

2011 APR 27 PM 12:55

CITY OF OAKLAND

AGENDA REPORT

TO: Office of the City Administrator
ATTN: P. Lamont Ewell
FROM: Public Works Agency
DATE: May 10, 2011

RE: Resolution Authorizing The City Administrator to Apply for, Accept, and Appropriate Proposition 84: Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Bond Act - 2008 Statewide Park Development and Community Revitalization Program Grant Funds in an Amount Not-To-Exceed Five Million Dollars (\$5,000,000.00) for Each Of Six Proposed Projects:

- Brookdale Park Improvement & Teen Center Expansion,
- Durant Mini-Park Improvement,
- Golden Gate Recreation Center Renovation & Expansion,
- Lincoln Square Park Improvement & Recreation Center Expansion,
- Rainbow Recreation Center Expansion & Teen Center, and
- Tassafaronga Recreation Center Expansion

SUMMARY

This report presents a resolution authorizing staff to apply for, accept, and appropriate round two of the Proposition 84 –Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Bond Act – 2008 Statewide Park Development and Community Revitalization Program Grant (Statewide Park Grant) for each of six projects as listed in the Project Description section of this report.

The State recently established a grant submittal date of July 1, 2011, for the second round of Statewide Park Grant applications. It is critical that preparation of applications begin immediately in order to meet the grant deadline.

FISCAL IMPACT

If a grant is awarded, new project numbers will be established for the grant under the State Department of Parks and Recreation Fund (No. 2134). The funds will be used for capital improvements and new facilities for which there have been longstanding need, but no available City funds.

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No direct maintenance and operation fiscal impacts are associated with this report until the projects are funded and implemented. In general, on a short-term basis, park capital-improvement projects will help address deferred maintenance while the project is under warranty or during the plant establishment period. However, once the City assumes all maintenance responsibilities, the overall cost of maintenance will increase for any new or expanded facilities and this could be challenging under the current economic downturn in the City. To partially offset this impact, projects will emphasize sustainable facilities that incorporate energy conservation measures, low maintenance materials and features, and addresses deferred maintenance, to the extent possible. A preliminary assessment of potential additional operational and maintenance costs is not available until the grant application and program details are developed. Should the funds for these projects be awarded, staff will conduct a detailed evaluation of the projects' potential impact on maintenance and operation costs and incorporate measures for addressing these impacts during project implementation. Any analysis of the cost impacts of these projects will consider expanded maintenance needs and any offsetting benefits resulting from improvements that address deferred maintenance.

BACKGROUND

In November 2006, California voters passed Proposition 84 – Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Bond Act of 2006. Within the Proposition 84 Bond Measure, \$368,000,000.00 is available for the 2008 Statewide Park Grant. The grant is to be competitively awarded in two rounds. Based on the Park Prioritization Project List and working in consultation with the District Council members, staff submitted seven grant applications in the first round. Two projects, the West Oakland Teen Center and the Cesar Chavez Park Expansion were awarded \$5,000,000 and \$2,250,000 respectively. The State received 475 applications statewide totaling \$1.6 billion in requests and awarded only 62 projects.

The legislature appropriated the remaining \$184,000,000.00 for the second competitive round and established the grant deadline of July 1, 2011. This program will continue to award grants on a competitive basis for the creation of new parks or the expansion and improvement of existing parks and recreation opportunities in proximity to the most critically underserved communities across California.

KEY ISSUES AND IMPACTS

Staff contacted the Statewide Parks Grant Program manager to obtain feedback on the five project applications that did not receive funding in the first round. Staff was told that the projects are worthy and competitive projects. Suggestions were given as to how to improve and update the applications for the second round. For example, it was suggested that staff hold additional community outreach meetings and update demographic information as it relates to the grant criteria. Given this feedback and after assessing the Park Prioritization Project List, staff

has determined that the five projects remain the most competitive projects on the list considering the grant criteria.

