AGENDA REPORT

2009 APR 16 AM 8: 51

TO: Office of the City Administrator

ATTN: Dan Lindheim

FROM: Community and Economic Development Agency

DATE: April 28, 2009

RE: An Ordinance Vacating Skyline Circle To The Abutting Property Owners

Without Cost And Reserving Public Easements For Utilities And Emergency

Vehicle Access

SUMMARY

An ordinance has been prepared which will complete the process begun in 1997 to convert the privately maintained public street to a private road ("street vacation"). Skyline Circle is a circular street (similar to a cul-de-sac) which is located near the intersection of Skyline Boulevard and Keller Avenue. The street was originally designed only to serve the forty-five (45) abutting homes in the single family dwelling subdivision. The Oakland Police Department and Fire Department have concurred with the proposed vacation. The HOA has maintained the street since it was constructed in 1997 by the original developer. The City will retain public easements over the vacated right-of-way for maintaining utilities (gas, water, sewer, etc.) and emergency vehicle access.

The California Streets and Highways Code requires two (2) sequential public meetings to complete the vacation process. This ordinance will transfer ownership of the street without cost to the abutting property owners. The companion resolution will adopt findings required by the California Streets and Highways Code, Public Resources Code, and Government Code.

FISCAL IMPACT

Staff costs for processing the proposed street vacation will be covered by fees set by the Master Fee Schedule and will be deposited in the General Purpose Fund (1010), Engineering Services organization (88432), Encroachment Permits account (42314), Engineering and Architectural Approval (PS30).

BACKGROUND

Original Street Construction

The original subdivider, Kaufman and Broad Homes, completed construction of Skyline Circle in 1997. The street circulation pattern (similar to a cul-de-sac) was designed to serve only the residents of the subdivision. As a condition of approval by the City for accepting the completed

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public street, the Skyline Homeowners Association was required to maintain the public infrastructure, except for buried public utilities (gas, water, electric, sewer, telecommunications). The street has been a privately maintained road for the past twelve (12) years. The proposed vacation would bring the street into conformance with the statutory requirements of the California Streets and Highways Code and Vehicle Code for a private roadway.

Public Easements

Easements for public utilities (gas, water, sewer, etc.) and emergency vehicle access will be reserved over the full width of the vacated right-of-way.

Transfer of Right-Of-Way Ownership

For public streets which were dedicated after 1949, the California Civil Code presumes that abutting property owners own the underlying fee interest in the right-of-way. Consequently, title to the land beneath Skyline Circle will revert to the forty-five (45) homeowners without cost.

KEY ISSUES AND IMPACTS

The companion resolution will make findings for the vacation required by the California Streets and Highways Code, Government Code, and Public Resources Code to vacate Skyline Circle. This ordinance will vacate the right-of-way to the property owners without cost and impose the following conditions:

- reserve public easements over the full width of the vacated right-of-way for utilities (gas, water, sewer, etc.) and emergency vehicle access;
- allow the property owners, at their option, to record a private access easement over the public easements;
- confirm that the abutting property owners will remain responsible for the maintenance of the private road (sidewalks, paving, street lights, etc.).

SUSTAINABLE OPPORTUNITIES

Economic

The proposed vacation of Skyline Circle will increase the assessment of unimproved land area to the general levy of property taxes, a portion of which will accrue to the City of Oakland.

Environmental

The transfer of ownership of the right-of-way will not have a direct impact on the environment.

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Social Equity

The transfer of ownership of the right-of-way will not have a direct impact on social equity.

DISABILITY AND SENIOR CITIZEN ACCESS

The street was constructed to State and City requirements for accessibility in 1997.

RECOMMENDATIONS

Staff recommends the Committee accept this report and forward it with the companion vacation resolution to the City Council for their scheduled meeting on May 5, 2009.

ACTION REQUESTED OF THE CITY COUNCIL

Staff recommends that the City Council accept this report and adopt the proposed ordinance vacating Skyline Circle to the abutting property owners without cost and reserving public easements for utilities and emergency vehicle access.

