

2009 OCT 29 PM 3:51

# CITY OF OAKLAND

## AGENDA REPORT

TO: Office of the City Administrator  
ATTN: Dan Lindheim  
FROM: Department of Human Services  
DATE: November 10, 2009

RE: **A Resolution Authorizing The City Administrator To Enter Into Grant Agreements With (1) Operation Dignity In The Amount Of \$420,000 For The Homeless Mobile Outreach/Community Cleanup Corps Program (HMOP/CCC) For The Period Of October 1, 2009 Through June 30, 2011, And (2) Abode Services, Inc. In The Amount Of \$352,000 For The Homeless Mobile Outreach/Intensive Case Management Program (HMOP/ICM) For The Period Of October 1, 2009 Through June 30, 2011, (3) A Grant Agreement With Catholic Charities Of The East Bay, Inc. In The Amount Of \$120,000 For The California Work Opportunity And Responsibility To Kids/Temporary Assistance For Needy Families (CalWORKs/TANF) Homeless Assistance Program For The Period Of October 1, 2009 Through September 30, 2010, (4) Allocating \$30,000 For The Implementation And Operation Of The Homeless Prevention And Rapid Rehousing Program (HPRP), And (5) Authorizing The City Administrator To Accept, Appropriate And Add To The Operation Dignity Agreement Any Additional Funds That May Be Contributed By Outside Sources To The HMOP/CCC Program Up To An Amount Of \$50,000**

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### SUMMARY

A resolution has been prepared authorizing the City Administrator to enter into grant agreements with (1) Operation Dignity in the amount of \$420,000 for the Homeless Mobile Outreach/Community Cleanup Corps Program (HMOP/CCC) for the period of October 1, 2009 through June 30, 2011 and (2) Abode Services, Inc., in the amount of \$352,000 for the Homeless Mobile Outreach/Intensive Case Management Program (HMOP/ICM) for the period of October 1, 2009 through June 30, 2011, (3) a Grant Agreement with Catholic Charities of the East Bay, Inc. in the amount of \$120,000 for the California Work Opportunity and Responsibility to Kids/Temporary Assistance for Needy Families (CalWORKs/TANF) Homeless Assistance Program for the period of October 1, 2009 through September 30, 2010, (4) Allocating \$30,000 for the implementation and operation of the HPRP, and (5) Authorizing the City Administrator to accept, appropriate and add to the Operation Dignity Agreement any Additional Funds that may be contributed by outside sources to the HMOP/CCC Program up to an amount of \$50,000.

Item: \_\_\_\_\_  
Life Enrichment Committee  
October 27, 2009

## **FISCAL IMPACT**

### ***HMOP and Abode Services, Inc.***

Funding for Homeless Mobile Outreach Program (HMOP) in the amount of \$307,691 per year (\$615,382 for two years) was appropriated in the enacted Policy Budget for FY 2009/2011 and allocated to the HMOP in Resolution No. 82018 C.M.S., dated May 18, 2009. The 2007/2009 grant agreement with Operation Dignity, which expired on June 30, 2009, was extended for three months through September 30, 2009 at a cost of \$76,905 in accordance with Resolution No. 82123 C.M.S. dated July 7, 2009. After deduction of the contract extension monies, \$538,477 of the 2-year HMOP budget remained available in the General Purpose Fund (1010), DHS Administration Organization (78111), and Homeless Mobile Outreach FY09-10 Project (G363410) and General Purpose Fund (1010), DHS Administration Organization (78111), and Homeless Mobile Outreach FY09-10 Project (G149910). Of the funds available, \$352,000 can be applied to the proposed Abode Services, Inc. 2-year grant agreement, and the remaining \$186,477 can be applied to the proposed Operation Dignity grant agreement. An additional \$10,214 is available from departmental sources in HUD-ESG/SHP/HOPWA PATH Fund (2103), DHS Administration Organization (78111), and Emergency Shelter Program FY06-07 Project (G270710). *Please see Tables 1A-1C for breakdown of HMOP and Community Clean-Up Corps (CCC) allocations by fiscal year (Tables 1A & 1B) and 2-year total allocation (Table 1C).* The City Administrator was granted authority under Resolution No. 82018 C.M.S., to execute grant agreements using the HMOP funds allocated above. However, due to the significant redesign of the HMOP program and its proposed bifurcation into two programs as described below, the matter is being brought back to Council for further clarification.

### ***Operation Dignity / CCC***

Funding for the Community Cleanup Corps (CCC) portion of the Operation Dignity grant is available from several sources (see Tables 1A-1C below). The Redevelopment Agency has budgeted \$50,000 per year in the Low-Mod Housing Fund (9450), Community Housing Services Organization (78111), and CCC Project (S349410). Total two year funding for CCC from this funding source is \$100,000 and would be applied to the proposed Operation Dignity grant agreement.

