

City of Oakland

Office of the City Clerk Oakland City Hall, 1 Frank H. Ogawa Plaza, Room 201 Oakland, California 94612

*Special Concurrent Meeting of the Oakland Redevelopment Agency/City Council

Friday, June 28, 2024 1:30 PM City Council Chamber, 3rd Floor

Council Budget Meeting

NOTICE OF CONTINUATION OF THE JUNE 28, 2024 SPECIAL COUNCIL MEETING TO JULY 2, 2024 AT 10:00 A.M.

PURSUANT TO SECTION 54955 and 5954.2(b)(3) OF THE BROWN ACT, AT 9:10 P.M. THE CITY COUNCIL CONTINUED THIS MEETING TO TUESDAY, JULY 2, 2024, AT 10:00 A.M.

The Special Concurrent Meeting Of The Oakland Redevelopment Agency/City Council Convened at 2:03 P.M., On Friday, June 28, 2024 with Council President Forutnato Bas Presiding as Chairperson.

On Tuesday, July 2, 2024, The June 28, 2024, Special Concurrent Meeting Of The Oakland Redevelopment Agency/City Council reconvened at 10:37 A.M. With President Pro Tempore Kalb Presiding As Chairperson.

All 8 City Council Members Were Present.

Councilmember Janani Ramachandran Participated By Teleconference At: 1 Frank Ogawa Plaza, Suite 226, Oakland CA 94612

Councilmember Rebecca Kaplan Participated By Teleconference At: 1 Frank H. Ogawa Plaza, 2nd floor, suite 244, Oakland, CA 94612

- 1 Call To Order
- 2 ROLL CALL / CITY COUNCIL

Present 8 - Carroll Fife, Dan Kalb, Janani Ramachandran, Kevin Jenkins, Nikki Fortunato Bas, Noel Gallo, Rebecca Kaplan, and Treva Reid

3 ACTIONS ON SPECIAL ORDERS OF THE DAY
("Ceremonial Items") Ceremonial Presentations, Including Proclamations,
Individual Recognitions, etc.; and Reports Or Presentations From The Mayor, Other
Public Officials, Or Special Guests

4 MODIFICATIONS TO THE AGENDA AND PROCEDURAL ITEMS
(Requests To: Reschedule Items From Consent To Non-Consent
To The Next Council Agenda, Speak On Consent Calendar, Register Votes,
Change Order Of Items, Reconsiderations, Pull Items Held In Committee):

RECONSIDERATIONS:

COUNCILMEMBER FIFE MADE A MOTION, SECONDED BY COUNCILMEMBER KAPLAN TO HAVE THE COUNCIL RECONSIDER THE 'PROPOSED BALLOT MEASURE TO MODERNIZE AND STRENGHTEN ETHICS OVERSIGHT IN THE CITY OF OAKLAND' AND RESCHEDULE TO A SPECIAL CITY COUNCIL MEETING IN JULY OF 2024

Subject: Proposed Ballot Measure To Modernize And Strengthen Ethics Oversight In

The City Of Oakland

From: President Pro Tempore Kalb

Recommendation: Adopt A Resolution On The City Council's Own Motion Submitting To The Voters For The November 5, 2024 General Municipal Election A Measure That Would Amend City Charter Sections 603, 401 And 403, And Oakland Municipal Code Chapters 2.24 And 3.20 To, Among Other Things: (1) Revise The Qualifications And Restrictions On Eligibility To Serve As A Commissioner On The Public Ethics Commission (Commission); (2) Establish That Members Of The Commission May Serve In Holdover Status For A Period Of One Year; (3) Specify The Vote Threshold For Action By The Commission; (4) Revise The Removal Procedures For Members Of The Commission; (5) Add Additional Minimum Staffing Requirements For The Commission And Limit The Ability Of The City To Reduce Staffing Based On Fiscal Necessity; (6) Provide The Executive Director The Ability, At Their Discretion, To Choose Conflict Counsel If The City Attorney Determines A Conflict Of Interest Exists In The City Attorney's Representation Of The Commission; 2 (7) Require The City Council Or A Council Committee To Consider All Proposals From The Commission Regarding Amendments To Any Law The Commission Enforces Or Administers; (8) Amend The City Attorney And City Auditor Salary Review Schedule To Allow The Commission To Set The Salary Every Two Years; (9) Amend The Lobbyist Registration Act To Restrict Local Governmental Lobbyists From Making Any Payment Or Incurring Any Expense That Directly Benefits An Elected City Officeholder, Candidate Or Member Of Their Immediate Family In Which The Cumulative Value Exceeds Fifty Dollars (\$50) In A Calendar Year; And Directing The City Clerk To Fix The Date For Submission Of Arguments And Provide For Notice And Publication, And To Take Any And All Other Actions Necessary Under Law To Prepare For And Conduct The November 5, 2024 General Municipal Election

