

CITY OF OAKLAND
AGENDA REPORT

FILED
OFFICE OF THE CITY CLERK
OAKLAND

2008 OCT 30 PM 3:46

To: Office of the City Administrator
Attn: Dan Lindheim
From: Oakland Police Department
Date: November 12, 2008

Re: **A Report and Proposed Resolution Authorizing the City Administrator, on Behalf of the City of Oakland, to: 1) Accept and Appropriate Grant Funds From The U.S. Department of Justice, Office of Community Oriented Policing Services (DOJ/COPS) Secure Our Schools Grant Program to the Oakland Police Department (OPD) in an Amount Not to Exceed One Million Five Hundred Twenty-Five Thousand One Hundred Twenty-Six Dollars (\$1,525,126) for the Period September 1, 2008 Through August 31, 2010 and, 2) Accept and Appropriate Match Funds from the Oakland Unified School District (OUSD) to the Oakland Police Department in an Amount Not to Exceed One Million Five Hundred Twenty-Five Thousand One Hundred Twenty-Six Dollars (\$1,525,126) and, 3) Execute a Memorandum of Understanding (MOU) with the Oakland Unified School District for the Procurement of Surveillance Equipment for the Oakland Secondary School Safety Project**

SUMMARY

A report and proposed resolution has been prepared authorizing the City Administrator, on behalf of the City of Oakland, to: 1) accept and appropriate grant funds from the Department of Justice (DOJ), Office of Community Oriented Policing Services (COPS) Program to the Oakland Police Department (OPD) in an amount not to exceed \$1,525,126 for the implementation of the 2008 Secure Our Schools Grant Program and, 2) accept and appropriate match funds from the Oakland Unified School District (OUSD) to the Oakland Police Department in an amount not to exceed \$1,525,126, and 3) execute a Memorandum of Understanding (MOU) with the Oakland Unified School District for the procurement of surveillance equipment to be used in 26 schools, which include nine middle schools, 13 high schools, and four alternative education programs throughout the Oakland Unified School District. The proposed period for the Oakland Secondary School Safety Project is September 1, 2008 through August 31, 2010.

FISCAL IMPACT

Approval of the proposed resolution will authorize the acceptance and appropriation of \$1,525,126 from the DOJ/COPS Program to OPD, for the implementation of the 2008 Secure Our Schools Grant Program, and acceptance and appropriation of match funds from the OUSD to the OPD in an amount not to exceed \$1,525,126 for a total of \$3,050,252. All funds will be appropriated in Federal Grant Program Fund (2112); Youth and Family Services Division Organization (102350); Criminal Investigations Program (PS03); in a project to be determined.

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The funding agency requires a 100% match, which shall be provided by the Oakland Unified School District. The program will be managed jointly between the Oakland Police Department and the Oakland Unified School District. Proposed expense allocations are as follows:

Description and Use of Funds	Computation	Amount
Video Recorders	60 @ \$26,119	\$1,567,140
Color Day/Night Vandal Cameras	900 @ \$760	\$684,000
Video Monitors	60 @ \$3,900	\$234,000
Connectors/Cable/Conduit	28 @ \$13,464	\$376,992
Metal Detectors	19 @ \$8,000	\$152,000
Computer-Aided Dispatch Software	9 @ \$4,013	\$36,120*
Total		\$3,050,252

* \$3.00 rounding differential

As required by the granting agency, the Oakland Police Department and the Oakland Unified School District collaborated in the application of this grant. The responsibility of the Police Department is to coordinate the purchase of said equipment, while the School District will coordinate all other aspects of the project. The in-kind service provided by the Police Department is covered in its FY 08-09 budget.

All service and maintenance costs associated with the Secure Our Schools equipment is the responsibility of the Oakland Unified School District.

The Secure Our Schools project will benefit the Oakland Police Department by providing an avenue for School Resource Officers to access streaming video on campus, which will enhance enforcement efforts, and deter criminal activity on school grounds.

BACKGROUND

Youth incidents in and around school sites are staggering; OPD in partnership with the OUSD has developed a technology-based, data-driven solution. Both organizations are committed to fostering improved collaboration, streamlined communication, and the continuous adaptation of policing strategies through enhanced surveillance and metal detection systems for safe school communities and neighborhoods.

