

AGENDA REPORT

TO: Jestin D. Johnson City Administrator **FROM:** Emily Weinstein, Interim Director, Housing and Community Development

SUBJECT:	2023/2024 Consolidated Annual Action Plan	DATE:	May 10, 2023	
----------	--	-------	--------------	--

City Administrator Approval Jestin Johnson Jestin Johnson (Jun 8, 2023 19:20 PDT) Date: Jun 8, 2023

#### RECOMMENDATION

Staff Recommends That The City Council Conduct A Public Hearing And Upon Conclusion Adopt The Following Pieces Of Legislation:

- 1. A Resolution:
  - (1) Accepting And Appropriating An Award Of United States Department Of Housing & Urban Development Grant Funds In The Amount Of \$14,664,598 For Community Development Block Grant (CDBG), Home Investments Partnership (HOME), Emergency Solutions Grant (ESG), and Housing Opportunities for Persons With AIDS (HOPWA) programs for Fiscal Year 2023-2024;
  - (2) Authorizing The City Administrator To Prepare And Submit To The United States Department Of Housing And Urban Development The Annual Action Plan For Fiscal Year 2023-2024;
  - (3) Appropriating Up To \$850,000 In Revolving Loan Program Income To Support The City's Residential Lending/Housing Rehabilitation Programs And Any Amounts Collected In Excess Thereof For Housing Rehabilitation Activities And Other CDBG-Eligible Activities And Projects Without Returning To Council;
  - (4) Authorizing The City Administrator To Negotiate And Execute Grant Agreements Under The Fiscal Year 2023-2024 CDBG, HOME, ESG, And HOPWA Programs;
  - (5) Authorizing The Use Of General-Purpose Funds To Pay Central Service Overhead Charges Up To \$11,836 For The 2023 Emergency Solutions Grant and \$17,220 Under The 2023 Housing Opportunities for Persons With AIDS Programs

- 2. A Resolution:
  - (1) Authorizing The City Administrator To Prepare And Submit To The United States Department Of Housing & Urban Development, A Fourth Substantial Amendment To The City Of Oakland's Annual Action Plan For Fiscal Year 2021/2022 To Update HOPWA Allocations For HUD Grant Year 2021;
  - (2) Amend Resolution No. 88709, Which Among Other Things, Authorized 2021 HOPWA Allocations Between Alameda County And Contra Costa County, To Modify Said Resolution To Reflect Updated Allocations Made Under The 2021 HOPWA Grant To Specific Entities In An Estimated Total Amount Of \$2,184,446 Contingent Upon Available Funding From The U.S. Department of Housing & Urban Development; And
  - (3) Authorizing The Use Of General Purpose Funds To Pay Up To \$15,826 For Central Services Overhead Charges Under The 2021 HOPWA Grant, Grant No. CAH21-F001
- 3. A Resolution:
  - (1) Authorizing The City Administrator To Prepare And Submit To The United States Department Of Housing & Urban Development, A First Substantial Amendment To The City of Oakland's Annual Action Plan for Fiscal Year 2022/23 To Update HOPWA Allocations For HUD Grant Year 2022;
  - (2) Amending Resolution No. 89310, Which Among Other Things, Authorized 2022 HOPWA Allocations Between Alameda County And Contra Costa County, To Modify Said Resolution To Reflect Updated Allocations Made Under The 2022 HOPWA Grant To Specific Entities In An Estimated Total Amount Of \$3,290,231 Contingent Upon Available Funding From The U.S. Department of Housing & Urban Development; And
  - (3) Authorizing The Use Of General Purpose Funds To Pay Up To \$15,691 For Central Services Overhead Charges Under The 2022 HOPWA Grant, Grant No. CAH22-F001.

#### EXECUTIVE SUMMARY

The City of Oakland (City) has prepared its Fiscal Year (FY) 2023/2024 Annual Action Plan (AAP), the Fourth Substantial Amendment to the FY 2021/2022 AAP, and the First Amendment to the 2022/23 AAP to be submitted to the United States Department of Housing & Urban Development (HUD) no earlier than May 15, 2023 and not later than August 16 2023 per the

United States Department of Housing & Urban Development (HUD) Community Planning Notice 23-01 (<u>CPD Notice 23-01</u>).

