



# AGENDA REPORT

**TO:** Steven Falk  
Interim City Administrator

**FROM:** G. Kentrell Killens  
Interim Chief of Violence  
Prevention

**SUBJECT:** DVP Grant Agreements

**DATE:** May 24, 2023

City Administrator Approval

Date: Jun 1, 2023

## RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution To:

- 1. Amend Existing Grant Agreements With Four Non-Profit Organizations Funded To Conduct Summer 2023 Town Nights Violence Prevention Events To Extend The End Date From June 30, 2023, To September 30, 2023, With No Change In Funding Amount; And**
- 2. Amend Existing Grant Agreements With Twenty-Nine Non-Profit Organizations And Public Agencies To Provide Violence Prevention And Intervention Services To Extend The End Date From June 30, 2023, to September 30, 2023, And Add A Total Amount Not To Exceed Four Million Six Hundred Thousand Dollars (\$4,600,000); And**
- 3. Award A Grant Agreement To The Center For Employment Opportunities For Employment Services For The Period Of July 1, 2023, to June 30, 2024, In An Amount Not To Exceed Two Hundred Thousand Dollars (\$200,000).**

## EXECUTIVE SUMMARY

This resolution amends existing grant agreements with four non-profit organizations funded to host Summer 2023 Town Nights events by extending the end date from June 30, 2023, to September 30, 2023. The current grant agreements have a term of July 1, 2022, to June 30, 2023, but Summer 2023 Town Nights events will take place from June 16, 2023, to July 21, 2023. An end-date extension is needed for these grant agreements in order to fully cover the service implementation and reporting period. No money will be added to these grant agreements, as they are already fully funded.

This resolution also amends existing grant agreements with 29 non-profit organizations and public agencies by extending the end date from June 30, 2023, to September 30, 2023, and adding a total of \$4,600,000. Existing grant agreements with non-profit organizations and public agencies funded through the Department of Violence Prevention (DVP) to deliver violence prevention and intervention services expire on June 30, 2023, but the DVP cannot develop funding recommendations for the entirety of Fiscal Year (FY) 23-24 until the City of Oakland's

Public Safety Committee  
June 13, 2023

FY23-25 biennial budget is adopted in June 2023. This proposal extends existing grant agreements at their current funding levels for three months in order to accomplish the following:

1. Ensure that critical violence prevention and intervention services continue uninterrupted beyond June 30, 2023.
2. Allow future grant awards to be determined based on a finalized FY23-25 budget and in consultation with the Safety and Services Oversight Commission.
3. Provide adequate notice to funded agencies regarding any future budget reductions that may significantly impact agency staffing and program operations.

Lastly, this resolution awards a grant agreement to the Center for Employment Opportunities to deliver employment services to individuals at high risk for violence for the period of July 1, 2023, to June 30, 2024, in an amount up to \$200,000. Funding for this grant award comes from a state grant obtained by the Oakland Workforce Development Board.

### **BACKGROUND / LEGISLATIVE HISTORY**

**Measure Z.** In 2014, Oakland voters passed the Public Safety and Services Violence Prevention Act, also known as Measure Z, which imposed a special parcel tax and a parking surcharge tax to fund services in pursuit of the following three objectives:

1. Reduce homicides, robberies, burglaries and gun-related violence.
2. Improve police and fire emergency 911 response times and other police services.
3. Invest in violence prevention and intervention strategies that provide support for at-risk youth and young adults to interrupt the cycle of violence and recidivism.

Measure Z raised over \$26 million in FY 2021-22. Two million dollars was allocated to improve fire response services, \$700,000 was allocated to audit and evaluation services, \$14 million was allocated to the Oakland Police Department for violence reduction efforts, and \$9.3 million was allocated to the DVP for community-based violence prevention and intervention services.

Measure Z emphasizes the coordination of public systems and community-based services in the administration of violence prevention and intervention strategies, and it places a focus on youth and young adults at highest risk of violence. It also establishes a Public Safety and Services Violence Prevention Oversight Commission (SSOC) that oversees Measure Z spending by the DVP, Oakland Police Department, and Oakland Fire Department and makes recommendations to the Mayor and City Council regarding Measure Z expenditures. Measure Z will sunset in December 2024.

**Reimagining Public Safety General Purpose Funds.** On June 24, 2021, City Council adopted the FY21-23 Biennial Budget (Resolution No. 88717 C.M.S.). This budget incorporated Council President Fortunato Bas's amendments that provided a one-time appropriation of \$7 million in general purpose funds in FY21-22 and \$10 million in general purpose funds in FY22-23 to enhance violence prevention and intervention services.

**DVP 2022-2024 Strategic Spending Plan.** Every two to three years, the DVP prepares a spending plan that outlines the strategies and services it intends to implement during the next funding cycle. Table 1 presents the strategic investment areas for the DVP 2022-2024 Strategic Spending Plan (**Attachment A**), which align with the citywide priorities of holistic community safety and responsive, trustworthy government. By working to fulfill these goals, DVP also seeks to contribute to citywide reductions in racial disparities related to gun violence, family violence, and commercial sexual exploitation.

**Table 1. Strategy areas identified in the DVP 2022-2024 Strategic Spending Plan.**

Strategy Area	Goal	Percentage of DVP funding
Group and Gun Violence Response	Intervene in gun violence to save lives and support healing.	50%
Gender-Based Violence Response	Help people experiencing intimate partner violence and commercial sexual exploitation find safety and access to support.	25%
Community Healing and Restoration	Lift up the wisdom of people closest to violence and deepen their skills to promote community healing.	25%

The DVP 2022-2024 Strategic Spending Plan also details a theory of change that is based on the following public health premises:

- Services and programs should focus on specific neighborhoods of Oakland with underlying conditions that generate the highest rates of violence.
- Services and programs should focus on specific people who are determined to be at the center of violence (tertiary), at-risk for violence (secondary), and exposed/adjacent to violence (primary).
- Services and programs should be delivered at times of day and during days of the week when violence is most likely to occur.
- Services and programs should be delivered to the individual, peer, family, and community levels simultaneously.