Respectfully submitted,

Walter S. Cohen, Director

Community and Economic Development Agency

Prepared by:

Raymond M. Derania

City Engineer

Building Services Division

APPROVED AND FORWARDED TO THE PUBLIC WORKS COMMITTEE:

Office of the City Administrator

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2009 APR 16 PM 12: 59

Approved for Form and Legality

City Attorney

OAKLAND CITY COUNCIL

Ordinance No.		C.M.S.	
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AN ORDINANCE VACATING THE PUBLIC RIGHT-OF-WAY OF SKYLINE CIRCLE TO THE ABUTTING PROPERTY OWNERS WITHOUT COST AND RESERVING PUBLIC SERVICE EASEMENTS

WHEREAS, pursuant to California Streets and Highways Code Section 8320 et seq., a public meeting was held in the Chamber of the Council of the City of Oakland, on the Third Floor of City Hall, at One Frank H. Ogawa Plaza, in Oakland, California, on May 5, 2009, beginning at 7:01 p.m. local time to adopt findings for a proposed ordinance vacating the public right-of-way to the owners of the forty-five (45) developed lots abutting Skyline Circle; and

WHEREAS, said meeting also set a hearing beginning at 7:02 p.m. local time in the Chamber of the Council of the City of Oakland, on the Third Floor of City Hall, at One Frank H. Ogawa Plaza, in Oakland, California, on May 5, 2009, to receive supporting evidence and public testimony on said proposed ordinance vacating the full width and length of Skyline Circle and reserving public service easements; and

WHEREAS, the owners of said forty-five (45) lots acquired title individually to said properties for valuable consideration through the following grant deeds:

LOT No.	PARCEL No.	ADDRESS	SERIES No.	RECORDED
1	043A-4761-001-00	8201	2007-034561	01-22-2007
2	043A-4761-002-00	8205	2007-283607	07-31-2007
3	043A-4761-003-00	8209	2002-325487	07-31-2002
4	043A-4761-004-00	8211	2006-369942	09-29-2006
5	043A-4761-005-00	8215	2007-001351	01-02-2007
6	043A-4761-006-00	8219	2003-040360	01-23-2003
7	043A-4761-007-00	8221	2006-208506	05-26-2006
8	043A-4761-008-00	8223	2003-554564	09-18-2003
9	043A-4761-009-00	8227	2005-537832	12-19-2005
10	043A-4761-010-00	8231	2007-240126	06-28-2007
11	043A-4761-011-00	8233	2004-133593	03-30-2004
12	043A-4761-012-00	8237	2006-440511	11-30-2006

LOT No.	PARCEL No.	ADDRESS	SERIES No.	RECORDED
13	043A-4761-013-00	8239	2003-477862	08-14-2003
14	043A-4761-014-00	8241	2005-287502	07-11-2005
15	043A-4761-015-00	8245	2008-090324	03-12-2008
16	043A-4761-016-00	8247	2007-125382	03-30-2007
17	043A-4761-017-00	8249	2009-056769	02-24-2009
18	043A-4761-018-00	8253	2004-450870	10-05-2004
19	043A-4761-019-00	8255	2008-300168	10-15-2008
20	043A-4761-020-00	8257	2007-144839	04-17-2007
21	043A-4761-021-00	8259	1999-320152	08-20-1999
22	043A-4761-022-00	8261	2002-124625	03-20-2002
23	043A-4761-023-00	8263	1999-082033	02-26-1999
24	043A-4761-024-00	8265	2007-358202	10-12-2007
25	043A-4761-025-00	8267	2007-227821	07-25-2007
26	043A-4761-026-00	8271	98-021453	01-22-1998
27	043A-4761-027-00	8273	2007-194878	05-22-2007
28	043A-4761-028-00	8275	2002-533525	11-15-2002
29	043A-4761-029-00	8277	2006-052993	02-10-2006
30	043A-4761-030-00	8281	99-262263	07-16-1999
31	043A-4761-031-00	8285	2009-002160	01-06-2009
32	043A-4761-032-00	8289	2002-489382	10-29-2002
33	043A-4761-033-00	8293	2004-433477	09-24-2004
34	043A-4761-034-00	8295	2008-185641	06-11-2008
35	043A-4761-035-00	8288	2007-294891	08-09-2007
36	043A-4761-036-00	8282	99-342432	09-07-1999
37	043A-4761-037-00	8278	2004-398567	09-02-2004
38	043A-4761-038-00	8268	2004-347147	07-29-2004
39	043A-4761-039-00	8260	2004-205163	05-10-2004
40	043A-4761-040-00	8252	2004-104691	03-11-2004
41	043A-4761-041-00	8248	99-227976	06-18-1999
42	043A-4761-042-00	8246	2002-350248	08-13-2002
43	043A-4761-043-00	8240	2004-565381	12-23-2004
44	043A-4761-044-00	8230	2005-263906	06-28-2005
45	043A-4761-045-00	8290	97-143364	06-11-1997

as recorded by the Alameda County Clerk-Recorder; and

WHEREAS, pursuant to the California Streets and Highways Code, California Government Code, and California Public Resources Code, the Council of the City of Oakland has previously made the following statutory determinations by Resolution:

