



AGENDA REPORT

TO: DEANNA J. SANTANA
CITY ADMINISTRATOR

FROM: Sean Whent
Interim Chief of Police

SUBJECT: Office of Traffic Safety STEP Grant

DATE: September 30, 2013

City Administrator
Approval

Deanna Santana

Date

10/18/13

COUNCIL DISTRICT: City-Wide

RECOMMENDATION

Staff recommends that City Council authorize the City Administrator, on behalf of the City of Oakland (City), to accept and appropriate grant funds in the amount of one hundred seventy five thousand dollars (\$175,000) from the Regents of the University of California, Berkeley, School of Public Health, Traffic Safety Center, serving as the fiscal agent for the State of California, Office of Traffic Safety (OTS), for the 2013-2014 Selective Traffic Enforcement Program (STEP) to be conducted by the Oakland Police Department (OPD) and to authorize coverage of the central services overhead (CSO) from the General Fund in an amount not to exceed twenty thousand two hundred ten dollars (\$20,210).

OUTCOME

Adoption of this resolution will allow staff to continue the STEP Program in the City in accordance with OPD policy and the OTS grant document, which calls for operating:

- 12 Driving Under the Influence (DUI) Saturation Patrols;
- 10 Distracted Driving enforcement operations targeting drivers using hand-held cellular phones and texting;
- 14 Traffic Enforcement operations, including but not limited to primary collision factor violations;
- Six Motorcycle Safety operations;
- Six speed compliance operations in identified areas of high bicycle and pedestrian traffic;
- OPD participation in the National Distracted Driving Awareness Month in April;
- OPD participation in the statewide Click It or Ticket mobilization period in May;

Item: 4

Public Safety Committee
November 12, 2013

- OPD collaboration with the county's "Avoid DUI Coalition;"
- OPD establishment of a comprehensive continuing public education program to reduce pedestrian and bicycle collisions.

BACKGROUND/LEGISLATIVE HISTORY

The last implementation of the STEP program was approved by the City Council on September 20, 2011 by Resolution No. 83555 C.M.S.

The objective of this program is to reduce the number of persons killed and injured in collisions involving alcohol, speed, red light running, and other primary collision factors through the use of education and enforcement.

Since 2003, OPD has received a number of OTS grants specific to the operations of STEP. OPD has consistently followed the procedures outlined in the grant documents and has had no issues with reimbursement from OTS. In 2013, OTS audited OPD for the 2011-2012 cycle and OPD passed the audit.

In recent years, the State of California has made positive strides in the fight against fatal and injury collisions. However, fatal and injury collisions due to speed, running of red lights, and other vehicle code violations remain prevalent both nationally and in California. Studies conducted in California and other states have shown that cities that conduct enforcement operations targeted toward frequent vehicle code violations see substantial reductions in fatal and injury collisions.

The OPD Traffic Section is consolidated under a unified command and has taken steps to improve traffic safety through law enforcement, inclusive of comprehensive traffic enforcement strategies and operations. Traffic officers and supervisors receive ongoing training in the establishment and execution of these traffic enforcement and awareness operations. Additionally, the Traffic Section has computerized its reporting and record-keeping procedures as they relate to fatal and injury collisions data.

ANALYSIS

OPD received and administered a STEP grant in the 2010-2011 and 2011-2012 fiscal years to reduce fatalities and injury accidents and to reinforce safe driving habits, focusing specifically on speed, aggressive driving, seat belt enforcement, intersection operations with disproportionate number of traffic accidents and motorcycle safety.

Item: _____
Public Safety Committee
November 12, 2013

The results were as follows:

	STEP Grant Results	
	2010-2011	2011-2012
Vehicles through Checkpoint	14,085	5,195
Vehicles Screened	2,610	1,039
Field Sobriety Tests Administered	35	7
DUI Citations Issued	29	4
Total Citations Issued	612	634

Had OPD not continued to receive this type of external grant funding the last few years, numerous vehicles would have gone unscreened and would-be violators unchecked, potentially impacting Oakland citizens in a negative manner.

POLICY ALTERNATIVES

<i>Alternative #1</i>	Accept the OTS Grant
<i>Pros</i>	Vehicular safety benefits, crime deterrent
<i>Cons</i>	Council will need to authorize coverage of OPD's CSO costs in the amount of \$20,210 from the General Fund, as such indirect costs are disallowed under the grant terms.
<i>Alternative #2</i>	Do not accept the OTS Grant
<i>Pros</i>	None
<i>Cons</i>	Reduction in the Department's ability to educate the citizens the danger of various traffic violations and enforcement which may result in an increase in collisions and/or injuries

PUBLIC OUTREACH/INTEREST

This item did not require any additional public outreach other than the required posting on the City's website.

COORDINATION

The City Attorney's Office and the Budget Office were consulted in preparation of this report.

COST SUMMARY/IMPLICATIONS

If the resolution is accepted, OTS will reimburse the City up to the amount of \$175,000 for the various enforcement operations and education programs during the grant period of October 1, 2013 through September 30, 2014.

Expense allocations are as follows:

Use of Funds	Amount
O/T for Sworn and Professional Personnel to conduct the above listed enforcement operations (October 2013 to September 2014)	\$168,000
Training Expenses	\$4,800
Supplies	\$2,200
TOTAL	\$175,000

Based on a 12.03% calculation rate, Central Services Overhead (CSO) charges associated with the \$168,000 for salary and wages equals \$20,210. However, according to the granting agency, indirect costs such as CSO charges are disallowed; therefore, OPD requests a contribution from the General Purpose Fund in an amount equivalent to OPD's CSO rate of \$20,210.

