced grant funding opportunities to Port areas for the protection of critical Port infrastructure and operations.

The PSGP funding provided to the City of Oakland is primarily intended to assist its first responders in their efforts to create a safer Port, EOC, and City by enhancing risk management capabilities and overall awareness. This will be accomplished by use of the police helicopter's Air FLIR technology, as well as installation of a security system in and around the EOC building.

### **ANALYSIS**

As a result of the challenging economic times, the Oakland Fire Department, Emergency Management Services Division (EMSD) constantly seeks opportunities to apply for grants to secure funding needed for emergency preparedness and response equipment, supplies, training, planning, and personnel. The Oakland Fire Department EMSD successfully applied for, and was awarded grant funding for up to \$578,527 from the FY 2014/15 PSGP grant program.

#### *Project Descriptions:*

1. The Fire Department EOC grant funded project is to install a Video Security System. The EOC building Security System installation consists of up to 30 camera units with network capabilities and associated hardware. Fifteen cameras may be mounted on the interior of the building. The other 15 cameras may be mounted on the exterior of the building covering all perimeters including access and egress points of vulnerability.
2. The Law Enforcement Maritime Security and Detection Air FLIR Thermal Imaging Camera System grant funded project is to enhance the Police Department Air Support Unit. The project consists of the installation of an Air FLIR Thermal Imaging Camera System to improve recovery and fire detection capabilities.

A total of \$578,527 in funding (for both projects) will be available for the pre-approved, eligible equipment as indicated above.

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**COORDINATION**

The City of Oakland Fire Department, Information Technology Department, and the Oakland Police Department are partners in reference to the PSGP FY 2014/15 grant. The PSGP FY 2014/15 grant is part of the Maritime security and safety initiative and therefore, has a regional benefit.

The Controller's Bureau, Information Technology Department, and the Office of the City Attorney were consulted in the preparation of this report.

**COST SUMMARY/IMPLICATIONS**

Approval of this resolution will authorize the acceptance and appropriation of the Port Security Grant Program (PSGP) funds in an amount not to exceed \$578,527. FY 2014/15 PSGP grant funds shall be used by the Oakland Fire Department and Oakland Police Department to purchase equipment in accordance with the spending plan as outlined below.

PSGP FY 2014/15 Grant funding is as follows:

<b>PSGP FY 2014/15 Grant Funding Amounts</b>	<b>PSGP FY 2014/15 Grant Funding Projects</b>
\$263,773	Fire Department EOC Building Video Security System
\$314,754	Law Enforcement Maritime Security & Detection Air FLIR Thermal Imaging Camera System
\$192,842 In-Kind or Cash Match Allocation	1010 Funding from the City's existing approved budget of personnel costs and other administrative resources for match

It also authorizes the in-kind/cash match appropriation from the City's existing approved budget of personnel costs and other administrative resources from the Oakland Police and Fire Departments in an amount not to exceed \$192,842. Match expenditures will be reallocated from General Fund (1010) existing budget in Fiscal Year 2015-16. The General Fund amount for the Oakland Fire Department is up to \$104,918 from 1010.20711.51XXX.PS17 Project to be determined. The General Purpose Fund amount for Oakland Police Department is up to \$87,924 from 1010.107410. 51XXX. Project to be determined. There are no operational impacts anticipated by this match.

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Grant Funds will be appropriated to Homeland Security Fund (2123), Emergency Management Services Division Homeland Security Organization (20711), various equipment expenditure accounts according to the grantor approved spending plan and offset by the revenue account of Miscellaneous Federal Grant Account (46129), and Homeland Security/Emergency Management Services Division Program (PS21).

**SUSTAINABLE OPPORTUNITIES**

**Economic:** Emergency preparedness and planning activities enhance The City of Oakland's efforts to provide a climate in which economic development can flourish. The FY 2014/15 PSGP will provide resources and tools for first responders in protecting against acts and threats against the Port and will ultimately save lives, protect property, the environment, and enhance economic resiliency in the Bay Area region by reducing or minimizing potential disruption to commerce at the Port.

**Environmental:** No environmental opportunities are anticipated.

**Social Equity:** The procurement of the approved equipment will enhance public safety efforts that serve all residents in the City of Oakland and the surrounding area.

For questions concerning this report, please contact Cathey Eide, Acting Manager, Office of Emergency Services and Homeland Security at (510)238-3939.

Respectfully submitted,



Teresa DeLoach Reed  
Fire Chief

Prepared by:  
Cynthia Chimonyo  
Sr. Emergency Planning Coordinator

Reviewed by:  
Cathey Eide  
Acting Manager  
Emergency Management Services Division

Reviewed by:  
Dave Downing  
Deputy Chief  
Oakland Police Department

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City Attorney

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# OAKLAND CITY COUNCIL

RESOLUTION NO. \_\_\_\_\_ C.M.S.