Additional funding for the Community Cleanup Corps (CCC) is available through the Community Development Block Grant (CDBG) in the amount of \$50,000 per year, for a two-year total of \$100,000. These funds are available in the CDBG Fund (2108), Community Housing Services Organization (88949), and Community Development (CD) Unallocated Project (G06250) and would be applied to the proposed Operation Dignity grant agreement.

In addition, funding for the CCC program in the amount of \$15,000 was donated by the Union Pacific Foundation. These funds were accepted by the Council under Resolution No. 82018 C.M.S., dated May 19, 2009 and would also be added to the proposed Operation Dignity contract. It is anticipated that the UP grant will be renewed in calendar year 2011, and funds will be applied to the Operation Dignity agreement on a contingency basis.

FUNDS AVAILABLE FOR HMOP/CCC ACTIVITIES (TABLE 1A)			2009/2010 ALLOCATION OF FUNDS	
YEAR 1 (2009/2010)		TOTAL AVAILABLE	OPERATION DIGNITY	ABODE
1010.78111.54912.G363410	General Purpose Fund - HMOP	\$ 179,310	\$ 136,905	\$ 42,405
1010.78111.54928.G149910	General Purpose Fund - HMOP	\$ 128,381		\$ 128,381
2994.78111.funding to be set up	Donations - Union Pacific Foundation - CCC	\$ 15,000	\$ 15,000	
2108.88949.78811.G06250	CDBG - CCC	\$ 50,000	\$ 50,000	
9450.78111.54912.S349410	ORA - CCC	\$ 50,000	\$ 50,000	
2103.78111.54912.G270710	HUD Emergency Shelter Grant-HMOP	\$ 10,214	\$ 5,000	\$ 5,214
		\$ 432,905	\$ 256,905	\$ 176,000

Note: \$136,905 (two amendments: one for \$76,905 and the second for \$60,000) is already contracted with Operation Dignity for HMOP Services from July 1, 2009 - November 30, 2009 (authorized by Oakland City Council Resolution No. 82018 CMS).

FUNDS AVAILABLE FOR HMOP/CCC ACTIVITIES (TABLE 1B)			2010/2011 ALLOCATION OF FUNDS	
YEAR 2 (2010/2011)		TOTAL AVAILABLE	OPERATION DIGNITY	ABODE
1010.78111.54912.G363410	General Purpose Fund - HMOP	\$ 179,310	\$ 125,000	\$ 54,310
1010.78111.54928.G149910	General Purpose Fund - HMOP	\$ 128,381		\$ 121,690
2994.78111.funding to be set up	Donations - Union Pacific Foundation - CCC	\$ 15,000	\$ 15,000	
2108.88949.78811.G06250	CDBG - CCC	\$ 50,000	\$ 50,000	
9450.78111.54912.S349410	ORA - CCC	\$ 50,000	\$ 50,000	
		\$ 422,691	\$ 240,000	\$ 176,000

The surplus of \$6,691 in the second year may be utilized to increase intensive case management based on needs assessment from the 2009/10 program year.

FUNDS AVAILABLE FOR HMOP/CCC ACTIVITIES (TABLE 1C) - 2 YEAR TOTAL ALLOCATIONS			2009/2011 ALLOCATION OF FUNDS	
YEARS 1 & 2 (2009/2011)		TOTAL AVAILABLE	OPERATION DIGNITY	ABODE
1010.78111.54912.G363410	General Purpose Fund - HMOP	\$ 358,620	\$ 261,905	\$ 96,715
1010.78111.54928.G149910	General Purpose Fund - HMOP	\$ 256,762	\$ -	\$ 250,071
2994.78111.funding to be set up	Donations - Union Pacific Foundation - CCC	\$ 30,000	\$ 30,000	\$ -
2108.88949.78811.G06250	CDBG - CCC	\$ 100,000	\$ 100,000	\$ -
9450.78111.54912.S349410	ORA - CCC	\$ 100,000	\$ 100,000	\$ -
2103.78111.54912.G270710	HUD Emergency Shelter Grant-HMOP	\$ 10,214	\$ 5,000	\$ 5,214
Less allocation of \$76,905 to Operation Dignity for the extension of HMOP services from July 1, 2009 - October 20, 2009			\$ (76,905)	
		\$ 855,596	\$ 420,000	\$ 352,000

Note: The 2-year allocation total of \$496,905 to Operation Dignity includes the first amendment (executed prior) in the amount of \$76,905. Deducting this amount, this resolution requests a 2 year allocation of \$420,000 to Operation Dignity for services

### ***Catholic Charities of the East Bay***

Funding in the amount of \$120,000 for the Catholic Charities of the East Bay (CCEB) CalWORKs/TANF Homeless Assistance Program is available in CDBG Fund (2108) Community Housing Services Organization (88949), and Office of Community Development (OCD) Project (G05650). CCEB will administer federal stimulus funds directed toward providing homeless assistance to eligible CalWORKs/TANF families.

