

AGENDA REPORT

TO: Jestin D. Johnson FROM: James Beere

City Administrator Interim Chief of Police

SUBJECT: MOU between OPD and Santa Clara DATE: December 15, 2025

Police Department

City Administrator Approval

Jestin Johnson (Dec 19, 2025 15:23:13 PST)

Date: 12/19/2025

RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator To Enter Into An Memorandum Of Understanding (MOU) With The Santa Clara Stadium Authority And The City Of Santa Clara For The Oakland Police Department (OPD) To Provide Tactical Support And Security For Super Bowl 60 On February 8, 2026 And The FIFA World Cup Event From June 11, 2026 To July 19, 2026.

EXECUTIVE SUMMARY

The City of Santa Clara and the Santa Clara Stadium Authority host large-scale national and international events at Levi's Stadium that require significant supplemental law enforcement resources. Events of this magnitude—specifically Super Bowl LX and the FIFA World Cup—present a unique opportunity for regional collaboration among law enforcement agencies.

Approval of this Municipal Law Enforcement Services Agreement (MOU) will authorize the Oakland Police Department (OPD) to deploy sworn personnel, as available, to provide supplemental law enforcement services during Super Bowl LX and the FIFA World Cup at Levi's Stadium and surrounding areas. These events represent some of the largest and most complex public safety operations in the world.

BACKGROUND / LEGISLATIVE HISTORY

Levi's Stadium is a nationally and internationally recognized venue that regularly hosts major sporting and entertainment events, including NFL games, Super Bowls, and international soccer competitions. Super Bowl LX and the FIFA World Cup represent events of exceptional magnitude, requiring extensive law enforcement staffing, advanced coordination, and multiagency operational planning.

The FIFA World Cup, in particular, is a global event drawing international attention, dignitaries, athletes, and spectators from around the world. Seven (7) FIFA World Cup matches are

Date: December 15, 2025 Page 2

scheduled to be held at Levi's Stadium. Additionally, Alameda County will serve as a host location for one of the participating countries, increasing regional security, coordination, and logistical demands.

Pursuant to California Government Code sections 54981 and 55632, and applicable provisions of the City of Santa Clara Charter, the City of Santa Clara and the Santa Clara Stadium Authority may contract with outside law enforcement agencies to provide supplemental municipal law enforcement services.

The proposed MOU establishes a formal framework under which OPD may provide sworn personnel, equipment, and specialized resources to assist with these events, while ensuring that OPD officers retain their status as City of Oakland employees and operate under clearly defined authority, reimbursement, and indemnification provisions.

ANALYSIS AND POLICY ALTERNATIVES

This policy action advances the Citywide priority of **holistic community safety**. Participation under this agreement provides OPD personnel with a rare professional development opportunity to work alongside regional, state, and federal partners in managing events of extraordinary scale and complexity. Exposure to planning, crowd management, and operational execution at events of this magnitude enhances OPD's institutional knowledge, operational readiness, and leadership development. This is OPD's second time assisting with the Super Bowl and the first time with the FIFA World Cup. OPD completed training hosted by UASI with the focus on the FIFA World Cup with the emphasis on fan dynamics and culture. The city of Alameda will be used as an example as it will be hosting a country during the events. Part of the discussion revolved around how some matches can be intense and need increased security for safety concerns. OPD will be briefed with information regarding the participating teams. This will be key for OPD to implement and follow its policies.

In addition, Alameda County will serve as a host location for one of the participating countries during the FIFA World Cup. This regional role further underscores the importance of OPD's involvement and preparedness, as international teams, delegations, and visitors will be present throughout the county. There are seven (7) FIFA World Cup matches currently scheduled to take place at Levi's Stadium, further amplifying the scope, duration, and significance of the law enforcement mission.

This agreement ensures regional collaboration, enhances public safety, provides valuable professional experience for OPD staff, and allows OPD to support nationally and internationally significant events while recovering all associated personnel and operational costs.

In addition to meeting regional public safety needs, participation in this agreement provides OPD personnel with invaluable operational experience. Large-scale events such as the Super Bowl and FIFA World Cup require advanced incident command structures, multi-agency coordination, intelligence sharing, and crowd management strategies that are rarely replicated in routine operations. Exposure to these environments strengthens OPD's capacity to manage large-scale incidents within Oakland and the greater Bay Area.

Subject: MOU between OPD and Santa Clara Police Department

Date: December 15, 2025 Page 3

Services Provided

Under the agreement, OPD may provide supplemental law enforcement services for approved events, including but not limited to:

- Crowd management and public safety operations
- Traffic control and perimeter security
- Patrol and response functions
- Specialized tactical or operational support, as requested

Legal Authority

All service requests must be made in writing by the Santa Clara Police Chief or designee and will specify dates, hours, staffing levels, and classifications.

Personnel and Administration

The agreement grants OPD officers full peace officer authority within the City of Santa Clara for the duration of their assignments, pursuant to California Penal Code section 830.1(a)(2).

Compensation and Cost Recovery

OPD officers assigned under this agreement remain employees of the City of Oakland and are subject to OPD policies, procedures, and discipline. Operational coordination will occur with the Santa Clara Police Department, and the Santa Clara Chief of Police retains final authority regarding staffing levels for specific events.

All services provided by OPD under this agreement are fully reimbursable. The City of Santa Clara will compensate OPD at established hourly rates, as outlined in Exhibit A of the MOU agreement (**Attachment A**), including applicable administrative and overhead costs. Additional charges may apply for specialized equipment or resources.

This agreement does not obligate the City of Oakland General Purpose Fund, as all costs are recovered from the requesting agency.

FISCAL IMPACT

There is no anticipated negative fiscal impact to the City of Oakland. All personnel costs, overtime, travel time, and authorized equipment usage associated with this agreement will be reimbursed by the City of Santa Clara in accordance with the MOU.

Participation in this agreement may generate revenue to offset departmental costs while providing valuable interagency collaboration opportunities.

PUBLIC OUTREACH / INTEREST

This item does not require additional public outreach. The agreement pertains to intergovernmental cooperation for law enforcement services at permitted special events.

Date: December 15, 2025 Page 4

COORDINATION

This report and the associated agreement have been reviewed by the Oakland Police Department, the Office of the City Attorney, and the City Administrator's Office.

SUSTAINABLE OPPORTUNITIES

Economic: No direct economic impact to the City of Oakland beyond full cost recovery.

Environmental: No environmental impacts are associated with this action.

Race and Equity: Participation in regional public safety operations for large-scale events supports equitable access to safe community spaces and effective crowd management for diverse local, national, and international visitors.

ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator To Enter Into An Memorandum Of Understanding (MOU) With The Santa Clara Stadium Authority And The City Of Santa Clara For The Oakland Police Department (OPD) To Provide Tactical Support And Security For Super Bowl 60 On February 8, 2026 And The FIFA World Cup Event From June 11, 2026 To July 19, 2026.

For questions regarding this report, please contact Eriberto Perez-Angeles, Acting Captain, at e-perez-angeles@oaklandca.gov.

Respecfully Submitted,

James Beere Interim Chief

Oakland Police Department

Reviewed by:

Eriberto Perez-Angeles, Acting Captain Support Operations Division

Date: December 15, 2025 Page 5

> Prepared by: Dr. Tracey Jones, Police Services Manager OPD, Research and Planning

Attachment (1):

A: OPD and City of Santa Clara MOU