

CITY OF OAKLAND
AGENDA REPORT

FILED
OFFICE OF THE CITY CLERK
OAKLAND

2008 APR 10 PM 4:55

To: Office of the City Administrator
Attn: Deborah Edgerly
From: Police Department
Date: April 22, 2008

Re: A Report and Proposed Resolution Authorizing the City Administrator, on Behalf of the City of Oakland, to Accept and Appropriate Grant Funds in an Amount Not to Exceed Four Hundred Thousand Dollars (\$400,000) From the State of California, Office of Emergency Services, Gang Reduction, Intervention and Prevention Program (CalGRIP), and Appropriate Said Funds to the Police Department for the Program Period April 1, 2008 through December 31, 2010, and Authorizing the Police Department to Enter into Memoranda of Understanding with the Alameda County Probation Department and the Oakland Department of Human Services

SUMMARY

A resolution has been prepared authorizing the City Administrator, on behalf of the City of Oakland, to accept and appropriate grant funds in an amount not to exceed \$400,000 from the State of California, Office of Emergency Services, Gang Reduction, Intervention and Prevention Program (CalGRIP) for the program period April 1, 2008 through December 31, 2010, and establish Memoranda of Understanding with the Alameda County Probation Department, as well as the City of Oakland Department of Human Services.

Said funds will be used for gang violence reduction activities conducted by the Oakland Police Department (OPD), the Oakland Office of the Mayor, the Alameda County Probation Office, and the Oakland Department of Human Services. The goal of the project is to reduce gang violence in Oakland and surrounding communities through enhanced collaboration among law enforcement agencies, non-profit groups, and the Oakland community. Funds will be used by OPD and the Alameda County Probation Department to add one police officer and one juvenile probation officer to the OPD Gang Unit. Funds will be used by the Oakland Department of Human Services to expand an existing contract with Project Reconnect for the provision of parent education classes regarding gang activity among at-risk youth. The Oakland Gang Violence Prevention Advisory Council will be established to function as an oversight group in the coordination of program efforts, and ensure that grant mandates are followed.

FISCAL IMPACT

Approval of this proposed resolution will authorize the acceptance and appropriation of State of California, Office of Emergency Services (OES) grant funds in an amount not to exceed \$400,000 for a California Gang Reduction Initiative Program (CalGRIP) grant for the grant

Item: _____
Public Safety Comte.
April 22, 2008

period beginning April 1, 2008 through December 31, 2010. Funding will be appropriated to the State of California Fund (2999), Bureau of Investigations Organization (102110), Agency-Wide Administration Program (PS01), in a Project Account to be determined. The funds will be allocated as follows:

DESCRIPTION AND USE OF FUNDS	STATE FUNDS	OAKLAND MATCH
<i>Oakland Police Department</i>		
1 Police Officer (Gang Unit) \$146,180/year X 2 years	\$160,000	\$132,360
<i>Alameda County Probation Department</i>		
1 Juvenile Probation Officer \$126,000/year X 2 years	\$160,000	\$92,000
<i>Department of Human Services</i>		
Parent Education Classes (Project Reconnect) 8 classes, 2 hours each, 47 clients/year		--
Salaries	\$52,989	
Operating Expenses	\$27,011	
Total	\$80,000	
<i>Office of the Mayor</i>		
Mayor's Street Outreach Services		\$403,000
Mayor's Project Choice Employment Program		\$104,000
GRAND TOTAL	\$400,000	\$731,360

Central Service Overhead (CSO) charges will be \$25,976 annually derived by using the 17.77 % CSO rate against the total salary amount of \$146,180. The Police Department requests a waiver of these charges.

Item: _____
 Public Safety Comte.
 April 22, 2008

There is a 100% cash or in-kind match requirement associated with this grant award. The City of Oakland and Alameda County Probation Department are providing a 183% percent match (for a total of \$731,360) which will be met by in-kind funds from police officer services (one officer in the Gang Unit) that will be provided at a value of \$132,360 from the Police Department, General Purpose Fund (1010), Bureau of Field Operations Special Operations Organization (107710), and Special Operations Division Program (PS13) and the Alameda County Probation Department will provide an in-kind match of \$92,000. The remaining match of \$507,000 shall be met with in-kind funding from the Mayor's Street Outreach and Project Choice Employment programs funded through the City of Oakland, Office of the Mayor, General Purpose Fund (1010), Citywide Activities Organization (90591), City/County Collaboration – Street Outreach Project (P333410); General Purpose Fund (1010), Citywide Activities Organization (90591), City/County Collaboration – Reentry Project (P333420); and Measure Y Fund (2251), DHS Administration (7811), Measure Y – Reserve Fund Project (G261273), from a Project Account to be determined.