On February 27, 2023, HUD announced Community Planning and Development (CPD) Formula Allocations for FY 2023 (<u>CPD Program Formula Allocations for FY 2023 | HUD.gov / U.S.</u> <u>Department of Housing and Urban Development (HUD)</u> under which the City of Oakland is allocated funding for the four formula grants listed below in **Table 1**:

_				
Та	h		1	
ıa	v	IC.		•

Community Development Block Grant (CDBG)	\$7,351,600
HOME Investment Partnership (HOME)	\$2,935,667
Housing Opportunities for Persons with AIDS (HOPWA)	\$3,722,566
Emergency Solutions Grant (ESG)	<u>\$654,765</u>
Total	\$14,664,598

The first proposed resolution requests that the City Council (Council) accept and appropriate the \$14,664,598 allocated under the HUD/CPD 's 2023 Appropriations Budget for FY 2023/24; authorization to prepare and submit the AAP to HUD; authorization to execute grant agreements under each of these programs for projects, programs and activities included in the AAP without returning to Council; to waive Central Service Overhead (CSO) for the HOPWA and ESG programs; and to authorize the continued use of City Residential Lending/ Rehabilitation Revolving Loan Program Income (RLPI) for its Rehabilitation loan programs and any amount collected in excess of the \$850,000 in RLPI to be used for loan and grant-funded rehabilitation activities, operations and /or other CDBG eligible activities. Additionally, this legislation authorizes use of available CDBG carryforward funds to support current and back-up projects and programs provided in **Attachment A** of this report.

The second proposed resolution would authorize the City Administrator to submit to HUD a fourth substantial amendment to the 2021/2022 AAP to provide to the public, project- and activity-level information for allocations made under the 2021 HOPWA grants awarded to the City in FY 2021/22.

And the third proposed resolution would authorize the City Administrator to submit to HUD a first substantial amendment to the 2022/2023 AAP to provide to the public, project- and activity-level information for allocations made under the 2022 HOPWA grants awarded to the City in FY 2022/23.

## BACKGROUND / LEGISLATIVE HISTORY.

The Five-Year Consolidated Plan (Con Plan), mandated by Title 24 HUD Code of Federal Regulations Part 91 (24 CFR 91 Subparts A-C and F), is designed to help local jurisdictions assess their affordable housing needs, community development needs, market conditions, and

to make data-driven, place-based investment decisions that meet priority needs and the City's identified goals. The consolidated planning process serves as the framework for a community-wide dialogue to identify housing and community development priorities that align and focus funding from the Community Planning & Development (CPD) Formula Entitlement Grant programs: CDBG, HOME, HOPWA, and ESG. The 2020/21 – 2024/25 Five Year Consolidated Plan is authorized under <u>Oakland City Council Resolution No. 88202 C.M.S</u>., adopted on June 30, 2020.

The Con Plan is carried out through AAPs as mandated by 24 Code of Federal Regulations (CFR) 91.220 providing a concise summary of the actions and activities, the specific federal and non-federal resources (including match and leverage sources) that will be used each year to address the priority needs and specific goals identified by the Con Plan. The AAP describes planned actions and activities in the furtherance of outcomes and objectives identified in the Con Plan; evaluation of past performance; and a summary of citizen participation and consultation process (including efforts to broaden public participation).

The City's FY 2023/2024 AAP is the fourth annual update to the City's current Five-Year Con Plan as mandated by 24 Code of Federal Regulations (CFR) 91.220 by providing a concise summary of the actions and activities that the specific federal and non-federal resources (including match and leverage sources) will be used for in addressing the priority needs and specific goals identified by the Con Plan.. The Fourth Substantial Amendment to the FY 2021/2022 AAP and First Amendment to the FY 2022/2023 AAP is being provided in order for the public to make informed comments on specific HOPWA activities to be carried out with 2021 and 2022 HOPWA funds per 24 CFR 91.505 - Citizen Participation requirement.

The AAP is due to HUD 45 days before the start of the FY 2023/2024 program year, or not later than August 16, 2023. CPD Notice 23-01 provides guidance on submitting AAP documents and provides a waiver of 24 CFR.570.200(h) grantees seeking pre-award costs, whose Action Plan submission is delayed past the normal submission date in accordance with the terms of CPD Notice 23-01

HCD has developed the draft FY 2023/2024 AAP, described in the *Analysis* section below, for funds to be awarded to the City under the HUD CPD's 2023 CDBG, HOME, HOPWA, and ESG programs. The review and public hearing process will meet citizen participation requirements as set forth in the City's adopted Citizen Participation Plan as mandated by Title 24 Code of Federal Regulations (CFR) 91.105 and 24 CFR 91.115.

## ANALYSIS AND POLICY ALTERNATIVES

Eligible and proposed uses as established in the Background/Legislative History section of this report provides an opportunity for the City to support the acquisition, production, protection and/or preservation of affordable housing for the most vulnerable populations of Oakland. These actions would also support and advance the Citywide Priorities of housing, homeless solutions, economic and cultural security.

As a condition of receiving 2023 CDBG, HOME, HOPWA, and ESG funds, Federal regulations

require jurisdictions to prepare and present priorities and strategies for addressing affordable housing and community development needs in the form of the Five-Year Con Plan and the annual updates (AAP). The AAP constitutes the City's formal application for the entitlement grant funds.

