

TO:

Edward D. Reiskin

- FROM: G. Harold Duffey Director, Oakland Public Works
- **SUBJECT:** Sanitary Sewer Sub-Basin 83-403 Rehabilitation (Project No. 1000921)

**City Administrator** 

**DATE:** June 6, 2022

Date:

City Administrator Approval

Jun 29, 2022

## RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution Awarding A Construction Contract To Pacific Trenchless, Inc., The Lowest Responsive And Responsible Bidder, In Accordance With Project Plans And Specifications For Sanitary Sewer Sub-Basin 83-403 Rehabilitation (Project No. 1000921) And With Contractor's Bid For An Amount Not To Exceed Five Million, Four Hundred Thirty-Six Thousand, And Four Hundred Sixty Dollars (\$5,436,460.00); And Adopting Appropriate California Environmental Quality (CEQA) Findings.

### **EXECUTIVE SUMMARY**

The Sanitary Sewer Sub-Basin Rehabilitation Project is part of the City's ongoing program to reduce stormwater infiltration and inflow into the sanitary sewer system, eliminate sanitary sewer overflows, improve pipe and structure conditions, and increase flow capacity.

The City issued a Notice of Inviting Bids for the Sanitary Sewer Sub-Basin 83-403 Rehabilitation (Project 1000921) on February 4, 2022, with two (2) bids received on March 10, 2022. Pacific Trenchless, Inc. was deemed the lowest responsive and responsible bidder with a bid of \$5,436,460.

Approval of the proposed resolutions will authorize the City Administrator to enter into a construction contract with Pacific Trenchless, Inc. in the amount of \$5,436,460 for the Sanitary Sewer Sub-Basin 83-403 Rehabilitation (Project No. 1000921). This project supports the sanitary sewer program and the 2014 Consent Decree.

# BACKGROUND / LEGISLATIVE HISTORY

To comply with the 2014 Consent Decree, the City has implemented a long-term mandated sanitary sewer capital improvement program (CIP) to eliminate sanitary sewer overflows and reduce stormwater infiltration and inflow into the sanitary sewer system. The Sanitary Sewer Sub-Basin 83-403 Rehabilitation (Project No. 1000921) is part of the City's annual sanitary

sewer CIP to improve the pipe and structure conditions and reduce stormwater infiltration and inflow into the sanitary sewer system. Subsequently, this improvement will help reducing peak flows during storm events and eliminating sanitary sewer overflows. This project contributes to meeting the annual 13-mile sanitary sewer mains rehabilitation under the 2014 Consent Decree.

The proposed work consists of rehabilitating approximately 20,044 linear feet of existing 8-inch to 12-inch diameter sewer pipes by pipe-expanding, open trench, or cured-in-place-pipe methods, rehabilitating sewer structures, rehabilitating and reconnecting house sewer laterals, and other related work as indicated on the plans and specifications. The work for this project is located as shown in *Attachment A*.

# ANALYSIS AND POLICY ALTERNATIVES

On March 10, 2022, the City Clerk received two (2) bids for this project in the amount of \$5,436,460 and \$5,507,000 from Pacific Trenchless, Inc. and Andes Construction, Inc., respectively, as shown in *Attachment B*. Pacific Trenchless, Inc. was deemed the lowest responsive and responsible bidder and is recommended for the award.

Under the proposed contract with Pacific Trenchless, Inc., the Local Business Enterprise/Small Local Business Enterprise (LBE/SLBE) participation will be 92.16 percent, which exceeds the City's 50 percent LBE/SLBE requirement. Trucking participation is 100 percent and exceeds the 50 percent requirement. The contractor is required to have 50 percent of the work hours performed by Oakland residents, and 50 percent of all new hires are to be Oakland residents. The LBE/SLBE information has been verified by the compliance officer of the Department of Workplace and Employment Standards, in *Attachment C*.

Construction is scheduled to begin in September 2022 and be completed by February 2023. The contract specifies \$1,500 in liquidated damages per calendar day should the contractor cause the work to be delayed. The project schedule is shown in *Attachment B*.