In developing the 2022-2024 Strategic Spending Plan, the DVP conducted community listening sessions and worked closely with public partners to develop the framework and recommendations for funding allocations.

**FY22-23 Grant Agreements.** FY22-23 funding awards resulted from a competitive RFQ process and were developed in alignment with the DVP 2022-2024 Strategic Spending Plan. Contracts were awarded to 31 agencies for a total amount of \$19,350,000. FY22-23 grant agreements were approved by the SSOC on May 23, 2022, and by City Council on June 21, 2022 (Resolution No. 89273 C.M.S. and Resolution No. 89462 C.M.S.). Resolution No. 89648 C.M.S. added \$450,000 to four FY22-23 contracts to fully fund Summer 2023 Town Nights events at seven sites. Resolution No. 89648 C.M.S. also awarded two new contracts to East Oakland Boxing Association and Family Bridges, Inc., each in the amount of \$150,000, to host Summer 2023 Town Nights events at two additional sites.

**DVP Funding Cycles.** As required, the DVP seeks City Council approval for each set of annual funding allocations to grantee agencies. Information on prior City Council requests and approvals is provided below.

Prior:           FY17-18: 2.5 years; Resolution No. 85720 C.M.S.  
                  FY18-19: 1-year extension; Resolution No. 87195 C.M.S.  
                  FY19-20: 2 years; Resolution No. 87756 C.M.S.  
                  FY20-21: 1-year extension; Resolution No. 88120 C.M.S.  
                  FY21-22: 1-year extension; Resolution No. 88654 C.M.S.

Current:        FY22-24 (2.5 years; Resolution No. 89273 C.M.S. and Resolution No. 89462 C.M.S.)

**Summer 2023 Town Nights Contracts.** Through Resolution No. 89273 C.M.S. and Resolution 89648 C.M.S., the DVP funded four organizations to host Summer 2023 Town Nights events at seven sites with a grant term of July 1, 2022, to June 30, 2023. Summer 2023 Town Nights events will take place from June 16, 2023, to July 21, 2023, which extends beyond the current term of these grant agreements.

## **ANALYSIS AND POLICY ALTERNATIVES**

The DVP recommends amending existing grant agreements with four non-profit organizations funded to host Summer 2023 Town Nights events by extending the end date from June 30, 2023, to September 30, 2023. The current grant agreements have a term of July 1, 2022, to June 30, 2023, but Summer 2023 Town Nights events will take place from June 16, 2023, to July 21, 2023. An end-date extension is needed for these grant agreements in order to fully cover the service implementation and reporting period. No money will be added to these grant agreements, as they are already fully funded.

The DVP also recommends amending existing grant agreements with 29 non-profit organizations and public agencies funded to deliver violence prevention and intervention services by extending the end date from June 30, 2023, to September 30, 2023, and adding a total amount of \$4,600,000. Existing grant agreements with non-profit organizations and public agencies for violence prevention and intervention services expire on June 30, 2023, but the DVP cannot develop funding recommendations for the entirety of FY23-24 until the City of Oakland's FY23-25 biennial budget is adopted in June 2023. This proposal extends existing grant agreements and their current funding levels for three months in order to accomplish the following:

1. Ensure that critical violence prevention and intervention services continue uninterrupted beyond June 30, 2023.
2. Allow future grant awards to be determined based on a finalized FY23-25 budget and in consultation with the Safety and Services Oversight Commission.
3. Provide adequate notice to funded agencies regarding any future budget reductions that may significantly impact agency staffing and program operations.

The type, reach, and amount of each grant amendment are outlined in Tables 2-12 according to strategy area.

**STRATEGY AREA 1: GROUP AND GUN VIOLENCE (\$2,537,500)**

**Violent Incident Crisis Response (VICR).** Table 2 provides an overview of agencies, estimated number of people served, and funding amounts for grant agreements recommended in the VICR sub-strategy. This sub-strategy supports a community-based shooting and homicide response network that connects victims of gun violence and their families to services and prevents retaliatory violence. Violence interrupters from Communities United for Restorative Youth Justice, Building Opportunities for Self Sufficiency, Trybe, Community and Youth Outreach, and Youth ALIVE! respond to shooting and homicide scenes 24/7 to assess risk of retaliatory violence and interrupt potential conflicts between groups or individuals. They also support victims and families through referrals to services and support with relocation. Interrupters rely on their community credibility and knowledge of Oakland street violence to form relationships that allow them to intervene in volatile situations.

**Table 2. Grant Amendment Recommendations for the Violent Incident Crisis Response Sub-Strategy for the Service Period of July 1, 2023, to September 30, 2023.**

Activity	Agency	Focus area	Estimated # served	Additional amount
Violence interruption	Youth ALIVE!	Citywide	25	\$150,000
	Communities United for Restorative Youth Justice	D5	15	\$75,000
	Building Opportunities for Self-Sufficiency	D3, D6	25	\$150,000
	Trybe	D2	15	\$75,000
	Community & Youth Outreach	D6, D7	18	\$100,000
Hospital-based intervention	Youth ALIVE!	Citywide	38	\$93,750
Family support	Youth ALIVE!	Citywide	25	\$68,750
Emergency relocation	Youth ALIVE!	Citywide	16	\$66,250
<b>TOTAL</b>			<b>177</b>	<b>\$778,750</b>

In addition to violence interruption, Youth ALIVE! provides services related to hospital-based intervention, family support, and emergency relocation. Agency staff perform outreach to gunshot victims referred by local hospitals in order to connect them to life coaching and other support services. Youth ALIVE!'s Khadafy Washington Project provides services to families of homicide victims, including support with funeral planning and completing victim compensation applications. Youth ALIVE! also funds the temporary relocation of individuals in immediate danger.