24-0543

Sponsors: Dan Kalb

Attachments: View Report And Attachments A, B, And C

View Legislation

View Supplemental Powerpoint - 6/13/2024

View Supplemental Report And Attachments A And B - 7/3/2024

View Supplemental Legislation - 7/3/2024

The Motion Passed By The Following Vote: 5 AYES: Fife, Kalb, Kaplan, Ramachandran, And Fortunato Bas; 3 NO: Gallo, Jenkins, And Reid

A motion was made by Carroll Fife, seconded by Rebecca Kaplan, that this matter be Scheduled to go before the Special Concurrent Meeting of the Oakland Redevelopment Successor Agency/City Council. The motion carried by the following vote:

Ave: 5 - Fife, Kalb, Ramachandran, Fortunato Bas, and Kaplan

No: 3 - Jenkins, Gallo, and Reid

NO VOTE: 0

7 Subject: Oakland Democracy Dollars Program Implementation

From: Public Ethics Commission

Recommendation: Adopt A Resolution Authorizing The City Administrator To Enter Into An Agreement With Maplight, To Design, Build And Implement The City Of Oakland's Democracy Dollars Software Platform, For A Five-Year Term For A Not-To-Exceed Contract Amount Of \$700,000, And Waiving The Competitive Multi-Step Solicitation Process And Local/Small Local Business Enterprise Program Requirements For Information Technology Agreements 24-0382

Sponsors: Public Ethics Commission

Attachments: View Report

View Legislation 90325 C.M.S.

7 Speakers Spoke On This Item

A motion was made by Rebecca Kaplan, seconded by Noel Gallo, that this matter be Adopted. The motion carried by the following vote:

Aye: 6 - Fife, Kalb, Ramachandran, Fortunato Bas, Gallo, and Kaplan

No: 2 - Jenkins, and Reid

NO VOTE: 0

5 Subject: FY 2024-25 Proposed Midcycle Budget Legislation

From: Finance Department

Recommendation: Adopt A Resolution:

1. Adopting The Midcycle Budget For Fiscal Year 2024-25 And Appropriating Funds To Cover Expenditures Approved By Said Budget;

- 2. Authorizing The City Administrator To Transfer Funds Between Departments, Programs And Funds As Necessary To Support Departmental Reorganization As Set Forth In The Adopted Policy Budget For Fiscal Year 2024-25;
- 3. Creating The Following Funds: Fund 4510 Personnel Management Fund, Fund 5338 Measure KK Infrastructure Series 2024E GOB (Tax Exempt), Fund 5342 Measure U: Infrastructure Series 2024 B-1 GOB (Tax Exempt), Fund 5343 Measure U: Affordable Housing & Infrastructure Series 2024B-2 GOB (Taxable);
- 4. Taking All Steps Necessary To Apply For And Receive Additional Funds Required To Advance And Complete The Projects Identified In The Capital Improvement Program And Accept And Appropriate Any Additional Funds Provided That Such Acceptance Is Consistent With And Does Not Otherwise Negatively Impact The City's Capital Improvement Program;
- 5. Declaring A State Of Extreme Fiscal Necessity And The Existence Of A Severe And Unanticipated Financial Event;
- 6. Suspending For Fiscal Year 2024-2025 The Charter Mandated Minimum Staffing Budget Set Asides For The Office Of The City Auditor; And
- 7. Suspending The Minimum Budget Set Asides For The Democracy Dollars Fund And For Non-Staff Costs Related To The Public Ethics Commission's Administration Of The Oakland Fair Elections Act's Democracy Dollars Program;
- 8. Adopting A Contingency Budget And Associated Fiscal Measures That Shall Take Effect No Later Than October 1st 2024 If Anticipated Revenue From Land Sales Is Not Available By September 1st 2024 24-0534

