

AGENDA REPORT

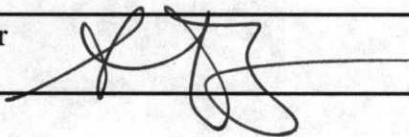
TO: HENRY L. GARDNER
INTERIM CITY ADMINISTRATOR

FROM: Sara Bedford

SUBJECT: AC-OCAP 2014 CSBG
Resolution No. 84818 C.M.S. Amendment

DATE: August 28, 2014

City Administrator
Approval



Date

9-4-14

COUNCIL DISTRICT: City-Wide

RECOMMENDATION

Staff recommends that the City Council approves a resolution (1) amending Resolution No. 84818 C.M.S. adopted on February 4, 2014, which authorized the City Administrator to accept, appropriate, and allocate a grant in an anticipated amount of \$1,077,711 in anti-poverty Community Services Block Grant (CSBG) funds for 2014 from the California Department of Community Services and Development (CSD) to amend the amount of the grant from \$1,077,711 to \$1,258,856; and (2) authorizing the City Administrator to accept additional grant funds of \$50,000 or less without returning to Council, to support the State Approved Alameda County – Oakland Community Action Partnership (AC-OCAP) 2014-2015 Anti-Poverty Community Action Plan.

OUTCOME

Approving the resolution to amend Resolution No. 84818 C.M.S. ensures continuity of service for the communities affected by the presence of these critical services and supports the State Approved Alameda County – Oakland Community Action Partnership (AC-OCAP) 2014-2015 Anti-Poverty Community Action Plan.

BACKGROUND/LEGISLATIVE HISTORY

On February 4, 2014, City Council approved Resolution No. 84818 C.M.S. to accept, appropriate, and allocate CSBG funds in an anticipated amount of \$1,077,771 and authorizing the City Administrator to accept additional grant funds of \$50,000 or less without returning to Council. However, due to the federal legislative cycle and the restoration of previous sequestration cuts, the Alameda County – Oakland Community Action Partnership recently received notice that its 2014 CSBG funds had been increased to \$1,258,856 for the current grant

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term of January 1, 2014 to December 31, 2014. The attached resolution authorizes the City Administrator or his designee to accept, appropriate and allocate the increase in funding to support anti-poverty programming in Oakland and the surrounding Alameda County (excluding the City of Berkeley).

FISCAL IMPACT

The Human Services Department (HSD) CSBG allocation is included in the City's two-year adopted budget, which is appropriated in the Department of Health and Human Services Fund (2128), CSBG Administration Organization (78361) and CSBG Program Organization (78352), and CSBG-OCAP Administration FY 2013-2014 Project Program (G463910) and CSBG-OCAP Program (G463920). No local match is required for the grant. Administrative costs are capped at 12% (totaling \$129,332) and are used to administer the program and staff the AC-OCAP Board as required by the grant. As a result HSD has received, through Resolution No. 84818 C.M.S., a contribution from general purpose fund in an amount equivalent to Central Services Overhead in an estimated amount of \$85,821. Failure to accept and appropriate the additional federal CSBG funds would result in a decrease of an estimated \$1,258,856 in revenues for support and services to Oakland's and the surrounding Alameda County's (excluding Berkeley) low-income families.

COORDINATION

The Director of the Department of Human Services, the City Attorney's Office, and the Budget Office have each been consulted in the development of this report.

SUSTAINABLE OPPORTUNITIES

Economic: AC-OCAP programs and services directly impact the employability of Oakland's and the surrounding Alameda County's low-income residents by providing access to education, training, and job opportunities designed to help families achieve an increased level of self-sufficiency.

Environmental: The implementation and support for increasing the level of food security and availability of healthy, fresh local foods will directly contribute to decreasing Oakland's and the surrounding Alameda County's overall carbon footprint.

Social Equity: AC-OCAP will continue to focus its efforts to support the City's goal of social equity for all of Oakland's low-income residents.

For questions regarding this report, please contact Estelle Clemons, AC-OCAP Manager, at (510) 238-3597.

Respectfully submitted,



Sara Bedford, Director
Human Services Department

Prepared by:
Estelle Clemons, AC-OCAP Manager

Attachment A – January 28, 2014 City Council Report

Attachment B – February 4, 2014 Approved CSBG City Council Resolution No. 84818 C.M.S.

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ATTACHMENT A



FILED
OFFICE OF THE CITY CLERK
OAKLAND

2014 JAN 16 AM 9:55 **AGENDA REPORT**

TO: DEANNA J SANTANA
CITY ADMINISTRATOR

FROM: Sara Bedford

SUBJECT: AC-OCAP Annual Report and
2014 CSBG Resolution

DATE: January 7, 2014

City Administrator

Date

Approval

COUNCIL DISTRICT: City-Wide

RECOMMENDATION

Staff recommends that the City Council approve the Alameda County-Oakland Community Action Partnership (AC-OCAP) Annual Report and Adopt A Resolution (1) accepting, appropriating, and allocating a renewal grant in an anticipated amount of \$1,077,711 in Anti-Poverty Community Services Block Grant (CSBG) funds for 2014 from the California Department of Community Services and Development (CSD), (2) authorizing the City Administrator to accept additional grant funds of \$50,000 or less without returning to Council, (3) authorizing a contribution from the General Purpose Fund an amount equivalent to the Department's Central Services Overhead charges, and (4) authorizing new grant agreements or amendments to existing grant agreements with service providers for the CSBG funds

