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AGENDA REPORT

TO: FRED BLACKWELL

CITY ADMINISTRATOR

FROM: Sara Bedford

SUBJECT: California State Preschool Program

(CSPP) Grant for PY 2014-2015

DATE: April 29, 2014

City Administrator

Approval

Date

COUNCIL DISTRICT: Citywide

4-29-14

RECOMMENDATION

Staff recommends that the City Council approve a resolution authorizing the City Administrator, on behalf of the City of Oakland, to apply for and accept the California State Preschool Program (CSPP) expansion grant from the California Department of Education in an estimated amount of \$913,421 and amend the appropriation included in the FY 2013-2015 adopted budget, for program year 2014-2015 to fund Prekindergarten and Family Literacy Services in accord with said grant from July 1, 2014 to June 30, 2015.

EXECUTIVE SUMMARY

Staff requests approval of a Resolution authorizing the City Administrator to apply for and accept the California State Preschool Program (CSPP) Expansion Grant from the California Department of Education (CDE) in an estimated amount of \$913,421 and amend the appropriation included in the FY 2013-2015 adopted budget for Program Year 2014-2015 to fund child development and family literacy services in accord with said grants.

If approved, the HSD will begin providing child development and family literacy services to a total of 304 children and their families in the Oakland Head Start Program, during the program year that extends from July 1, 2014 through June 30, 2015.

In June 2007, the HSD was awarded this grant from the CDE for the first time. Funds must be applied for each year through a renewal process. HSD has submitted renewal applications and received funding annually since the submission of its first renewal application for the 2009-2010 program year. Due to the state budget process, the City anticipates notification in early July that the CSPP grant has been awarded for 2014-2015, and of the awarded amount. Funds must be

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appropriated before September 1, 2014, which is the first day the Head Start program is scheduled to begin.

OUTCOME

The proposed resolution would authorize the City to apply and accept the CSPP Expansion Grant from the CDE in an estimated amount of \$913,421 and amend the appropriation included in the FY 2013-2015 adopted budget, for Program Year 2014-2015, to serve a total of 304 children. The state funding provided by this grant will supplement the Head Start federal funding currently received by the City of Oakland, to provide a comprehensive school readiness program. Eligible three- and four-year old Head Start children will be enrolled in this program, and will receive, along with their families, enhanced family literacy and parenting education services in addition to comprehensive child development services.

BACKGROUND/LEGISLATIVE HISTORY

In January of 2007, the CDE first announced the availability of \$45,000,000 throughout the state of California for part-day preschool services, through the Prekindergarten and Family Literacy Program, **renamed** California State Preschool Program (CSPP). This funding was available for programs located in the attendance areas of elementary schools ranked in the base Academic Performance Index (API) deciles 1-3 in 2005. Additionally, preference was given to underserved areas as identified by each Local Child Care Planning Council (LPC).

The CSPP funding is available for programs to serve three – and four- year-olds for one to two years before kindergarten commences. Programs must provide age-appropriate and developmentally appropriate activities for children in participating classrooms that are designed to facilitate their transition to kindergarten, as well as provide ongoing opportunities for parents and legal guardians to work with their children on interactive literacy activities.

The City applied for and received this funding for FY 2007-2008 in order to expand upon services provided to Head Start children and families. The City submitted applications for continued funding for FY 2008-2009 through FY 2013-2014, which were all awarded and used to provide additional days of preschool. The funding was also used to provide parenting education and family literacy services for 304 three and four year olds entering into their first and/or returning for their second year of preschool, and who would be transitioning into kindergarten in the coming fall, possibly to elementary schools in Oakland located in areas of high need, that also meet the funding criteria.

Together, the City of Oakland and delegate agency, Unity Council Head Start and Early Head Start programs, currently serve 1,747 children, up to age five, and their families, which include pregnant women. The City directly serves 1,006 Head Start children, ages three to five, and their families across sixteen Centers, seven Family Child Care homes, and one Home-Based program,

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and collaborates on service delivery with Early Head Start partners to serve 204 Early Head Start children, up to age three, and their families across three Centers and two Home-Based programs. The Unity Council directly serves an additional 313 Head Start and 200 Early Head Start children and their families across four centers and one Home-Based Program. See the Program Description section of this report for the complete list of Head Start CSPP sites.