Additionally, staff recommends adding the Golden Gate Recreation Center Expansion project (District 1) to the round 2 applications. During the first round, staff submitted evaluation of the Park Project Prioritization List for the Statewide Park Grant. Council selected and approved eight most competitive projects for the grant applications. One of the eight projects included Carter International School Community Park (Carter Park). However, the application was withdrawn when the City was unable to secure land tenure from the Oakland Unified School District. As a result, no projects were submitted for the North Oakland area. Since Carter Park is no longer a viable project, Golden Gate Recreation Center Expansion project will replace Carter Park project in Council District 1 as the top priority project for the Park Project Prioritization List. Staff will present an updated project list for Council's approval at the next bi-annual review in late 2011. Staff has evaluated the Golden Gate project against the Statewide Park Grant criteria and determined that it is also highly competitive.

Therefore, staff recommends submitting six grant applications, all of which are proposed projects that improve and/or expand existing parks. The range of grant amounts is \$100,000.00 to \$5,000,000.00. There is no match requirement.

Project Delivery Division staff, working with the Office of Parks and Recreation and City Council Offices, will update the five remaining applications in order to strengthen project applications and resubmit them for round two.

The focus of the Statewide Park Grant is to create new parks or expand and improve existing ones in critically underserved communities. The grant guidelines were released in April 2009. The State office recently announced the grant deadline for round two is July 1, 2011. Per the grant guidelines, there is a two-tier evaluation process. First, each project must meet six of the seven criteria listed below in order to be eligible for consideration:

- Critical Lack of Park Space – The community within proximity of the project site has a ratio of less than 3 acres of usable parks space per 1,000 residents based on the “California State Parks Community Fact Finder” report, or
- Significant Poverty – The median household income of census tracts in proximity to the project site is lower than \$47,331 based on the “California State Parks Community Fact Finder” report, and
- Type of Project – Meets one of five types of projects as outlined in grant guidelines.
- Community Based Planning – Number of community meetings and methods used to publicize the meeting, and encourage meaningful participation.

- Sustainable Techniques – Demonstrate that the project includes minimally two of the four techniques listed in the grant guidelines: 1) Water efficient irrigation or water recycling; 2) Stormwater management through pervious surfaces or bioswales etc.; 3) Use of recycled materials or recycling of construction waste; and 4) drought tolerant or climate appropriate non-invasive native landscaping.
- Project Funding – Demonstrate that the requested grant plus any additional committed funds will meet all cost and complete the project.
- Fees and Hours of Operation – Demonstrate that the project will be open seven days a week and the fees, if any, are less than \$30 per month per person.

If the project meets six of the seven above eligibility criteria, it will then be scored against the above seven criteria plus two additional criteria:

- Youth Outdoor Learning and Employment or Volunteer Opportunities – Demonstrate how the project includes employment or volunteer outdoor learning opportunities for residents and California Conservation Corps members.
- Community Challenges and Project Benefits – Demonstrate how the project addresses challenges faced by the community.

The Statewide Park Grant is a competitive grant where each project competes against all other grant applications. Projects that either create new parks or expand existing overused park space in communities of significant poverty where the median income is below \$47,331.00 will score the highest. All competing applications start with 0 points. The maximum score is 100 points. Oakland currently has no funding for improving existing parks. These grants represent the best opportunity to improve parks in underserved neighborhoods in Oakland.

PROJECT DESCRIPTION

The Park Project Prioritization List is the guiding plan for implementing Oakland's parks and open space capital improvements and allows staff to expedite the process in applying for grant funds. Below is a brief description of the six projects that have been proposed for the second round of Proposition 84 Statewide Park Grant applications.

- **Brookdale Park Improvement & Teen Center Expansion:** Overall park improvements to renovate an existing field and add new recreational amenities such as picnic area, tot lot and an educational herb garden. Addition of a new teen center building adjacent to the existing recreation center to provide new youth programs.
- **Golden Gate Recreation Center Renovation and Expansion:** Expansion of the existing aging recreation center to add new recreational elements based on community input and

needs. Expansions may include new indoor gymnasium, program spaces, outdoor activity areas, and renovation of existing facility to support additional programs.