The current Five-Year Con Plan includes the following priority needs:

- 1 Affordable Housing/Fair Housing
- 2 Homeless Solutions
- 3 Economic Development
- 4 Neighborhood Stabilization
- 5 Community Development/Public Services
- 6 Public Facility and infrastructure Improvements

The 2023/2024 AAP update to the Five-Year Con Plan further supports the priority needs with the City's :

- Housing & Community Development (HCD) Strategic Action Plan, reinforcing the City's commitment to the "Three P Approach" of Protection, Preservation and Production, supporting low- and moderate-income residents. <u>HCD.final.21-21Strategic-Plan.pdf (cao-94612.s3.amazonaws.com)</u>
- Measure U 2022 Affordable Housing Infrastructure Bond to create over 10,000 units of affordable housing by 2030: <u>City of Oakland | Measure U: 2022 Affordable Housing</u> <u>Infrastructure... (oaklandca.gov)</u>
- HOME American Rescue Plan <u>HOME-ARP-Allocation-Plan-Template-4-2.pdf (cao-94612.s3.amazonaws.com)</u>, to assist individuals or households who are homeless, at risk of homelessness, and other vulnerable populations, by providing housing, rental assistance, supportive services, and non-congregate non-congregate shelter, to reduce homelessness and increase housing stability
- 4. Oakland's 2023-2031 Adopted Housing Element: <u>City of Oakland | 2023-2031 Adopted Housing Element (oaklandca.gov)</u>, a plan that presents goals, policies, and actions to address Oakland's need for more affordable homes, integrated and vibrant communities by expanding housing options in more affluent neighborhoods and reinvesting in less affluent neighborhoods.
- 5. Regional 2020-2024 Analysis of Impediments to Fair Housing City of Oakland | 2020 to 2024 Analysis of Impediments to Fair Housing (oaklandca.gov), a countywide effort to increase fair housing choices for residents. And the City's Fair Chance Housing Ordinance creating an easier path for residents with criminal records to reintegrate and access housing <u>City of Oakland | Fair Chance Access to Housing Ordinance (oaklandca.gov)</u>

- 6. Permanent Access To Housing Strategy Framework <u>City of Oakland | Learn About the City's Homelessness Strategy (oaklandca.gov)</u> and Alameda County Home Together Plan <u>Home Together (acgov.org)</u> providing local and county plans, next steps and future investments in addressing homelessness and,
- **7.** Alameda County Point In Time Homeless Count, <u>Point-in-Time Count</u> <u>EveryOneHome.org</u>, a countywide comprehensive count of people experiencing homelessness in order to measure the prevalence of homelessness in each community.

The projects recommended for approval are summarized in **Attachment A** (CDBG, HOME, HOPWA & ESG Allocations). **Attachment B** (Priority Needs) provides an overview of the 2023/2024 Funding priority needs by category (Protection, Preservation, Production, & Other Community Development Activities) for FY 2022/2023.

#### Public Engagement Process

The City of Oakland follows HUD requirements for jurisdictions receiving CPD Formula Grant Entitlement funding to hold an AAP public hearing per program year, to obtain residents' feedback during the planning stage of the year.

A public hearing for the 2023/2024 AAP will take place during the June 20, 2023 Oakland City Council meeting, held in person at City Hall, 1 Frank H. Ogawa Plaza, 3<sup>rd</sup> Floor, Council Chamber and will be livestream via Zoom. The Zoom link, instruction for public participation, available translation services, and disability assistance will be provided when the June 2, 2023 City Council agenda is posted on Friday, May 26, 2023 on the city's website at <u>https://oakland.legistar.com/Calendar.aspx</u>.

Public hearing participants requiring special assistance to participate during the Oakland City Council are requested to please contact the Office of the City Clerk at <u>cityclerk@oaklandca.gov</u>. When possible, please notify the City Clerk 5 days prior to the meeting, so staff can make reasonable arrangements to ensure accessibility.

Per 24 CFR 91.105, the public is provided 30 days to comment on the 2023/24 AAP and Substantial Amendments from June 2, 2023 to July 3, 2023. Said documents are posted at: <u>https://cao-94612.s3.amazonaws.com/documents/Annual-Action-Plan-FY-2023-2024.pdf</u>. All feedback received during the public comment period will be included in the final AAP submitted to HUD and online.

#### Alternative - Recommendation:

Oakland seeks to advance racial equity by removing barriers to long-term housing for Black, veteran, formerly incarcerated, and other Oakland residents most likely to experience homelessness.

The projects listed in **Attachment A** of this report including "Back-Up" projects will support the City's continued goals to keep Oakland residents housed. Back-up projects are added to enable the City to redirect funds for projects that may be delayed or canceled to pre-approved

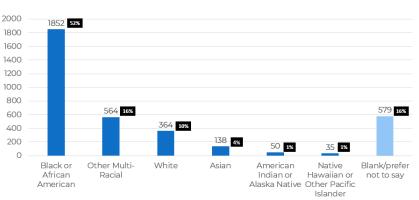
Back-up projects without returning to Council to best expedite vital services and housing to the City's homeless, extremely low and low-income, formerly incarcerated and all other populations.