ANALYSIS

Program Description

The Head Start CSPP will be provided at eight (8) locations throughout Oakland. These sites were chosen according to the state guidelines for eligibility, because of their proximity to a low performing Oakland Unified School District elementary school (with a 2005 API score of 1-3), located in a priority zip code as identified by the Local Child Care Planning Council, as well as site capacity and need for services. The site locations for the Head Start CSPP are: Brookfield, Eastmont, Lion Creek Crossing, Virginia Avenue, San Antonio Park, 92nd Avenue, Sungate, and Manzanita. The City of Oakland will directly serve 304 children in 19 classrooms. The following table includes the specific number of classrooms provided and children served at each location:

	Number of Classrooms	Number of Children
City of Oakland Sites		
Brookfield	2	· 32
Eastmont	4	64
Lion Creek Crossing	2	32
Virginia Avenue	2	32
San Antonio Park	2	. 32
Sungate	2	48
92 nd Avenue	3	-32
Manzanita	2	32
Subtotal City of	19	304
Oakland	·	
TOTAL	19	304

These classrooms will operate one hundred sixty-three (163) days, providing an additional twenty-two (22) days of service to the Head Start program year. These additional days will be provided by offering services Monday through Friday (currently, Head Start services are provided Tuesday through Friday for part-day classrooms). The 2014-2015 school year for both Head Start and the California State Preschool Programs will begin on September 2, 2014.

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The City of Oakland's Head Start CSPP will offer a quality, developmentally and culturally appropriate early childhood environment in which each child has the opportunity to develop at their own pace. Each child's relationship with their parent and primary caregiver and teacher will be fostered. Part-day services will be offered in three and a half hour sessions.

The City of Oakland's HSD actively promotes partnerships with families to support early literacy development in children. The CSPP aims to build on the strengths, knowledge, experiences, and resources of parents and family members, who have the greatest influence on their children's development, learning, and academic achievement. Parenting education and family literacy services will be provided for enrolled families.

The specific goals of the program are as follows:

- Provide high-quality, integrated and responsive parent education and interactive family literacy activities, to help parents become full partners in educating their children.
- Provide high-quality, developmentally, culturally and linguistically appropriate learning activities and environments, to assist children in gaining the skills necessary to succeed in school.
- Recruit and retain highly qualified staff to implement a quality child development and family literacy program for children and families.
- Develop and implement a comprehensive training plan for all program staff, to build upon skills and knowledge in early childhood and family literacy.
- Ensure that the program's centers are safe and appropriate for early childhood education services, and the program is fiscally accountable to regulations and funders.

PUBLIC OUTREACH/INTEREST

This item did not require any additional public outreach other than the required posting on the City's website.

COORDINATION

Coordination has occurred between Human Services Department, Budget Office, and the City Attorney's Office.

COST SUMMARY/IMPLICATIONS

1. AMOUNT OF RECOMMENDATION/COST OF PROJECT:

Approval of the proposed resolution will authorize the application for and acceptance of a CSPP Expansion grant for Program Year 2014-2015, beginning July 1, 2014 through June 30, 2015 in the estimated amount of \$913,421. The FY 2013-2015 adopted budget for the FY2014-215 program year includes an expenditure appropriation of \$904,972 and revenue appropriation of

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\$904,985 in the California Department of Education Fund (2138), Head Start Organization (78231), Preschool Expansion Grant 2014-2015 Project (G464950). Approval of the proposed resolution will authorize for the existing expenditure and revenue appropriations to be amended to the anticipated grant award amount of \$913,421.

FISCAL IMPACT:

The City's FY 2013-2015 Adopted Budget includes an expenditure appropriation of \$904,972 and revenue appropriation of \$904,985 for FY 2014-15 for the California State Preschool Program, which needs to be amended to the anticipated grant award amount of \$913,421. There will be no impact on the City's General Fund.

- SOURCE OF FUNDING: (HSD Head Start/California Department of Education Fund (G464950)
- Total Agreement/Contract Amount: \$913,421

SUSTAINABLE OPPORTUNITIES

Economic: There are economic benefits to the City from the operation of this Program. The grant, along with funding from the Head Start grant, directly creates and sustains 32 jobs, including people directly employed in centers, plus an unknown number of jobs through its economic multiplier effect. Most of these jobs are held by residents of Oakland. In addition, the program will buy goods and services to support its program, and most of these will be purchased from Oakland firms or individuals.

Environmental: There are no foreseeable direct environmental benefits or impacts from this program to the City of Oakland. The program will use recyclable paper products.

