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Approved as to Form and Legality


Attorney

## Oakland City Council

Resolution No. $\qquad$ C.M.S

## INTRODUCED BY COUNCILMEMBER IGNACIO DE LA FUENTE

A RESOLUTION SUBMITTING ON THE COUNCIL'S OWN MOTION, A PROPOSED CHARTER AMENDMENT, ENTITLED, "MEASURE REPEALING RANKED CHOICE VOTING" REQUIRING THE CITY TO ELIMINATE RANKED

CHOICE VOTING FOR CITY ELECTIONS AND TO ESTABLISH A JUNE
MUNICIPAL NOMINATING ELECTION AND A NOVEMBER RUN-OFF ELECTION, TO BE SUBMITTED TO THE ELECTORS AT THE NEXT SPECIAL OR GENERAL MUNICIPAL ELECTION: AND DIRECTING THE CITY CLERK TO FIX THE DATE FOR SUBMISSION OF ARGUMENTS AND PROVIDE FOR NOTICE AND PUBLICATION IN ACCORDANCE WITH THE NEXT GENERAL ELECTION DATE

WHEREAS, for the first time in decades, the Mayor of Oakland was elected without the support of the majority that voted; and

WHEREAS, winning by a majority provides the mandates elected leaders need to govern effectively; and

WHEREAS, the controversial Ranked Choice Voter System has disenfranchised and confused many Oakland voters even after spending hundreds of thousand of dollars on voter education; and

WHEREAS, Ranked Choice Voting has resulted in increased negative campaigning and gaming of the election system; and

WHEREAS, studies indicate that the voters most likely to be disenfranchised and make voting mistakes are the poor, elderly, non-English speaking and minority voters; and

WHEREAS, in Dudum v. Arntz, 640 F.3d 1098 (9th Cir. 2011,), the United States
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Court of Appeats fer the Ninth Circuit has described Ranked Choiee Veting as a plurality system, net a majerity system; and

WHEREAS, fer the feregeing reasens, the City Couneil deshes to submit to the qualified electors of the City of Oakland at the next special or general municipal election, a prepesed Charter amendmentrepealing rank cheice veting, now, therefere be it

RESOLVED: That the City Couneil hereby authorizes and direets the City Clerk, at least 88 days prier to the election date, to file with the Alameda County Beard ef Supervisors and the County Clerk certified cepies of this reselution; and be it

FURTHER RESOLVED: That the City Charter hereby is amended, to add, delete, er medify sections as set ferth below (sections number and titles are indicated in beld type; additions are indieated by underseoring and deletions are indieated by strike-through type; pertion ef the provisions net eited of net shown in underseering er strike-threugh type are net changed); and be it

FURTHER RESOLVED: That the prepesed Charter Amendment text shall be as fellews:

Section-1105. Ranked-Cheice-Veting. Elections-for all-city-offices, ineluding but net limited-te-Mayer,-Cemeilmember,-City-Atterney,City-Auditer, and-Sehoel-Director, shall-be-conducted-using ranked-choiee-voting, known-sometimes-as-"instant-zuneff veting."
(a)

Definitions-"Ranked-ehoice-voting" shall-mean-an-election-system-in-whieh-voters-ranik the candidates-for-office-in-orde-of-preference,and the ballots-are counted-in-rounds-that, in-the-case-of-a-single-winner-electien-simulate-a-series-of-runeffs-until-one candidate receives a-majority-of-votes. In-each-round-of-counting:-(I) "continuing ballet"-shall mean-a ballet that counts-tewards-some-candidate; ( 2 ) "centinuing candidate" shall-mean a-candidate-that-has-not been-eliminated; and (3) "majority-of-votes"-shall-mean-more than fifty-percent-of the-votes coming from continuing ballots.
(b)

General Provisions-Ranked-cheice-voting-elections-for-single-winner-city-offices-shall be eonducted-aecording-to the-procedures-in-this-section. The-City-shalt conduct a-voter education-campaign-to-familiarize-veters-with-ranked-choice-roting. The-use-of-ranked eheice-voting-shall-commence-with the 2008-General Munieipal Election.
(e)

Ballet. The-ranked-cheice voting-ballot shall-allow voters-to-rank-as-many-cheices-as there-are-candidates. The ballot shall not interfere with a-voter's-ability to rank-write-in eandidate.
(d)

Tabulation.-The ballots-shall-be-counted-in-rounds: (1) in the-first round, cvery ballot shall count as a-vote-towards-the-first choice-candidate. (2)-After-cvery-round,-if any eandidate-receives-majority of votes-frem the-continuing-ballets, that-candidate-shall be

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declared the winner, If no-candidate-receives a-majority, the-candidate receiving the sfallest number-of votes-shall be eliminated, and every ballet-ceunting towards that eandidate-shall be advanced to the next-ranked continting-eandidate. All the ballets-shatl be-counted again in a new found.
(e)

