



# 2012 MAY 23 PM 4: 15

# AGENDA REPORT

TO: DEANNA J. SANTANA CITY ADMINISTRATOR FROM: Sabrina Landreth

**Budget Director** 

**SUBJECT:** Violence Prevention and Public Safety

DATE: April 24, 2012

Tax - Cost of Living Adjustment for FY 2012-13

City Administrator

Approval

Date

COUNCIL DISTRICT: City-Wide

### RECOMMENDATION

Staff recommends that the City Council adopt the proposed ordinance authorizing a FY 2012-13 adjustment, consistent with the Consumer Price Index (CPI), to the special parcel tax for the Violence Prevention and Public Safety Act of 2004.

## **OUTCOME**

Adjustment of the FY 2012-13 special parcel tax for the Violence Prevention and Public Safety Act of 2004, consistent with the Consumer Price Index (CPI).

# BACKGROUND/LEGISLATIVE HISTORY

In November 2004, the City of Oakland voters approved the Violence Prevention and Public Safety Act of 2004. The measure imposes a parking surcharge on commercial parking lots and a parcel tax for the purpose of raising revenue necessary to fund such activities as community and neighborhood policing, violence prevention services with an emphasis on youth, and fire services. The Measure Y legislation authorizes the City Council to levy parcel tax assessments and a parking surcharge beginning FY 2005-06. A Ballot Initiative in November 2010 saw the passing of Measure BB, which suspended the 739 police officer staffing threshold mandated by Measure Y and allowed for the continued collection of the parcel tax and parking surcharge.

The Measure Y legislation authorizes the City Council to increase the tax rates by a cost-ofliving factor beginning in Fiscal Year 2005-06 and continuing each fiscal year thereafter. Staff is proposing a 2.6 percent increase to Measure Y special parcel tax rates and a parking surcharge for FY 2012-13, consistent with the CPI increase for the San Francisco Bay Area during calendar year 2011. If approved, this would be the fourth CPI increase for Measure Y since its enactment.

Item:			
	City	Co	ounci
	luna	5	2012

**Date**: April 24, 2012 Page 2

Beginning in FY 2005-06 and continuing each fiscal year thereafter, the Measure Y legislation allows the City Council to adjust the tax rates in accordance with the CPI for the immediate San Francisco Bay Area. At no time, however, may the rates be increased by more than 5.0 percent of the tax rates imposed by ordinance during the immediate preceding fiscal year. No rate increases have been requested through FY 2008-09. FY 2009-10 marked the first year that a CPI increase would apply to Measure Y since its enactment. However, although the 0.7% increase was approved in June 2010, no taxes were collected due to the proposed amendment of Measure Y. There was a 2 year levy in FY11-12 as taxes were also levied for FY10-11 due to the passing of Measure BB.

Historical Measure Y Rate Increases				
Council Action Date	Percent Increase	Effective Date		
No Rate Increase Requested	N/A	July 1, 2005		
No Rate Increase Requested	N/A	July 1, 2006		
No Rate Increase Requested	N/A	July 1, 2007		
No Rate Increase Requested	N/A	July 1, 2008		
June 16, 2009	3.1%	July 1, 2009		
June 07, 2010	0.7%	July 1, 2010		
June 07, 2011	1.4%	July 1, 2011		

#### **ANALYSIS**

The proposed ordinance applies an adjustment of 2.6 percent to the current Measure Y special parcel tax amount, effective July 1, 2012. This increase is per the actual change in the San Francisco Bay Area CPI during calendar year 2011. The proposed increase applies on a fiscal year basis (i.e., July 1<sup>st</sup> –June 30<sup>th</sup>).

The following table summarizes the impact of the proposed increases by parcel type:

P <i>r</i> oposed Measur	e Y Tax Increases	by Parcel Type	
Parcel Type	Current Parcel Rate	Proposed Increase	F <b>Y 2012-13</b> Parcel Rate
Single Family Residential Parcels	\$92.63	\$2.41	\$95.05
Multiple Unit Residential Parcels	\$63.29	\$1.65	\$64.94
Non Residential Parcels	\$47.44	\$1.23	\$48.68

Item:

Date: April 24, 2012 Page 3

## **PUBLIC OUTREACH/INTEREST**

A public hearing on the proposed ordinance to increase the Measure Y special parcel tax is scheduled for June 5, 2012 at 6:30 p.m.

## **COORDINATION**

The report was prepared in coordination with the Attorney's Office and Francisco & Associates, the City's Contractor, who annually administers special financing districts on behalf of the City.

### **COST SUMMARY/IMPLICATIONS**

The FY 2012-13 estimated parcel tax revenue from Measure Y is \$14.3 million, including the proposed rate increase. The proposed rate increase represents approximately \$0.3 million of the FY 2012-13 estimated revenue.

#### **SUSTAINABLE OPPORTUNITIES**

#### Economic:

Revenues generated from the Measure Y special tax is relied upon to fund essential City services.

#### Environmental:

There are no direct environmental impacts associated with the City Council action requested in this report.

#### Social Equity:

There are no direct social impacts associated with the City Council action requested in this report.

Item: City Council
June 5, 2012

Date: April 24, 2012 Page 4

# **CEQA**

This report is not a project under CEQA.

For questions regarding this report, please contact Kirsten LaCasse, Assistant Controller, at (510) 238-6776.