Social Equity: The principal sustainable opportunity of this program is in the area of social equity. The program will deliver comprehensive, high-quality services to children and families in the City of Oakland. These services are designed to foster healthy development in low-income children. The program will provide a range of individualized services in the areas of education and early childhood development, medical, dental, and mental health services, nutrition, parent involvement, and family literacy. The range of services is responsive and appropriate to each child and family's developmental, ethnic, cultural, and linguistic heritage and experience. Recent scientific research has verified what early childhood educators have known for years: that how children are nurtured and educated in their youngest years has a significant impact on development, growth, ongoing academic performance and later life success.

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Fred Blackwell, City Administrator

Subject: California State Preschool Program (CSPP) Grant, PY 2014-2015

Date: April 29, 2014

For questions regarding this report, please contact Usana Hopkins, HSD Manager, Early Childhood & Family Services, (510) 238-3165.

Respectfully submitted,

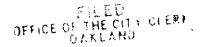
Sara Bedford, Director

Human Services Department

Early Childhood & Family Services Division *Reviewed by:* Usana Hopkins, Manager *Prepared by:* Tracey Black, HS Planner

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OAKLAND CITY COUNCIL

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	City Attorney

Approved as to Form and Legality

RESOLUTION NO	6	_C.M.S.	
Introduced by Councilmember			

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR, ON BEHALF OF THE CITY OF OAKLAND, TO APPLY FOR AND ACCEPT THE CALIFORNIA STATE PRESCHOOL PROGRAM (CSPP) EXPANSION GRANT FROM THE CALIFORNIA DEPARTMENT OF EDUCATION IN AN ESTIMATED AMOUNT OF \$913,421 AND AMEND THE APPROPRIATION INCLUDED IN THE FY 2013-2015 ADOPTED BUDGET FOR PROGRAM YEAR 2014-2015 TO FUND PREKINDERGARTEN AND FAMILY LITERACY SERVICES IN ACCORD WITH SAID GRANT FROM JULY 1, 2014 TO JUNE 30, 2015

WHEREAS, the City of Oakland desires to apply for and accept a grant in an estimated amount of nine hundred and thirteen thousand four hundred and twenty one dollars (\$913,421) from the California Department of Education to fund California State Preschool Program (CSPP) prekindergarten and family literacy services from July 1, 2014 to June 30, 2015; and

WHEREAS, the FY2013-2015 adopted budget includes an expenditure appropriation in the amount of \$904,972 for the FY2014-2015 CSPP grant; and

WHEREAS, this grant funding will be used to provide a prekindergarten and family literacy program in eight (8) sites located in the attendance areas of Oakland Unified School District elementary schools with 2005 Academic Performance Index (API) deciles 1-3; and

WHEREAS, the program will provide child development, parenting education and family literacy services to a total of three hundred and four (304) eligible three and four-year-old children and their families; now, therefore, be it

RESOLVED: That the City Administrator and or his designee is hereby authorized and directed to submit on behalf of the City of Oakland an application to the Department of Education, California State Preschool Program, from July 1, 2014 through June 30, 2015; and to execute and submit all documents including but not limited to agreements, amendments, and payment requests which may be necessary to obtain funds to operate such a program, and to accept said funds in an estimated amount of \$913,421; and be it

FURTHER RESOLVED: That the City Administrator or his designee is hereby authorized and directed to accept any additional funding which may become available from this grant within the existing grant term, as authorized by City Ordinance No. 12731 C.M.S. and City Council Resolution No. 79714 C.M.S. for accepting and appropriating funds of \$50,000 or less without returning to Council and for any amounts in excess of \$50,000 staff will return to Council; and be it

FURTHER RESOLVED: That the City Council hereby appoints the City Administrator or his designee to conduct all negotiations, execute and submit all documents including but not limited to applications, agreements, amendments, modifications, payment requests, and related actions which may be necessary for the aforementioned grant in accordance with the grant's basic purpose; and be it

FURTHER RESOLVED: That the FY2014-2015 adopted appropriation for the FY2014-2015 CSPP grant be amended to \$913,421, the City of Oakland's estimated portion of the grant award, together with offsetting revenue, in the California Department of Education Fund (2138), Head Start Organization (78231), and CSPP 2014-2015 Project (G464950) upon execution of said grant agreement.

IN COUNCIL, OAKLAND, CALIFORNIA,		<u> </u>		
PASSED BY THE FOLLOWING VOTE:	4			
AYES – BROOKS, GALLO, GIBSON MCELHANEY, KERNIGHAN	KALB, KAPLAN, R	EID, SCH	AAF, and PRESIDENT	۲,
NOES -				
ABSENT -	7	*		
ABSTENTION -	ATTES	City C	LaTonda Simmons Clerk and Clerk of the Ce e City of Oakland, Ca	