All VICR activities are coordinated by DVP staff through regular phone and text communication, weekly shooting review meetings, and a review of data entered into the DVP's data management system.

**Youth Diversion and Youth and Adult Life Coaching.** Table 3 provides an overview of agencies, estimated number of people served, and funding amounts for grant agreements recommended in the Youth Diversion and Youth and Adult Life Coaching sub-strategy. This sub-strategy centers on transformative relationships between people involved in gun violence and trained peer professionals with similar life experiences. It also develops families as an asset through practices to promote cohesion and celebrate ancestral connections.

**Table 3. Grant Amendment Recommendations for the Youth Diversion and Youth & Adult Life Coaching Sub-Strategy for the Service Period of July 1, 2023, to September 30, 2023.**

Activity	Agency	Focus area	Estimated # served	Additional amount
Youth diversion	Community Works West	Citywide	8	\$50,000
	National Institute for Criminal Justice Reform	Citywide	8	\$50,000
	Oakland Unified School District – Juvenile Justice Center Strategy	Citywide	94	\$21,250
Youth life coaching	East Bay Asian Youth Center	Citywide	18	\$122,500
	Safe Passages	Citywide	9	\$68,750
	The Mentoring Center	Citywide	9	\$68,750
Adult life coaching	The Mentoring Center	D3, D1	18	\$117,500
	Roots Community Health Center	D7	9	\$67,500
	Communities United for Restorative Youth Justice	D5	9	\$75,000
	Community & Youth Outreach	D6	18	\$117,500
	Abode Services	Citywide	5	\$37,500
<b>TOTAL</b>			<b>205</b>	<b>\$796,250</b>

Youth life coaching is centered on transformative relationships and involves advocacy, system navigation, family engagement, incentives, and socio-emotional skill development. East Bay Asian Youth Center, Safe Passages, and The Mentoring Center will provide life coaching and support services for youth transitioning from the Alameda County Juvenile Justice Center and youth identified through the Alameda County Probation Department and school referrals. The Oakland Unified School District will support rapid school placement following a release from the Juvenile Justice Center and will refer youth to life coaching.

Adult life coaches at The Mentoring Center, Community & Youth Outreach, Roots Community Health Center, and Communities United for Restorative Youth Justice will provide individual support through advocacy, systems navigation, family engagement, financial incentives, connection to resources such as housing and mental health, and socio-emotional skill development. The Mentoring Center will focus services in West and North Oakland, Communities United for Restorative Youth Justice will focus services in Central Oakland, Community & Youth Outreach will focus services in Central and East Oakland, with citywide capacity, and Roots Community Health Center will focus services in Deep East Oakland.

Given that housing has been identified as a top need for life coaching participants, Abode Services will provide housing-focused coaching and placement support to participants in the Oakland PATH Re-Housing Initiative.

**Youth Career Exploration and Adult Employment & Education Support Services.** Table 4 provides an overview of agencies, estimated number of people served, and funding amounts for grant agreements recommended in the Youth Career Exploration and Adult Employment & Education Support Services sub-strategy. Youth education and career exploration programs must support academic achievement and offer a range of opportunities to explore work and career options, both after school and in the summer. Youth Employment Partnership, in partnership with the Alameda County Office of Education, will provide employment training, internships and education support to high-risk youth between 14 and 18. Lao Family Community Development will provide life skills coaching, career exploration and academic case management and support to high-risk youth ages 14-18. Oakland Kids First will provide paid internships and employment readiness services to students at Castlemont High School. In collaboration with the Human Services Department’s Oakland Fund for Children and Youth, DVP will provide additional funding to Safe Passages to serve opportunity youth up to age 21.

Adult employment providers will emphasize paid work experience/transitional employment, certifications, or educational advancement, as well as job placement and retention. Center for Employment Opportunities will offer a crew-based model that provides immediate access to income (daily pay) while also providing job coaching and placement with a wide range of employers. Oakland Private Industry Council will offer soft skills and coaching support along with transitional employment to prepare participants for work and mental health services. Youth Employment Partnership will provide connection to training partners at Cypress Mandela and West Oakland Job Resource Center and serve transition-age youth.

**Table 4. Grant Amendment Recommendations for the Youth Career Exploration and Adult Employment & Education Support Sub-Strategy for the Service Period of July 1, 2023, to September 30, 2023.**

Activity	Agency	Focus area	Estimated # served	Additional amount
Adult Employment	Oakland Private Industry Council	Citywide	13	\$75,000
	Youth Employment Partnership	Citywide	7	\$75,000
Youth Employment	Lao Family Community Development	Citywide	8	\$50,000
	Oakland Kids First	Citywide	9	\$50,000
	Safe Passages	Citywide	5	\$12,500
	Youth Employment Partnership	Citywide	15	\$100,000
<b>TOTAL</b>			<b>57</b>	<b>\$362,500</b>

Lastly, the Oakland Workforce Development Board secured a state grant from the Californians For All Youth Jobs Corps/Oakland Forward Program to deliver employment-related to services to adults in Oakland. Using this grant funding, the DVP will award up to \$200,000 to Center for

Employment Opportunities to deliver employment training and placement services to individuals ages 18 to 35 who are on probation or parole in Oakland.

**School-site Violence Intervention and Prevention (VIP) Teams.** Table 5 provides an overview of agencies, estimated number of people served, and funding amounts for grant agreements recommended in the School-site VIP Teams sub-strategy. VIP teams deliver services at seven high schools in the Oakland Unified School District (OUSD) and are comprised of three staff members who are hired and supervised by grantee agencies:

- Violence interrupter: The violence interrupter conducts safety assessments, mediates conflicts, facilitates support and educational groups for students who may be group-affiliated, and refers youth to needed services.
- Life coach: The life coach provides one-on-one case management to students who have caused violence or been victims of violence. The life coach helps students and their families reduce high-risk behaviors, improve functioning, increase motivation, and address limiting or unhealthy beliefs.
- Gender-based violence specialist: The gender-based violence specialist delivers workshops for students to address dating violence, stalking, sexual harassment, sexual assault, and commercial sexual exploitation. The gender-based violence specialist also provides service referrals and general support for impacted students.