- **Durant Mini-Park Improvement:** Renovate an existing community park to replace existing play equipment, improve landscaping, add lighting, community garden, and other park amenities.
- **Lincoln Square Park Improvement & Expansion:** Expand existing recreation center for youth program spaces, adding outdoor play area, public access, and landscaping.
- **Rainbow Recreation Center Expansion & Teen Center:** Expand the existing recreation center and park to provide additional program spaces and renovate the adjacent City-owned building to create a new Teen Center for youth programs.
- **Tassafaronga Recreation Center Expansion and Site Improvement:** Expand existing recreation center to create a game room, computer room and weight-training room as well as improve visibility and user flow. Improve site landscaping and expand picnic areas.

SUSTAINABLE OPPORTUNITIES

Economic: The proposed capital improvement projects increase the economic value of the surrounding neighborhoods by providing new attractions in the recreational spaces.

Environmental: In general, park capital improvement projects will promote environmental goals, conserve natural resources, and maintain existing natural and park assets.

Social Equity: Park capital improvement projects will provide new educational facilities and outdoor learning opportunities for youths, seniors, and communities at large. These particular grants are intended to target a diverse population.

DISABILITY AND SENIOR CITIZEN ACCESS

If awarded, the funds will allow the City to construct facilities that are ADA-Compliant and improve access to both facilities and provide programs for people with disabilities and for senior citizens.

RECOMMENDATION AND RATIONALE

It is recommended that Council approve the proposed resolution to authorize staff to apply, accept and appropriate round two Proposition 84 – Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Bond Act – 2008 State Wide Park Development and Community Revitalization Program Grant (Statewide Park Grant) for six projects as listed in the Project Description section of this report. Authorization of this resolution


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will allow the City to competitively compete for Statewide Park Grant funds that will help to improve and preserve City assets.

ACTION REQUESTED OF THE CITY COUNCIL

It is recommended that Council approve the proposed resolution to authorize staff to apply for, accept and appropriate Proposition 84 –Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Bond Act-Statewide Park Grant for the six projects.

Respectfully submitted,

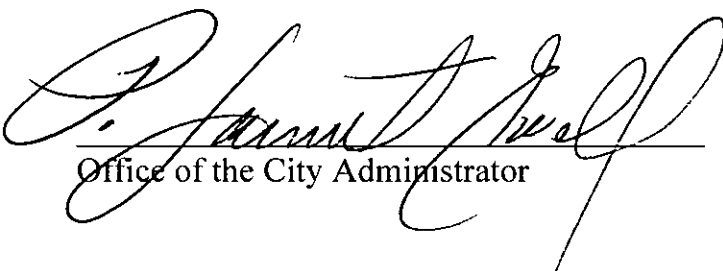


Vitaly B. Troyan, Director
Public Works Agency

Reviewed by:
Michael Neary, P.E.
Assistant Director, PWA
Department of Engineering & Construction

Prepared by:
Ali Schwarz
Capital Improvement Project Coordinator
Project Delivery Division

APPROVED AND FORWARDED
TO THE PUBLIC WORKS COMMITTEE:



Office of the City Administrator

FILED
OFFICE OF THE CITY CLERK
OAKLAND

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Approved as to Form and Legality


Oakland City Attorney's Office

OAKLAND CITY COUNCIL

RESOLUTION No. _____ C.M.S.

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR, OR HIS/HER DESIGNEE, TO APPLY FOR, ACCEPT, AND APPROPRIATE PROPOSITION 84: SAFE DRINKING WATER, WATER QUALITY AND SUPPLY, FLOOD CONTROL, RIVER AND COASTAL PROTECTION BOND ACT - 2008 STATEWIDE PARK DEVELOPMENT AND COMMUNITY REVITALIZATION PROGRAM GRANT FUNDS IN AN AMOUNT NOT-TO-EXCEED FIVE MILLION DOLLARS (\$5,000,000.00) FOR EACH OF SIX PROPOSED PROJECTS:

- **BROOKDALE PARK IMPROVEMENT & TEEN CENTER EXPANSION,**
- **DURANT MINI-PARK IMPROVEMENT,**
- **GOLDEN GATE RECREATION CENTER RENOVATION & EXPANSION,**
- **LINCOLN SQUARE PARK IMPROVEMENT & RECREATION CENTER EXPANSION,**
- **RAINBOW RECREATION CENTER EXPANSION & TEEN CENTER, AND**
- **TASSAFARONGA RECREATION CENTER EXPANSION**

WHEREAS, the Open Space, Conservation, and Recreation (OACAR) Element of the Oakland General Plan is the official policy document guiding the management of open land, natural resources, recreation services and parks in Oakland; and

WHEREAS, the City of Oakland established FY2009-2011 Park Prioritization Project List to serve as the implementation plan for funding opportunities and complete park capital improvement projects; and

WHEREAS, the City Council has independently reviewed and evaluated the project list and has determined that the projects and this action are exempt from the California Environmental Quality Act, Cal. Pub. Res. Code § 21000, et seq., pursuant to, without limitation, each as a separate and independent basis, CEQA Guidelines section 15303, 15332 and 15183; and

WHEREAS, the State Department of Parks and Recreation has been delegated the responsibility by the Legislature of the State of California for the administration of the Statewide Park Program, setting up necessary procedures governing the Application; and

WHEREAS, said procedures established by the State Department of Parks and Recreation require the applicant to certify by resolution the approval of application(s) before submission of said application(s) to the State; and

WHEREAS, the applicant will enter into a contract with the State of California to complete the grant scope project; now, therefore, be it

RESOLVED: That the City Council approves the filing of an application for Brookdale Park Improvement & Teen Center Expansion, Durant Mini-Park Improvement, Golden Gate Recreation Center Renovation and Expansion, Lincoln Square Park Improvement & Expansion, Rainbow Recreation Center Expansion & Teen Center, Tassafaronga Recreation Center Expansion and Site Improvement; and

- Certifies that the City has or will have available, prior to commencement of any work on the Project(s) included in the grant Application(s), the sufficient funds to complete the Project(s) should the grant be awarded; and
- Certifies that the applicant has or will have sufficient funds to operate and maintain the project(s) should the grant be awarded; and
- Certifies that the Applicant has reviewed, understands, and agrees to the provisions contained in the Contract shown in the Procedural Guide of each individual grant program; and
- Delegates the authority to the City Administrator, or his designee, to conduct all negotiations, sign and submit all documents, including, but not limited to applications, agreements, amendments, and payment requests, which may be necessary for the completion of the grant scope; and
- Agrees to comply with all applicable federal, state and local laws, ordinances, rules, regulations and guidelines.

FURTHER RESOLVED: That the City Administrator, or his designee, is hereby authorized and directed to apply for, accept, and appropriate an amount not-to-exceed five million dollars (\$5,000,000.00) in grant funds for each project from the State of California Department of Parks and Recreation for the Statewide Park Grant Program and to take whatever actions necessary with respect to the projects listed above consistent with this Resolution and its basic purpose; and be it

FURTHER RESOLVED: That if the grant is awarded, new project numbers will be established for each project funded by the grant under the State Department of Parks and Recreation Fund (No. 2134) for a capital improvement project; and be it

FURTHER RESOLVED: That all agreements will be reviewed and approved for form and legality by the Office of the City Attorney and that a copy of the agreements will be on file with the City Clerk; and be it

FURTHER RESOLVED: That a copy of this Resolution will be transmitted to the State of California, Department of Parks & Recreation, and placed on file with the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____, 2011

AYES- BROOKS, BRUNNER, DE LA FUENTE, KAPLAN, KERNIGHAN, NADEL, SCHAAF, and PRESIDENT REID

NOES-

ABSENT-

ABSTENTION-

ATTEST: _____
La Tonda Simmons
City Clerk and Clerk of the Council
of the City of Oakland, California