BACKGROUND

The issue of gang violence is a well-documented problem within the State of California, as well as in the Oakland community. In 2007, Governor Schwarzenegger announced the California Gang Reduction, Intervention and Prevention (CalGRIP) grant program to combat the continued rise of gang violence in many of California's major, urban areas and cities. The goal of the grant program is to simultaneously address gang violence at different levels by providing funds for job training and re-entry programs; community-based programs that target at-risk youth; and law enforcement activities that assist in the reduction and prevention of gang activity. An additional goal of the program is to enhance collaboration among public and private community partners including law enforcement agencies, community-based organizations, and other relevant groups, to enhance information-sharing and support among all participating members.

KEY ISSUES AND IMPACTS

The Oakland Gang Reduction, Intervention, and Prevention Program (OAKGRIP) will attempt to reduce gang violence through the development of a strategic multi-agency collaboration focused on enhanced enforcement and prevention. OAKGRIP will engage in five overall strategies:

- Enhanced law enforcement actions focused on the most violent gang offenders;
- Enhanced probation supervision focused on gang-involved juvenile probationers;
- Development of a coordinated graduated sanctions approach with police, probation, sheriff, and district attorney collaboration;
- Intensified social service interventions for families of gang-involved youth; and
- Intensified street outreach and conflict mediation in high violence hot spots.

OAKGRIP's coordinated, multi-prong approach will allow Oakland to simultaneously step up supervision and enforcement on those most heavily involved in gang violence, while also

increasing the preventive strategies that can get youth out of gangs and prevent others from joining gangs. Each of these five strategies seeks to enhance Oakland's existing gang prevention efforts and add capacity to the areas most in need.

OAKGRIP's multi-prong approach will be anchored through the development of the Oakland Gang Violence Prevention Advisory Council, to ensure increased coordination and collaboration across agencies. The Advisory Council will be established by the participating city, county, and community agencies, and chaired by a representative from the Mayor's Office.

Agencies applying for CalGRIP funds were given priority consideration for conducting gang reduction activities within designated Enterprise Zones in their communities. The State of California established the Enterprise Zone program in 1984 to stimulate business investment in depressed areas of the State and create job opportunities for Californians. The City of Oakland's Enterprise Zone covers a substantial portion of the Oakland community and includes the areas of West and East Oakland and San Antonio-Fruitvale. Because a significant amount of gang activity takes place within Oakland's Enterprise Zone, program efforts will be primarily focused in these areas.

PROJECT DESCRIPTION

The project plan for OAKGRIP will allow the Oakland community to accomplish the following:

- The addition of one officer for the Oakland Police Department (OPD) Gang Enforcement Unit;
- The addition of one Alameda County Juvenile Probation Officer focused on gang-involved juveniles;
- Expanded parent intervention strategies provided by the City's Department of Human Services (DHS) through a contract with Project Reconnect.

OAKGRIP is designed to achieve three overall goals, which are to: 1) significantly reduce gang-related homicides, shootings, robberies, and assaults in Oakland, 2) increase preventive support for at-risk youth and families in Oakland, and 3) enhance Oakland's capacity to increase public safety through effective collaboration and coordination at the city, county, and community level. The following objectives have been established to measure Oakland's progress in meeting established goals:

- Reduce gang violence in target areas by 10 % in each program year; performance will be measured through quarterly assessments of gang-related violent crimes, specifically by looking at homicides, narcotics crimes, and assault-with-firearm reports;
- Prevent violent recidivism in 30 % of the gang-involved youth managed under the auspices of OAKGRIP during the grant period;
- Increase the number of at-risk families and youth connected with education, mentorship and support by 15% by the end of the program period; and

Item: _____
Public Safety Comte.
April 22, 2008

- Increase collaborating agencies' capacity to engage in coordinated strategies by tracking agencies' evaluation of collaborative efforts.