Homelessness in Oakland remains a humanitarian crisis that has only been exacerbated by the COVID-19 pandemic. However, even prior to COVID-19, rapidly increasing housing costs, increased residential instability, and the lack of available affordable housing and supportive services contributed to this significant increase. Homelessness also impacts Oakland residents unequally by race/ethnicity. The vast majority of unhoused Oakland residents are Black (about 59 percent, based on 2022 Point In Time data). The data also does not capture those living in more precarious housing situations, including people temporarily living with friends or family members, "couch surfing," or living in a vehicle.

The PATH Framework organizes strategies to address homelessness under three major themes: 1. Prevention strategies to keep people from becoming homeless; 2. Emergency strategies to shelter and rehouse households and improve health and safety on the street; and 3. Creation of affordable, extremely-low-income, and permanent supportive housing units prioritized for households experiencing homelessness

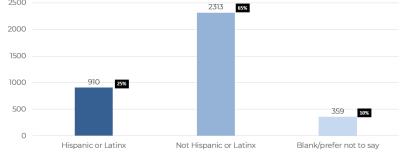
As of March 2023, the City's Emergency Rental Assistance Program (ERAP) has provided rental assistance housing related legal services and housing stability services to the most vulnerable and most at-risk of becoming homeless. There are approximate 12,978 applications received since April 2021. While 6,947 applications were denied, ineligible or duplicate applications, more than 3,582 Oakland residents received rental assistance. As of March 2023, 2,184 waitlisted applications are to be processed for average pay out of \$10,977.15 between March and September of 2023. Race & Ethnicity of the waitlisted applications are provided in **Table 2** below:

## Table 2: ERAP Applications by Race



#### Page 7

# Table 4 ERAP Applications by Ethnicity 2500



With the end of ERAP and the upcoming July 15, 2023 phase out of the Eviction Moratorium, some tenant protections will remain in place for tenants who were unable to pay rent between March 9, 2020 through July 14, 2023. As of May 2, 2023, property owners will be able to terminate tenancies on any of the valid grounds of eviction per the Just Cause Ordinance and will be able to charge late fees for late payment of rent.

As a result of the end of ERAP funding and Eviction moratorium, staff anticipates an increase in the demand for homeless prevention, affordable housing production, housing preservation, and other housing stability services in the coming fiscal year requiring more intervention than in the previous years for the most vulnerable residents of Oakland.

## FISCAL IMPACT

The proposed resolution to accept and appropriate \$14,664,598 in HUD CPD funds for the FY 2023/2024 budget from the four Federal entitlement grants in **Table 1** above. Funds listed in Table 1 will provide affordable housing, housing and services for persons with HIV/AIDS, homeless services, and other community development services principally benefitting the City's residents with low- to moderate-incomes or living in low- to moderate areas.

Said resolution also would redirect available CDBG carryforward funds and excess revolving loan fund program income (leverage funds to CDBG) to CDBG-eligible activities, including back-up projects, without returning to Council. Specific projects and back-up projects have been identified and recommended for funding from the CDBG, HOME, HOPWA, and ESG funds available, listed in Attachment A and included in the Action Plan.

CDBG grant funds in the amount of \$7,351,600 shall be appropriated to Fund 2108 (HUD-CDBG Fund), HOME grant funds in the amount of \$2,935,667 shall be appropriated to Fund 2109 (HUD-HOME Fund), and the HOPWA and ESG grant funds in the total amount of \$4,377,331 shall be appropriated to Fund 2103 (HUD-HOPWA and HUD-ESG Fund). The appropriations presented in this report will become a part of the City's FY 2023/2024 Budget.

## Use of General-Purpose Funds for Central Service Overhead (CSO)

HUD regulations stipulate that no more than 7.5 percent of ESG funds awarded and not more than 3 percent of HOPWA funds awarded to the City may be used to cover grantee (the City's) administration costs. The limited ESG and HOPWA grantee administrative funds are necessary to cover personnel and operations costs for the Community Housing Services (CHS) Division of the Human Services Department, payment of Central Services Overhead (CSO) may cause CHS to exceed the 7.5 percent and 3 percent caps mandated by ESG and HOPWA grants. Therefore, the Department of Human Services, Community Homeless Services (CHS) Division seeks a contribution from the City's General-Purpose Fund (GPF) to cover Central Service Overhead (CSO) charges associated with the 2023 HOPWA and ESG programs which are estimated to be \$17,720 and \$11,836 respectively. For 2021 HOPWA and 2022 HOPWA CHS seeks \$15,826 and \$15,691 respectively in GPF funds to cover CSO charges associated.