EXECUTIVE SUMMARY

This report provides City Council with an annual informational report and resolution authorizing the City Administrator to accept, appropriate, and allocate federal anti-poverty Community Services Block Grant (CSBG) funds in an anticipated amount of \$1,077,771, that if additional grant funding becomes available for the same purpose, withm the existing grant term, these funds can be accepted and appropriated as authorized by City Ordinance No 12731 C M S and City Council Resolution No 79714 C M S for accepting and appropriating funds of \$50,000 or less without returning to council and for any amounts in excess of \$50,000 staff will return to Council, authorizes the amendment and extension of the existing 2013 grant agreements, and the negotiation, execution, extension and any amendments for the 2014 grant agreements and contracts to service providers in alignment with the City's 2014-2015 State Approved Community Action Plan These funds will be used to support low-income residents, in the City of Oakland and throughout Alameda County (excluding Berkeley), in improving their economic stability and their efforts to become self-sufficient, thereby improving their overall well-being

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OUTCOME

The approval of the proposed resolution will authorize the acceptance, appropriation, and allocation of \$1,077,771 in Community Services Block Grant funds for calendar Year 2014, and any additional CSBG funding that may become available from the State, and allow AC-OCAP the ability to negotiate, execute, amend and extend 2014 grant agreements and contracts with service providers in alignment with the City's 2014-2015 State Approved Community Action Plan

The Department of Human Services (DHS) CSBG allocation is included in the City's two-year adopted budget, which is appropriated in the State of California – Other Fund (2128), DHS Policy and Planning Organization (78311), and CAP/CSBG 2014 -project to be determined. No local match is required for the grant. Administrative costs are capped at 12% (totaling \$129,332) and are used to administer the program and staff the AC-OCAP Board as required by the grant. As a result DHS is requesting as it has in prior years, a contribution from general purpose fund in an amount equivalent to Central Services Overhead in an estimated amount of \$71,915.43. Failure to accept and appropriate the federal CSBG renewal funds would result in a decrease of an estimated \$1,077,771 in revenues for support and services to Oakland's and the surrounding Alameda County's (excluding Berkeley) low-income families.

BACKGROUND

In 2014, the Community Action Network of over 1000 Community Action Agencies will commemorate the 50th Anniversary of the signing of the 1964 Economic Opportunity Act enacted by President Lyndon Baines Johnson. This statute created the largest reform agenda since President Roosevelt's New Deal, in which President Johnson challenged Americans to help him build what he coined the Great Society. As a part of his Great Society platform, he declared a "War on Poverty." The purpose of the statute was to eliminate the causes and consequences of poverty in the United States. The Act established a federal Office of Economic Opportunity (OEO), formed a state Economic Opportunity Office, and created new community based agencies called Community Action Agencies. The Act created funding for Job Corps, Volunteers in Service to America (VISTA), Head Start, Legal Aid, and Neighborhood Health Centers.

In 1971, along with Head Start, the City of Oakland received federal designation as a public Community Action Agency responsible for administering various anti-poverty programs and services in an effort to eradicate poverty within Oakland's low-income communities. Subsequently in 1981, the federal Omnibus Budget Reconciliation Act restructured the allocation of funds to Community Action Agencies by establishing the Community Services Block Grant (CSBG) program. These federal CSBG funds are administered and managed by the State's Department of Community Services & Development (CSD). The CSBG formula for local funding allocations is based on the number of residents living below the federal poverty level as reported by the U.S. Census.

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In November of 2011, the Oakland Community Action Partnership was approached by CSD to expand its agency to include providing services to the surrounding Alameda County (excluding the City of Berkeley). As a result, the Alameda County – Oakland Community Action Partnership (AC-OCAP) Community Action Agency was formed. Alameda County's CSBG funding is administered by the Department of Human Services through the Community Action Partnership Governing Board (City Council) and the Tripartite Administering Board.

Unlike other funding governance structures, federal regulations mandate that a public "entity shall administer the Community Services Block Grant program through a *tripartite board* that fully participates in the development, planning, implementation, and evaluation of the program(s) to serve low-income communities" (Public Law 105-285, SEC 676B). Under AC-OCAP's revised October 18, 2011 City Council approved bylaws, the newly expanded 18 member Administering Board is comprised of one-third community members who are democratically elected/selected for a total of nine (9) members, six (6) elected officials or their designees, and three (3) members who represent other groups and interests that serve the low-income community.

The Alameda County - Oakland Community Action Partnership is part of a national network of 1000 Community Action Agencies located in 50 states representing an estimated 46.5 million people nationwide that are faced with living in poverty according to the U.S. Census Bureau. Community Action Agencies have been helping people change their lives for over 50 years. Because of this legacy, the Alameda County- Oakland Community Action Partnership (AC-OCAP) remains committed to its mission of eliminating poverty and its effects on the City of Oakland and throughout Alameda County.