- the Council of the City of Oakland may adopt terms of performance by the adjoining property owner that condition the vacation; and
- that the proposed vacation conforms with the City of Oakland's adopted General Plan; and
- that the statutory requirements for properly noticing the public through conspicuous site
 posting and newspaper publication of the location and extent of the proposed vacation and
 the public hearing to receive supporting evidence and public comments were completed,; and
- that said property owners of the forty-five (45) lots abutting Skyline Circle own the underlying fee interest in the public right-or-way proposed to be vacated; and
- the proposed vacation is categorically exempted from the California Environmental Quality Act (CEQA) under CEQA Guidelines Section 15301 (existing facilities); and
- the proposed vacation requires reservation of public service easement for existing or future utilities owned and maintained either by companies regulated by the California Public Utilities Commission or by the City of Oakland or by the East Bay Municipal Utility; and
- the proposed vacation requires reservation of public service easement for emergency vehicle access; and
- the proposed vacation does not limit public use or impede public access for non-motorized transportation; and
- the proposed vacation will not increase traffic and pedestrian inconvenience nor decrease traffic and pedestrian safety; and be it
- the proposed vacation will benefit the public and the citizens of Oakland fiscally by decreasing the cost of police services for nuisance and criminal activities and increasing the revenue derived from the general levy of property taxes; and be it

WHEREAS, the metes and bounds establishing the length and width of Skyline Circle proposed for vacation is delineated on the Final Map for Tract No. 6249 and on the Amended Final Map for Tract No. 6249, recorded March 29, 2001, series no. 2001-107696, in book 257 of maps, on pages 39 and 40, inclusive, by the Alameda County Clerk-Recorder, which was adopted by the Council of the City of Oakland on December 5, 2000 in Resolution No. 77165 C.M.S, as shown on *Exhibits A1* and *A2* attached hereto; and

WHEREAS, pursuant to California Streets and Highways Code Section 8324, the Council of the City of Oakland may apply conditions for the vacation of public right-of-way and may instruct the City Clerk not to record a vacation until the conditions have been satisfied; now, therefore,

THE COUNCIL OF THE CITY OF OAKLAND DOES ORDAIN AS FOLLOWS:

- 1. The vacation of the public right-of-way of Skyline Circle, as delineated in the attached *Exhibits A1* and *A2*, without cost to the abutting property owners is hereby ordered; and
- 2. this order of vacation shall except, exempt, and reserve a public service easement across the full length and width of the vacated right-of-way for the benefit of companies regulated by the California Public Utilities Commission and the City of Oakland and the East Bay Municipal Utility District to access, maintain, operate, replace, remove, or renew subsurface utilities and necessary appurtenances, which include, but are not limited to, potable water piping, natural gas piping, fuel oil piping, and electrical and communications cabling; and
- 3. this order of vacation shall also except, exempt, and reserve a public service easement across the full length and width of the vacated right-of-way for access by emergency vehicles; and
- 4. said property owners, at their sole option and expense, may prepare documents, exhibits, and maps memorializing their individual and collective right to access their lots across said public easements, and upon approval by the City Engineer of the City of Oakland for technical sufficiency and the City Attorney of the City of Oakland for legal sufficiency, may file said documentation for recordation by the Alameda County Clerk-Recorder; and
- 5. access to the vacated right-of-way by the general public may be controlled by said property owners, subject to the approval by the Building Official, City Engineer, Fire Chief, and Police Chief of the City of Oakland and their successors in title and to the issuance and final inspection approvals of required permits; and
- pursuant to California Streets and Highways Code Section 8336, this order of vacation shall not be complete unless and until this Ordinance has been filed with and recorded by the Alameda County Clerk-Recorder; and
- 7. pursuant to Resolution No. 73654 C.M.S., said abutting property owners shall remain responsible in perpetuity for the installation, maintenance, repair, and removal of all infrastructure improvements located within the vacated public right-of-way, including but not limited to roadway pavement, sidewalks, curbs, gutters, trees and landscaping, irrigation, street lighting, sanitary sewer piping, and storm water piping, but excepting from said responsibility infrastructure improvements that are otherwise regulated by California Public Utilities Commission; and
- 8. the hereinabove conditions shall equally bind said property owners and their representatives, heirs, beneficiaries, successors in interest, and assigns and the successive owners of said properties; and
- 9. should any article, section, subsection, sentence, clause, or phrase of this ordinance or exhibit be held to be invalid or unconstitutional, the offending portion shall be severed and shall not affect the validity of remaining portions which shall remain in full force and effect; and