In 2007, a report surveying OUSD 7th, 9th, and 11th graders revealed alarming statistics that must be addressed. Over 80 percent of 7th, 9th, and 11th graders surveyed (4,239 total) did not feel safe at school; confronted with incidents of harassment, physical fights, fear of physical violence and carrying weapons. A mere 18 percent of 7th graders, 13 percent of 9th graders, and 14 percent of 11th graders felt safe at school. School violence data and student safety statistics demonstrate the

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degree and intensity for which the issue must be addressed. Other student data revealed by the survey demonstrate the need to enhance school safety and coordination between OPD and OUSD. The following table represents the percentage of students who [reported they] experienced safety-related incidents on school property within the last 12 months.¹

	Been harassed	Been in a fight	Been afraid of being beat up	Carried a gun	Carried any other weapons
7 th Grade	34%	36%	33%	9%	15%
9 th Grade	26%	22%	19%	9%	13%
11 th Grade	24%	19%	17%	8%	12%

KEY ISSUES AND IMPACTS

The OUSD manages 66 elementary schools, 19 middle schools, 18 high schools and eight alternative education programs. This project will provide enhancements to 26 schools that include nine middle schools, 13 high schools, and four alternative education programs - schools located between Interstate 580 and 880 corridors, where over 70 percent of youth crime, gang-related activities and truancy occur at school; and gangs, weapons and assault-related offenses occur in the surrounding community. The schools are:

Council District 1	Council District 2	Council District 3	Council District 4	Council District 5	Council District 6	Council District 7
Far West	Roosevelt Middle School	Cole Middle School	Bret Harte Middle School	Mandela High School	Roots International Academy	Alliance Academy
Oakland Technical High School	Oakland High School	Excel At McClymonds		College Prep & Architecture Academy	Skyline High School	Business & Information Technology High School
	Dewey Academy	Best at McClymonds		Media College Prep	United for Success Academy	Castlemont Community of Small Schools
		Bunche Academy		Peralta Creek Middle School		East Oakland School of The Arts
				Robeson School of Visual & Performing Arts		Elmhurst Community Prep
						James Madison Middle School
						Leadership Preparatory High school

¹ Information provide by 2007 California Healthy Kids Survey of OUSD

Council District 1	Council District 2	Council District 3	Council District 4	Council District 5	Council District 6	Council District 7
						Yes, Youth Empowerment School

These schools are challenged with at-risk student behavior indicative of high truancy rates (84%), detention rates (57%), and suspension rates (64%). Threats to school climate and property encompass a broad range of data including stolen property, sexual harassment, arson, and intimidation (to name a few categories) totaling over 12,426 incidents in one year (2006-07).

School violence reduction is the impetus driving the long-term goal of enhanced security procedures, data sharing, and coordinated services between the schools and local law enforcement. The plan is to implement the use of digital video surveillance and metal detection systems at schools sites, which is prudent for school safety and will strengthen current policing strategies to help reduce crime. Project goals will naturally improve the joint efforts to generate safer schools and well-rounded, successful students. It will not only be the catalyst for safer schools and communities, but will renovate existing policing strategies based on technology-driven data.

All of these improvements will contribute to essential components to the plan of enhanced access, improved equipment, and cooperative efforts for safer communities.

PROGRAM DESCRIPTION

The DOJ/COPS Secure Our Schools Grant Program will enable OUSD and OPD to perform critical technological infrastructure solutions at select sites for comprehensive video coverage to monitor, track, and discipline unacceptable behaviors holding Oakland school communities hostage. Surveillance equipment and metal detection systems are the foundation to successfully institute innovative plans jointly - devised and driven by surveillance system data. This will help reduce youth violence and crime on campuses and enhance self-policing strategies through development of greater data sharing capabilities. Expedient and accurate information about student behavior patterns and other crime patterns will be readily accessible to law enforcement and District officials.