The Promise of Community Action

Community Action changes people's lives, embodies the spirit of hope, improves communities, and makes Oakland and Alameda County a better place to live. We care about the entire community, and we are dedicated to helping people help themselves and each other.

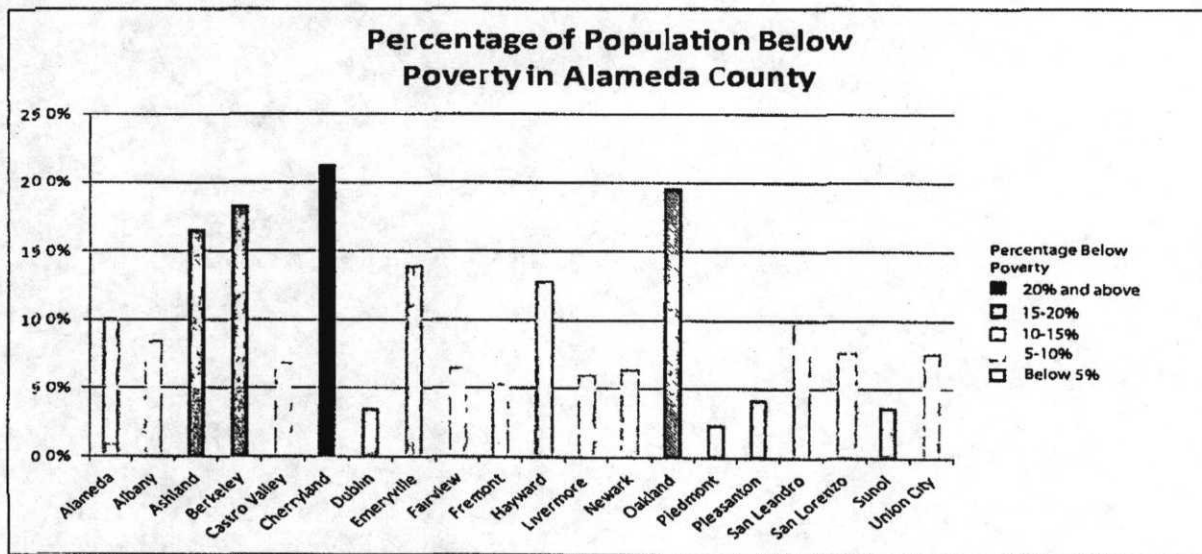
ANALYSIS

January 8, 2014 commemorates the 50th anniversary of the signing of the 1964 Economic Opportunities Act which declared America's War on Poverty. In 1964, the focus of the war was on job and opportunities. Today, the focus has shifted to America's growing inequality and disparities among those who have and those who do not. The New War on Poverty must focus around enacting policies and proven strategies that support shared economic growth and prosperity for all.

Nationally, the number of people in poverty increased from 42.9 million in 2000 to 46.2 million in 2010, and to 46.5 million in 2012. This translates into 15% of the American population living

below the federal poverty level Despite the economic rebound marked by the recent stock market boom, the theory of trickledown economics is not reaching everyday Americans In California, the 8th largest economy in the world, the poverty rate increased from 15.8% in 2010 to 16.6% in 2012, per the U.S. Census American Community Survey (ACS) To compound the problem, when one considers the U.S. Census Supplemental Poverty Measure - this includes factors such as food, clothing, shelter and utilities (FCSU) - California's poverty level jumps to the first in the nation to 23.5%, followed by Hawaii and the District of Columbia

In Alameda County, the 2007-2011 Census American Community Survey estimates that 11.8% (173,156) of the county residents are living below the federal poverty level (**Attachment A**). The poverty rate among the fourteen cities located within Alameda County is as follows: Tri-City area - Fremont 5.4% (11,289), Newark 6.4% (2,722), and Union City 7.7% (5,272), Tri-Valley area - Dublin 3.5% (1,393), Livermore 6.0% (4,746), and Pleasanton 4.2% (2,876), unincorporated neighborhoods - Ashland 16.6% (3,616), Castro Valley 6.9% (4,143), Cherryland 21.2% (2,973), Fairview 6.5% (619), San Lorenzo 7.6% (1,820), and Sunol 3.7% (28), Alameda City 10.1% (7,333), Albany 8.5% (1,537), Emeryville 14.0% (1,354), Hayward 12.8% (18,175), Piedmont 2.5% (267), San Leandro 9.9% (8,228), and Oakland 19.6% (75,285)



Source: 2007-2011 American Community Survey

One of the more alarming and disturbing statistics is number of Children under 18 years old and seniors, 65 years and older, living in poverty The 2012 Alameda County Human Impacts report prepared by the Office of the County Administrator states that one in seven children (13.5%) live in poverty in Alameda County, while the 2010 Census Data Summary by the East Bay Alliance for Sustainable Economy (EBASE) reports that number almost doubles in proportion to one in every four children (26%) in Oakland Even more startling is the poverty rate among children of color, who experience higher poverty rates than any other age group Kidsdata.org, a

program of the Lucille Packard Foundation for Children's Health cites that in 2011, one in three (16,422) African American children live in poverty and one in five (9,952) Latino children live in poverty as compared to one in fifteen (3,317) White children. According to a recent study from Columbia University's National Center for Children in Poverty, 45% of people who spend half of their childhoods living in poverty also end up being poor as adults.