- 10. this ordinance is enacted by the Council of the City of Oakland pursuant to the police powers accorded to the City by and through section 106 of the Charter of the City of Oakland and Article XI of the Constitution of the State of California; and
- 11. upon final adoption or approval of a reconsideration by sufficient votes of the Council of the City of Oakland, this ordinance shall be effective on and after the day established in section 216 of the Charter of the City of Oakland.

IN COU	NCIL, OAKLAND, CALIFORNIA,, 2009
PASSED	BY THE FOLLOWING VOTE:
AYES -	BROOKS, DE LA FUENTE, KAPLAN, KERNIGHAN, NADEL, QUAN, REID, and PRESIDENT BRUNNER
NOES -	
ABSENT	
ABSTEN	ITION –
	ATTEST:
	LATONDA SIMMONS City Clerk and Clerk of the Council of the City of Oakland, California
	DATE OF ATTESTATION

EXHIBIT 2

To **Proposed Vacation** The Abutting Property Of The Owners And Reservation Of Public Service Public Right-Of-Way õ Skyline Circle Without Easements

OWNER'S STATEMENT

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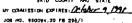
I DO HEREBY RESERVE A PRIVATE STORM DRAIN EASEMENT DESIGNATED AND SHOWN HEREON AS PEDGE FOR THE USE OF THE ORNERS OF TRACT 8249 INCLUDING THE RIGHT TO CONSTRUCT, MAINTAIN, AND REPAIR A PRIVATE STORM DRAIN LINE.

ADDEESS # 4 BRICLE LAVE WOODSTON, CA

OWNER'S ACKNOWLEDGMENT

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CERTIFICATE OF THE CLERK OF THE BOARD OF SUPERVISORS

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TRACT 6249

CITY OF OAKLAND ALAMEDA COUNTY, CALIFORNIA

Brian Kangas Foulk

CONSULTING ENGINEERS . PLANNERS . SURVEYORS REDWOOD CITY, CALIFORNIA

STATEMENT OF THE SECRETARY OF THE PLANABUS COMMISSION

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DATED PRE 1815

SUBDIVIDER

KAUFMAN AND BROAD OF NORTHERN CALIFORNIA 3130 CROW CONTON PLACE, SUITE 300

SAN RAMON, CA



RECORDER'S STATEMENT

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SHEET 1 OF 4

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Proposed Vacation Of The Public Right-Of-Way Of Skyline Circle Without Cost To The Abutting Property Owners And Reservation Of Public Service Easements