The additional \$30,000 in CDBG funds is to cover staffing, monitoring, training and technical assistance relative to the HPRP program and is also available in CDBG Fund (2108), Community Housing Services Organization (88949), and OCD Project (G05650).

Item: \_\_\_\_\_  
Life Enrichment Committee  
October 27, 2009

There is the potential for fundraising from outside sources to support the HMOP/CCC program. Staff proposes to work with the grantee to pursue fundraising opportunities, especially with the business community. Staff requests that the Council grant the City Administrator authorization to accept and appropriate any outside funds raised by the effort, in an amount up to \$50,000. Any additional funds would be used to hire additional cleanup workers and expand cleanup and outreach activities. At the conclusion of the grant term staff will return to Council with a report on the feasibility of outside fundraising as a way to support outreach and cleanup programming.

## BACKGROUND

The Homeless Mobile Outreach Program (HMOP) has been in continuous operation since 1999 and has been the primary outreach, case management and blight mitigation program targeted to homeless encampments in the City of Oakland. In a departure from past practice, the FY 2009/2011 HMOP program is recommended for a substantial redesign as the result of a Request For Qualifications (RFQ) process and subsequent negotiations. Staff proposes that HMOP be bifurcated into two programs, to be operated by two different service providers, and re-aligned with the Housing First goals of the Oakland PATH (Permanent Access To Housing) Strategy. The redesign process was influenced by opportunities presented by the American Recovery and Reinvestment Act (ARRA) of 2009. Federal stimulus funding has been made available through the Homeless Prevention and Rapid Re-Housing Program (as accepted and allocated by the Council through Resolution No. 81970 C.M.S., dated May 5, 2009) and other sources. A portion of these federal stimulus funds could be targeted toward homeless encampment populations in conjunction with HMOP programming as summarized below.

- The **HMOP/ICM (Intensive Case Management) program** can provide outreach, intensive case management and housing placement services with a goal of maximizing housing placement outcomes for homeless encampment residents. The **HMOP/ICM** program is proposed for implementation by Abode Services, Inc. at a two year cost of \$352,000.
- The **HMOP/CCC program** can combine the outreach and harm reduction components of the existing HMOP with the former Community Cleanup Corps (CCC) pilot program; the program would focus on harm reduction and blight abatement in the community. The HMOP/CCC program is proposed for implementation by Operation Dignity, Inc. at a two year cost of \$420,000.

This report provides program descriptions of the redesigned HMOP program and a rationale for the redesign. Funding for the HMOP program remains at currently budgeted levels with no net increase in overall funding as a result of these recommendations.

In addition to the HMOP programming described above, this report also provides a program description for the proposed Catholic Charities of the East Bay, Inc. (CCEB) CalWORKs/TANF Homeless Assistance Program. Under the proposed grant agreement, CCEB will administer federal stimulus funds directed toward providing homeless assistance to eligible CalWORKs/TANF families through two new Housing Resource Centers (HRC) to be established in Oakland.

## KEY ISSUES AND IMPACTS

Recent developments in federal funding policy, especially the passage of the American Recovery and Reinvestment Act (ARRA) of 2009 have made new housing resources available through a number of sources, including the Neighborhood Stabilization Program (NSP), the Homeless Prevention and Rapid Re-Housing Program (HPRP), the Community Development Block Grant (CDBG), increased Section 8 resources through the Oakland Housing Authority, and the CalWORKs/TANF Homeless Assistance Program. Acceptance of the HPRP funds and the execution of grant agreements were authorized by Resolution No. 81970 C.M.S., dated May 5, 2009, and the Department of Human Services issued a Request for Qualifications to identify qualified service providers for HPRP programming. As a result of the RFQ process, Catholic Charities of the East Bay, Inc., Abode Services, Inc., and First Place for Youth were selected to provide HPRP services. To administer the adult and family programs two regional centers will be established in Oakland, one in the downtown area and one at the Eastmont Town Centre. An additional HRC will be dedicated to serving youth ages 18 – 24 and will be operated by First Place for Youth in the downtown area. Each HRC will provide a range of services and support to very low- income households who have either lost their housing or are at high-risk of losing housing. Services provided by the HRCs include intake and assessment, development of a housing plan, time-limited case management, assistance locating and securing housing, links to other critical services to increase income or otherwise promote stability, and the provision of time-limited financial assistance for housing costs including rent, deposits and moving costs, utility assistance and hotel vouchers. It is estimated that at least 670 persons will be assisted through the HPRP program. Federal stimulus funding is directed at immediate rental housing subsidies rather than at housing construction. Part of the rationale for the stimulus allocations is to get federal dollars in circulation as quickly as possible to stimulate the economy. Rental housing subsidies lend themselves to a Rapid Re-Housing approach consistent with the principles of the PATH Strategy.