The Insight Center for Community Economic Development (ICCED) estimates that in 2009 there were 71,000 Alameda elders, age 65 or older, who struggled to meet their basic needs. According to the Elder Index, Alameda County seniors who rent need about \$25,000 a year to cover their basic expenses while seniors with a mortgage need an annual income of \$37,899. ICCED also discovered that federal poverty guidelines place an estimated 62,000 (42.9%) county seniors into an "eligibility gap," disqualifying them from accessing public support programs. Gender and race/ethnicity also play an instrumental part in the poverty rates among Alameda County seniors. ICCED further notes that 8 out of 10 of the county's Latino seniors and 7 out of 10 of the county's African American and Asian elders, live alone and fall below the Elder Index.

To compound the problem, basic living expenses in Alameda County continue to increase, resulting in more families and seniors finding it harder to make ends meet. In essence, a family is counted as poor if their pretax money income is below the poverty threshold. Money income does not include noncash benefits such as public housing, Medicaid, employer-provided health insurance and food stamps. Below is the table of the 2013 federal poverty guidelines which calculates a family of four annual income at \$23,550 annually (around \$11.32/hr) up from \$22,350 in 2012.

For all states (except Alaska and Hawaii) and for the District of Columbia

2013 HHS Poverty Guidelines		
Size of Family Unit or Number in Household	Monthly Income	Annual Income
1	\$957.50	\$11,490
2	\$1,292.50	\$15,510
3	\$1,627.50	\$19,530
4	\$1,962.50	\$23,550
5	\$2,297.50	\$27,570
6	\$2,632.50	\$31,590
7	\$2,967.50	\$35,610
8	\$3,302.50	\$39,630
For Family units with more than 8 members, add \$4,020/year for each additional member		

Source: 2013 U.S. Dept. of Health & Human Services Poverty Guidelines

<https://www.federalregister.gov/articles/2013/01/24/2013-01422/annual-update-of-the-hhs-poverty-guidelines#1>

ALAMEDA COUNTY - OAKLAND COMMUNITY ACTION PARTNERSHIP

Since 1971, the Alameda County - Oakland Community Action Partnership (AC-OCAP) has

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served as the nucleus to the City of Oakland's Social Services Department and has been leveraging its Community Services Block Grant to help fight America's war on poverty here on the local level. With the support of CSBG funding, AC-OCAP is able to support innovative programs and services geared toward improving the overall quality of life for low-income residents by providing access to job training, education, employment, affordable housing, life skills-training, legal services, health care, food stamps, Earned Income Tax Credit, financial education, asset building and other essential services.

The Alameda County-Oakland Community Action Partnership, as part of its 2014-2015 State approved Community Action Plan (*Attachment B*) and in support of its 2014 CSBG State contract, continues to support the California Department of Community Services and Development statewide priority of *Family Self-sufficiency*. AC-OCAP has adopted a working definition of Family Self-Sufficiency as having the means to meet a range of individual needs. AC-OCAP's overarching strategy is to focus available local, state, private, and federal resources on the goal of increasing access and opportunities that enable low-income families and individuals to attain the skills, knowledge, and motivation needed to become fully self-sufficient.

However, due to diminishing resources and sequestration, the federal allocation of local CSBG funding continues to decrease while the number of those documented as living in poverty within Alameda County continues to increase. This reduction, coupled with other federal reductions in affordable housing, Community Development Block Grant (CDBG), Head Start, child care subsidies, SNAP, and other safety net programming has resulted in a drastic reduction in the amount of funds available on a local level to help low-income families combat the effects of poverty. Since 2011, AC-OCAP has seen a gradual reduction in its funding from \$1,253,958 in 2012 to the recent allocation of \$1,077,771 for 2014 – totaling a net loss of \$176,187 in essential programming. As a result, AC-OCAP is receiving \$7.12 per person to serve the 151,396 low-income residents (75,285 Oakland, 76,111 Alameda County) documented as living in poverty, excluding the City of Berkeley.

As part of its ongoing planning efforts, the Alameda County-Oakland Community Action Partnership Administering Board, at its 2013 retreat and based on the community's input during its public hearing, will continue to support program and services that provide 1) Job Training/Education/ Employment to help low-income people and the hard to serve population build skills that lead to employment, 2) Community/Economic Development opportunities that help low-income people access affordable housing, improve their food security, build assets, and improve their economic stability, 3) Supportive/Wrap-Around Services that allow low-income people to become gainfully employed, housed, and improve their overall well-being, 4) Civic Engagement to increase public awareness and expand partnerships, 5) Advocacy efforts that mobilize and empower low-income people and the community to take action, and 6) Capacity Building that foster and expand the agency's capacity to address and eradicate poverty. The following chart summarizes AC-OCAP's 2013-2016 strategic focus areas.