Sponsors: Finance Department

Attachments: View Errata Report - 6/25/2024

View Legislation - 6/25/2024

View Exhibit 3: Contingency Budget Changes - 6/25/2024

View Errata Exhibit 1: Errata Detail Changes - 6/25/2024

View Attachment A: OPD Breakdown For Errata - 6/25/2024

View Alternative Report: (Excluding Sale Of Coliseum) - 6/25/2024

View Alternative Attachment A - Exhibit 1: Alternative Detail Changes

- 6/25/2024

View Alternative Attachment B - 6/25/2024

View Supplemental Budget Memo - D2 Bas, D1 Kalb, D3 Flfe, D6

Jenkins - 6/21/24

View Supplemental Budget Spreadsheet - D2 Bas, D1 Kalb, D3 Fife,

D6 Jenkins - 6/21/24

View Supplemental (PEC) Memo & Exhibit 2 - D2 Bas And D1 Kalb-

6/21/24

View Spreadsheet - D4 Ramachandran

View Supplemental Budget Memo- D4 Ramachandran - 6/20/24

View Supplemental Budget Memo - D4 Ramachandran, D5 Gallo, D7

Reid-6/20/24

View Supplemental Powerpoint: D4, D5, D7 - 6/20/24

View Supplemental Budget Spreadsheet - D4 Ramachandran D5

Gallo D7 Reid - 6/24/24

<u>View Supplemental Budget Memo - D7 Reid - 6/24/24</u>

View Supplemental Budget - At Large Kaplan - 6/20/2024

View Supplemental Budget Policy Directives - At Large Kaplan -

6/24/2024

<u>View Supplemental Cover Letter - Budget Advisory Commission -</u>

6/24/2024

View Supplemental Powerpoint Presentation - Budget Advisory

Commission - 6/24/2024

71 Speakers Spoke On This Item

Council President Fortunato Bas made a motion, seconded by Councilmember Jenkins to adopt the item as amended, Option 1, (Public Safety) Proposed Budget, with Coliseum Sale to include the following:

Police Department:

678 police officer positions

Three police academies

\$39.1 million overtime budget

Maintains Ceasefire Unit and Crime Reduction Teams

Fire Department:

All fire engines operational

Violence Prevention Dept:

Adds 5 new Ceasefire positions, maintains capacity to add new clients

Adopt Budget Option #1, with \$63M from Coliseum sale, and our amendments and policy directives; with Sept. 1, 2024 trigger date for the Contingency Budget if the Coliseum revenue is not received; Direct the City Administrator to work with the Council President & Finance Chair on a Disclosure Statement; Direct the City Administrator to come back to Council at a special meeting in late July/early August to:Review Contingency Budget, including safety operations with Police, Fire and Violence Prevention Chiefs; Provide an update on the citywide Strategic Planning Process

The Council Approved This Item With The Following Amendments Of Other Councilmembers:

Community Ambassadors - \$300,000 (\$600,000 total incl CAO addition) (Ramachandran, Reid, Gallo)

Sideshow prevention in District 6 & citywide - \$200,000

1 Fire Captain (Kaplan, Ramachandran)

3 OPD civilian investigators (Kaplan, Ramachandran)

1 CPRA (Community Police Review Agency) Attorney

1 Program Analyst II in Community Homelessness Services Division

Portapotties (2) in District 1 to offset costs funded by comm. gps, & neighbors

2 Parking Control Technicians (Kaplan)

Freeze instead of delete 9 Fire Inspectors (Ramachandran)

Support seniors – SOS Meals on Wheels (\$300k), Family Bridges (\$79,680),

Vietnamese Community Development Inc. (\$18,360)

