CITYOFOAKLAND AGENDA REPORT

TO: Office of the City AdministratorATTN: Deborah EdgerlyFROM: Fire DepartmentDATE: September 11, 2007

OFFICE OF THE CITY CLERN CAKLAND CLERN 2007 AUG 30 PM 8:02

RE: Resolution Authorizing the City Administrator or Her Designated Representative to Solicit, Apply for, Accept and Appropriate Grants and Donations of Cash, Services, Equipment, Supplies and Training From, but Not Limited to, State and Federal Agencies, Local Businesses, Corporations, Utility Companies, and Other Sources in Aggregate Amounts That Will Not Collectively Exceed Three Million Dollars Over a Two Year Period Beginning October 1, 2007 and Ending September 30, 2009 to be Used for the Enhancement and Upgrade of the Oakland Fire Department Training Division

SUMMARY

A resolution has been prepared authorizing the City Administrator or her designated representative to solicit, apply for, accept and appropriate grants and donations of cash, services, equipment, supplies and training from, but not limited to state and federal agencies, local businesses, corporations, utility companies and other sources in aggregate amounts that will not collectively exceed \$3 million over a two year period beginning October 1, 2007 and ending September 30, 2009 to be used for the enhancement and upgrade of the Oakland Fire Department Training Division.

The Oakland Fire Department (OFD) used approximately seventy thousand dollars (\$70,000.00) of its fiscal year 2006-07 operating budget to enhance and upgrade its Training Division, specifically, the Simulation Room. This amount provides some essential basic equipment and minor upgrades. However to fully optimize the Simulation Room and simultaneously pursue the goal of becoming a regional training center there is a need for advanced, cutting edge technology, equipment and training and major upgrades to the training facility. Accomplishing this goal is costly and requires the services and products of other businesses and corporations beyond those provided with the operating budget.

In alignment with Mayor Dellum's vision that the City of Oakland reach out and partner with corporate America, including private and corporate businesses, locally and worldwide, OFD staff working closely with staff from the Department of Information Technology (IT) will aggressively pursue grants and donations from federal and state agencies, private and corporate businesses, utility companies and other sources. Awarded funds, equipment and services will be utilized to offset the cost of major upgrades and enhancements to the Training Division. Initial efforts will focus on enhancing the "Simulation Room" by upgrading computer and training equipment. Additional efforts will support the Department goal to become a regional training center. OFD staff will provide semi-annual updates on the grants and donations received and the progress of the project.

FISCAL IMPACT

Authorizing this resolution allows the City Administrator or her designated representative to solicit, accept and appropriate grants and donations in aggregate amounts that will not collectively exceed three million dollars (\$3,000,000.00) over a two year period beginning October 1, 2007 and ending September 30, 2009. All funds will be appropriated to the appropriate fund number according to the funding source. Grants will be appropriated to the appropriate federal fund number and private grants to the appropriate private grant fund, Organization (20611) Training and Education Division, various account numbers according to the spending plan, project number(s) to be determined and program (PS27) Training and Education. The amount of the appropriation will be offset by the same amount of revenue. Costs to the City would be minimal and will be funded from the Fire Department's operating budget. There is no impact to the General Fund.

Additionally, this project provides the necessary upgrades and enhancements that will move the Department closer to becoming a regional training center. Being a regional training center has the potential to generate revenue through fees associated with joint training efforts, room rental, and tabletop exercises.

BACKGROUND

The Oakland Fire Department (OFD) Training Division currently has a "Simulation Room", which consists of electronic equipment purchased approximately 20 years ago. This was the first step toward bringing technology to OFD. The Simulation Room allows for training using an interactive video presentation, a headset and microphone, a ten frequency radio simulator and an electronic button to activate the system. This anachronistic system accommodates up to six users and was, for the era, considered an advanced tool for providing interactive training.

In the aftermath of September 11, 2001, renewed emphasis has been placed on the role of local emergency personnel in homeland security. Further, the Cypress Freeway collapse during the Loma Prieta earthquake in 1989 and the Oakland Hills Fire of 1991fully evidence the need for agencies to work together in order to effectively and efficiently mitigate emergency situations. This requires that personnel be trained using state of the art equipment to respond to a variety of potential emergency situations, natural and man-made, and to effectively communicate with other agencies. To maximize the potential of pre-disaster training, the training must extend beyond OFD to other City departments and other agencies that we will aid or request assistance from through mutual aid requests.