**RESOLUTION:**
**1) AUTHORIZING THE CITY ADMINISTRATOR OR HIS DESIGNEE TO:**

- A. ENTER INTO AN AGREEMENT WITH THE U.S. DEPARTMENT OF HOMELAND SECURITY FOR FISCAL YEAR 2014/2015 PORT SECURITY GRANT PROGRAM (PSGP) FUNDS IN AN AMOUNT UP TO FIVE HUNDRED SEVENTY-EIGHT THOUSAND, FIVE HUNDRED AND TWENTY-SEVEN DOLLARS (\$578,527); AND**
- B. ACCEPT, APPROPRIATE, AND ADMINISTER SAID FUNDS; AND**
- C. APPROVE THE PRELIMINARY SPENDING PLAN; AND**
- D. EXPEND FUNDS IN ACCORDANCE WITH THE PRELIMINARY SPENDING PLAN INCLUDING PURCHASES OF EQUIPMENT AND SERVICES IN EXCESS OF THE CITY ADMINISTRATOR'S PURCHASING AUTHORITY; AND**
- E. AUTHORIZE THE USE OF EXISTING (BUDGETED) FUNDING IN THE AMOUNT OF ONE HUNDRED NINETY-TWO THOUSAND, EIGHT HUNDRED AND FORTY TWO DOLLARS (\$192,842) FROM GENERAL PURPOSE FUND FOR PERSONNEL AND OTHER ADMINISTRATIVE RESOURCES, TO SATISFY THE IN-KIND MATCH REQUIREMENT; AND**

**2) WAIVING THE CITY OF OAKLAND'S ADVERTISING AND BIDDING REQUIREMENTS FOR ITEMS REQUIRED TO BE PURCHASED FROM THE FEDERALLY AUTHORIZED EQUIPMENT LIST ("AEL")**

**WHEREAS**, the U.S. Department of Homeland Security's Fiscal Year (FY) 2014/2015 Port Security Grant Program (PSGP) allocates grant funds to address ports considered of the highest risk status to assist ports in enhancing risk management capabilities and support a strategic, area-wide focus around ports providing funding for the development and implementation of port-wide risk management and mitigation activities, as well as continuity of operations by building capacity to prevent, protect against, respond to, and recover from acts of terrorism and terrorist threats against the Port; and

**WHEREAS**, the City of Oakland Port Security Grant Program ("PSGP") grant proposal was approved and the City of Oakland has been awarded a FY 2014/15 PSGP grant allocation of five hundred seventy-eight thousand, five hundred and twenty-seventy dollars (\$578,527) by the U.S. Department of Homeland Security; and

**WHEREAS**, the U.S. Department of Homeland Security awarded the City of Oakland \$578,527 in grant funds for the federal Fiscal Year 2014/15 to fund the Oakland Fire Department, Emergency Management Services Division for the grant performance period of September 1, 2014 through August 31, 2016; and

**WHEREAS**, the grant designates the amount not to exceed \$578,527 be expended for the purchase of specified equipment, supplies and contracted services identified on the Federally Authorized Equipment List ("AEL"); and

**WHEREAS**, the City of Oakland Port Security Grant Program (“PSGP”) requires a match of in-kind/cash in an amount not to exceed one hundred ninety-two thousand, eight hundred and forty-two dollars (\$192,842); and

**WHEREAS**, the Oakland Police Department and the Oakland Fire Department will provide an in-kind match of up to one hundred ninety-two thousand, eight hundred and forty-two dollars (\$192,842) from General Purpose Fund for personnel and other administrative resources, to satisfy the in-kind/cash match requirement; and

**WHEREAS**, the Oakland Fire Department, Office of Emergency Management Services Division and Homeland Security staff are also essential in managing and coordinating the FY 2014/15 PSGP which provides for \$28,927 or 5% funding for maintenance and administration of the total grant award; and

**WHEREAS**, the City of Oakland is committed to cooperating with our regional partners to detect, prevent, prepare for, respond to and recover from acts of terrorisms and threats of terrorism and effectively carry out the program of the FY 2014/15 PSGP grant; and

**WHEREAS**, the Oakland Municipal Code Section 2.04.030.A requires Council approval for any purchase of goods and/or services over \$100,000; and

**WHEREAS**, the City Administrator recommends that he or his designee be authorized to expend Fiscal Year 2014/15 Port Security Grant Program (PSGP) U.S. Department of Homeland Security grant funds for this grant in excess of \$100,000 and up to \$578,527; and

