## OAKLAND CITY COUNCIL

ORDINANCE NO. $\equiv 13709$ C.M.S.


#### Abstract

AN ORDINANCE AMENDING OAKLAND MUNICIPAL CODE CHAPTER 10.20 (SPEED LIMITS) AND ADOPTING APPROPRIATE CALIFORNIA ENVIRONMENTAL QUALITY ACT FINDINGS TO ESTABLISH 20 MILE PER HOUR (MPH) AND 25 MPH SPEED LIMITS IN BUSINESS ACTIVITY DISTRICTS AS DEFINED IN ASSEMBLY BILL 43


WHEREAS, in accordance with California Vehicle Code (CVC) sections 22352 and 22358, local authorities shall establish speed limits on local streets based on prevailing traffic speeds-specifically, within 5 mph of the $85^{\text {th }}$ percentile or "critical speed"-as determined by an Engineering \& Traffic Survey (E\&TS) prescribed in the California Manual on Uniform Traffic Control Devices with limited exceptions given to streets in specific land use settings; and

WHEREAS, the exceptions included de facto speed limits of 25 miles per hour ( mph ), prevailing speeds notwithstanding, for streets in business and residence districts, adjacent to school grounds and senior facilities, and 15 mph for alleys and at uncontrolled railroad crossings; and

WHEREAS, local officials have pursued legislation in the past to increase their authority over the establishment of local speed limits; and

WHEREAS, Assembly Bill 43 (AB 43), which was signed into law in October 2021 and put into effect in January 2022, expanded speed limit establishment rules to include, among other amendments, additional conditions where surrounding land use and roadside activity may justify a lower speed limit not predicated on E\&TS results; and

WHEREAS, CVC Section 22358.9, an AB 43 amendment to the Vehicle Code, introduces a new land use designation-Business Activity District-that qualifies for speed limit reduction; and

WHEREAS, within a Business Activity District, speed limits may be established by local authorities at 20 or 25 mph , prevailing speeds notwithstanding, on street segments with four or fewer travel lanes with speed limits on contiguous segments no more than 5 mph higher; and

WHEREAS, a Business Activity District is defined as that portion of a street and the property contiguous thereto that includes central or neighborhood downtowns, urban villages, or zoning designations that prioritize commercial land uses at the downtown or neighborhood scale and meets at least three of the following four requirements, inclusive:
a) no less than 50 percent of the contiguous property fronting the highway consists of retail or dining commercial uses, including outdoor dining, that open directly onto sidewalks adjacent to the highway
b) parking spaces located alongside the highway (including parallel, diagonal, or perpendicular spaces)
c) traffic signals or stop signs located at least every 600 feet
d) marked crosswalks not controlled by a traffic control device; and

WHEREAS, Oakland Department of Transportation (OakDOT) staff analyzed citywide land use and street conditions data and identified street segments, listed in Exhibit A, that meet the Business Activity District definition for speed limit reduction; and

WHEREAS, amending the Oakland Municipal Code to identify Business Activity Districts and establish reduced speed limits in those districts are exempt from the California Environmental Quality Act (CEQA) pursuant to CEQA Guidelines sections 15183 (Projects Consistent with a Community Plan, General Plan, or Zoning), 15301(c) (Existing Highways and Streets, Sidewalks, Gutters, Bicycle and Pedestrian Trails, and Similar Facilities), and/or 15061(b)(3) (No Significant Effect on the Environment); each of the above exemptions provides a separate and independent basis for CEQA compliance.

## NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF OAKLAND DOES ORDAIN AS FOLLOWS:

SECTION 1. Chapter 10.20 (Speed Limits) of the Oakland Municipal Code is herein amended, with additions underscored and deletions stricken through.
10.20.015 - Prima facie speed limit of twenty (20) miles per hour:

The prima facie speed limit on the following streets shall be twenty (20) miles per hour:

| Street Name | From | To |
| :---: | :---: | :---: |
| $23^{\text {rd }}$ Avenue | Foothill Boulevard | International Boulevard |
| $7^{\text {th }}$ Street | Clay Street | Harrison Street |
| $8{ }^{\text {8 }}$ Street | Clay Street | Alice Street |
| $9^{\text {th }}$ Street | Clay Street | Harrison Street |
| $10^{\text {th }}$ Street | Webster Street | Madison Street |
| $11^{\text {th }}$ Street | Broadway | Harrison Street |
| $12^{\text {th }}$ Street | Broadway | Alice Street |
| $13^{\text {th }}$ Street | Broadway | Alice Street |