#### Use of Revolving Loan Fund/Program Income (RLF/PI)

Per 24 CFR Subpart J – Rehabilitation and 24 CFR 570.202, the City may utilize program income generated from the Residential Lending/Rehabilitation program as leverage to the CDBG award. Utilizing program income or Revolving Loan Fund/Program Income (RLF/PI) as leverage to CDBG increases the CDBG totals available for public services and administration costs. RLF/PI funds used as leverage to CDBG funds are considered CDBG funds and are held to the same mandates and eligibility standards. The Residential Lending/Rehabilitation Division of the City's Department of Housing & Community Development expects to collect \$850,000 in Revolving Loan Program Income from Ioan payments and under the City's CDBG-funded Residential Lending and Housing Rehabilitation Program.

The \$850,000 to be appropriated from Fund 2108 under the RLF/PI, generated from the City's Residential Lending and Rehabilitation Program, and any PI received in excess of the \$850,000 will be used for (1) owner-occupied housing rehabilitation activities, (2) Residential Lending/Rehabilitation Program staff costs (up to 20 percent of the RLF/PI) and (3) other CDBG-eligible activities as authorized by the proposed first resolution. As mentioned above, RLF/PI funds used as leverage funds to the CDBG award must be used for purposes stated in the City's AAP and must be utilized for housing rehabilitation or other CDBG-eligible activity.

PI used as leverage to CDBG funds, increases HUD caps for public service and administration allocations for CDBG funded Activities. Per 24 CFR 570.200(g), planning and administrative costs, as defined in §§ 570.205 and 570.206, respectively, shall be limited to an amount no greater than 20 percent of the sum of the grant made for that program year plus the program income received by the recipient and its subrecipients during that program year

## **PUBLIC OUTREACH / INTEREST**

Public outreach related to the 2023/2024 AAP, the Fourth Amendment to the 2021/2022 AAP and First Amendment to the 2022/2023 AAP has involved broad engagement with community-based agencies, Alameda County, Contra Costa County, affordable housing organizations, City

Departments, policy planning & research agencies, and Oakland residents through the City's Citizen Participation process.

Said engagement includes but not limited to community outreach and feedback as requested in the review of the 2023/2024AAP, planning and development of the <u>Oakland Housing &</u> <u>Community Development Strategic Plan for 2021-2023</u> which feeds into the 2023/2024 AAP, <u>Oakland Adopted 2023-2031 Housing Element Report</u>, <u>Oakland 2022 Homeless Prevention</u> <u>Strategy</u>, <u>2022 Emergency Rental Assistance Program Study</u>, <u>Stanford State of Housing</u> <u>Insecurity in Oakland Policy Report</u>, UPenn Homeless Prevention Recommendations and Evaluation Approach (in draft), stakeholder and Continuum of Care engagement around the 2020 <u>Five Year Permanent Access To Housing (PATH) Strategy Framework</u>, stakeholder and community engagement for the <u>HOME American Recovery Plan (ARP)</u> Plan, and the <u>Measure</u> <u>U Affordable Housing Infrastructure Bond</u>.

Additional consultation and citizen participation activities linked to the 2023/2024 AAP and Substantial Amendments are provided in Sections AP-10 and AP-12 of the AAP available at <u>https://cao-94612.s3.amazonaws.com/documents/Annual-Action-Plan-FY-2023-2024.pdf</u>

Said Plan documents are made available for public review and comment for the required 30-day period before submitting the plan to HUD. This report and proposed legislation are also presented as a public hearing item at a duly noticed meeting of the City Council.

A summary of public comments on the Plan documents will be made part of the AAP and Substantial Amendment documents to record public feedback and interest.

#### **COORDINATION**

This report and legislation were prepared in coordination with the City Attorney's Office, Budget Bureau, Human Services Department, Department of Housing & Community Development, and Department of Economic and Workforce Development.

HCD consulted with the Department of Human Services, Community Housing Services Division (CHS), to coordinate activities and funding under the CDBG, ESG, HOME, and HOPWA programs and the related request for a waiver of Central Service Overhead costs for the HOPWA and ESG programs.

CHS staff is in regular consultation and coordination with the Alameda County EveryOne Home Planning Committee which sets priorities for the homeless and special needs population of Alameda County. The Alameda County Home Together Plan feeds into the City of Oakland's Permanent Access to Housing (PATH) Strategy and HIV/AIDS Housing & Services plans.

#### SUSTAINABLE OPPORTUNITIES

*Economic*: HUD CPD Entitlement formula grants will fund and support organizations that provide economic development, repair public facilities and infrastructure, provide social services

for low- and moderate-income communities, and expand social service and construction jobs. City staff continues to explore the best use of limited Entitlement formula grant funds, particularly CDBG awards to potentially provide more efficient use of funding, making visible and impactful changes in Oakland with CDBG funds.