CITY CLERKS STATEMENT

CITY ENGINEERS STATEMENT

CONDITION

TRACT 6249

CITY OF OAKLAND ALAMEDA COUNTY, CALIFORNIA

Brian Kangas Frank
CONSULTING ENGINEERS - PLANIERS - SURVEYORS
REDWOOD GITY, CALIFORNA JULY 1995

SHEET 2 OF 4

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EXHIBIT A1

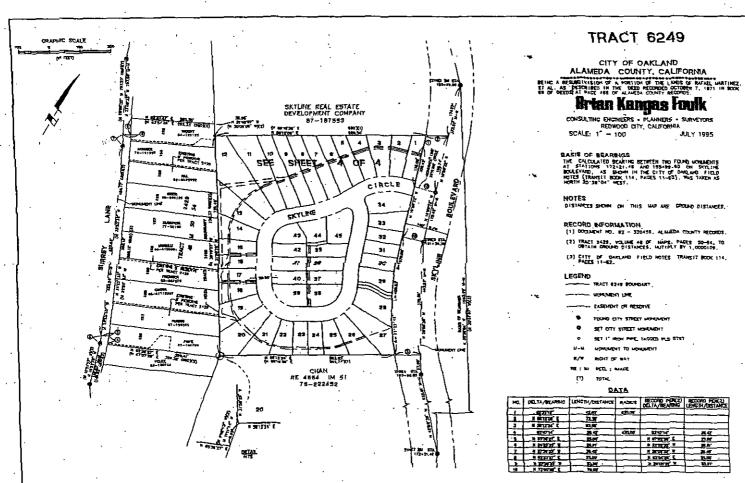
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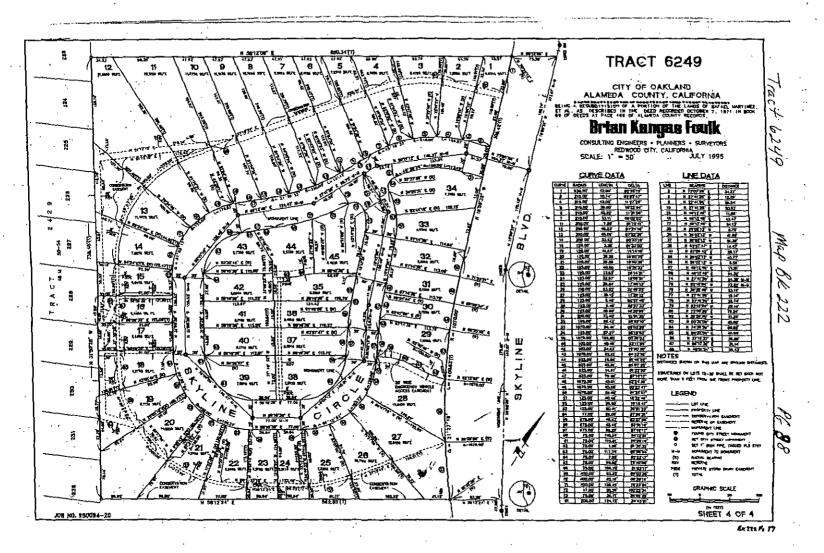


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EXHIBIT A1

To The Abutting Property Owners And Reservation Of Public Service Easements Proposed Vacation Of The Public Right-Of-Way Of Skyline Circle Without Cost

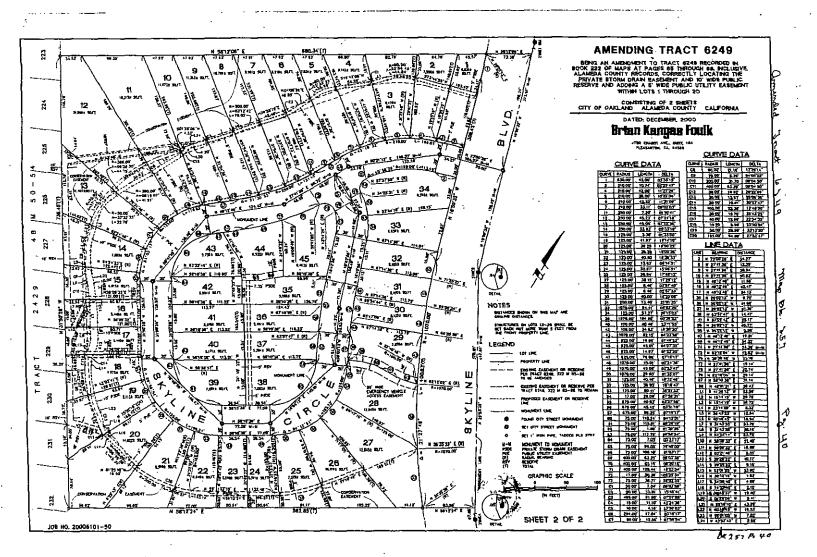


Proposed Vacation Of The Public Right-Of-Way Of Skyline Circle Without Cost To The Abutting Property Owners And Reservation Of Public Service Easements

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EXHIBIT A2

To The Abutting Property Owners And Reservation Of Public Service Easements Proposed Vacation Of The Public Right-Of-Way Of Skyline Circle Without Cost

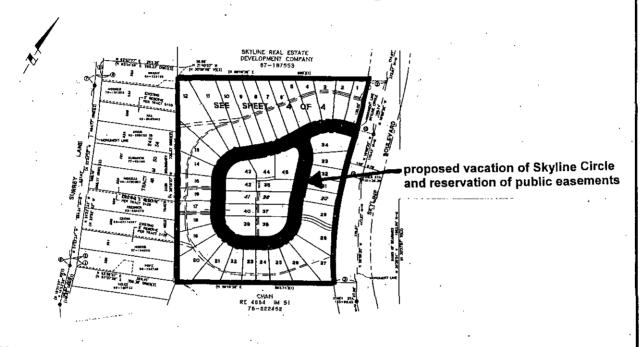


Cost To The Abutting Property Owners And Reservation Of Public Service Easements

The Public Right-Of-Way Of Skyline Circle Without

For A Proposed Vacation Of

PUBLIC NOTICE



Pursuant to California Streets and Highways Code Section 8320 et seq., notice is given to the public that the Council of the City of Oakland intends to vacate the public right-of-way for Skyline Circle without cost to the abutting property owners and reserve public easements for utilities and emergency vehicle access.