| $14^{\text {th }}$ Street | Broadway | Oak Street |
| :---: | :---: | :---: |
| $17^{\text {th }}$ Street | Telegraph Avenue | Harrison Street |
| $19^{\text {th }}$ Street | Telegraph Avenue | Harrison Street |
| East $12^{\text {th }}$ Street | $33^{\text {rd }}$ Avenue | $35^{\text {th }}$ Avenue |
| Antioch Court | Mountain Boulevard | Antioch Street |
| Antioch Street | Lucas Avenue | Mountain Boulevard |
| Broadway | $27^{\text {th }}$ Street | Water Street |
| Champion Street | MacArthur Boulevard | Lincoln Avenue |
| Clay Street | $7^{7 \text { th }}$ Street | San Pablo Avenue |
| College Avenue | Alcatraz Avenue | Broadway |
| East $18^{\text {th }}$ Street | Athol Avenue | $4^{\text {th }}$ Avenue |
| Foothill Boulevard | Rutherford Street | High Street |
| Foothill Boulevard | Congress Avenue | Cole Street |
| Franklin Street | $7{ }^{\text {th }}$ Street | $22^{\text {nd }}$ Street |
| Fruitvale Avenue | Coloma Street | School Street (S) |
| Fruitvale Avenue | Lynde Street | Blossom Street |
| Fruitvale Avenue | East $10{ }^{\text {th }}$ Street | East $15^{\text {th }}$ Street |
| Fruitvale Avenue | East 19 ${ }^{\text {th }}$ Street | East 22 ${ }^{\text {nd }}$ Street |
| Grand Avenue | Broadway | Perkins Street |
| Grand Avenue | Lake Park Avenue | Jean Street |
| Havenscourt Boulevard | Bancroft Avenue | Foothill Boulevard |
| Lake Park Avenue | Grand Avenue | Lakeshore Avenue |
| Lakeshore Avenue | Mandana Boulevard | Lake Park Avenue |
| La Salle Avenue | Lucas Avenue | Moraga Avenue |
| Leimert Boulevard | Clemens Road | Oakmore Road |
| MacArthur Boulevard | Excelsior Avenue | Lincoln Avenue |
| MacArthur Boulevard | Midvale Avenue | High Street |
| Medau Place | Moraga Avenue | End |
| Mountain Boulevard | Colton Boulevard | Moraga Avenue |
| Piedmont Avenue | Ramona Avenue | West MacArthur Boulevard |
| San Pablo Avenue | William Street | South of $16^{\text {th }}$ Street (End) |
| Telegraph Avenue | Claremont Avenue | Broadway |
| Valdez Street | $26^{\text {th }}$ Street | Grand Avenue |
| Washington Street | $7{ }^{7 \text { th }}$ Street | $10^{\text {th }}$ Street |
| Webster Street | $7{ }^{7 \text { th }}$ Street | Webster Street |
| West Grand Avenue | Broadway | Telegraph Avenue |

0.20 .020 - Prima facie speed limit of twenty-five (25) miles per hour.

The prima facie speed limit on the following streets shall be twenty-five (25) miles per hour:

| Street Name | From | To |
| :---: | :---: | :---: |
| 73rd Avenue | San Leandro Street | East 14th Street |
| 82nd Avenue | East 14th Street | MacArthur Boulevard |
| 104th Avenue | East 14th Street | Link Street |
| $7^{\text {th }}$ Street | Wood Street | Union Street |
| $40^{\text {th }}$ Street | Webster Street | Opal Street |
| East 12 Street | $4^{\text {th }}$ Avenue | $14^{\text {th }}$ Avenue |
| East $18^{\text {th }}$ Street | Lakeshore Avenue | $4^{\text {th }}$ Avenue |
| Bancroft Avenue | Avenal Avenue | Seminary Avenue |
| Bancroft Avenue | $66^{\text {th }}$ Avenue | $67^{\text {th }}$ Avenue |
| Broadway | $27^{\text {th }}$ Street | College Avenue |
| Claremont Avenue | A point 500 feet northerly of Gelston Street | Contra Costa County Line |
| Claremont Avenue | Berkeley City Line at Tanglewood Road | A point 1,200 feet northerly therefrom |
| Foothill Boulevard | $57^{\text {th }}$ Avenue | $68^{\text {th }}$ Avenue |
| Fruitvale Avenue | Farnum Street East 15 ${ }^{\text {th }}$ Street | Pleasant Street East 19 ${ }^{\text {th }}$ Street |
| Fruitvale Avenue | East $15^{\text {th }}$ Street | East $19^{\text {th }}$ Street |
| Fruitvale Avenue | East 22 ${ }^{\text {nd }}$ Street | Blossom Street |
| Fruitvale Avenue | Lynde Street | School Street (S) |
| Golf Links Road | $98^{\text {th }}$ Avenue | A point 800 feet northerly of Burgos Avenue |
| Grand Avenue | Perkins Street | Lake Park Avenue |
| Grass Valley Road | Skyline Boulevard | Golf Links Road |
| Lakeshore Avenue | East $12^{\text {th }}$ Street | Mandana Boulevard Lake Park <br> Avenue |
| Lakeshore Avenue | Winsor Avenue | Wala Vista Avenue |
| Lakeside Drive | $14^{\text {th }}$ Street | Harrison Street |
| Lincoln Avenue | Champion Street | Mountain Boulevard |
| MacArthur Boulevard | Seminary Avenue | $61^{\text {st }}$ Avenue |