Projects that receive funding through HOME will expand the affordable housing inventory and generate construction and professional service jobs. HOPWA will expand the number of affordable housing units and the assessed needed support services for persons living with AIDS and their families. ESG will support homeless and near-homeless persons with rapid rehousing, permanent supportive housing, homeless prevention, outreach, and shelter services.

**Environmental:** The CDBG program provides funding for services to rehabilitate blighted or substandard housing, remove hazards such as lead-based paint, and other health and building safety issues that help preserve existing City housing stock and improve the environment. Staff encourages construction contractors, property owners, and housing developers to make substantial use of recycled content building materials, energy-conserving building designs and appliances, and water-conserving fixtures and landscaping.

Affordable housing development loans support construction projects that will meet or exceed the green building standards developed by Stop Waste of Alameda County and must be <u>GreenPoint</u> <u>Rated</u>. Also, affordable housing development projects that are infill projects near transportation are prioritized; these projects will help reduce pressure to build on agricultural and other undeveloped land and thereby reduce dependency on automobiles.

**Race & Equity:** Services and housing to be provided under CDBG, HOPWA, HOME, and ESG promote fair and affordable access to housing, services, business assistance, and other activities that benefit low- to moderate-income residents, homeless, those with special needs, and Black and Latinx communities and other communities of color.

Based on outcomes reported in the FY 2021/22 Consolidated Annual Performance & Evaluation Report, approximately 7,197 residents and businesses directly benefitted from CDBG, HOME, ESG, and HOPWA activities. For 2023/24, it is estimated that the benefit of these programs by race and ethnicity will be approximately: 18 percent White, 56 percent African American, 8 percent Asian, 3 percent American Indian/American Native, 1 percent Native Hawaiian/Pacific Islander, 14 percent mixed race, with 13 percent of all races having Hispanic ethnicity.

Activities funded under these programs would potentially not be accessible to the populations served if not for the requirements of these funding programs. CDBG, HOME, HOPWA and ESG supports activities for the equitable safety, security, and well-being of Oakland residents by providing decent housing and a suitable living environment, and by expanding economic opportunities, principally for low- and moderate-income persons and areas.

#### ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends That the City Council Conduct A Public Hearing And Upon Conclusion Adopt The Following Pieces Of Legislation:

- 1 A Resolution To:
  - Accept And Appropriate An Award Of United States Department Of Housing & Urban Development Grant Funds In The Amount Of \$14,664,598 For Community Development Block Grant (CDBG), Home Investments Partnership (HOME), Emergency Solutions Grant (ESG), and Housing Opportunities for Persons With AIDS (HOPWA) programs for Fiscal Year 2023-2024;
  - (2) Authorize The City Administrator To Prepare And Submit To The United States Department Of Housing And Urban Development The Annual Action Plan For Fiscal Year 2023-2024;
  - (3) Appropriate \$850,000 In Revolving Loan Program Income And Any Amounts Collected In Excess Thereof For Housing Rehabilitation Activities And Other CDBG-Eligible Activities And Projects;
  - (4) Authorize The City Administrator To Negotiate And Execute Grant Agreements For The Fiscal Year 2023-2024 CDBG, HOME, ESG, And HOPWA Programs;
  - (5) Authorize The Use Of General-Purpose Funds To Pay Central Service Overhead Charges up to 11,836 For The Emergency Solutions Grant and \$17,220 for the Housing Opportunities for Persons With AIDS Program
  - 2 A Resolution To:
    - (1) Authorize The City Administrator To Prepare And Submit To The United States Department Of Housing & Urban Development, A Fourth Substantial Amendment To The City Of Oakland's Annual Action Plan For Fiscal Year 2021/2022 To Update HOPWA Allocations For HUD Grant Year 2021;
    - (2) Amend Resolution No. 88709, Which Among Other Things, Authorized 2021 HOPWA Allocations Between Alameda County And Contra Costa County, To Modify Said Resolution To Reflect Updated Allocations Made Under The 2021 HOPWA Grant To Specific Entities In An Estimated Total Amount Of \$2,184,446 Contingent Upon Available Funding From The U.S. Department of Housing & Urban Development; And
    - (3) Authorize The Use Of General Purpose Funds To Pay Up To \$15,826 For Central Services Overhead Charges Under The 2021 HOPWA Grant, Grant No. CAH21-F001
- 3. A Resolution To:
  - (1) Authorize The City Administrator To Prepare And Submit To The United States Department Of Housing & Urban Development, A First Substantial

Amendment To The City of Oakland's Annual Action Plan for Fiscal Year 2022/23 To Update HOPWA Allocations For HUD Grant Year 2022;

- (2) Amend Resolution No. 89310, Which Among Other Things, Authorized 2022 HOPWA Allocations Between Alameda County And Contra Costa County, To Modify Said Resolution To Reflect Updated Allocations Made Under The 2022 HOPWA Grant To Specific Entities In An Estimated Total Amount Of \$3,290,231 Contingent Upon Available Funding From The U.S. Department of Housing & Urban Development; And
- (3) Authorize The Use Of General Purpose Funds To Pay Up To \$15,691 For Central Services Overhead Charges Under The 2022 HOPWA Grant, Grant No. CAH22-F001.