Ties. In the event that two-or more-candidates tie for the smallest number of votes, the eandidate to eliminate shall bo chosen by lot.
(f)

Elimination ef more than one candidate. During the elimination-stage-ef any round, in the event that any candidate has mere votes than the combined vote total-ef-all-candidates with fewer-vetes. all the candidates-with fewer-votes shall be-eliminated-simultaneously, and these ballets advaneed to the next ranked continuing eandidate.
(2)

Skipped rankings. In the first or any round, in the event that any ballot roaches-a ranking with no eandidate indieated, that ballot shall immediately be-advanced to the next ranking.
(h)

Undervotes,-Ovorvotes, and Exdrausted Ballots. After each round, any ballet that is not eentinuing is an undervote,-өvervote, or exhausted ballot, as-fellows:-Any ballet that has ne candidates indicated-at any ranking-shall be declared an-"undorvete." In the event that ary-ballet reaches a-ranking with mere-than-one candidate indicated, that ballot-shall immediately be-declared-an "overvete." In the event-that-any ballot cannot-be-advanced because-ne further-candidates are ranked on-that ballet, that ballet-shall immediately be dectared "exhausted" Any-ballot that-has-been-declared an-undervete, overvete- or exhausted shall-remain-se-and-shall net count tewards-any candidate-in-that feund- $\theta$ - in strbsequent-reunds.
(i)

Reperts. Summary, ballet image, and comprehensive reperts-shall be made available-after each ranked choice-veting election,-as follows: (1) The "summafy repert" fer-a race shall mean a repert that lists the-candidate vote totals-in each round, aleng-with the cumulative numbers- $\theta$ f undervetes, overvetes, and exhausted ballets-in each round. (2) The "ballet image repert" for a race-shall mean a-repert that lists, for each ballet, the candidate-өr enndidates indicated at each ranking, the precinct $\theta$ f the ballot, and whether the ballot was east absentee. In the repert, the ballets shall be listed in an order-that does not permit the order in which they-were-cast in each preeinet to be-recenstrueted. (3) The "comprehensive repert" for-a-race-shall-mean-a-repert that breaks the-numbers in the stmmary repert-down-by precinct. The repert shall-list for-each round the number-of ballets east in each preeinct (a) that count-as votes for each candidate in that round, (b) that have been-declared-undervotes, ( $c$ ) that have-been-declared ovorvotes up to that peint, and (d) that have been declared exhausted up to that peint. (4) Mode and mamer-ef felease. Preliminary versiens of the summary report and ballet image report shall-be fruade available-as-seon-as-pessible after the ballets have begun to-be-processed and eөunted. The-summary-repert, ballot image report, cemprehensive-report, and preliminary Versions-of the-summary repert-and ballet image repert-shall be made available to-the publie during the-canvass-via the internet and by other means. The ballot image report

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and preliminary versions-of the-ballet imago repert shall be made available-in a plain text electronic format.
(i)

Mantal Tally. Prier to the selection of precinets for the public one percent mantal tally, as provided by State law, a repert-shall bo made available to the publie-that tists, for the ballets-subject to the manual-tally, the number of these ballets-in each-precinct-that counted in each round as undervotes, overvetes, exhausted ballots, and as-votes for-each candidate. The public manual-tally shall cheek these vete totals-in-each of the randemly selected precincts.
( k )
Changes to Procedures.-For-the-purpeses of this-subsection:-"voting equipment"-shall mean all-ballets and/or-veting devices, vete tabulating-systems and/or-similar or related systems to be used in the cenduet of the City's election, including but-not limited to paper ballet-systems, opticalsean-systems, and touehsereen systems-
(1)

Number-of rankings. In the event that the veting equipment-cannot feasibly aceommedate a number frankings on the ballet-equal to the number-of candidates, the City Clerk may timit the number of-cherees a veter-may rank to the-maximum-number-altowed by the equipment. This limit shall never he less-than three:
(2)

Voting Equipment. If the-veting equipment-cannet feasibly-aceommedate all- of the procedures-in-subsections-(c) (j) above, the-City-Clerk may make-ehanges-to-these precedures provided that ranked-ehoiee-vting shall-still-be-used and-the-smallest feasible number-of changes-made imtilsuch time-as-the-veting equipment can-accommedate-these preceduresin their-entifety.
(3)

State-Guidelines. If-the-State-ef-California adopts-guidelines-for the-conduct-of ranked choice-veting elections and-the-veting equipment used to conduct-the-City's-election can accemmedate-the State's-guidelitnes,-the-City Clerk-shall-have-the-eption-of adepting these guidelines, in whele or in part, in lieu of the ranked-cheice-veting procedures-in this section:
(4)

