



## AGENDA REPORT

TO: DEANNA J. SANTANA  
CITY ADMINISTRATOR

FROM: Howard A. Jordan

SUBJECT: COPS Technology Grant

DATE: March 26, 2012

City Administrator  
Approval

*Deanna Santana*

Date

*4/3/12*

COUNCIL DISTRICT City-Wide

### RECOMMENDATION

Staff recommends acceptance of this resolution 1) authorizing the City Administrator to accept and appropriate grant funds an amount not to exceed one million three hundred and twenty-five thousand dollars (\$1,325,000) from the U.S. Department of Justice, Office of Community Oriented Policing Services (USDOJ/COPS) FY 2010-11 COPS Technology Grant Program, to the Oakland Police Department, 2) authorizing the City Administrator to enter into a two -year contract with Forensic Logic, Inc. for the purchase of their Law Enforcement Analysis Portal (LEAP) Crime Analysis System, software licensing, support, and consulting services, in an amount not to exceed one hundred ninety-five thousand dollars (\$195,000), and 3) Waiving the competitive request for proposal/qualifications (RFP/Q) process, the advertising and bidding requirements, and Local and Small Local Business Enterprise Program (L/SLB) Provisions for the proposed contract with Forensic Logic.

### OUTCOME

Accepting the grant funds with either start and/or complete the following projects as individually referenced in the summary of this report, which are:

1. Purchase the Forensic Logic (LEAP) Crime Analysis System,
2. Update the Department's Cisco Network infrastructure, and
3. Provide the initial investment toward the replacement of the current Computer Aided Dispatch (CAD), Records Management System (RMS), Mobile and Field Based Reporting (FBR) systems.

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## BACKGROUND/LEGISLATIVE HISTORY

### *Forensic Logic*

The Department uses a variety of different technology platforms to search, analyze, and evaluate crime, and crime control operations. This results in an inefficient and cumbersome process for data mining and crime analysis. The technology and consulting services provided by Forensic Logic Inc. will provide an opportunity for the Department to begin the consolidation of the disparate technologies.

Forensic Logic, Inc. has been supporting local law enforcement agencies across the United States with information technology and consulting services since 2003 and has supported the Oakland Police Department since 2009; they have played a critical role in the following areas:

- Calculating the Department's Uniformed Crime Reporting (UCR) statistics;
- Providing advanced crime analysis to numerous stakeholders; and
- Mining and analyzing data related to compliance with the NSA,

Their unique position as an industry leader is defined by being the sole developer of LEAP, which collects RMS and CAD data into an FBI and CJIS (Criminal Justice Information System) compliant database that utilizes Environmental Criminology tools to analyze trends within an agency and across neighboring agencies. This allows both investigators and officers to utilize mapping, charting, and advanced crime analysis tools to compare methods of operation of persons, vehicles, and weapons; and link analysis tools for better organization of information contained in individual jurisdiction records systems.

### *Public Safety Data System*

This report divides the Public Safety Data System into two (2) parts. The first part is the internal information technology network. The identified funding will allow the Department to upgrade the current Cisco Network infrastructure. The current network is at the end of its useful life.

The current *CAD, RMS, FBR systems* have been discontinued and the product is no longer supported; *as a result, the entire system needs to be replaced.* The funding identified in this grant will serve as the initial investment in a new CAD, RMS, and FBR system. The Department, in conjunction with the Department of Information Technology (DIT) and the Oakland Fire Department (OFD) will complete an RFP process to select the next system. This report is only meant to accept the pending grant money related to project as a partial investment. The ultimate cost of the new system will be determined through the RFP process. The respective Departments will be returning with an additional council report to specifically address this issue.

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## ANALYSIS

### *Forensic Logic*

#### ***Request to Waive Competitive Request for Proposal/Qualifications Process, Waive the Advertising and Bidding Requirements, and Waive the Local and Small Local Business Enterprise Program***

The City Council is authorized under Oakland Municipal Code sections 2.04.051.B and 2.04.050.1.5 to waive the RFP/Q process and the advertising and bidding requirements upon a finding that it is in the City's best interest to do so.

The Department recommends waiving the RFP/Q process and advertising and bidding requirements for the agreement with Forensic Logic, Inc. because they are the sole developer and operator of the Law Enforcement Analysis Portal or LEAP program, which is a government sponsored law enforcement information sharing program. Forensic Logic, Inc. will support the entire project; ensuring that the system is installed and works properly with other open market systems (i.e., servers, databases). The Forensic Logic purchase has been presented to and approved by the Federal Monitor.