Respectfully submitted,

SABRINA LANDRETH Budget Director, Budget Office

Reviewed by: Osbom Solitei, Controller

Prepared by: Kirsten LaCasse, Assistant Controller Budget Unit – Office of the Controller

Item: City Council

June 5, 2012

OFFICE OF THE CITY CLERE OAKLAND

2012 HAY 23 PH 4: 16

Approved as to Form and Legality

M. Moudom

Oakland City Attorney's Office

# OAKLAND CITY COUNCIL

Ordinance No.		_C.M.S
---------------	--	--------

ORDINANCE AUTHORIZING A FISCAL YEAR 2012-13 INCREASE TO A SPECIAL TAX IMPOSED FOR VIOLENCE PREVENTION AND PUBLIC SAFETY SERVICES, IN ACCORDANCE WITH THE CONSUMER PRICE INDEX, AND PURSUANT TO THE VIOLENCE PREVENTION AND PUBLIC SAFETY ACT OF 2004 (MEASURE Y)

WHEREAS, in 2004 the voters of Oakland approved Measure Y, a special tax to fund violence prevention and public safety services; and

WHEREAS, Measure Y imposes a special tax on all parcels in the City of Oakland, except where the parcels are otherwise exempt from taxation by Section 3 of the Ordinance; and

WHEREAS, Measure Y provided that beginning in fiscal year 2005-2006 and each fiscal year thereafter, the Oakland City Council may increase the tax only upon a finding that the cost of living in the immediate San Francisco Bay Area, as shown by the Consumer Price Index (CPI) for all items, has increased since the 1997 index year; and

WHEREAS, Measure Y provided that any tax rate adjustment imposed by the City Council pursuant to the ordinance shall not exceed five percent of the tax rate imposed during the immediately preceding fiscal year; and

WHEREAS, a public hearing on this ordinance to increase the Measure Y special parcel tax was held on June 5, 2012 at 6:30 p.m. in City Hall, One Frank H. Ogawa Plaza, Oakland, California; now, therefore,

#### THE COUNCIL OF THE CITY OF OAKLAND DOES ORDAIN AS FOLLOWS:

- 1. The Oakland City Council hereby finds that the Consumer Price Index for all items in the San Francisco Bay Area was 227.47 for calendar year 2010 and 233.39 for calendar year 2011.
- 2. The cost-of-living in the immediate San Francisco Bay Area as shown by the Consumer Price Index, has increased 2.6 percent from calendar year 2010 and calendar year 2011.
- 3. The Measure Y special tax rate upward adjustment shall be 2.6 percent, effective July 1, 2012, pursuant to the Measure Y requirement that the rate increase equal the annual CPI increase for the San Francisco Bay Area, and at no time may the increase exceed 5.0 percent of the tax rates imposed by the Ordinance during the immediately preceding fiscal year.
- 4. The following rate structure will be imposed on parcels within the City of Oakland effective July 1, 2012 for FY 2012-13:

MEASURE Y TAX I	NCREASES BY PA	RCEL TYPE	
Parcel Type	Current Parcel Rate	Increase	FY 2012-13 Parcel Rate
Single Family Residential Parcels	\$92.63	\$2.41	\$95. <b>0</b> 5
Multiple Unit Residential Parcels	\$63.29	\$1.65	\$64.94
Non-Residential Parcels	\$47.44	\$1.23	\$48.68

IN COUNCIL, OAKLAND, CALIFORNIA,
PASSED BY THE FOLLOWING VOTE:
AYES - BROOKS, DE LA FUENTE, KAPLAN, KERNI <b>G</b> HAN, NADEL, SCHAAF, BRUNNER, AND PRESIDENT REID
NOES -
ABSENT –
ABSTENTION -
ATTEST:

LATONDA SIMMONS
City Clerk and Clerk of the Council of the City of Oakland, California

从

OFFICE OF THE CITY CIERO
ORDINANCE ALCHHORIZING A FISCAL YEAR 2012-13 INCREASE TO A
SPECIAL TAX IMPOSED FOR VIOLENCE PREVENTION AND PUBLIC
SAFETY SERVICES, IN ACCORDANCE WITH THE CONSUMER PRICE
INDEX, AND PURSUANT TO THE VIOLENCE PREVENTION AND PUBLIC
SAFETY ACT OF 2004 (MEASURE Y)

#### NOTICE AND DIGEST

This Ordinance authorizes an increase to a special tax imposed by the Violence Prevention and Public Safety Act of 2004 (Measure Y), which was submitted to the voters by Resolution No. 78734 C.M.S. and approved by the voters in November 2004. The Act allows rates to be adjusted for changes in the Consumer Price Index, in an amount not to exceed five percent (5%), as provided in Section 4 of the Resolution. The proposed changes are a total increase of 2.6 percent for FY 2012-13. Effective July 1, 2012, the Single Family Residential rate would increase from \$92.63 to \$95.05, the Multiple Unit Residential rate would increase from \$63.29 to \$64.94 and the Non-Residential Parcel rate would increase from \$47.44 to \$48.68.

M

OFFICE OF THE CITY OF ERA
NOTICE OF PUBLIC HEARINGPAKLAND

REGARDING AN ORDINANCE TO INCREASE THE SPECIAL TAX FOR VIOLENCE PREVENTION AND PUBLIC SAFETY SERVICES, IN ACCORDANCE WITH THE CONSUMER PRICE INDEX, AND PURSUANT TO THE VIOLENCE PREVENTION AND PUBLIC SAFETY ACT OF 2004

On June 5, 2012, the City Council of Oakland, California will consider an ordinance authorizing an increase to the special parcel tax imposed for violence prevention and public safety services in accordance with the Violence Prevention and Public Safety Act of 2004 (Measure Y). The ordinance proposes an increase, effective July 1, 2012, of 2.6% consistent with the Consumer Price Index for the San Francisco Bay Area. The Public Hearing is set for Tuesday, June 5, 2012 at 6:30 p.m., to be held before the City Council in the Council Chambers located on the Third Floor of City Hall, One Frank H. Ogawa Plaza, Oakland, California.