In addition to HPRP stimulus funds, the Catholic Charities HRC's will administer Alameda County pass-through funding to provide housing assistance to eligible CalWORKs/TANF families. The attached resolution recommends that the City enter into a grant agreement with Catholic Charities using eligible CDBG funds to administer the CalWORKs/TANF program at both the downtown and Eastmont HRC's.

Although most of the stimulus housing resources will be targeted to the general homeless and at-risk populations, including families with children, a portion of the funds will be targeted toward chronic homeless persons living on the streets and in encampments. The stimulus funds will be used to improve housing outcomes for encampment populations.

Although the Homeless Mobile Outreach Program (HMOP) has had some success in providing outreach, harm reduction and case management services to homeless persons living in encampments, the program has met with only limited success in providing permanent housing placements for this population. Only modest progress was made during the life of the contract in actually reducing the number of persons living in homeless encampments. The lack of housing placements has been primarily due to the lack of permanent housing resources available for this

Item: \_\_\_\_\_

Life Enrichment Committee  
October 27, 2009

population, especially the permanent housing with supportive services needed to help the chronically homeless retain housing. Over the past two years the housing market has gone through a severe downturn, which has negatively affected the housing production goals of Oakland's permanent housing-based PATH Strategy to end homelessness.

Although the stimulus funds can provide housing subsidies and move-in assistance to place encampment populations into housing, the long term case management support services they need to retain their housing are not eligible activities under the stimulus funding. Therefore, in order to successfully apply the stimulus funds to encampment populations those support services must be funded through local sources.

A portion of HMOP funding previously allocated, through Resolution No. 82018 C.M.S., dated May 19, 2009, could be used to provide such services if the case management services embedded in the program were redirected for this purpose. Using a combination of stimulus and HMOP resources can provide housing placement and retention services for, an estimated 50 encampment residents over a two year period.

Although significant progress can be made to re-house a number of homeless persons over the proposed contract term and the life of the stimulus funds, this will not lead to abatement of homeless encampments in Oakland. There are nearly 1000 persons who are literally homeless in Oakland at any given time. The proposed rapid re-housing program is designed to provide housing placements for an estimated 50 persons over a two-year period; leaving 900+ persons on the street. Therefore a continuation of encampment maintenance and cleanup activities will be needed to address blight and public health issues in the communities impacted by the encampments. Staff proposes that a portion of HMOP funds be used to provide maintenance efforts with respect to harm reduction and cleanup coordination activities. The HMOP funds could be combined with CCC program funds to provide field-based outreach, cleanup and blight abatement services in the community.

One additional key issue should be noted. Although the federal stimulus funds are a one time resource stream, which must be spent down within a three year period, recent federal policy actions suggest that a similar policy direction may be followed by the current federal administration in the future. The administration recently passed the reauthorization of the McKinney Vento Homeless Act, and made significant changes to the Emergency Shelter Grant (ESG) program to make it more flexible. The name of the ESG program has been changed to the Emergency Solutions Grant, indicating a broader scope to the program. It is anticipated that the new grant will continue to support the general policy initiatives of the Oakland PATH Strategy as outlined in this report.

## **PROGRAM DESCRIPTIONS**

*HMOP/ICM (Intensive Case Management) program provides outreach, intensive case management and housing placement services with a goal of maximizing housing placement outcomes for homeless encampments residents.*

As a philosophy, Rapid-Rehousing represents a departure from traditional thinking about client care and reintegration to the community. The traditional method of housing placement for chronic homeless persons, especially those with substance use issues (over 50%), is to provide a tiered system of emergency and transitional housing with support services designed to assist the client in becoming "housing ready". In this method, recovery is seen as a precondition to becoming housing ready – that is, a client must become clean and sober before accessing permanent housing.

The Rapid Rehousing approach takes a Housing First philosophy. Clients are placed into housing first, and provided with ongoing post-placement case management and housing retention services that encourage self-paced recovery after the housing placement is achieved. This approach has had considerable success in communities nationwide, and studies have identified the Rapid Rehousing approach as a best practice that maximizes housing placements in a cost effective manner.