Notice is also given to the public that the Council of the City of Oakland will hold a public meeting to receive supporting evidence and public testimony for the proposed vacation in the Chamber of the City Council, on the Third Floor of City Hall, at One Frank H. Ogawa Plaza, in Oakland, California, on may 5, 2009, beginning at 7:01 p.m. local time.

It is a misdemeanor to deface or to remove this posting. Violators are subject to a fine of \$1,000 and a jail sentence of 6 months.

EXHIBIT B

Notification Of A Meeting To Receive Supporting Evidence And Public Testimony For A Proposed Vacation Of The Public Right-Of-Way Of Skyline Circle Without Cost To The Abutting Property Owners And Reservation Of Public Service Easements

PUBLIC NOTICE

Public Meeting For Abandoning A Public Street

Pursuant to California Streets and Highways Code section 8320 et seq., the Council of the City of Oakland will hold a meeting in the Chamber of the City Council, Third Floor of City Hall, at One Frank H. Ogawa Plaza, in Oakland, California, on May 5, 2009, beginning at 7:01 p.m., local time, to receive supporting evidence and public testimony for an ordinance which will abandon (vacate) the public right-of-way for Skyline Circle (located north of the intersection of Skyline Boulevard and Keller Avenue) without cost to the abutting property owners and reserve public easements over the private road for utilities and emergency vehicle access. A map fully delineating the proposed abandonment is available at the City of Oakland. Building Services Administration Division. Dalziel Building, Second Floor, 250 Frank H. Ogawa Plaza, Oakland, CA 94612.

published in the Oakland *Tribune* on April 14, 2009, and April 21, 2009

EXHIBIT C

Affidavit Certifying Notifications Of A Public Meeting To Receive Supporting Evidence And Public Testimony For A Proposed Vacation Of The Public Right-Of-Way Of Skyline Circle Without Cost To The Abutting Property Owners And Reservation Of Public Service Easements

Pursuant to California Streets and Highways Code Section 8322, I hereby certify that the following public notifications did occur on the dates and times and at the locations and for the durations indicated below:

Site Posting

Facsimiles of the attached placard were affixed before May 5, 2009, to City street light poles in the public sidewalk at intervals not exceeding three hundred (300) feet along Skyline Circle, and have remained in place since then advising the public of a meeting on May 5, 2009, at 7:01 p.m. local time, in the Chambers of the Council of the City of Oakland, on the Third Floor of City Hall, at One Frank H. Ogawa Plaza, to receive supporting evidence and public testimony for the proposed vacation of the public right-of-way and reservation of public easements delineated on the placard.

Newspaper Publication

The attached notice was published in the Oakland *Tribune* on April 14, 2009, and April 21, 2009, advising the public of a hearing on May 5, 2009, at 7:01 p.m. local time in the Chambers of the Council of the City of Oakland, on the Third Floor of City Hall, at One Frank H. Ogawa Plaza to receive supporting evidence and public testimony for the proposed vacation of Skyline Circle (located north of the intersection Skyline Boulevard and Keller Avenue) without cost to the abutting property owners and reserving public service easements further advising the public that a map delineating the limits of the public right-of-way proposed for vacation and the public easements proposed for reservation is available at the Building Services counter on the Second Floor of the Dalziel Administration Building at 250 Frank H. Ogawa Plaza, Oakland, CA 94612.

RAYMOND M. DERANIA
Deputy Director - City Engineer
Community and Economic Development Agency

NOTICE AND DIGEST

Ordinance Vacating The Public Right-Of-Way Of Skyline Circle To The Abutting Property Owners Without Cost And Reserving Public Service Easements

This ordinance would convert a public street to a private road (shared access easement) for the exclusive use of the forty-five abutting parcels and would reserve public easements over the abandoned right-of-way for existing and future utilities (natural gas, water, telecommunications, etc.) and access by emergency vehicles.