| $\underline{\text { MacArthur }}$ | $\underline{73^{\text {rd }} \text { Avenue }}$ | $\underline{77^{\text {th }} \text { Avenue }}$ |
| :--- | :--- | :--- |
| $\underline{\text { Boulevard }}$ | $\underline{\text { MacArthur }}$ | $\underline{89^{\text {th }} \text { Avenue }}$ |

(Ord. 11698 § 1, 1994; prior traffic code § 114)
10.20 .030 - Prima facie speed limit of thirty (30) miles per hour.

The prima facie speed limit on the following streets shall be thirty (30) miles per hour:

| Street Name | From | To |
| :--- | :--- | :--- |
| $19^{\text {th }}$ Avenue | Foothill Boulevard | $14^{\text {th }}$ Avenue |
| $23^{\text {rd }}$ Avenue | Foothill Boulevard | Ardley Avenue |
| $23^{\text {rd }}$ Avenue | Ford Street | East $12^{\text {th }}$ Street |
| $29^{\text {th }}$ Avenue | Ford Street | East $12^{\text {th }}$ Street |
| $35^{\text {th }}$ Avenue | East $14^{\text {th }}$ Street | Redwood Road |
| $38^{\text {th }}$ Avenue | East $14^{\text {th }}$ Street | Brookdale Avenue |
| $42^{\text {nd }}$ Avenue | East $14^{\text {th }}$ Street | Foothill Boulevard |
| $55^{\text {th }}$ Avenue | East $14^{\text {th }}$ Street | MacArthur Boulevard |
| $66^{\text {th }}$ Avenue | Coliseum Way | East $14^{\text {th }}$ Street |
| $73^{\text {rd }}$ Avenue | East $14^{\text {th }}$ Street | MacArthur Boulevard |
| $90^{\text {th }}$ Avenue | East $14^{\text {th }}$ Street | MacArthur Boulevard |
| $98^{\text {th }}$ Avenue | East $14^{\text {th }}$ Street | MacArthur Boulevard |