In response to an RFQ for services issued by the Department of Human Services in May 2009, a partnership of Abode Services, Inc. and Lifelong Medical Care submitted a proposal for HMOP services using a Rapid Rehousing model. The HMOP/ICM program, as proposed by the Abode partnership, will provide outreach to homeless encampments to screen and identify clients best suited for the Rapid Rehousing program, in coordination with Operation Dignity's Homeless Mobile Outreach effort. The program will use ARRA stimulus funds to provide housing placements, and provide ongoing intensive case management services to help clients retain their housing. Clients of the HMOP/ICM program will receive intensive case management services before and after housing placements. Housing placements will be made into rental housing and move-in and rent subsidy costs will be funded through the federal stimulus program. The program will serve a minimum of 50 clients over a two year period.

***Homeless Mobile Outreach/Community Cleanup Corps (HMOP/CCC)*** *The HMOP/CCC program combines the outreach and harm reduction components of the existing HMOP with the work crew aspects of the former Community Cleanup Corps (CCC) pilot program; the program will focus on harm reduction and blight abatement in the community.*

The HMOP/CCC program preserves the outreach, engagement, harm reduction and service referral elements of the traditional HMOP program, and adds the work crew clean up elements of the Community Cleanup Corps program that was successfully piloted in 2008/2009. The HMOP/CCC program will employ up to 5 workers recruited from homeless encampments to provide field cleanup services to communities impacted by homeless encampments. The workers will be trained in outreach and engagement techniques that will allow them to assist in working with homeless encampment residents along with their cleanup responsibilities.

The HMOP/CCC program will be supported by two vehicles, one for the transport of workers and equipment, the other to provide outreach and field coordination of cleanup activities. The outreach vehicle will set up shop in a central field location within a geographical area and workers will fan out in two man teams to perform cleanup activities. The outreach vehicle will be available to provide harm reduction and service referrals to street homeless persons in the selected area.

It is anticipated that the HMOP/CCC program will visit a number of geographical areas in the City of Oakland on alternating days. For example, on Mondays the crews might be dispatched to West Oakland; on Tuesdays to East Oakland, and so forth. Since the program is partially funded through Redevelopment Agency resources, part of the work will be dedicated to eligible redevelopment areas. However, since the CDBG portion of the funds is not geographically limited, the crews can work in non-redevelopment areas as well.

Further, there will be a concerted effort on the part of City staff and Operation Dignity to market the HMOP/CCC program to interested business and community organizations. Business Improvement Districts and merchant associations will be targeted to provide additional funding for the program. As the program is marketed to the business community, the number of workers may be expanded, and services may be offered to broader areas of the community. Staff requests that the Council authorize acceptance and use of any funds that may be contributed by the business community to the HMOP/CCC program, up to a ceiling amount of \$50,000 over the two year term of the Operation Dignity grant agreement.

***Catholic Charities of the East Bay (CCEB) –CalWORKs/TANF Homeless Assistance Program***  
*The CCEB Homeless Assistance Program will use Alameda County pass-through funding to provide housing assistance to eligible CalWORKs/TANF families and will be administered at both the downtown and Eastmont HRC's.*

City grant funds in the amount of \$120,000 will be used for staffing and administration of Alameda County funds, along with other stimulus funds administered through the HRC's. CalWORKs recipients incurring a confirmed housing/homeless episode may be eligible for assistance from one of two separate funding programs.

**A) CalWORKs Homeless Assistance (HA) Program:** Under the HA CalWORKs participant may receive:

- 1) Cost of utility back payments or new Utility services
- 2) Cost of arrearage – up to two months
- 3) Cost of move-in and deposit – Up to two months

**B) TANF Emergency Contingency Funds (ECF) for Non-Recurrent, Short Term Benefits**

- 1) TANF ECF Funds are available to:
  - Current CalWORKs Households
  - Non-Custodial Parents of children in CalWORKs households
  - Households with children under 18 with household incomes under 200% of the Federal Poverty Level
  - Families in a reunification process



- 2) are designed to deal with a specific crisis situation or episode of need; are not intended to meet recurrent or ongoing needs; and
- 3) will not extend beyond four months.

**C) Additional Assistance:** TANF ECF funds may be used for delinquent utility bills, back rent, security deposit and first month's rent, emergency shelter, motel vouchers, and the provision of short-term rental assistance (up to four months). Additionally, the provision of assistance for the following items will be funded through ECF/Non-Recurring funds.

- Clothing, bedding, dishes, kitchen utensils, etc; stove, refrigerator; (provided only with landlord verification that new apartment does provide); space heater; double bed (including mattress), other essential furniture.
- A maximum of \$2,000 per household may be utilized for the above-mentioned items.

Funding for staffing, monitoring, training and technical assistance for the administration of the federal HPRP stimulus funding is available in the CDBG program. Staff requests authorization for an internal transfer of \$30,000 from CEDA to DHS for this purpose.