### **Public Safety Data System**

The Police and Fire Departments, in coordination with the DIT will conduct a formal Request for Proposals and Qualifications (RFP/Q) to select and implementation of a next Public Safety Data System. Final vendor selections will be determined based on the collective recommendation of OPD, OFD, and DIT upon the conclusion of the RFP process.

## **PUBLIC OUTREACH/INTEREST**

This item does not require public outreach.

## **COORDINATION**

The OPD will coordinate the implementation of the Public Safety Data System with the OFD in consultation with DIT.

**COST SUMMARY/IMPLICATIONS****Cost Summary for Forensic Logic which includes:**

Qty.	Description	Price	Amount
1	Year One- LEAP Annual Subscription (Unlimited User)	\$50,000	\$50,000
1	Year One-Quick Search Annual Subscription (Unlimited User)	\$40,000	\$40,000
1	Year One-Consulting Services (12 hour minimum per year)	\$7,500	\$7,500
1	Year Two-Annual Subscription LEAP (\$1,000 x 50 Users)	\$50,000	\$50,000
1	Year Two-Annual Subscription Quick Search (Unlimited)	\$40,000	\$40,000
1	Year Two-Consulting Services (12 hour minimum per year)	\$7,500	\$7,500
Total			\$195,000

**Cost Summary for this phase of the Public Safety Data System with includes:**

Qty.	Description	Price
1	Computer Aided Dispatch (CAD)	TBD
1	Records Management System (RMS)	TBD
1	Field Based Reporting (FBR)	TBD
1	Mobile (Information Systems)	TBD
Acceptance of this Grant as Partial Payment for the New Public Safety Data System		\$900,000

**Cost Summary for Cisco Network Infrastructure Upgrade which includes:**

Qty.	Description	Price
1	Hardware and Software	\$230,000
Total		\$230,000

**1. SOURCE OF FUNDING:**

These programs will be funded through the Department of Justice Grant Fund (2112), Information Technology Unit (106410), Agency-wide Administration Program (PS01), with a project number to be determined. There is no matching funds requirement associated with the acceptance of these funds. The Research and Planning Division Commander will be responsible for implementation of these programs.

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**SUSTAINABLE OPPORTUNITIES**

***Economic:*** Crime prevention activities funded by this spending plan should have a positive impact on property values and business opportunities.

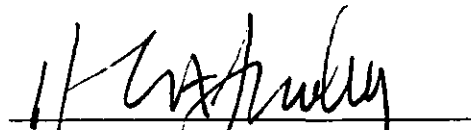
Implementation of the LEAP crime analysis system will enhance the Departments ability to analyze crime patterns and trends, thereby improving investigative and enforcements and making the City safer. Creating a safer environment will attract potential business owners and visitors to shop in Oakland.

***Environmental:*** There are no environmental issues associated with this report.

***Social Equity:*** The use of these grant funds will aid the Department in achieving increased service levels through intelligent lead constitutional policing, which will promote long-term benefits for the residents of Oakland.

For questions concerning this report, please contact Captain Edward Poulson at 510-238-7048.

Respectfully submitted,

  
Howard A. Jordan  
Chief of Police

Prepared by:  
Captain Edward Poulson  
Oakland Police Department

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Public Safety Committee  
April 24, 2012

*[Signature]*  
City Attorney

FILED  
OFFICE OF THE CITY CLERK  
OAKLAND, CALIF.  
2012 APR 11 AM 11:53

# OAKLAND CITY COUNCIL

RESOLUTION No. \_\_\_\_\_ C.M.S.

RESOLUTION 1) AUTHORIZING THE CITY ADMINISTRATOR TO ACCEPT AND APPROPRIATE GRANT FUNDS AN AMOUNT NOT TO EXCEED ONE MILLION THREE HUNDRED AND TWENTY-FIVE THOUSAND DOLLARS (\$1,325,000) FROM THE U.S. DEPARTMENT OF JUSTICE, OFFICE OF COMMUNITY ORIENTED POLICING SERVICES (USDOJ/COPS) FY 2010-11 COPS TECHNOLOGY GRANT PROGRAM, TO THE OAKLAND POLICE DEPARTMENT, 2) AUTHORIZING THE CITY ADMINISTRATOR TO ENTER INTO A TWO-YEAR CONTRACT WITH FORENSIC LOGIC, INC. FOR THE PURCHASE OF THEIR LAW ENFORCEMENT ANALYSIS PORTAL (LEAP) CRIME ANALYSIS SYSTEM, SOFTWARE LICENSING, SUPPORT, AND CONSULTING SERVICES, IN AN AMOUNT NOT TO EXCEED ONE HUNDRED NINETY-FIVE THOUSAND DOLLARS (\$195,000), AND 3) WAIVING THE COMPETITIVE REQUEST FOR PROPOSAL/QUALIFICATIONS (RFP/Q) PROCESS, THE ADVERTISING AND BIDDING REQUIREMENTS, AND LOCAL AND SMALL LOCAL BUSINESS ENTERPRISE PROGRAM (L/SLB) PROVISIONS FOR THE PROPOSED CONTRACT WITH FORENSIC LOGIC