Family Violence Law Center supervises and coordinates the gender-based violence specialists at all school sites. Youth ALIVE! delivers life coaching and violence interruption services at Castlemont High School and Ruidsdale Continuation School, and Communities United for Restorative Youth Justice delivers life coaching and violence interruption services at Fremont High School. At McClymonds High School and Ralph J. Bunche Academy, Community & Youth Outreach delivers violence interruption services and Student Program for Academic and Athletic Transitioning delivers life coaching. At Oakland High School and Dewey Academy, Youth ALIVE! provides violence interruption services and East Bay Asian Youth Center provides life coaching. Lastly, Restorative Justice for Oakland Youth is funded to lead restorative justice circles at all seven high schools in response to incidents of violence that take place at school or in the community, with a particular emphasis on Ruidsdale High School, Dewey Academy, and Castlemont High School.

VIP team members are trained in conflict resolution, mediation, child and adolescent development, and gender-based violence. The teams are tasked with implementing strategies to prevent violence in schools while simultaneously helping prevent the spread of violence in the broader Oakland community. Team members coordinate with community school managers and join their respective school's coordination of services teams and safety team. VIP teams complement rather than replace existing support providers at school sites, including mental health clinicians, restorative justice facilitators, and nurses funded through OUSD and other community partners. By embedding as part/full-time staff members at their school sites, VIP team members are able to develop the relationships with students that are needed to identify and prevent violence in a meaningful way.

**Table 5. Grant Amendment Recommendations for the School-Site Violence Intervention and Prevention Teams Sub-Strategy for the Service Period of July 1, 2023, to September 30, 2023.**

Activity	Agency	Focus area	Estimated # served	Additional amount
Life Coaching, Violence Interruption, and Gender-Based Violence Support	Family Violence Law Center (Fiscal sponsor for Youth ALIVE!)	D2, DD36	29	\$262,500
	Communities United for Restorative Youth Justice	D5	15	\$75,000
	Community & Youth Outreach	D3	10	\$50,000
	East Bay Asian Youth Center	D2	9	\$75,000
	Student Program for Academic and Athletic Transitioning	D3	5	\$50,000
Restorative Justice	Restorative Justice for Oakland Youth	D6	63	\$87,500
<b>TOTAL</b>			<b>131</b>	<b>\$600,000</b>

**STRATEGY AREA 2: GENDER-BASED VIOLENCE (\$1,100,000)**

**Crisis Response.** Table 6 provides an overview of agencies, estimated number of people served, and funding amounts for grant agreements recommended in the Gender-Based Violence (GBV) Crisis Response sub-strategy. Agencies funded in this sub-strategy provide crisis response services to victims of intimate partner violence, sexual violence, family violence, and commercial sexual exploitation.

Family Violence Law Center, in partnership with Bay Area Women Against Rape, will staff one 24-hour hotline to support individuals experiencing intimate partner violence and one 24-hour hotline for individuals experiencing commercial sexual exploitation and sexual assault. Hotline callers will be connected to the other resources funded in the Housing and Wrap Around Services sub-strategies.

**Table 6. Grant Amendment Recommendations for the GBV Crisis Response Sub-Strategy for the Service Period of July 1, 2023, to September 30, 2023.**

Activity	Agency	Focus area	Estimated # served	Additional amount
24-hour hotline	Family Violence Law Center (with BAWAR)	Citywide	625	\$100,000
24-hour bedside advocacy	Ruby's Place (with S.H.A.D.E.)	Citywide	13	\$62,500
	Family Violence Law Center (with Progressive Transitions)	Citywide	13	\$62,500
<b>TOTAL</b>			<b>651</b>	<b>\$225,000</b>

Ruby’s Place will provide 24-hour beside advocacy and accompaniment at UCSF Benioff Children’s Hospital Oakland and other local clinics to support people experiencing various forms of GBV in accessing support and care. Family Violence Law Center, in partnership with Progressive Transitions, will provide 24-hour bedside advocacy and accompaniment at other healthcare locations in Oakland.

**Housing.** Table 7 provides an overview of agencies, estimated number of people served, and funding amounts for grant agreements recommended in the GBV Housing sub-strategy. This sub-strategy provides safe emergency housing beds for victims and survivors of GBV and their families, as well as access to longer-term transitional housing. Covenant House will provide shelter to youth and young adults who are victims of commercial sexual exploitation at their shelter located in Oakland. Family Violence Law Center, in partnership with Bay Area Women Against Rape, will provide hotel vouchers and other immediate financial assistance to help survivors obtain safe shelter. Sister 2 Sister will provide shelter in a safe, sober living environment for women of all ages. Lastly, Love Never Fails will provide 12-18 months of transitional housing to GBV survivors outside of Oakland to stabilize them following a crisis.

**Table 7. Grant Amendment Recommendations for the GBV Housing Sub-Strategy for the Service Period of July 1, 2023, to September 30, 2023.**

Activity	Agency	Focus area	Estimated # served	Additional amount
Emergency shelter	Covenant House	Citywide	44	\$100,000
	Family Violence Law Center (with BAWAR)	Citywide	50	\$50,000
	Sister to Sister	Citywide	13	\$50,000
Transitional housing	Building Opportunities for Self-Sufficiency (fiscal sponsor for Love Never Fails)	Citywide	13	\$75,000
<b>TOTAL</b>			<b>120</b>	<b>\$275,000</b>

**Wraparound Supports.** Table 8 provides an overview of agencies, estimated number of people served, and funding amounts for grant agreements recommended in the GBV Wraparound Supports sub-strategy. This sub-strategy provides life coaching, legal advocacy, therapeutic support, and safe spaces for survivors of GBV. Services facilitate survivor healing and resiliency and improve safety, mental and physical health, and financial stability.