For questions regarding this report, please contact Gregory Garrett, Community Development & Engagement Manager, at (510) 697-6444.

Respectfully submitted,

Emily Weinstein Emily Weinstein (Jun 8, 2023 13:15 PDT)

Emily Weinstein Interim Director, Department of Housing & Community Development

Reviewed by: Emily Weinstein, Interim Director Department of Housing & Community Development

Prepared by: Gregory Garrett, CDBG Manager Department of Housing & Community Development

Attachment (1) (A): CDBG, HOME, HOPWA, ESG, and RLFPI Allocations & Back Up Projects

		0000,	HOME, ESG, HO	JP VVA 2023/24	ALLOCATION	3				ATTACHMENT A		
PROJECT	Line	AWARDEE	Project Number	CDBG FY 22/23 Up To	CDBG CARRY- FORWARD- Up To		HOME	HOPWA	ESG	TOTAL		
City of Oakland Housing & Community Development HOPWA - Grantee Administration FY 2023/24-2026/27	1	City of Oakland	1006666					\$ 111,677		\$	111,677	
City of Oakland Housing & Community Development HOPWA-Facility Based Operating Costs fy 2023/24- 2026/27		Alameda County Healthy Homes Department	1006666					\$ 990,000		\$	990,000	
City of Oakland Housing & Community Development HOPWA- <b>Project</b> <b>Sponsor Admin. fy</b> 2023/24-2026/27	3	Alameda County Healthy Homes Department	1006666					\$ 47,962		\$	47,962	
City of Oakland Housing & Community Development HOPWA-Information and Referral fy 2023/24-2026/27		Alameda County Healthy Homes Department - <b>Eden</b> I & R	1006666					\$ 195,573		\$	195,573	
City of Oakland Housing & Community Development HOPWA- <b>Project</b> <b>Sponsor Admin. fy</b> 2023/24-2026/27	5	Alameda County Healthy Homes Department - Eden I & R	1006666					\$ 11,445		\$	11,445	
City of Oakland Housing & Community Development HOPWA- <b>Permanent</b> <b>Housing Placement</b> fy 2023/24-2026/27		Alameda County Healthy Homes Department - East Oakland Community Project	1006666					\$ 34,375		\$	34,375	
City of Oakland Housing & Community Development HOPWA-Information & Referral 2023/24- 2026/27		Alameda County Healthy Homes Department - East Oakland Community Project	1006666					\$ 56,250		\$	56,250	
City of Oakland Housing & Community Development HOPWA- <b>Support</b> Services FY 2023/24- 2026/27		Alameda County Healthy Homes Department - East Oakland Community Project	1006666					\$ 245,675		\$	245,675	
City of Oakland Housing & Community Development HOPWA- <b>Support</b> Services FY 2023/24- 2026/27		Alameda County Healthy Homes Department - East Bay Innovations	1006666					\$ 38,678		\$	38,678	
City of Oakland Housing & Community Development HOPWA-Short Term Rent Mortgage & Utilities 2023/24- 2026/27	10	Alameda County Healthy Homes Department -AIDS Project of the East Bay	1006666					\$ 381,285		\$	381,285	
City of Oakland Housing & Community Development HOPWA-Tenant Based Rental Assistance FY 2023/24-2026/27		Alameda County Healthy Homes Department -AIDS Project of the East Bay	1006666					\$ 439,413		\$	439,413	