| $98^{\text {th }}$ Avenue | Nimitz Freeway | E Street (south leg) |
| :---: | :---: | :---: |
| $104^{\text {th }}$ Avenue | East $14^{\text {th }}$ Street | Link Street |
| $105^{\text {th }}$ Avenue | Edes Avenue | East $14^{\text {th }}$ Street |
| $7{ }^{\text {th }}$ Street | Bay Street | Grove Street Wood Street |
| $7{ }^{\text {th }}$ Street | Union Street | MLK Jr Way |
| $8^{\text {th }}$ Street | Cypress Street | Grove Street |
| $11^{\text {th }}$ Street | Madison Street | $12^{\text {th }}$ Street |
| $12^{\text {th }}$ Street | Oak Street | Lake Merritt |
| $14^{\text {th }}$ Street | Oak Street | $12^{\text {th }}$ Street |
| $14^{\text {th }}$ Street | Peralta Street | Grove Street |
| $27^{\text {th }}$ Street | San Pablo Avenue | Harrison Street |
| $31^{\text {st }}$ Street | Broadway | Telegraph Avenue |
| $40^{\text {th }}$ Street | Emeryville City Line | Howe Street Webster Street |
| $40^{\text {th }}$ Street | Opal Street | Howe Street |
| $51^{\text {st }}$ Street | Broadway | Telegraph Avenue |
| $55^{\text {th }}$ Street | Telegraph Avenue | Adeline Street |
| East $8^{\text {th }}$ Street | Fallon | $5^{\text {th }}$ Avenue |
| East $10^{\text {th }}$ Street | $5^{\text {th }}$ Avenue | East $8^{\text {th }}$ Street |
| East $12^{\text {th }}$ Street | Lake Merritt Channel | $14^{\text {th }}$ Avenue $4^{\text {th }}$ Avenue |
| East $14^{\text {th }}$ Street | $1{ }^{\text {st }}$ Avenue | $26^{\text {th }}$ Avenue |
| East $15^{\text {th }}$ Street | $1{ }^{\text {st }}$ Avenue | $14^{\text {th }}$ Avenue |
| East $18^{\text {th }}$ Street | Park Boulevard $4^{\text {th }}$ Avenue | $14^{\text {th }}$ Avenue |
| East $21{ }^{\text {st }}$ Street | $14^{\text {th }}$ Avenue | $23^{\text {rd }}$ Avenue |
| Alcatraz Avenue | Berkeley City Line | Berkeley City Line |
| Adeline Street | Emeryville City Line | Berkely City Line |
| Adeline Street | $3{ }^{\text {rd }}$ Street | Emery City Line |
| Adeline Street Overpass | Middle Harbor Road | $3{ }^{\text {rd }}$ Street |
| Ardley Avenue | $23{ }^{\text {rd }}$ Avenue | MacArthur Boulevard |
| Bancroft Avenue | High Street | $73^{\text {fd }}$ Avenue-Avenal Avenue |
| Bancroft Avenue | Seminary Avenue | $66^{\text {th }}$ Avenue |
| Bancroft Avenue | $67^{\text {th }}$ Avenue | $73^{\text {rd }}$ Avenue |
| Bond Street | High Street | Bancroft Avenue |
| Broadway | MacArthur Boulevard College Avenue | Broadway Terrace |
| Broadway | $27^{\text {th }}$ Street | MacArthur Boulevard |
| Broadway Terrace | Belgrave Place | Hermosa Avenue |
| Broadway Terrace | Hermosa Avenue | Duncan Way |


| Brush Street | $5^{\text {th }}$ Street | San Pablo Avenue |
| :---: | :---: | :---: |
| Camden Street | Seminary Avenue | Foothill Boulevard |
| Campus Drive | Keller Avenue | Redwood Road |
| Castro Street | $5^{\text {th }}$ Street | San Pablo Avenue |
| Claremont Avenue | A point 1200 feet northerly of the Berkeley City Line | A point 500 feet northerly of Gelston Street |
| Claremont Avenue | Telegraph Avenue | Berkeley City Line |
| Clarewood Drive | Broadway Terrace | Harbord Drive |
| Coliseum Way | High Street | $66^{\text {th }}$ Avenue |
| Coolidge Avenue | Foothill Boulevard | MacArthur Boulevard |
| Edes Avenue | Hegenberger Road | $98^{\text {th }}$ Avenue |
| Embarcadero Road | Oak Street | Kennedy Street |
| Fontaine Street | Golf Links Road | Keller Avenue |
| Foothill Boulevard | $1{ }^{\text {st }}$ Avenue | $23^{\text {rd }}$ Avenue |
| Foothill Boulevard | High Street | MacArthur Boulevard Congress Avenue |
| Foothill Boulevard | Cole Street | $57^{\text {th }}$ Street |
| Foothill Boulevard | $68^{\text {th }}$ Street | MacArthur Boulevard |
| Foothill Boulevard | San Leandro City Limit | MacArthur Boulevard |
| Golf Links Road | Cosgrove Avenue | 98 ${ }^{\text {th }}$ Avenue |
| Grand Avenue | Harrison Street | E1 Embarcadere |
| Grizzly Peak Boulevard | Skyline Boulevard | Berkeley City Line |
| Grove Street | San Pablo Avenue | Berkeley City Line |
| Grove-Shafter Freeway on and off ramp extension | 27th Street | West Grand Avenue |
| Harbord Drive | Clarewood Drive | Moraga Avenue |
| Harrison Street | 20th Street | Bayo Vista Avenue |
| Havenscourt Boulevard | East 14th Street | Bancroft Avenue |
| High Street | Foothill Boulevard | Tompkins Avenue |
| Kennedy Street | Dennison Street | 23rd Avenue |
| Lakeshore Avenue | Mandana Boulevard | Winsor Avenue |
| MacArthur Boulevard | Fairmount Avenue | Orange Street |
| MacArthur Boulevard | Fairmount Avenue | Sheffield Avenue |
| MacArthur Boulevard | High Street | San Leandro City Line Seminary Avenue |
| MacArthur Boulevard | $61^{\text {st }}$ Avenue | $73^{\text {rd }}$ Avenue |
| MacArthur Boulevard | $77^{\text {th }}$ Avenue | Talbot Avenue $89{ }^{\text {th }}$ Avenue |
| MacArthur Boulevard | $90^{\text {th }}$ Avenue | Talbot Avenue |