AC-OCAP's 2013-2016 Strategic Focus Areas		
Family	Job Training/Education/Employment	Support programs and services that address training/education and internships/employment placement for adults, youth, seniors, re-entry population, and the homeless
Family	Community/Economic Development	Support programs and services that provide transitional, stable and affordable housing, home ownership, assets building, financial empowerment and security, micro enterprise opportunities, food security, and job creation
Family	Supportive Services	Support wrap around programs and services that assist low-income individuals and families with support in the areas of employment, housing, transportation, income support, and health and wellness
Community	Civic Engagement	Support programs and services that increase public awareness and expand partnerships with small businesses, Chambers of Commerce, as well as engaging non-profit and public agencies in the issue of poverty and other issues that affect Alameda County's low-income population
Community	Advocacy	Support programs and services that mobilize, empower and promote low-income individuals and the community to take action in the areas of housing, transportation, seniors, education, employment, veterans, immigration, and youth
Agency	Capacity Building	Support programs and services that foster agency capacity-building in the areas of fund development, board development, and community building. There would also a focus on adding youth to Board, expand marketing strategies through social media, and incorporate an accountability policy in program funding

The Alameda County - Oakland Community Action Partnership remains committed to

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addressing the needs of the low-income community and envisions that one day, "all citizens will have equal and fair access to resources, which will produce a healthy, safe, clean, educated, and economically sound productive community, respecting their rights and values." AC-OCAP and its Board is committed not just to addressing the symptoms of poverty, but to also getting at the root causes of poverty in an attempt to bring about social and structural change that impact the 75,285 Oakland residents and 76,111 Alameda County (excluding Oakland and Berkeley) low-income residents who live in poverty within Alameda County, especially our children. For over forty-two years, the City of Oakland's Community Action Agency has had a track record in making a difference in the lives of thousands by "*helping people, changing lives*."

The Department of Human Services (DHS) CSBG allocation is included in the City's two-year adopted budget, which is appropriated in the State of California -- Other Fund (2128), DHS Policy and Planning Organization (78311), and CAP/CSBG 2014 -project to be determined. No local match is required for the grant. Administrative costs are capped at 12% (totaling \$129,332) and are used to administer the program and staff the AC-OCAP Board as required by the grant. As a result, DHS is requesting as it has in prior years, a contribution from general purpose fund in an amount equivalent to Central Services Overhead in an estimated amount of \$71,915.43. Failure to accept and appropriate the federal CSBG renewal funds would result in a decrease of an estimated \$1,077,771 in revenues for support and services to Oakland's and the surrounding Alameda County's (excluding Berkeley) low-income families.

PUBLIC OUTREACH/INTEREST

A State required public meeting was held on June 13, 2013, outlining the agency's 2014-2015 CAP needs assessment and strategic plan. In addition, AC-OCAP holds its monthly Administering Board meeting, which is open to the public, the second Monday of every month at 5:30 pm at City Hall. Residents can also get more information on programs and services by visiting the agency on the web at www.AC-OCAP.com.

COORDINATION

AC-OCAP coordinates and leverages its programming and funding, as appropriate, with Community Development Block Grant (CDBG), Community Housing, Oakland Unite, Head Start, Oakland and Alameda County Workforce Investment Board (WIB), Alameda County Social Services Agency (SSA), Oakland Housing Authority (OHA), United Way of the Bay Area SparkPoint, Alameda County Community Food Bank, Spectrum and a host of community base partners. In addition, the Director of the Department of Human Services, the City Attorney's Office, and the Budget Office have each been consulted in the development of this report.

PAST PERFORMANCE, EVALUATION AND FOLLOW-UP

For calendar year 2013, AC-OCAP allocated \$826,000 in direct funding toward delivering essential anti-poverty services to Alameda County's 151,396 (75,285 Oakland, 76,111 Alameda

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County) low-income residents As of June 30, 2013, AC-OCAP and its partners has provided quality programming to over 29,000 and is scheduled to exceed its annual projection of serving 31,761 Alameda County low-income residents by December 31, 2013 This number highlights the increasing and persistent demand for supportive services that help low-income families gain and maintain a level of economic stability Provided in *Attachment C* is a detailed update, including populations served by zip code, of AC-OCAP's 2013 approved programs and services to date In addition, staff has completed a desk audit and conducted monitoring/fiscal site visits for all AC-OCAP grantees

AC-OCAP would like to also present a few of the agency's highlights and a client case study

- \$23 million in tax refunds has been brought back to low-wage earners through the **Earned Income Tax Credit (EITC) Campaign**, saving 19,881 low-income families \$3 million in tax preparation fees
- 15,986 bank accounts have been opened through the **City's Bank on Oakland Initiative** for individuals who were previously unbanked, and
- 118 Oakland low-income residents saved \$2,000 of their own money through AC-OCAP's **Families Building Wealth Individual Development Account (IDA) Program**; 100 of the IDA participants were able to take advantage of the \$4,000 match and build their assets by starting a business (78), pursuing higher education (11), and attaining the American Dream of purchasing their very first home (11)
- The State Department of Community Services and Development conducted an on-site audit and monitoring visit from September 10-13, 2013 and the newly appointed CSD Director, Linne Stout, also came for a site visit on October 8, 2013 to tour various AC-OCAP funded programs, such as St Vincent De Paul Kitchens of Champions culinary training, Fremont Family Resource Center -SparkPoint, and La Clinica's School Based Health Centers at San Lorenzo High School and Fremont High School