East Bay Asian Youth Center will provide life coaching services delivered by dedicated staff who specialize in working with commercially sexually exploited youth and have non-English language capacity. Family Violence Law Center will provide legal support and, in partnership with Mujeres Unidas y Activas and Bay Area Women Against Rape, therapeutic support services. The Oakland Unified School District’s Office of Equity and Building Opportunities for Self-Sufficiency, in partnership with A Safe Place, Adamika Village, S.H.A.D.E., Love Never Fails, and Men Creating Peace, will provide a diverse offering of therapeutic support services to survivors of GBV. These services include traditional mental health counseling, support groups, and healing circles. Young Women’s Freedom Center and the Oakland Lesbian Gay Bisexual Transgender Queer or Questioning Plus (LGBTQ+) Center will provide safe space alternatives for commercially sexually exploited youth, LGBTQ+ youth, and gender-nonconforming youth who

have experienced GBV. Building Opportunities for Self-Sufficiency will provide job coaching, placement, and retention services for people experiencing GBV in partnership with S.H.A.D.E., who will facilitate life skills and leadership training, Love Never Fails, who will provide a training program in coding, and Realized Potential, who will offer classes for young men who have participated in commercial sexual exploitation.

**Table 8. Grant Amendment Recommendations for the GBV Wraparound Supports Sub-Strategy for the Service Period of July 1, 2023, to September 30, 2023.**

Activity	Agency	Focus area	Estimated # served	Additional amount
Life coaching	East Bay Asian Youth Center	Citywide	10	\$62,500
Legal advocacy	Family Violence Law Center (with Bay Area Legal Aid and Justice At Last)	Citywide	125	\$162,500
Employment	Building Opportunities for Self-Sufficiency (with S.H.A.D.E., Love Never Fails, and Realized Potential)	Citywide	9	\$87,500
Therapeutic support	Family Violence Law Center (with Mujeres Unidas y Activas and BAWAR)	Citywide	13	\$75,000
	Building Opportunities for Self-Sufficiency (Fiscal sponsor for A Safe Place, Adamika Village, Love Never Fails, and Men Creating Peace)	Citywide	38	\$75,000
	Oakland Unified School District – Office of Equity	Citywide	25	\$50,000
Safe space alternative	Youth Women’s Freedom Center	Citywide	25	\$50,000
	Oakland LGBTQ Community Center	Citywide	19	\$37,500
<b>TOTAL</b>			<b>264</b>	<b>\$600,000</b>

**STRATEGY AREA 3: COMMUNITY HEALING (\$962,500)**

**Healing/Restorative Activities.** Table 9 provides an overview of agencies, estimated number of people served, and funding amounts for grant agreements recommended in the Healing and Restorative Activities sub-strategy. This sub-strategy includes community healing events and activities that seek to build unity and change norms around community violence through restorative and trauma-informed approaches that are rooted in the identity and culture of the communities served. Healing activities are generally available to the community and respond to the wishes of family members who have lost a loved one to violence. Activities provide safe, supportive spaces for the community to gather on weekends and evenings, when violence is most likely to occur.

**Table 9. Grant Amendment Recommendations for the Healing and Restorative Activities Sub-Strategy for the Service Period of July 1, 2023, to September 30, 2023.**

Agency	Focus area	Estimated # served	Additional amount
Catholic Charities of the Diocese of Oakland	Citywide	50	\$50,000
Restorative Justice for Oakland Youth	Citywide	50	\$50,000
Urban Peace Movement (fiscal sponsor of Movement Strategy Center)	Citywide	100	\$87,500
Building Opportunities for Self-Sufficiency (fiscal sponsor of Khadafy Washington Foundation and Adamika Village)	Citywide	63	\$62,500
<b>TOTAL</b>		<b>263</b>	<b>\$250,000</b>

Catholic Charities of the Diocese of Oakland will provide healing circles and restorative activities to youth and families throughout Oakland, with a focus on schools and support for mothers who have lost a child to homicide. Restorative Justice for Oakland Youth will provide healing circles, with an emphasis on formerly incarcerated individuals, LGBTQI+, and youth. Urban Peace Movement focuses on events that serve as outlets for community members to come together and connect in safe, positive spaces to promote peace and access healing supports. Urban Peace Movement will also provide emergency support for families and loved ones experiencing immediate loss. Khadafy Washington Foundation will provide ongoing support groups and remembrances, with a focus on mothers. Adamika Village will provide immediate responses to violence in communities through events such as marches and vigils.

**Neighborhood and Community Teams.** Table 10 provides an overview of agencies, estimated number of people served, and funding amounts for grant agreements recommended in the Neighborhood and Community Teams sub-strategy. This sub-strategy seeks to engage residents in neighborhoods that are most impacted by community violence through activities and events that build community cohesion and support collective healing.

**Table 10. Grant Amendment Recommendations for the Neighborhood and Community Teams Sub-Strategy for the Service Period of July 1, 2023, to September 30, 2023.**

Agency (Neighborhoods served)	Focus area	Estimated # served	Award amount
Trybe (San Antonio)	D2	50	\$90,000
Communities United for Restorative Youth Justice (Fruitvale)	D5	50	\$90,000
Roots Community Health Center (East Oakland)	D6, D7	50	\$90,000
Building Opportunities for Self-Sufficiency (West Oakland)	D3	50	\$90,000
Community & Youth Outreach (East Oakland)	D6	50	\$90,000
<b>TOTAL</b>		<b>250</b>	<b>\$450,000</b>

Neighborhood and Community Team (NACT) members will serve as credible messengers and visible ambassadors of the DVP's network of service providers in the community. NACT members are rooted in the community and able to nurture relationships that can be leveraged to

mediate group violence and retaliation. NACT members promote community events that are designed to restore, strengthen, and beautify neighborhoods, and they connect community members to DVP network services and other resources. NACT members also support community members after a shooting or homicide.