**WHEREAS**, the 2010 COPS Technology Grant from the U.S. Department of Justice, Office of Community Oriented Policing Services (USDOJ/COPS) Fiscal Year 2010 COPS Technology Grant Program awarded funds in the amount of (\$1,325,000) as an initial investment on a new Public Safety Data System, an improvement of the Department's Network Infrastructure Upgrade, and the purchase of the Forensic Logic LEAP Crime Analysis System; and

**WHEREAS**, acceptance of these grant funds will allow the Department to purchase the Forensic Logic LEAP Crime Analysis System which is designed to search, analyze, and share information both internally and externally; and

**WHEREAS**, Oakland Municipal code section 2.04.051.B permits the Council to waive the request for proposal/qualifications ("RFP/Q") requirements upon a finding that it is in the best interest of the City to do so; and

**WHEREAS**, Oakland Municipal Code section 2.04.050.1.5 permits the Council to waive the advertising and bidding requirements upon a finding that it is in the best interest of the City to do so; and

**WHEREAS**, staff recommends that it is in the best interests of the City to waive the RFP/Q process and the advertising and bidding requirements so that the Oakland Police Department can enter into a contract with Forensic Logic for the purchase of the their LEAP Crime Analysis system because they are the sole developer and operator of the LEAP program which is a government sponsored information sharing program; and

**WHEREAS**, these funds will provide the initial investment for the Department's purchase of the new Public Safety Data System which includes the current Computer Aided Dispatch (CAD), Records Management System (RMS), Mobile and Field Based Reporting (FBR) systems, and Cisco Network infrastructure which are at the end of their useful life; and

**WHEREAS**, the Public Safety Data System is a critical component of the Oakland Police Department's ability to fight crime; now therefore be it

**RESOLVED**, That the City Administrator is hereby authorized to accept and appropriate grant funds an amount not to exceed one million three hundred and twenty-five thousand dollars (\$1,325,000) from the U.S. Department of Justice, Office of Community Oriented Policing Services (USDOJ/COPS) FY 2010-11 COPS Technology Grant Program, to the Oakland Police Department; and be it

**FURTHER RESOLVED**, That the City Administrator is authorized to enter into a two-year contract with Forensic Logic, Inc. for the purchase of their Law Enforcement Analysis Portal (LEAP) Crime Analysis System, software licensing, support, and consulting services, in an amount not to exceed one hundred ninety-five thousand dollars (\$195,000); and be it

**FURTHER RESOLVED**, That the City Council finds that pursuant to Oakland Municipal Code sections 2.04.050.1.5 and 2.04.051.B, for the reasons stated above and in the City Administrator's report accompanying this resolution, that it is in the best interests of the city to waive the advertising and bidding requirements and the request for proposal/qualifications (RFP/Q) process for the products and services to be purchased under the proposed contract and so waives the requirements; and be it

**FURTHER RESOLVED**, That the Council hereby waives the Local and Small Local Business Enterprise Program (L/SLB) Provisions for the proposed contract with Forensic Logic; and be it

**FURTHER RESOLVED**: That grant funds from the U.S. Department of Justice, Office of Community Oriented Policing Services, will be maintained in the Department of Justice Grant Fund (2112), Police Information Tech Org (106410), Agency Wide Administration Program PS01, in a project number to be determined; and be it

**FURTHER RESOLVED**: That the City Administrator or her designee is hereby authorized to complete all required negotiations, certifications, assurances, and documentation required to accept, modify, extend and/or amend the grant awards; and be it

**FURTHER RESOLVED:** That the City Attorney shall review and approve said agreement as to form and legality and copies of said agreement shall be filed with the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_, 20\_\_\_\_

**PASSED BY THE FOLLOWING VOTE:**

BROOKS, DE LA FUENTE, KAPLAN, KERNIGHAN, NADEL, SCHAAF, BRUNNER and PRESIDENT REID

NOES-

ABSENT-

ABSTENTION-

ATTEST: \_\_\_\_\_  
LaTonda Simmons  
City Clerk and Clerk of the  
Council of the City of Oakland, California