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The following table represents proposed goals, activities and outcomes of the project:

GOALS	ACTIVITIES	OUTCOMES
Improve school safety, thus student attitudes relating to safety at school.	Enforce discipline measures captured on surveillance.	Lower levels of school violence and weapon-related incidents which support improved student attendance.
Improve levels of communication, problem solving, and cooperation between OUSD and OPD.	Analyze data to better plan comprehensive approach to police strategies for safe schools and communities.	Prevent negative behaviors on and around schools.

The grant provides funding for the purchasing and installation of a standardized surveillance system at middle schools, high schools, and alternative education sites with a world-class technology system networked for remote and internal security access to sites and surrounding areas of those sites by OUSD and OPD. A standardized system is necessary to improve the Department's police and District's staff response to campus and neighborhood incidents quickly and efficiently.

OUSD will also purchase and install Computer Assisted Dispatch (CAD) software to ensure proper access to relevant data for OUSD police vehicle computers. Enhanced inter-jurisdictional data and information sharing as well as improved cooperative efforts of crime prevention will increase the Department's overall efficiency and effectiveness. Finally, surveillance data access and heightened collaboration will result in expedient response time by providing officers with the necessary equipment for better preparedness.

Metal detectors at secondary sites will minimize weapons on campuses and provide officers the necessary equipment to better prevent crimes and incidents of disorder.

SUSTAINABLE OPPORTUNITIES

Social Equity: This grant will primarily provide the resources needed in Oakland to serve the public and protect a community impacted by the growing threat of crime. Oakland residents have supported the City in its efforts to enhance safety measures and reduce crime, evidenced by the voter passage of public tax Measures to fund programs aimed to curb youth violence, through intervention, prevention, and mentorship services. This grant will further those efforts.

Economic: Working collaboratively to make students, school sites, and communities safer will generate community trust, and confidence in efforts put forth by the City and District. In turn, business owners and consumers will feel safe to conduct business in Oakland, thereby contributing to the City's economy.

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Environmental: There are no environmental opportunities identified in this report.

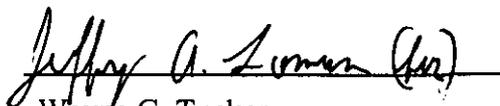
DISABILITY AND SENIOR CITIZEN ACCESS

There are no Americans with Disabilities Act (ADA) or senior access issues contained in this report.

RECOMMENDATION / ACTION REQUESTED OF THE COUNCIL

The Oakland Police Department recommends and requests that the City Council adopt the proposed resolution authorizing the City Administrator, on behalf of the City of Oakland, to: 1) accept and appropriate grant funds from the Department of Justice (DOJ), Office of Community Oriented Policing Services (COPS) Program to the Oakland Police Department (OPD) in an amount not to exceed \$1,525,126 for the implementation of the 2008 Secure Our Schools Grant Program and, 2) accept and appropriate match funds from the Oakland Unified School District (OUSD) to the Oakland Police Department in an amount not to exceed \$1,525,126, and 3) execute a Memorandum of Understanding (MOU) with the Oakland Unified School District for the procurement of surveillance equipment to be used in 26 schools, which include nine middle schools, 13 high schools, and four alternative education programs throughout the Oakland Unified School District for the proposed period of September 1, 2008 through August 31, 2010.

Respectfully submitted,



Wayne G. Tucker
Chief of Police

Prepared By:

Lt. Fausto Melara
Youth and Family Services Division
Oakland Police Department

Mr. Peter D. Fitzsimmons
Fiscal Services Manager
Oakland Police Department

**APPROVED AND FORWARDED TO
THE PUBLIC SAFETY COMMITTEE:**



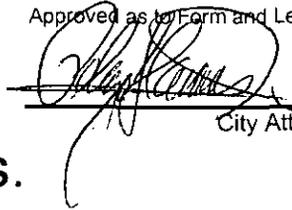
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OAKLAND CITY COUNCIL

Approved as to Form and Legality


City Attorney

RESOLUTION No. _____ C.M.S.