**Therapeutic Supports.** Table 11 provides information on the one grant being recommended by the DVP in the Therapeutic Supports sub-strategy. Catholic Charities of the Diocese of Oakland will offer therapeutic support services for families, peers, and loved ones following a homicide, including individual psychotherapy, healing practices, and support groups. Catholic Charities of the Diocese of Oakland will also offer services for peers and family members impacted by secondary trauma following the traumatic event.

**Table 11. Grant Amendment Recommendations for the Therapeutic Supports Sub-Strategy for the Service Period of July 1, 2023, to September 30, 2023.**

Agency	Focus area	Estimated # served	Additional amount
Catholic Charities of the Diocese of Oakland	Citywide	13	\$50,000
<b>TOTAL</b>		<b>13</b>	<b>\$50,000</b>

**Community Capacity Building.** Table 12 provides an overview of agencies, estimated number of people served, and funding amounts for grant agreements recommended in the Community Capacity Building sub-strategy. Recognizing that Oakland residents who are closest to the pain are also closest to the solution, the DVP provides small grants and training to emerging community-based organizations and individuals living in the neighborhoods most impacted by violence in order to help them implement effective solutions.

Urban Strategies Council will develop the natural leadership skills of Oakland residents through training opportunities and learning communities for residents, family members, grassroots service providers, community healers, and mentors in the DVP's priority neighborhoods. Urban Strategies will work with the NACTs to recruit residents interested in attending trainings.

The Youth Leadership Institute will act as the fiscal and program manager for mini grants awarded to emerging organizations and individuals interested in implementing solutions to community violence. Grants will range in size and in focus area but may include community-building, peer support for survivors of violence, leadership development, or other events and activities to change norms around violence. Youth Leadership Institute will also provide training for community members who select the mini-grant recipients.

**Table 12. Grant Amendment Recommendations for the Community Capacity Building and Mini Grants Sub-Strategy for the Service Period of July 1, 2023, to September 30, 2023.**

Agency	Focus area	Estimated # served	Additional amount
Urban Strategies Council	Citywide	38	\$62,500
Youth Leadership Institute	Citywide	16	\$150,000
<b>TOTAL</b>		<b>54</b>	<b>\$212,500</b>

Finally, the DVP recommends awarding a grant agreement to the Center for Employment Opportunities to deliver employment services to individuals at high risk for violence for the period of July 1, 2023, to June 30, 2024, in an amount up to \$200,000. Funding for this grant award comes from a state grant obtained by the Oakland Workforce Development Board.

### **FISCAL IMPACT**

Approval of this resolution will authorize the City Administrator to amend existing grant agreements with 29 non-profit and public agency partners to fund violence prevention and intervention services in the approved strategy areas for the period of July 1, 2023, to September 30, 2023. The total cost of services for this three-month period is \$4,600,000. Additionally, approval of this resolution will authorize the City Administrator to award a grant agreement to the Center for Employment Opportunities to deliver employment services to individuals at high risk for violence for the period of July 1, 2023, to June 30, 2024, in an amount up to \$200,000, using funding from a state grant obtained by the Oakland Workforce Development Board.

**Funding Sources.** The proposed grant amendments will be funded through the Measure Z – Violence Prevention and Public Safety Act Fund (2252) and the General Purpose Fund (1010) when projects are created (Table 13).

**Table 13. Funding Sources for Proposed Grant Amendments.**

<b>Funding source</b>	<b>Project</b>	<b>Fund</b>	<b>Org</b>	<b>Program</b>	<b>Number of awards</b>	<b>Additional amount</b>
Measure Z	TBD	2252	70211	PS37	34	\$2,707,500
General Purpose Fund	TBD	1010	70211	SC22	24	\$1,892,500
<b>TOTAL</b>					<b>58</b>	<b>\$4,600,000</b>

As in previous years, staff recommends that any unexpended balances due to grantees not meeting their deliverables be placed in the Measure Z – Violence Prevention and Public Safety Act of 2014 Fund (2252), Oakland Unite Organization (70211), Measure Z Service Prior Year Reserve Project (1004313), and Measure Z Program (PS37) and/or General Purpose Fund (1010), Oakland Unite Organization (70211), Reimaging Public Safety Project (1006367), and Fostering Safe and Healthy Communities Program (SC22).

The new grant agreement with Center for Employment Opportunities will be funded by a state grant received and administered by the Oakland Workforce Development Board. The fund for this grant is the State of California (2159) and the organization is Oakland Unite (70211).

**Leveraged Funds.** The DVP currently maintains seven grants with a total value of almost \$30 million to supplement violence prevention and intervention services funded through Measure Z and the General Purpose Fund. The DVP holds four state grants – two from the Board of State and Community Corrections for a total of \$7,499,620 and two from the California Department of Corrections and Rehabilitation for a total of \$19,134,347. The DVP also holds two federal grants from the Bureau of Justice Assistance in a total amount of \$1,200,000. Lastly, the DVP holds

one grant from the Gilead Foundation through the Oakland Fund for Public Innovation for \$1,800,000.

### **PUBLIC OUTREACH / INTEREST**

DVP staff conducted an intensive public input and planning process to develop the approved DVP 2022- 24 Strategic Spending Plan, upon which the proposed grant amendments are based. The DVP hosted four virtual community town halls from mid-February to mid-April 2021 to solicit input from Oakland residents impacted by violence, stakeholders, and community-based providers. These town halls averaged 92 attendees per event. In addition, DVP conducted 11 focus groups and 41 interviews with stakeholders, including family members who have lost loved ones to violence, DVP service providers and their program participants (by service strategy), Asian American community advocates, local and national public health and violence prevention experts, members of the Reimagining Public Safety Task Force, and representatives from public partner agencies such as the Alameda County Probation Department and Oakland Unified School District. All listening sessions were designed to provide small groups that maximized input from those in attendance. A range of expertise and lived experience was present in each session, with the majority of attendees identifying as Black or Latinx.

DVP staff presented these grant amendments to the SSOC at its meeting on May 22, 2023, and the SSOC approved them.