SUSTAINABLE OPPORTUNITIES

Economic: A reduction in gang violence can have a positive impact on the economic vitality of the Oakland Community by creating a more stable, secure environment in which businesses can operate.

Environmental: No environmental opportunities have been identified.

Social Equity: This program will provide for increased equity among Oakland residents in that a disproportionate level of crime and violence takes place within certain impoverished areas of the City. The State of California established the Enterprise Zone program in 1984 to stimulate business investment in depressed areas of the State and create job opportunities for Californians. Agencies applying for CalGRIP funds were given priority consideration for targeting Enterprise Zones within their communities.

DISABILITY AND SENIOR CITIZEN ACCESS

There are no ADA or senior citizen access issues contained in this report.

RECOMMENDATION / RATIONALE

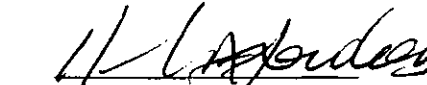
The Oakland Police Department recommends that the City Council approve the proposed resolution authorizing the City Administrator, on behalf of the City of Oakland, to accept grant funds in an amount not to exceed \$400,000 from the State of California, Governor's Office of Emergency Services, and appropriate said funds to the Police Department. Adoption of the resolution shall also authorize the Department to enter into a Memoranda of Understanding with the Alameda County Probation Department to provide for joint gang reduction activities related to monitoring juveniles released on probation, and the City of Oakland Department of Human Services to provide for parent education services to be administered through Project Reconnect. Each of these MOUs shall have a performance period beginning April 1, 2008 extending through December 31, 2010.

Item: _____
Public Safety Comte.
April 22, 2008

ACTION REQUESTED BY THE CITY COUNCIL

Staff recommends that the City Council approve the resolution.

Respectfully submitted,


FOR Wayne G. Tucker
Chief of Police

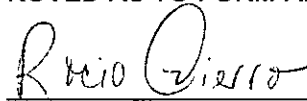
Prepared by:

Debbie Beyea
Grants and Budget Management Assistant
Bureau of Administration

APPROVED AND FORWARDED TO
THE PUBLIC SAFETY COMMITTEE:


Lane A. Lopez
Office of the City Administrator

Item: _____
Public Safety Comte.
April 22, 2008



Oakland City Attorney's Office

OFFICE OF THE CITY CLERK
OAKLAND

2008 APR 10 PM 4:55

OAKLAND CITY COUNCIL

RESOLUTION No. _____ C.M.S.

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR, ON BEHALF OF THE CITY OF OAKLAND, TO ACCEPT AND APPROPRIATE GRANT FUNDS IN AN AMOUNT NOT TO EXCEED FOUR HUNDRED THOUSAND DOLLARS (\$400,000) FROM THE STATE OF CALIFORNIA, GOVERNOR'S OFFICE OF EMERGENCY SERVICES, FOR USE BY THE OAKLAND POLICE DEPARTMENT FOR THE CALIFORNIA GANG REDUCTION, INTERVENTION AND PREVENTION (CalGRIP) GRANT PROGRAM FOR THE PROGRAM PERIOD APRIL 1, 2008 THROUGH DECEMBER 31, 2010 AND AUTHORIZING THE OAKLAND POLICE DEPARTMENT TO ENTER INTO MEMORANDA OF UNDERSTANDING WITH THE ALAMEDA COUNTY PROBATION DEPARTMENT AND THE OAKLAND DEPARTMENT OF HUMAN SERVICES

WHEREAS, it is anticipated that grant funds in an amount not to exceed four hundred thousand dollars (\$400,000) will be received from the State of California, Governor's Office of Emergency Services, California Gang Reduction, Intervention and Prevention (CalGRIP) grant program, in support of the Police Department's Gang Unit, Alameda County Probation Department, and the City of Oakland, Department of Human Services; and

WHEREAS, the proposed grant term is April 1, 2008 through December 31, 2010; and

WHEREAS, the CalGRIP grant funds will be used to expand law enforcement efforts to reduce and prevent gang violence in the City of Oakland; and

WHEREAS, the City of Oakland shall enter into a Memorandum of Understanding with the Alameda County Probation Department in order to accept and implement this project and to conduct all negotiations, applications, agreements, and related actions which may be necessary for the completion of the aforementioned grant and Memorandum of Understanding; and

