APPROVED AS TO FORM AND LEGALITY

CITY ATTORNEY'S OFFICE

# OAKLAND CITY COUNCIL

RESOLUTION NO. \_\_\_\_\_ C.M.S.

#### **RESOLUTION:**

- (1) ACCEPTING, APPROPRIATING, AND AUTHORIZING AGREEMENTS FOR THE RECEIPT OF FUNDS TO SUPPORT HOMELESS PROGRAMS FROM THE FOLLOWING SOURCES:
  - A) CONTINUUM OF CARE (COC) SUPPORTIVE HOUSING PROGRAM RENEWAL FUNDS FROM THE U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT (HUD) IN THE AMOUNT OF \$4,989,184;
  - B) SOCIAL SERVICES AGENCY (SSA) FUNDS FROM ALAMEDA COUNTY IN THE AMOUNT OF \$383,400; AND
- (2) APPROPRIATING FUNDS FROM THE TOURAINE HOTEL LEASE REVENUES RECEIVED IN FY 2023-24; AND
- (3) APPROPRIATING \$1,871,346 OF MEASURE Q FUNDS AND \$184,000 OF MEASURE W FUNDS FOR FY 2023-24 TO PROVIDE REQUIRED HUD MATCH FUNDING AND TO SUPPORT THE ONGOING OPERATION OF TRANSITIONAL HOUSING SITES; AND
- (4) AWARDING GRANT AGREEMENTS TO NON-PROFIT AGENCIES IDENTIFIED IN TABLE 1 FOR FY 2023-24 USING THE ABOVE FUNDS TO PROVIDE CRITICAL HOMELESS SERVICES; AND
- (5) ACCEPTING AND APPROPRIATING ADDITIONAL GRANT FUNDS THAT BECOME AVAILABLE FOR THE SAME PURPOSES WITHIN FY 2023-24 AND AUTHORIZING THE CITY ADMINISTRATOR TO AMEND THE GRANT AGREEMENTS TO ADJUST THE GRANT AMOUNTS WITHIN THE LIMITS OF THE AWARDS; AND
- (6) WAIVING THE LOCAL/SMALL LOCAL BUSINESS ENTERPRISE (L/SLBE) REQUIREMENT AND AWARDING A PROFESSIONAL SERVICES AGREEMENT TO ASPIRE CONSULTING LLC FOR TRAINING AND TECHNICAL ASSISTANCE FOR HUD COC AND OTHER HOMELESSNESS SERVICES IN AN AMOUNT NOT TO EXCEED \$60,000 FOR FISCAL YEARS (FY) 2023-25 USING HHAP 3 FUNDS.

**WHEREAS,** homelessness is a complex problem requiring many different programmatic interventions and financial resources to address the full scope of the issue; and

WHEREAS, the City of Oakland administers four local programs under the United States Department of Housing and Urban Development (HUD) Continuum of Care (CoC) program: (1) Housing Fast Support Network (HFSN) Transitional/Rapid Rehousing Program, (2) Oakland Homeless Youth Housing Collaborative (OHYHC) Transitional Housing Program, (3) North County Family Rapid Rehousing Collaborative (NCFRRH), and (4) North County Homeless Youth Rapid Rehousing (NCHYRRH) – all of which provide transitional and permanent housing and support services to homeless single adults, families, and transition- aged youth; and

**WHEREAS**, the majority of funding for these four programs comes from the HUD CoC competitive funding process, however additional funding supports the ongoing administration and operation of programs where HUD funding is lacking; and

**WHEREAS,** the City of Oakland has applied for and received renewal funding under the HUD CoC Program for the provision of transitional and permanent housing and support services to the homeless since 1994; and

WHEREAS, it is the practice of the City to enter into grant agreements with local entities for the provision of the transitional and permanent housing and other support services for each of the aforementioned four programs under the CoC Supportive Housing Program described in Table 1; and

**WHEREAS**, each individual HUD CoC program award goes through two competitive funding processes, one on the Alameda County level and one on a federal level; and

**WHEREAS,** City staff expects that the City of Oakland will receive HUD grants totaling \$4,989,184 between April 1, 2023 and December 31, 2024, and seeks authorization to accept and appropriate those funds as they become available; and

**WHEREAS**, the City desires to award grant agreements with service providers for the HUD CoC Supportive Housing Programs, subject to available appropriated HUD funds, as specified in Table 1a through d; and

**WHEREAS**, staff may need to shift funding from a single HUD CoC grant between existing providers in order to ensure that the most effective services are being provided and to ensure that all funds are spent; and

**WHEREAS**, the Housing Fast Support Network (HFSN) program is located in the Touraine Hotel building owned by the City; and

**WHEREAS**, the City receives revenues from the HFSN lease of approximately \$107,508 per year, which are set aside into the Multi Service Center/Rent Fund (1882); and

**WHEREAS**, staff is seeking authority to appropriate those annual lease revenues received from the HFSN to pay for maintenance and repairs to the Touraine hotel building; and