| MacArthur Way | High Street | MacArthur Boulevard |
| :---: | :---: | :---: |
| Mandana Boulevard | Lakeshore Avenue | Portal Avenue |
| Market Street | 8th Street | Berkeley City Line |
| Moraga Avenue | Piedmont City Line | Mountain Boulevard |
| Mountain Boulevard | Moraga Avenue | Jacquin Miller Road |
| Oakland Street | Harrison Street | Piedmont City Line |
| Park Boulevard | Excelsior Avenue | Everett Avenue Glenfield Avenue |
| Park Boulevard | Wellington Street | Everett Avenue |
| Peralta Street | 7th Street | Emeryville City Line |
| Pleasant Valley Road | Broadway | Piedmont City Line |
| Redwood Road | 35th Avenue | Mountain Boulevard |
| San Leandro Street | Fruitvale Avenue | Seminary Avenue |
| San Pablo Avenue | Emeryville City Line | Berkeley City Line |
| San Pablo Avenue | West Grand Avenue $32^{\text {nd }}$ Street | Emeryville-City Line $35^{\text {th }}$ Street |
| San Pablo Avenue | $\underline{24}{ }^{\text {th }}$ Street | West Grand Avenue |
| Seminary Avenue | San Leandro Street | MacArthur Boulevard |
| Skyline Boulevard | Grizzly Peak Road | Joaquin Miller Road |
| Skyline Boulevard | Joaquin Miller Road | A point 3,700 feet east of Castle Drive |
| Stanford Avenue | San Pablo Avenue | City line |
| Stanley Avenue | Foothill Boulevard | 98th Avenue |
| Telegraph Avenue | 52nd Street Woolsey Street | Berkeley City Line |
| West Grand Avenue | Cypress Street | Telegraph Avenue |
| West MacArthur Boulevard | Grove Street | Fairmount Avenue |
| West Street | San Pablo Avenue | Grove Street |

(Ord. 11698 §§ 2, 3, 1994; prior traffic code § 114.2)

SECTION 2. California Environmental Quality Act. This action is exempt from review under CEQA pursuant to CEQA Guidelines sections 15183 (Projects Consistent with a Community Plan, General Plan, or Zoning), 15301 (c) (Existing Highways and Streets, Sidewalks, Gutters, Bicycle and Pedestrian Trails, and Similar Facilities), and/or 15061(b)(3) (No Significant Effect on the Environment). The City Administrator or designee is authorized to file a Notice of Exemption with the Alameda County Clerk's Office and appropriate agencies.

SECTION 3. Severability. If any section, subsection, sentence, clause or phrase of this Ordinance is for any reason held to be invalid or unconstitutional by decision of any court of competent jurisdiction, such decision shall not affect the validity of the remaining portions of the Chapter. The City Council hereby declares that it would have passed this Ordinance and each section, subsection, clause or phrase thereof irrespective of the fact that one or more other sections, subsections, clauses or phrases may be declared invalid or unconstitutional

SECTION 4. Effective Date. This ordinance shall become effective immediately on final adoption if it receives six or more affirmative votes; otherwise it shall become effective upon the seventh day after final adoption. The adopted changes in speed limits shall become enforceable when appropriate signs giving notice thereof are erected upon said street or highway.

IN COUNCIL, OAKLAND, CALIFORNIA, DEC 62022
PASSED BY THE FOLLOWING VOTE:


NOES - $\varnothing$


Introduction Date
NOV 012022


City Clerk and Clerk of the Council of the City of Oakland, California

Date of Attestation: DCOM\&BR, 1,2022

AN ORDINANCE AMENDING OAKLAND MUNICIPAL CODE CHAPTER 10.20 ("SPEED LIMITS") AND ADOPTING APPROPRIATE CALIFORNIA ENVIRONMENTAL QUALITY ACT FINDINGS TO ESTABLISH 20 MPH AND 25 MPH SPEED LIMITS IN BUSINESS ACTIVITY DISTRICTS AS DEFINED IN ASSEMBLY BILL 43