Case Study of How Community Action Helps People Change Their Life

Program: Family Economic Success – Delegate Partner: Fremont SparkPomt

Sara was a homeless 34-year-old Latina/Salvadorian single mother of five children, ages 2-15, living in her car with her children She ran out of money to pay the hotel where she and her children had been staying Her struggle began when her youngest son's father died suddenly in an auto accident and she lost one of her two jobs This resulted in the family losing their housing and propelled them into a cycle of homelessness She tried to get into a shelter but the waiting lists were long During this period, her daughter Maria, who was very frustrated about her family's living situation, wrote a heart touching letter to a local elected official asking for help

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As a result the family was contacted and referred to 211 who referred the family to AC-OCAP funded partner – the Fremont Family Resource Center

Sara and her family received emergency funding to secure temporary shelter at a hotel and food. She was then screened for assistance through the federal Homeless Prevention and Rapid Re-Housing Program (HPRP), where she was able to get assistance to find and move into her own apartment. Several months later, she qualified and was selected to move into a low-income housing complex. Sara also received assistance through another one of AC-OCAP's funded partners - Bay Area Legal Aid - to help her appeal her CalWORK's and CalFresh (Food Stamps) denial and reinstate her benefits. She also took advantage of the Fremont Family Resource Center's VITA program which helped her file her income taxes for FREE and helped her receive a tax credit of over \$8,000.

SUSTAINABLE OPPORTUNITIES

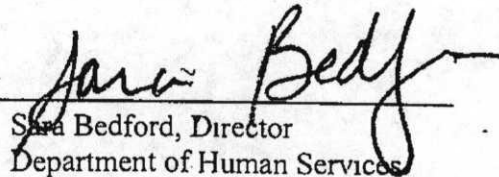
Economic: AC-OCAP programs and services directly impact the employability of Oakland's and the surrounding Alameda County's low-income residents by providing access to education, training, and job opportunities designed to help families achieve an increased level of self-sufficiency.

Environmental: The implementation and support for increasing the level of food security and availability of healthy, fresh local foods will directly contribute to decreasing Oakland's and the surrounding Alameda County's overall carbon footprint.

Social Equity: AC-OCAP will continue to focus its efforts to support the City's goal of social equity for all of Oakland's low-income residents.

For questions regarding this report, please contact Estelle Clemons, AC-OCAP Manager, at (510) 238-3597.

Respectfully submitted,


Sara Bedford, Director
Department of Human Services

Prepared by
Estelle Clemons, AC-OCAP Manager

Attachment A – Alameda County Poverty Map

Attachment B – AC-OCAP 2014-2015 State Approved Community Action Plan

Attachment C – AC-OCAP 2013 Programs and Services Chart

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FILED
OFFICE OF THE CITY CLERK
OAKLAND

2014 JAN 16 AM 9:56

Approved as to Form and Legality


Oakland City Attorney's Office

OAKLAND CITY COUNCIL

Resolution No. 84818 C.M.S.

A RESOLUTION (1) ACCEPTING, APPROPRIATING, AND ALLOCATING A RENEWAL GRANT IN AN ANTICIPATED AMOUNT OF \$1,077,711 IN ANTI-POVERTY COMMUNITY SERVICES BLOCK GRANT (CSBG) FUNDS FOR 2014 FROM THE CALIFORNIA DEPARTMENT OF COMMUNITY SERVICES AND DEVELOPMENT (CSD); (2) AUTHORIZING THE CITY ADMINISTRATOR TO ACCEPT ADDITIONAL GRANT FUNDS OF \$50,000 OR LESS WITHOUT RETURNING TO COUNCIL; (3) AUTHORIZING A CONTRIBUTION FROM THE GENERAL PURPOSE FUND AN AMOUNT EQUIVALENT TO THE DEPARTMENT'S CENTRAL SERVICES OVERHEAD CHARGES; AND (4) AUTHORIZING NEW GRANT AGREEMENTS OR AMENDMENTS TO EXISTING GRANT AGREEMENTS WITH SERVICE PROVIDERS FOR THE CSBG FUNDS

WHEREAS, the City of Oakland has received Anti-Poverty Community Services Block Grant (CSBG) funding since 1971, and

WHEREAS, the State of California Department of Community Services and Development (CSD) has made available CSBG funds for calendar year 2014, and

WHEREAS, the Alameda County - Oakland Community Action Partnership (AC-OCAP) is scheduled to receive an anticipated amount of \$1,077,711 from the CSBG program from the CS) for 2014 programming, and

WHEREAS, the City of Oakland, on behalf of AC-OCAP, wishes to accept, appropriate, and allocate the aforementioned grant in an anticipated amount of \$1,077,711 for the program year January 1, 2014 through December 31, 2014, under provisions of the CSBG program, and