**WHEREAS**, one of the HUD funding requirements for CoC is a cash/in-kind match of 25%, which is set forth in the annual HUD grant award letter; and

**WHEREAS,** the Alameda County (County) Social Services Agency (SSA) has partnered with the City since 1991 to provide program match funds required by the HUD CoC Program that provides support services and transitional housing to single adults experiencing homelessness; and

WHEREAS, to implement the HFSN HUD CoC program at the Henry Robinson Multi Service Center (HRMSC), the City of Oakland uses SSA funds as HUD-required match funding to enter into a grant agreement with Bay Area Community Services (BACS) to provide transitional housing and support services to single adults experiencing homelessness; and

WHEREAS, the City desires to award and enter into a grant agreement with BACS in an expected amount of \$372,221 in SSA match funds for transitional housing and support services at the HRMSC in FY 2023-24 as specified in Table 1a; and

**WHEREAS,** the City of Oakland Fiscal Year 2023-2025 Biennial Budget includes Measure Q and Measure W funding for homelessness programs and services; and

**WHEREAS**, BACS has received a grant award of Measure Q funding to provide the match support for operations of its HUD CoC funded programs providing transitional and permanent housing and support services for FY 2021-22 and 2022-23; and

WHEREAS, the City seeks authority to continue using Measure Q funding to award grant agreements to BACS for FY 2023-24 in the not to exceed amount of \$1,871,346 to provide required match funding for the HFSN program and to continue supporting the operations of its HUD CoC funded programs providing transitional and permanent housing and supportive services as specified in Table 1a; and

WHEREAS, the City seeks authority to use Measure W funding to award grant an agreement to BACS for FY 2023-24 in the not to exceed amount of \$184,000 to provide required match funding for the HFSN program and to continue supporting the operations of its HUD CoC funded programs providing transitional and permanent housing and supportive services as specified in Table 1a; and

**WHEREAS,** the City desires to award and enter into a grant agreement with Building Futures for Women and Children for rapid rehousing and support services for families experiencing homelessness in FY 2023-24 as specified in Table 1c; and

**WHEREAS,** the City desires to award and enter into grant agreements with Covenant House California for transitional and rapid rehousing and support services for transitional aged youth experiencing homelessness in FY 2023-24 as specified in Table 1b and 1d; and

**WHEREAS,** the City desires to award and enter into grant agreements with East Oakland Community Project for transitional and rapid rehousing and support services for transitional aged youth experiencing homelessness in FY 2023-24 as specified in Table 1b and 1d; and **WHEREAS,** Aspire Consulting LLC has thirty years of experience in the field of homelessness, including fifteen years in training, support, capacity building and performance improvement for local governments in the Bay Area and nationally; and

**WHEREAS**, the Human Services Department included this scope of work in a Request for Qualifications process; and

**WHEREAS**, the City received three (3) responsive and qualified proposals submitted in response to a competitive RFQ process pursuant to OMC Section 2.04.051 to provide technical support combined with training and technical assistance; and

**WHEREAS**, the proposal from Aspire Consulting LLC demonstrated closer alignment with the current need for technical support and assistance; and

**WHEREAS**, the Human Services Department desires to waive any Local and Small Local Business Enterprise (L/SLBE) program requirements in order to contract with Aspire Consulting LLC, a woman-owned small business which is certified by Alameda County's Small Local Emerging Business (SLEB) program in an amount up to \$60,000 in FYs 2023-25, for the provision of technical support and assistance; now therefore, be it

**RESOLVED:** That the City Council accepts, appropriates, and authorizes the agreement for receipt of HUD CoC Supportive Housing Program renewal funds in the amount of \$4,989,184 for FY 2023-24; and be it

**FURTHER RESOLVED:** That said funding for the HUD CoC Program will be appropriated in the HUD-ESG/SHP/HOPWA Fund (2103), Community Housing Services Organization (78411), CoC: Housing Fast Support Network, Oakland Homeless Youth Housing Collaborative, North County Family Rapid Rehousing Collaborative, and North County Homeless Youth Rapid Rehousing Collaborative Projects (see below), Fostering Safe and Healthy Communities Program (SC22) and allocated towards the grant awards set forth in Table 1 below; and be it

**FURTHER RESOLVED:** that the City appropriates annual lease revenues of approximately \$107,508 in FY 2023-24 received in the Multi Service Center/Rent Fund (1882), Community Housing Services Organization (78411), Touraine Hotel Henry Project (1000541), Fostering Safe and Healthy Communities Program (SC22) for the purpose of building repairs and maintenance at the Touraine Hotel; and be it

**FURTHER RESOLVED:** That the City Council hereby accepts, appropriates, and authorizes the agreement for receipt of SSA funds from Alameda County in the amount of \$383,400 for FY 2023-24; and be it

**FURTHER RESOLVED:** That the SSA funds will be appropriated in the County of Alameda Grants Fund (2160), Community Housing Services Organization (78411), County SSA to HFSN Project (see below), and Fostering Safe and Healthy Communities Program (SC22) and allocated towards the grant award set forth in the Table 1 below; and be it