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR, ON BEHALF OF THE CITY OF OAKLAND, TO: 1) ACCEPT AND APPROPRIATE GRANT FUNDS FROM THE U.S. DEPARTMENT OF JUSTICE, OFFICE OF COMMUNITY ORIENTED POLICING SERVICES (DOJ/COPS) SECURE OUR SCHOOLS GRANT PROGRAM TO THE OAKLAND POLICE DEPARTMENT (OPD) IN AN AMOUNT NOT TO EXCEED ONE MILLION FIVE HUNDRED TWENTY-FIVE THOUSAND ONE HUNDRED TWENTY-SIX DOLLARS (\$1,525,126) FOR THE PERIOD SEPTEMBER 1, 2008 THROUGH AUGUST 31, 2010 AND, 2) ACCEPT AND APPROPRIATE MATCH FUNDS FROM THE OAKLAND UNIFIED SCHOOL DISTRICT (OUSD) TO THE OAKLAND POLICE DEPARTMENT IN AN AMOUNT NOT TO EXCEED ONE MILLION FIVE HUNDRED TWENTY-FIVE THOUSAND ONE HUNDRED TWENTY-SIX DOLLARS (\$1,525,126) AND, 3) EXECUTE A MEMORANDUM OF UNDERSTANDING (MOU) WITH THE OAKLAND UNIFIED SCHOOL DISTRICT FOR THE PROCUREMENT OF SURVEILLANCE EQUIPMENT FOR THE OAKLAND SECONDARY SCHOOL SAFETY PROJECT

WHEREAS, it is anticipated that grant funds in the amount of \$1,525,126 will be award by the U.S. Department of Justice, Community Oriented Policing Services (DOJ/COPS) Secure Our Schools Grant Program to the Oakland Police Department (OPD); and

WHEREAS, the Oakland Unified School District (OUSD) has committed the required match funds in the amount of \$1,525,126 to supplement the total cost of \$3,050,252 to procure surveillance equipment for the Oakland Secondary School Safety Project; and

WHEREAS, the Oakland Secondary School Safety Project will provide surveillance equipment for 26 schools, including nine middle schools, 13 high schools, and four alternative education programs throughout the Oakland Unified School District; and

WHEREAS, the Oakland Secondary School Safety Project will assist in the Oakland Police Department's goal of decreasing incidents of youth-based violence and other delinquent activities; and

WHEREAS, the desired outcome of the Oakland Secondary School Safety Project is to lower levels of school violence and weapon-related incidents, which support school improved student attendance and to prevent negative behaviors on and around schools; now, therefore be it

RESOLVED: That the Oakland City Council does hereby authorize the City Administrator or his designee, to accept and appropriate grant funds in the amount of \$1,525,126 from the U.S. Department of Justice, Office of Community Oriented Policing Services Secure Our Schools Grant Program to the Oakland Police Department; and be it

FURTHER RESOLVED: That the City Council does hereby authorize the City Administrator or his designee, to accept and appropriate match funds in the amount of \$1,525,126 from the Oakland Unified School District to the Oakland Police Department for implementation of the Oakland Secondary School Safety Project; and be it

FURTHER RESOLVED: That the all funds shall be appropriated and maintained in the Federal Grant Fund: 2112; Youth and Family Services Division Org: 102350; Criminal Investigations Program: PS03; in a project to be determined; and be it

FURTHER RESOLVED: That the City Council does hereby authorize the City Administrator or his designee, to execute a Memorandum of Understanding with the Oakland Unified School District for the procurement of surveillance equipment for the Oakland Secondary School Safety Project; and be it

FURTHER RESOLVED: That the City Administrator or his designee is hereby authorized to complete all required negotiations, certifications, assurances, and documentation required to accept, modify, extend/or amend the grant award; and be it

FURTHER RESOLVED: That the City Attorney shall review and approve all agreements and/or contracts to form and legality, and a copy of the fully executed agreement shall be placed on file with the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____, 20_____

PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, BRUNNER, CHANG, KERNIGHAN, NADEL, QUAN, REID, and PRESIDENT DE LA FUENTE

NOES -

ABSENT -

ABSTENTION -

ATTEST: _____
LaTonda Simmons
City Clerk and Clerk of the
Council of the City of Oakland,
California