The Engineer's estimate for the work is \$4,863,000. The proposed policy action to approve this construction contract supports the sanitary sewer program, maintains compliance with the 2014 Consent Decree, and supports the City's goals of building **a vibrant and sustainable infrastructure.** 

The proposed work is of a professional and technical nature and temporary in nature. The City lacks the equipment and qualified personnel to perform the work, and entering into this contract will not result in the loss of employment or salary by any person having permanent status in competitive service. As noted below, the Unions have been informed of the project, and no comments were received.

Adoption of the proposed resolution will allow the City Administrator or designee to execute a construction contract with Pacific Trenchless, Inc. and proceed with the Sanitary Sewer Sub-Basin Rehabilitation Project. Alternatively, if the proposed resolution is not adopted, the project as well as compliance with the 2014 Consent Decree, would be delayed.

### FISCAL IMPACT

Approval of the resolution authorizes the City Administrator to award a construction contract for an amount not to exceed Five Million, Four Hundred Thirty-Six Thousand, Four Hundred And Sixty Dollars (\$5,436,460.00) for the implementation of the Sanitary Sewer Sub-Basin 83-403 Rehabilitation (Project 1000921).

Funding for this construction contract is budgeted and available in Table 1 below.

### Table 1: Funding Sources

Fund Source	Organization	Project	Amount
3100 – Sewer Service Fund	92244 – Engineer Design: Sanitary Sewer	1000921 – Sanitary Sewer Rehabilitation Sub-Basin 83-403	\$5,436,460.00
Total Funding			\$5,436,460.00

There is no impact on the General Purpose Fund, and no additional funding is requested.

### PUBLIC OUTREACH / INTEREST

Staff provided notice to labor representatives, per the terms and conditions of the current Memorandums of Understanding with Local 21, Service Employee International (SEIU) 1021, and International Brotherhood of Electrical Workers (IBEW).

The legal notices for the solicitation of bids was advertised on February 4, 2022 for Project 1000921. The legal notice was advertised in the following news publications with the intent of reaching potential L/SLBE contractors in Black, Indigenous, People of Color (BIPOC) communities and other contractors with applicable experience, license(s) and/or certification(s).

#### **News Publications**

- Oakland Tribune/East Bay Times
- Oakland Post
- El Mundo (Spanish Language Publication)
- Korea Times (Korean Language publication)
- World Journal (Chinese Language Publication)
- Daily Pacific Builder (Construction Publication)

Additionally, staff conducted further outreach by sending out notices of the solicitation of bids for Project 1000921 through ActiveCampaign.com. ActiveCampign.com allows for City of Oakland staff to send out notifications through email blasts to numerous interested parties. Organizations receiving solicitation of bids and/or notification through ActiveCampaign.com include, but are not limited to, Oakland African American Chamber of Commerce, National Society of Black Engineers, National Black Contractors Association of

California, Bay Area Women's Council, National Association of Black Women in Construction, Inc., Oakland Chinatown Chamber of Commerce, Latino Chamber of Commerce, National Association of Minority Contractors (Northern California Chapter) and Society of Hispanic Professional Engineers. As many as 4,300 organizations received notification for this solicitation of bids from City of Oakland staff.

The solicitation of bids and any addenda for Project 1000921 were posted on iSupplier and and www.CIPlist.com. iSupplier is the City of Oakland's approved Procure to Pay online application system. The City of Oakland utilizes this application to source materials such as Request for Proposals (RFP), Request for Qualifications (RFQ), Notice Inviting Bids (NIB), and to collect electronic bids and RFPs online. All registered businesses have full control of their business profile, including staff access and products and services provided. They can apply for Local Business Enterprise certification, view purchase orders and payment status. All registered businesses have immediate access to bids and RFPs electronically at their convenience. iSupplier is administered by City of Oakland's Department Workplace and Employment Standards (DWES). Additionally, City of Oakland staff also posted this solicitation of bids on www.CIPlist.com, which is a website that is used for posting public sector contracting opportunities. The www.CIPlist.com website is free for the public to use and access, and it allows the public to download solicitation of bids and procurement of services documents for free.