SOURCE OF FUNDING: All revenues and appropriations for overtime will be allocated in the State of California Grant Fund (2999), Traffic Enforcement Division Organization (107510), Traffic Enforcement Program (PS14), in the project to be determined. The program will be managed by the Traffic Operations Section Commander.

PAST PERFORMANCE, EVALUATION AND FOLLOW-UP

The following is a historical data table of collisions, injuries, and fatalities for the City:

	2011	2012	2013 (thru Aug)
Fatal Collisions	10	25	16
Injury Collisions			
Red light injury collisions	214	210	148
Speed injury collisions	250	222	174
Intersection injury collisions	579	577	421
Other injury collisions	377	439	302
Total injury collisions	1,420	1,448	1,045

Item: _____
Public Safety Committee
November 12, 2013

As shown above, traffic-related incidents continue to negatively impact the lives and safety of the citizens of Oakland year after year.

SUSTAINABLE OPPORTUNITIES

Economic: Reckless driving, exhibitions of speed, unlicensed operation, DUI, and other traffic problems negatively impact property value and business opportunities. Efforts to address these problems will lead to improvements of these public safety issues.

Environmental: There are no environmental opportunities identified in this report.

Social Equity: The services provided by OPD participation in STEP will assist the community through improved police services, safety and enhanced police-community relations.

For questions concerning this report, please contact Lt. Peter Lau at 510-777-8637.

Respectfully submitted,



Sean Whent
Interim Chief of Police
Oakland Police Department

Prepared by:
Lt. Peter Lau
Special Operations Division
Oakland Police Department

Priscilla Hynes
City Attorney

2013 OCT 31 PM 2:16

OAKLAND CITY COUNCIL

RESOLUTION No. _____ C.M.S.

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR, ON BEHALF OF THE CITY OF OAKLAND, TO ACCEPT AND APPROPRIATE GRANT FUNDS IN THE AMOUNT OF ONE HUNDRED SEVENTY-FIVE THOUSAND DOLLARS (\$175,000) FROM THE REGENTS OF THE UNIVERSITY OF CALIFORNIA, BERKELEY, SCHOOL OF PUBLIC HEALTH, TRAFFIC SAFETY CENTER, SERVING AS THE FISCAL AGENT FOR THE STATE OF CALIFORNIA; OFFICE OF TRAFFIC SAFETY (OTS), FOR THE 2013-2014 SELECTIVE TRAFFIC ENFORCEMENT PROGRAM (STEP) TO BE CONDUCTED BY THE OAKLAND POLICE DEPARTMENT (OPD) AND TO AUTHORIZE COVERAGE OF THE CENTRAL SERVICES OVERHEAD (CSO) FROM THE GENERAL FUND IN AN AMOUNT NOT TO EXCEED TWENTY THOUSAND TWO HUNDRED TEN DOLLARS (\$20,210).

WHEREAS, grant funds totaling \$175,000 have been awarded by the State of California, Office of Traffic Safety, for OPD's continued participation in STEP; and

WHEREAS, STEP is designed to reduce the number of people injured or killed in crashes involving alcohol, speed, red light running, and other primary collision factors through the combined efforts of OTS and local law enforcement agencies; and

WHEREAS, STEP project dates are from October 1, 2013 – September 30, 2014; and

WHEREAS, the proposed grant does not allow for indirect costs CSO charges in the amount of \$20,210, the Department is requesting a contribution from the General Purpose Fund in an amount equivalent to OPD's CSO rate of \$20,210; and

WHEREAS, the City Council previously authorized acceptance of similar grant funds by Resolution No. 83555 C.M.S., dated September 20, 2011; Resolution No. 81223 C.M.S., dated April 15, 2008 (and as amended by Resolution No. 81708 C.M.S., dated December 9, 2008); Resolution No. 80578 C.M.S., dated May 15, 2007; Resolution No. 80130 C.M.S., dated September 19, 2006; now, therefore, be it

4
PUBLIC SAFETY CMTE.

NOV 12 2013

RESOLVED: That the City Council does hereby authorize the City Administrator or her designee to accept and appropriate a grant in the amount of \$175,000 from the State of California, OTS, and to increase revenues and appropriate said budget to OPD; and be it

FURTHER RESOLVED: That the grant funds shall be maintained in the State of California Grant Fund (2999), Traffic Enforcement Division Org. (107510), Traffic Enforcement Program (PS14), in a project to be determined; and be it

FURTHER RESOLVED: That CSO costs of \$20,210 be covered by a contribution from the General Purpose Fund in an amount equivalent to OPD’s CSO rate of \$20,210; and be it

FURTHER RESOLVED: That the City Council hereby authorizes the City Administrator or her designee as agent of the City to conduct all negotiations and related actions and to sign all applications and agreements that may be necessary for the completion of the aforementioned grant.

IN COUNCIL, OAKLAND, CALIFORNIA, _____

PASSED BY THE FOLLOWING VOTE:

AYES– BROOKS, GALLO, GIBSON MCELHANEY, KALB, KAPLAN, REID, SCHAAF and
PRESIDENT KERNIGHAN

NOES–

ABSENT–

ABSTENTION–

ATTEST: _____

LaTonda Simmons
City Clerk and Clerk of the
Council of the City of Oakland, California

4

PUBLIC SAFETY CMTE.

NOV 12 2013