WHEREAS, the Police Department shall enter into a Memorandum of Understanding with the Oakland Department of Human Services in order to accept and implement this project and to conduct all negotiations, applications, agreements, and related actions which may be necessary for the completion of the aforementioned grant and Memorandum of Understanding; and

WHEREAS, a local in-kind match of no less than 100 percent (100%) of the total state funds requested is required and must be made from local funds; and

WHEREAS, the City of Oakland and Alameda County Probation Department are providing a 183% percent match which will be met by an in-kind match from police officer services (one officer in the Gang Unit) that will be provided by the Police Department at a value of \$132,360, General Purpose Fund (1010), Bureau of Field Operations Special Operations Organization (107710), and Special Operations Division Program (PS13); and

WHEREAS, the Alameda County Probation Department shall provide matching funds in the amount of \$92,000; and

WHEREAS, the City of Oakland Office of the Mayor requests authorization to provide outreach services in the amount of \$507,000, as an in-kind match; and

WHEREAS, the CalGRIP grant funds shall assist in improving the Gang Unit's ability to investigate, monitor, and suppress gang activity in the City of Oakland; and

WHEREAS, the CalGRIP grant funds shall assist in improving the Gang Unit's ability to monitor juvenile probation youth through collaboration with the Alameda County Probation Department; and

WHEREAS, the CalGRIP grant funds shall assist the City of Oakland, Department of Human Services in reducing gang violence by conducting parent education classes to instruct parents regarding the dangers of gang involvement and activities to prevent youth from becoming involved with gangs; now, therefore be it

RESOLVED: That the City Council hereby authorizes the City Administrator or her designee to accept and appropriate a grant in an amount not to exceed \$400,000 from the State of California, Governor's Office of Emergency Services, CalGRIP grant program for the grant period of April 1, 2008 through December, 2010; and be it

FURTHER RESOLVED: That the City Council authorizes the Police Department's use of \$132,360 in police services as an in-kind match for the CalGRIP grant program, funding for these services is allocated in General Purpose Fund (1010), Bureau of Investigations Organization (102110); Special Operations Division (PS01); in a Project Account to be determined; and be it

FURTHER RESOLVED: That the City Council authorizes the Office of the Mayor's use of \$507,000 in outreach services as an in-kind match for the CalGRIP grant program, funding for these services is allocated in City of Oakland, Office of the Mayor, General Purpose Fund (1010), Citywide Activities Organization (90591), City/County Collaboration – Street Outreach Project (P333410); General Purpose Fund (1010), Citywide Activities Org. (90591), City/County Collaboration – Reentry Project (P333420); and Measure Y Fund (2251), DHS Administration (7811), Measure Y – Reserve Fund Project (G261273), from a Project Account to be determined, and be it

FURTHER RESOLVED: That revenues and appropriations will be allocated to the State of California, Office of Emergency Services Grant Fund (2999), Bureau of Investigations Organization (102110); Agency-Wide Administration Program (PS01), in a Project Account to be determined; and be it

FURTHER RESOLVED: That Central Services Overhead (CSO) charges shall be waived according to the City’s policy regarding CSO charges in excess of \$10,000; and be it

FURTHER RESOLVED: That the City Council authorizes the City Administrator or her designee to enter into a Memorandum of Understanding (MOU) with the Alameda County Probation Department in order to accept and implement this project and to conduct all negotiations, applications, agreements, and related actions which may be necessary for the completion of the aforementioned grant and Memorandum of Understanding; and be it

FURTHER RESOLVED: That the City Administrator or her designee is authorized to complete all required negotiations, certifications, assurances, and documentation required to accept, modify, and extend this grant award, except for any increase in the award amount without returning to the City Council; and be it

FURTHER RESOLVED: That the City Attorney shall review and approve said grant agreement as to form and legality and a copy of the fully executed agreement shall be placed on file with the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____, 20____

PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, BRUNNER, CHANG, KERNIGHAN, NADEL, QUAN, REID, and PRESIDENT DE LA FUENTE

NOES -

ABSENT -

ABSTENTION -

ATTEST: _____
 LaTonda Simmons
 City Clerk and Clerk of the Council
 of the City of Oakland, California