**WHEREAS**, funds will be appropriated to the Homeland Security Fund (2123), the Emergency Management Services Division Organization (20711), Emergency Management Services Program (PS 21) and project number to be determined; and

**WHEREAS**, the City Administrator has determined that any services that may be provided under contracts authorized hereunder would be of a professional, scientific or technical and temporary nature and not result in the loss of employment or salary by any person having permanent status in the competitive service; and

**WHEREAS**, Oakland Municipal Code section 2.04.050.I.5 permits the Council to waive the advertising and bidding requirements upon a finding that it is in the best interest of the City to do so; and

**WHEREAS**, staff recommends that it is in the best interests of the city to waive advertising and bidding processes for items required by the grant terms to be purchased from the federally authorized equipment list (“AEL”); now, therefore be it

**RESOLVED:** That the City Administrator or his designee is authorized to enter into a grant agreement with the U.S. Department of Homeland Security to accept funds in an amount up to five hundred seventy-eight thousand, five hundred and twenty-seven dollars (\$578,527) from the Port Security Grant Program (PSGP); and be it

**FURTHER RESOLVED:** That the City Administrator or his designee is authorized to accept, appropriate and administer said funds; and be it

**FURTHER RESOLVED:** That funds will be appropriated to the Homeland Security Fund (2123), the Emergency Management Services Division Organization (20711), Emergency Management Services

Program (PS 21) and project number to be determined; and be it

**FURTHER RESOLVED**, That the City Administrator or his designee is authorized to approve the 2014/15 PSGP preliminary spending plan and that the spending plan includes the purchase of the EOC Camera Security System and the purchase of the Law Enforcement Air Unit FLIR for the City and Port of Oakland; and be it

**FURTHER RESOLVED**: That the City Administrator or his designee is authorized make all purchases of goods, material, equipment, services or combination thereof identified in the approved 2014/15 PSGP preliminary spending plan, including equipment on the Federal Authorized Equipment List (AEL) and services required by the grant, including purchases that exceed the City Administrator's purchasing authority under Oakland Municipal Code section 2.04.20; and be it

**FURTHER RESOLVED**: That the Council finds that pursuant to Oakland Municipal Code section 2.04.050.I.5, for the reason stated above and in the City Administrator's report accompanying this resolution, that it is in the best interest of the City to waive the advertising and bidding requirements for items to be purchased pursuant to grant terms that require such purchase(s) be made from the federally authorized equipment list ("AEL") and so waives such requirements; and be it

**FURTHER RESOLVED**: That the City Administrator or his designee is authorized to expend from existing appropriation of one hundred ninety-two thousand, eight hundred and forty-two dollars \$192,842 from General Purpose Fund 1010.20711.Project To Be Determined (TBD) and 1010.107410. Project To Be Determined (TBD) for personnel and other administrative resources, to satisfy the in-kind/cash match requirement; and be it

**FURTHER RESOLVED**: That the 2014/15 Port Security Grant Program (PSGP) grant allocation funds received by the City of Oakland may only be used specifically for project #1, the purchase and allowable maintenance costs of the EOC Camera Security System, and for project #2, the purchase and allowable maintenance costs of the Law Enforcement Air Unit FLIR Camera that allows for Situational Awareness and Air portal for the City and Port of Oakland; and be it



**FURTHER RESOLVED:** That staff will return to council for contract authority for purchasing 2014/15 PSGP funded equipment not specified in this resolution; and be it

**FURTHER RESOLVED:** That the 2014/15 PSGP grant allocation received by the City of Oakland may not be used for the purchase of any aerial drones, stingray, or facial recognition technology or facial recognition software; and be it

**FURTHER RESOLVED:** That ongoing costs, such as maintenance for equipment or goods purchased with 2014/15 PSGP grant will be absorbed in each of the respective City of Oakland agencies' existing budget with no additional General Purpose fund appropriations; and be it

**FURTHER RESOLVED:** That the City Administrator or his designee is authorized to approve the preliminary spending plan; and be it

**FURTHER RESOLVED:** That all contracts authorized hereunder shall be approved for form and legality by the Office of the City Attorney and placed on file in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_, 20\_\_\_\_\_

**PASSED BY THE FOLLOWING VOTE:**

AYES - BROOKS, CAMPBELL WASHINGTON, GALLO, GUILLEN, KALB, KAPLAN, REID, and PRESIDENT GIBSON MCELHANEY

NOES-

ABSENT-

ABSTENTION-

ATTEST: \_\_\_\_\_

LaTonda Simmons  
City Clerk and Clerk of the  
Council of the City of Oakland,

California