## **SUSTAINABLE OPPORTUNITIES**

### ***Economic:***

Programs and services for homeless and low-income persons, including the working homeless, provide a stable environment that permits them to more readily access employment opportunities.

### ***Environmental:***

The HMOP program mitigates the environmental degradation caused by the proliferation of litter; debris, human waste and other negative environmental impacts associated with homeless encampments.

### ***Social Equity:***

The expenditure of City funds upon the most needy in the community provides for the most basic of human needs and assists the homeless to become reintegrated into society.

## **DISABILITY AND SENIOR CITIZEN ACCESS**

HMOP and HPRP programs will be open and accessible to persons with disabilities and seniors.

## RECOMMENDATIONS

Staff recommends that the Council authorize the City Administrator to enter into proposed Grant Agreements, for the period of October 1, 2009 through June 30, 2011 with Operation Dignity in an amount up to \$420,000 for the Homeless Mobile Outreach/Community Cleanup Corps Program (HMOP/CCC), Abode Services, Inc. in the amount of \$352,000 for the Homeless Mobile Outreach/Intensive Case Management Program (HMOP/ICM) and a Grant Agreement with Catholic Charities of the East Bay in an amount up to \$120,000 for administration the CalWORKs/TANF Homeless Assistance Program for the period of October 30, 2009 through September 30, 2010. Staff also requests authorization to accept and use any additional funds contributed to the HMOP/CCC program from outside sources, up to a ceiling amount of \$50,000. Also requested is allocation of \$30,000 in Community Development Block Grant (CDBG) funds for the operation and implementation of the HPRP.

## ACTION REQUESTED OF THE COUNCIL

That the Council approve a resolution authorizing grant agreements with Operation Dignity, Inc., Abode Services, Inc., and Catholic Charities of the East Bay, allocation of \$30,000 for administration of HPRP funds and acceptance of outside contributions to homeless outreach programming.

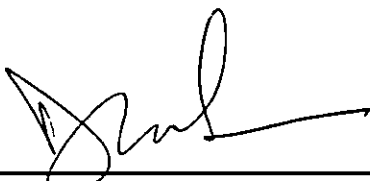
Respectfully submitted,

  
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**ANDREA YOUNGDAHL**  
**Director, Department of Human Services**

Reviewed by:  
Susan R. Shelton, Manager  
Community Housing Services

Prepared by:  
Michael K. Church  
Program Analyst II

## APPROVED AND FORWARDED TO THE LIFE ENRICHMENT COMMITTEE:


  
\_\_\_\_\_  
Office of the City Administrator

Item: \_\_\_\_\_  
Life Enrichment Committee  
October 27, 2009

2009 OCT 15 PM 3:20

# OAKLAND CITY COUNCIL

Approved as to Form and Legality

  
City Attorney

RESOLUTION No. \_\_\_\_\_ C.M.S.

A RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO ENTER INTO GRANT AGREEMENTS WITH (1) OPERATION DIGNITY IN THE AMOUNT OF \$420,000 FOR THE HOMELESS MOBILE OUTREACH/COMMUNITY CLEANUP CORPS PROGRAM (HMOP/CCC) FOR THE PERIOD OF OCTOBER 1, 2009 THROUGH JUNE 30, 2011, AND (2) ABODE SERVICES, INC. IN THE AMOUNT OF \$352,000 FOR THE HOMELESS MOBILE OUTREACH/INTENSIVE CASE MANAGEMENT PROGRAM (HMOP/ICM) FOR THE PERIOD OF OCTOBER 1, 2009 THROUGH JUNE 30, 2011, (3) A GRANT AGREEMENT WITH CATHOLIC CHARITIES OF THE EAST BAY, INC. IN THE AMOUNT OF \$120,000 FOR THE CALIFORNIA WORK OPPORTUNITY AND RESPONSIBILITY TO KIDS/TEMPORARY ASSISTANCE FOR NEEDY FAMILIES (CALWORKS/TANF) HOMELESS ASSISTANCE PROGRAM FOR THE PERIOD OF OCTOBER 1, 2009 THROUGH SEPTEMBER 30, 2010, (4) ALLOCATING \$30,000 FOR THE IMPLEMENTATION AND OPERATION OF THE HOMELESS PREVENTION AND RAPID REHOUSING PROGRAM (HPRP), AND (5) AUTHORIZING THE CITY ADMINISTRATOR TO ACCEPT, APPROPRIATE AND ADD TO THE OPERATION DIGNITY AGREEMENT ANY ADDITIONAL FUNDS THAT MAY BE CONTRIBUTED BY OUTSIDE SOURCES TO THE HMOP/CCC PROGRAM UP TO AN AMOUNT OF \$50,000