Limited resources demand that OFD maximize its efforts by establishing relationships with not only other government agencies, but to extend these relationships to businesses and corporations on a local and national front. OFD staff has begun initial research and surveyed potential participants from local computer companies and utilities, and other public agencies and national corporations. The response has been extremely positive. Efforts to develop relationships with corporate America, business, utilities and other agencies have been welcomed and the willingness to participate, provide services, money and equipment clearly expressed.

KEY ISSUES AND IMPACT

Success in the face of crisis mandates taking proactive measures as opposed to reactionary steps. It is evident that cooperation and collaboration are critical components to establishing an effective and efficient mitigation strategy. Developing and maintaining a mitigation strategy requires training of City staff and establishing a mutual understanding and respect between the City and those agencies that we will interact with in the event of a large scale disaster.

In the aftermath of large scale disasters like Hurricane Katrina, 9-11, the Loma Prieta earthquake and the Oakland Hills Fire, agencies learned that one way to establish and maintain an effective relationship with other agencies is through mutual training exercises in preparation for an emergency incident. Such exercises include joint conferencing, pre-incident planning and tabletop exercises. Participation in these training exercises builds skills and establishes trust that is essential to effective emergency mitigation and allows OFD and other agencies to jointly prepare for responses to large scale disasters.

Essential to the development and maintenance of the upgraded Simulation Room is the ability to stay abreast of technology. The Department of Information Technology (IT) plays a major role in identifying technological needs. IT staff not only recognize current needs, but constantly strive to foresee future needs as technology advances. Additionally, the relationships IT has established with local businesses will be key to requesting for their participation.

The proposed upgrades and enhancements to the OFD Training Division in collaboration with businesses, corporations, and other agencies has the potential to make the City of Oakland a leader in emergency response training, not only at the local level, but at the state and federal level as well. By working with leaders in both public and private sectors means that collectively OFD will bring state of the art equipment and technology, knowledge, specialized expertise and a mutual desire to improve public safety and homeland security together, in order to effectively and efficiently prepare for emergency responses.

PROJECT DESCRIPTION

Through a collaborative partnership between the City of Oakland, local and national businesses, corporations, utilities and other agencies, premium and advanced training will be available not only to City staff, but to the public and private sector with an emphasis on homeland security, multi-agency operations, high-risk incidents and multi-causality responses. The project will utilize a proactive and preventive approach as the foundation for training, placing emphasis on multi-agency cooperation, unity and communication.

IT will work with subject matter experts from both the public and private sector, to ensure that the learning tools and programs utilized are the most current and relevant available. The Training Division will utilize the most modern electronic technology available to public safety providers to enhance learning and provide a greater level of comprehension.

Through professional and cooperative relationships, the City of Oakland will clearly demonstrate the ability of local government agencies to work with other government agencies and the private sector toward a common goal. The primary focus is on improving the ability of local, state and federal government agencies, private business and citizens to prepare and respond to natural and manmade disasters and events.

The proposed upgrades and enhancements will equip the Simulation Room for emergency simulations, table top exercises, form instruction, post incident evaluations, live on-line conferencing, and cognitive testing. Additionally, the upgraded facility will include a comprehensive interactive driver's training program through a "real-life" simulator that can be used by City of Oakland staff from other departments.

SUSTAINABLE OPPORTUNITIES

Economic- Augmenting City funds with grants and donations from federal and state agencies, local businesses, utilities and corporations maximize resources and enable the City of Oakland to establish and maintain a state of the art training facility despite limited funding.

The establishment of a regional training facility has the potential to generate funds through fees associated with joint training efforts, room rental and table top exercises.

Environmental- Successful emergency mitigation efforts protect the local environment.

Social Equity- Citizens throughout Oakland, as well as those we serve through mutual aid responses receive the benefits of an effective and efficient mitigation strategy and superiorly trained emergency response staff. Additionally, they are shown that local government can successfully establish and maintain positive relationships with other agencies, businesses, utilities and corporations to reach the common goal of ensuring public safety and homeland security.

DISABILITY AND SENIOR ACCESS

There is no specific disability or senior access issue related to this project. However, emergency response training consistently addresses issues related to special need populations including the disabled and seniors.

RECOMMENDATION(S) AND RATIONALE

Staff recommends approval of the proposed resolution authorizing the City Administrator or her designated representative to solicit, apply for, accept and appropriate grants and donations of cash, services, equipment, supplies and training from, but not limited to state and federal agencies, local businesses, corporations, utility companies and other sources in aggregate amounts that will not collectively exceed three million dollars over a two year period beginning October 1, 2007 and ending September 30, 2009 to be used for the enhancement and upgrade of the Oakland Fire Department Training Division.