Lake Merritt Parking Benefits District – Parks maintenance (\$150k), Traffic \$ Safety management (\$50k)

Independent Audit of Revenue Bureau by City Auditor (\$200k)

Restore Limited Public Financing for 2024 election (\$155k)

Outside financial consultant to support and advise Council in biennial budget process (\$75k)

Translation & interpretation for Council Budget Town Halls (\$14,310)

Freeze instead of delete 3 Human Resources position for timely recruiting and hiring to fill vacancies

7/2 Amendments include CM Kaplan's additions

Fund 1010 (Gen. Fund) - Add 1 FTE Pool Tech, start Oct.; Restore Democracy

Dollars Start Up Funds for IT - \$97,790

Fund 2415 (Devt. Serv.) - Add 2 FTE Permit Tech II

Fund 2218 (Transpo.)

Abandoned Auto Enforcement - \$500,000

Hazard Reduction Parking Enforcement - \$200,000

Electric Vehicle Charging Infrastructure - \$100,000

Unfreeze 1 FTE Concrete Finisher (sidewalk repair)

Unfreeze 1 FTE Public Works Maintenance Worker (sidewalks)

Councilmember Ramachandran made a Substitute Motion, seconded by Councilmember Reid. No Vote Was Taken On The Substitute Motion.

President Pro Tempore Kalb made an amendment to the motion to include reducing the self-insurance fund by \$300K, Reduce Finance by \$100K and CAO

O&M by 100K freeing up 900K for community ambassadors in Fruitvale, Hegenberger and Laurel.

The Original Makers Of The Motion (Fortunato Bas & Jenkins) Accepted And Included The Amendments In Their Motion.

Councilmember Jenkins made a motion, seconded by Councilmember Fife to amend the Council President's Proposed Budget by removing the restoration of democracy dollars, the motion passed by the following vote: 5 Ayes: Fife, Gallo, Jenkins, Ramachandran, & Reid; 3 NO: Fortunato Bas, Kaplan, and Kalb

A motion was made by Nikki Fortunato Bas, seconded by Kevin Jenkins, that this matter be Adopted as Amended. The motion carried by the following vote:

Aye: 5 - Fife, Kalb, Jenkins, Fortunato Bas, and Kaplan

No: 3 - Ramachandran, Gallo, and Reid

NO VOTE: 0

AT 1:58 P.M. COUNCIL PRESIDENT FORTUNATO BAS MADE A MOTION TO TAKE A RECESS, PRESIDENT PRO TEMPORE KALB SECONDED. THE MOTION PASSED WITH 8 AYES.

THE COUNCIL ENTERED INTO A RECESS.

AT 2:35 P.M. THE COUNCIL RETURNED FROM RECESS, AND THE SPECIAL MEETING OF THE OAKLAND REDEVELOPMENT AGENCY/ CITY COUNCIL RECONVENED.

POLICY DIRECTIVES

Subject: FY 2024-2025 Policy Directives From: Office Of The City Administrator

Recommendation:

24-0656

Attachments: View Budget Amendments & Policy Directives - Bas, Kalb, Fife,

Jenkins

View Policy Directives - Ramachandran And Reid

Council President Fortunato Bas made a motion, seconded by President Pro Tempore Kalb to adopt the 7 Council policy directives; The motion passed with 8 Ayes.

The Council Approved The Following Policy Directives:

- (1) Direct the City Administrator to explore a quarter and half-cent sales tax increase for either a special election or the 2026 general election, including the potential dollar amount such a tax could raise. The results of these findings should be presented at a Finance and Management Committee meeting no later than March 2025. (CM Jenkins)
- (2) Direct the City Administrator to develop alternatives for the City Council to achieve full implementation of a fully funded Democracy Dollars program by 2028. The plan should include recommendations for a sustainable funding mechanism to ensure the program's ongoing success. If the analysis fails to identify a suitable funding formula, the City Administrator should present options to either scale back the Democracy Dollars program or propose an alternative program. (CM Jenkins)
- (3) Direct the City Administrator to conduct a 10-year Capital Plan and Asset Inventory a centralized, comprehensive report of fixed assets, including buildings and facilities, and evaluation of costs associated with maintaining, repairing, or replacing each facility. This asset inventory should incorporate equity principles, align with the city's financial bonding capacity, and promote efficient delivery of capital improvement projects. (CP Bas)
- (4) Direct the City Administrator to consider equitable senior services to the AAPI and Latinx communities as the City conducts its strategic planning. Evaluate grant outcomes and incorporate ongoing systems and collaborations to ensure culturally and linguistically accessible senior services for recent immigrant and refugee AAPI and Latinx communities, building on over 20-years of partnership with established institutions and providers with a proven track record of dedicated programming and services. Over the past two decades, these partnerships have supplemented the services of the City's four Senior Centers. (CP Bas)
- (5) Crime Lab positions which existed previously, but are not funded in this budget, will remain frozen instead of being deleted, to allow hiring in the future. (CM Kaplan)
- (6) (From June 2023 Budget) Direct the City Administrator to research and apply for local, state, and federal grants/programs that accelerate the City's efforts to procure, operate, and manage a zero-emission vehicle fleet and build out the City's zero-emission charging and fueling infrastructure as outlined in the City's Zero

Emission Vehicle Action Plan, Action CL-8 – Accelerate City Fleet Vehicle Replacement. (CM Kaplan)

(7) Direct the City Administration to collaborate with the Budget Advisory Commission, Finance Department, and Finance And Management Committee to increase the frequency of informational reports, including departmental staffing matrixes to the City Council, to ensure accountability and real-time reporting on departmental spending, maintaining a structurally balanced budget. These reports should update the public on the progression of the City's efforts to address our structural deficit for future years and provide insights into the impacts on staff and operations. (CM Ramachandran & Reid)

The following should be done as scheduling requests:

- 1. The City Administrator or designee shall return to the Oakland City Council with a plan to fund the purchase of a fixed wing aircraft and any related needed approvals to proceed with the acquisition, no later than with the proposed 2025-2027 budget. (CM Kaplan)
- 2. Administration and OakDOT is authorized to proceed with providing sidewalk repairs where appropriate, for private property sidewalks, and bill the cost to the owner, and report back with the future budget on completion rates and recovery rates and any suggestions to further strengthen the program. (CM Kaplan)
- 3. See Fund 2218 budget amendment, line 3, funds personnel to clear backlog of abandoned autos. Due to recovered fees and fines some revenue should return. However, the revenue amount is not incuded in this spreadsheet. Administration or designee is requested to report back to Council, by March 2025, on whether fees, outstanding obligations/tickets, and related costs are being sufficiently recovered from abandoned autos, any suggested improvements, and dollar amounts recovered. (CM Kaplan)
- 4. Revenue collection: Re-initiate the system to find and identify businesses that have not filed. The City Administrator or their designee is requested to report back to the City Council by March 2025 on the revenue work of identifying and billing businesses that had not filed their business license tax. (CM Kaplan) (Also combine with report on Revenue Audit and CAO Revenue Improvements.)
- 5. A more stable future, building the ongoing tax base: As the May 17, 2024, General Purpose Fund Major Revenue Sources Overview Report explains, the most stable and reliable source of funding for vital local public services is Property Tax. By advancing economic development, including the activation of currently non-generating sites, we can expand our tax base and permanently improve our fiscal stability. Therefore, the City Administrator or their designee is requested to bring back the report, discussion, and update the Community & Economic Development Committee (CED) in Fall 2024. (CM Kaplan)

A motion was made by Nikki Fortunato Bas, seconded by Dan Kalb, that this matter be Approved. The motion carried by the following vote:

Aye: 8 - Fife, Kalb, Ramachandran, Jenkins, Fortunato Bas, Gallo, Kaplan, and Reid

NO VOTE: 0

ON 7/28/24 AT 5:23 P.M. COUNCIL PRESIDENT FORTUNATO BAS RELINQUISHED THE CHAIR AND PRESIDENT PRO TEMPORE KALB PRESIDED AS CHAIRPERSON.