WHEREAS, over one thousand homeless persons are living outside and unsheltered in the City of Oakland at any given time; and

WHEREAS, the existing homeless shelter system in the City of Oakland provides approximately 397 shelter beds per night; and

WHEREAS, the existing shelter system operates at or near full capacity for most of the year and there are a significant number of people turned away; and

WHEREAS, Oakland's Permanent Access To Housing (PATH) Strategy calls for both permanent housing solutions and outreach services to unsheltered homeless persons; and

WHEREAS, significant funds are available through federal stimulus sources that can be combined with local funding to provide programs and services for the homeless; and

WHEREAS, the Homeless Mobile Outreach Program (HMOP) provides both housing and services programming to homeless persons; and

**WHEREAS**, the City of Oakland allocated funding for the HMOP in Resolution No. 82018 C.M.S.; and

**WHEREAS**, as the result of a competitive process two organizations, Operation Dignity, Inc. and Abode Services, Inc. were identified as qualified providers of homeless programs and services under the HMOP allocation; and

**WHEREAS**, 2-year funding in the amount of \$538,453 in HMOP funds is budgeted in the General Purpose Fund (1010), DHS Administration Organization (78111), and Homeless Mobile Outreach FY09-11 Project (G363410) and (1010), DHS Administration Organization (78111), and Homeless Mobile Outreach FY09-11 Project (G149910); and

**WHEREAS**, an additional \$10,214 is available to fund the 2009/2010 HMOP from departmental sources in HUD-ESG/SHP/HOPWA Fund (2103), DHS Administration Organization (78111), and Emergency Shelter Program FY06-07 Project (G270710)<sup>1</sup>; and

**WHEREAS**, 2-year funding for the Community Cleanup Corps (CCC) program in the amount of \$100,000 is available in the Low-Mod Housing Fund (9450), Community Housing Services Organization (78111), and FY 09-11 CCC Project (S349410); and

**WHEREAS**, additional 2-year funding for the Community Cleanup Corps (CCC) is available through the Community Development Block Grant (CDBG) in the amount of \$100,000 and these funds are available in the CDBG Fund (2108), Community Housing Services Organization (88949), and Community Development (CD) Unallocated Project (G06250); and

**WHEREAS**, additional funding for the CCC program in the amount of \$15,000 was donated by the Union Pacific Foundation, with these funds being accepted by the Council under Resolution No. 82018 C.M.S., dated May 19, 2009; and

**WHEREAS**, there are a great number of very low income CalWORKs/TANF households in Oakland that are either homeless or at-risk of a loss of housing; and

**WHEREAS**, funding in the amount of \$120,000 for the Catholic Charities of the East Bay CalWORKs/TANF Homeless Assistance Program is available in CDBG Fund (2108) Community Housing Services Organization (88949), and Office of Community Development (OCD) Administration Project (G05650); and

**WHEREAS**, \$30,000 in funds proposed for internal transfer from CEDA to DHS to cover staffing, monitoring, training and technical assistance of federal stimulus funds are available in CDBG Fund (2108) Community Housing Services Organization (88949), and OCD Administration Project (G05650); and

**WHEREAS**, during the course of operation of the HMOP/CCC program other funding sources may be identified to contribute to the operation of the program; now, therefore, be it

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<sup>1</sup> Budget balance from an 2008/2009 PATH contract.

**RESOLVED:** That the services to be provided by Operation Dignity, Inc. for the HMOP are temporary and of a professional nature, and the contract will not result in the loss of employment or salary by any person having permanent status in the competitive service; and be it

**FURTHER RESOLVED:** That the City Council authorizes the City Administrator to enter into a grant agreement with Operation Dignity, Inc. for the period of October 1, 2009 through June 30, 2011 in the amount of \$420,000 for operation of the HMOP/CCC program; and be it

**FURTHER RESOLVED:** That the City Council authorizes the City Administrator to enter into a grant agreement with Abode Services, Inc. for the period of October 1, 2009 through June 30, 2011 in the amount of \$352,000 for the Homeless Mobile Outreach/Intensive Case Management Program (HMOP/ICM) (See Attached Tables 1A-1C for breakdown of HMOP and CCC funding); **FUNDS AVAILABLE FOR HMOP/CCC ACTIVITIES (TABLE 1A)**