Additionally, a pre-bid meeting was publicly conducted on February 10, 2022. At the pre-bid meeting for the project, Capital Contracts staff provided a brief background regarding the procurement, a representative from Department of Workplace and Employment Standards (DWES) presented their equity program requirements and the project manager discussed the scope of project. The time, date and access information for the meeting was provided in the advertisements, ActiveCampiagn.com notice and in the solicitation documents which were posted in iSupplier and www.CIPlist.com. All of the information provided at the meeting was also provided in the solicitation of bids documents that were publicly posted.

General notices have been sent out to the community about this project. Prior to starting work, individual residents who are affected will be notified of the work schedule, planned activities, and contact information of the Contractor and Resident Engineer/Inspector in charge.

# **COORDINATION**

The work to be done under the contract was coordinated with the OPW Bureau of Maintenance and Internal Service. This report and resolution have been reviewed by the Office of the City Attorney and the Budget Bureau. In addition, DWES provided the compliance analyses of submitted firms.

### PAST PERFORMANCE, EVALUATION AND FOLLOW-UP

The Contractor Performance Evaluation for Pacific Trenchless, Inc. from a previously completed project is satisfactory and is included in *Attachment D*.

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### SUSTAINABLE OPPORTUNITIES

*Economic*: A functioning sanitary sewer system improves the community and makes Oakland more attractive for residents and businesses. Sanitary Sewer overflows cause economic hardships and result in stipulated penalties by the EPA between \$100 and \$25,000 per event.

*Environmental:* The improvements to the sanitary sewer system will reduce the possibility of overflows, thereby benefiting the environment.

**Race & Equity**: Implementation of the project will help eliminate sanitary sewer overflows, thereby benefiting all Oakland residents with improved infrastructure, particularly in underserved areas.

### CALIFORNIA ENVIRONMENTAL QUALITY ACT FINDINGS

The project and the action being undertaken to implement it are exempt from the California Environmental Quality Act (CEQA) under the following CEQA Guidelines Sections: Section 15162 and 15163 (no further environmental review required); Section 15060(c)(2) (no direct or reasonably foreseeable indirect physical change in the environment); Section 15061(b)(3) (no significant effect on the environment); Section 15183 (projects consistent with a community plan, general plan, or zoning), Section 15301 (existing facilities), Section 15302 (replacement or reconstruction), and Section 15309 (inspections), each of which provides a separate and independent basis for CEQA clearance and when viewed collectively provide an overall basis for CEQA clearance.

## ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends That The City Council Adopt A Resolution Awarding A Construction Contract To Pacific Trenchless, Inc., The Lowest Responsive And Responsible Bidder, In Accordance With Project Plans And Specifications For The Sanitary Sewer Sub-Basin 83-403 Rehabilitation (Project No. 1000921) And With Contractor's Bid For An Amount Not To Exceed Five Million, Four Hundred Thirty-Six Thousand, Four Hundred And Sixty Dollars (\$5,436,460.00); And Adopting Appropriate California Environmental Quality Findings.

For questions regarding this report, please contact Wen Chen, Acting Wastewater Engineering Management Division Manager, at 510-238-3303.

Respectfully submitted,

G. HAROLD DUFFEY Director, Oakland Public Works

Reviewed by: Jimmy Mach, Acting Assistant Director Bureau of Design & Construction

Reviewed by: Wen Chen, P.E., Acting Division Manager Wastewater Engineering Management Division

Prepared by: Tiffany Pham, P.E., Civil Engineer Wastewater Engineering Management Division

Attachments (4):

- A: Project Location Map
- B: List of Bidders and Project Construction Schedule
- C: Contracts & Compliance Unit Compliance Evaluation
- D: Contractor Performance Evaluation