WHEREAS, the City's two-year adopted budget appropriates said funds in the State of California - other Fund (2128), DHS Administration Unit Organization (78311), CAP/CSBG Project to be determined, and

WHEREAS, due to the State imposed 12% administrative cap, CSBG is requesting a contribution from the General Purpose Fund in an amount equivalent to the Department's Central Services Overhead charges, which is currently estimated at \$71,915 43, and

WHEREAS, the City wishes to provide a contribution from the General Purpose Fund in an amount equivalent to the Department's Central Services Overhead charges associated with the CSBG grant, as has been done in all of the past years, and

WHEREAS, these funds will be used to provide program administrative support and direct services to Oakland's and the surrounding Alameda County's (excluding Berkeley) low-income citizens to help them become self-sufficient as outlined in the State approved 2014-2015 Alameda County – Oakland Community Action Partnership Plan, and

WHEREAS, services provided will be in accordance with both Federal and State subcontractor provisions, regulations, and guidelines for eligible activities under the CSBG program, and

WHEREAS, AC-OCAP would like to amend and extend calendar year 2013 grant agreements with existing service providers, based on past performance and compliance or enter into new calendar year 2014 grant agreements with service providers for CSBG funds, contingent upon funding availability, now, therefore, be it

RESOLVED: That the City Administrator or her designee is hereby authorized to accept, appropriate, and allocate a renewal grant in an anticipated amount of \$1,077,711 in Community Services Block Grant funds, and to accept, appropriate and allocate additional grant funding of \$50,000 or less if such funds becomes available for the same purpose, within the existing grant term, without returning to Council, and be it

FURTHER RESOLVED That the City Administrator is hereby authorized to conduct all negotiations, and execute and submit all documents, including but not limited to applications, agreements, amendments, modifications, payment requests, terminations and related actions which may be necessary to accept and appropriate the CSBG grant, and be it

FURTHER RESOLVED That the City Administrator is authorized to provide a contribution from the General Purpose Fund in an amount equivalent to the Department of Human Service's Central Services Overhead charges, and be it

FURTHER RESOLVED That the City Administrator, or her designee, is hereby authorized to negotiate and enter into amendments to AC-OCAP 2013 grant agreements or professional services agreements, or new 2014 grant agreements or professional services agreements, for calendar year 2014 with the following service providers and in the following amounts in alignment with the State-approved 2014-2015 Community Action Plan

2012-2013 AC-OCAP Programming	Program Title	Allocation (not to exceed)
<u>Grant Agreements</u>		
Bay Area Legal Aid (Bay Legal)	Alameda County Legal Safety Net Project	Oakland \$50,000 Alameda County \$50,000
Covenant House California (CHC)	Covenant House – Oakland Career Center	Oakland \$50,000
Mandela MarketPlace, Inc (MMPlace)	Mandela Food Enterprise Incubator	Oakland \$50,000
Men of Valor Academy	Pathways out of Poverty	Oakland \$50,000
Society of St Vincent de Paul	Kitchen of Champions Culinary Training Academy	Oakland \$50,000 Alameda County \$50,000
Self-Help Economic Development, Inc (SHED)	People's Community Program	Oakland \$50,000
Oakland Leaf Foundation	RAMAS	Oakland \$50,000
First Place for Youth	My First Place	Oakland \$50,000
Fremont Family Resource Center (PRC)	PRC Family Economic Success	Alameda County \$50,000
Goodwill Industries of the Greater East Bay	the Goodwill Academy	Oakland \$50,000 Alameda County \$50,000
Building Futures with Women and Children	Removing Barriers Building Futures	Oakland \$50,000 Alameda County \$50,000
La Clinica de La Raza, Inc	La Clinica's School Based Health Center (SBHC)	Oakland \$50,000 Alameda County \$50,000
<u>Professional Services Agreements</u>		
AC-OCAP General Programming Eden I&R/ AC-CAN /United Way of Bay Area/Clear Channel/ DHS Community Housing Services Hunger Program/AC Community Food Bank	Annual March to End Poverty/ Community Forums /Program Training and Education/ Bank on Oakland/Financial Empowerment Initiative/Alameda County-Oakland EITC Campaign/ Hunger Prognim	\$60,000

, and be it

FURTHER RESOLVED That the City Administrator or her designee is authorized to amend the above-referenced agreements to increase grant amounts to service providers if additional CSBG grant funds up to \$50,000 become available, without returning to Council, and be it

FURTHER RESOLVED: That said grant agreements and contracts shall be approved as to form and legality by the Office of the City Attorney and placed on file in the Office of the City Clerk, and be it

FURTHER RESOLVED: That the City Administrator or her designee is authorized to take whatever other actions are necessary with respect to the CSBG grant and the agreements with service providers consistent with this Resolution and its basic purposes

IN COUNCIL, OAKLAND, CALIFORNIA, FEB - 4 2014

PASSED BY THE FOLLOWING VOTE:

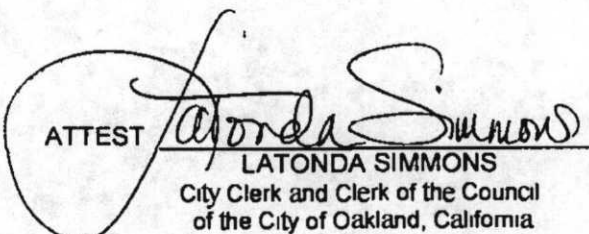
AYES - BROOKS, GALLO, GIBSON MCELHANEY, KALB, KAPLAN, REID, SCHAAF, and PRESIDENT KERNIGHAN - 8

NOES - 0

ABSENT - 0

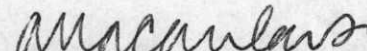
ABSTENTION - 0

ATTEST


LATONDA SIMMONS
City Clerk and Clerk of the Council
of the City of Oakland, California

2014 SEP -4 AM 11:13

Approved as to Form and Legality


Oakland City Attorney's Office

OAKLAND CITY COUNCIL

Resolution No. _____ C.M.S.

A RESOLUTION (1) AMENDING RESOLUTION NO. 84818 C.M.S. ADOPTED ON FEBRUARY 4, 2014, WHICH AUTHORIZED THE CITY ADMINISTRATOR TO ACCEPT, APPROPRIATE, AND ALLOCATE A GRANT IN AN ANTICIPATED AMOUNT OF \$1,077,711 IN ANTI-POVERTY COMMUNITY SERVICES BLOCK GRANT (CSBG) FUNDS FOR 2014 FROM THE CALIFORNIA DEPARTMENT OF COMMUNITY SERVICES AND DEVELOPMENT (CSD) TO AMEND THE AMOUNT OF THE GRANT FROM \$1,077,711 TO \$1,258,856; AND (2) AUTHORIZING THE CITY ADMINISTRATOR TO ACCEPT ADDITIONAL GRANT FUNDS OF \$50,000 OR LESS WITHOUT RETURNING TO COUNCIL, TO SUPPORT THE STATE APPROVED ALAMEDA COUNTY - OAKLAND COMMUNITY ACTION PARTNERSHIP (AC-OCAP) 2014-2015 ANTI-POVERTY COMMUNITY ACTION PLAN

WHEREAS, the City of Oakland has received Anti-Poverty Community Services Block Grant (CSBG) funding since 1971; and

WHEREAS, the State of California Department of Community Services and Development (CSD) has made available CSBG funds for calendar year 2014; and

WHEREAS, on February 4, 2014 the Oakland City Council approved Resolution No. 84818 C.M.S. authorizing the City Administrator to accept, appropriate, and allocate \$1,077,711 in anti-poverty CSBG funds for 2014 from the California Department of CSD; and

WHEREAS, the Alameda County - Oakland Community Action Partnership (AC-OCAP) is scheduled to receive an increase in funding from \$1,077,711 to \$1,258,856 for the CSBG program from CSD for 2014 programming; and

WHEREAS, the City of Oakland, on behalf of AC-OCAP, wishes to amend Resolution No. 84818 C.M.S. to accept, appropriate, and allocate the aforementioned grant in the amount of \$1,258,856 for the program year January 1, 2014 through December 31, 2014, under provisions of the CSBG program; and

WHEREAS, the City's two-year adopted budget appropriates said funds in the Department of Health and Human Services Fund (2128), CSBG Administration Organization (78361) and CSBG Program Organization (78352), and CSBG-OCAP Administration FY 2013-2014 Project Program (G463910) and CSBG-OCAP Program (G463920); and

WHEREAS, due to the State imposed 12% administrative cap, Resolution No. 84818 C.M.S. authorized a contribution from the General Purpose Fund in an amount equivalent to the Department's Central Services Overhead charges, which is currently estimated at \$85,821; and

WHEREAS, these additional grant funds will be used to provide program administrative support and direct services to Oakland's and the surrounding Alameda County's (excluding Berkeley) low-income citizens to help them become self-sufficient as outlined in the State approved 2014-2015 Alameda County - Oakland Community Action Partnership Plan; and

WHEREAS, services provided will be in accordance with both Federal and State subcontractor provisions, regulations, and guidelines for eligible activities under the CSBG program; now, therefore, be it

RESOLVED: That Resolution No. 84818 C.M.S. is hereby amended to authorize the City Administrator or his designee to accept, appropriate, and allocate an increase in the grant award from \$1,077,711 to \$1,258,856 in Community Services Block Grant funds, and to accept, appropriate, and allocate additional grant funding of \$50,000 or less if such funds becomes available for the same purpose, within the existing grant term, without returning to Council; and be it

FURTHER RESOLVED: That the City Administrator is hereby authorized to conduct all negotiations, and execute and submit all documents, including but not limited to applications, agreements, amendments, extensions, modifications, payment requests, terminations and related actions which may be necessary to accept and appropriate the CSBG grant.

IN COUNCIL, OAKLAND, CALIFORNIA, _____

PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, GALLO, GIBSON MCELHANEY, KALB, KAPLAN, REID, SCHAAF, and PRESIDENT KERNIGHAN

NOES -

ABSENT -

ABSTENTION -

ATTEST: _____
LATONDA SIMMONS
City Clerk and Clerk of the Council
of the City of Oakland, California