			2009/2010 ALLOCATION OF FUNDS	
YEAR 1 (2009/2010)		TOTAL AVAILABLE	OPERATION DIGNITY	ABODE
1010.78111.54912.G363410	General Purpose Fund - HMOP	\$179,310	\$136,905	\$42,405
1010.78111.54928.G149910	General Purpose Fund - HMOP	\$128,381		\$128,381
2994.78111.funding to be set up	Donations - Union Pacific Foundation - CCC	\$15,000	\$15,000	
2108.88949.78811.G06250	CDBG - CCC	\$50,000	\$50,000	
9450.78111.54912.S349410	ORA - CCC	\$50,000	\$50,000	
2103.78111.54912.G270710	HUD Emergency Shelter Grant-HMOP	\$10,214	\$5,000	\$5,214
		\$432,905	\$256,905	\$176,000

Note: \$136,905 (two amendments: one for \$76,905 and the second for \$60,000) is already contracted with Operation Dignity for HMOP Services from July 1, 2009 - November 30, 2009 (authorized by Oakland City Council Resolution No. 82018 CMS).

**FUNDS AVAILABLE FOR HMOP/CCC ACTIVITIES (TABLE 1B)**

			2010/2011 ALLOCATION OF FUNDS	
YEAR 2 (2010/2011)		TOTAL AVAILABLE	OPERATION DIGNITY	ABODE
1010.78111.54912.G363410	General Purpose Fund - HMOP	\$179,310	\$125,000	\$54,310
1010.78111.54928.G149910	General Purpose Fund - HMOP	\$128,381		\$121,690
2994.78111.funding to be set up	Donations - Union Pacific Foundation - CCC	\$15,000	\$15,000	
2108.88949.78811.G06250	CDBG - CCC	\$50,000	\$50,000	
9450.78111.54912.S349410	ORA - CCC	\$50,000	\$50,000	
		\$422,691	\$240,000	\$176,000

The surplus of \$6,691 in the second year may be utilized to increase intensive case management based on needs assessment from the 2009/10 program year.

**FUNDS AVAILABLE FOR HMOP/CCC ACTIVITIES (TABLE 1C) - 2 YEAR TOTAL ALLOCATIONS**

			2009/2011 ALLOCATION OF FUNDS	
YEARS 1 & 2 (2009/2011)		TOTAL AVAILABLE	OPERATION DIGNITY	ABODE
1010.78111.54912.G363410	General Purpose Fund - HMOP	\$358,620	\$261,905	\$96,715
1010.78111.54928.G149910	General Purpose Fund - HMOP	\$256,762	-	\$250,071
2994.78111.funding to be set up	Donations - Union Pacific Foundation - CCC	\$30,000	\$30,000	\$-
2108.88949.78811.G06250	CDBG - CCC	\$100,000	\$100,000	\$-
9450.78111.54912.S349410	ORA - CCC	\$100,000	\$100,000	\$-
2103.78111.54912.G270710	HUD Emergency Shelter Grant-HMOP	\$10,214	\$5,000	\$5,214
Less allocation of \$76,905 to Operation Dignity for the extension of HMOP services from July 1, 2009 - October 20, 2009			\$(76,905)	
		\$855,596	\$420,000	\$352,000

Note: The 2-year allocation total of \$496,905 to Operation Dignity includes the first amendment (executed prior) in the amount of \$76,905. Deducting this amount, this resolution requests a 2 year allocation of \$420,000 to Operation Dignity for services to be provided from October 1, 2009 - June 30, 2011.

and be it

**FURTHER RESOLVED:** That the City Council authorizes the City Administrator to enter into a grant agreement with Catholic Charities of the East Bay, Inc. for the period of October 1, 2009 through September 30, 2010 in the amount of \$120,000 for the Homeless Mobile Outreach/Intensive Case Management Program (HMOP/ICM); and be it

**FURTHER RESOLVED:** That the City Council authorizes the City Administrator to allocate \$30,000 for the implementation and operation of the HPRP program from CDBG Fund (2108) Community Housing Services Organization (88949), OCD Administration Project (G05650); and be it

**FURTHER RESOLVED:** That the City Council authorizes the City Administrator to accept and allocate to the Operation Dignity agreement any outside funds contributed, in an amount up to \$50,000, and be it

**FURTHER RESOLVED:** That the City Council authorizes the City Administrator to conduct all negotiations, execute and submit all documents, including but not limited to applications, agreements, amendments, modifications, payment requests, and related action which may be necessary to implement the above actions; and be it

**FURTHER RESOLVED:** That said agreements shall be reviewed as to form and legality by the Office of the City Attorney and copies will be filed in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_, 2009

**PASSED BY THE FOLLOWING VOTE:**

AYES - BROOKS, DE LA FUENTE, KAPLAN, KERNIGHAN, NADEL, QUAN, REID, AND  
PRESIDENT BRUNNER

NOES -

ABSENT -

ABSTENTION -

ATTEST:

\_\_\_\_\_  
**LATONDA SIMMONS**

City Clerk and Clerk of the Council  
of the City of Oakland, California