### **COORDINATION**

The City Attorney's Office, Budget Bureau, City Administrator's Office, and Mayor's Office were consulted during the preparation of this agenda report and corresponding resolution. If the proposed funding recommendations are approved, the DVP will lead scope and budget negotiations with all funded agencies to amend scopes of work and deliverables for the period of July 1, 2023, to September 30, 2023. The DVP will work closely with funded agencies during the award period to monitor service delivery, troubleshoot issues that arise, and support agencies in delivering services with the expected quality, dose, and reach.

### **PAST PERFORMANCE, EVALUATION, AND FOLLOW-UP**

**Evidence-Based Strategies.** The violence prevention and intervention strategies detailed in the DVP 2022-2024 Strategic Spending Plan and funded through FY22-23 contracts were selected due to their demonstration of effectiveness in prior evaluations of work in Oakland, evaluations of programs in other cities, and/or academic research. A high-level overview of the evidence that guides these strategies is provided below.

#### Life Coaching (Case Management)

- In an evaluation of adult life coaching services funded through Oakland Unite in 2016-2017, researchers from Mathematica found that individuals who received life coaching or

employment and education support services had fewer short-term arrests for a violent offense relative to a comparison group of similar individuals.<sup>1</sup>

- Youth who received life coaching or employment and education support services had higher rates of school enrollment relative to a comparison group of similar individuals. Youth who received life coaching also had fewer short-term arrests for violent offenses.<sup>2</sup>
- Evaluations of the Roca model of intensive case management for high-risk individuals found that individuals who received services had a 42-46% reduction in recidivism over a three-year period compared to a similar population.<sup>3</sup>

#### Violence Interruption

- Multiple evaluations of the Cure Violence model of street outreach and violence interruption in Baltimore, Chicago, New York have demonstrated significant reductions in shootings and homicides, including a 56% reduction in homicides in Baltimore and a 63% reduction in shooting victimizations in New York City.<sup>4</sup>

#### Hospital Response & Relocation

- An evaluation conducted by Mathematica in 2020 found that participants in hospital-based intervention or temporary, emergency relocation programs funded through Oakland Unite were less likely to experience violent re-injury over a two-year period.<sup>5</sup>
- An evaluation of a hospital-based violence intervention program in Baltimore found that only 5% of individual who received services were re-hospitalized compared to 36% in the control group.<sup>6</sup>

#### Gender-Based Violence Services

- A state-wide study of domestic violence services in Illinois, including hotline services, counseling, advocacy, and shelter, found the effect of services to be relatively small but significant in four major areas: (1) survivors gained important information and enhanced their support systems; (2) survivors perceived an improvement in their decision making; (3) survivors increased their self-efficacy and coping skills; and (4) survivors felt safe while in a shelter.<sup>7</sup>
- A study on the National Domestic Violence Hotline found that callers and chatters reported the hotline as helping them with safety planning (4.18 average on a scale of 1-5), increasing their awareness of community resources (4.01 average on a scale of 1-5),

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<sup>1</sup> Mathematica Policy Research. (2020). Evaluation of Oakland Unite: Year 1 Strategy Report.

<sup>2</sup> Mathematica Policy Research. (2019). Oakland Unite 2017-2018 Strategy Evaluation: Life Coaching and Employment and Education Support for Youth at Risk of Violence.

<sup>3</sup> Giffords Law Center to Prevent Gun Violence. (2023). *Intervention Strategies*. Retrieved April 20, 2023, from <https://giffords.org/lawcenter/gun-laws/policy-areas/other-laws-policies/intervention-strategies>.

<sup>4</sup> Cure Violence Global. (2021). *The evidence of effectiveness*. Retrieved February 4, 2022, from <https://cvg.org/wp-content/uploads/2021/09/Cure-Violence-Evidence-Summary.pdf>.

<sup>5</sup> Mathematica Policy Research. (2020). Oakland Unite 2019-2020 Strategy Evaluation: Shooting and Homicide Response.

<sup>6</sup> C Cooper, DM Eslinger, and PD Stolley, "Hospital-based violence intervention programs work," *J Trauma* 61, no. 3.(2006):534-537; discussion 537-540.

<sup>7</sup> Bennett, L., Riger, S. Schewe, P., Howard, A. & Wasco, S. (2004). Effectiveness of Hotline, Advocacy, Counseling, and Shelter Services for Victims of Domestic Violence A Statewide Evaluation. *Journal of interpersonal violence*. 19. 815-29. 10.1177/0886260504265687.

and improving their knowledge about abusive relationships (3.87 average on a scale of 1-5). On every metric, individuals contacting the hotline by phone had more favorable responses than those contacting the hotline via chat.<sup>8</sup>

- A pilot study on shelter support for domestic violence survivors in Pennsylvania showed that women placed in shelter showed greater improvement and less health care utilization than a control group of women who only received other social supports.<sup>9</sup>
- A systematic review on trauma-informed therapeutic services, including cognitive-behavioral therapy adapted to intimate partner violence, showed that participation leads to decreases in depression, anxiety, and PTSD symptoms while helping survivors feel better about their lives.<sup>10</sup>

#### Town Nights

- An evaluation of Summer Night Lights, the program from Los Angeles after which Town Nights is modeled, found that violent crimes were reduced by 3.6% and violent-crime calls for service were reduced by 3.8% in Summer Night Lights areas compared to control areas from 2010 to 2019.<sup>11</sup>
- A review of crime data from the Oakland Police Department revealed that that 42% fewer assaults with a firearm and homicides took place during weekends that Summer 2022 Town Nights operated compared to the same weekends during Summer 2021, when Town Nights did not operate. For comparison, assaults with a firearm were down 22-26% and homicides were down 13-19% in Oakland overall during the weeks that Summer 2022 Town Nights operated compared to 2021.