First-Choice Tally. The City Clerik-may authorize the following change-to-make-ranked choice voting on veting equipment feasible: before-counting the-ballots-in rounds, the first ranking on-every ballot shall-bo tallied,-with-the-exeeption of-overvetes. If seme candidate reeeives a-majority of first rankings from all-ballots-cast, including undervotes andexeluding overvetes, that candidate-shall-be declared the winner; and the-ballets-shall not he-counted in rounds. Otherwise, the ballots-shall be-counted in reunds in accordance with this-section.
(5)

Election integrity. The City Clerk-shall-further have the autherity to make-any -changes to these-precedures necessary-to preserve the secrecy of-the ballot and-ensure the intogrity and smooth functioning of-the-election, provided that ranked cheice-veting shall-still-be used-and the-smallest number of ehanges made to achieve-such purpese-
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Exception-from-Using-Ranked-Choice-Voting-Notwithstanding-any-other-provision-of this-Charter-the-City-shall-use-ranked-choice-voting-once-the-Alameda-County-Registrar of-Voters-is-able-to-conduct-the-election-on-behalf-of-the-City-in-accordance-with-the requirements-and-procedures-of-this-section-including-any-changes-to-sueh-procedures made-pursuant-to-subsection-(k).
(m)

Election-Procedures-if-Ranked-Choice $-\operatorname{loting}$-is-Not $U$ sed -
( 1 )
In-the-event-that--the-Gity-is-unable-to-use-ranked-choice-voting; Section 1100. Nominating Election.
(1) Tthe City shall hold Municipal Nominating Elections for the nomination of officers and.for such other purposes as the Council may prescribe, which shall be held in the City on the first Tuesday after the first Monday in June in each even numbered year. In order to consolidate Municipal Nominating Elections with Statewide Primary Elections, the Council may by ordinance provide for a date for a Municipal Nominating Election which conforms to the date of a Statewide Primary Election. Any candidate receiving a majority of the vote cast for all candidates for that office at the Municipal Nominating Election shall be declared elected.
(2) If at any Municipal Nominating Election there is any office to which no person was elected, then the two candidates for such office receiving the highest number of votes for such office shall be the candidates, and the only candidates, for such office whose names shall be printed upon ballots to be issued at the second or General Municipal Election; provided that, in any event, all persons receiving a number of votes equal to the highest nuniber of votes received by any candidate shall also be candidates at such second election. The candidate receiving the highest number of votes cast for all candidates for that office at the second or General Municipal Election shall be declared elected. ; and be it

FURTHER RESOL¥ED: That the City Council hereby authorizes and directs the City Clerk, at-least 88 days prior to the next special of general municipal election date, to file with the Alameda County Board of Supervisors and the County Clerk certified copies of this resolution; and be it

FURTHER RESOLVED: That the proposed Charter amendment shall be for the following purposes:

1. To ensure that all elected City offices (Oakland's Mayor, City Council members, City Attorney, City Auditor and School Director) are elected by a majority vote.
2. To ensure that all Oakland voters' ballots are counted.
3. To simplify elections and ensure the vote counting method is clear and understood by all.
4. To return Oakland to a historically sound system of electing representatives by majority vote and eliminate Ranked Choice Voting for all elected City offices (Oakland Mayor, City Council Members, City Attorney, City Auditor and School Board members); and be it

FURTHER RESOLVED: That in accordance with the Elections Code and Chapter 3 of the Oakland Municipal Code, the City Clerk shall fix and determine a date for submission of arguments for or against said proposed Charter amendment, and said date shall be posted in the Office of the City Clerk; and be it

FURTHER RESOLVED: That in accordance with the Elections Code and Chapter 3 of the Oakland Municipal Code, the City Clerk shall provide for notice and publication as to said proposed Charter amendment in the manner provided for by law; and be it

FURTHER RESOLVED: That each ballot used at said municipal election shall have printed therein, in addition to any other matter required by law the following:

## PROPOSED CHARTER AMENDMENT

Measure To Eliminate Ranked Choice Voting For All City Elections And Establish A June Nominating Election and a November Run Off Election

| Measure_.Shall section 1105 of the | Yes |  |
| :--- | :--- | :--- |
| City Charter be repealed to eliminate |  |  |
| Ranked Choice Voting for all city |  |  |
| elections and establish a June Municipal |  |  |
| Nominating Election and a November Run- |  |  |
| Off Election? |  |  |

FURTHER RESOLVED: That the City Clerk and City Administrator hereby are authorized and directed to take any and all actions necessary under law to prepare for and conduct the next municipal election and appropriate all monies necessary for the City Administrator and City Clerk to prepare and conduct the next municipal election, consistent with law.

JN COUNCIL, OAKLAND, CALIFORNIA , 2011

PASSED BY THE EOLLOWING VOTE:

BROOKS, BRUNNER, DE LA FUENTE, KAPLAN, KERNIGHAN, NADEL, NADEL, SCHAAF, AND PRESIDENT REID

AYES-
NOES-
ABSENT-
ABSTENTATION-

## ATTEST:

LATONDA SIMMONS
City Clerk and Clerk of the Council Of the City of Oakland, California