ACTION REQUESTED OF THE CITY COUNCIL

Staff requests the City Council to approve this report and a resolution authorizing the City Administrator or her designated representative to solicit, apply for, accept and appropriate grants and donations of cash, services, equipment, supplies and training from, but not limited to state and federal agencies, local businesses, corporations, utility companies and other sources in aggregate amounts that will not collectively exceed three million dollars over a two year period beginning October 1, 2007 and ending September 30, 2009 to be used for the enhancement and upgrade of the Oakland Fire Department Training Division.

Respectfully submitted, **DANIEL D. FARRE Fire Chief**

Reviewed by: Renee' A. Domingo Division Manager

Prepared by: Nina Morris, Personnel Ops. Specialist Personnel, Safety & Liability Division

APPROVED AND FORWARDED TO THE PUBLIC SAFETY COMMITTEE:

Office of City Administrator

Approved as to Form and Legality City Attorney

OFFICE OF THE CITY CLEPP OAKLAND CITY COUNCIL

2007 AUG 30 PM 8: RESOLUTION NO.

C.M.S.

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO SOLICIT, APPLY FOR, ACCEPT AND APPROPRIATE GRANTS AND DONATIONS OF CASH, SERVICES, EQUIPMENT, SUPPLIES AND TRAINING FROM, BUT NOT LIMITED TO, STATE AND FEDERAL AGENCIES, LOCAL BUSINESSES, CORPORATIONS, UTILITY COMPANIES, AND OTHER SOURCES IN AGGREGATE AMOUNTS THAT WILL NOT COLLECTIVELY EXCEED THREE MILLION DOLLARS OVER A TWO YEAR PERIOD BEGINNING OCTOBER 1, 2007 AND ENDING SEPTEMBER 30, 2009 TO BE USED FOR THE ENHANCEMENT AND UPGRADE OF THE OAKLAND FIRE DEPARTMENT TRAINING DIVISION

WHEREAS, training is essential to the effectiveness of the City's emergency response operations; and

WHEREAS, the Oakland Fire Department Training Division needs major enhancements and upgrades; and

WHEREAS, Mayor Dellums stresses the importance of Oakland being a leader and forming positive relationships with corporate America; and

WHEREAS, established relationships with the public and private sector result in mutual benefits and affords the opportunity to work toward common goals; and

WHEREAS, becoming a regional training facility is a goal of the Oakland Fire Department; and

WHEREAS, federal, state and the private sector have numerous grant opportunities and have expressed a willingness to contribute their resources toward the enhancement and upgrade of the Oakland Fire Department Training Division through grants and donations of cash, services, equipment and training; and

WHEREAS, grants and donations will be appropriated to the appropriate fund, organization 20611 Training and Education Division, appropriated to the appropriate account and offset to the corresponding revenue account, project to be determined and program PS26 Training and Education and costs to the City are minimal and will be funded by the Oakland Fire Department's operating budget; now, therefore be it

RESOLVED: that the City Council of the City of Oakland authorizes the City Administrator or her designated representative to solicit, apply for, accept and appropriate grants and donations of cash, services, equipment, supplies and training from, but not limited to, state and federal agencies, local businesses, corporations, utility companies and other sources in aggregate amounts that will not collectively exceed three million dollars over a two year period beginning October 1, 2007 and ending September 30, 2009, to be used for the enhancement and upgrade of the Oakland Fire Department Training Division; and be it

FURTHER RESOLVED: That that City Administrator or her designated representative is authorized to conduct all negotiations, execute and submit all documents including, but not limited to applications, letters of commitment, agreements, amendments, payment requests which may be necessary to carry out the purposes of the aforementioned grants or donations; and be it

FURTHER RESOLVED: that the City Administrator or her designee is authorized to appropriate all matching-grant contribution without further action by the City Council.

IN COUNCIL, OAKLAND, CALIFORNIA, _____, 20____, 20_____,

PASSED BY THE FOLLOWING VOTE:

AYES - BRUNNER, KERNIGHAN, NADEL, QUAN BROOKS, REID, CHANG AND PRESIDENT DE LA FUENTE

NOES -

ABSENT -

ABSTENTION -

ATTEST:

LaTonda Simmons City Clerk and Clerk of the Council of the City of Oakland, California