ON 7/28/24, AT 7:37 P.M. PRESIDENT PRO TEMPORE KALB RELINQUISHED THE CHAIR AND COUNCIL PRESIDENT FORTUNATO BAS RESUMED PRESIDING AS CHAIRPERSON.

ON 7/28/24, COUNCIL MEMBER GALLO WAS NOTED ABSENT AT 8:24 P.M., AND COUNCIL MEMBER REID WAS NOTED ABSENT AT 8:30 P.M.

Subject: FY 2024-25 Execution of Maintenance Of Effort Waivers And Use of One-Time Revenues to Balance The Midcycle Budget

From: Finance Department

Recommendation: Adopt A Resolution:

- 1. Authorizing The Use Of One-Time Revenues To Balance The Fiscal Years 2024-25 Midcycle Budget Pursuant To Section 1, Part D Of The City Of Oakland Consolidated Fiscal Policy (Ordinance No. 13487 C.M.S.)
- 2. Revising Definitions For The Increasingly Severe States Of "Adverse Financial Condition," "Extreme Fiscal Necessity," And "Fiscal Crisis Or Fiscal Emergency"
- 3. Declaring The Existence Of A Severe And Unanticipated Financial Event That Has Adversely Impacted The General Purpose Fund Such That The City Is Unable To Budget For The Library's General Purpose Fund Appropriation At The Required Minimum Amount Of \$12,992,267 Pursuant To The "The 2018 Oakland Public Library Preservation Act". (Measure D)
- 4. Declaring The Existence Of A Severe And Unanticipated Financial Event That Has Adversely Impacted The General Purpose Fund Such That The City Is Unable To Budget For The Library's General Purpose Fund Appropriation At The Required Minimum Amount Of \$14,500,000 Pursuant To The Library Services Retention And Enhancement Act Of 1994 As Reapproved In 2022 (Measure C)
- 5. Declaring A State Of Extreme Fiscal Necessity, To Provide For The Temporary Suspension Of The 'Park Maintenance' Maintenance Of Effort Requirements, Pursuant To Section 4 Of "The 2020 Oakland Parks And Recreation Preservation, Litter Reduction, And Homelessness Support Act (Measure Q)
- 6. Declaring A State Of Extreme Fiscal Necessity For The Biennial Budget, Allowing For The Minimum Budget Set-Aside For Public Campaign Financing To Be Suspended, Pursuant To The Oakland Fair Elections Act, Ballot Measure (Measure W)
- 7. Declaring A State Of Extreme Fiscal Necessity For The Biennial Budget, Allowing For The City Auditor Minimum Staffing Budget Set-Aside To Be Suspended, For A Two-Year Budget Cycle, Pursuant To The Government Reform Charter Amendment Of 2022, (Measure X)
- 8. Declaring The Existence Of Severe And Unanticipated Financial Event That Has Adversely Impacted The General Purpose Fund Such That The City In Unable To Budget At The Required Minimum Number Of 678 Sworn Police Personnel Pursuant "The Violence Prevention And Public Safety Act Of 2014" (Measure Z) 24-0617

Sponsors: Finance Department

Attachments: View Report

View Resolution 90327 C.M.S.

7 Speakers Spoke On This Item

This City Resolution be Adopted.

Aye: 8 - Fife, Kalb, Ramachandran, Jenkins, Fortunato Bas, Gallo, Kaplan, and Reid

NO VOTE: 0

OPEN FORUM

Agency/City Council

5 Speakers Spoke During Open Forum

ADJOURNMENT

There being no further business, the Council adjourned the meeting on Tuesday, July 2, 2024, at 3:29 p.m.

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MATERIALS RELATED TO ITEMS ON THIS AGENDA SUBMITTED TO THE CITY COUNCIL AFTER DISTRIBUTION OF THE AGENDA PACKETS MAY BE VIEWED IN THE OFFICE OF THE CITY CLERK, 1 FRANK H. OGAWA PLAZA, 1ST AND 2ND FLOOR, OAKLAND, CA 94612 FROM 8:30 A.M. TO 5:00 P.M.