#### CDBG, HOME, ESG, HOPWA 2023/24 ALLOCATIONS

#### ATTACHMENT A

City of Oakland Housing & Community Development HOPWA-Support Services FY 2023/24- 2026/27	12	Alameda County Healthy Homes Department - Resources for Community Development	1006666					\$ 54,400		\$ 54,400
City of Oakland Housing & Community Development HOPWA-Short Term Rent, Mortgage and	13	Contra Costa County	1006666					\$ 70,000		\$ 70,000
City of Oakland Housing & Community Development HOPWA-Information & Referrals FY	14	Contra Costa County	1006666					\$ 253,708		\$ 253,708
City of Oakland Housing & Community Development HOPWA-Permanent Housing Placement	15	Contra Costa County	1006666					\$ 31,500		\$ 31,500
City of Oakland Housing & Community Development HOPWA-Support Services FY 2023/24-	16	Contra Costa County	1006666					\$ 590,364		\$ 590,364
City of Oakland Housing & Community Development HOPWA- <b>Project</b> Sponsor Admin. FY	17	Contra Costa County	1006666					\$ 71,172		\$ 71,172
City of Oakland Housing & Community Development HOPWA- <b>Unallocated</b> FY 2023/24-2026/27	18	Contra Costa County	1006666					\$ 99,089		\$ 99,089
City of Oakland Housing and Community Development Minor Home Repair Program	19	Alameda County Healthy Homes Department	1006861 -\$98,112 CF 1006231 \$31,088 CF 1001107 \$30,000	98,112	\$ 61,088					\$ 159,200
City of Oakland Access Improvement Project and Lead Safe Painting	20	City of Oakland HCD Residential Lending/Rehabiliatio n	1006863 CF 1005945	301,000	\$ 139,000					\$ 440,000
Affordable Housing Funding New Construction/Rehabilit ation of Affordable Rental Housing	21	City of Oakland HCD/ Housing Development Services	1000379				\$ 293,567			\$ 293,567
Affordable Housing Funding New Construction/Rehabilit ation of Affordable Rental Housing	22	City of Oakland HCD/ Housing Development Services	1000379				\$2,642,100			\$ 2,642,100
Emergency Home Repair Program & Home Maintenance & Improvement Program	23	City of Oakland HCD Residential Lending/Rehabiliatio n	1006865 CDBG 1006868 RLPI	69,891		\$ 850,000				\$ 919,891
Department of Human Services/ Admin	24	Community Housing Services Administration	1006654	\$ 495,462						\$ 495,462
Department of Human Services/ Program Delivery		Community Housing Services Program Delivery	1006660	\$ 240,327						\$ 240,327
Department of Human Services/ PATH Set Aside	26	East Oakland Community Project Operations/Abode - for PATH 3rd Party Agreements	EOCP- 1006683- \$158,244 PATH- 1006661- \$246,772	405,016						\$ 405,016
PATH ESG Admin	27	City of Oakland /HSD/CHS	1006663						\$ 49,107	\$ 49,107
PATH ESG Grant Agreements		City of Oakland /HSD/CHS	1006663						\$ 605,658	605,658
City of Oakland Business Assistance	29	Economic Workforce Development	1006870	\$ 310,858						\$ 310,858
City of Oakland HCD Fair Housing	30	East Bay Community Law	1006872	\$ 261,476						\$ 261,476

City of Oakland HCD Fair Chance Ordinance	31	To Be Determined	1006874 CDBG CF 1006448	\$ 90,000	\$ 90,000			\$ 180,000
Code Compliance Relocation Program	32	City of Oakland HCD/Community Development Engagement	1006876 CDBG CF 1006232	132,000	\$ 130,000			\$ 262,000
AntiDiscplacement Info and Referral & Relocation Staff	33	City of Oakland HCD/Community Development Engagement	1006882	\$ 181,000				\$ 181,000
Rehabiliation Program Delivery	34	City of Oakland HCD/Res. Lending - Rehabilitation	1006880	\$ 785,826				\$ 785,826
CDBG Program Administration	35	City of Oakland Community Development & Engagement	1006883	\$ 742,623				\$ 742,623
CDBG Program Delivery	36	City of Oakland Community Development & Engagement	1006883	\$ 601,635				\$ 601,635
Commercial Lending	37	Main Street Launch	1006888	\$ 300,000				\$ 300,000
Housing Stability/Housing Related Legal and Rental Assistance*	38	Homeless Prevention/Intervent ion Agency	1006890	\$ 494,897				\$ 494,897
Acquisition for support of affordable housing	39	City of Oakland/HCD Protection and Preservation	1006892	\$ 1,841,477				\$ 1,841,477

Totals

\$ 7,351,600 \$ 420,088 \$ 850,000 \$2,935,667 \$3,722,566 \$ 654,765 \$ 15,934,686

Attachment A

	for pr	ojects listed as part of	f this legislation or u	nder	either of the	2020	/21 - 2024/25	Five	Year Cons
BACK UP PROJECTS		а	Project Numbers (To be Determined Upon	- All	locations	FOR	G CARRY- WARD - cations Up	LOA	/OLVING AN DGRAM-
Homeless Prevention/Interventio n. Wrap around services and short term financial assistance. (Subject to public service cap unless funded with 2019 and 2020 CDBG Funds	BU1			\$	500,000	\$	500,000		
Residential Lending Rehabilitation Programs- Preservation-Owner Occupied	BU2			\$	200,000	\$	200,000	\$	500,000
Affordable Housing Acquisition for Rehab- Production (New construction not eligible under CDBG)	BU3			\$	2,000,000	\$	500,000	\$	500,000
Interim Assistance- Emergency Conditions	BU4			\$	600,000	\$	600,000	\$	500,000
Code Enforcement Relocation	BU5			\$	250,000	\$	250,000		

Pre-Approved Back-Up projects to be funded with CDBG funds in case of delay, cancelation or deobligation of current and prior year (carryforward) CDBG funds for projects listed as part of this legislation or under either of the 2020/21 - 2024/25 Five Year Consolidated Plan or 2020/21 - 2023/24 Annual Action Plans.