**Performance Monitoring.** The DVP performs the following activities to monitor grantee performance during each funding cycle and ensure that services are being rendered with the expected dose, reach, and frequency:

1. During contract negotiations, the DVP establishes metrics for pre-identified deliverables that grantees are expected to meet during the grant award period (e.g. number of participants served, number of groups held).
2. At least monthly, grantees are required to enter data on services rendered into the DVP's data management system, Apricot 360. For individual-level services, grantees are required to enter information for each individual served rather than summary data for all individuals. Apricot 360 then automatically tabulates grantee progress towards each deliverable based on the data entered. DVP program officers and planners review these data on a quarterly basis. If, before the completion of a contract year, grantees are

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<sup>8</sup> McDonnell, K.A., Nagaraj, N.C., Mead, K.H., Bingenheimer, J.B., Stevens, H., Gianattasio, K.Z., & Wood, S.R. (2018). "An Evaluation of the National Domestic Violence Hotline and loveisrespect. A report from the Accomplishments of the Domestic Violence Hotline, Online Connections, and Text Project." Prepared for the Administration for Children & Families, U.S. Department of Health and Human Services.

<sup>9</sup> Constantino, Rose & Kim, Yookyung & Crane, Patrica. (2005). Effects of Social Support Intervention on Health Outcomes in Residents of a Domestic Violence Shelter: A Pilot Study. *Issues in Mental Health Nursing*. 26. 575-90. 10.1080/01612840590959416.

<sup>10</sup> Warshaw, C., Sullivan, C. M., & Rivera, E. A. (2013). A Systematic Review of Trauma-Focused Interventions for Domestic Violence Survivors.

<sup>11</sup> Brantingham, J.P., Herz, D., Kraus, M. (2021). Community Engagement & Public Safety: The Impact of the City of Los Angeles GRYD Summer Night Lights Program On Violent Crime.

falling behind in meeting deliverables, program officers work with grantee staff to identify and troubleshoot the cause of the shortfall in order to improve performance.

3. During the third quarter of every funding year (January to March), DVP program officers and planners conduct site visits to grantee agencies to interview grantee staff, observe programming, and conduct a review of files and documents related to program delivery. DVP program officers and planners then prepare site visit reports detailing their findings and highlight areas for improvement, when applicable.

Each spring, once site visits are completed, the DVP prepares a report for each funded agency that includes the results of the aforementioned monitoring activities and makes a recommendation about whether the agency should be funded during the next fiscal year. The completed reports for FY22-23 are included as an attachment to this agenda report (**Attachment B**).

**Impact Evaluation.** Measure Z requires an evaluation of funded efforts to be conducted by a third-party independent evaluator. In 2022, the City Administrator's Office oversaw the process of selecting the current evaluation team, which has Urban Institute as the lead agency and Urban Strategies Council as a subcontractor (Resolution No. 89139 C.M.S). Urban Institute and Urban Strategies Council will evaluate services funded through DVP grant agreements with non-profit organizations for FY22-23 and FY23-24. All activities will be included in *descriptive analyses* completed through a review of administrative data. The *process evaluation* component will build understanding of the implementation of activities that are new or that have not been extensively covered by prior evaluation phases. The *outcome evaluation* will be tiered based on the evaluability of each intervention type and around the four outcome domains of interest to the City: (1) individuals who have been or are at elevated risk of being perpetrators or victims of violence; (2) their families; (3) schools; and (4) neighborhoods in the City of Oakland.

## **SUSTAINABLE OPPORTUNITIES**

**Economic:** Programs for Oakland residents affected by violence will improve their economic stability through recidivism reduction, educational achievement, and employment for youth and young adults. Breaking the cycle of violence reduces medical, police, and incarceration costs.

**Environmental:** Expanding social services and improving opportunities for those most impacted by violence helps make marginalized communities safer, healthier, and stronger. Safer neighborhood conditions contribute to the growth and revitalization of our communities.

**Race and Equity:** Black residents constitute a majority of homicide victims and a plurality of shooting victims each year. In 2022, Black residents represented 50% of victims who reported domestic violence crimes to the Oakland Police Department. Additionally, Oakland neighborhoods that are most impacted by shootings, homicides, and incidents of gender-based violence are neighborhoods in which a majority of residents are people of color. The violence prevention and intervention services recommended for FY23-24 will disproportionately benefit residents of color in Oakland, particularly Black residents. Conversely, the reduction in FY23-24 funding amounts required by the Mayor's Office and Finance Department will result in reduced services for predominantly residents of color.

**ACTION REQUESTED OF THE CITY COUNCIL**

Adopt A Resolution Authorizing The City Council To:

1. Amend Existing Grant Agreements With Four Non-Profit Organizations Funded To Conduct Summer 2023 Town Nights Violence Prevention Events To Extend The End Date From June 30, 2023, To September 30, 2023, With No Change In Funding Amount; And
2. Amend Existing Grant Agreements With Twenty-Nine Non-Profit Organizations And Public Agencies To Provide Violence Prevention And Intervention Services To Extend The End Date From June 30, 2023, To September 30, 2023, And Add A Total Amount Not To Exceed Four Million Six Hundred Thousand Dollars (\$4,600,000); And
3. Award A Grant Agreement To The Center For Employment Opportunities For Employment Services For The Period Of July 1, 2023, to June 30, 2024, In An Amount Not To Exceed Two Hundred Thousand Dollars (\$200,000).

For questions regarding this report, please contact G. Kentrell Killens, Interim Chief of Violence Prevention, at 510-238-3707.

Respectfully submitted,

G. Kentrell Killens

G. Kentrell Killens (Jun 1, 2023 12:35 PDT)

G. Kentrell Killens  
Interim Chief of Violence Prevention  
Department of Violence Prevention

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Acting Deputy Chief of Administration  
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Acting Deputy Chief of Grants, Programs, and  
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Department of Violence Prevention

Attachments (2):

- A: Department of Violence Prevention 2022-2024 Strategic Spending Plan
- B: Fiscal Year 2022-2023 Grantee Monitoring Report Cards