**FURTHER RESOLVED:** That the City Council appropriates \$1,871,346 of the Measure Q Fund (2244) to the Department of Health and Human Services Fund (2128), Community Housing Services Organization (78411), Measure Q Homeless Project (1005349), Fostering Safe and Healthy Communities Program (SC22) to provide required match funding for the HFSN program and to implement the programming in accordance with the FY 2023-2024 Biennial Budget Process; and be it

**FURTHER RESOLVED:** That the City Council appropriates \$184,000 of the Measure W Fund (2270) to the Department of Health and Human Services Fund (2128), Community Housing Services Organization (78411), DP780 Administrative Project (1000017), and Fostering Safe and Healthy Communities Program (SC22)) to provide required match funding for the HFSN program and to implement the programming in accordance with the FY 2023-2024 Biennial Budget Process; and be it

**FURTHER RESOLVED:** That the City Council awards grant agreements with the service providers identified in Table 1 below for the amounts specified therein to provide critical homeless services, including transitional and rapid rehousing programs, in the FY2023-24 project year:

Table 1: Housing and Urban Development (HUD) Continuum of Care (CoC) – FundedTransitional and Rapid Rehousing Projects and Associated Funds For FY 2023-24Operational Year							
GRANTEE	FUNDING SOURCE	AMOUNT*	GRANT TERM	CITY OF OAKLAND FY24 PROJECT CODES			
Table 1a: Housing Fast Support Network							
Bay Area Community Services, Inc.	HUD	\$2,229,783	4/1/23 - 3/31/24	1006665 1006682**			
	OHA – LHAP***	\$587,650	7/1/23 - 6/30/24	1004040			
	Measure Q	\$1,871,346	7/1/23 - 6/30/24	1005349			
	Measure W	\$173,475	7/1/23 - 6/30/24	1000017			
	Alameda County Social Services Agency	\$345,060	7/1/23 - 6/30/24	1006679			
Program Total: \$5,207,314 (actual total \$4,619,664 with removal of LHAP)							
**The City successfully applied to consolidate the HFSN and Holland grants in the HUD FY2021 NOFO process. Funds from both projects are included above. ***The LHAP funds for HFSN are available but have never been utilized. The HFSN program operates out of the Touraine Hotel, a City-owned facility built in 1915. The Touraine has not passed OHA's Housing Quality Standards (HQS) inspections. The City is in conversation with OHA about shifting these funds to The Holland, which will be able to pass HQS.							
Table 1b: Oakland Homeless Youth Housing Collaborative							
East Oakland Community Project (EOCP)	HUD	\$175,737	8/1/23 - 7/31/24	1006652			
Covenant House California	HUD	\$525,735	8/1/23 - 7/31/24	1006652			
Program Total: \$701,472							

Table 1c: North County Family Rapid Rehousing Collaborative						
Cornerstone Community Development						
Corporation, dba	HUD	\$840,283	11/1/23 - 10/31/24	1006650		
Building Futures for						
Women and Children						
<u>Program Total:</u> <u>\$840,283</u>						
Table 1d: North County Homeless Youth Rapid Re-Housing						
East Oakland Community Project	HUD	\$476,066	1/1/24 - 12/31/24	1006675		
Covenant House California	HUD	\$476,066	1/1/24 - 12/31/24	1006675		
	Program Total:	<u>\$952,132</u>				
*These are the amounts the City expects to sub-grant to the respective grantees and they do not reflect the portion of administrative funds retained by the City for HUD CoC or SSA.						

; and be it

**FURTHER RESOLVED**: That if additional grant funding becomes available from HUD, the City of Oakland, or Alameda County for the same purposes, within FY 2023-24, the City Administrator is authorized to accept and appropriate these funds to fund the HUD CoC programs identified in Table 1; and be it

**FURTHER RESOLVED**: That the City Administrator is authorized to amend the grant agreements with the grantees in Table 1 above as may be necessary to achieve the purposes of this Resolution, including amending the terms and adjusting the grant amounts between the programs or providers identified in Table 1, so long as the total grant amounts do not exceed the total amount of funds accepted and appropriated from HUD, the City of Oakland, and Alameda County; and be it

**FURTHER RESOLVED:** that the City Council finds that it is in the best interest of the City to waive the L/SLBE requirements and award a professional services agreement to Aspire Consulting LLC for FY 2023-25 in the amount of \$60,000, for the reasons set forth herein and in the accompanying staff report, and hereby waives this requirement; and be it

**FURTHER RESOLVED:** That prior to execution, all agreements and amendments shall be reviewed and approved as to form and legality by the City Attorney and executed copies shall be filed with the City Clerk.

## IN COUNCIL, OAKLAND, CALIFORNIA,

#### PASSED BY THE FOLLOWING VOTE:

AYES - FIFE, GALLO, JENKINS, KALB, KAPLAN, RAMACHANDRAN, REID, AND PRESIDENT FORTUNATO BAS NOES – ABSENT – ABSTENTION –

### ATTEST:

ASHA REED City Clerk and Clerk of the Council of the City of Oakland, California